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U.S. COMMISSION ON CIVIL RIGHTS

TO THE U.S. COMMISSION

ON CIVIL RIGHTS

"Race Relations and Des Moines'

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New Immigrants"

Commencing on April 21, 1999, at the United Way of Central Iowa, Room F, 1111 Ninth Street, Des Moines, Iowa

VOLUME I

Reported by: Sheila M. Cassady, C.S.R.

CCR 3 Meet. 299 v.1 CASSADY COURT REPORTING
2808 Briarwood Place
Des Moines, Iowa 50321
(515) 243-5154

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1	DR. SOMMERVILLE: The meeting of the Iowa
2	Advisory Committee to the U.S. Commission on Civil
3	Rights shall come to order.
4	For the benefit of those in our audience,
5	I shall introduce myself and my colleagues. My
6	name is Dr. Lenola Allen-Sommerville, and I am
7	chairperson of the Advisory Committee. Members of
8	the Committee will introduce themselves, and I
9	will, in turn, say their names.
10	MS. STASCH: I'm Marcia Stasch from Mason
11	City, Iowa.
12	DR. SOMMERVILLE: Marcia Stasch.
13	MS. MURPHY: Marilyn Murphy from Sioux
14	City, Iowa.
15	DR. SOMMERVILLE: Marilyn Murphy.
16	MS. FRIAUF: Ann Friauf from Cedar
17	Rapids, Iowa.
18	DR. SOMMERVILLE: Ann Friauf.
19	MR. COULTER: Joe Coulter from Iowa City,
20	Iowa.
21	DR. SOMMERVILLE: Joe Coulter.
22	MS. WEITZ: Gail Weitz from Dubuque,
23	Iowa.
24	DR. SOMMERVILLE: Gail Weitz.
25	I would like to introduce the staff from

the Commission's Regional Office in Kansas City.

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Melvin L. Jenkins, Regional Director;
Ascension Hernandez, Civil Rights Analyst; and Jo
Ann Daniels, Administrative Assistant.

The U.S. Commission on Civil Rights is an independent bipartisan agency first established by Congress in 1957 and reestablished in 1983. It is directed to:

Investigate complaints alleging that citizens are being deprived of their right to vote by reason of their race, color, religion, sex, age, disability, or national origin, or by reason of fraudulent practices; study and collect information relating to discrimination or denial of equal protection of the laws under the Constitution because of race, color, religion, sex, age, disability, or national origin, or in the administration of justice; appraise federal laws and policies with respect to discrimination or denial of equal protection of the laws because of race, color, religion, sex, age, disability, or national origin, or in the administration of justice; serve as a national clearinghouse for information in respect to discrimination or denial of equal protection of the laws because of race,

color, religion, sex, age, disability, or national origin; submit reports, findings, and recommendations to the President and Congress.

The Commission has 51 advisory committees, one for each state and the District of Columbia. Each is composed of citizens familiar with local and state Civil Rights issues. The members serve without compensation and assist the Commission with its fact-finding, investigation, and information dissemination functions.

The Iowa Advisory Committee to the U.S.

Commission on Civil Rights is here to conduct a community forum and to receive information on the status of race relations of Des Moines' new immigrants as they adapt to life in Iowa.

In addition to reviewing how the new immigrants get along with the established population, the Committee wants to know what economic and cultural benefits the newcomers bring to Des Moines. Also, the Committee wants to know if the immigrants are receiving equal protection under Civil Rights laws.

At the outset, I want to remind everyone present of the ground rules. This is a public meeting, open to the media and the general

public. But we have a very full schedule of persons who will be providing information within the limited time we have available. The time allotted for each presentation must be strictly adhered to. This will include a presentation by each participant, followed by questions from Committee members.

To accommodate persons who have not been invited but want to make a statement, we have scheduled an open session this afternoon shortly after the last invited speaker. Anyone wishing to make a statement during that period should contact Ascension Hernandez for scheduling.

Written statements may be submitted to Committee members or staff here today, or by mail to the U.S. Commission on Civil Rights, 400 State Avenue, Suite 908, Kansas City, Kansas 66101.

Though most of the statements made today may be related to immigration and race relations, we want to ensure that all invited participants and any that sign up for the open session do not defame or degrade any person or organization.

In order to ensure that all aspects of the issues are represented, knowledgeable persons with a wide variety of experience and viewpoints

- 1 have been invited to share information with us.
 2 Any person or any organization that feels defamed
- 3 or degraded by statements made in these
- 4 proceedings should contact our staff during the
- 5 meeting so that we can provide a chance for public

response.

statements.

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- Alternately, such persons or organizations can file written statements for inclusion in the proceedings. I urge all persons making presentations to be judicious in their
- The Advisory Committee appreciates the willingness of all participants to share their views and experiences with the Committee.
- I introduce another Committee member who has arrived. Your name?
- 17 MR. VAN LO: Dihn Van Lo.
- DR. SOMMERVILLE: Dihn Van Lo.
- 19 At this time, the Director of the Central
- 20 Regional Office to the U.S. Commission on Civil
- 21 | Rights, Melvin Jenkins, will now share some
- 22 | additional opening remarks with you.
- MR. JENKINS: Good morning to the members
- 24 of the Advisory Committee. I am very happy to be
- 25 | with you this morning to listen and to learn about

1 | new immigrants in the state of Iowa.

As I think about the State Advisory

Committees, not only here in Iowa, but throughout
the country, you have an awesome responsibility to
act as eyes and ears for civil rights matters in
your state. There is no other group like this in
this country. To listen and to make
recommendations, to carry forth and mandate.

It was first established in 1957 -- the U.S. Commission on Civil Rights. The awesome responsibility that you have is that you are fact-finders. You listen to persons and determine the facts. You put those facts on the table as information that can be utilized by decision makers, not only here in the state of Iowa, but in Congress and by the President.

When I view you, I look at you again in awe because of the commitment that you have made to undertake and listen concerning new immigrants, to come out with recommendations that would better the lives of persons in the state of Iowa, I commend you and I applaud your efforts.

And as you listen today, be very attentive to some of the recommendations that will be made by some of the presenters. For those

1	could formulate matters of public policy, not only
2	for state government, but when we look at the
3	growing population of immigrants throughout the
4	country.

And I note with a lot of respect in the states of Alabama, Mississippi, Arkansas, those traditional southern states, that you equate with African-Americans. You see a whole new immigrant population emerging.

This is why we want to conduct this factfinding meeting today; not only to listen to some
of their concerns, but also to find out what's the
responsibility of state government, what's the
responsibility of local entities, and City
government, to provide for protection of civil
rights of the new immigrants.

I wish you luck in your undertaking today, and I will listen as we go forth with this important subject. Thank you.

DR. SOMMERVILLE: Thank you, Director Jenkins. We will proceed to our presented agenda.

Is Rose Vasquez present?

MS. VASQUEZ: Yes.

DR. SOMMERVILLE: For the record, would

you approach the podium. State your name, address and occupation, and proceed with your presentation.

MS. VASQUEZ: Yes. Thank you. My name is Rose Vasquez, and I am the director of the Iowa Department of Human Rights, which is located in the Lucas State Office Building at 321 East 12th Street, Des Moines, Iowa 50319.

DR. SOMMERVILLE: Proceed.

MS. VASQUEZ: I don't have an extensive handout to circulate to you. In my position as Director of Iowa Human Rights, I'm a recent appointment there, and I am becoming familiar with the department.

In the meantime, I have discovered we are lacking in some of the materials that I would have loved to have had to present to you. But I did manage to put together -- to take one of our old brochures and update it so that you actually have current phone numbers and names on here, and a current address.

And as we improve upon that and update, then we would be more than happy to make it available to all of you. You can take one and move it along.

I want to thank you for inviting me here, and I understand that there is a focus to the presentation today, that being immigrants. As you review the brochure, and I can share with you that as an agency, a State agency, our department doesn't have any real direct work with immigrants.

Nevertheless, I think like all State agencies, there's every opportunity to deal with issues that may impact upon immigration and immigrants.

And as Mr. Hernandez and I were talking, it was apparent that some of the research I had done on interpreting in the judicial system might be relevant to your -- to your forum today, and certainly it will -- it does impact upon immigrants and the immigration issue. If only because when -- because in most instances when you are talking about immigrants, you're talking about language barrier issues.

And so that would be the nature of my presentation, the language barrier issue. And to the extent that the State agency -- the Department of Human Rights deals with it, we have a Division of Latino Affairs, and obviously that is very

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narrow, but as they push for language barrier 1 concerns or issues in the court system, that will 2 3 obviously --DR. SOMMERVILLE: We will proceed, noting 4 5 for the record that the lights have just gone 6 out. 7 MS. VASQUEZ: Anyway, as we meet the 8 challenges of language barriers in the court 9 system, that will have large ramifications for all 10 populations, and we're trying to work with other 11 groups to deal with those. 12 I can acquaint you right now with what 13 Iowa law requires, and the Iowa law was passed --14 DR. SOMMERVILLE: For the record, the 15 lights have just returned. 16 MS. VASQUEZ: In 1970, an Iowa law was 17 passed that provided non-English speaking parties 18 and witnesses to legal proceedings would be entitled to the assistance of an interpreter. 19 20 This can be found in Iowa Code Section 622(a).

Since 1970, the Iowa law that interpreters would be used, it states that every person who cannot speak or understand the English

It's labeled "Interpreters and Legal

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Proceedings."

language, who is a party to any legal proceeding or witness therein, shall be entitled to an interpreter to assist such a person throughout the proceeding.

It identifies costs, and an interpreter shall be appointed without expense to the person requiring assistance in the following cases. And that would include a civil legal proceeding, and if the person is indigent and financially unable to secure an interpreter in a civil case, every court shall tax the cost of the interpreter, as they do in other court cases, which means possibly to the prevailing party, if not to the party bringing the action.

In criminal cases where the defendant is indigent, the interpreter shall be considered as a defendant's witness for the purposes of receiving fees. In that instance, the court would have a schedule or structure set up for that.

The person who is providing interpretive services would be required to take an oath, and they are -- the Court can inquire as to their qualifications.

This left it a little wide open as to what the qualifications of the interpreter would

be, and quite frankly, because of the availability issues, you could end up with people who their only qualifications might be that they just know another language.

The Iowa Legislature, in 1984, amended the law, and now you have a code section that states that, "The Supreme Court, after consultation with the Commission of Latino Affairs of the Department of Human Rights and other appropriate departments, shall adopt rules governing the qualifications and compensation of interpreters appearing in proceedings before a court or grand jury under this Chapter."

And they added a code section which required tape recordings of the proceedings. So in a sense, there was movement towards elevating the bar, if you will, so that we had some kind of minimum qualifications being met.

The status of the law right now, there have been a lot of complaints received that the law is not being implemented, that there are no rules on qualifications, and that no one has moved forward with any kind of a certification process or any kind of a standard to be able to determine whether an interpreter does or doesn't meet the

qualifications that they should.

Let's see. I want to speak now about some of the problems that arise when you don't have that certification process in place. You obviously deal, then, with quality issues. You don't have perhaps people being compensated in a uniform way, and the consequences, you may have some one who is willing to do the service for free, but their credibilities are questionable.

At the same time, you may have a person who goes into a private business of providing interpreting services, that they make a lot of money because their services are very much in demand. But, again, there's no real measure of what their abilities are.

Another question that really comes into play is the ethics. As little as you would give thought as to where ethics come into play, once you read or hear some of the anecdotes, it is amazing.

If you don't have a standardization, a certification process, and a person comes in to do interpreting, and you don't hold them to any kind of a standard, and they don't know what the boundaries are, you don't know if that person is

going to maybe skew the proceedings somehow with their services.

Maybe because they feel somewhat defensive of a person they're interpreting for, they inject information into the proceeding that really shouldn't be there. They may try to expand on what the person is saying.

And again, this raises a lot of different concerns for the courts because the only way they can function adequately is to have facts -- just the facts -- and base their decision on what is not hearsay testimony.

Then, of course, interpreters will point out to you the inefficient use of interpreter services. Where they're located determines whether they're going to be readily available or not.

The courts may have interpreters come in for proceedings where the interpreter ends up sitting around and their time is not used very wisely and they get very resentful of that. And all of it impacts upon, again, the quality of services that you get.

There's probably little ways to deal with the court calendar and calendaring and scheduling

and so forth, but if there was some way to maximize the use of the limited interpreter services we have, that would be helpful.

Throughout this presentation I want to give you some examples of what has been encountered by individuals in the court system. And one of the ones that I found somewhat interesting at this point was -- and this has to do with -- not with ethics so much, but with the quality issue.

You have an individual who is not only not English, and you have an individual who is bilingual, but maybe has difficulty with the English language and they may be difficult to understand as well, but they're the only interpreter that's available at the time.

Say you're looking at a situation where you're dealing with an immediate intake, an arrest, some kind of setting where information is being taken down right away about a person who is going to be subjected to the judicial system, and a name is requested.

And you can take this example and not limit it to Hispanics. We can talk about any of the Asian, Bosnians, and just go down the line.

I'm sure a lot of you have seen an array of surnames where you're just at a loss as to how to pronounce them. And you're looking for vowels or consonants that should be there, because that's what your mind is telling you.

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so this person is asked his or her name, and the name is volunteered. And let's say the police officer has -- it's not registering -- the name makes no sense, but they're hearing the sounds. The interpreter provides a name to the police officer, and again, it's still somewhat muddled, but the police officer writes the name down.

And the point is, by the time it's written down, it may look nothing like the original name. And the interpreter may not know what this person's original name really is. The person may not be in a position to write it.

The point is, once it's taken down, it's in an official document at that point and it's probably going to go into a computerized system. And what we found to have happened is that the person has essentially developed an alias now, unwittingly. They've offered their true name, but the name's adjusted just a little bit.

And I think we may all have stories in our roots, our heritage about that. I know with my own name, my family can discuss how it's been adjusted. In the first registering with either the Army or U.S. Customs or whatever, and letters have been changed, and no one raises it at that point.

So it goes into the system and now they have an alias. So now they come up, and if their true name comes up anywhere down the road, this person is so and so, also known as so-so, and if there's another layer, also known as so and so.

And if any of you -- I'm sure you recognize if the judge finds out you haven't -- they won't say this name, but maybe this name, it goes down as an alias and immediately a judgment is made about that person possibly having a criminal history. And it's really all because of language barrier issues.

The presentence reports: A person comes in and they find that the presentence reports on Hispanics -- and that was the targeted population in the study that I was looking at, but you can extrapolate this, are very superficial.

The problem is the clerk trying to take

down, or the officer trying to take down information, struggles with the language barrier problem. Now, you have a choice: Do I proceed with completing this report? Or do I go and get an interpreter here? Do I pay for an interpreter?

The presentence reports then are very minimal in the information they provide. And the consequence of that is you may have a person who doesn't have a language barrier problem, that has an extensive report that shows community and family ties, and the judge is making a decision of release on bail on that report.

I do have an anecdote on that one. It was an Iowa case. And there was a former police officer who served as an interpreter in several instances. There were three people arrested. One of the parties had a language barrier problem; the other two did not.

So they have to do background checks and you get so many points, and this would lead to whether you were going to bond out or not. If you got 15, you posted up to 7 supervision, and above 7, a signature bond.

And the judge can go along with the

recommendation based on the points, but doesn't have to. And these three young defendants went before the judge, and the two were able to understand the nature of the charges. They had enough points so they were able to bond out on their own signature.

The third one didn't speak English, so the law enforcement officer had to interpret. And the judge advised him that recommendation was to make this person post bond. Now, they didn't have to stay in jail, but they had to post bond. Well, this interpreter took it upon himself to start looking for information, whether he was allowed to or not, and started going through files.

