U. S. COMMISSION ON CIVIL RIGHTS

MEETING

Friday, January 9, 1998

The Commission met in Room 540, YWCA
Building, 624 9th Street, N. W., Washington, D. C.
20425, at 9:30 a.m., MARY FRANCES BERRY, Chairperson, presiding.

PRESENT:

MARY FRANCES BERRY, CHAIRPERSON
CRUZ REYNOSO, VICE CHAIRPERSON
CARL A. ANDERSON, COMMISSIONER
ROBERT P. GEORGE, COMMISSIONER (Via Telephone)
A. LEON HIGGINBOTHAM, JR., COMMISSIONER
CONSTANCE HORNER, COMMISSIONER
YVONNE Y. LEE, COMMISSIONER
RUSSELL G. REDENBAUGH, COMMISSIONER

RUBY MOY, STAFF DIRECTOR

STAFF PRESENT:

JAMES S. CUNNINGHAM
EDWARD DARDEN
CONSTANCE DAVIS (Via Telephone)
BOBBY DOCTOR (Via Telephone)
JOHN DULLES (Via Telephone)
PAMELA DUNSTON
BETTY EDMISTON
M. CATHY GATES



STAFF PRESENT: (Continued)

EDWARD HAILES, JR.
GEORGE M. HARBISON
CAROL-LEE HURLEY
FREDERICK ISLER
MELVIN JENKINS (Via Telephone)
JACQUELINE L. JOHNSON
PHILIP MONTEZ (Via Telephone)
STEPHANIE Y. MOORE, GENERAL COUNSEL
MIGUEL SAPP, PARLIAMENTARIAN
PATRICE STANLEY
MARCIA TYLER
CATHERINE WALLACE
AUDREY WRIGHT

COMMISSIONER ASSISTANTS PRESENT:

KAREN CENCE
ADERSON FRANCOIS
CHARLOTTE PONTICELLI
WILLIAM L. SAUNDERS, JR.
KRISHNA TOOLSIE
CYNTHIA VALENZUELA

AGENDA

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1	PROCEEDINGS
2	9:38 a.m
3	CHAIRPERSON BERRY: Good morning.
4	The first item on the agenda is the approval
5	of the agenda.
6	Could I get a motion?
7	COMMISSIONER HORNER: So moved.
8	VICE CHAIR REYNOSO: Seconded.
9	CHAIRPERSON BERRY: Any discussion?
10	(No response.)
11	All in favor, indicate by saying aye.
12	(Chorus of ayes.)
13	Opposed?
14	(No response.)
15	So ordered.
16	The second item is the approval of the
17	minutes of the December 5th, 1997 meeting.
18	COMMISSIONER HORNER: Madam Chair?
19	CHAIRPERSON BERRY: Yes.
20	COMMISSIONER HORNER: I don't know whether
21	this is minutes or not but there's just a very minor
22	error in the transcript for the last meeting. And I
23	don't have the transcript with me but it's page 14 of
24	the transcript, just for the record. And it attributes
25	a remark Commissioner George made to me, and it's an

- 1 unexceptionable remark, but nonetheless, for
- 2 integrity's sake, toward the bottom of page 14, the
- 3 remark is attributed to me.
- The question is attributed to me, having to
- 5 do with the requirement for political parties.
- 6 CHAIRPERSON BERRY: You mean the "Mary, I was
- 7 somewhat startled by the information that you got?"
- 8 COMMISSIONER HORNER: Yes. That's the
- 9 remark. Exactly. And that is Commissioner George.
- 10 And I checked with Commissioner George and he verified
- 11 that he said it, not I.
- 12 CHAIRPERSON BERRY: You agree, Robbie?
- 13 COMMISSIONER GEORGE: Oh, yes, yes. I want
- 14 credit for that remark.
- 15 CHAIRPERSON BERRY: Then we should change the
- 16 transcript to reflect or note that the transcript is in
- 17 error in that regard.
- 18 COMMISSIONER HORNER: Thank you.
- 19 CHAIRPERSON BERRY: Any other -- anything on
- 20 the minutes?
- 21 (No response.)
- Okay. I don't think I got a motion, a motion
- 23 to approve the minutes.
- 24 COMMISSIONER HORNER: So moved.
- 25 COMMISSIONER ANDERSON: Seconded.

- 1 CHAIRPERSON BERRY: Any further discussion?
- 2 (No response.)
- 3 All in favor, indicate by saying aye.
- 4 (Chorus of ayes.)
- 5 Objections?
- 6 (No response.)
- 7 So ordered, without objection.
- 8 Announcements. I have three to make. The
- 9 first is that the Staff Director has asked the Regional
- 10 Directors to be on the phone today so that they can get
- 11 a flavor of our meetings. It's a good idea, I think,
- 12 for them to do so. They used to do it. Sometimes they
- 13 used to come to meetings and we haven't been able to
- 14 afford it. So I think -- are all of them on, or --
- 15 STAFF DIRECTOR MOY: Yes.
- 16 CHAIRPERSON BERRY: Okay. Then the other is
- 17 that -- you want to announce Patrice?
- 18 STAFF DIRECTOR MOY: Yes. I'm pleased to
- 19 announce that Patrice Stanley has joined the Commission
- 20 as a Special Assistant to the Staff Director. And
- 21 Patrice has had experience working with the federal,
- 22 state and municipal levels, most recently the Federal
- 23 Highway Administration at DOT and the Maryland General
- 24 Assembly in Annapolis.
- 25 CHAIRPERSON BERRY: Okay. Thank you.

- 1 And then the third announcement is that we're
- 2 going to have a press conference to release the Limited
- 3 English Proficiency volume of the Education Opportunity
- 4 Report for which there was a unanimous vote by the
- 5 Commissioners, on January 21st, 1998 at 10:00 in the
- 6 Fifth Floor Conference Room. So we want to inform you
- 7 of that fact. The Press Office said that there was a
- 8 lot of interest in this report and recommended that we
- 9 actually have a press conference to release it. So
- 10 we're going to do that January 21st.
- 11 COMMISSIONER GEORGE: Excuse me, Mary. I
- 12 didn't hear the date.
- 13 CHAIRPERSON BERRY: January 21st.
- 14 COMMISSIONER (GEORGE: 21st. Yes.
- 15 CHAIRPERSON BERRY: At 10:00 in the morning
- 16 in the Conference Room.
- 17 Okay?
- 18 COMMISSIONER GEORGE: Thank you.
- 19 CHAIRPERSON BERRY: Anyone else have any
- 20 announcements?
- 21 (No response.)
- Okay. With that, we'll go to the Staff
- 23 Director's Report.
- 24 Anyone have any -- before we talk about
- 25 Sonoma, which we're going to talk about under the Staff

