TRANSCRIPT OF PROCEEDINGS

U.S. COMMISSION ON CIVIL RIGHTS

MEETING OF THE
TOWA ADVISORY COMMITTEE

Pages 163 thru 283

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Waterloo. Iowa December 21, 1999

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MEETING OF THE

IOWA ADVISORY COMMITTEE

TO THE

U.S. COMMISSION ON CIVIL RIGHTS

The above-entitled matter came on for hearing at the Starlite Village Hotel, Waterloo, Iowa, on Tuesday, December 21, 1999, 8:3 a.m.

BEFORE: <u>Iowa Advisory Committee</u>

Gail Weitz, Chairperson

Ann Friauf

Dinh VanLo

COPY

Office of the Civil Rights Commission

Melvin Jenkins, Regional Director

Ascension Hernandez, Civil Rights Analyst

JILL M. ELLINGSON - CERTIFIED SHORTHAND REPORTER

1		
		164
1	<u>I N D E X</u>	
2		
3	STATEMENT BY:	<u>PAGE</u>
4		
5	Bernal F. Koehrsen, Jr.	171
6	Leon V. Mosley	196
7	Arlis Swartzendruber, Ph.D.	209
8	Walter Reed	243
9	Richard W. Earles	264
10	Janet Parrish	277
11		
12		:
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		į
25		

PROCEEDINGS

CHAIRPERSON WEITZ: Good morning. The meeting of the Iowa Advisory Committee to the U.S. Commission on Civil Rights shall come to order. For the benefit of those in the audience, I'll introduce myself and my colleagues. My name is Gail Weitz. I'm from Lone Tree, Iowa, and I'm here taking the place of Dr. Lenola Allen-Sommerville, who is the chair. I'll be acting chair today. She was unable to attend these sessions.

The other committee members are Ann Friauf to my right from Cedar Rapids and Mr. Dinh VanLo from Des Moines. I'd like to introduce the staff from the Commission's regional office from Kansas City, Mr. Melvin Jenkins to my left and Ascension Hernandez, civil rights analyst, and Joanne Daniels is not here. She's the lady that's sitting at the back table. She's an administrative assistant.

The U.S. Commission on Civil Rights is an independent, bipartisan agency first established by Congress in 1957 and reestablished in 1983. It is directed to investigate complaints alleging that citizens are being deprived of their right to vote by reason of their race, color, religion, sex, age, disability, or national origin or by reason of

166

1 fraudulent practices; to study and collect information related to discrimination or denial of 2 3 equal protection of the laws under the Constitution 4 because of race, color, religion, sex, age, disability, or national origin or in the 5 administration of justice; to appraise federal laws 6 and policies with respect to discrimination or 7 8 denial of equal protection of the laws because of race, color, religion, sex, age, disability, or 9 10 national origin or in the administration of justice; 11 to serve as a national clearinghouse for information 12 in respect to discrimination or denial of equal 13 protection of the laws because of race, color, 14 religion, sex, age, disability, or national origin; 15 and to submit reports, findings, and recommendations 16 to the President and Congress. 17 The Commission has 51 advisory committees, one in each state and the District of Columbia. 18 19 Each is composed of citizens familiar with local and 20 State civil rights issues. The members serve 21 without compensation and assist the Commission with 22 its fact finding, investigating, and information dissemination functions. 23 24 The Iowa Advisory Committee to the U.S.

Commission on Civil Rights is here to conduct a

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community forum and to receive information on the status of race relations in Waterloo, Iowa. In addition, the committee will receive information on how and where to file discrimination complaints from federal officials.

At the outset I want to remind everyone present of the ground rules. This is a public meeting open to the media and the general public, but we have a very full schedule of persons who will be providing information with the limited time we have available. The time allotted for each presentation must be strictly adhered to.

This will include a presentation by each participant, followed by questions from committee members. To accommodate persons who have not been invited but who want to make a statement, we have scheduled an opening session this evening shortly after the last invited speaker and--well, that's this morning. I'm sorry.

Anyone wishing to make a statement after this morning's session should contact Mr. Ascension Hernandez for scheduling. Written statements may be submitted to committee members and staff here today or by mail to the U.S. Commission on Civil Rights, 400 State Avenue, Suite 908, Kansas City, Kansas

1 | 66101.

may be related to general race relations, we want to ensure that all invited participants and that any who sign up for the open session do not defame or degrade any person or organization. In order to ensure that all aspects of the issues are represented, knowledgeable persons with a wide variety of experience and viewpoints have been invited to share information with us.

Any person or any organization that feels defamed or degraded by the statements made in these proceedings should contact our staff during the meeting so we can provide a chance for public response. Alternately, such persons or organizations can file written statements for inclusion in the proceedings, and I urge all persons making presentations to be judicious in their statements.

The advisory committee appreciates the willingness of all participants to share their views and experiences with the committee. The director of the central regional office to the U.S. Commission on Civil Rights, Mr. Melvin Jenkins, will now share some additional opening remarks with you.

MR. JENKINS: Thank you. First of all, good morning, and we are very happy to be in Waterloo to take an assessment on the status of civil rights in this community. So often when we visit various communities, we are told that there are problems on top of problems on top of problems concerning civil rights issues.

One of the things I hope that we can obtain this morning is some of the good things that are happening in Waterloo concerning race relations. This whole area of race relations has been somewhat of a major topic for the last four years when the President issued a challenge to this country to begin a healthy dialogue on race relations. One of the things that we wanted to find out in Waterloo, whether or not there is a dialogue and what steps are being taken beyond the dialogue stage to implement effective race relation measures.

Again so often when we visit with communities, particularly in the southern states, we find that there is a like of a Human Relations Commission or an agency to handle complaints about discrimination. When you look in terms of Iowa, you find that Iowa has been one of the leaders, the State of Iowa, in providing a State agency to handle

1 | complaints.

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We were told last evening that the Waterloo Human Relations Committee has now taken active steps to implement a fair housing ordinance that will mirror the federal government's fair housing ordinance or statute so that this agency in Waterloo will be able to receive federal funds to provide fair housing information and to take complaints about housing discrimination.

We're also encouraging the local commission to move forward in terms of employment discrimination in terms of widening the study circles on race relations in Waterloo. We are hopeful that the elected officials and appointed officials will take race relations as a serious measure of one's community to be able to grow in terms of economic development.

We hope that race relations will be able to move forward in the next century so that all persons will be viewed as a person and not a person of color or stigmatized by a person's racial characteristics. We are hopeful that those measures in Waterloo will move forward so this community will be proud of itself come the year 2000 and be one of the leaders on race relations in the Midwest and this country.

171

1 We're very hopeful for race relations in Waterloo. 2 Thank you.

CHAIRPERSON WEITZ: Good morning, 3 What we'll do is I'll follow the schedule 4 evervone. here and invite people to come up and give a 5 ten-minute presentation, which will be timed. Then 6 we'll open the panel here for ten minutes of 7 questioning. The first person I'd like to call is 8 Leon Mosley. Is Leon Mosley here? Okay. I'd like 9 to go down on the list and call Bernal Koehrsen, 10 11 Chief of Police. For the record, could you please 12 state your name and your mailing address?

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MR. KOEHRSEN: Bernal Frederick Koerhsen

Jr., Chief of Police, City of Waterloo, 715 Mulberry

Street, Waterloo, Iowa 50703. I have been Chief of

Police for the City of Waterloo since April of

1990. I was hired from outside the department

coming in behind a very contentious time for the

Waterloo Police Department. The Police Department

had been under grand jury investigation, and

basically the department had degenerated into, as is

well known in the community, factions that was

basically at war inside itself.

I came down-- My professional background is I am came out of the United States Air Force. I

had retired one day prior to that as Lieutenant

Colonel up in Haford, England, where I had served 22

active years in the Air Force. Professionally I

have a masters degree in public administration,

graduated the FBI National Academy, the FBI Law

Enforcement Executive Development Institute. That's

enough about me.

I believe very strongly that race relations has to be a high priority for my job. I put those words into action first because I've hired in my tenure over 65 officers out of our 126-member staff, so I've had a big impact on our department. When I was hired, we had two black male officers. Today we have a large contingent of minorities.

Throughout my ten-year term, I've hired 14 female offers. I've hired eleven black males, three of them female, two Asian persons, two Hispanic Americans, and one Native American. Not everybody is with us today for various reasons, but we have been a leader in minority recruiting.

One of the promises I made to the community when I was hired is I wanted us to represent our community. Our police force should represent the community as much as possible, and we have strived hard to do that. I personally sit on a number of

boards and commissions in the city. I consider myself very active within the community. One of the things I'm most proud of is my relations with the African-American community.

An outside police chief today has a tenure of about two and a half years. In April I'll finish my tenth, and I think my longevity can be credited to the fact that I'm open to the community. I'm readily accessible, and we try hard to hear people and listen to them.

diverse group of men and women. We're getting constantly younger, which is a challenge for leadership. As our calls for service expand, our command staff has shrunk due to budget constraints. When I was hired, we had 14 command staff. We're now down to 10, so our management structure to control the young officers has shrunk considerably. But having said that, I think that we have strived to provide the community with the finest, most dedicated set of young people.

We have a very extensive hiring process where we check everybody out very thoroughly. We check probably 40 percent of our candidates. I just rejected a number of young people on the grounds

that we didn't like some of the statements that had been attributed to them on their racial views in the past. So we're not afraid to do that.

The City of Waterloo Police Department prior to my time did have some contentious times with our African-American community. There were riots here in previous years. One of the things I've done to reach out to our community is to have my own talk show on the African-American community broadcasting KBBG.

I have a half-hour call-in talk show every month scheduled. It's rebroadcast several times a week. People can call in, ask me questions, and I certainly take my share of heat. That's my job. That's what citizens pay me to do. I think it's a very good dialogue for people to anonymously call up the Police Chief publicly and bring questions about the enforcement of the laws.

We try hard to be firm, fair, and impartial in the enforcement of the laws. We have a large African-American community. We have a growing Hispanic community. We have a very small Native American community. But our community of interest is a new and growing community, the Bosnian community, which brings us challenges in language

and communication that we've never had before. So we're constantly faced with challenges.

in race relations. We work with U.S. Department of Justice community services in Kansas City, Bill Whitcomb and his staff, and we've had people up here that train us. We try to keep our officers updated. We've had sociology professors from the University of Northern Iowa in to talk to us about Bosnian cultures and the differences that that new group of immigrants bring to our community in terms of culture and ethnic outlook and their relationships with the police in their home countries, which was many times a very fearful relationship. So we're very cognizant of our roles to maintain a very positive relationship with our minority community.

We have one of the largest African-American communities in Iowa at about 14.5 percent. We certainly have our share of problems involving drugs. Crack cocaine is still prevalent. We have--Of course the new surge for the Midwest is methamphetamine, which is very prevalent here, and we're striving hard to impact both, but we think that we're doing as good a job as we possibly can.

1 We try hard. We strive hard, and I demand a lot of 2 my young officers.

That's probably all you probably want me to say as an opening statement. You may have questions for me, and I'll certainly be glad to address anything you may want to hear from.

MR. VAN LO: Yes. I'm very impressed with your credentials, and I'm very impressed with what you have done as you come here, hiring 14

African-Americans, so on and so forth. My question to you is you say some of them are not here with you anymore. Is something that you have-- How do you-- In your program how did you try to retain them? How do you try to retain them?

MR. KOEHRSEN: The people who have left have left mostly of their own accord, many to move on to higher-paying federal positions, many for other opportunities. We've lost only one or two of those people for internal disciplinary reasons, and those are well documented.

One thing I didn't say, we've had a number of civil rights complaints filed against us, and every one of them we've been found absolutely innocent on. So in my tenure we have had-- Even though we've had probably a half dozen complaints,

each one we've been upheld in our decisions, including one by an officer.

So how do we retain them. It's always a challenge. People want to go for various reasons. First we try to make people feel welcome within the organization and make them feel that they're part of the organization. Policing as a profession is a culture—subculture within America itself, and we try to welcome women, minorities into that culture. I think we've done a very good job on that.

And because we're hiring younger people, over 55 percent of my new hires have B.A. degrees. That means we're getting higher educated, more well-rounded. Many are out of the military where there's a high percentage of minorities present, as I was in the military. And they're more open to accepting people of different races and different cultures as their peers in the work force.

So I think the mere fact that we're expanding and opening our--the population of our department to more educated, intelligent, it helps make them more welcome. As a society, as the police itself, it's tough to change human thinking. We try to do that, and we make it clear-- I make it clear to every single officer who I hire that I will

tolerate no racial/sexual discrimination, that there is no chain of command for a racial or sexual complaint.

With the officer rights, I am the first and last stop and that I have disciplined and terminated officers for racial, sexual comments. So we make it clear that it's just-- If we're going to police the community, then I'm going to police the police, and that's my job.

MR. VAN LO: My other question also is you say the police force is a culture in itself.

MR. KOEHRSEN: Yes.

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MR. VAN LO: How do you train your officer to understand the other minorities on your police force at the same time? How are you able to evaluate them?

MR. KOEHRSEN: Yes, training is something that's vitally important to professionalization of police as a career. The State of Iowa requires 24 hours every two years of continuing education.

That's the State requirement. We give eight hours a month, or 96 hours a year, in the Waterloo Police Department of training.