And he saw that this particular language barrier defendant had been in the area over two years, had been working the entire time, was common-law married to a woman, had a small child, had relatives in the area; he averaged seven points. And the recommendation -- bold letters on the form -- was "POST BOND!" This was in caps with an exclamation mark.

There was also a question on the form that asked if there was anyone that would indicate that the defendant would not show up in court if

released. And the answer was, "Does not speak 1 English." That was the reason given for why he 2 thought this person might not show up in court. 3 You struggle to make the connection, but 4 5 I honestly think that the person in their best 6 intentions really felt that that was probably the 7 reason -- That was the reason. 8 DR. SOMMERVILLE: Ms. Vasquez, maximum of 9 20 minutes. 10 MS. VASOUEZ: Okay. And you have questions; right? So --11 12 DR. SOMMERVILLE: Three minutes. 13 MS. VASQUEZ: Okay. The person who 14 serves to interpret faces the issue of showing up 15 with the person who may have been detained, but 16 maybe that person is badly bruised, injured. What 17 is the obligation of the interpreter? They 18 suspect there may have been brutality. Is it just 19 to appear there and speak on behalf of the person 20 needing a defense, or do they go to the 21 authorities? What's their obligation? 22 A person who is asked -- given rights, 23 should they be in writing in their own language, 24 verbally in their own language? There was a case

in Des Moines -- It was called the Devang case.

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And I had a chance to visit with the judge about all of the issues, because I think there were language barriers for seven defendants.

He said it looked like a small UN proceeding with all the hook up. And I believe one of defendants in the case was told, "You're under arrest. You have the right to remain silent," and then it came out -- and it should be, "You have the right to an attorney," but in the translation, it came out, "You have the right to an engineer."

read that right and you don't exercise that right because you don't want an engineer, did you waive the right? The fortunate part of that was somebody had the foresight to tape the Miranda warning so they were able to catch that.

If a person raises the issue of not having adequate interpretation services or a qualified interpreter, do they have a right to post an appeal on a case where they could negotiate their sentence, or they were convicted.

And that's it in a nutshell. I think I've probably raised more questions than answers, and I think that was the point of it. I'll be

happy to try to address any questions you might 1 These are some of the things immigrants, I 2 have. think, are facing in the judicial system. 3 DR. SOMMERVILLE: Prior to Committee 4 people asking questions, you mentioned research at 5 the beginning. Would it be possible that the 6 central office could have a copy of your research? 7 MS. VASQUEZ: Well, I thought about 8 9 I've never formalized this into an actual that. paper, and what I can do, a part of it is just 10 based on an interview of judges and people. Some 11 12 of it is -- What I can do is the Iowa Supreme Court conducted a task force. It was completed 13 14 several years ago. And the testimony I got out of 15 that document is really what shows up in most of 16 this. So I'll get either excerpts or the report 17 to --18 DR. SOMMERVILLLE: -- to Mr. Hernandez. 19 MS. VASQUEZ: Okay. I'll get that to 2.0 you. And then I had the privilege of being there 21 at public hearings, so I heard just really 22 hands-on stories, and no way to validate them. 23 But I have some documents I can forward. 24 DR. SOMMERVILLE: Thank you.

Any questions from Committee members?

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MS. WEITZ: How difficult would it be to establish an agency of certified interpreters, and who would do the certification? How complicated is this whole process?

MS. VASQUEZ: The only state that comes to mind, and I haven't look into this in a while, is -- I want to say New Jersey, and that actually has a state certification process.

The federal courts have their certification for federal courts. In fact, you have to be certified in federal courts. Those are peppered throughout the country.

You know, there was a big movement.

That's why I put this together, because the

University of Northern Iowa was going to work with
the Division of Latino Affairs in maybe coming up
with State certification.

I don't know why it got lost in the process. I think -- I guess money and resources. I don't think it's that difficult, and you know, what, maybe with the new immigrant population and the judges and the courts saying, "You know what, enough is enough. Someone get certification in place." We might be able to find the money. I think it's just the money right now.

DR. SOMMERVILLE: Mr. Van Lo?

MR. VAN LO: Yes. Thank you very much for -- You have raised a lot of issues that is very good subject, because we have been dealing with policy of 31 years ago. You also mentioned the language, the problem of --

And as you know, language is not only a different vocabulary that has been accepted and so on, language is a vision of life, a different culture to understand. But how is a new appointee for the Human Right Affairs, with the English-only legislation going on right now, with the Asian tradition not there, how do you intend to satisfy the court system, the other different agencies about this concerning data, policy research, technical assistance? How do you plan to do all of those wonderful things?

MS. VASQUEZ: By the nature of your question, I think you've answered it. It's going to be difficult. We -- The last I looked, and this is woefully inadequate, but worked with the Legislature to get some language into the -- possibly in the Iowa acts that would allow for the Asian Pacific Island or Commission -- well, it won't exist.

We are going to offer a study. Now, I'm looking for dollars to come with that. I wrote some language, is what I'm saying, to kind of get the foot in the door. So this would be a possibility. There are no dollars with that. And that's the next hurdle.

With the one commission that we do have that deals with the language issues, this is -- that's going to be woefully inadequate too. I have a good relationship with the courts, but really, all you're finding me doing there is going before them and explaining these things. "You can't tolerate this anymore."

I think education -- I believe the

Department of Human Rights hasn't been up to speed
in past years in making aware and accumulating
data and research. I -- I'm disappointed that I
can't bring statistics to you, hard numbers.

And I think we're going to be able, especially in this computer age, to hopefully get, that on Web pages. I know people don't have access to Web pages, but educated people who are in a position to do something can get on our Web pages and can find out what the problems are.

It's a building-block process.

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1	I appreciate your question. I'm happy to
2	hear any suggestions you have.
3	DR. SOMMERVILLE: Thank you very much.
4	Did you have a question?
5	Is Wayne Johnson in the room?
6	MR. JOHNSON: Yes, ma'am.
7	DR. SOMMERVILLE: Would you go to the
8	podium, please.
9	Mr. Johnson, for the record, would you
10	state your name, address, and occupation.
11	MR. JOHNSON: My name is Wayne Johnson.
12	Do you want my business address or my home
13	address? Business, 1200 University Avenue, Suite D,
14	as in Delta, Des Moines, 50310.
15	And I am the Bureau Chief of the Bureau
16	of Refugee Services. And this is a bureau within
17	the Iowa Department of Human Services.
18	DR. SOMMERVILLE: You may proceed with
19	your presentation.
20	MR. JOHNSON: You're going to have to
21	excuse me. I have a little bit of a sinus
22	problem.
23	Thank you for inviting me to appear
24	before you today and give this testimony. I would
25	like to say that in preparation for this

testimony, I have drawn upon interviews with members of the protected classes.

2.2

These interviews have taken place in a number of different venues, and the information I would like to present is the information that I have heard from these individuals.

I was asked to give some background on the Bureau of Refugee Services. A refugee is defined in federal code as someone who is unable or unwilling to avail themselves of the protection of their own government because of reasonable fear of persecution. This is the key phrase -- reasonable fear of persecution.

And this reasonable fear of persecution has to be based on one of five things: Race, religion, ethnicity, political belief, or membership in a certain strata of society.

Individuals who come to the U.S. with refugee status are given the status outside the United States by an interview and a determination by U.S. Immigration and Naturalization Service Officer.

The Bureau is contracted to the U.S.

Department of State to resettle, assign refugee
families from overseas refugee camps into Iowa.

The Bureau is charged with providing basic human

CASSADY COURT REPORTING 2808 Briarwood Place Des Moines, Iowa 50321 (515) 243-5154 needs within the first ninety days after arriving only for those refugees that the Bureau resettles.

The other agencies in Iowa that are active in refugee resettlement and who have the same initial 90-day responsibility are Lutheran Social Services, and their program is across the state; the Diocese of Dubuque, Des Moines, and Davenport in the Catholic charity system; and the Jewish Family Services, the Des Moines office.

The Bureau also receives funds from U.S.

Department of Health and Human Services to provide services to all legally admitted refugees in Iowa who are beyond this initial 90-day resettlement period, but within the five-year service limit.

The Bureau reimburses the state of Iowa for costs of some type of welfare assistance issued to refugees by the State, and also provides services, either directly or through contractors to refugees across the state.

Because federal mandates dictate that these services be primarily focused on removing barriers to and finding employment for refugees who have been in the U.S. for five years or less, the Bureau's mission reflects this directive.

The Bureau staff consists of 27 people;

20 of whom are multi or bilingual, representing

all the major refugee groups in the state. In

addition, the Bureau contracts with services with

approximately 14 other individuals -- 13 of whom

are bilingual in refugee languages.

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Arrivals of new refugees to the state from overseas refugee camps have averaged about 1,420 people over the last -- each of the last three years. During that same period, several thousand additional refugees moved into Iowa from other states.

The current refugee population of the state, including those secondary migrants from other states, is estimated at about 23,000 people; some of whom came to Iowa during the first year of the program in 1975. I need to emphasize this is an estimate. People move in and out at will. There are babies born to refugee families to increase the population. There are deaths within the refugee population. And some refugees become citizens.

Even though technically it is not correct to term one group of these refugee as Indo
Chinese, I have used this term. And the reason

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1 | it's not technically correct is because this term,

- 2 | Indo Chinese, has connotations to the colonial
- 3 past of these countries -- Laos, Vietnam,
- 4 | Cambodia -- but it's used here in my testimony
- 5 | because it is descriptively the most appropriate
- 6 term available. It's the least cumbersome, but it
- 7 | is not a correct term to use, in general.
- 8 The Indo Chinese, whom as I said are
- 9 comprised of Laos, Vietnamese, Black Thai, Hmong,
- 10 and Cambodians, form the largest segment of the
- 11 | population -- refugee population, numbering about
- 12 14,000 people. But many of them have become U.S.
- 13 | citizens, and they're technically no longer
- 14 | refugees.
- Bosnians, who first began to arrive in
- 16 the state in 1993, total about 7,000 people. And
- 17 | refugees from Africa, primarily Sudanese and
- 18 | Somalie, the Middle East, and Russia, total an
- 19 | additional 2,000 people.
- 20 Refugees are generally clustered in the
- 21 | following communities: Des Moines, which is a
- 22 | cross-section of all of the nationalities;
- 23 | Waterloo, which is almost exclusively Bosnian; and
- 24 | Sioux City, which is primarily Indo Chinese. And
- 25 Davenport; Indo Chinese and Bosnian. Cedar

- 1 | Rapids, cross-section of all the nationalities.
- 2 And Storm Lake, which is predominantly Indo
- 3 | Chinese.
- I would like to now talk about some of
- 5 | the concerns expressed by some of these
- 6 representatives from these communities. Sudanese
- 7 | concerns: Discussions with the Sudanese community
- 8 | representatives have elicited the following
- 9 | concerns.
- 10 Some believe that employers are hesitant
- 11 to hire them. One person believed that those
- 12 employers that do hire them only do so because of
- 13 | the current labor shortage. One believes that
- 14 | they are sometimes laid off prior to the point
- 15 | where they are eligible for raises or permanent
- 16 | status.
- 17 | Some feel the welfare system is not
- 18 | sympathetic if they voluntarily quit a job because
- 19 of perceived discrimination by an employer. One
- 20 | believes that Caucasians are given preference in
- 21 | job upgrades with certain companies even if there
- 22 | is a bidding process to determine who can move up
- 23 | in job responsibilities and move up in a better
- 24 pay grade.
- 25 | Some feel that access to housing is not

adequate. One individual believes that he has
been targeted by a state trooper in the Des Moines
area as he commutes back and forth to work because
he has been given two tickets by the same
trooper. And he believes he was not breaking any
laws either time.

Several say the Des Moines police are losing the trust of the community because of the manner in which the police have treated the Sudanese people. Several perceive different treatment at the hands of Des Moines police. One individual says Sudanese fear retribution from the police if they question police actions.

Some mention concern about lack of interpreters at medical provides and certain state agencies.

Bosnian concerns: Interviews over the last several weeks with a number of Bosnian Muslims -- and primarily the Bosnian community are Muslims in Des Moines. Interviews with these folks over the last several weeks reveal no sense that they are treated differently because of their religion, and I have no comments from those that I have discussed this with.

Indo Chinese concerns: And I would like

to add a comment here. Even though the cultures of the Indo Chinese generally frown upon direct criticism of authority figures and generally accept unpleasantness as one's karma or one's place in life because of how the previous life has been lived.

Some representatives of the community did have comments. It was related that when Indo
Chinese and Caucasians are involved in traffic accidents, Caucasians are perceived to be less likely to receive a citation from the police and the Indo Chinese is more likely to receive a citation regardless of where the fault lies for the accident.

It is felt that some medical providers do not take the same care in diagnosing problems among the Indo Chinese elderly as they do among Caucasian elderly.

It was commented that some employers assign more work to Indo Chinese employees than to non-Indo Chinese, because the Indo Chinese will not complain and will perform the extra duties.

It was said that police did not understand the customs and traditions of the Indo Chinese, and subsequently, unnecessarily cite them

for actions that may not be against the law or for which they would not cite a Caucasian.

One incident that happened recently has greatly concerned the Indo Chinese community.

This concerns a police raid at an Asian restaurant wherein it is alleged that masked police with drawn weapons frightened staff and patrons by bursting in without any explanations and handcuffing people in the establishment.

Many in the community believe that this was an overreaction, was done in an inappropriate manner, and demonstrates police disdain for and willingness to think the worse of minorities.

Conclusion: The Bureau will be happy to assist any agency or organization that wishes to discuss any of the above issues with groups within the refugee community. Recent conversations with the Des Moines Police Department regarding some of the above-mentioned issues have been productive and appropriate.

The Bureau will be pleased to serve as a conduit for facilitating meetings between interested members of refugee communities and the Des Moines Police Department.

And that ends my testimony.

DR. SOMMERVILLE: Thank you. Any 1 2 questions? MS. STASCH: You indicated that Indo 3 Chinese was offensive. 4 MR. JOHNSON: I don't believe it's 5 offensive. It's not -- just not correct. It's 6 7 not correct. 8 MS. STASCH: If it's not correct, why do you use it? Why do you not speak to the people 9 10 and ask them what is the correct terminology. Because I would, in dealing with race relations, 11 that would be something that I think would help 12 improve. But why don't you find something else? 13 MR. JOHNSON: Well, the only other manner 14 of addressing this group would be to enumerate 15 16 each and every one of them. So instead of saying 17 Indo Chinese, I would have to say Laos, the Black 18 Thai, the Hmong, the Cambodians, the Vietnamese, 19 communities, and I can certainly do that. It's 20 time-consuming. I chose Indo Chinese simply 21 because of the timesaving aspects of it. 22 MS. STASCH: Well, I would think that if 23 you're -- You're lumping them all in one area. 24 Does that mean that they all have the same 25 problems, and they all have the same beliefs?

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1 1	M D	TOUNCOM.	Yes.
	nn.	JOHNSON:	IES.

2 MS. STASCH: They all have the same

3 | things?

4 MR. JOHNSON: No.

5 MS. STASCH: Rather than identifying them

6 individually? Excuse me.

7 MR. JOHNSON: They all have the same

8 problems generically, but they do not have -- If

9 | you're talking about religious beliefs, they don't

10 have the same religious beliefs. They're all from

11 | the same part of the world.

12 | They all have, throughout hundreds and

13 | hundreds of years of history, interacted,

14 | intermarried, moved between the various

15 | geographical areas. Indo Chinese is a term that

16 | is not known to them in their own languages unless

17 | they are educated and perhaps older.