- 1 Director's Report, does anybody have anything else that
- 2 they want to discuss under the Staff Director's Report?
- 3 (No response.)
- 4 Okay. Well, let's talk about Sonoma then.
- 5 As I recall, it was Commissioner Lee who
- 6 introduced a motion concerning the recommendation that
- 7 the Regional Director had made that the Commissioners
- 8 agree to have two Commissioners go to Sonoma for a
- 9 forum on police issues, community police issues. And
- 10 Commissioner Horner asked that we defer the discussion
- 11 until she had an opportunity to review her materials.
- 12 And there were some other questions.
- 13 Commissioner George asked whether the
- 14 Regional Director envisioned using subpoenas duces
- 15 tecum as well as subpoenas. And we have some memos
- 16 from Phil Montez about this subject and Phil is on the
- 17 phone for any further discussion.
- So the question of the hour is whether the
- 19 Commissioners agree or believe that we should agree to
- 20 have at least two Commissioners go to Sonoma County for
- 21 a forum so that subpoenas may be issued to compel the
- 22 testimony of some people who the Regional Director
- 23 believes he might not get otherwise.
- 24 Did I state succinctly what the issue was,
- 25 Commissioner Lee?

1	COMMISSIONER LEE: Right.
2	CHAIRPERSON BERRY: Okay.
3	Is there any discussion? And I think you
4	made a motion. Somebody refresh my recollection.
5	You had an actual motion, didn't you?
6	COMMISSIONER LEE: Yes. And it was deferred
7	until this meeting.
8	CHAIRPERSON BERRY: And it was tabled until
9	today. So is there any discussion? How do
10	Commissioners feel about this? Anybody got any yes?
11	VICE CHAIR REYNOSO: Well, if I remember
12	correctly, what Mr. Montez mentioned was that he had
13	been told by some of the public officials that they did
14	not feel they could appear without being subpoenaed.
15	So in light of that, it made sense to me to authorize
16	this mini-hearing with subpoena power.
17	I don't know what the answer is to the
18	subpoenas duces tecum, the question that was raised.
19	Maybe we can ask Mr. Montez about that now. I can't
20	at least from his initial report there was no
21	indication that subpoenas duces tecum would be used,
22	though I assume that if testimony is given that's
23	dependent on reports and the reports are not presented,
24	then the Commission might want to subpoena those

25 reports. But we had no answer to that question at the

- 1 last meeting.
- 2 CHAIRPERSON BERRY: There was a memo, I
- 3 think, since then -- I don't know what date is -- from
- 4 Phil, in which he says -- it may have crossed your path
- 5 or not crossed your path in going back and forth at the
- 6 end of the year -- which said that -- January 6th, so
- 7 you wouldn't have gotten it. Which says that he would
- 8 want to have subpoena -- did everybody get this memo?
- 9 Do people have this information?
- 10 COMMISSIONER GEORGE: Mary, I have the
- 11 December 31st memo covering Phil Montez' October 6th
- 12 memo, but I don't have a January 6th.
- 13 CHAIRPERSON BERRY: Okay. Let me read his
- 14 January 6th memo, which is probably somewhere or other,
- 15 for all of us.
- 16 It says: In response to the questions you
- 17 raised -- and the questions are some that Commissioner
- 18 Anderson raised about the status of the DOJ inquiry and
- 19 your question, Commissioner George, about the
- 20 subpoenas.
- 21 COMMISSIONER GEORGE: Yes.
- 22 CHAIRPERSON BERRY: It says: In response to
- 23 the questions you raised, the Kao complaint -- and
- 24 that's the single complaint about the single man who
- 25 was killed -- that was his name, right, Commissioner

- 1 Lee? -- has been assigned to the Criminal Section of
- 2 the Civil Rights Division of DOJ. Their investigation
- 3 has not been completed nor were they able to provide
- 4 details about when the investigation would be
- 5 completed.
- 6 Likewise, the Community Relations Service at
- 7 Justice is in a holding pattern after conducting
- 8 several community meetings. No additional meetings are
- 9 planned at this time. Please note, however, that the
- 10 status of either the CRS or DOJ investigations are
- immaterial to the objectives of the planned State
- 12 Advisory Committee activities because they involve one
- 13 specific instance of alleged misconduct. It is very
- 14 unlikely that we would be able to elicit any commentary
- 15 information on the record regarding this case.
- As our October 6th memorandum pointed out,
- 17 the SAC proposes to look at the overall programs in
- 18 place in Sonoma County, including police practices,
- 19 procedures, training and hiring, to determine whether a
- 20 lapse in those areas is in some way contributing to the
- 21 allegations at hand.
- Then, on the question of subpoenas. Yes, to
- 23 ensure the appearance of witnesses, especially law
- 24 enforcement officials at the meeting, we need to issue
- 25 subpoenas. Likewise, issuance of subpoenas duces tecum

- 1 would be recommended to ensure that requested records
- 2 are submitted.
- And that's from Phil Montez, and he's on the
- 4 phone if you want to ask him anything else.
- 5 COMMISSIONER GEORGE: On the question of
- 6 subpoenas duces tecum, --
- 7 CHAIRPERSON BERRY: Yes.
- 8 COMMISSIONER GEORGE: -- I would certainly
- 9 have no objection at all if the subpoenas duces tecum
- 10 were limited to government employees at any level who
- 11 were being asked to provide public documents. If
- 12 that's what Phil has in mind, then it's no problem as
- 13 far as I'm concerned.
- 14 CHAIRPERSON BERRY: Phil, is that what you
- 15 have in mind?
- 16 MR. MONTEZ: Yes. The question of the Chair
- 17 of the State Advisory Committee has to be held in mind
- 18 just maybe for public documents, without getting the
- 19 chiefs in Sonoma County to participate in the hearing.
- 20 Then you wouldn't have any documents at all.
- 21 CHAIRPERSON BERRY: Okay.
- 22 COMMISSIONER GEORGE: But can I take it from
- 23 that that if there's any change, then if you have any
- 24 desire to subpoena -- issue subpoenas duces tecum to
- 25 any private groups or to try to obtain any private

- 1 documents, you'll come back to the Commission before
- 2 that happens?
- 3 MR. MONTEZ: Yes. But I don't see any -- at
- 4 this point anyway -- need to do that. I don't think
- 5 there's any need to do that. I think what we want to
- 6 get is a good file on the public record. And getting
- 7 that and getting the participation of the police chiefs
- 8 would give us a well balanced forum.
- 9 CHAIRPERSON BERRY: If you mean, Commissioner
- 10 George, that should we agree, that we will agree that
- 11 any subpoena duces tecum would only be issued to public
- 12 officials as a limitation, then I think I'm clear about
- 13 that. So whether Phil came back or not, we would just
- 14 agree not to issue any, even if he did ask for them.
- 15 Vice Chair, did you --
- VICE CHAIR REYNOSO: I think we need a
- 17 clarification. The question was posed as whether or
- 18 not the Commission would be seeking public documents.
- 19 If there are public documents, presumably we don't need
- 20 the subpoena. So I assume it means documents from
- 21 public officials.
- Is that right, Robbie?
- 23 COMMISSIONER GEORGE: Well, I'm not sure
- 24 about the distinction, Cruz, that you have in mind. In
- 25 other words, by public documents, I mean documents that