We value training highly. We believe training makes us professional. Training makes us

into a credible profession. We do give cultural training. We've had speakers from the Asian,

African-American, Hispanic, and Bosnian communities in. We reach out to those communities to help them.

event this summer, and we went out of our way to provide officers there, not for crowd control, but to be helpful and to provide any--just welcome to the community. And people from all over the United States, refugees from the civil war overseas, were coming to Waterloo to meet with their friends. We just constantly reinforce within the officers their need to represent the community and be firm, fair, and impartial with everybody in the enforcement of the law.

MR. VAN LO: And my other question, like I said, one more, in your evaluation of the officer, do you have in there some question that you look at race relation or the training they've been through, how effective it is?

MR. KOEHRSEN: Yes.

MR. VAN LO: Do you evaluate them once a year, once a month?

MR. KOEHRSEN: We constantly evaluate the

officers on their professionalism, and race relation sensitivity is something that's high on their evaluation.

MR. JENKINS: I have several questions.

CHAIRPERSON WEITZ: Last night some of the participants mentioned a loitering ordinance 2710?

MR. KOEHRSEN: Sure. It's a proposal.

It's still just a proposal, and it's my proposal,

and I may go nowhere with it. It comes from the

City of Tacoma, Washington. It's a very specific

ordinance. It's not a loitering ordinance. It's

loitering for the purposes of drug-related activity,

and we certainly have a crack cocaine sales problem

within the community, and it was designed to do

that.

I may not— I may not carry— Right now, as is my practice, I'm taking it out to the community. I've been to the NAACP. I've been to the Eastside Ministerial Alliance. I've met with the members of the Human Rights Commission, and I'm hearing a lot of fear about it, so because I'm not getting a wild acceptance coming from the community, I may in my own volition as a staffer not elect to take it on to the City Council at this stage.

CHAIRPERSON WEITZ: My question last

night -- no one had the information -- have you had a lawyer look at this?

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The City Attorney has. MR. KOEHRSEN: This ordinance has actually met constitutional muster in the State of Washington. It's been upheld by the State of Washington Supreme Court. When the U.S. Supreme Court overturned the City of Chicago gang congregation ordinance, Justice Sandra Day O'Connor actually recommended the court case Overn versus Tacoma as a place to look for proper language.

So that's what got me on the track of this ordinance. When reading of the overturning of the City of Chicago versus Morales by the Supreme Court as being overly broad, we find that the State of Washington Supreme Court has said that the City of Tacoma ordinance, which this is a mirror of, is not overly broad, does not impinge upon people's It comes down to a very fine line. rights.

As the specter of young men standing on the corner in essence having an open air drug market, is that more harmful to the image of this city than an And that's a very delicate, political ordinance? balancing act that I will make in coordination with the City leadership and the Mayor and City Council.

25 Right now I'm of mind that I may not take that on.

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- 1 It's still, I'd like to say, warm Jell-o. It hasn't
 2 set up.
- MR. HERNANDEZ: Just to continue on this
 antiloitering ordinance, you said it was from
 Tacoma, Washington?
- 6 MR. KOEHRSEN: Tacoma, Washington.
- 7 MR. HERNANDEZ: I read in the <u>Courier</u> that 8 it also had bits and pieces from a Cedar Falls 9 ordinance?
- 10 MR. KOEHRSEN: No. You're confusing two 11 There's a drug paraphernalia ordinance 12 which came from Cedar Falls. We just passed at the 13 City Council a drug paraphernalia sale ordinance. 14 head shop had opened selling 4-foot water bongs made 15 out of skulls. And that passed unanimously at the 16 City Council.

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It was taken from the City of Cedar Falls' drug paraphernalia and made into a municipal infraction to possess or sell something that would be used in the ingestion of any illegal substance. Totally unrelated to the loitering. That's what came from Cedar Falls.

MR. HERNANDEZ: Okay. Well, the antiloitering ordinance that you proposed, did you add any other conditions to it, or did you just take

1 it copycat kind of--2 MR. KOEHRSEN: It's not an exact copycat 3 because it had to be molded to Iowa law, but we've 4 tried to make it more specific so that it's even 5 less general. One of the complaints that the Supreme Court had with the Chicago ordinance was 6 7 that the average citizen wouldn't know what behavior 8 was prohibited, and this makes it clear what 9 behavior is prohibited. 10 And it addresses behavior, specific 11 behavior, in the act of hailing, beckoning, passing, 12 and that's what everybody knows is selling drugs on 13 But I don't want to dwell with the street corner. 14 that too much because it may not go anywhere. It's 15 likely not to go anywhere. 16 MR. HERNANDEZ: And just one last comment 17 on that, and all I know is what I read in the 18 newspaper. Okay? 19 MR. KOEHRSEN: Sure. 20 MR. HERNANDEZ: It said technically 21 somebody in a suburban neighborhood or let's say a 22 white neighborhood could have--could be gathered in

Totally untrue.

Totally

their front lawn--by a thoroughfare in their front

lawn and could technically be arrested.

MR. KOEHRSEN:

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1 untrue.
2 MR. HERNANDEZ: As

MR. HERNANDEZ: As opposed to somebody, let's say, on East Fourth just standing on the corner.

MR. KOEHRSEN: It all depends on actions.

It all depends on actions and what they're actually doing was what's going on in Tacoma. We can't speak about what's going on in Waterloo as far as enforcing it because we haven't even passed it and may not pass it, but in Tacoma it depended on their actions, and standing in your front yard talking to somebody is certainly never a crime in America.

MR. HERNANDEZ: How about on the campus of UNI?

MR. KOEHRSEN: UNI is not in my jurisdiction, so I can't speak to UNI.

MR. JENKINS: Let me begin to address a few questions for the record. Last evening we heard concerns from some of the citizens involving perception of policing in the minority community. I think one of the statements made last evening concerned the fact that one of the officers or even one of the higher-ups in the police department made a comment concerning, "It is now safe on Fourth Street for persons to walk down Fourth Street."

I'm not familiar with Fourth Street. I

don't know whether it's a minority neighborhood,

white neighborhood, or what, but there was a

perception that now we have police officers

enforcing law that was never enforced before on

Fourth Street or in that area. What's your reaction

to a statement like that?

MR. KOEHRSEN: Since I wasn't here and I don't know the context you're in, you're asking me to comment on something I'm not familiar with the context.

MR. JENKINS: All right. Given the fact that the minority neighborhood or--yeah, the minority neighborhood has some fears about policing, there were comments made that there may be instances where a gathering in the minority neighborhood, police officers show force, put on a game face.

In a situation like you mentioned, the Bosnia community had a soccer game and how cooperative the police department was in that venture, but in the minority neighborhood or the black neighborhood, police officers don't interact with the citizens to show, "We are a friend to you" as opposed to being an Army of occupation.

MR. KOEHRSEN: I do take grave exception to

that, sir, in that I certainly gave the example of
the Bosnian community. Let me give you this. We
have one of the only two mounted horse patrols in
the state. I personally ride horse myself. One of
the things that we constantly do is horses open
doors and dissolve barriers because they make you
more approachable.

We rode in the KBBG community parade, the African-American broadcasting. Then we had four horses at their drill team competition at Grant School. So the same thing-- The same horses that were at the Bosnian soccer match were at the KBBG African-American band competition.

We were there. We passed out cop cards to children, let children pet the horses, and made ourselves open and approachable. I think that we provide more police services to our African-American community than any other segment of our society as a service.

20 MR. JENKINS: In terms of what? What type 21 of service?

MR. KOEHRSEN: In terms of hearing and listening and responding to their complaints and their problems. We go out of our way to be open and approachable.

1 MR. JENKINS: What led to your thinking in 2 terms of the ordinance that we just mentioned? 3 did you come up with the idea to do that? 4 MR. KOEHRSEN: Continual complaints from 5 citizens primarily in the African-American community б about these young men standing on the street corner 7 who had been dealing. 8 MR. JENKINS: There are no laws in effect 9 now in Waterloo that could take care of the 10 situation? 11 MR. KOEHRSEN: The problem is that they do They say, "Why don't you -- Just go out 12 not hold--13 there and arrest them. Just go arrest them." For 14 what? For what? They're not holding the drug. 15 These dealers are not stupid. They're intelligent. 16 They know how we operate. They know the law. They 17 know the rules, and they do not hold the drug 18 themselves. They're using children 12 to 14 years old as runners. It's difficult to intercept a 19 20 12-year-old, even if you're 20, to run a child of 21 that speed down. 22 MR. JENKINS: What about increasing the 23 police presence, because one of the things that I 24 heard just out in the hall talking to some folks

last night is that, "We don't have the presence of

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the police there to really feel that they are protecting us. They might just drive through quickly and not stop and interact with citizens and not really provide the protection that we need."

MR. KOEHRSEN: That's a real challenge for any police department. Out of 126 officers, we have an average of about 12 on each shift. We have ten wards, geographic wards, in the city. I try to put one ward car in each ward. Each ward car is serving 7700 people when he or she is on duty.

In order to get out and walk the streets and meet people, you've got to balance that against the calls for service. Our calls for service load has continued to rise through the years. We're now up to over 67,000 calls for police service running the whole gamut of everything from serious, Type 1 crimes down to a child locked out of a house or a stranded motorist.

So we run the whole gamut of everything that we have to do for society, and the bottom line comes down to that no police department in the country today has the resources to do everything everybody would like them to do. We are an expensive force. My budget is running in excess of \$7.8 million. We are a very expensive operation.

MR. JENKINS: There were some interesting things being done in other cities of similar size in terms of team policing, doing the old walking the beat, getting out and using those types of methods. Have you done anything like that in Waterloo?

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MR. KOEHRSEN: Yes. We have instituted community oriented policing and problem solving as our basic philosophy. We assign officers to a specific geographic ward to be familiar with the people they serve, to get to know them better. But the bottom line comes down to they're still driven by calls for service. Calls for service load weighs very heavy on those officers.

As an example, yesterday afternoon we had a relatively--relative traffic accident at the corner of Fifth and Franklin. I was the first one there, and I ended up having five cars there, five cars because it was a major intersection. A tractor trailer was sideways in the street. A young man was injured, taken to the hospital.

And just to divert traffic and keep traffic flowing on a major arterial road took five cars. So where are the five cars replaced? Well, they're not replaced. Those people do without that ward car until they're free from that accident and go on. So

our demands for service continue to rise.

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Our force remains level at 126 officers, and what people want us to do in society remains high. After 5:00 at night if you as a citizen need help, you have two choices. You've got a big red truck, or you get a white car with yellow and red stripes on it. That's the only people that are going to come to your house between 5 at night and probably 8 in the morning is a big red truck or a police car.

MR. JENKINS: Okay. Finally, at the present time how many black police officers do you have on your force presently?

MR. KOEHRSEN: Ten.

CHAIRPERSON WEITZ: Any other questions?

MS. FRIAUF: Yes. In my mind the perception of the officers going to a sporting event or a school event for crowd control, when we talked

19 about the horses at the Bosnian group and then the

20 horses at this parade, I'm thinking in terms of just

21 the officers standing at a sporting event.

We were told that if it were on this side

23 of town, the officer would be shaking hands,

24 smiling, interacting with the crowd, but over here

25 the officers are more--giving the feeling that they

have to reach for their pistol as opposed--and this
is in my mind I can see this--instead of reaching
out to take a hand, you know, in a well-meaning,
friendly attitude. That was the perception from one
side of town to the other. Do you think that your
officers feel that way when they go to do crowd
control on the other side of town?

MR. KOEHRSEN: It all depends on the demeanor of the crowd at the moment. I can talk to two specific crowd control events that I was personally at that we had large police presences. Both are on what's called the west side of the river, which you would say-- In generic terms for you as not Waterloo residents, the African-American community is more largely based on the east side and the Caucasian community on the west side. The Cattle Congress and the Central Intermediate High School Stadium, which is now the Central Stadium for both East High and West High is at former Central High.

We had a very large police presence, 26 officers at the East-West football game, and it was due to threats of gunfire due to previous years when students had been beaten by marauding bands of youth, and we just took a zero tolerance.

We're not going to allow people to walk around and beat up people. We had six officers, myself included, on horseback and another 18 officers on foot. There's times when it's our job to provide a tough, no nonsense, "We're not going to allow you to run amuck and beat people." That's one of our basic goals in society.

Other times at Cattle Congress we also had a large presence, large kids night traditionally on a Friday night in late September where we pass out our police cards. Our officers all carry cards that they pass out like baseball trading cards, and kids come up and ask the officers for them. We're just on our eighth printing, 770,000 in print, and we pass these out through the African-American, Caucasian, Bosnian, Hispanic communities.

And it's very common for officers to tell stories how they're driving down the street and people wave them over and ask them for a cop card. So I think you can find anecdotal stories that people feel that police may be tough. And sometimes it is our job to be stern and to say, "We're not going to tolerate misconduct." And the other times it's important for us to reach out and give the kid a cop card and sign it and chat with them, let them

get to know the officer as a human being.

MR. VAN LO: Just one more question. I'm very happy that you have a talk show every month and so on, and that's very wonderful. My question to you is the perception that I heard yesterday is that you as Police Chief, you come in, and you create a perception that black community are violent, they are ignorant, they are illiterate, so on and so forth, and causing—having the white community fear the black community.

Do you have any plan or do you have plan already that -- You have a dialogue already in the talk show, but do you have any dialogue that is in the community that you have police lead or whatever?

MR. KOEHRSEN: What we do is we believe in community policing, and as part of community policing we have over twenty neighborhood associations throughout the city. And on the east side or the primarily the African-American neighborhoods there are many neighborhood associations. And we have representatives from the police that attend each of those neighborhood associations when they're invited. There's officers assigned to each one, and we believe that's the way

that we make inroads into the community.