The Hmong call themselves the Hmong. The

19 Black Thai calls themselves the Thai Dom. The

20 | Laos call themselves Laos. Vietnamese call

21 | themselves Vietnamese. So they all have

22 designations for themselves. Now, we call

23 | Cambodians, Cambodians. The Cambodians call

24 | themselves Khymer.

25 MS. STASCH: I can see that it's a

1 problem, but I would think it would be 2 grammatically correct to call them what they are. 3 MR. JOHNSON: Yeah, you're correct. 4 You're absolutely correct. MS. SOMMERVILLE: What would you see as a 5 basic recommendation for improving the race 6 7 relations with the refugee population? 8 MR. JOHNSON: Among the community as a 9 whole? Well, I think that as the groups -- the 10 refugee groups, as they have been here, the longer 11 they have been here, the more they move into the 12 mainstream. And the more they move into the 13 mainstream, the more they find themselves in the workplace with mainstream. They are seen and 14 15 known by more members of the mainstream. So time 16 is going to do some of it. 17 Other things that are already happening 18 that are very, very productive, I think that the 19 farmers markets in the summer are a great way for 20 the general public to see who the refugees are, 21 and for the refugees to interact with members of 22 the mainstream. 23 There are athletic teams, adult athletic 24 teams, that participate in various sports with

mainstream folks. That is also very productive.

There are several overtures now underway. There is now a project that is getting off the ground to identify both performing artists and other types of artisans within the refugee communities.

And the idea is to identify, catalog, and support these artists and artisans, and give them a venue to perform. The Des Moines Playhouse is working on this. The Iowa Arts Council is working on this. This is an excellent idea.

And so the more initiatives of this nature that will allow interaction between the various refugee groups and the mainstream, I think can be nothing but beneficial.

MR. COULTER: You made a very careful distinction at the beginning of your remarks about what the legal definition of refugee is. I notice -- and of course our hearing or our forum here today is about new immigrants -- Do you have information about the size of the new immigrant population and what fraction of that are defined as refugees?

You gave some numbers for refugees, but you mentioned Storm Lake. And of course, I know that in terms of the ethnic population up there is -- there are very many Mexicans and Central,

South American individuals. But these are not considered refugees apparently.

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Are there any -- Do you have information about in comparison to the new immigrants versus refugees. And secondly, why are not the Mexicans, South, Central Hispanic population part of the refugee population?

MR. JOHNSON: Very good question. In terms of data, I have to say that I don't. I have seen figures from the U.S. Immigration and Naturalization Service for, I think, about a five-year period ending in -- I want to say 1997 -- that show that the number of people coming from overseas with an intended state of residency being Iowa, I see that that number runs perhaps one and a half times larger than the number of refugees coming into the state each year.

But I don't have the figures, and of course, there are many, many noncitizens who move into Iowa from other states that aren't refugees. The refugee community is the minority community in Des Moines and Iowa among the noncitizens; that's clear.

Now, in answer to your second question, because we're federally funded, we're a State

agency, but we're federally funded, the federal
government dictates who we serve. Every year the
President and Congress, they determine, number
one, what areas of the world are of concern to the
U.S. vis-a-vis the refugee program. So they set
the countries from which refugees will be coming
to the U.S.

They also set the numbers. This year there will be 78,000 refugees coming into the U.S. That's a maximum. It's not ever achieved. That's the maximum number of refugees that will come to the U.S.

For this year, they have designated the countries of concern -- the major countries of concern to be Somalia, Sudan, Bosnia, and the former Soviet Union. Now, there are smaller numbers attached to other countries, but those are the major numbers, and that's 78,000.

And because they fund us to provide services, we serve those clients that they designate as a legally admitted refugee.

Your third question, why aren't the Guatemalans, El Salvadorans, Mexicans, why are they not refugees? That's up to the administration and Congress to designate who is

1 and who is not going to be considered as a 2 refugee.

They're not -- I'm not saying that these populations are not here legally. There are a number of different immigration categories that they can use to enter the U.S. legally. It's just that they don't have the refugee designation.

MS. WEITZ: Just a quick question, and I apologize ahead of time if I misunderstood what you said, but I thought I heard you say that you're on behalf of refugees on meeting with the Des Moines Police.

MR. JOHNSON: We will do this. We have not arranged anything, no.

MS. WEITZ: That's -- I just wanted to ask if you had considered combining with other groups -- and I'm thinking the Des Moines NAACP was also attempting to meet with the Des Moines police officers. Have you thought about that?

MR. JOHNSON: We're open to anything.

Many times some agencies do not know who they should be contacting in the refugee communities.

We have daily interchange with many members of the community.

We have an average of 117 refugees a day

just visiting our Des Moines office. And so we
see these folks on a regular basis. And if there
is any entity or anything set up that wants to
hear from the refugee community, if they need some
guidance or assistance in setting something up, we
would be happy to do this.

We don't, however, by any means, set ourselves up as a gatekeeper to the refugee community, because we certainly are not that. And we cannot speak for the refugee community either.

MR. VAN LO: Thank you very much for being here. I was a refugee 22 years ago, and your people have been very wonderful to my people and myself.

My question to you is this: In the interest of the English-only language decision that you passed -- you have passed, if it passed, it seemed to be that the refugee problem is one of the main agencies to help refugee and immigrants. What is the picture you have right now concerning the other immigrants, other refugees that have been here more than five years?

How can -- How do you plan to help these people that are not in that category that you are not supposed to be serving?

MR. JOHNSON: Well, I understand that 1 bill died yesterday. 2 MR. VAN LO: Oh, it did? Thank you very 3 4 much. I was worried about my job. That's what I read in the 5 MR. JOHNSON: paper this morning. 6 7 The second part of your question: What is to be done in terms of services for 8

nonrefugees, that was one part of your question.

I -- I'm the first to believe and admit that

nonrefugees have many of the same needs and the

same problems as refugees.

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It's just that there is an organization funded and in place to serve the refugees. Many of the nonrefugees -- and I don't want to say most, because I don't know that -- but many come here as a result of an immigration petition. That means they have a U.S. relative who has petitioned to bring them here.

Because they have someone who is a U.S. citizen, and to become a U.S. citizen, generally you have to be financially reliable, responsible. The income level is quite high. You have to be able to speak English because obviously you have to be able to pass the citizenship exam.

Those noncitizens who come in to join a 1 relative, they have a support person or a support 2 group for the most part; now, not every time. 3 4 That's clear. 5 For those who come in other ways, another way for individuals to come here is through an 6 7 employment Visa done through the Department of 8 And they come because they have had a job 9 offered to them by a company here because they 10 have some specific technical or work expertise. 11 They, in my mind, have some type of a support 12 source. 13 DR. SOMMERVILLE: One minute. 14 MR. JOHNSON: But it's very clear that 15 others will not have. What will I suggest? 16 guess I haven't given it enough thought to give 17 you a suggestion right now. Obviously, they're 18 stretched across the state. They're not living 19 just in Des Moines. 20 DR. SOMMERVILLE: Thank you, 21 Mr. Johnson. 22 We have a scheduled break. The Committee

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take five minutes, and then we will resume.

Could we take maybe five minutes? Let's

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wants the break.

1 (Brief recess.)

DR. SOMMERVILLE: We will resume, please, if we get our places. We will note the time of 10:10, and we will resume our session.

Is Diann Wilder-Tomlinson in the room? You may proceed to the podium.

And for the record, please state your name, business address, and occupation, and proceed with your presentation.

MS. TOMLINSON: Thank you. Good morning, ladies and gentlemen. My name is Diann Wilder-Tomlinson, and my business address is 211 East Maple Street, Second Floor, Des Moines, Iowa, and I am currently the newly-appointed director of the Iowa Civil Rights Commission.

The Iowa Civil Rights Commission is a State agency established in 1965 under the Iowa Civil Rights Act. The Iowa Civil Rights Act prohibits discriminatory practices in employment, housing, education, public accommodation, and credit on the basis of race, color, sex, national origin, religion, ancestry, and disability. Age is also covered under employment and credit, familiar status is covered under housing and credit. Marital status is an additional basis

under credit. And mental disability is covered in all areas except credit.

The mission of the agency is to eliminate discrimination in Iowa. Our goal is to establish quality and justice for all persons within the state of Iowa through civil rights enforcement, advocacy, and education. We strive to meet these goals through a variety of programs, including case processing, public education, fostering the establishment of diversity appreciation groups, and community testing, and sponsoring study circles, and those programs in community.

The bottom line is that we will engage in whatever activity will reduce discrimination and enhance the appreciation of diversity in Iowa.

The Iowa Civil Rights Commission has a budget of \$2,091,541 for the fiscal year 1998, with funds coming from the Iowa General Fund, contracts, grants from the federal government, and reimbursement of costs.

The agency has a staff of 38, and is located in the Des Moines office, but provides services statewide. There are several staff members who are bilingual and who assist persons whose first language is not English.

As an enforcement agency, a large portion of our budget is dedicated to case processing.

During the fiscal year of 1998, the agency received 2,188 complaints newly filed; we resolved 211 complaints. The majority of the complaints are in areas of employment, about 85 percent.

The most frequently named reasons for discrimination were disability, 35 percent; sex, 33 percent; race, 23 percent; and age, 19 percent. In the fiscal year 1998, complaints received a total of \$1,000,963 as a result in settlement and settlement agreements, and that comes out to an average settlement of \$9,089 per case.

In the fiscal year 1998, the Iowa Civil Rights staff presented 236 educational workshops and distributed 58,500 pieces of educational material. Since 1996, the agency has assisted 23 communities in organizing and establishing diversity appreciation teams, and 13 communities in organizing and establishing study circles.

Recognizing testing as a valuable tool, the agency conducts continuing tests, both based on complaints and random -- also known as survey testing -- to assist in determining whether

1 | covered entities are following the law.

The services of the Iowa Civil Rights

Commission are available to anyone who has a situation within our jurisdiction, and all persons have a protection under the law. However, we know there are many barriers for some people in assessing our agency.

We have tried to provide solutions for people who may need assistance in filing complaints. We also recognize that persons from other countries may not see an enforcement agency, such as ourself, as a friendly place; rather, mistrusting any involvement with a government agency.

We need to continue to work with advocacy groups and other agencies to overcome these attitudes and to urge people to contact our agency when it appears that discrimination may have occurred.

The agency has attempted to reach out to non-native Iowans in a variety of ways. We have publications that we have produced in other languages and then distributed them across the state throughout our advocacy groups, government agencies, libraries, and other interested

1 | entities.

Staff has also participated in programs and conferences that would enhance our knowledge of immigration groups, and at the same time, inform others about our services and how to access those services.

Any person in the state of Iowa may have access to our services by calling our 1-800 number, and there is a local number for the Des Moines area. The telephone menu provides a Spanish menu option.

Most complaints are initiated by the telephone. The caller has a brief interview with one of our intake officers and is then sent a packet of information with complete instructions on filing a complaint.

People may also visit the office on a walk-in basis or they may write us for information. The complaints may be returned by mail. They may also be faxed in, and they may be brought in in person. In order for a complaint to be legally filed in our office, we have to receive it, though, in the office -- the original complaint in the office.

Persons can also contact City Civil

Rights and Human Rights agencies around the state
to file complaints directly with those offices.
The complaints can then be cross-filed with our
agency.

Local agencies can also serve as referrals to our agencies in areas that are not covered by their local ordinance.

We also have established a Website which also provides filing information, including forms for reporting discrimination. This form is not a substitute for the legally filed complaint within our office, but it serves as another contact for individuals to file these complaints.

It's useful too for persons to contact us who do not wish to file a formal complaint, but want to let us know about some action that they believe was discriminatory.

Finally, I'd like to say that the Iowa
Civil Rights Commission is committed to the
enforcement of the Iowa Civil Rights Act and in
furthering equal opportunity and nondiscrimination
throughout the state of Iowa.

DR. SOMMERVILLE: Thank you. Questions?

MS. MURPHY: Just one quick question. I

25 don't know if it's appropriate. In years past,

1 one of the chronic problems, I notice that the State agency is faced with as well as local Human 2 3 Rights agencies, is a backlog because of staff shortages, or what have you.

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Do you have that? Is that a problem with the state agency in our time? Are cases backlogged, or how many -- What's the time lapse between filing a settlement on average? Is that a fair question to ask?

MS. TOMLINSON: That's a fair question. We define backlog or it is currently being defined . as cases that are not assigned to an investigator. Currently, there are not a large number of those cases. I think we average about 20.

However, within the agency, there are a number of cases, and so the processing of a complaint from beginning intake through investigation averages 290 days. And that is one of the things that I'd like to see shortened. I'd like to see our complaint processing time down to six months.

I believe that the longer a complaint sits in a state agency, the poorer the justice basically is going to be for the individual

1 involved. 2 MS. FRIAUF: How do you decide when a 3 complaint becomes a formal complaint? You 4 mentioned sometimes you get things into the 5 office, but they aren't always a formal 6 complaint. 7 MS. TOMLINSON: Often people indicate when they want to file a complaint, and they will 8 9 bring it back to the office. When we have that 10 formal complaint returned to the office with their signature, that's what we consider a formal 11 12 complaint. 13 MS. FRIAUF: Then it is always a 14 formal --15 MS. TOMLINSON: Then it's always formal. 16 MR. VAN LO: I have a question about the 17 processing of at least 85 percent of your plan. 18 My question is: The 15 percent that are not 19 processing, called a backlog, what are there? 20 MS. TOMLINSON: I'm sorry. I didn't --21 MR. VAN LO: You say you have 85 percent 22 of your complaints -- Did you say that? Of your 23 complaints that people complain, you have 24 processed about 85 percent of them?

85 percent of the

MS. TOMLINSON:

complaints are employment-related. 1 MR. VAN LO: Yes. Do you have 15 percent 2 3 of not being -- is a backlog? MS. TOMLINSON: We have 15 percent that 4 is --5 6 MR. VAN LO: 15. So what -- why are they not finished, or what -- why are they not 7 processed? 8 9 MS. TOMLINSON: Why are they not assigned? 10 MR. VAN LO: Right. 11 MS. TOMLINSON: It's a matter of 12 13 staffing. We try to keep our investigators at about 30 complaints that they are investigating at 14 15 one time. Sometimes those complaints that aren't assigned are pending mediation, and we're waiting 16 17 for a response from -- whether they want to go through mediation, or whether they want to have a 18 19 full investigation. So that -- that's 20 generally --21 MR. VAN LO: That's question I have. 22 Thank you very much for hiring some bilingual 23 people in your Iowa Civil Rights. You can see, I 24 have been here 22 years. How can you make sure

those immigrants will have equal services as other

citizens?

MS. TOMLINSON: If they are calling in, or if they come into the office, and we believe that they need some additional services for interpretation, we will find the persons that will be able to help us in that situation.

I did bring only two of each -- some of the literature that we have in different languages for your consideration. Those documents only generally explain what the Iowa Civil Rights Act is and can do.

MR. COULTER: We're, of course, interested in the immigrant population. What can you tell us from the experiences of your office of where that issue stands and what trends do you see in the nature of the problems that you deal with that would pertain to the new immigrants?

MS. TOMLINSON: In our office, again, as I mentioned in my statement, the perception that we are a government agency and the distrust of government agencies in processing a complaint and getting individuals in -- one, letting them understand or helping them to understand certain things cannot be done to them, that those are discriminatory practices. So education is one

area that I think is a problem that needs to be increased. And two, getting those individuals to trust us enough to bring their complaints to us.