- 1 are the property of federal, state or local officials.
- VICE CHAIR REYNOSO: Okay. That's fine.
- 3 CHAIRPERSON BERRY: Right. Because public
- 4 documents are those things that are published in
- 5 publicly available resources, like the Congressional
- 6 Record or the State Legislative Findings. And non-
- 7 public documents are those that are --
- 8 COMMISSIONER GEORGE: I hear your point.
- 9 CHAIRPERSON BERRY: Yes. -- in their offices
- 10 but they're not in a publication somewhere.
- 11 COMMISSIONER GEORGE: Yes. If they belong to
- 12 the government and, in that fact, I suppose why Phil
- 13 would need in some cases to exercise the subpoena
- 14 power.
- 15 CHAIRPERSON BERRY: Okay. Anybody have any
- 16 other question?
- Yes, Commissioner Horner?
- 18 COMMISSIONER HORNER: Madam Chair, I would
- 19 like to know from the Staff Director or someone how
- 20 much staff time would be involved in preparing for and
- 21 conducting or assisting in conducting this hearing.
- 22 And the reason I ask is that we had our New York
- 23 hearings on racial and ethnic tensions in September '94
- 24 and July '95 and those reports have not been issued
- 25 yet. And I have a concern that we are dissipating

- 1 energies from very high investment activity. And I
- 2 just have a concern about that. So I would like to
- 3 know how much staff time this would absorb.
- 4 CHAIRPERSON BERRY: Yes. Well, you can
- 5 answer that, Staff Director. But first, I would like
- 6 to know exactly what it is you would be doing, Phil.
- 7 The Commissioners would come. There would be
- 8 subpoenas issued to law enforcement and other public
- 9 officials. You would hold the forum. I'm just stating
- 10 what I think is the case, and you can tell me if it's
- 11 not.
- 12 You would hold the forum as you normally do,
- 13 although it would have the status of a mini-hearing
- 14 because there would be Commissioners and you'd have
- 15 subpoenas for the same people you would have had if
- 16 there had been a forum and they had come voluntarily.
- 17 Then, after that, the Regional Office would
- 18 write a report, or what would happen after that?
- 19 MR. MONTEZ: The Regional Office will handle
- 20 most of the staff work. We would need some assistance
- 21 from OGC on the subpoenas. That's about it. Probably
- 22 one day or so to dispense with the subpoenas.
- 23 COMMISSIONER HORNER: Would you ask him to
- 24 speak up?
- 25 CHAIRPERSON BERRY: Could you speak up, Phil?

- 1 We're having a little trouble hearing you. I don't
- 2 know what's happening.
- 3 MR. MONTEZ: The Regional Staff will handle
- 4 most of the interviews and so forth prior to the forum.
- 5 All we would need would be some assistance from OGC,
- 6 probably one lawyer, to assist us with the subpoenas.
- 7 Then the follow-up and the report writing would be done.
- 8 by the California Advisory Committee and the staff out
- 9 here, with the normal procedure it goes through as we
- 10 send it to OGC and so forth, for hearing.
- 11 The important thing is having the
- 12 Commissioners to use the subpoenas to get the
- 13 information that we need.
- 14 CHAIRPERSON BERRY: Commissioner Horner, does
- 15 that clarify what you need to ask, or would you just
- 16 like to have the same question?
- 17 COMMISSIONER HORNER: It clarifies. It
- 18 clarifies. It's clarifying or not relieving of my
- 19 concern.
- 20 CHAIRPERSON BERRY: Okay. Then you want to
- 21 comment on this, Ruby?
- 22 STAFF DIRECTOR MOY: Are you talking about
- 23 the cost involved?
- 24 COMMISSIONER HORNER: No.
- 25 CHAIRPERSON BERRY: Staff time.

- 1 COMMISSIONER HORNER: I'm talking about the
- 2 staff time. We are backed up on previous commitments
- 3 quite substantially and I know that the legal staff
- 4 here has to be involved, whenever there's a report, and
- 5 other staff. So in fact, to do it right, to do it with
- 6 integrity, requires staff time here at headquarters,
- 7 even if the regional staff is originating the product.
- 8 So I have some concern about this.
- 9 STAFF DIRECTOR MOY: Madam Chair, may I defer
- 10 to the Office of General Counsel, Stephanie Moore?
- 11 CHAIRPERSON BERRY: You can, to answer the
- 12 specific question about OGC. But the other staff time
- 13 -- there's other staff time involved, too. And
- 14 Commissioner Horner is quite right that Commissioners
- 15 ought to be aware that whenever we approve anything
- 16 that we have not previously approved, it affects what
- 17 we previously approved, because there's only so many
- 18 staff members. So sometimes we blithely -- and I do it
- 19 myself -- think something is a great idea and why don't
- 20 we do it, or some urgent issue or emerging issue comes
- 21 forward and we immediately devote a bunch of staff time
- 22 to it, and then something else is late. And the more
- 23 we do that, the more things get backed up.
- Now, that's okay if we know what we're doing
- 25 and we agree that that's what we want to do, but it's

- 1 not okay if we do it and then we look at the staff and
- 2 say, well, why didn't you finish that first thing you
- 3 were supposed to be doing. Why didn't you finish that
- 4 first thing you were doing when we, in fact, came up
- 5 with three other things since they were supposed to do
- 6 that and they didn't have any more staff to do it, and
- 7 we just act as if we're not cognizant of what we
- 8 decided to do.
- 9 So I think she's quite right to raise the
- 10 question.
- Now, if you want to comment, OGC -- you got
- 12 any comment on that, Stephanie?
- MS. MOORE: No. I think Phil has responded
- 14 adequately.
- 15 CHAIRPERSON BERRY: And if one of your
- 16 lawyers -- it would take like one of the lawyers? He
- 17 says one lawyer.
- MS. MOORE: Based on his statement, it would
- 19 take one.
- 20 CHAIRPERSON BERRY: One lawyer. How much
- 21 time, though, to do that?
- MS. MOORE: It would depend on how many
- 23 subpoenas he was --
- 24 CHAIRPERSON BERRY: How many witnesses he
- 25 had? Yes. Okay.