We constantly get invited to provide speakers to churches, to civic groups, to scout groups, and we go wherever we're invited and asked to go. And sometimes when we're not even invited we'll ask to visit groups that we may not have seen for a while so that we can continue a dialogue with them. It's important.

You know, policing in America today is getting tarnished by bad things that happen in Chicago, in Detroit, in New York City, in Pittsburgh, some very notable examples, of course.

Los Angeles, once the shining example of American policing, is dragging the profession through the mud.

And when there's misconduct in Los Angeles or misconduct in New York, people automatically assume that misconduct is occurring in Waterloo, Iowa. And it's my job to ensure that it's not, and we have strived hard to keep our officers professional in their conduct.

MR. JENKINS: But yet we still have these perceptions from minorities.

MR. KOEHRSEN: Perceptions will remain due to problems of many years ago. There were certainly problems many years ago that are going to be--that

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will take generational change to overcome.
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   were bad times in Waterloo, especially in the
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   African-American community. Can't deny it.
                                                 Was it
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            Absolutely. Was it ten, twenty, thirty
   there?
                Yes. Does that take time to heal?
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    years ago?
    Absolutely. How do you go about dealing with it?
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    You work at it every single day, and you make it a
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   priority.
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                           With respect to a situation
             MR. JENKINS:
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    that boils over in race relations, one of the things
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    I asked last night, if you were king for a day here
    in Waterloo dealing with race relation issues, what
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    would be some of the things that you would hand down
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    to better race relations on the immediate stage and
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    then on the long-term basis?
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             MR. KOEHRSEN:
                            One of the big problems is
    the dropout of young people, well-published
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    statistics about the dropout rate of
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    African-American males in the community. I think
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    the churches could be more proactive within the
                I think the religious faith community
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    community.
    could be much more helpful in uniting our societies.
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             CHAIRPERSON WEITZ:
                                 Thank you.
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                                             Just as a
    reminder, anyone making a statement during the open
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session period needs to contact Mr. Ascension

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Hernandez, and then you can address any issue that you want to at that time. (Short pause.) CHAIRPERSON WEITZ: For the record, would you please state your name and mailing address? MR. MOSLEY: Leon V. Mosley, 99 Mosley Street, Waterloo, Iowa 50703. I am-- To tell you something about me, I am on about 35 boards across the State of Iowa. I chase drug dealers with my neighborhood associations that I set up across the state and what have you, cochair of the Republican Party for the State of Iowa, First Judicial District Department of Corrections Board, the Prairie Park Apartments United Housing Board, just got off the Waterloo Waterworks Board, Board of Supervisors, 34 years at John Deere as an industrial engineer. Now, what do you want?

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MR. JENKINS: Tell me about Waterloo and race relations.

MR. MOSLEY: I grew up here. I've got serious problems with some of the laws, federal laws, State laws that's been enacted. When you stop and look at young people today and how parents are afraid to discipline their own kids, you've got a lot of kids who are running the house for fear of

the parent going to jail for trying to institute discipline in the household. You did not have that years ago. You did not have all these jails and all these prisons.

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To give you an idea of what's happening, being on the Juvenile Detention Board here, past chair of that board, the citizens of Black Hawk County are spending \$163 a day to lock up a kid, and we're full. As a matter of fact, we just spent a little over a million dollars to add 15 more beds to the facility because we didn't have enough beds.

Polk County, Des Moines, Iowa, just spent \$14 million for a facility to lock up kids. Linn County, they just built a new facility for \$7 and a half million to lock up kids. And I'm saying that what we've got today is a catastrophe with our laws. We're trying to legislate morality, trying to legislate people how to raise their kids.

And I believe -- And I told the sheriff
this, and I told the previous police chief this.
When it comes to raising my kids, the federal
government stops at my property line, and I mean
that. I'm going to discipline my kids the way I was
disciplined, and I don't care who likes it, and
it's -- it's sad when I am worried about getting

killed by a 15-year-old kid carrying a gun because we've got some idiotic laws on the books, and that just don't make any sense. Contrary to my beliefs--And I'm Catholic, and it's contrary to-- I read the Bible, and it's sad.

And you mentioned Fourth Street earlier. I am one of the people that ride up and down Fourth Street, and I videotape them, me and my neighborhood people. We videotape the drug dealers. We set up neighborhood organizations so people can take back their neighborhoods and not give it to the kids.

When kids are telling people to get out of the neighborhood, "This is our hood now," they've got to go. I've been to Burlington. I've been in Cedar Rapids. I've been in Dubuque, Nashua, a community of 1700 people, and everything up there is white except one person, and he happens to be the sheriff of Winneshiek County.

But it trends in-- Crime and stuff trends in color, so they don't care who they kill. A bullet don't have a color to it. A bullet don't have a name on it, and that's my whole issue dealing with everything is that I am just sick and tired of driving down Fourth Street, and I've got to wait in line while some drug dealer kid, eleven-,

twelve-year-old kid, whatever, just up about four or five cars is making a drug deal right in front of me. I mean Ray Charles can see what's going on here in Waterloo, Iowa. Okay? It ain't something that you've got to wonder about.

Within four minutes from here I can show you kids standing on the street corner sub-below zero weather, and they ain't there because they want to wave at the cars going by, and that's now. That's before school, that's during school, and that's after school, and if you stop and look at the dropout rate of these kids that are getting out of school, totally ridiculous.

We didn't have this years ago when I was coming up in this community. In the black community, the black community put their arms around you, and everybody helped raise me, the Hutchisons, the Allens, and the Bakers. Even though Ruth and Willie Mosley wasn't around, they still had eyes on me, so I had to perform. Number one, it was a disgrace for the family for me to end up in jail, end up doing a number of other things that are totally illegal.

MR. JENKINS: In terms of policing along the Fourth Street area, have you brought these

complaints to the Police Chief in terms of the drug dealers, the suspected drug dealers? And what type of policing is going on in that area then?

MR. MOSLEY: Well, let me say this to you.

I work with the police department, not against
them. I work with them. I work with the drug task
force. I work with the Sheriff Department out in
the rural communities. Yes, I've brought it to
their attention.

There was a time in this community when it was really bad for blacks to be put upon by the police department. The, quote, higher-up blacks were upset that the police department was coming down on their kids. But now their kids are whooping them. They're begging for the police department to come in. They want the police to come in and help them now. Okay? But these are now 17-, 18-, 19-, 20-year-old kids.

You mentioned the KBBG parade that we just had last summer. I've got two kids. I've got a boy that's a junior--Leon II, a junior at St. Ambrose College in Davenport, and I've got a 16-year-old at Columbus High School. And my boy come home for the summer, Leon. I worry about him being--roaming around the community, you know, and him not having a

job. Well, he had a job this summer.

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But during the parade, beautiful black parade, dynamite, been doing it every year, we got some idiot kid with a gun. Here's a crowd of people, I mean a massive crowd of people, and he walks up there and shoots people with a gun, point blank right here in this community.

And I'm telling you, those days have got to And I could not be the police chief in this ao. town. I would get run out. I could not be the sheriff in this town because I would get run out. But I quarantee you the quns and availability of guns and kids having guns, kids dealing drugs would not be tolerated. And if we as citizens of this community--I'm talking both black and white--would wake up, I can videotape it all day and night, and then I turn them over to the police department, sheriff department, and tell them what's going on. And they go out and do the best that they can to make arrests.

The reason you've got crime and drugs down in this community per se is because of the neighborhood organizations that we have set up and taken back their community. That's why you feel safe going down Fourth Street. A few years ago, you

wouldn't go down Fourth Street, and that's the main street of this town.

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3 MR. JENKINS: Let me just move in the area 4 beyond the drug war that you are fighting so 5 fiercely here in Waterloo. In terms of race 6 relations, in terms of persons coming together to 7 solve some of the problems in terms of employment, 8 the lack of economic development, even selected police enforcing, what progress or what changes have 10 you seen over the years since you are a native of Waterloo in terms of where we are in terms of race 11 12 relations now?

Last night I spoke of a study that the U.S. Commission on Civil Rights put out, oh, close to 30 years ago -- it was called Walk Together Children--here in Waterloo, which was an assessment of race relations and fair housing in Waterloo. What are we-- Where are we now in terms of fair housing, employment, economic, and all those types of things now?

MR. MOSLEY: Well, you've got to understand you're talking to a different animal here. tired of talk. I'm tired of people telling me what they're going to do for me, and I don't care if it's from the President down to the Governor. They get

in there, and they don't do nothing. Okay?

night that I heard.

I'm interested in action, and what I have seen in this community that I live in, we had more back when I was a kid here than you've got today as far as black entrepreneurship, black businessmen, black home ownership. We had more when we were in that triangle that Mr. Hernandez mentioned last

There was more businesses from Douglas

Street up to the top of Mobile Street. And that's where blacks were only at, close to the railroad in that area there. We had more black businesses then than we do today in this town.

MR. JENKINS: What has happened?

MR. MOSLEY: Well, nobody wants to follow the leader. We don't have follow the leader here. Blacks die off. The older ones die off. Nobody is there to pick up the mantle and keep it going, and that's partly because we had good jobs here.

We had Raft (phonetic). We had John

Deere. John Deere is still here but a lot less

jobs. We had Titus Manufacturing. We had

Chamberlin Manufacturing. It's a lot easier to go

and pick up a check than it is to go and create a

check.

MR. JENKINS: Because of the lack of employment and economic development, are you also saying that race relations has deteriorated because of that?

MR. MOSLEY: To a degree, yes. You mentioned perception. Perception is an awesome word when you start talking about it. The worst board I sit on is the Board of Supervisors. Okay? I've been there ten years. That's the worst board I've sat on out of all of my 35 boards. That's the only board that I had somebody threaten me as a board member to beat me up. Okay?

And like I told this individual, "Kiss your mama for the last time when you think about beating me up," you know. My mom and dad don't do that to me. And there are people in place that have some power that are totally irrational.

MR. VAN LO: I have a question. My first question is from hearing you, you are good role model and respected person of this state, and that's very good for black community, for the Asian community, for the minority community.

What do you think should happen or what do you think should occur to help single parent, uneducated, illiterate, welfare mother to assist

1 their children to be a productive, educated citizen
2 of this state?

MR. MOSLEY: What would help a welfare mother for her children to be good citizens of this state?

MR. VAN LO: You said, sir, that our children are not educated. They're selling drugs. The parents don't help them. There's no one to help them. They're crying. They're whatever. As a powerful person in this state, like he asked, what can happen? What should you do to make sure that something happens for this parent?

MR. MOSLEY: First of all, parents have got to go back to being parents, not hostages, parents. My kid is not going to tell me what he wants to do. I'm going to tell him what he has to do. We got one of the best educational systems right here in this community, one of the best. We got teachers that care. I don't care what nobody says. They care.

The hardest teacher, the meanest teacher in the world as far as I was concerned was Ms. Glenda Mabry. That was the meanest teacher I ever seen in the Waterloo school system. But as I grew up, I understood what she was trying to do with me in spite of me. And because of her, there's four of us

that I know who have accelerated way beyond her means or her thoughts and our thoughts.

I even had the privilege of speaking to her honoring her at the Mayor's Volunteer Performance Award Banquet, and at her funeral I was there thanking her for being hard on us in spite of ourselves because she wanted us to be somebody, not just anybody.

MR. VAN LO: And as you said, this is a new generation, maybe better help, maybe understanding, maybe loving, maybe caring. The reason I say that because you have a lot of dropout from what I've heard in this school district.

What do you think would help to help those parent to not drop out, to be educated to help their kid? Parenting, you have to have something to do to know how to do it. If you are on welfare, you always heard negative thing about yourself. Your self-confidence is low. Then you have parent that always—not parent like you are, like you said. As a role model, how can you help to make sure that those parents are real parent?

MR. MOSLEY: Well, by the federal rules and regulations, if you have a child, you're an adult, you're grown-up, you're a woman, even though you're

15 years old and don't know how to boil water yet.

Okay? What we've got is low self-esteem and no hope, no hope.

We had things in place when I was a young man where there wasn't such a thing as no hope. There was no such thing as low esteem because if I couldn't get it from here, I could go here to get it or here to get it. Now anymore—I don't know how to say it to make it come out right, but I'll say it anyway.

Most of the time-- I shouldn't say most of the time. Some of the time when young people misbehave in class, okay, the parents are going to come up there and jump on the teacher. That's her child. Her child did not do it. Okay?

Let me give you a for instance with me.

I'm at John Deere sitting in my office, and I get a
phone call from the police department. They got my
son. He was a lot younger then, both of my boys at
home. They got my son in the police department.

"You've got to be kidding me. You've got to be
kidding me. My kid? No. What did you guys do?"

My kid had climbed on top of the new shelter house at Gates Park and started throwing off shingles and trying to throw them as airplanes,

throw them into the barrel out there in the yard. My older boy, Leon II-- Now, this is Cory. Leon II. when the police came and got him off the roof of the shelter house--and I couldn't even get up there. Ι don't know how in the hell he got up there--Leon started talking about there ain't going to be no Rodney King beating this kid. Now, this is a kid

talking to the police department personnel.

When I got down there to the police department, I was livid, number one, that my kid could even get up there; number two, that my other son had said what he said to people who are doing their job. And the bottom line to the whole thing is this. I made him pay for every shingle he threw off of there. I could have just handed him-- I could have wrote a check. I could have paid cash right then and there.

It's important that my kids understand that there is a penalty for the crime that they do. So he worked all summer cutting grass, washing people's cars, or whatever to pay that price for throwing those shingles off of that shelter house into that barrel. There has to be a penalty for the crime.