MR. COULTER: I would expect if 85, or whatever the percentage is that deals with employment discrimination in the employment sector -- of course, many of these people are here as an immigrant because of the employment, and that actually you might be quite busy.

MS. TOMLINSON: Yes.

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MR. COULTER: If the -- If it were perceived and understood what you had to offer to these folks, and that's a real challenge to you.

MS. TOMLINSON: We are looking at different grants that are out there also that we could possibly access to help increase the educational process for an immigrant group. So those are all things that we're looking at.

One thing that I'd like to point out that -- that's a personal interest to me, when I became director of the Iowa Civil Rights

Commission, one of my goals was to increase the education component. I realize we are a case processing agency, but I believe education is the key in order to save the state from

discrimination.

I'm also looking into a process of where we can become more proactive in the education of the citizens of Iowa in what discriminatory practices are and that would include immigrant groups.

MS. STASCH: When you're dealing with education to the refugees or other people with ethnic backgrounds, what do you do with regards to the employer in relation to education in those kinds of things that when they're dealing with population -- minority population?

MS. TOMLINSON: Well, several of the workshops and seminars that we have given in the past year have been for employers to understand what discrimination is. Some of those seminars and conferences and workshops have been even required as a part of our mediation agreement, that they attend a workshop on employment discrimination. And so we have that also in place.

MS. STASCH: Do you provide any services to them when they don't know what they should be doing when they don't know how to make changes or adjust to a situation? Do you provide them a

service?

MS. TOMLINSON: We do answer a number of questions over the phone from employers concerning whether they can do certain things or whether they cannot do certain things, whether that would be perceived discriminatory, what types of things they can put in their personnel policy. We do provide that type of consultation on a call-in, as needed basis.

DR. SOMMERVILLE: You mentioned a number of things that your agency does for diverse population; things such as having a bilingual staff, assisting officers, and assistance in filing complaints, addressing the mistrust factor regarding state agencies, publications in diverse languages, interpretation services, education, et cetera.

What other types of support or assistance would you or the agency need in order to enhance your implementation of your goal, and is there anything that the Committee could do?

MS. TOMLINSON: We are currently, as I said, looking for different grants that are out there that emphasize education. And we are willing to apply for whatever grants are out

there. We have received grants in the past to do surveys and education. I have a staff that's very capable of providing conferences and seminars, and so funding is probably the chief drawback on providing additional education services.

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MR. JENKINS: One of the things that our Advisory Committee did with the Iowa Civil Rights Commission, I guess about two years ago, we held a series of -- for lack of a better term -- community forums, where we broadcast from a central point and to about 13 or 14 cities around Iowa, just simply trying to get the information out concerning how to file a claim.

One of the things I'm looking at -- and April being Fair Housing Month -- what type of complaints have you received from minorities concerning Fair Housing throughout the state? Could you just give me a little bit of information -- I don't know if you have come prepared to talk about that, but being Fair Housing month, that's one of the things that I would key in on also.

MS. TOMLINSON: We do receive a number of complaints concerning fair housing. We have a federal contract that's with HUD to process a

certain number of complaints. We are currently, I think, for the fiscal year -- for this current fiscal year -- and these figures may or may not be quite accurate -- but we currently are processing 73 complaints on fair housing.

MR. JENKINS: One of the things that we have noted throughout our history in dealing with state and local agencies, a lot of attention has not been devoted to fair housing. HUD has then moved forward with an initiative.

Many communities are trying to get more information out concerning fair housing and how to file the complaint. Is that something that you intend to do as a director, try to get more information out to the groups concerning fair housing, because 70-something complaints don't seem like a whole lot of complaints concerning fair housing, if you ask me.

MS. TOMLINSON: Again, we are applying for grants in that area to do some better education. One of the grants that I'm aware of, an accessibility grant, we did an accessibility survey for Fair Housing a couple years ago and -- for multi-family housing.

And basically have determined that that

is an area that needs a lot of attention, that the 1 industry -- construction industry is not complying 2 with the current federal housing law in that 3 So again, we're trying to get the funds and 4 area. the bodies to we can go out and educate what is 5 6 required to make the multi-family dwelling 7 accessible, and I really think that's also going to generate some additional housing cases. 8 MR. COULTER: One feature -- and this may 9 10 have to do with the statute under which you're 11 empowered to carry out your activities -- what is 12 the standing one must have in order to bring a 13 complaint? We're looking at new immigrants, 14 people who are in many ways socially, 15 economically, or legally disadvantaged. 16 I think you might have a lot more 17 business were you to have a -- perhaps a more 18 lenient definition of standing in order to bring a 19 complaint. What currently is the standing 20 required to bring a complaint? 21 MS. TOMLINSON: They have to have 22 discrimination -- they have to have been

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discriminated against or perceived within 180 days

of bringing a complaint to our office. There's a

longer time for EMC, but for us, it's 180 days

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they must be under the --
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            MR. COULTER: Do they have to be a U.S.
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   citizen?
            MS. TOMLINSON: No, they don't have to be
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   a U.S. citizen. They just need to be here
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   legally.
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             DR. SOMMERVILLE: No other questions.
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   Thank you.
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             Is Mary Campos in the room?
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             MS. CAMPOS: Yes.
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             DR. SOMMERVILLE: For the record, Mary
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    Campos, would you state your name, address, and
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    occupation or the area you're representing.
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             MS. CAMPOS: I'm Mary Campos, 203 East
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    16th, Des Moines, Iowa 50316. I'm a retired
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    person, also serving as a Civil Service
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    Commissioner, a community activist, and quite
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    interested in what's happening in our community as
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    a taxpayer. I was born in Oklahoma.
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             I'm a citizen of the United States, and
21
    I'm very proud to be an American citizen.
22
    very proud of the fact that I'm a bilingual,
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    bicultural, diversified person. I'm also very
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proud that Mr. Hernandez asked me for some papers,

and I'm going to say to him, "I don't have them."

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DR. SOMMERVILLE: Proceed with your 1 2 presentation. MS. CAMPOS: I told my daughter this 3 morning, "You know, I have been raised with 4 numbers. I'm sick and tired of numbers. I want 5 6 action. I want commitment. I want people to 7 realize the world that we're living in today." So I want to thank you very much for 8 inviting me to participate. I hope that you will 9 10 appreciate my presence. Buenas Diaz. Good 11 morning to all of you. 12 My presentation will be as scheduled on 13 the community and relationships with police. 14 have lived in Des Moines since 1935. And my early 15 childhood, our parents instilled in us, my 16 brothers and sisters, love and respect for the men 17 in blue. And also for the beloved firemen who 18 protect the surrounding buildings and schools. 19 One of the first incidents that I 20 remember, along with my daughters, in the Hispanic 21 community, is the shooting of the Gomez youth who 22 was 16 or 17 years of age. This happened in the late sixties. 23 24 What was so unforgettable about this

incident that was that his father, Jose Gomez,

didn't blame the police amid their sorrow and pain. This family knew that the police officer was doing his job.

Des Moines began experiencing a growth in the Latino community about seven to eight years ago, and our chief of police began to ask for input from different minority groups. In the last three years, our Latino community has grown very visibly.

I'm employed. I'm employed as a courtappointed interpreter for the State of Iowa along with six other Hispanic-speaking -- not Hispanic-speaking, but they're able to speak Spanish. And we also have Asian translators. We have Sudanese translators. And we now have Bosnian translators. So the court system is making sure that the defendants have equitable and justified representation, because many of our lawyers are not bilingual. So we are working very hard on that.

I also want to tell you I was one of the first graduating members of the Community Police Academy organization when the police chief ordered a community college or academy for us. There was an Italian-American, Black-American, and I was a

Mexican-American in that graduating class. So we were the people who began to know what goes on in the police department.

as taxpayers, we should do more of getting involved and not be so ready to become indignant and accuse our police officers of trying to do their job. I am also very, very aware of what the police would go through.

I have a nephew who just retired from the San Antonio Police Force, and his statement to me was, "Aunt Mary, I've been trying for years to learn Spanish, but apparently I don't have a good teacher, and I hate it when I have to investigate an accident and everybody speaks Spanish but me, and I'm a Mexican."

So it's very important that they're able to communicate. I also have a beloved niece who's an adopted member of our family, and she's blond and blue-eyed, and she's a police lady, and a lot of people don't know that. But Julian loves to eat Mexican food as well as everyone else and she's not Mexican.

One of the biggest problems that I see is the lack of respect for the law enforcement

personnel, and as I've mentioned, us, the community -- the new community come from countries where there's no respect for law and order.

First of all, they have come to seek some kind of peace and harmony in this country because the country that they lived in has no law and order, so they believe that even if I go to a policeman, he's not going to listen to me because he's going to be very, very prejudice. He's going to be very discriminatory, and he doesn't care.

I think we need to educate our people by the issuance of the Miranda rights. We've been ensured there will not be that mistrust factor, that we can talk about what the narcotic officer does, what a search warrant is, what traffic violations are, what bounty hunters are.

I will say to you that all of you read about the highly-publicized bounty hunters, and that this case came about because someone in Clive -- a Hispanic person called me and said, "Please help us, lady. This happened to us."

So then I got on the phone, and I called Chief Moulder, Chief Moulder called the Clive police, and the whole thing began to snowball.

Then it was brought into the public eyes.

CASSADY COURT REPORTING 2808 Briarwood Place Des Moines, Iowa 50321 (515) 243-5154 It happened to hit at that time because there was an angle involved in the knocking down of her trailer house door, or whatever the incident was. And then we became headline news for The Des Moines Register & Tribune.

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And everybody knew this was actually going on. And the day that we did the depositions on these people at the county courthouse, one of the bounty hunters says to me, "I see you around here a lot of time." So what?

I'm doing a job, you know. And my job is to ensure that the defendant is going to get his justice and his rights given to him and his sentencing, which he will no doubt end up getting a sentence of some kind.

There are errors made in the law enforcement; I'm not saying there aren't. But I'm saying we, as community people, need to work with the police, and I do believe that, as has been mentioned here, a lot of bilingual materials are a necessary tool.

And I wrote down a list of things that -cases that I've worked on, my majority of cases
since the first of the year. I have had 115
cases. And my calendar is beginning to fill up

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When I take the commitment as a court-2 appointed interpreter, I say to myself, "You will 3 4 go through this with this gentleman. You will go 5 to his arraignment. You will go to his pretrial. You will go to his conference. You will go to his 6 7 EFR evaluation. You will go to his PSI for an investigation form. You will go through the 8 9 Department of Corrections for an oral interview 10 with him. And you will do everything under your 11 power so that I can go home and feel that he had every right that he was entitled to"; that not 12 13 being able to speak the language was not a 14 factor.

And the person that started that was the man in blue. He was arrested, or a lot of cases that become drug cases -- and I hate the drug cases, because we are beginning to get a reputation as being the hottest drug dealers -- you know, Hispanics, that's what we're known for -- growing drugs, selling drugs, using the pipeline, using the freeway.

And all of us who have been here for many years and tried to be productive citizens, we are all beginning to feel a little blasted by the fact

that we are being negated as people who have no value, yet our work ethics are the best.

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I can say that my father and mother were migrant workers. My father and grandfather were coal mine workers. There are people here today. Why? Because they're sending money home to put bread in the mouths of their children and their wives.

I really believe that unless we do something about the backlog that's in the courthouse, in the court system, by helping our public defenders, by helping our county attorneys, and by helping our Immigration Department --

I go through a lot of cases where they have been sentenced, and then they're going to be deported, and then they have to sit there and wait for immigration to come and pick them up.

You know, and I get these phone calls, and I think I'm one of a few -- of very few of the interpreters that will accept the defendants' phone call. And I can get paid for that phone call, all I have to do is bill for the service.

But I feel morally obligated, because a lot of times they're given papers as soon as we're through. And so they now have sheets of paper in

a language they don't understand. I don't expect that everything be printed for them, but I expect that I, as an interpreter, will be giving them the information, the encouragement and support that 5 they need until the day they are deported from 6 this country.

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And you know, if we're locked up and no one in a room can speak English, or no one in a room can speak Spanish, what would you do? would be a basket case by the time 60, 90, 120 days have gone by. I'm trying to work very, very hard on that.

I've had some good relationships with the Immigration Department. I continue to hope and pray that things will get better for us, that people will become more cognizant of the things we need to do.

And I'm saying people -- we need to do that as human beings and brothers and sisters and a society that is forgetting what we were intended for. We were intended to love our brothers and sisters. We were intended to work side by side and hand in hand to make things better and not go back.

Civil rights caused a lot of blood shed.

A lot of noble men gave their lives to this

country, including our own Martin Luther King,

Monsignor Chavez, President Kennedy, and President

Kennedy's brother.

And I look at myself, and I'm not getting younger every day, and the problem is still there. What's wrong with us? What's wrong with us? You're all members of a very, very, highly-qualified, reputable commission. I am also a Civil Service Commissioner. I've been a Human Rights Commissioner. How many more hats do I have to wear to try to do something?

My beloved mentors -- I stopped to see
Edna Griffin yesterday. She was having a very
good day. And I said to her, "Edna, I'm going
down tomorrow and I'm going to be saying a little
bit here in front of the Commission." And she
said, "Tell them I said hello." You know, and I
thought, "Who can forget Edna Griffin?" She's
been one of my mentors.

And I know Dr. Lenola Allen and some of the members of this Committee know what I'm talking about, because they have been my mentors. They were there to help me, a Mexican-American girl, that needed a lot of help. And I'm very

proud of that.

And I hope that you will forgive my emotional outburst, but that is me, and I don't have all the numbers that you want, but I need to tell you that we need to keep working night and day because this will never be the society that we need to have. We will never be able to say to our kids, "Don't be afraid of that policeman. He's our friend. You need to call him."

Domestic abuse is on the rise. The policemen are calling, the Latinos don't understand. The gentleman says, "I didn't mean to hurt her. I just pushed her." Well, now she's in a different environment. She's in a different culture. She sees that she doesn't need to be treated like somebody's leftover slave -- for lack of an expression -- or someone that has bought me, and I'm in bondage. She's not in bondage. She's a woman. She has rights. She has a family. She needs to be taken care of.

Thank you very much.

DR. SOMMERVILLE: Thank you. Questions?

MS. WEITZ: One that comes to mind: Do you have any ideas as to why there is such a low representation of Mexican-American people? You

said there's a solid group of hard-working

Mexican-Americans in the Des Moines area, but yet

the representation on the police force is -
there's only eleven --

MS. CAMPOS: Yes.

MS. WEITZ: -- Hispanic officers.

MS. CAMPOS: I think that it's something that we as parents have failed to do at home. And I think even when I was going around trying to recruit kids to Upperbound and Iowa City and UNI, parents are were very, very negative about their children. They felt it was more important to have someone that would go out and help pay the bills and support that family.

I think that's part of it. And I think that we need to tell our school district that they need to bring the firemen in and the policemen in and encourage boys and girls to become motivated to go to higher learning.

My daughters have went. I never had the opportunity to go. I'm going to have a granddaughter graduate college. I was the first of eight children to graduate, and I think that's part of it.

I don't think there's discrimination. I

think we just need to push. We need to push. 1 need to tell these kids, "You can be whatever you 2. want to be, and here's the way you have to do 3 it."

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MR. VAN LO: Yes, and thank you very much. We've know each other for a long time. think we cannot do without you. You look younger every day, and more beautiful every day.

My question to you is: As a strong advocate for minority rights and strong, devout minority, how do you see a role as a kid to help the police to fight for our immigrants and minorities?

MS. CAMPOS: I think that -- and Chief Moulder and I have talked about that. We need to continue the dialogue, and we need to get back into areas where there are people of different ethnic groups, and bring the police in and let the citizens stand up and ask the questions; get the answers.