1 Commissioner	Redenbaugh?
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- 2 COMMISSIONER REDENBAUGH: I want to follow up
- 3 on this same topic, and I'm not quite sure how to do
- 4 it. But it's my understanding that to do something
- 5 that is a hearing where you must take special care to
- 6 build a record, both in terms of subpoenas and the
- 7 questions and then the way you produce the transcript.
- 8 This is something that demands a lot of skill and is
- 9 very time consuming. And I conclude this not only from
- 10 my own observations and limited experience in this area
- 11 but from the great difficulty we've had in completing
- 12 the Los Angeles reports and the New York reports
- 13 because of the requirement that I just referred to.
- 14 And in reviewing the Staff Director's Reports
- 15 and the staff reports for the last year, because it was
- 16 a year ago at this planning meeting that I raised the
- 17 question about the lateness of the L.A. and New York
- 18 hearing reports. In reviewing that, I see that in each
- 19 month there was difficulty from other things.
- 20 interfering with completing those reports.
- 21 So I think that this must be something very
- 22 difficult to do. And my way of orienting around
- 23 planning is to look at something more tangible than the
- 24 kind of proposal we have here in terms of either money
- 25 and/or, in this case, staff days.

- 1 So it's hard for me to say, gee, this is
- 2 really a great idea and we ought to do it at the
- 3 expense of something else, because I really don't have
- 4 any sense of the cost of it. And by cost, I mean more
- 5 than money. And what I mean is the cost in delaying
- 6 other work product that we are behind on and in which
- 7 we have a great deal already invested.
- 8 So I would like a more definitive answer to
- 9 Connie's question.
- 10 CHAIRPERSON BERRY: Okay.
- 11 Vice Chair?
- 12 VICE CHAIR REYNOSO: Madam Chair, I'm not
- 13 sure that we can ever have a completely definitive
- 14 answer but I think that the entire staff ought to be
- 15 commended for responding to the concerns that we've had
- 16 of, one, responding in a timely manner to an issue that
- 17 comes up, and two, doing it with minimal time in terms
- 18 of central staff time, so that the other projects don't
- . 19 get delayed.
 - Here we have a proposal, and it was initially
 - 21 suggested that it could be done simply in terms of a
 - 22 SAC forum and they could do it entirely. The report
 - 23 then came back saying, sadly, from our investigation,
 - 24 we can't do the type of report that we would like
 - 25 because the public officials indicate that they would

- 1 not come to the hearing. So the suggestion by the
- 2 staff then was that we have a sort of traditional SAC
- 3 forum, but sort of combined with the concept of a mini-
- 4 hearing so that, one, there's further prestige in terms
- 5 of a couple of Commissioners being there, and two, they
- 6 have whatever subpoena power they needed to at least
- 7 get the officials there to get a balanced report.
- 8 I thought that was a very fruitful and
- 9 imaginative way of proceeding in this manner to do what
- 10 we wanted to do and yet take very little time. And we
- 11 have the response from our General Counsel that it
- 12 would take one lawyer. She can't tell how much because
- 13 we don't know yet how many folk we'll be subpoenaing.
- 14 But it seems to me that we're dealing with rather
- 15 minimal time from central staff and yet getting
- 16 something done in a timely manner.
- So I thought it was really a nice balance, a
- 18 nice combination of having us be able to respond in a
- 19 manner that doesn't take two or three years to do a
- 20 hearing when time is of the essence, and yet do it in
- 21 such a way that we combine our central staff forces
- 22 with a staff of a region. And here Mr. Montez has
- 23 indicated they really will take, as they do with other
- 24 forum type meetings, the principal responsibility.
- The obligation of General Counsel and other

- 1 staff would be no greater than it would be, presumably,
- 2 on any report that's issued by a SAC where presumably
- 3 they still have to do the -- check the statutory
- 4 requirements and so on. But it would be no greater
- 5 burden than any other report from a SAC, except on
- 6 making sure the subpoenas are done properly, and so on.
- 7 CHAIRPERSON BERRY: But as I heard, though,
- 8 Commissioner -- and I'm going to recognize you,
- 9 Commissioner Lee. As I heard Commissioner Redenbaugh,
- 10 it sounds to me like he's suggesting that if you have
- 11 two Commissioners go and it becomes a hearing, then the
- 12 process that applies to hearings may apply in order to
- 13 get it done properly, which would be a heavier burden
- 14 than just having a forum with subpoenas and then having
- 15 the Regional Director and the staff write a report,
- 16 which is what I was envisioning at first; that the only
- 17 thing different would be that there would be two
- 18 Commissioners and there would be subpoenas of people
- 19 rather than having them just come, and then the
- 20 regional staff would go away and do it.
- But he's raising, I think -- if I heard him
- 22 right -- an additional question about how records are
- 23 made and who asks the questions and what's done, and
- 24 all that.
- 25 Commissioner Lee?

1 COMMISSIONER LEE: First of all, I certainly

- 2 appreciate the staff's daily challenges of trying to
- 3 meet their primary responsibility of completing
- 4 Commission reports and other activities. But at the
- 5 same time, I do think that there's a certain level of
- 6 responsibility that the Commission staff has to assist
- 7 the regional staff and the SACs of fulfilling their end
- 8 of the responsibilities, which includes conducting
- 9 forums and what have you.
- 10 This whole Sonoma County thing came about as
- 11 a very genuinely, I thought, simple public interest
- 12 that the California SAC wanted to take up, which was
- 13 here is a county within the last 10 years had
- 14 mushroomed into a major county. The population has
- 15 changed. There's a new middle class diverse community.
- 16 And at the same time, there are these police-community
- 17 issues that have popped up.
- The community is very interested. The
- 19 surrounding communities are also interested because
- 20 that could be an example of what other communities may
- 21 be in the future when you have a new middle class
- 22 moving into traditionally rural communities. What
- 23 happens to the residents there.
- So, I certainly support the State Advisory
- 25 Committee's intention of going in to conduct these

- 1 public forums, to engage in a very timely dialogue. I
- 2 thought we were going to go the Commissioners route to
- 3 help expedite the concern that the Regional Director
- 4 has, which is without the two Commissioners going in,
- 5 the SAC would not be able to have a balanced
- 6 presentation from certain segments of the law
- 7 enforcement officials.
- 8 And going back to last month, from all
- 9 indications people said that was one of the best
- 10 Commission meetings and activities because we were
- 11 dealing with a very timely concern. And I know the
- 12 staff was under a lot of pressure to do the work in
- 13 less than two months, and they did a tremendous job.
- 14 But the ultimate beneficiary of last month's activity
- 15 was the public because of all the valuable information
- 16 that generated from that. And I hope the staff takes
- 17 pride in that. And I certainly took pride as a member
- 18 of this Commission.
- 19 The Sonoma County issue -- I certainly don't
- 20 envision the staff to take any more time than just
- 21 assisting the regional staff by doing the technical end
- 22 of assuring certain members of the community will be
- 23 able to attend this public forum. And I know that it
- 24 may be an issue that we'll have to deal with in the
- 25 future. Let's just say if other SACs may have similar