And I don't care if it's a welfare mother or a welfare father. You've got to have some

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dignity, and you've got to want to do something
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    before somebody can come along and give you
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                Let me just jump on education for just a
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    second.
             CHAIRPERSON WEITZ: Can I just-- We set a
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    ten-minute time limit, and I really appreciate you
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    coming here and talking to us this morning.
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    we're going to go to the next person. Thank you
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    very much.
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             MR. MOSLEY:
                          Thank you.
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             (Short recess.)
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             CHAIRPERSON WEITZ: Arlis Swartzendruber.
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             DR. SWARTZENDRUBER:
                                   Thank you. I
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    appreciate this opportunity, and what I'll do is
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    provide a very brief overview and allow then some
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    other administrators to fill in a few more details,
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    and we can, I think, address some additional
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    information that you may need.
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             With me is Bernard Cooper, our director of
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    student services, and Patrick Clancy, our director
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    of--he's called a special education director, but
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    he's also responsible for ESL and a number of other
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   programs.
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             I've been in this district as
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superintendent now going on my fifth year, and there

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were many challenges facing us. So I believe in order to address some of the concerns that I've been asked to outline, I need to paint a picture that is broader in order to get to what I believe are symptoms, because I believe the statistics and perceptions and individual statements that provide that picture and provide some statistics are only symptoms of a system that is not functioning as it should.

Beginning in 1995, we had a number of issues to address, and obviously we're still addressing them, but it's paying off. Number one, we did not have standards and benchmarks in the classroom. Those are in place, well-articulated standards and benchmarks with expectations and varied time and varied support systems in place to allow students who take longer to learn and need different methods and different approaches are provided that opportunity. We have new, more effective approaches to student behavior.

I don't like to call it discipline. I do like to call it student behavior. And you can hear more about that later, but just this Sunday an article was published in the <u>Courier</u> showing a decline in discipline referrals in one year of 19

percent, and there's some reason behind that.

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I think we've increased exponentially parental involvement and support in the classroom. It doesn't pay to involve necessarily parental and community involvement in committees, although that's important. My goal is to have them involved in the classroom with their children and with their teacher and with their principal. That's beginning to 8 happen.

We are also one of only two sites in the state that's called Cedar Valley's Promise that is a spin-off from the 1997 America's Promise held in Philadelphia where the coordination for that effort was funneled through Colin Powell.

Iowa is actually funding these two sites, and we are privileged to be a part of that where we capitalize on the 40 developmental assets through the Search Institute as identified from that Search Institute longtime research and effort in Minnesota. That's being implemented.

We've strengthened our collaboration with the University of Northern Iowa. I have strongly believed since arriving here we needed early childhood development programs, and the first collaborative now is official with UNI. An early

childhood center is being built on the Allen
Hospital site. It will serve that neighborhood.

It is scheduled to open sometime in the year 2001. It required \$2 million up-front funding. And I personally went out with President Bob Coop (phonetic) and others to obtain that funding, and we did. We have a ten-year contract with UNI to have that happen.

We want to multiply those opportunities—that particular opportunity by ten before another ten years is over. We strongly believe early childhood programming in Waterloo is desperately needed beyond what we already have. We have a strengthened administrative team structure.

And I'm just ticking down through the various key general components. We started in 1995 with 55 administrators. We had to trim back teachers. We had to trim back administrators. We now have 43, including myself. I believe we've strengthened the concept of leadership, instructional leadership, at the building level. Only 16 of the original administrators are still in their same job as in 1995. 23 percent of our administrators are minority administrators.

I'm proud of our administrative team. They

have vision. They have a collective vision. are effective, I believe, in their respective jobs. 49 percent are female. We have, I think, excellent training, and if we want to change a ship's direction, you start with the leadership, and that has been changed. I'm convinced that we're giving them the tools, the guidance, the support. though we're in--it's a work in progress, I believe it's moving forward in great fashion.

The first evidences of community understanding of our general efforts was the fact that in 1996 the community voted on a major maintenance levy to fix our sick buildings. I've categorized these buildings as the worst in the state, and I don't back off of that kind of assessment.

In 1996 for the first time I think we saw some evidence of trust in where we're headed. They voted for the first time in 23 years to approve that \$2 million levy. Not only that, on May 25, 1999, our voters were faced with fixing our schools in a much grander style, new facilities, major maintenance, and remodeling to the tune of \$90 million. It was passed in Waterloo by 62 percent. That's concrete evidence.

We made an official departure from social promotion last year I think endorsed by our community, and you'll hear more details about it, but the message was--is out and was out. We're serious about academic achievement, and we mean it. And people are accepting that because in order to graduate from Waterloo Schools, in order to move from one grade to the next, certain expectations need to be met, but first they need to be articulated.

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We have annual goals that are built upon community assessments, built upon needs assessments. We publish this, adopted by the Board of Education, attached an action plan, and I hold every one of our administrators accountable for it because their name is attached to an action in this goal book. If they don't, they're either moved to a different position or they're encouraged to leave or held on salary step, and I've held four people on salary step, zero salary increase, in my tenure so far.

We've also asked for the absolute toughest management educational audit any district can ever experience, and that is called a Phi Delta Kappa audit, and it's no good news for any district asking

for this kind of audit. It is filled with
inadequate--statements of inadequate here,
inadequate there, but it's what we asked for, I
asked for.

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I suggested this to our Board of Education as early as 1995 in my interview to come here. I said, "From what I know about Waterloo Schools, I really believe we need some competent world comparisons, people who are not only nationally renowned but worldwide renowned, and we did.

Fenwick English (phonetic) came in, and we had six lead auditors, the only time this has ever happened in the history of their audit practices where they conducted these audits for 300 school districts. Six lead auditors from around the nation converged on Waterloo Schools and identified the things that we already knew we needed to address.

But more importantly, they provided the strategies for achieving and guided us to districts where their recommendations have been implemented and turned into a success story. And I've contacted those districts, and I'm pleased to say that we're on the same track as some of those districts who have turned literally around and eliminated those gaps, those predictors of academic success. All of

those predictors in two districts that I've called have been basically eliminated.

We've strengthened our ties with Wartburg College with the Minorities in Teaching Program and hired graduates from that program. 17 have graduated from that Minorities in Teaching Program, and we have already begun the hiring process.

My assistant superintendent is also in charge of human resources, and one of her priorities certainly—and she's already made progress on this—is to strengthen the staff development and the number of minorities in our system, and she's making headway, absolute headway. She's not only doing that. She has a network throughout the state, is recognized by the network and serves on the Board of Regents for the regents institutions in the State of Iowa, so she has a much better, bigger perspective than just Waterloo Schools.

I present that in a quick overview fashion because I believe all of these bigger things, including the audits, the broader approaches to discipline, leadership development, classroom instruction, standards in curriculum, all play a role into the spin-off of the statistics and perceptions that might be held by some.

MR. COOPER: My name is Bernard Cooper.

I'm director of student services. I've been with
the district for 29 years, and I was recruited here
as a minority teacher back in 1970. There was seven
teachers came down here from a small black college
in Little Rock, and they recruited seven of us to
come here. There's still two of us still here but
only one in the district, which is me.

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I have enjoyed the Waterloo Community

School District. I have two daughters that have

gone through— One has gone through the system.

One is a senior this year. My oldest daughter

started out in elementary school at Longfellow

Elementary School, and there's a lot of citizens in

the district who would not send their child to

Longfellow.

I told my wife, "They can go to any school they want to. It depends on what the child gets out of the education," and my oldest daughter now is a teacher in Houston, Texas. We tried to get her to say, but she wanted to go to Texas. Being single, we let her go. My wife is still upset about it. We still let her go.

My youngest daughter also went to Longfellow and Central Middle School, as my oldest

did, and she's a senior at East High School, and she's in the top 10 percent of the graduating class. In fact, she already has a full scholarship to UNI and been offered a partial scholarship to Iowa State.

The minority students have had some problems. I can speak of the senior class at East High right now. The top 20 graduates of that class, 12 of them are minorities, which speaks highly for this group of students. A lot of these students personally I've known. Since they were the age of my daughter, I watched them progress through the system, and they've done quite well through the system.

But on the other end, the numbers, the amount of dropouts that we have, the minorities are still 30 percent of the dropouts in the district. They receive a large proportion of referrals which, you know, is not good on our part, but when a student acts up in class, you have to discipline the student regardless of what race the student is.

Probably one of the most--worst part of my job is when we have to take a student to expulsion, when we sit there and decide the student's education, if they're going to be out of the school

for the semester or the year. As far as numbers,
back in 1995 the board took 82 students to the
board. So far this year we've only taken two.

weapons. As far as discipline referrals brought from 1995, we had over 10,000 referrals, and as of last year we only had 6500 referrals. So the numbers are going down for the referrals. One of our two major goals in the district is to reduce the dropout rate and to increase student achievement. As Arlis has said, we made a big emphasis, every time Arlis speaks to someone in public he always mentions those two goals, but those two goals are the ones he talks the most on.

And as Leon Mosley pointed out, we do have a serious problem with our younger students loitering on Fourth Street. It is a major concern with the police and education because some of those students should be in school. And we have a problem trying to get those 14- or 15-year-olds in the school.

Safiyyah mentioned last night that we have alternative programs. We have several alternative programs. We have an Expo program. This is a program where if students drop out of high school

from East or West, they can go there and pick up their high school diploma. It's not a G.E.D. It's a high school diploma.

We also have a program for students that have attendance problems in high school, they transfer to WAPA. It's Wartburg Alternative Program for Attendance. Once they're there, they can earn credit. Some of them they earn two credits and then return back to one of the high schools.

We have another program for middle--middle age students. These are sixth, seventh, and eighth graders who have discipline problems in the building. They may go there for anywhere from three to eight weeks, and at the end of that period they return back to that program. We have a Safe School Program, which is run through the Cedar Valley with grant money, and it's for students who may spend anywhere from one to ten days there if they have a serious problem. Most students stay there for an average of four or five days.

We have also a Four Oaks Program. This is a program where students are referred by the juvenile court system. Once they get on paper, they end up down at the police station. The high school students go to the Four Oaks Program. We also have

an alternative program where students at Four Oaks,
they're there with the high school program. They
aren't in the system. They may be referred by the
one of the building administrators who feel they
need to have those services.

We've recently hired two juvenile court services workers, and they work currently in our school buildings with students who are on paper or students who may potentially become on paper. They work mainly with the ninth graders and the middle age students who we identify through one of our programs, our Encourage Program.

We have two Lutheran Services attendance officers, and they work with families of students who have attendance problems, and these students can be identified by the building principals. They may receive referrals from the building principals, and they work with the families for 30 days trying to address the needs of the families to get these students in schools, and the program is working quite successful right now. I have some numbers. I'm not going to go through the numbers. I'll give you a copy of the sheet for suspension referrals and that. I can let Patrick share with you about special education.

MR. CLANCY: Hi, my name is Patrick I direct special needs, and I'm fairly new Clancy. to the district. This is my third year here, and three years ago the Waterloo district basically took over the operation of the special education programs from the intermediate agency that operates within this area, Area Education Agency 7, and basically for twenty-some years their Education Agency 7 provided for the instructional programs of any special education identified students. They did that in the buildings, in the Waterloo buildings, but they provided the program.

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We did that for a number of reasons, but certainly one of the primary ones is ownership that we believe we have responsibility for all kids within the Waterloo system and picked up the operational program for that reason, at the same time basically went through a planning process where all buildings basically defined how they will provide special education services within their building based upon a need-based type of system, trying to move students more back into the attendance areas that they would be attending if they did not have a disability, and we implemented that two years ago, and that's in implementation

What that really has led to is an increase in 1 inclusional practices for special education students 2 in the district across the 22 buildings and has also 3 4 led to kids attending the schools that they otherwise would attend. We really define it as a 5 6 need-based program, to some degree de-emphasizing what we call student in terms of what your 7 disability is in, trying to put the emphasis on what 8 9 is your need and providing for that need within the 10 svstem. 11 Within the district basically we have about 12 1600 students that are identified as special 13 education or instruction for instructional 14 purposes. That does not include support only types 15 of students, which is approximately 35-- Oh, of 16 that 1600 students, about 35.5 percent are minority 17 students. Our minority population in school during 18 that same time period is just over 32 percent, so 19 it's very comparable to what the population of the 20 district is. 21 We do have a second opinion process in 22

We do have a second opinion process in place which is basically designed to be a safeguard to prevent the overidentification or underidentification in certain areas of minority students as being disabled and also for movement

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into more restrictive types of placements to assure
that we are not moving into more restrictive type of
placement than is warranted. It's a safeguard for
minority issues, and that's been fairly effective in
assisting with that process.

Let me overview ESL so there's a few minutes for questions here. English as a Second Language changed considerably in this district during the last number of years. In December of '96 basically there were 59 students in our second language program. Today we have just over 700.

Basically the difference has come about because of the immigration of Bosnians into this community. Our ESL population is made up of about 75 percent Bosnians and 24 percent Hispanics, and then the 1 percent is a few other language groups but certainly small in numbers.

So really that explosion over this last few years has really changed the way that we're providing services here. We do not provide a bilingual English as a Second Language type of program. We do provide more of an emergence English as a Second Language program, but we do bridge that with native language interpreters. So we have native language interpreters, basically Bosnian

people that are proficient in English as well as Serb, Croation, and Spanish people that are proficient in Spanish as well as English that are bridging that gap as well.