I get a lot of phones calls and I field those phone calls. And then I tell them, "Call the Chief of Police, call the Office of Procedures and Standards. Call this person. Call that person. Call Human Rights. Call Civil Service

Commission. If you feel that you have been discriminated against, you have a legal option."

And I think that it's only by bringing those departments into the community, that we can overcome that aloofness that we create or that fear that we continue to let grow, and we can't -- we have to stop it from growing. Fear has to stop right today.

English-only bill has not passed, and a lot of people didn't realize what the impact of that bill was. We know that English is the official language of this country. We have an influx of people here, and they have a right to be here. They're permanent residents, but they're not citizens yet.

They've come from California and from

Texas to work here. Why? Because of the race

riots, because of the earthquakes, because of the

economy. There are many things that bring people

to Iowa, many things.

MR. VAN LO: My question is: How sensitive is the training to our minorities? How is that training to be sensitive to minorities, and you need that training?

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1 MS. CAMPOS: I think that by the -- by 2 the fact that our police officers are being 3 more -- they're being more schooled in diversity 4 training and better trained in cultural 5 awareness. I can only speak to the things that 6 have happened in the Asian community, how things 7 went wrong on that stamp case up here on the west 8 side. I can sympathize with these people because 9 I know what it's like. I'm a person from another 10 class. Although I'm a citizen, I still have 11 physical makings that do not make me an Anglo. 12 MR. VAN LO: So you think they have 13 enough sensitive classes to train the police 14 officers? 15 MS. CAMPOS: I think that's what we 16 need. We need to continue training. 17 MR. VAN LO: For them? 18 MS. CAMPOS: Yes. 19 MR. VAN LO: Train police officers to 20 have enough -- human relations class or whatever 21 that is. 22 MS. CAMPOS: I agree with you 100 23 percent. That's why I stated, the more training 24 they get, the more effective they are going to

And also, being a member of the Civil Service

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be.

Commission, I can tell you that we have heard some cases that leave me wondering sometimes, "Why did this ever happen? How did this guy ever get to be a policeman?"

And you think all those things, but we need to know that there is a place where it can be stopped. And we need do those things to stop it.

DR. SOMMERVILLE: Ms. Campos, what do you need -- you and the other court-appointed interpreters need to do your job more effectively?

MS. CAMPOS: Well, I think one thing we need to do is that there is something for all of us to do. Sometimes people feel like, "Oh, well, Campos has got another case, I don't have a case." They can have all my cases. I don't care about getting paid. I've spent a whole life's work and I didn't get paid for a lot of it. That's not the point.

But I think when -- Interpreters need to be able to talk with each other, need to be able to know that the community is appreciating the job they're doing, and that lawyers will not be there with an attitude that says, "Oh, he really doesn't know what his name is, so whatever I'll call him,

he'll answer to that." And that is an attitude that I will not tolerate.

I will not tolerate any type of racism, proceedings in a court trial. I will not tolerate it. And it's up to me and my interpreters to not let it happen. You need not let it happen. I don't care who the attorney is. It cannot happen in a courtroom where I am an interpreter; it cannot. So that's something we need to have.

We need to have the judge's commitment and those lawyers commitment that there will be no racism of any kind for any ethnic group in that courtroom as a defendant that day.

MR. HERNANDEZ: I won't ask for numbers.

I know in your interview that you talked about the possibility that -- of some housing case. Can you tell us if the new immigrants are having problems finding adequate housing?

MS. CAMPOS: Yes, they are having trouble finding adequate housing. And like I told you when, I believe there's a ground for discrimination, I do refer them to the Human Rights Commission, and then to the Civil Service Commission -- Civil Rights Commission.

One thing that they don't understand is

that a blond, blue-eyed person can go apply for this apartment, and I can go at the same time, and she gets the apartment, and I don't.

Then they ask her, is she married, "How many people are in the apartment?" And they ask me the same, and I have more than two kids or three kids, or more. So automatically, I can't go into that two-bedroom apartment. It's a discrimination factor because -- and then I need to have receipts. I need to have prior proof that I've been a good tenant someplace else.

Some of our people are not used to all of that. They say, "Well, there's a house for rent, why can't I rent it?" And "There's an apartment there, why can't I rent it?" And all of a sudden, that landlord is also a prejudice, biased person, and he doesn't realize it.

I want to share something with you, so that you can understand when we interview some of our officers for promotions, one of the things we ask them is, "Are you prejudice?" Folks, I could give you a \$10 bill for everyone -- if I was rich, I'd say \$100 -- They don't know what prejudice is. "Oh, no, I'm not prejudice."

Ladies and gentlemen, all of us in this

room are prejudice. We've got some prejudices about something, you know, but they can't answer that.

The other thing is that in some of the screening that we do, one of the things that we ask is -- one of the answers says, "Lead by example." Do you know how many people cannot say "Lead by example"? I mean, I've really been educated.

And these people that are renting these houses, they're interested in making money. If I'm brown skin or if I happen to be black, Afro-American or something they don't know nothing about, they're not going to rent to me. They're afraid of me.

MR. HERNANDEZ: Do the new immigrants

know how to file a discrimination complaint?

MS. CAMPOS: No, they don't, and that's why I say to them, "Go to the Human Rights

Commission or call the Civil Rights Commission."

Or I begin to do a little homework and help them out and try to point them in the right direction, or take them to the person they need to see.

DR. SOMMERVILLE: Any other questions? Thank you so much.

1 MS. CAMPOS: Thank you. DR. SOMMERVILLE: Is Ila Plasencia in the 2. 3 room? MS. PLASENCIA: Yes. 4 5 DR. SOMMERVILLE: Please step up to the 6 podium. 7 For the sake of our record, please state your name, your business address, home address, 8

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and your occupation.

MS. PLASENCIA: First, good morning. I want to thank the Commission and want to thank you for inviting me. I think this is a great opportunity. My name is Ila Plasencia. I live at 1809 Hillside, West Des Moines, Iowa, ZIP code, 50265.

I'm past national president for the Midwest and the CEO for Midwest Education, which is all on a volunteer basis. And my paid position is -- I'm a family advocate for Drake University Headstart Program, and they were generous enough to let me come today.

I want to give you a little background on some of the things that the League of United Latin American Citizens is doing -- has done and is doing, and a little bit of our history. And then

I'll get into some of the problems that we're running into.

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The League of United Latin American

Citizens is a national Latino non-profit

organization. National LULAC was founded in 1928,

and LULAC is working for headstart. I wanted to

add a little thing here.

At that time, the reason for the organization was to organize -- was to establish a school of 400 words, and this was for the Latino children so they would be able to go to school knowing some English language. This is where headstart got their idea and was an idea to give the children a head start. So we're proud of that.

In 1957, Des Moines organized its first council here, and the purpose for the organization at that time was to -- because of the social needs in our community. LULAC was the first entity to educate the Latino community on their civil rights, political issues and discrimination.

Currently, we co-sponsor and hold political forums, and we're getting ready right now for the presidential forums that are coming up. Voter registration continues to address

issues of discrimination.

The Latino community of Des Moines has increased to a level now where LULAC can no longer meet all of the community needs, and there are other organizations that are assisting in the needs of the new immigrants.

The Latino population in this city and county and state has quadrupled over the past five years. And I won't bore with you statistics because I know that you are aware of how fast our community is growing.

Over a decade ago, the LULAC predicted this growth and the needs of bilingual employees in several areas. Many businesses and agencies would not take our advice, and of course, right now, Des Moines is trying to catch up.

Now we are overextended in filling the void on our volunteer basis. The volunteer time is spent in translating and interpreting in courts. I know Mary is paid to do the interpreting in courts.

Our primary business focus is to translate on traffic tickets, things that are minor; not anything that is legal. We do a lot of interpreting at hospitals and schools, and writing

and translating of all kinds of documents, which
also includes the assistance in filling out
numerous forms, such as taxes, accident reports,
insurance forms, job applications, various
government forms; you name it, we do it.

LULAC was the first to provide citizenship and English classes to the Latinos arriving here in 1980. We provided the classes that the new immigrants needed to become permanent residents, and this is really how this all began to evolve.

We gave the classes that required forty hours of study to become permanent residents. And at that time, then, since we were giving the classes, they were coming with other needs, and this is really how all this started and snowballed and become so large.

Now that they have had their five years of residency, now we've started giving citizenship classes, and they're taking the citizenship classes and applying, and we help them process their application.

But it's taking the Immigration and Naturalization Service approximately a year, sometimes a year and a half, for these

applications to clear and that they can participate in the swearing-in ceremony.

And we go to these swearing-in ceremonies because now we have at least 30 percent of the people becoming American citizens are now Latinos. And in some cases, we've had up to 50 percent of the swearing-in class of Latinos.

And another thing that I complain about is out of all these folks that are becoming American citizens, we have yet to have some pictures in the Register of Latinos. It's always some other group. We don't have the Latinos being pictured. Now being pictured doing other things not good; of course, we're there.

And in order to make things a little bit easier for the new immigrants, LULAC has also developed a partnership with the Mexican Council in Chicago, and we have them come almost once a year.

And in May, this coming May, we're going to host the third annual Mobile Outreach

Initiative, and this provides the Latinos in Iowa to renew their passports, to get IDs -- which is very important; they need IDs -- and to apply for dual citizenships. This saves them a trip -- a

six- or eight-hour trip from going to Chicago.

I'm sure you all read the paper this morning, that the English-only bill did not make it in Iowa. And I think it's a wonderful thing that Iowa is stressing that the new immigrants should learn English, because I think without English, we're not going to get very far.

But LULAC has had a difficult time -- we might as well say it's impossible -- to get the Des Moines Area Community College to provide a the Latino community with an ESL teacher and classes located in our neighborhood.

Don't get me wrong, there are ESL classes all over. But to get them to hold -- to have a teacher and the classes, like I say, in the DMACC building, or the United Mexican American Building, is an impossibility.

My first contact with DMACC was in '89 when LULAC had its own building in West Des Moines, and we started our ESL classes. At that time, DMACC told LULAC that we needed a certified teacher in order for them to pay the teacher and for them to hold the classes.

And they did provide material for a volunteer, because we volunteered until 1993 when

we had the flood, and we lost our building. Then
in '94, we were able to find a professor at Iowa

State -- maybe you know him. And he said he would

be willing to teach the class.

So I told him to go out to DMACC, tell them you're interested, make an application, see what happens. At that time, they said they weren't hiring anybody, they didn't have any money. Yet, to this date, DMACC holds several ESL classes around Des Moines.

In fact, they created a new class -- they were advertising for a teacher so that they could have ESL classes in the jail. But none of them are located in our community where our folks could go.

Some of the positive things that -- LULAC has continued to work in the area of education and civil rights. And in '62, we began awarding our scholarships to Mexican-American students in our community.

And this weekend, along with Des Moines

Public Schools, we're hosting our fifth annual

LULAC student award ceremony. And we will be

honoring Latino college and high school graduating

seniors of the metro area.

And along with that, we're also going to be honoring students from the sixth through the twelfth grades that have shown some kind of improvement, something to acknowledge their achievement, and also afford an opportunity for them to meet and see and talk to various local Latino role models.

Now, this is a good side. Now we're talking about some of the things that are happening to Latino students in the Des Moines School District. Several Latino youths in the Des Moines School District do face problems. And these are some of the concerns that have been stated to me, and we're going to start working on them and interviewing some of the students and the parents.

Such as three students were expelled from a class for speaking Spanish in the classroom, while other students are permitted to speak their non-English, native language in the class.

There was another incident where there was a teacher in the parking lot who was demanding that Latino students and parents produce their driver's licenses so he can verify that they are licensed to drive a car. I couldn't understand

that. I don't know why he has to know why they can drive a car.

Another one is far too many Latino youths are being suspended or expelled from school without proof of school violation and due process.

Now, we do have a LULAC educational specialist who is working with the at-risk Latino youth, along with the Des Moines School District coordinator, plus a program. This program instills self-esteem, an interesting method of learning awareness about the Latino culture and their identity.

I feel that this project has proven to be successful. Students are learning to research in the library. They're learning to research on the Internet on historical events related to the Latinos. While they're experiencing that learning and fun, they're also being acknowledged and building self-esteem.

But with last night's news, I went to the board meeting -- school board meeting, and I see they're going to have numerous budget staff cuts, and I think the Des Moines School District is going to do away with the multi-culture program.

1 And also, they have some school closings.

So I think this program might be one that is going to be eliminated. And I think that's a big concern, because we're just now getting to the place where we're having some good input and may not be for very long.

Another thing, each fall, LULAC, along with Drake University, Simpson College, Iowa State University, and Central College -- which this year, we've been able to get DMACC to participate -- to sponsor our annual Latino College Expo.

And students from the seventh through twelfth grade are invited to go to this expo, and they are exposed to college experience by visiting different colleges in our area and attending a mock college class and meeting college recruiters and engaging in one-on-one conversations with Latino college role models.

You just asked Mary Campos about what police could do to recruit. Here is one method that they could participate in the recruiting of these students, by participating in this -- policemen. They would be more than happy to invite them to participate.

Now, this is an example of some of the current projects we're working on, and of course, we are meeting -- trying to meet some of the needs of the community -- Latino community, but like all organizations, LULAC faces shortage of funds and volunteers.

Another thing that you were asking something about the court -- of how you can help. I think you asked that we, in the past, have had a Spanish release program. And Juan Valdez, who is no longer with us -- he's been gone for about two years -- he used to head that program.

And I think that's another thing that we can begin again, and that would help our Latino or new immigrants from staying in jail for such a long time, if we had that Iowa Hispanic Release Program, we could get to them right away, and they wouldn't have to be in jail for so long.

Well, that's about all I have to say. If you have any questions, I'll be more than happy --

MR. COULTER: You spoke in several ways about the relationships with DMACC and also the educational system. Many of our -- especially our urban school systems, which are serving many of our ethnic communities, are shrinking in their

total enrollment, yet our new immigrants and our . ethnic enrollments are rising very rapidly.

I think it's been difficult, and I appreciate your frustration that as the downsizing of the public school systems has to take place, that there be recognition that there's actually growth in the immigrant population and in our ethnic minorities. That's going to be very difficult.

I had the impression -- and this is just leading to my question here -- I've had the impression that some of our community colleges had a better appreciation for where growth was occurring and had begun to step in, to some extent, to help. And I'm disappointed to hear that your impressions are that DMACC is not seeming to be headed in that direction.

Can you amplify on that? What seems to be the problem?

MS. PLASENCIA: I think the ESL classes that they're now offering -- I just got a new listing -- have decreased in the amount of classes that they used to have.

MR. COULTER: This is in DMACC? This isn't the community college program?