- 1 problems, what kind of burdens would that place on the
- 2 existing staff.
- But on this case, I understand from the
- 4 presentation by Phil a couple of months ago, all he
- 5 wanted was the technical assistance from the Commission
- 6 staff so that he, from the regional office end, can
- 7 proceed with what regional staffers and the SACs do on
- 8 a monthly basis. So I hope that we will approve this
- 9 proposal and have the California SAC proceed with this,
- 10 I think, very important and timely public forum.
- 11 CHAIRPERSON BERRY: Commissioner Anderson?
- 12 COMMISSIONER ANDERSON: Thank you.
- We have an ongoing criminal investigation by
- 14 the U.S. Attorney's Office into the Sonoma County
- 15 Sheriff's Office, investigating the conduct of certain
- 16 officers there, and I would assume certain long-
- 17 standing practices and training of the department.
- 18 Now we're proposing to subpoena documents from the
- 19 Sonoma County Sheriff.
- Have we received any kind of communication
- 21 from the U.S. Attorney's Office that our intervention
- 22 at this point in their criminal investigation is not
- 23 going to interfere with that?
- 24 CHAIRPERSON BERRY: Phil, do you know the
- 25 answer to that?

- 1 MR. MONTEZ: The U.S. Attorney's Office
- 2 referred us to the Civil Rights Branch Division of the
- 3 Department of Justice. They are very tight-mouthed.
- 4 As you look at the procedures that they are following,
- 5 it's not with the Sonoma County Sheriffs. It's with
- 6 the Broward Park Police Department. That's where the
- 7 killing took place. It has nothing to do with the
- 8 Sheriff's Department.
- 9 The Department of Justice will only tell us
- 10 that their investigation continues. This happens in
- 11 many police cases. The investigation continues. They
- 12 have five years to issue an indictment.
- Usually what happens is the case comes to a
- 14 close after the five years and nothing takes place.
- 15 The U.S. Attorney's Office in San Francisco referred us
- 16 to the FBI. The FBI then referred us to the Department
- 17 of Justice in Washington, D.C. So it's back there.
- 18 And a discussion begins with the investigator who's
- 19 handling it. And they are very tight-lipped about it.
- 20 They have put us in the position of being totally
- 21 independent of what they're doing.
- 22 So it has nothing to do with their
- 23 investigation. They don't give you that kind of
- 24 information.
- 25 COMMISSIONER ANDERSON: Sir, if I could just

- 1 follow-up for a minute. Then we're not contemplating
- 2 subpoenaing any documents related to the Kao incident?
- MR. MONTEZ: No. We already have the
- 4 investigative report that when the Sheriff's Department
- 5 was asked to do the investigation. We have that report
- 6 already. We have already asked for that. The only
- 7 interest we have in getting these documents that are
- 8 already public was that it will get the officials that
- 9 come to bring the documents with them.
- 10 It would take more work for us to go out and
- 11 seek out the documents. This way they would bring them
- 12 voluntarily. That's the only difference.
- 13 I'm just trying to make it clear that the
- 14 Department of Justice investigation is totally
- 15 different than what we're doing and we're not going to
- 16 get any information from them on the Kao shooting.
- 17 CHAIRPERSON BERRY: Yes, Commissioner Lee?
- 18 COMMISSIONER LEE: This hearing is not to
- 19 concentrate on just that one particular police
- 20 shooting. I think it was going to cover how nine
- 21 police-related shootings had taken place in two years,
- 22 which is the highest amount in major counties in
- 23 California. And I think that's where the public
- 24 interest and public concern is. And that's why they
- 25 wanted to have this public forum. Not only on that one

- 1 case.
- 2 And DOJ is only investigating the Kao case,
- 3 now the other eight.
- 4 CHAIRPERSON BERRY: Yes, Vice Chair?
- 5 VICE CHAIR REYNOSO: Madam Chair, I just want
- 6 to mention that the California SAC is not inexperienced
- 7 in having these -- what we call forum, but they're
- 8 really like hearings. I've attended some of their
- 9 hearings and those are something they have done
- 10 apparently for years. They are very well organized. A
- 11 certain number of committee members are present. They
- 12 ask questions. It looks very much like the sort of
- 13 hearings that we have.
- 14 CHAIRPERSON BERRY: Yes, Commissioner Horner?
- 15 COMMISSIONER HORNER: Madam Chair, I'd like
- 16 to know if we would be looking into each of these nine
- 17 hearings -- nine police-related shootings. A police-
- 18 related shooting means, I assume, the police shot
- 19 someone. Where they all fatal or --
- 20 COMMISSIONER LEE: All fatal.
- 21 COMMISSIONER HORNER: All fatal. And is it
- 22 our intention -- is it the SAC's intention to look into
- 23 each of these and determine whether in each case the
- 24 police activity was justified or not?
- 25 CHAIRPERSON BERRY: Phil?

- 1 MR. MONTEZ: We don't look at the specific
- 2 incidents, as such. We look at the overall policies of
- 3 the Sonoma County Police Departments. There are
- 4 several police departments, independent municipalities,
- 5 besides the Sonoma. We're looking at issues of
- 6 training and we're looking at issues of hiring. We're
- 7 looking at the issues surrounding what is going on up
- 8 there.
- 9 We really can't look at individual cases, as
- 10 you have mentioned. Our concern is not how it happened
- 11 or anything else. Our concern is to raise the issues
- 12 of how officers are recruited, the training, what they
- 13 go through. That's the more important issues that we
- 14 want to raise. We're not raising issues of the
- 15 individual cases.
- 16 CHAIRPERSON BERRY: Commissioner Horner?
- 17 COMMISSIONER HORNER: So the presumption
- 18 would be that these nine cases represent improper
- 19 police action or else there wouldn't be a problem, a
- 20 generic problem of hiring or training to investigate.
- 21 In other words, I guess I'm a little concerned that we
- 22 are operating on a presumption but not demonstrating
- 23 the validity of the presumption.
- 24 MR. MONTEZ: The news media in Northern
- 25 California has raised the issue that there has been --

- 1 [inaudible] -- in the last two years. And in many of
- 2 their new articles, they raise how come the percentage
- 3 is so high in Sonoma, which is really much less than
- 4 cities like Los Angeles and New York. We cited that
- 5 particular news story in our October 6th memorandum to
- 6 you, and we said it's a unique situation in that so
- 7 much is going on there that doesn't happen in larger
- 8 cities.
- 9 COMMISSIONER HORNER: I can see how that
- 10 would raise a question but haven't investigations
- 11 produced answers in each of these cases?
- 12 CHAIRPERSON BERRY: Let Phil answer.
- 13 COMMISSIONER HORNER: In other words, has
- 14 some of these cases come out in such a way after
- 15 investigation that it's obvious there was inappropriate
- 16 police behavior and others appropriate police behavior,
- 17 or what's the --
- MR. MONTEZ: That's sort of the questions
- 19 that we might be able to resolve. The investigations
- 20 that are done on these are done internally, as I'm sure
- 21 you know. There's no oversight group really taking a
- 22 look at what has happened or what goes on in that
- 23 particular county that would be in the position of an
- 24 oversight group.
- 25 COMMISSIONER HORNER: So we would then have