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We're providing a wide variety of different kinds of services. In some elementaries it's pretty much full inclusion type of services where you probably have half of the primary English teachers alongside half of their second language peers learning together in that environment. In other places we have more than 17 type of ESL services, especially for those that are new to this community or new to English language kind of instruction qiving them a start in terms of more self-contained kinds of services and then building from there. And that then changes as you get into the high school where we have more sheltered kinds of services because the needs are different in the high school setting.

But basically -- And we were awarded this last spring a Title VII Bilingual Comprehensive School Grant, which is basically designed to do three primary tasks. One of them is to align our curriculum to really look at the curriculum as it relates to second language learners. Another one is

to deal with transition issues, particularly the transition issues from high school into adult life, and certainly from a Hispanic Spanish-speaking standpoint we need to increase the graduation rate and increase our transition services to keep them in school and to assist them with graduating. And the other one is a parent component to strengthen our connecting with parents and families of second language learners.

CHAIRPERSON WEITZ: Thank you.

MS. FRIAUF: Last night as we heard from members of the community, we heard good praise for the school system. One of the concerns we heard was that there aren't enough female minority teachers to act as role models, especially I think in the high school level. How do you address that?

DR. SWARTZENDRUBER: I think as I alluded to in my introductory remarks, Bev Smith, our associate superintendent for human resources, is working diligently, and we are--. The philosophy is grow our own. We can recruit all we want, and when you're the lowest paid state in the Midwest as well as many parts of the nation--we're at No. 37 in the nation--we can't recruit.

And so we are working with--through the

student leaders that Bernard is working with as well 1 as future teacher clubs. The desirability to get 2 into the teaching profession from Iowa, from 3 4 Waterloo, is one of our major sources of minorities in the teaching profession. That's why we're--5 It's a long-term process and one that we were 6 committed to as well as the Wartburg program as well 7 as the UNI program, but those future teaching 8 programs must produce our lifeline for teacher 9 candidates, and I believe they are. The recruiting 10 has not paid off for us one bit in terms of going 11 12 externally. 13 MR. JENKINS: Just a commentary. Ιf Bernard cannot keep his daughter here, something is 14 15 wrong with the community or something is wrong with 16 the recruiting methods, and that is something that

the recruiting methods, and that is something that hopefully you will work on not only with the organizations but with some insight from some of the

19 | community organizations also.

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MR. VAN LO: I'm very impressed with the school discipline that you have here, the discipline go down, its motion of going down, so on and so forth. But my question is, you still have 34 percent of dropout. Does that mean a volunteer dropout or has nothing to do with this figure you

have here? How is that gap in there?

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MR. COOPER: We're dealing with the law that students at the age of 16 can decide they are going to drop out of school, and we have a lot of minorities that are trying to provide activities at other schools to go that way, and there's not much we can do. We can try to keep them in school, but when you have forces that are greater than what their future looks like, that's why a lot of them choose to drop out. It's not that we're pushing the kids out the door. This is the choice that they're making.

DR. SWARTZENDRUBER: I think another impact will be our standards and benchmarks. We know from research that many students decide to discontinue their education because they're not successful or for some other reason, and to some extent— There has been research on the push-pull factor, how many are pulled out of school versus how many of pushed out, and we want to eliminate as much as possible the push-out factor.

And we believe when they are successful in the early grades -- And reading is key, that's our focus. Absolute focus right now is reading. When they can read, they also achieve in other areas.

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When they get to high school in the ninth grade, we
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    have experienced that decision-making process to
    float along until they have--they're at the age they
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    can drop, because they do not have the reading
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    skill, and they do not have some other skills.
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             And to subject them to a high school
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    curriculum and expectation that gives grades and
    credits and where they're not able to receive those
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    grades and credits because of actually failing
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    seventh grade, seven and eight, is a disservice to
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           That's why we implemented the departure from
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    social promotion. We believe there needs to be
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    another year to become successful, and it's working.
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             CHAIRPERSON WEITZ:
                                 And I think reading is
    one of the areas that you can easily incorporate
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   multicultural education into the reading program.
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             DR. SWARTZENDRUBER:
                                  Absolutely.
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             CHAIRPERSON WEITZ: My question about the
    dropout rate is, because -- Am I right that 14.5
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    percent of the population of Waterloo is
    African-American?
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             DR. SWARTZENDRUBER:
                                  Yes, but 31 percent of
    our students in the school system are minority.
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             CHAIRPERSON WEITZ: Oh, I thought you said
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31 percent dropout rate.

DR. SWARTZENDRUBER: No. 31 percent of our students in the school system are minority, but the community at large.

CHAIRPERSON WEITZ: So my question related to that. The students that drop out, are you talking drop out of mainstream school not to reenter and they're not picked up by any other program?

DR. SWARTZENDRUBER: Well, both. That's a collective.

CHAIRPERSON WEITZ: That's across the board.

MR. VAN LO: You say reading is the main core of-- I think that's what you said. How do you deal with the Bosnian student, Hispanic student that came here in ninth grade and they have to finish high school in four years?

MR. CLANCY: That's been a major problem and has been a major problem, and certainly that's one of the major things we're dealing with through the Title VII grant. First of all, to answer your question, we're enrolling them in ninth grade and working with them towards getting credits.

But what we're doing to try to accelerate that process is writing tests in their native language that are comparable to our tests so we can test them in different content areas and that they

have mastered the content, then provide--give them credit basically for that. So that's one process that's under way.

And we do have, especially the Bosnian population, a large number of individuals that their education was interrupted for a number of years because of the war that would look at graduation at 22 or something like that, age 22, so there's a real disincentive for them to stay in school that long.

We've connected them with some other State resources. Job Corps in Denison is an example of one place where a number of Bosnians have gone to get an alternative high school diploma and better prepare them for the world of work and all of that as an alternative to going the more traditional route. It certainly is one of the major issues and one of the major issues that we're addressing through the Title VII grant.

MR. VAN LO: Last night we heard from one speaker saying you put some of the students in one semester of ESL class and that after that they exit from the ESL program. My question to you is, what is the procedures of ESL student to get exit--or getting out of the ESL program?

MR. CLANCY: It's going to vary whether

1 | we're talking elementary, middle school, high

- 2 | school, and transitioning from one to another, but
- 3 basically it is a language assessment. We do use
- 4 | the last language assessment skill as an indicator
- 5 of student's readiness to comprehend and use
- 6 language and move into a more integrated setting,
- 7 | but it's only one instrument that we use. Basically
- 8 teacher referral and put in observational type of
- 9 data is put together with that.
- I think we're moving quickly to integrate
- 11 | students while still supporting them in the OCR
- 12 agreement. They're certainly there more than one
- 13 | semester in sheltered type of classes, but when they
- 14 | show the readiness to really be a bigger part of the
- 15 | community of the school, we're moving them fairly
- 16 | quickly into that.
- MR. VAN LO: Maybe you know already the
- 18 | studies. How long do most students stay-- How long
- 19 | did they stay in ESL?
- 20 MR. CLANCY: ESL has shifted, has changed
- 21 | some in the last three years here.
- 22 MR. VAN LO: In the Waterloo School
- 23 District. How long do students stay in ESL?
- MR. CLANCY: Oh, okay. It's based upon
- 25 | individual need. They'll stay in terms of

direct student services.

monitoring some level of services at least for five years, but during those last couple years, it may very well be more the family services than the

Some of them, you know, we've got students that are coming here from Germany where they are fairly proficient in English, and so they may only be in ESL services for a semester while they orient to Waterloo. And then there's others that come here with no English at all. They may be in ESL for direct kinds of services for three years and then go in more. It really does vary.

MR. HERNANDEZ: Two quick questions. Do all the non-English-speaking students take--that are eligible take Iowa Test of Basic Skills?

MR. CLANCY: No. We're basically looking-We look at the Iowa Test of Basic Skills as having
a bias towards English language and are not
incorporating second language learners during those
first few years of learning English--the English
language into Iowa Test of Basic Skills, so they are
being exempted from that because of the language
bias there.

MR. HERNANDEZ: Is there a comparable test that you give in their native language?

MR. CLANCY: There's academic types of achievement tests that we are using. Our standards and benchmarks are set up with performance assessments so there basically is a way to measure their performance there. We do measure their academic performances.

They move from one level to another. I don't know that I would say that it's comparable to the ITBS, and we are including them into ITBS when their language acquisition is sufficient that it would be an adequate measure.

MR. HERNANDEZ: And the reason I'm asking is because there's tons of money that's coming in for State support and federal moneys for non-English-speaking students, and still we're having-- According to a lady that spoke last night, there's still dropout problems for the Hispanic students and probably the-- I don't know about the Bosnians, but the fact of the matter is, does the school district operate in a vacuum, or do they coordinate services with people in welfare reform and the police department?

MR. CLANCY: I wasn't here during her presentation, so I don't know specifically what it was, but I think there might be some things going on

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   that she may not have been aware of. Certainly from
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    the community standpoint we're coordinating very
           To all the Bosnian intakes we're very much at
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   well.
   that table with all the service providers, including
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   Lutheran Social Services and all of that for--
             MR. HERNANDEZ:
                             Parent advisory councils
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7
    for ESL for Hispanics and Bosnians?
             MR. CLANCY:
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                          Yeah, the parent advisory
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    council, there are some parents that are second
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    language parents that are on site councils at this
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    time in the places that have a big percentage of ESL
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    services.
               In terms of having a specific advisory
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    council, it is just being organized at this point.
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             It also is one of the--the third goal of
    the Title VII grant having to do with the family
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                    One of the primary activities around
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    connectedness.
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    there is the parent advisory group of second
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    language parents to provide greater guidance to the
    district.
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             MR. HERNANDEZ:
                             Thank you very much.
                           Let me just follow up with a
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             MR. JENKINS:
    couple questions on the exemption from the Iowa
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                 In our travels around the nine states
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    Basic Test.
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    that we handle, we've heard complaints from citizens
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that their kids are exempt from the Iowa Basic Test,

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    basically Hispanic kids, and the parents are not
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    told about it, not even explained.
                                        The kids say--
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    They'll bring home a waiver and have mama or papa
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    sign it, and no explanation is given.
                                            What is
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    happening and what are you doing in terms of
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    educating the community as to the reason why those
    kids are being exempt from those tests?
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             MR. CLANCY:
                          There could be some things
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 9
    happening that I'm not aware of. It hasn't come up
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    here in terms of anybody that has addressed
    specifically with us the concern that we've exempted
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12
    them, but there probably is a lack of specific
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    activities like what you're saying that are going on
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    to make sure that those parents are well aware of
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    the fact that we are exempting them, so it's
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    something that we probably need to improve upon.
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             MR. JENKINS:
                           One follow-up question.
                                                     Ιn
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    terms of the school district being monitored by an
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    Office of Civil Rights Department of Education, what
    are some of the shortcomings of the district and
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    what are some of the things you're working on now in
    terms of that audit by the Office of Civil Rights
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23
    Department of Education?
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             DR. SWARTZENDRUBER:
                                  Well, I can say going
25
    back to the whole approach towards student behavior
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1 is one. You can change policy, which we have. That

- 2 | was recommended in that -- in the OCR agreement. We
- 3 | formed a discipline committee--district-wide
- 4 advisory committee on policy as well as program.
- 5 But I believe the policy, the revisions
- 6 there, it was only a small part of the overall
- 7 | picture. We wanted to go beyond. We wanted to see
- 8 | all of the discipline referrals decline for a
- 9 reason, and we wanted to connect it to learning.
- 10 And I believe the standards and benchmarks
- 11 and the connection then with student behavior,
- 12 | proper expectations, how to expect--how to accept
- 13 responsibility, what to do in terms of peer
- 14 | mediation, and how-- what the role would really be
- 15 and why for interventionists, adult interventionists,
- 16 at the very schools.
- 17 That has happened since the OCR agreement
- 18 | as well as peer mediation groups on occasion. How
- 19 | you can work these things out among yourselves with
- 20 | experienced, trained students to participate in
- 21 | improving student behavior, how we formulate
- 22 | classroom rules and what the role of the teacher
- 23 | would be and what their training is--what training
- 24 | is required.
- We've had scores of teachers go through

literally weeks of training on the control theory as well as other student behavior models, and there's no one school implementing a program that is stamped out district-wide. They have also personalized it, tailored it to individual schools. And that report in the newspaper simply reflects that kind of an approach.

I think on a broader scale that has happened to set free the schools to embark upon a student behavior program that they believe based upon research and track records and best practices works. That went beyond policy. And as a spin-off, we see almost the elimination of expulsions, and as a spin-off, we've seen a dramatic decline.

In one school it went from hundreds per year in terms of student referrals to this year five so far this year, and three were on the bus. That's the kind of approach. We also have— The staff development has occurred but not necessarily in a prescriptive district—wide fashion, even though some of that happened.

We wanted to foster staff development to occur at the grass roots. I know how I accept it as a teacher a district-wide staff development day devoted to whatever topic we determined was

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    necessary for them.
                         Instead we reversed the
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    process.
              The staff development comes from within,
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    within a building, and it emanates from the need
    that they've identified, and the parent--the site
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    counselors play a critical role in all this too.
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                                                       50
 6
    percent parents, 50 percent teachers, and they
 7
    openly talk about the connection with discipline to
    student behavior and learning, and they participated
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 9
    in our departure from social promotion.
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             That's how I think we effectively addressed
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    most of the agreement with OCR, and I'm only
    touching on the surface. With a broader approach to
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    what needed to be done, it takes longer to get there,
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    but the results are lasting and far more dramatic
15
    than a blanket in-service or "You will go off to
16
    some sort of sensitivity training."
                                          It's a far
17
    different approach.
18
                          And briefly, what are some of
             MR. JENKINS:
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    the shortcomings?
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DR. SWARTZENDRUBER: The shortcomings are it takes a long time. There are plenty of shortcomings. The dramatic turnaround time, even though it may be that deep, people look at an instant fix, and that may be good for the short term in some cases. We're looking for this. We're

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1 looking for a deep, deep fix.