1 MS. PLASENCIA: No. This is in DMACC. 2 And they offered to our community on the outside. 3 Not in DMACC per se, but in our community. MR. COULTER: Offered by them in the 4 5 public schools has declined -- You think they're 6 declining? 7 MS. PLASENCIA: What did you say about 8 public schools? No, you're asking me about DMACC -- Des Moines Area Community College. 9 10 sponsor ESL classes in different sites around 11 Des Moines. Mv --12 MR. COULTER: Are they in the public 13 schools in Des Moines, or --14 MS. PLASENCIA: I think they have it in 15 one public school, and then they hold them in 16 OSAC. One is in the Forest Library. Another one 17 is in St. Peter's. Now, St. Peter's no longer has 18 a school, but they do use their building for 19 classes and different things. 20 But I would like to see ESL classes held 21 in our DMACC building or Visitation Church; 22 somewhere where our community goes and 23 participates. 24 Now, some of them used to go to classes 25

at the public school that's held -- I would say

- around Sixth Avenue -- I can't remember the name
 of the school right now. And they still have the
 class in that schoolroom, and it's like one
 evening a week. It used to be Tuesday and
 Thursday.
 - I would like to see the class offered -LULAC used to offer a class on Sunday, and then
 one of the classrooms at Visitation, we would have
 English, and the other classroom, we would have
 citizenship classes.
 - The ESL class was discontinued because I had Drake students who volunteered to give that class. But Drake students are not always that reliable because they have tests, they have their studies, and they do it on a volunteer basis. So it was a little bit disappointing sometimes that people would come, and no teacher. So we discontinued that. I didn't think that was fair.
 - MR. VAN LO: You say they didn't have any programs at DMACC. Is there any problem why DMACC didn't want to go to LULAC?
- MS. PLASENCIA: I don't know.
- MR. VAN LO: Have they been approached by
- 24 LULAC?

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MS. PLASENCIA: I don't know if Hispanic

Educational Resources has approached them, but I have approached them. But this is a project that Hispanic Educational Resources, which is a board I serve on, can do that.

I think right now our plate is pretty full, and that's the reason we haven't really pursued that. Another thing about DMACC, at one time they had a position there for a Latino outreach person. They hired someone, and that person was only there like maybe a year. I'm not certain how long, but approximately a year.

When the person left, I think they did away with the position. Now there isn't a position there, and I think that's one thing that we do need. Someone that can reach into our Latino community and recruit.

MS. WEITZ: Is your organization aware of the Iowa Code which requires multi-cultural nonsexist curriculum in all public schools?

MS. PLASENCIA: Yes.

MS. WEITZ: Is that being enforced in the public school system to your satisfaction?

MS. PLASENCIA: I think Marilyn is doing a good job. I think Marilyn Jones is doing the best she can with what she is allowed to do.

CASSADY COURT REPORTING 2808 Briarwood Place Des Moines, Iowa 50321 (515) 243-5154 MS. FRIAUF: You mentioned that the newspaper often doesn't come to take pictures of the Latino citizens as they become citizens. Have they given you a reason why, or have you talked to their EEO complaint officer?

MS. PLASENCIA: LULAC used to have a person that served on their committee who reviews items, reviews the newspaper stories, and this was brought to their attention at that time.

I don't know who our Latino

representative is right now or if they have one,

but this was a year ago -- year and a half ago

that we have and we did bring all these things to

their attention; not only that about citizenship,

but also --

Of course, news is news. And bad news is always the news that they want to print. But there's also good things that are going on. My concern is that when the majority community reads stories about the Latinos, the majority of the stories are all negative. So, of course, what's that message that goes to them, is that we're not responsible people. We're not ones that want to do good things, and so it's always negative.

Let's take, for instance, the drugs. In

the article about meth -- the manufacturing of
meth, the majority of the people that have been
arrested are of the majority. But in the
article -- when they wrote the article, they said
that it was being trafficked from Mexico and it
was being brought here.

How the story was written, as I was reading it, they're saying we're bringing all this stuff up here, and that isn't the way it is. All the articles I read in the paper, are all majority community people that are manufacturing this drug, and we're not getting a good image there either.

MS. MURPHY: In Sioux City, one of things that we found is that mothers -- women, Latino women -- are isolated, really, for all practical purposes. They're tied to the families and their children, and if you try to move them, enable them to come into the community of schools, go to the grocery store and shop, these kinds of things -- we've been looking at ways to get them to take self-help classes.

Have you been doing anything like that in Des Moines? Is there any way of your -- you want DMACC to come into the neighborhood, which would make it more accessible to mother's, bring their

children to these classes. Are you having any luck with anything like that?

MS. PLASENCIA: The thing -- I work for Drake University Headstart program, and we have to have parents participate. And the fact that they know me, I think out of all the headstart programs here in Des Moines, we have the biggest turnout at parents meeting, because they know me.

And at those meetings, we stress to them how important it is about education, about the participation -- in fact, our entire meeting is held in Spanish. Then I translate to English to two English-speaking parents.

Not all of our families are Latino. I would say 50 percent of our children are Latino children, the other 50 are others. But the only ones that come to the parent meetings are the Latinos.

We have a president that is Anglo, and she understands a little bit of Spanish, so we interpret for her. We just had a meeting Sunday. She and another lady, who is Anglo, but married to a Latino, were the only two Anglos that came; the rest were Latino parents. They see it's very important to participate in their children's

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Now, to answer your question of how

you're going to get them there, you have to have

someone like myself who knows the community and

who encourages and tells them how important it is,

and then I think you will get them there.

MS. MURPHY: And the funding for childcare for Latinos, and a place to meet, transportation?

MS. PLASENCIA: Well, we don't have a problem with transportation to the meetings because the husbands come with them. We do have a sitter who takes care of the children while we are participating in the meetings.

MS. MURPHY: How is this funded?

MS. PLASENCIA: Drake University.

MS. MURPHY: But it's not publicly

18 | financed?

MS. PLASENCIA: No.

DR. SOMMERVILLE: We'll take one more question.

MR. HERNANDEZ: Ms. Plasencia, are you in a position in your daily work to evaluate the ESL classes at the elementary and high school level, K through 12?

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1	MS. PLASENCIA: Through my work?
2	MR. HERNANDEZ: Yes.
3	MS. PLASENCIA: No, not really, not
4	through my work. But through my volunteerism, I
5	think, yes. But through my I thought you
6	meant When you say work, I thought you meant my
7	paid job.
8	MR. HERNANDEZ: Could you evaluate the
9	ESL?
10	DR. SOMMERVILLE: I think we're going to
11	have to cut this. Thank you.
12	MS. PLASENCIA: Thank you, again.
13	DR. SOMMERVILLE: 'Is Ann Naffier in the
14	room?
15	MS. NAFFIER: Yes.
16	DR. SOMMERVILLE: For the sake of the
17	record, would you please state your name, your
18	address, and occupation.
19	MS. NAFFIER: Thank you. My name is Ann
20	Naffier. My work address is 4211 Grand Avenue,
21	and I work there with two organizations. I'm the
22	director of Catholic Peace Ministry, which is an
23	advocacy organization that works for peace and
24	justice issues; one of these issues being
25	immigrant rights.

And I also work as a consultant for the American Friends Service Committee, Immigrant Rights Project. I work there 20 hours a week, and that's where most of my information is going to come from today.

Let me tell you the American Friends

Service Committee is a Quaker organization

supported by individuals who care about social

justice, peace and humanitarian service. Its work

is based on Quaker beliefs in the dignity and

worth of every person, and is based on the power

of love and nonviolence to bring about social

change.

The American Friends Service Committee probably has about ten staff people in their building, only two of us work on the Immigrant Rights Project.

The Immigrant Rights Project has as its goal: To help create an atmosphere in Iowa in which Latino immigrants can participate in the decision-making process in the workplace, host community, city, and/or state.

Sandra Sanchez is the full-time director. She is on vacation in Mexico. It's a much deserved vacation. So I'm here in her

1 place.

Her project, what she works on is -- she works throughout the state. My work in terms of direct service is basically here in Des Moines. I do go to Marshalltown and Perry once in a while.

Otherwise, I work in Des Moines. So most of my numbers are going to be from Des Moines.

Our project specializes in Latino immigrants, and that's largely because we thought at least that many other immigrants -- the Bosnians and Vietnamese and Sudanese -- had refugee services helping them out, either the Refugee Services or the Bureau of Refugees, and they do help them.

But recently we've realized they only help them for -- They're only allowed to help them for a certain amount of time. And indeed, other people came over as refugees definitely need a lot of help in immigration matters as well.

The Immigrant Rights Project has a budget of about \$100,000 a year. We -- As I said, we have one full-time director, Sandra Sanchez; a part-time consultant, myself; and then we have a secretary who works for the whole building. I think about a fourth of her time is directed to

our project. Although she answers the phone, and I think she ends up spending a lot more than 25 percent of her time answering them in Spanish.

I wanted to say one thing about the ESL classes. I do know that there is one DMACC site at the First Methodist Church that offers transportation and child care. And it is a Godsend for immigrants.

However, there are two drawbacks: One is that they rely on volunteers to teach the classes, and I've heard -- at least that's what I understand. And I've heard from one immigrant at least that sometimes there's a different volunteer every single class. So they often end up repeating things or starting at some point in the curriculum that they didn't leave off in the last class.

The other problem, especially from any
Latinos and Latino women is that you need a social
security number to register in these classes.
Even though the classes are free, you do have to
have a social security number.

Many of the Latino women who are at home and with their children are in the process of getting their papers. Many of them are married,

either to citizens or to legal residents who are off working, but the process for immigration to get their papers, and they can't get their social security number until they get their residency.

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For some people, it can take as long as five or six years. So they sit around for those five or six years in their homes unable to take the English -- the English-as-a-second-language class.

It's really such a waste of time, because they're not able to work. So they're spending this time feeling isolated and not able to do anything.

I've been working with AFSC -- American Friends Service Committee -- since January of 1997. I started there working six to ten hours a week. Now I'm up to twenty hours a week. The job of this -- the goal of the organization, as I said, is really to organize the community, to advocate for immigrants, and to educate both the immigrants and the white community about immigration.

However, one of the first things we discovered is it's practically impossible to even begin to talk about new immigrants who have come

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1 here without addressing their direct needs. We

- 2 | try to get a group of immigrants -- Sandra would
- 3 | try to get a group of immigrants together and talk
- 4 about, you know, "We're going to go have a lobby
- 5 day or something."
- 6 And their questions would be, "What do I
- 7 do about my immigration papers?" "What do I do
- 8 about this ticket that I got from a police
- 9 officer?" "What do I do when my child is sick and
- 10 | I don't have insurance?"
- 11 So that's when I came on to supposedly
- 12 | provide those direct services to immigrants.
- 13 | Twenty hours a week isn't nearly enough time to do
- 14 | it. And there are many other organizations in
- 15 | town that are trying to do it as well, and I don't
- 16 think any of us can, all put together, can
- 17 possibly fill the needs of immigrants.
- 18 One of the big problems we have is that
- 19 even if we could refer immigrants to other
- 20 organizations -- and this is getting better in
- 21 | some cases -- but for instance, for a long time,
- 22 | you know, if somebody had a problem with the
- 23 Department of Human Services, it was very
- 24 difficult to find someone who could speak Spanish
- 25 | in order to help them.

So we would end up going with them to their appointment and translating. Now that's getting better in the Department of Human Services. There's a great organization in town called Home Incorporated, who we refer all our housing cases to, and they have a Spanish-speaking staff person as well.

I know that the Wage An Hour Division of the Department of Labor has a Spanish-speaking staff person. And this has been an incredible help to us. Up until then, we were trying to deal with all these issues of employers who weren't paying their employees, or people who had civil rights complaints, things like that, so now we are able to refer them out a little more.

I was asked to give quantifiable evidence. And so I have to say, first of all, that often, we're so busy taking telephone calls and appointments and seeing people that it's been difficult to keep some kind of record. So the quantifiable evidence I have is from my time sheets that I fill out.

I can tell you in the last year I have 300 appointments with immigrants who are coming for some kind of direct aid. Some of those

1 immigrants came more than once, so I would say
2 about 120 people that we actually did something
3 for them.

Also, in addition to the people who actually came in and we saw personally, we had about 400 telephone calls in the past year; some of those people probably eventually did come in for an appointment, many were referred to other agencies, and many simply had problems that we could not help them with.

Most people who call, call because of immigration problems. They want information about how they can apply for residency, or they want information about what on earth happened to their residency application that they filed for years and asking how they can get help.

I guess I have to say about the INS, there have been specific complaints about the INS being very rude to Hispanics, treating them as really less than human is what I've heard.

However, I also know there are INS agents who are very sympathetic, and I certainly don't want to paint them all as bad. And I know that's something -- some just have their bad days, and I know they just get in bad moods.

But I have to -- Really, the whole immigration process is pretty racist. I realize that they have their reasons for having quotas, but you know, that Mexicans -- any Mexican who is a U.S. resident who is applying for their family members are going to have to wait longer than, say, somebody from Vietnam or other countries around the world.

It's not just Mexicans. Chinese immigrants also have to wait longer than others. Philippinos have to wait the longest of all. So it's not just Hispanics; I realize that.

But just the mere idea as well that you can be a legal resident of this country or you can be a U.S. citizen, and you can be paying your taxes and you are working and you're wanting the best for your family and your community, and yet, you can't bring your family to this country for five years.

If you're a U.S. citizen, you can probably do it in about two years. Two years is a long time to be away from your wife and children. So, you know, I think right there, there's a big problem.

Other than immigration, we have had --

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about 80 of the calls that I've dealt with have 1 been wage-an-hour disputes with employers. 2 Immigrants who have worked and their employers 3 then refuse to pay them. In each of these cases, 4 the reason they have refused to pay them is 5 6 because the immigrants either did not have a 7 social security number or had a social security number found not to be a valid social security 8 9 number.

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Many employers -- and particularly, I've had problems with temporary agencies here in town -- the temporary agencies will hire the immigrants, send them to another place to work, of course, to a factory around town, and then two weeks later when it's time to cut the check, they say, "Oh, your social security number was not valid. We can't give you a check."

I have talked to these people on the phone, the managers of the temporary agencies. They seem to not realize that there is a law that says you get paid for the time you've worked, whether you have a valid social security number or not.

It seems to me -- and I don't really know how this works, but it seems to me if they could

check on the validity of their social security number when they're cutting the check, why couldn't they check on it before the immigrants had done the work?

I realize that they are complying with the law in not being able to hire someone without a social security number, but I don't understand why they wait until it's time to cut the check to decide that they're not going to pay that person.

Luckily, we do, as I said, have a Spanish-speaking staff person in the Wage An Hour Division of the Department of labor who has been very helpful to us, to the immigrants that we've referred to them.

DR. SOMMERVILLE: Just about one more minute, Ms. Naffier.

MS. NAFFIER: Well, let me tell you what I've had. I've had about ten of the immigrants who have called us and have talked about police harassment of them. One immigrant has been stopped 20 times in the last year. And another who was stopped five times. None of the times that he was stopped was he ever given a ticket, which leads you to believe that he was stopped because he looked Hispanic, because the police

officer could never find any other reason to have stopped him.

I have immigrants who call from prison. Some complain of not being allowed translators, sometimes because they had some English knowledge, and the people at the prison decided that they didn't need a translator because they appeared to understand some English.

Another one is the INS hold on prisoners now, undocumented prisoners, who are apprehended -- sometimes not even for a crime; sometimes under the suspicion of a crime, then turned over to the INS to be held indefinitely. And it causes a great problem for them and their family, of course; especially an emotional problem, being in prison and having no idea when you will get out.

I have received about 20 complaints about housing in the past year, and I do refer them to Home Incorporated, and that would be a great agency to talk to and see what they think about civil rights for Hispanics.

I guess I'll stop there.

DR. SOMMERVILLE: Thank you.

Are there questions?

CASSADY COURT REPORTING 2808 Briarwood Place Des Moines, Iowa 50321 (515) 243-5154 There are no questions.

I would say, I think your agency is certainly covering a number of areas.

MS. NAFFIER: Right.

DR. SOMMERVILLE: Are there things that you need, other things that you need, to help your agency do a more effective job, and I'm not putting the quality on the effectiveness of your agency?

MS. NAFFIER: I think the biggest problem I face in trying to help immigrants is not knowing where to send them. I'm beginning to get that after two years. It would have been nice to have some sort of guide of services that are available to them. I think specifically, you know, I do hear a lot of things that could be civil rights abuses.