1 to review the individual cases in order to practice

- 2 oversight?
- MR. MONTEZ: Well, our position, of course,
- 4 is not -- as I've stated to you before, it's not
- 5 individual cases as much as the other things that are
- 6 important in the kind of condition that goes on there.
- 7 I don't see that we can do much more in the particular
- 8 individual cases that you speak of. I just don't think
- 9 that that's the issue. [Inaudible.]
- We're trying to make an assessment to raise
- 11 the issue to law enforcement that the question is
- 12 really what is going on with your training. Are police
- 13 officers taught improper procedures? That's the kind
- 14 of thing we're more interested in.
- 15 CHAIRPERSON BERRY: Commissioner
- 16 Higginbotham?
- 17 COMMISSIONER HIGGINBOTHAM: I commend the
- 18 staff. There's a clear self-evident way to strangle
- 19 this Commission and to make it an exercise in
- 20 impotence. The way you do that is that you don't give
- 21 the staff enough of an opportunity to make factual
- 22 inquiry. And precluding them from making factual
- 23 inquiry precludes us from getting the information
- 24 fleshed out with some reasonably objective sense.
- I don't think whether there's a presumption

- 1 one way or the other is helpful analytically. There's
- 2 a problem. People died from police bullets. We know
- 3 enough about history that some people are [inaudible]
- 4 with a misuse of police power. Some people are killed
- 5 because the police had no other rational alternative.
- The Civil Rights Commission should be the
- 7 agency which tries to get the facts. I don't know
- 8 where it's going to come out but we should not set up a
- 9 whole series of barriers when it does not require an
- 10 inordinate amount of staff time, when a SAC group wants
- 11 to make a rational inquiry.
- So I vote for the proposal. And if we reject
- 13 it, I just don't know what we can do. [Inaudible.]
- 14 VICE CHAIR REYNOSO: I just have one other
- 15 comment out of personal experience. When I was a young
- 16 lawyer, we had a police killing of a young Chicano.
- 17 The community was very much up in arms and I was able
- 18 to persuade the sheriff to allow me to be involved in
- 19 the coroner's inquiry. And through the series of
- 20 hearings, it was determined that the killing was a
- 21 stupid killing but not a [inaudible] killing. And that
- 22 had the tendency to settle down the community.
- So I think a lot of good comes out of simply
- 24 putting the facts on the table and then coming up with
- 25 recommendations. So it seems to me that this is

- 1 really, for the amount of time particularly that the
- 2 central staff is going to put into it, a very
- 3 worthwhile effort.
- 4 MR. DOCTOR: Madam Chair?
- 5 CHAIRPERSON BERRY: Yes.
- 6 MR. DOCTOR: Is it okay if I butt in?
- 7 CHAIRPERSON BERRY: Yes. Sure.
- 8 MR. DOCTOR: This is Bobby Doctor down in
- 9 Atlanta. And I'm compelled at this point to make some
- 10 comments because I've had the experience of having
- 11 Commissioners come down and obviously bring subpoena
- 12 powers. But I've also had the Commissioners come down
- 13 without subpoena powers over the years. And we've also
- 14 done quite a bit of programming in the area of police-
- 15 community relations, particularly down in Florida, the
- 16 major cities there. And, of course, up in Memphis,
- 17 Tennessee.
- 18 I can assure the Commissioners that there's
- 19 not an awful lot of staff time out of Washington anyway
- 20 associated with pulling these projects off. I think
- 21 it's very clear that 96 to 97 percent, if not more of
- 22 the work is actually going to be done by the SAC and
- 23 the staff out in the field.
- 24 But the overriding question I think that has
- 25 to be looked at is the impact that these patterns tend

- 1 to have on police-community relations. And we have
- 2 looked at it from that angle down here in the South.
- 3 As you might well know and remember, there
- 4 were guite a few killing, particularly in large cities
- 5 in Florida, especially Miami, some years ago. And we
- 6 looked at patterns and practices that had to do with
- 7 good policing in a given community. We were more
- 8 concerned with patterns and practices than the actual
- 9 shootings themselves, although we readily understood
- 10 that questionable shootings or shootings under
- 11 questionable -- or killings under questionable
- 12 circumstances obviously adversely impact the overall
- 13 question of police-community relations. So I think you
- 14 have to look at it in a very broad sense, and I assure
- 15 you that there's not an awful lot of staff time out of
- 16 Washington associated with any of these projects.
- 17 CHAIRPERSON BERRY: Commissioner Anderson?
- 18 COMMISSIONER ANDERSON: Thank you.
- 19 I'd like to go back to my original question
- 20 to the Regional Director. Of the eight incidents that
- 21 is listed in his memorandum from '95 to '97, two of the
- 22 killings involve Broward (phonetic) Park officers.
- 23 Now, I thought I understood that we were not going to
- 24 subpoena documents form the Broward Park Police
- 25 Department. Is that true or not?

- 1 CHAIRPERSON BERRY: Phil?
- 2 MR. MONTEZ: Yes.
- 3 CHAIRPERSON BERRY: Do you plan to subpoena
- 4 documents from the -- what?
- 5 COMMISSIONER ANDERSON: Broward Park Police
- 6 Department.
- 7 CHAIRPERSON BERRY: Could you hear the
- 8 question?
- 9 MR. MONTEZ: Yes. No, just, as was stated
- 10 before, the public documents that are already there.
- 11 CHAIRPERSON BERRY: What do you mean by
- 12 public document?
- 13 MR. MONTEZ: Public documents are those that
- 14 are available to the public.
- 15 CHAIRPERSON BERRY: But you just want them to
- 16 bring them along so you guys don't have to go and find
- 17 them.
- 18 MR. MONTEZ: Right.
- 19 CHAIRPERSON BERRY: Does that answer your
- 20 question, Commissioner Anderson, or not?
- 21 COMMISSIONER ANDERSON: Well, it answers the
- 22 first part of my question. The second part of my
- 23 question was does subpoenaing documents from the
- 24 Department affect this investigation of the department?
- 25 CHAIRPERSON BERRY: Phil, does the