MR. JENKINS: Do you still welcome the oversight review of OCR at this point, or do you wish OCR would continue to go to another district?

DR. SWARTZENDRUBER: I welcome their insight, and, you know, we can both learn. If they can say, "Look what Waterloo is doing," or if they can say, "Look what Newport News, Virginia, is doing," or some other city in the Midwest, I welcome that. That's fine.

CHAIRPERSON WEITZ: Can I just ask how many counselors in the school system are minority?

DR. SWARTZENDRUBER: The high school counselor ratio, I think we have, what, five at West, four at East, and we have-- I don't know the exact count. We have elementary counselors. In fact, that surprised Senator Harkin that we had elementary counselors, even though they may be split between two buildings. My guess would be eight at the elementary.

MR. COOPER: There's ten.

DR. SWARTZENDRUBER: Ten counselors at the elementary. We have 14 buildings.

MR. CLANCY: And then at least one in each middle.

1	CHAIRPERSON WEITZ: And how many of those
2	counselors are minority?
3	MR. JENKINS: Can you provide that
4	information to us?
5	DR. SWARTZENDRUBER: We can provide that.
6	MR. VAN LO: I'm curious. Yesterday we
7	heard about equity coordinator. Does such a person
8	exist as a job assignment, or what is it?
9	DR. SWARTZENDRUBER: The point person is
10	Bev Smith, our associate superintendent for human
11	resources, but we all view ourselves as
12	coordinators. We all bear a responsibility to carry
13	out our I don't think any one person, even though
14	Bev is the point person and triggers the committee
15	work as well as the advisory council work and so on,
16	but that's also funneled to all of us, and we all
17	have a corner of the market of responsibility.
18	MR. VAN LO: So you don't have You have
19	a job assignment that you assign to
20	DR. SWARTZENDRUBER: For her, yes.
21	MR. VAN LO: For her. You don't have a
22	person who just does equity?
23	DR. SWARTZENDRUBER: Just that. I've
24	examined that in depth, that if it's a person, it
25	neverthat person over time accumulates baggage,

accumulates goodwill as well as doubt among some people, and as a result they're in the firing range, good and bad.

And when more people are responsible, you have a point person as well as various structure set up with that person. It seems to weather the need, the barrage of either complaints or whatever might—In terms of challenges as well, it seems to have the ability to react and actually provide this deeper kind of action plan than simply a person cranking out goals and objectives and action plans.

MR. VAN LO: Don't you think sometime that if you have a person inside usually that person usually tends to be bias by being the district side instead of listening to the other side of the community or the parents or the students, whatever?

MR. CLANCY: I heard that last night when I was here too that that might be a concern with the way we have it structured, and I don't think that is the case the way that it's structured with the district. We have certainly that oversight person for it. She does have a steering committee that's based on-that's a school-based type of steering committee, and it is in the process of reactivating the community-based equity committee, so I think

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    that those are things that help to offset that
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    potential for bias.
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                          So do they have meeting once a
             MR. VAN LO:
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    month, once a week, whatever?
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             DR. SWARTZENDRUBER:
                                   She has community
    meetings very frequently, like every other week
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    within the--
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             MR. VAN LO: And then report to you and
 9
    report --
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             DR. SWARTZENDRUBER:
                                   Yes.
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             CHAIRPERSON WEITZ:
                                 Thank you.
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             (Recess taken.)
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             CHAIRPERSON WEITZ:
                                 The meeting will come
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    to order.
               There's several of us that have
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    appointments, and we're going to make a real strong
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    effort this second half to get out on time, so I'm
17
    going to be a lot more strict about time
18
    constraints. Could you please tell us your name and
    your mailing address?
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20
                        My name is Walter Reed, Jr.
             MR. REED:
                                                      Му
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    address is 521 East Dale Street, Waterloo, Iowa
22
            The Waterloo--City the Waterloo Commission
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    on Human Rights, of which I'm the executive
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    director, has been in existence since 1965, and we
25
    basically have three purposes by which we operate.
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Number one is to provide for the enforcement of the federal and State Civil Rights Act in the City of Waterloo, Iowa. Law says that any city with the population of 29,000 or more must have a local Human Rights Commission. We are one of 23 commissions in the state of Iowa, and we Again, we receive and we investigate provide-alleged discrimination cases.

Our commission is run by ten volunteer commissioners. They are interviewed and appointed by the Mayor and City Council, and they make up the council. Myself, two human rights specialists, and an administrative secretary makes up the staff. There is six full-staffed commissions in the state of Iowa.

As far as enforcement is concerned, we have a number of programs that we offer in the City of Waterloo under ordinance. One, again, we receive and investigate complaints. We are currently working with Myrtle and the Department of HUD Housing and Human Development to incorporate the Fair Housing Act under our ordinance.

At this point we have the interim agreement. We just received it last Thursday. It is at our attorney's office right now, the City

Attorney's office. After the City Attorney has 1 2 looked at that, then we're going to take it to 3 Council for action, and we're really excited about having that enforcement authority within the City of 4 Waterloo. 5

In addition to that, we offer mediation, which we have been able to resolve a number of complaints through our mediation process. We have trained and offered to the community mediation training for neighborhood associations, for senior citizens programs.

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And they've used those mediation skills for mediation in small claims court as well as neighborhood mediations around the City of Waterloo We have a program that we call and Cedar Falls. Chat and Chew. This is a service under our education outreach where a complainant or someone who feels they've been treated unfair can come into our office.

And what we try to do is informally set up a meeting with the incident doer and try to come up with some solution. It's not a formal complaint. It's an informal complaint, and many citizens in Waterloo opt to use that, and we've been able to

25 bring many people together because of a miscommunication.

We've been able to resolve a lot of situations through this Chat and Chew. We've also been able to bridge some understanding between-For example, it's the Christmas season, and you have shoppers out at the mall, and sometimes these people get stopped. Some security officer think they may have shoplifted, and they found that they didn't.

That causes quite a stir.

We've been able to meet with the mall managers, for example, and talk this issue out and then help the persons who feel they've been treated unfair to understand it's part of the job that they have to do, and we've looked at statistics, et cetera, and we haven't found any discrimination in that area.

The commission is also involved in what we call education outreach. We're really pleased with our educational outreach programs. Along about 1996 I realized that we needed to do something other than enforcement in this city if we're going to bring people together and really work on race relations issues, diversity issues.

And so we began in April of '97 we had a community forum at West High School's auditorium.

About 50 community citizens representing Black Hawk County showed up that evening, and we discussed the possibility of establishing a Community Diversity Appreciation Team.

For the purposes of talking about race relations and how we can improve race relations, we wanted to introduce the forum called Study Circles to see if this community was willing to sit down and talk about race in a forum such as Study Circles. We also had Steve Rapp, our district attorney, who was here, and he talked about hate crimes and what hate crimes really mean.

And we had -- We wanted to make sure that students in the community realized that hate crimes was more than just some little incident, that you could actually spend time in jail if you're found guilty of committing hate crimes in this area.

When we started this, we had basically as a commission provided three community outreach programs. One was a minority business conference. One of the missions of the City, one of the goals of the City, is to eliminate barriers that exist for minority businesses and to support affirmative action in the City.

I looked around, and there wasn't in my

opinion very many departments or there wasn't a real initiative coming from the Mayor or Council to really address this, so we sponsored the Commission on Minority Business Conference. We had two that were very successful.

What we did was send out a survey to the minority businesses. We asked them what their issues were, and then we formed the conference around their issues, and then we also asked them if they would be willing to come, and we had quite a turnout for both conferences. It was really, really well received.

Then we went into a conference. We were concerned about youth in this community. I've been working with young people through various nonprofit programs since I moved back here in 1979, and so we formed what's called a Young Hearts Young Minds Youth Conference, and this conference is designed to provide some skills training for young people on how to deal with peer pressure.

We were hearing there was issues of sexual harassment between faculty and students, and these concerns were coming from parents, so we were trying to figure out a way in which we could put together a conference to help students understand these issues

and get some skills, some basic skills in those areas.

We've had this conference for three years.

It's been successful. We invite probably ten to fifteen high schools, not only in Black Hawk County but surrounding counties, because we also believe that it's important to bring school districts where there's primarily one race together with African-Americans, Indians, and we've had a very good turnout for these youth conferences, and the training has been really, really great.

We've also provided as a commission what we call the Human Rights Day. Every December 10 since 1948 the United Nations—the General Assembly of the United Nations has Human Rights Day, and so we have decided that we would have an event every December 10 as Human Rights Day, and what we decided to do is again recognize other groups, organizations, individuals who have done a good job in human rights and civil rights in this community.

And it's a way of taking the stigma away that this commission was only after enforcement because we know there's other people that need to be engaged in order to really deal with the issues of discrimination in this city. So we've had this

luncheon, and it has been highly successful over the last several years.

Once we formed the Diversity Appreciation

Team in '97, we've had just a host of very exciting
activities that have come from this approach. This
is a collaboration between the commission and the
community, and they call themselves the Cedar Valley
Diversity Appreciation Team.

The commission's role is that of a sponsoring agency, and we work with the Study Circles Resource Center out of Plum Creek, Connecticut, (phonetic) who provides the curriculum. And we purchased the curriculum. We distribute it out to the groups, but this would not be successful if it wasn't for the community volunteers who have come forward to make this happen.

We are trying to develop and build community ownership of this movement, and it is bringing races together. Most people said when we started that it would not work, but as I listened to people, I had served on about 15 race and diversity panels over a two-year period prior to 1997.

And what I kept hearing consistently was there was many great programs that started, but they

got bogged down because someone would start

attacking someone personally in the group, and after

a period of time people would quit coming. So we

lose out on a great opportunity. And we decided

Study Circles was the forme because we have a

trained facilitator, and we have ground rules that

everybody agrees to.

And as a result of that, we've had probably 15 rounds of Study Circles in this community. We're close to probably 200 people that have completed the five-week Study Circles program, and based upon the activities that we've had, we've probably had close to 1,000 people who have come to our activities and events.

This T-shirt is an example that came from one of the volunteers in the diversity program. Our motto is, "What you permit you promote." And the design came from one of the volunteers. We decided we'd put T-shirts on. We'd walk in parades, set up booths, information booths, and recruit people to get involved.

We also just had our second conference on race. We're consistently getting 250 to 300 people to come and talk about race. We want to talk about race at the conference. One of the other issues

that oftentimes comes up is diversity and some other things, but race is what we're doing.

I'll show you this bag because John Deere Community Credit Union purchased these bags so that we could give these out to people who come to the conference, and they've also signed on as a partner for this initiative, and we're working with them to provide Study Circles in other communities where they have branch offices.

We have a major announcement to make in January about a financial arrangement with them, and we also believe we can pursue other avenues as well to fund this because this has actually become a full-time job. I could actually hire someone to do the diversity initiative in the City of Waterloo, and it would take up 40 to 50 hours of their time to do so.

We have had what we call the Neighborhood Harmony Festival, and we're trying to expand that with neighborhood organizations. This is where the neighborhoods would recognize the diversity they have within their own neighborhoods, and they would do certain activities, for example, a Welcome Wagon in their neighborhood.

If they have a new family moving in, you

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1 have a group of residents and you have a
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- 2 | neighborhood association that would go down and meet
- 3 | these new people that's coming into your
- 4 | neighborhood. You could provide them with
- 5 information about the city, about city services,
- 6 about the particular neighborhood. It's just a nice
- 7 | way to welcome and greet people.
- 8 CHAIRPERSON WEITZ: Could I interrupt? I'm
- 9 | going to hold to a strict ten-minute limitation for
- 10 | everyone, and so I'm going to ask you to make a
- 11 quick closing statement, and then we'll open it up
- 12 | for questions.
- MR. REED: What I'll do is tell you about
- 14 one event. One of the most successful events we've
- 15 | had is what's called an Ethnic Bus Tour where at the
- 16 | conclusion of Study Circles we hire two city buses,
- 17 and persons who want to go pay \$7, and that
- 18 | basically pays for your lunch, and we take you
- 19 | around, and we show you the diversity that we have.
- We visit a Muslim mosque, a Jewish
- 21 | synagogue, the site of the African-American museum
- 22 | that we're trying to build. We visit the-- We have
- 23 | a local owned and operated radio station that's
- 24 | black owned and operated, FM 88.1, by the way, if
- 25 | you want to hear some of it. So we take people

around to see these sites.

We're excited that just a couple of months ago we had the first one for youth. This was from Waverly, Iowa, which is about 20 miles or so from here and predominantly all white. Their kids wanted to see some of this diversity, so we provided our first bus tour for students.

three ladies here who were involved. Sheryl--would you wave your hand--Janet, and Deb, they've started a business downtown called the 320 Gallery, lunch, museum in terms of art, and if you get a chance to go down there for lunch, you really need to check it out, because it's kind of-- It's really different for this area, and they have been involved from the very inception of the Study Circles, so--

CHAIRPERSON WEITZ: Thank you.