It's been difficult, and maybe this is just because we haven't known how -- it's been difficult to report these abuses. The one civil right abuse sheet that I've tried to fill out is rather long and complicated, and it is in Spanish, but sometimes immigrants don't even understand the wording that is written because of the kind of language that is used.

And then there's the problem that they feel often reporting their abuses doesn't do any good for them. Yeah, they've reported it, but there doesn't seem to be anything to do about it.

But I guess the biggest need is more people working on this kind of direct service to immigrants and that we can communicate with each other to try to figure out who could do what best.

MR. HERNANDEZ: Quick question. What is the position of the Iowa Immigration Rights -- in terms of immigration rights network, in terms of INS trying to initiate deputizing local --

MS. NAFFIER: We're very against that idea. We believe that any immigrants who live in this country, in this state, whether they are documented or undocumented, need to have the protection of the law. An undocumented immigrant who is the victim of domestic abuse or who is the victim of a crime will not call the police now. I mean, and luckily, so far the deputizing has not happened. But we feel that any immigrant should be able to call the police to report a crime, and if they're afraid of deportation by doing that, we're creating a more vulnerable class of people,

and they're already vulnerable. We've had 1 incidents of the bounty hunters in the past couple 2. 3 of years who have gone into Hispanic trailers and 4 homes, and specifically saying, you know, "We're 5 here with the INS." And they're handcuffing people to their kitchen counter and demanding 6 7 their papers, and then taking their papers and demanding money to get the papers back. You know, 8 9 and if they didn't have papers, of course, they're 10 all the more scared, and they're going to pay 11 money right away.

They are very abused and very vulnerable, and deputizing the police officer is just going to make them all the more vulnerable.

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MR. COULTER: Is there any legal services available to immigrant populations? I mean, we've talked about housing and all of these other kinds of things, and we have mechanisms at the State level to bring complaints about these kinds of things, but you don't really have access unless you have some form of a pool of people who are knowledgeable and available to assist you.

MS. NAFFIER: About -- Specifically about immigration issues?

MR. COULTER: Legal services for

immigrants for the kinds of problems they're having.

MS. NAFFIER: Well, immigrants are able to go to the Legal Aid of Iowa for specific civil problems; you know, in a divorce case or a child support case, or something like that. There are immigration lawyers in town who can deal with immigration causes, but they charge a high amount of money, so many people cannot afford that.

One of the biggest problems with legal issues is that even if an immigrant commits a crime and has a public defender help them out, often the public defender isn't aware of their -- how their charge or how they defend them can affect their immigration status.

So we'll have public defenders doing something that would make perfect sense if they were defending an American citizen, but will actually cause an immigrant to be deported afterwards.

The short answer is, no, there aren't legal services available.

MS. COULTER: Thank you.

DR. SOMMERVILLE: Do you have a bilingual

25 | staff?

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MS. NAFFIER: Yes, both of us are 1 2 bilingual. MR. VAN LO: You told us we have one lady 3 who went to school and had no social security 4 5 number. You say that? MS. NAFFIER: Yes. 6 7 MR. VAN LO: Do you have any cases of students that go to the public school and cannot 8 9 go to school because of paper? 10 MS. NAFFIER: Not in -- I've never had 11 that problem with a grade school. High school --I haven't -- I've heard people express fear about 12 13 that, but they've always gotten into school, 14 so I'm not quite sure how they've gotten around 15 that. 16 MR. VAN LO: Because according to law, it's prohibited for you -- You don't have to have 17 18 papers to go to school. 19 MS. NAFFIER: Right. But I have also 20 heard school officials say that they have to ask 21

for your social security number.

MR. VAN LO: They don't have to.

MS. NAFFIER: So they don't have to ask

for it? 24

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25 MR. VAN LO: No.

1	MS. NAFFIER: I think it's, you know I
2	think the problem has come more in things like
3	free-lunch programs. They did have to ask for
4	their social security number for the free-lunch
5	program, so I think that's where the
6	THE REPORTER: I need to take a break so
7	I can change my paper.
8	DR. SOMMERVILLE: We're going to take a
9	break for the reporter to change her paper.
L 0	(Brief recess.)
L 1	DR. SOMMERVILLE: We're going to do a
l 2	shift of the agenda. We will listen to Sandy
L 3	Charvat Burke.
L 4	Sandy, please state your name and address
1 5	and occupation.
16	MS. BURKE: Sandy Charvat Burke. I am
17	with Iowa State University. My address would be
18	Department of the Sociology, Iowa State, Iowa
19	State University, Ames, Iowa 50011. But I also am
20	sort of here as a second hat in that I live in
21	Marshalltown, of which I serve on the Diversity
22	Committee. And my address there is 1726 Country
23	Club Place, Marshalltown, Iowa.
24	With Iowa State, I'm a sociologist, and I
25	do population analysis for Iowa, and that's what

I've been asked to talk about today. And I have a handout. Frequently when I talk, I use a slide presentation. What I've done is put these things on the handout so you can follow along.

I'm going to go quickly because Ascension also asked me to make some comments about the Marshalltown Diversity Committee.

First of all, Figures 1 through 4 and 5 tell you a little bit about Iowa's population change. I'm going to give that to you as a background before I talk about the diversity.

You can see our census count in 1990 was just under 2.8 million people. However, we look at the bar graph in Figure 2 and see that population in Iowa declined between 1980 and 1990.

That was a loss of about 137,000 people. That's equivalent to the combination of the city of Cedar Rapids and Cedar Falls combined. So that was a large population loss. A 4.7 percent for Iowa, and that compares with an almost 10 percent gain for the nation overall.

Towa was only one of four other states -well, one of four states plus the District of
Columbia, that lost population during that time.

That's shown in Figure 6.

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2 Then in number 7, we see that the Census 3 Bureau also does population estimates for us, and for 1998, Figure 7, you can see that we have 4 begun -- they estimate we've begun to gain 5 population back, about 85,000 people; about a 3 6 7 percent gain since 1990. And that compares still with about 8 to 9 percent gain with the U.S. 8 overall, so we're still much slower than the 9 10 rest.

Also in that figure, you see projections. We're projecting that we will continue to grow, and there again, though not at a rapid rate; just a fairly small rate of gain.

Now, let's go to some of the things about diversity in Iowa. First of all, in Figure 8, Iowa has not been a very diverse state through all of its history. There, the states that are colored in black show that those are the states that have been at least 95 percent white at the census of 1990. There's only a few states in the country like that. The U.S. overall is about 20 percent minority persons; Iowa about 4 percent. 110,000 to about 112,000 minority persons in Iowa in 1990.

Now, if you turn over to Figure 9, you'll see that when we do this in terms of numbers of people, the bar size is there for the minority persons in Iowa is pretty small. That really shows you there how few minority persons and persons of color there have been in Iowa.

However, Figure 10 -- Remember I said

Iowa lost population. The white population

actually declined about 6 percent. There, you

see, though, that all the minority groups

increased in population. There, dramatic growth

in the Asian population of 120 percent.

However, still keeping in mind these are always small numbers of actual people. Now, we've begun to see some -- We've had very recent growth, so that's things that have taken place up to 1996.

How do we know what's been happening now? We know there's growth, but it's hard to track this, and it's even very difficult for the Census Bureau itself to be able to do estimates of the population when we don't go out and do the big census that's going to be coming up next year.

One of the things at Iowa State that we've done is we're looking at enrollment in the

schools. Experience in Marshalltown, and I think other communities, would also say that the first places where you feel the new immigration is with healthcare, housing, law enforcement, and then in the schools. The schools may lag a little bit because some of the single men may come first without their family. But you feel it very, very

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soon.

So if we track minority enrollment in schools, we can then see how the overall population might be changing. The census also does population estimates for the counties by race and Hispanic origin every year. They started doing that here in the 1990s.

So what we've shown you here in Figure 11 is we're -- Here, we're talking minorities. The enrollment figure in terms of our schools 1980, 1990, and then 1997, you can see that there's a growing gap there. We have about 8 percent. And 1997 is the last year for which I have received this, based on the 1997-'98 school year. I don't yet have the current school year, but I will here in another month or so.

MR. COULTER: Is this is based on census data, or the Department of Education?

. MS. BURKE: When I'm talking about enrollment there, I'm talking Department of Education enrollment figures. These are actually enrollment numbers of kids.

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So then if you look at Figure 12, you can see how this has changed over the last ten or twelve, twenty years almost. Although the growth has been there every year, you can see it's become more steep in terms of rate of change and increase there in the nineties, later nineties in particular.

Now, the next page shows you some maps where I've just kind of plotted out here. This is enrollment again. Here, we're focusing on enrollment in several different times we've gone through.

In 1979, the first Figure, 13, there, we had no county that had even 15 percent minority enrollment. And that was the case in each -- as you go through each time period, you see more counties are being added, more counties are darkened in. Only until 1993, or might have been '92, or somewhere there -- This is just what I'm showing you. We finally see several counties that have gone over 15 percent enrollment.

And I know you probably don't know your counties to figure out where we're at, but basically those are metro -- This is Muscatine County, Scott County, Black Hawk County with Waterloo, and so on.

Then if you turn over to the next page, in 1997, you see even more counties. Now, we had seven there with 15 percent enrollment. Those are again mainly urban counties, metro counties. But we also have Storm Lake in Buena Vista County, and we have Louisa County down in the southeast, which has Columbus Junction and the IBP plant.

So we've seen that the enrollment in terms of numbers statewide is increasing, but we have more and more counties involved with larger minority enrollments than have historically ever been the case for Iowa.

Now Figure 18 is what I want to focus on here a little bit and have you take a closer look at that. Here, we have seven counties in Iowa that I have specifically selected to show you because these are counties that have experienced -- this is where minority enrollment has increased; dramatically, in some cases.

Now, for each county there, we have the

first bar, which is relatively small for all of these, is the enrollment as of about the '89-'90 school year in terms of --

And now, also one thing I should comment on: The title on this says "White Hispanic Enrollment." That is to compare most closely with census data I have to use to compare it to. The census uses Hispanic origin as an ethnicity category, not as a race category. The race categories are white, black, Asian, and Native American.

so people of Hispanic origin can be any race. In general, many, many people would call themselves white, Caucasian race. That is not the case for many, for some Hispanics. In Iowa, that's the case more so than across the nation.

Very few in Iowa or nationwide call themselves black, Native American, or Asian. So that is technically -- It's a technicality, but someone will ask -- People will ask, "Why do you say White Hispanics?"

Basically, let's think Hispanics here.

And I have to do this also because the schools,

the way they count enrollment, they view Hispanic
as a race category. So we get complications here

in the way people are defining and categorizing people in terms of what they're calling race.

So the first box there, first column for each county shows the enrollment of that school year, 1989-'90, of Hispanics. And the reason I'm focusing here today mainly is because this is where we're seeing the huge growth.

The last bar on each county represents the total population counted in the 1990 census. So you can see there we have relatively small numbers of both kids and then total population. The total population should be more than the number of kids; meaning there are parents and other folks there in addition to the kids that were enrolled in school.

The two middle bars represent what we see has changed as of 1997. The second bar, the darkest bar, is the '97-'98 enrollment in those counties of Hispanic population. You can see there Buena Vista went from having a very few number of 10 or 20 kids up to 400.

Now, Marshall County, which is where I live, also went from having fewer than 100 -- maybe 40 kids, up to this, showing here 550 there. So we're over 600 kids now beyond. Every

one of these counties has seen some dramatic growth, some much greater than others in terms of Hispanic enrollees in the schools.

The third bar there shows, however, the Census Bureau's 1997 estimates of the total Hispanic population. And you can see there, Buena Vista County, their estimate from the total pop is less than 200 people. However, there are 400 kids in the school. Something isn't following here.

And please understand that I am not highly critical. The Census Bureau is doing the best job it can with the methodology it has. I can use, here in Iowa, school enrollments to do experimental estimates.

The Census Bureau does not have the ability to do that. They have to be able to do the same thing for over 3,000 counties across the nation. So they use ratios based upon what the counts were and the proportions were with the 1990 census to take those same ratios and project them further and estimate them further into the 1990s.

They don't bring in new data about new residents. They get data from the INS, but that is hard to track, hard to know where those people are. Our school enrollments tell us where the

folks are. We can tell right there. So there you can see this is a pattern where the 1997 estimates for Hispanics don't even meet the total school kids we've got or just barely meets it.

Or you know, if there's that many kids, there have to be more total population there, because there's not enough to tell you with all the parents and other folks there. So that's what we have been looking at. We've gone and done experimental population estimates.

Figure 19 focuses on minorities, which is including blacks, Asian, Native Americans, and Hispanics. There you can see in the black and dark bars the census estimates through the nineties for the minority population of Iowa.

The light bars are our own estimates of census services that I've done at Iowa State. We would now suggest we have at that point in time about 175,000 minority persons in Iowa. The Census Bureau would suggest about 148,000 to 150,000. All of that is higher than the 110,000 to 112,000 we had in the 1990 census. We're all saying it's growing. It's just that we think it's growing faster than the Bureau is tracking.

And on Figure 20, you see here just the

individual numbers for each of the different minority groups. The Bureau has each group growing. Our estimates -- Our experimental estimates has each group growing.

Our estimates for Asians are a little lower than the Bureau. But on the other three groups, we were higher, particularly for Hispanics. That's where we have the largest gap between what our estimates are and what the Census Bureau's estimates are. Then the first bar there for all of those is the 1990 census counts.

So we've gone on, then, and if you turn over to Figure 21, this shows the percentage change that we have seen that we have estimated.

And again, the Bureau and our estimates are changing -- showing increases -- different amounts of percentages. We suggest here that the Hispanics have grown about 120 percent or so since the 1990 census. The Census Bureau suggests 60 percent.

So we're all showing rapid growth. It's just that I think we have a lot more there. I really am pretty comfortable with our experimental estimates for Hispanics.

The next several months, though, you then

look at counties and the percent minority. In 1990, no county had in its census 10 percent minority; one of them.

And here, then, we show on the bottom two maps, showing in 1997, if we looked at the Bureau estimates and then our Iowa State Census Service estimates, we have many more counties involved now with lesser percent that have increased their percent -- many more counties are shaded in, and then you can see there with our experimental estimates, we would suggest even more counties involved in terms of having increased people. And also in more rural and smaller town communities than typically we have seen in terms of the metro cities.

The next figure just shows you the numbers there in terms of the Census Bureau change in Hispanics and change in percentage in numbers.

Then Figure 27 focuses then on the increases just in our Hispanic population in terms of the Census Bureau's numbers and ours.

As we've gone through the decades, our experimental estimates get further and further away from the Census Bureau's. In other words, the gap is growing between what is -- In the very

early decades, our estimates would come out very close to theirs using the school enrollment. Now, that gap is growing.

DR. SOMMERVILLE: Ms. Burke, just a minute.

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Is Sonia Parras here? No? Then you can feel free to continue.

MS. BURKE: Okay. So then your next set of maps then -- next several figures -- show you counties -- this is in terms of numbers. We're not on percent now, but in terms of numbers of Hispanic people.

First of all, starting with the 1990 census. And again, those counties that have large numbers those are basically the places where historically many Hispanic people have lived in Iowa, Polk County, Sioux City area, and then Muscatine, and Scott County.

Then we -- when we go over to the next two figures of 29 and 30, you see, using whichever you use -- Bureau estimates or our experimental estimates -- we have many more Hispanic people in Iowa, across a broader range of counties than we ever had before.