- 1 subpoenaing of public documents that you envision
- 2 affect the investigations?
- 3 COMMISSIONER ANDERSON: By Justice.
- 4 MR. MONTEZ: No. Probably the investigation
- 5 by the Department of Justice, they probably already
- 6 have the documents anyway, but it's not going to affect
- 7 it in any way. I have to reassure you that what we are
- 8 doing in no way can affect the Department of Justice
- 9 investigation.
- 10 CHAIRPERSON BERRY: Yes, Commissioner
- 11 Redenbaugh?
- 12 COMMISSIONER REDENBAUGH: You know, I'm
- 13 learning much more about this today than I knew before,
- 14 so let me just clarify my understanding because it
- 15 strikes me that this is the kind of thing we ought to
- 16 be doing and that we ought to be doing this one. And I
- 17 still -- you know what my concern is, so let me just
- 18 clarify the understanding.
- 19 This is a product of the SAC. It will be
- 20 done as a forum. That the Commissioners are needed
- 21 only for subpoena power, and that --
- VICE CHAIR REYNOSO: They might even have
- 23 something to contribute.
- 24 COMMISSIONER REDENBAUGH: My experience. I
- 25 suggest you're right. Since I won't be one of the

- 1 Commissioners, I'm more certain that you're right.
- 2 So I'll just state very clearly I'm concerned
- 3 about mission creep on this thing and I'm concerned
- 4 about our other projects. And now that I understand
- 5 that we're focusing on police practices and training
- 6 and things like that in a county that's clearly under
- 7 some kind of stress because of all the rapid change in
- 8 demographics, that's the class of thing I think we can
- 9 do really well and ought to do, which I think has
- 10 implications for other counties around the country.
- 11 And my own experiences suggests are areas that law
- 12 enforcement particularly in more rural counties are
- 13 less well trained than they ought to be. So this could
- 14 be a valuable thing.
- So I'm concerned about mission creep. I'm
- 16 concerned about the involvement of OGC and I'm
- 17 concerned about not having this as the justification
- 18 for being late on other things that we're already late
- 19 on. I need some reassurances about those things. I'm
- 20 not sure from who. Ruby -- I guess, from you.
- 21 CHAIRPERSON BERRY: I'll let the Staff
- 22 Director answer this, but let me first make a couple of
- 23 comments.
- 24 My experience teaches me -- and I realize
- 25 that no two situations are ever alike, and so

- 1 experience is not everything. But my experience
- 2 teaches me several things. The Commission gets more
- 3 bang for its buck in terms of public support and
- 4 interest when it responds to issues that are of public
- 5 interest at the time. And if any of you think about
- 6 what's happened since you've been on here, you'll know
- 7 that that's true.
- When we did the church fire forums, I mean,
- 9 there was great media interest. There was great public
- 10 interest. When Carl and I went down to St. Petersburg,
- 11 that was after a police shooting which was under
- 12 investigation and there was a riot, more than one as I
- 13 recall.
- Bobby, you remember that. And there was
- 15 great public interest.
- Whenever the Commission has responded, the
- 17 Asian American issues that we responded to last month,
- 18 we get responses. People are interested in our work.
- 19 They think we're doing something that is helpful to the
- 20 public whether they agree with the outcome or not. And
- 21 most often they think we've made a contribution.
- Over the years, the scholar and methodical
- 23 part of me -- and I'm schizophrenic about this, of two
- 24 minds -- has always wanted the Commission to adhere to
- 25 turning out reports, and whatever the schedule is, keep

- 1 working on them, get them out, because I want them on
- 2 the shelves. I want people to know them. I want them
- 3 to be there. That's part of it.
- 4 The other part of me knows what I just said
- 5 about dealing with front burner issues is really
- 6 important, and I have tried over the years and been in
- 7 numerous discussions in this Commission about how do we
- 8 deal with the front burner issues at the same time that
- 9 we keep the other things going.
- We never have enough money. We have even
- 11 less now than we've had before. And so it's really
- 12 tough. But one of the things we cannot do is deal with
- 13 cutting edge or front burner issues and then ourselves
- 14 criticize the staff when they don't get long-term
- 15 projects done and they're delayed. I mean, that's not
- 16 fair for us to do as Commissioners.
- We either have to say we prefer to stick to
- 18 doing the projects that are outlines, no matter what
- 19 happens, or we are willing to have some play in getting
- 20 things done and understand why they can't be done in a
- 21 timely fashion. I don't care who's supposed to do
- 22 them, which office or wherever. But it's not fair.
- 23 And this is what has happened over the last 10 years,
- 24 15 years since I've been on here.
- Numerous times we've had three, four, five

- 1 different issues that come up that staff goes off and
- 2 does a great job because we told them to. Not we, who
- 3 are here, but I was here and some of you were and some
- 4 of you were not. And then start berating the staff and
- 5 berating them and telling other people that they're not
- 6 doing their job because they're behind on sometime when
- 7 we were the ones who got them behind.
- 8 So I'm in favor of doing something on
- 9 Sonoma. I am not willing to accept any assurances from
- 10 the Staff Director or anyone else that it will not
- 11 affect anything else. I have found all such claims in
- 12 the past to be false, simply because you never know
- 13 what's going to happen. And I've been around this
- 14 place long enough to know what kinds of things go on.
- So I don't care what assurances you get,
- 16 Russell, I don't believe them. Something will be
- 17 affected or may be affected. But I'm going to support
- 18 doing something on this.
- 19 We are expert -- this Commission has more
- 20 information about police practices and more experience
- 21 dealing with this issue, a series of reports that are
- 22 well respected by everybody, including police. And if
- 23 you think about it, the police who come before us, in
- 24 the last eight or nine years, have told us that they
- 25 need training.

- One of the biggest deficiencies is a lack of
- 2 training. So nobody's going to criticize us for
- 3 assessing the training of police and saying what we
- 4 want to say about it, as long as we don't get into who
- 5 did what to whom and did somebody shoot somebody with
- 6 good reason or bad reason, which really isn't our
- 7 business.
- 8 So I'm going to be in favor of doing
- 9 something on this. And I think just to get this
- 10 procedurally correct, since I don't remember what we
- 11 did the last time, Yvonne, why don't you renew your
- 12 motion and then somebody second it, and then we'll vote
- 13 on it.
- 14 COMMISSIONER LEE: I forgot what the motion
- 15 was.
- 16 CHAIRPERSON BERRY: The motion was to have
- 17 Commissioners go and --
- 18 COMMISSIONER LEE: A minimum of two
- 19 Commissioners.
- 20 CHAIRPERSON BERRY: Right.
- 21 COMMISSIONER LEE: From each major political
- 22 party to attend.
- 23 CHAIRPERSON BERRY: This is outrageous,
- 24 Robbie. It's outrageous. Two political parties.
- 25 COMMISSIONER GEORGE: Typical verbiage.