MR. REED: One other thing, then I will be quiet. You have a lot of information there, but some people talked about we have— This gives you an idea of what African-American businesses we have. This document, this resource directory, covers all of the African-American elected officials, who they are. The events and businesses are in there.

1 So this is probably the most comprehensive 2 report that has been put together in Waterloo, so we 3 ask you to look over that material. If you ever 4 come and you want to check out one of the places, it's right in there. 5 6 CHAIRPERSON WEITZ: Thank you. Ouestions? 7 MR. JENKINS: You're a good PR person for 8 the City of Waterloo. With all that you said, I 9 would want to move here tomorrow, but being cynical 10 as I am--11 I'm just glad you're here, Mel. MR. REED: Walter, you've tried to get 12 MR. JENKINS: 13 me here for a long time, and I'm here. 14 MR. REED: Yeah. 15 MR. JENKINS: But I also want to take a 16 look at some of the negative things that are going 17 on in Waterloo. Tell me about those and what we can

do to facilitate bringing about change. Everything cannot be rosy like you painted it.

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Well, you've heard enough MR. REED: negative stuff in the last day and a half. I just wanted to give you the other side of it, and it's not really-- It's just a matter of how we present it, because there's a lot of issues. I believe our approaches need to be comprehensive, but it's

important to have a United States Civil Rights

Commission come to hear the concerns. I would say

this is an event that needs to occur at least once

every two years.

We have worked hard on our issues in education. You've heard the report of Arlis. We've worked hard in terms of employment issues within the city, and one of the things I'm probably most proud of is that one of the comments made yesterday is, well, you haven't heard a lot of these things is because we're working hard at the local level to get them resolved, and once we can't get them resolved, we've tried every possible method to get them resolved, that's when a federal agency is contacted. By then it's at the boiling point.

In my opinion we have problems with the sharing of some of the wealth in this community. I've given you a list of minority businesses. I serve on Main Street in the City of Waterloo. We don't have enough minority businesses on Main Street or in the mall. There's very little support. There's a lot of verbiage about it, but when you get down to the real numbers, there's not very much going on there, and I believe economic development is probably the last frontier dealing with race

discrimination and other inequities in our community because we have sufficient laws on the book that deals with the other areas.

MS. FRIAUF: You've just touched on the question I had concerning economic development. And I have two parts to this question. Do you have a study group that is addressing this particular issue alone? And have you had complaints of funds being denied to entrepreneurial minority businesses?

MR. REED: The first part of the question, we haven't gotten to that yet. We need to talk about race in Waterloo first, because many people want to talk about diversity. They want to talk about everything but how they really feel about race.

And one of my colleagues said to me that Waterloo had become comfortable with its racism, and that really bothered me a lot. So I decided along with the others that we would put race on the table and have a nice, healthy discussion about race, and then we could move on to other areas, because ultimately down the road somewhere, whether we talk about diversity appreciation, whatever, race is a factor.

How can Bosnian people, Hispanic people

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come to this community and know nothing about

African-American people and decide they don't want

to live next to us or live in our neighborhoods?

Those are race issues, and so we need to put that on

the table. I think we've done that, and we're

having some real healthy discussions.
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The second part of the question is we're trying to work with— And Deborah Berry, she's our newly elected Fourth Ward councilperson. One of the goals that she has is to work with minority businesses to come up with their own comprehensive plan, come up with a strategy for what they need in order to address business retention, business expansion, and just provide adequate services to the ones that we currently have existing.

We actually have more businesses. Leon said we have less, but we actually have more businesses now than we had back in 1950, 1940, but they're different kinds of businesses. They're not the kinds of businesses— They're more service—type businesses versus manufacturing businesses and some of the other kinds that we had before.

So I think we're-- It's on the drawing board. I believe we're headed in the right direction, and again, with the fair housing

initiative, I believe the Commission can be very effective in bringing forth some resolutions to some of these problems.

MR. VAN LO: For the last few days, yesterday, we heard a lot of negative, like you said. So does that mean that you have a lot of complaints being issued in your office?

MR. REED: We've had some complaints in our office from minority businesses and others regarding the access to funds, and we've looked into those matters, and we've been able to get a successful resolution to those matters, but we went a step beyond by developing the conference so that we can bring all of the parties to the table.

We can bring the bankers in. We can bring the State procurement officers in so they can talk directly to these people who are trying to get the services and create a dialogue there, and then we try to monitor that to see exactly how many have been successful in getting loans, et cetera, done.

MR. VAN LO: Do you hear any complaint about racial harassment and other complaint?

MR. REED: We get a number of complaints.

Our busiest area of complaint is wrongful discharge based on race, and that's pretty much standard

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1
    across Iowa and maybe across the country, that
    employment is our biggest area of concern.
 2
 3
    say that after we've completed the investigation
 4
    that we're finding that it's more of a
   miscommunication maybe. We're not finding that
 5
    there's a number of legitimate cases that we can
 6
 7
    find to issue a cause finding as relates to those
    issues.
 8
 9
             MR. VAN LO: How many staff you have, by
    chance?
10
11
             MR. REED:
                        There's a staff of four, myself,
12
    two human rights specialists, and an administrative
13
    secretary.
14
             MR. VAN LO: Do you have any backlog at
15
    all?
                        Very little. When I started in
16
             MR. REED:
17
    1995, I came into a very disturbed office.
    about 140 open complaints with probably 90 percent
18
19
    of those in backlog status. The relationship
20
    between the Human Rights Commission and the Mayor
    and Council was horrible, so basically the
21
22
    commission was left there without resources to do
23
    the job.
             They had one investigator who this work was
24
25
    actually stressing her out, and she was getting
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physically ill behind this, and I simply told the
Mayor that I would not work under those
circumstances. "You're not going to kill me over
this job, and if we can't have the tools to do the
job, you find somebody else to do it."

As a result, we had a new mayor come in, new council came in, and Waterloo has in my opinion changed for the better, because they're trying to do the right thing. A man is no better than his word. He made some commitments to the community, and so far I have to say that those commitments that he made, he's living up to them, and so we're finding that the community is—You know, notwithstanding some problems, but for the most part the community is coming together and trying to deal with our issues without acknowledging that they don't exist, and I think we're having some forward movement.

CHAIRPERSON WEITZ: So as an extension of that, leaders within the Bosnian, Native American Indian, Mexican American, African-American, and Caucasian, leaders have been identified in all these communities. Does regular dialogue take place between them?

MR. REED: Perhaps the one group that we haven't made very much of an inroad with is Bosnians

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1 because their issue is altogether different.
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- 2 They're glad to not have bombs falling on them.
- 3 | They want to be someplace safe. There's more
- 4 subsistive issues with them, housing, food, medical
- 5 | care. We are working-- They had a Bosnian
- 6 | council. We had one of our staff persons attend
- 7 | their meetings for the purpose of getting them
- 8 | involved in Study Circles, but I think once they get
- 9 to the point where they've kind of adjusted, then I
- 10 | think we can bring them into some of these issues.
- 11 That Harmony Festival I talked about was
- 12 organized because of a fight between Bosnian boys
- 13 | and African-American boys. They couldn't even talk
- 14 | to each other, so I don't even know what
- 15 | precipitated the fight. But we had translators. We
- 16 | had 150 people show up for this Harmony Festival.
- 17 | We had translators so that the Bosnians could talk
- 18 | to the African-Americans, the Caucasians. Many of
- 19 the Congressmen were there so that we had all kinds
- 20 of communication going on. We called it the Harmony
- 21 | Festival. They called it the Peace Festival.
- 22 CHAIRPERSON WEITZ: I picked up last night
- 23 | a perception from the African-American community
- 24 | that the Bosnian community has come in and been
- 25 | given a lot in relation to what's available to the

African-American community. Do you feel that that's an accurate perception?

MR. REED: In my opinion that is an accurate assessment of what happened. If you go back three or four years ago, when the Hispanics first came because of work at IBP, they were darker-skinned people. They had Africans that actually came from the Ethiopian Center from Chicago and other places, and the community was all up in arms about this migration of people here to work at jobs that nobody wanted.

So all of us was involved. And I'm sad to say that the City got involved because we issued code violations, too many people living in an apartment, or had a room down at one of the hotels, there was too many in there. Well, they had nowhere else to go.

Just a couple years after that when the more fair-skinned, white-skinned Bosnians came in, it was just a total reversal. So, Mel, I am kind of a bleeding optimist in a way, because what I said to the City officials is, "We want to be welcoming to everybody. We're not saying we don't welcome the Bosnians, but this same attitude you have when they come, have it when anybody comes to this community,"

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1
    and so that's why we're pushing the programs that we
 2
    are.
 3
             MR. VAN LO:
                          How many complaints did you
 4
    have last year, and how many are unfounded?
 5
             MR. REED:
                        How many complaints did we have
    last year?
 6
 7
                          How many are unfounded?
             MR. VAN LO:
 8
             MR. REED: We just put together a report.
 9
    Lynette, would you just raise your hand?
10
    student at the University of Northern Iowa, public
11
    policies department.
                          In 1999 there was 34
12
    complaints opened, and in that same year we closed
13
    24 cases. Of those cases-- And we'll give you a
14
    copy of this too. We will make a copy of this.
15
    It's only in draft form. We just got it from the
16
    printers. No probable cause, of those cases ten
17
    were no probable cause.
18
             MR. VAN LO: More than ten still working
19
    on?
20
             MR. REED:
                        Yes.
21
             CHAIRPERSON WEITZ:
                                 Okay.
                                         Thank you.
22
             (Short pause.)
23
             CHAIRPERSON WEITZ: For the record state
24
    your name and mailing address, please.
25
             MR. EARLES:
                          Rich Earles, E-A-R-L-E-S,
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    620 Mulberry Street, Waterloo, Iowa 50703.
                                                 Walter
    is a tough act to follow, all that energy.
 2
    I'm just, you know, here to talk about the Community
 3
 4
    Development Program and what's going on there, and
    I'll try to address the issues that he requested in
 5
 6
    the letter and then from there be open for
 7
                Waterloo Community Development Board
    questions.
 8
    carries out activities that meet the primary CDBG
 9
    activity.
10
             CHAIRPERSON WEITZ:
                                 I'm sorry?
                                              Can
11
    everybody hear?
12
             MR. EARLES:
                          The Waterloo Community
    Development Board carries out activities that meet
13
14
    the primary CDBG activity, which is the development
    of viable urban communities.
15
                                  The activities must
16
    also meet one or more of the following national
17
    objectives, to benefit low and moderate income
18
    persons, aid in the prevention or elimination of
    slum and blight, and meet a need in having
19
20
    particular urgency.
             The mission of the Community Development
21
22
    Board states, "The mission of the Waterloo Community
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Urban Development, Community Development Block Grant

Development Board is to seek through the

administration of the Department of Housing and

23

24

program, or other federally funded programs and 1 2 other funding the development of a viable community 3 by assisting in a process of decent, safe housing 4 and a suitable living environment, expanded employment opportunities through economic 5 6 development activities, to aid in the prevention or 7 elimination of slum and blighted areas within the 8 city and to meet other urgent community development Further, the Waterloo Community Development 9 needs. 10 Board will coordinate with local officials and other 11 agencies and funding sources to make the most of our 12 All such activities shall be intended 13 primarily to benefit low and moderate income persons 14 and families." And that was adopted by the board on 15 July 21, 1994. 16 The departmental budget is approximately 17 \$1.8 million per year in Community Development Block 18 Grant funds and approximately \$600,000 per year in 19 Home funds. The City is an entitlement program 20 community for the CDBG program and a participating

In addition to these programs, the City applies for various other State and federal programs to further the needs of the community. The department has nine staff--the staff is nine persons

jurisdiction for the Home program.

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24

that are responsible for carrying out these activities.

б

Three of the nine are housing rehabilitation specialists. One is a planner focusing on neighborhood issues. One is a contract compliance officer who also provides contract compliance services to other agencies in the community. Two are administrative personnel, and two are clerical.

The department regularly provides housing rehabilitation assistance to low and moderate income persons. This is the board's top priority or, rather, housing is the board's top priority. Other recent public service type activities include handicap ramps, paying for sidewalk repair costs for low and moderate income persons, credit counseling service, and installation of an elevator for a neighborhood center.

The City recently created the Renew
Waterloo Program. This program focuses resources on
improving the neighborhoods surrounding the downtown
area. The program uses a three-prong approach to
revitalizing the neighborhoods. The first is
housing. The majority of the housing rehabilitation
funded is targeted to achieve maximum impact. The

current target area roughly equates to census tract 18.

Nine local lenders have adopted a single loan product available in conjunction with the City's down payment assistance program. This program requires the buyer to provide only 1 percent down payment plus closing costs. The City has designated a State Enterprise Zone, which provides tax incentives to persons developing affordable housing. The City has also adopted a Consolidated Urban Revitalization Program which grants property tax evaluations to homes through the rehabilitation or new construction.

Neighborhood services is the second branch of Renew Waterloo. It provides for information flow between the City and neighborhood organizations. Three years ago the City had two neighborhood organizations. There are now 24 associations. This growth is a result of the neighborhoods' commitment to improving their environments and the City's commitment to assist them in those efforts.

The third arm of Renew Waterloo is code enforcement. Neighborhoods have requested additional help from the City in cleaning up their areas. Code enforcement efforts are directed by

neighborhood services based on neighborhood associations' desires.

HUD programs are intended primarily to benefit low and moderate income persons. Guidelines require that 70 percent of the funds be used to carry out activities that benefit low and moderate income persons. Furthermore, HUD guidelines require that no person in protective class be discriminated against.