And we now have -- I don't know how

many -- with using our estimates we have a number of counties that have gone over 2,000. And this relates specifically -- It's the places where we would expect. That was one nice thing, when we do experimental estimates, it comes out where you think it should be.

It's the Storm Lake area. It's

Marshalltown and Tama County, and all the places

where we have meat packing plants or food

processing plants, poultry, eggs, horticulture -
all these types of things that have been a pool

factor to bring Latino workers to Iowa.

Okay. That basically looks at the population. I want to do just a couple more things. I put more in here than I was thinking I would talk about so I could at least give you some information you could take with you and look at.

As of 1990, you can see in Figure 31, the median age -- meaning the middle age -- half of the population is above and half is below. For persons in Iowa, the white population, depending on whether it's men or women, you have 32 to 35 years as the median age.

All the minority groups are only at around 25 as a median age, meaning that they have

a much younger population; a much younger

population than does the white population of

Iowa. And how this shows up there is in Figure

32, we have a population pyramid.

And I'll tell you why it's a pyramid:

Each of the bars -- the women are on the right and men are on the left, and each bar is a five-year age group, except you get up to the top. Then it's 85 and older. But the bar shows the percent of the total population that is for that age and sex group.

And there, you see the larger bars in the middle are the baby boomers, and this is just for the white population. You can see that as we get into the older ages, women have a greater life expectancy. There are more women in Iowa than there are older men.

Turn over, then, to Figure 33. That's the same population pyramid. Now, you see why. It's more of a pyramid shape. That's the same thing only for Hispanics in Iowa as of the 1990 census. All the other minority groups would look very similar to the Hispanic pyramid than it would -- it would be more similar to the Hispanic pyramid than it would be the one for the white

population of Iowa.

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youth population that there is, and that was as of 1990. So our sense is that the newer immigrants would not have changed this in effect. It might be even more bottom heavy in terms of a large number of young people that are being brought here -- children and so on.

In 1990, if we look at Figure 34, the white population was 60 percent urban and 40 percent rural. That is different than our other groups, and particularly the black population in Iowa, 97 percent urban. And in fact, most in the big metro counties and central cities.

Other groups are a little more likely to be in rural areas but not nearly to the extent as the white population was. We wouldn't have anticipated that that would have changed too much, because the communities where our immigrants are going are not little, little tiny areas. They're not living out on farms. They're in smaller communities that would be counted still as urban.

Another thing: Place of birth. Next figure. There you can see that the thing that stands out to us most Iowans, about 80 percent of

the Iowans in 1990, were born in Iowa. You know,
there's a lot of folks who have lived in this
state all of their life in terms of white
population. Less significantly so for most of the
minority groups, particularly, though, for Asians

6 in 1990. A high percent -- we have 70 percent

7 | there -- were foreign born.

Then you see there for the Hispanic population a larger percentage for foreign born, which now should have increased. If we would do this now, when we do the census of 2000, they should have a higher percentage of foreign born than we did in 1990. You can look at the figure in terms of high school graduation and college graduation. The next two.

Things by race. All of the groups have increased between 1980 and 1990. I've got to point out: You cannot stereotype minority groups as having low education because the Asians that are in Iowa are very, very highly-educated people.

And this turns out to show up in occupations. I put in two things here about the labor force. You always have to treat men and women differently in the labor force, because we

still have different labor force participation patterns.

Males are in Figure 38. Some -- for some of the groups, men had higher participation in 1990 than in 1980. For others, it went down in terms of percentage.

Hispanics have a very high labor force participation rate, which 80 percent and nationwide, that's also the case, that Latino men have very high participation.

Women -- All of the groups, the females percent participation is lower than for the men, and that would still be the case. All the women groups increased. Again, we see more as we're going through. More women are in the labor force as each decade has gone by. And in here, the highest labor force participation for women in Iowa is the Hispanic women.

When we get over to the jobs -- remember the education levels -- service occupations, service jobs, are on the lower pay schedule -- lower pay scale wages and so on. And more women nationwide and in Iowa have service jobs than do men. And you can see that the percent of women in service occupations is higher than for each race

1 group than it is for the men of that group.

2 | However, black men and American Indian men, in

3 particular, are very high in service occupations

4 | while white men are low.

in this category.

You go to the next figure. This is kind of the reverse. This is the blue-collar and operator, fabricator, laborer. Again, the low pay scale jobs that are more manually oriented and machine operators and in factories and so on.

Here, nationwide and in Iowa, more men are in that than there are women. And you see that for almost every group. Here meat packing jobs would also be

So here you see that I would expect even if we did this for now, 1990 was a little early to catch many of these new immigrant changes for Iowa. Columbus Junction and that area down there had a new IBP plant that was already in place before the 1990 census. Most of the other communities in Iowa, in terms of the Latino immigration, has happened since that point in time.

So it's -- the figures for 1990 in many cases are not useful for us in terms of numbers of people for the Latino population because it just

changed so radically. But there you see -- Now, I think we have even more Hispanic -- more Hispanic men there.

Asian men are very low, because if you go to Figure 42 -- remember the education managers and professionals all have educational components and requirements. And there you see the high proportion of particularly Asian men in Iowa that are in professional occupations.

And then lastly at the bottom, two things: Income and race. Again, relate to education and then occupation. Then if you have a higher paid occupation, your income will be the higher, and whites had the higher median household income in 1990.

The gap grew up between the '79 and '89 figures there. Whites increased -- all the groups increased, but whites increased even faster, even though they started out higher, there's a greater gap now than there was in 1980 -- between the race groups in 1989 than there was in 1979, and hence, the reverse of that -- inverse, if you have lower income, your poverty rates are going to be higher.

You can see there that all the groups

increased in poverty level between '79 and '89, and of course, the minority groups increased more than the whites did.

And I have attached here a couple of our publications from Iowa State. The first one will give you the table for our experimental Hispanic estimates, also showing the 1990 census counts, the student enrollments. You can look those figures over for yourself. And you can see there the counties where things have been increased dramatically.

Also, I have attached a report that we have in your county data book that shows the other groups. These are the Census Bureau's race and Hispanic estimates as of 1997. And I really do suggest that people just go ahead and use those in terms of the Native Americans, the black population, the Asians. Just use the census estimates. Those are pretty good.

But it's the Hispanics where we feel the Bureau's estimates are really not keeping up with changes that we've seen.

So that's the population. Maybe we should --

DR. SOMMERVILLE: Are there questions

regarding the population?

MS. MURPHY: I have one quick question.

3 | On the poverty, Figure 44, that says it's '79 to

4 '89 figures. Would those hold true for the next

5 | ten years?

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6 MS. BURKE: You mean in terms of the

7 | relationship between the groups?

8 MS. MURPHY: Yes. Things that have not

9 | improved.

MS. BURKE: Well, the relationship --

11 | Whites would still have significantly lower. As a

12 | rule of thumb, I would always say to people,

13 | "Minority groups have double to triple the

14 poverty rate than a white group would have,"

15 except when you get into looking at the families.

16 Female-headed families with children

17 | under five or, you know, under preschool age

18 | children, and there -- everybody is in poverty up

19 to about 70 percent. There's not too much worse

20 | you can get. White women with families with, you

21 know, preschool children, have very, very high

22 | poverty rates, along with everybody else. That's

23 one of the few exceptions.

24 But in general, take the white rate and

25 | double or triple it. Then you will get that

equivalent group in a minority group. That will be their poverty rate.

And I don't know if there are newer estimates that suggest -- poverty rates may have gone down. They have just been done for the whole population as a whole, not by race group. We'll have to see how that comes out next year.

I wouldn't anticipate that the relationship between the white group and the rates for the minority groups would be different. Those will still be higher.

MR. VAN LO: One question: When you do the Asian, do you lump them altogether? You don't lump them as white Asian or whatever?

MS. BURKE: No. The Asians are put all together. That's one of the things -- that's the way the school district counts then. They just have a category of white, black, Asian, Native American, and Hispanic. So when I do my estimates, I have to do it the way I can -- that best conforms with that way of estimating.

MR. VAN LO: It is nice to see that a lot of Asians have professional management jobs more than anybody else, but at the same time, when I compare with the salary, it looks like they are

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not that far. What does that mean?

MS. BURKE: Well, I think it's a bimodal

3 distribution for education. You have a group of

4 | Asians, and many -- When you look at our

5 university counties -- Johnson and Story County

6 | those persons there have a very, very high level

7 of education.

you were in the middle.

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Then you have a segment of an Asian population that is low in education. It doesn't always -- That shows up, I think, in your salary, but when you still look at -- you still have a segment of Asians in Iowa who are very, very highly educated. You have a bimodal group -- See,

You have a low group and a high group.

Whereas, the other groups of -- like for whites,

you have a distribution across the whole education

level. But for Asians, I think it's a little more

bimodal; hence, the lower people there are

bringing that average salary down. That's my best

explanation.

MR. VAN LO: You also mean, maybe, that they have their own business or whatever as well. Is that --

MS. BURKE: Well --

MR. VAN LO: Small business. 1

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Asians then?

MS. BURKE: That could be one of the 2 3 factors in terms of occupation. Those may not have as high pay, perhaps. But many of -- well, I 4 don't know how that would compare with people in 5 the laborer jobs and meat packing jobs.

7 MR. VAN LO: My question is: Is the 8 glass ceiling still open, still there for the

MS. BURKE: I don't know. But we do know we have in Iowa a very -- There is a segment of Asian population that is very highly educated.

DR. SOMMERVILLE: For the record, Sonia Parras is still not here.

MR. COULTER: Two questions: The growth of the Hispanic-Latino population is 90 percent over the last ten years. What proportion of that which is relevant to what we're trying to look at here would you attribute to immigration and with respect to the other groups Asians, Americans, American Indians and so forth, would you attribute to immigration as opposed to higher birth rates or other --

MS. BURKE: Largely the Latino growth is people moving into Iowa. Immigration --

MR. COULTER: How do you determine that?

2 How --

MS. BURKE: We don't have births. You go look at the birth records. There's just not that many Latino births that would have preceded the growths in these populations.

When you come into the schools -- if you go to these counties that I had highlighted there, the kids will either have -- they may not speak English at all, or they have relatively low levels of speaking English. So you know that these kids are not coming -- they're not born here in America and raised in Iowa.

They may be raised, but certainly a whole portion of these -- when I say people moving into Iowa, some of the folks -- and this is where I'm drawing on my experience in Marshalltown, some of the people that are coming are very new from Mexico; very, very directly out of villages in Mexico.

But a high proportion are not. A high proportion do come from Texas, Colorado, and the Southwest and Chicago, in general, where I see -- where we know people are coming from.

Some of those people have very good

English and they are U.S. citizens. They have been born there. But some of these people have not. They have moved to those places, and then have been moving, following the jobs.

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And when we talked to some of the new residents in Marshalltown about why have they come to Iowa. They say, "It's safer than California. It's a nicer place to live." They don't like the weather so much, but their kids are safe in school, supposedly. After yesterday, we don't know if any of our kids are safe.

It's the same reason these people are moving here that you would expect to hear from an Anglo population of people moving here.

MR. COULTER: I've done a similar analysis for the Iowa Department of Education, which only actually is -- I was a little puzzled by that. They've only been collecting ethnic breakouts since '91, '92.

MS. BURKE: No. They've got them clear back into the eighties. I've got data from Jim Gould. I've got data from him from '78, '79.

MR. COULTER: Well, these are on the K through 12.

MS. BURKE: Yes. I've got them both. He

gave me the data. They've been collecting them a very long time.

MR. COULTER: With that aside, what I found was that regardless of whether we know -- which we actually don't -- which ones are immigrants, which ones are not -- the educational attainment by all of the groups is really pretty dismal.

If you look over the last, say, four years at the graduation rates of ninth graders, they're less than 70 percent for any of the ethnic groups -- African-Americans; American Indians are in the low sixties, sometimes below 50 percent. That's the likelihood if you're a ninth grader that you're going to actually graduate.

When you look at the number of graduates who have taken, for example, an American College Testing Service or other college entrance exam, you find that less than half of them have even taken that. That's your basic qualification to go into higher education.

The -- and it kind of rolls on from there. What's happening with, regardless of the source, there's very great growth in these populations, but their educational attainment is

very, very low, and it is going to create -- it's already creating an underclass in many of our areas -- urban areas, as well as in the areas

4 where the jobs are in Storm Lake.

That doesn't bode well for the future of Iowa, because as you also noted, the white population and the total population of Iowa is declining. Our future is in the --

MS. BURKE: We're staying the same, more or less.

MR. COULTER: Well, not by my figures.

If you look at what's in the public schools and do progression ratios on out, it's going down. If you look at the birth rate stuff, which -- it's all down as a total. But the growth is in the minorities, but if they're not staying in school past the ninth grade, this state is in a serious, serious bind in terms of its future work force, as well as the educational level of that.

DR. SOMMERVILLE: We have about three minutes. Did you want to speak for the Diversity Committee?

MS. BURKE: I just came from an education meeting this morning in Marshalltown. We're dealing specifically for the last several months

1 | with the ESL programs. And it's dismaying how

- 2 | many kids come in and they assess where their
- 3 | English level is, but also where their grade level
- 4 is compared -- in their native language. I mean,
- 5 | where are their grade levels in Spanish? Okay.
- 6 And in their comprehension of material in Spanish
- 7 and concepts, and it's very low.
- 8 Some of the kids will come in and, you
- 9 know, they should be about fifth grade, and they
- 10 | may have a second grade level in their native
- 11 | language, let alone, not speak English. It's a
- 12 | very difficult problem.
- The Diversity Committee activities of --
- 14 Our committee has been functioning three or four
- 15 \ years. This is the second time there was a
- 16 committee. The previous time there was an
- 17 | Hispanic task force. I think it takes a while for
- 18 | the community to recognize perhaps the changes are
- 19 permanent.
- 20 And we have been lucky in that we've had
- 21 good support from our city administration and many
- 22 | people of the community, particularly the faith
- 23 community is a very strong supporter. And we've
- 24 | had some controversies there in Marshalltown.
- 25 If I could show you -- I didn't bring

anything that's been written in the paper by one particular person. He's very vocal against using any -- he doesn't like to hear Spanish being spoken on the street. So we've got some controversy in Marshalltown.

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We've tried to hold meetings and bring in speakers that are relevant. We've had Jerry Hynoe from the INS. We've had various people at times come to town and give talks. We've had a monthly meeting with a topic.

The main project that we've done is to have organized a Marshalltown Heritage celebration for the 4th of July, which we did last year. It was a big success. We featured and promoted all the heritages of Marshalltown, not just our new Latino residents, or whatever, or we had an Asian group that had come earlier; but everybody's heritage in Marshalltown. And I think that's been a good factor. We're doing it again this next summer, but it's going to be on July 3, because it's a Saturday. Our biggest thing has been convincing Marshalltown that it's going to be on the 3rd.

I also want to say that the Civil Rights
Commission has -- if you look at their Website,

they have about 20 communities across Iowa that have diversity committees. The Civil Rights

Commission has been very supportive in terms of supplying materials to us and keeping -- giving a newsletter, keeping us informed of what every -- all these other diversity committees are doing.

And these committees have sprung up in towns where we have a meat packing plant, where you would expect and where we know the new people are. It's certainly been an interesting time.

I'm very glad that the English-only was defeated yesterday. But there is support for such a measure in Iowa. I mean, you have to look at the reality of it, that wouldn't have come up for a vote again unless some of the legislatures thought they had grounds for support, and they do. You'll find it in any community. So we have a lot to learn about diversity in Iowa.

DR. SOMMERVILLE: Thank you very much. We will have our lunch break, and we will resume at 1:00.

(Recess until 1:00 p.m.)