It's the responsibility of the Community

Development Board to ensure that the funds are

allocated based on the national objectives and

benefit to low and moderate income persons

regardless of race. And if you have any questions,

I can answer those at this time.

MR. VAN LO: From my understanding, you have \$1.8 million from the federal grant. You have nine staff. Is most of the money to pay for staff, or is it to pay for other thing as well?

MR. EARLES: It does some of both. The staff costs are around 200 to \$250,000 per year. And then in addition to the \$1.8 million of CDBG, we also have 600,000 in Home funds. The last few years we've had a half million dollars in EDI funds, between 2 and 400,000 in ELHAT (phonetic), which is

Those are our only money resources. 1 State funding. MR. VAN LO: 2 So the most of the money are 3 for staff then? 4 MR. EARLES: Oh, no. Our administrative fees are limited to 20 percent by statute, and we 5 run around 10 or 11 percent. 6 7 MR. VAN LO: And you say you have improving neighborhood. From what I heard yesterday, you do a 8 9 lot on south side and less on the east side? Am I 10 understanding that Enterprise is only the south 11 side? East side too or just only-- What is your 12 Enterprise Zone? Is it east side, south side, or--13 MR. EARLES: Actually I have a map you No. 14 can have. 15 MR. VAN LO: I don't know the city. 16 MR. EARLES: Well, everybody calls it east 17 and west side, but it's north and south. But this 18 map shows you the Enterprise Zone. The Consolidated 19 Urban Revit is a little bit larger than that, and 20 then the highlighted area is the target area of 21 census tract 18. 22 CHAIRPERSON WEITZ: So 70 percent of the 23 funding goes to that area is what you're saying? 24 MR. EARLES: No. 70 percent of the funding

has to go to low and moderate income persons.

1 CHAIRPERSON WEITZ: Right. MR. EARLES: 2 That area is targeted with our 3 rehab program, which is about \$850,000 per year. 4 And of that, 80 percent goes in that area. 5 MR. VAN LO: This area, mostly minority live there or what? 6 7 MR. EARLES: Census tract 18 is 93 percent 8 minority. 9 MR. VAN LO: And the other question I have, 10 I saw it here on the African-American museum. Ιs 11 this money helping at all this museum in any way? 12 MR. EARLES: Well, yes. We previously gave 13 them a small grant to get started, and we're in our 14 funding cycle developing our consolidated plan, 15 which will take effect July 1 of the upcoming year, 16 and there has been discussion at this point, but 17 we've got a whole citizen participation public 18 process to go through before we determine what that 19 level of assistance will be. 20 MR. VAN LO: So you do have a steering 21 committee with minority involvement and everything 22 else then? Do you have a steering committee? MR. EARLES: Well, we have a board. 23 24 have a seven-member board, but then there's citizen

participation, you know, throughout the community.

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1
             MR. VAN LO:
                          And the board are very
 2
    diverse, I believe?
 3
             MR. EARLES:
                          Yes.
 4
             CHAIRPERSON WEITZ:
                                  The block grants are
    granted per request?
 5
 6
             MR. EARLES:
                          Yes.
 7
             CHAIRPERSON WEITZ:
                                  Okay.
                                         And what
 8
    percentage of that money goes to people who rent to
 9
    others, and what percentage goes to people who make
10
    improvements on their own property?
11
             MR. EARLES:
                          We have not had a rental
12
    rehabilitation program for a number of years.
                                                    Ιt
13
    was back in 312, I believe. It was before my time.
14
    We do owner-occupied rehab. We do down payment
15
    assistance for people to purchase homes. Those are
16
    the types of housing activities.
17
             Now, through the Home program there is some
18
    rental assistance through that. We had a large
19
    property downtown that's under construction now,
20
    Marsh Place.
                  That's 23 units.
                                     And we put in City
21
    Home funds to match State Home funds and tax
22
    credits, and we're a small piece. We're 150,000 of
23
    a 2 million dollar project.
24
             CHAIRPERSON WEITZ:
                                Do you have any figures
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on what percentage of the moneys go to benefit

1 minority applicants, or do you break it down that
2 way at all?

MR. EARLES: On certain projects I have that from prior reporting periods, but our primary goal is income level regardless of race. It has to be below 80 percent of median income, but we do-Those questions are asked on our annual performance reports.

For example, rehab, 56 percent is minority. Operation Threshold is a recipient. They're rehab and sale. They purchase a house, rehab it, and sell it to a buyer, that's 45 percent minority. We had a Stokes (phonetic) housing project. That's a minority contractor who then rented elderly housing units. Those are 82 percent minority. So I have some of them based on what those numbers are.

CHAIRPERSON WEITZ: I just have one more question, and you can clarify this for me hopefully. I've heard that a number of people are being displaced from a rental unit? There's some--Can anybody out there help me?

MR. EARLES: Oh, oh, I know what you're speaking of. It's Prairie Park Apartments. Is that the name?

MR. HERNANDEZ: Yes.

2 CHAIRPERSON WEITZ: Thank you.

MR. EARLES: That's a property that was developed under the 236 program, and it is—At this point we're not involved with that, but we're definitely interested in what happens there. It's a private owner board that owns the property. It's a project based Section 8, so they get one check each month, and then they reduce the rents to the applicants.

That property is at HUD's enforcement center now. They're in the process of foreclosing because of the condition of the housing units, and they are working with that, but if the residents are displaced, which it doesn't look like that's what's going to happen now-- It looks like they will sell the property with conditions that the units be brought up to code and some type of security put in place to eliminate some of the activity that's going on in the parking lots, so that will probably stay in place.

But each of the residents will get a voucher so they can go into the community and rent and not lose that rent assistance. It actually opens more doors to them in that they don't have to

- 1 live there. They can live wherever they choose at
 2 the same rate.
- MR. VAN LO: Suppose that that happen, we don't have enough housing for them to move, enough
- 5 housing that they can afford to move into it.
- MR. EARLES: I hope they don't all move in one month. The housing market is very tough here.

 8 It's a very tight rental housing market. We have a
- 9 housing needs assessment that shows that we need
- 10 | just under 1300 additional housing units, so, you
- 11 know, we are doing new construction, end fill
- 12 | construction, you know, the transformation of that
- 13 | vacant downtown Marsh Place building I told you
- 14 about, putting in 23 units there. We're working
- 15 towards that, but we don't have--we don't have
- 16 enough housing units.
- 17 MR. VAN LO: So that's a problem for people
- 18 to leave that. They don't have no more house if
- 19 | they close or whatever.
- MR. EARLES: There are housing units, but
- 21 there's not a glut of them as there used to be as
- 22 recently as ten years ago.
- MR. VAN LO: The other question I have is
- 24 | that yesterday I heard concern about the
- 25 | economic--not concern. The economy boom here is

very wonderful, but how do you transfer that to help the minority so they can reap the reward of the boom as well? What do you plan to do? Are you planning development in the city to make that happen? What kind of plan do you have?

MR. EARLES: Well, that's really handled through the economic development in the planning office rather than our office, but I can address it somewhat. We have a revolving loan fund that was capitalized by a closed-out U-day grant for the Raft Packing Company (phonetic) in the mid-'80s, and that money has been used for startup businesses, economic development loans, and they continue to do that now based on job creation, things of that nature.

CHAIRPERSON WEITZ: Thank you. Normally we would move into the open session and people that had contacted Mr. Hernandez or Joanne would be allowed to make a presentation, but since no one has signed up, I think-- I just have Michael Kubik left on my list of presenters. Did I miss somebody?

MR. HERNANDEZ: No, no. This will be open session.

(Discussion off the record.)

CHAIRPERSON WEITZ: Would you state your

name, please, and your mailing address?

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MS. PARRISH: My name is Janet Parrish, and I'm director of the gallery, 320 Gallery and Cafe, 320 East Fourth Street, Waterloo.

CHAIRPERSON WEITZ: And again, I'm going to remind you to speak loud so everybody can hear you.

MS. PARRISH: Okay. Is that it? I'm also the director of the Multicultural Resource Center and on the Cedar Valley Diversity Appreciation Team, and we are putting together a radio program on diversity and race issues to try to bring more discussion to the area, an avenue for people to actually have a meaningful discussion on race.

My main concern listening to what we've been talking about is that it seems that the educational system, the City, everyone is trying to put programs in place that work, but I think we have not fully addressed the underlying problem in this community, which is racism in the mind of the population.

I come from privileged white America. I'm very aware that white America--white population here is fairly unconscious in terms of race, does not realize how racist we are. I would say more than comfortable with racism, we're not even aware of

1 | it.

I live and work in the area that we're talking, east Waterloo. On our board of directors are two African-American women. We all work together. This is basically unheard of in this community. We've opened up our center as a meeting place for anyone and everyone of any race, of any ethnic group. We work, play, discuss, and all that together.

This is something we need more of in this community, and I think until we address that underlying problem, all the programs, everything that we're trying to do in the school system, et cetera, will not be as successful as we would like. I think our teachers need to have greater awareness of their own racist baggage. I think our police force needs that as well, all our City workers.

An example, the Police Chief was talking about the horses and how that would be seen as a positive intrusion or-- I'm nervous about this. I wasn't prepared for this. At the end of the Waterloo Days Parade, I witnessed an example of the use of those horses.

A bunch of kids had--this is in the

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daytime--congregated in the park right across from
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    our establishment.
                        There was evidently a scuffle
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   between a woman and someone else, and the
   police -- the horses came in and chased the kids out
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    of the park. It was frightening.
                                       This would
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    never -- First I saw a horse leaping into the air,
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    and I said, "Oh, they're having a horse show."
    friend said, "No, Janet, this is not a horse show.
 8
    This is"-- It looked like an assault.
                                            These kids
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    were terrified. They were screaming to get out of
                            I was frightened for them.
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    the way of the horses.
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    I don't know if anyone was hurt in that or not.
    don't know how they could help but be that.
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             If that was my child, I would have been
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    incensed.
               This would not happen in my
                   If it did happen in my neighborhood,
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    neighborhood.
    there would be lawsuits up the wazoo.
                                           There's a
17
    different treatment. There's a different perception
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19
    of how people are to be treated, and there's a
20
    different perception of people generally.
                                               It's a
    systemic diseased kind of thing that we need to get
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    to the core of before we can make anything work in
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    this community. That's all. Questions?
             MR. VAN LO: Using-- I just want to ask
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    you one question. You say you have to shift the
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paradigm, change the paradigm for racism. For the last two days, we have a lot of problem here. can sense that. How can we shift the paradigm saying, "These are our people. Take ownership of this city. The minority problem, all the problem is Let's fix this together"? How do we our problem. change the paradigm to say, "This is outrageous. Take all of it. Fix it"?

MS. PARRISH: It's an extremely difficult thing. In my own experience, I was invited to come and write grants for KBBG radio. I come from Cedar Falls. I had never dealt with racial issues because we have such gatekeepers in Cedar Falls we don't ever have to think about it. We don't have minority problems there because we don't allow them in our community, by and large, unless you're an academic or something.

So for me the experience began--the journey began when I was invited into the heart of the African-American community and was shocked and surprised to find real people there and then shocked that I was shocked to find that, and then I had to start doing some real internal work as, "What's going on in me? What am I carrying around that I don't even know about?"

People are absolutely unconscious about this in this stage in our development in this country, white people I'm talking about. And this is what our radio program is going to address, how to-- It's like turning around in your own skin. Our reality is distorted, our sense of reality. Our view of reality is distorted, so how to change that, you know, what-- How do we get people to want to change that? In privileged white America, why waste time? We've got what we want. We have what we need.

In my background especially we have much more than we need, so how do you get people—— And these are the people in power making the policies. How do you get those people to care and to understand what's going on, the conditioning, the brainwashing that we have as white Americans towards any other person of color? We're the norm. We're the humans. Everybody else is an aberration of that, so how do we change that perception? To me that's at the core of what the problem is in this country.

We can do all this stuff. The government can work and work and work to put all these programs in place, but as long as we're carrying around this perception of each other, the garbage is going to

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continue and the reaction to that. We've been
expecting the victims of oppression to do something
about the problem, to fix the problem, educate
themselves, bring themselves, whatever. That's not
going to work.
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The oppressors, which is white privileged America, have to be aware that they are doing that oppression and to end that oppression. We're the ones that can do it. We're the only ones that can Black Americans, people of color, have their do it. own responsibility to work hard within their family structure, teach their children, like Leon Mosley was telling us. That's all well and good, but until we open the doors and are not just forced to by law and all that, then we have to open our hearts and minds and spirit to other human beings and acknowledge and respect that they are as good as and on the same level and have every opportunity -- and give them the opportunity to become whatever they are meant to become, period.

CHAIRPERSON WEITZ: I'd like to thank every for coming, taking time out of yours lives for this. We appreciate it.

MR. JENKINS: Meeting is adjourned.

25 (Proceedings concluded at 11:30 a.m.)

CERTIFICATE 1 2 I, the undersigned, a Certified Shorthand 3 Reporter of the State of Iowa, do hereby certify that I acted as the official court reporter at the 4 hearing in the above-entitled matter at the time and 5 6 place indicated. That I took in shorthand all of the 7 proceedings had at the said time and place and that 8 said shorthand notes were reduced to typewriting 9 under my direction and supervision, and that the 10 foregoing typewritten pages are a full and complete 11 12 transcript of the shorthand notes so taken. Dated at Des Moines, Iowa, this 13th day of 13 14 January, 2000. 15 16 17 18 JILL M. ELLINGSON, C.S.R. 19 CERTIFIED SHORTHAND REPORTER 20 21

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