- 1 COMMISSIONER LEE: At least one from -- to
- 2 attend a public forum to be conducted by the California
- 3 State Advisory Committee on police-community relations
- 4 and practices in Sonoma County.
- 5 CHAIRPERSON BERRY: And could I get a second?
- 6 VICE CHAIR REYNOSO: Seconded.
- 7 CHAIRPERSON BERRY: Okay. Are you ready for
- 8 the question?
- 9 Commissioner George?
- 10 COMMISSIONER GEORGE: I have a couple of
- 11 things.
- 12 The first question. Is it anticipated that
- 13 the forum will generate some sort of a written
- 14 document, a report or something along those lines?
- 15 CHAIRPERSON BERRY: It's going to be a SAC
- 16 report, won't it, Phil? Is that the idea?
- 17 MR. MONTEZ: It can happen either way. It
- 18 can be a Commission report. It could be a SAC report.
- 19 COMMISSIONER GEORGE: Well, I think there's a
- 20 real issue here then. If the Commission is to go out
- 21 there and the Commissioners are to sponsor it and
- 22 deliver subpoena power and so forth, then I think it's
- 23 very important that the Commission have control of what
- 24 eventually comes out of it.
- MR. MONTEZ: No problem.

1 CHAIRPERSON BERRY: But, Robbie, we already

- 2 have to accept or reject the SAC report in the end.
- 3 Remember?
- 4 COMMISSIONER GEORGE: Oh, no. I understand
- 5 that perfectly well. But this is a different
- 6 situation. It's very clear to accept or reject and the
- 7 grounds for rejection are procedure, balance, things
- 8 like that. Here I think there shouldn't be a situation
- 9 created where the Commission in effect delegates its
- 10 subpoena power to a State Advisory Commission and the
- 11 State Advisory Commission to act just as it would with
- 12 any other State Advisory Commission report.
- 13 I think once the Commission has made the
- 14 decision to invest its authority and prestige in the
- 15 generation of a report, the Commission's got to take
- 16 responsibility for that report, full responsibility,
- 17 not just the decision whether to publish or not.
- Do you disagree with that?
- 19 CHAIRPERSON BERRY: Well, it's going to be
- 20 written though by the regional staff. That was part of
- 21 the agreement. Otherwise we're talking about even more
- 22 resources here.
- So does your suggestion preclude the actual
- 24 writing to be done by the regional staff?
- 25 COMMISSIONER GEORGE: No. I don't care who

- 1 writes it, so long as employees of the Commission are
- 2 involved.
- 3 CHAIRPERSON BERRY: Okay.
- 4 COMMISSIONER GEORGE: But I do want the
- 5 Commission to have the authority to either approve or
- 6 disapprove. And you know what ordinarily happen. And
- 7 that if some negotiation is needed, that negotiation
- 8 takes place and the Commissioners are fully involved.
- 9 And at the end of the day, a report that's acceptable,
- 10 probably not what anybody in particular would have
- 11 wanted, but acceptable to everybody is generated.
- Do you see the problem I'm trying to put my
- 13 finger on here?
- 14 CHAIRPERSON BERRY: Well, to restate what I
- 15 think you're saying, which I don't find objectionable,
- 16 is that once the Commissioners are involved, should we
- 17 decide to do this, then although the regional staff
- 18 might write it, we would use our usual procedure in
- 19 deciding as a Commission whether to accept or reject it
- 20 and not the procedure that we apply to SAC reports.
- 21 COMMISSIONER GEORGE: Yes. Because once our
- 22 subpoena power is involved, I think we have that level
- 23 of responsibility.
- 24 CHAIRPERSON BERRY: Commissioner Anderson?
- 25 COMMISSIONER ANDERSON: So is what we're

- 1 talking about here a joint project in which the
- 2 Commission will get a draft report and we will, like in
- 3 other draft reports, page by page look at language, or
- 4 are we going to be given, a SAC report that we're going
- 5 to vote up or down on without the expectation that
- 6 Commissioners will say this needs to be change on this
- 7 page or that, like we normally do on the Miami Report
- 8 or the other reports?
- 9 VICE CHAIR REYNOSO: What Robbie is
- 10 suggesting, and Phil says that it sounds fine to him,
- 11 that we treat it like a Commission report. That is, it
- 12 will be drafted at the regional level and come to us,
- 13 but it will be a Commission report. So then we have
- 14 the same power that we would have with any Commission
- 15 report as if it came from our own staff, the central
- 16 staff.
- 17 CHAIRPERSON BERRY: Commissioner Anderson?
- 18 COMMISSIONER ANDERSON: Legal sufficiency
- 19 review? Does that change?
- 20 VICE CHAIR REYNOSO: No. I think that always
- 21 takes place anyway. That takes place whether it's SAC
- 22 or us.
- 23 COMMISSIONER ANDERSON: It's no greater
- 24 burden?
- VICE CHAIR REYNOSO: No. No greater burden.

- 1 COMMISSIONER GEORGE: And, Mary, does it
- 2 create any problem as far as the -- the staff usually
- 3 protects the independence of the advisory commissions
- 4 is concerned, once we make this a joint project?
- 5 CHAIRPERSON BERRY: Well, if we make it a
- 6 joint project, we, being Commissioners, who have the
- 7 policymaking authority for the agency, if we say that
- 8 it is a joint project, then it becomes a joint project
- 9 because we said so.
- 10 COMMISSIONER GEORGE: And that means we're
- 11 not invading the independence of the SACs in violation
- 12 of the statute?
- 13 CHAIRPERSON BERRY: No. And we also have the
- 14 Regional Director who manages the SACs or deals with
- 15 them or whatever, saying that he understands that it
- 16 would be a Commission report. So that the SACs -- what
- 17 we would have -- it's better not even to call it a
- 18 joint project. If we do it this way, then what it
- 19 becomes is a Commission report carried out and executed
- 20 by mechanism of a forum with the State Advisory
- 21 Committee and Commissioners involved, which then
- 22 generates a written report which we then approve or
- 23 disapprove through the ordinary Commission procedures.
- 24 That's the best way to describe it.
- VICE CHAIR REYNOSO: That's good.

1 COMMISSIONE	R HORNER:	The	SAC	will	accept
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- 2 this?
- 3 CHAIRPERSON BERRY: I'm asking. Phil said
- 4 that he understood that it didn't matter whether it was
- 5 a Commission report.
- Is that -- did you hear what I said, Phil?
- 7 MR. MONTEZ: Yes. I heard it.
- 8 CHAIRPERSON BERRY: Is that okay?
- 9 MR. MONTEZ: Fine. Fine.
- 10 COMMISSIONER GEORGE: Okay. And then the
- 11 question of timing. When would the forum be held and
- 12 could we set a date by which the Commission would have
- 13 a report to vote on?
- 14 MR. MONTEZ: The tentative date for the
- 15 forum, a tentative date with -- the only preclusion is
- 16 that without agreement from the State Advisory
- 17 Committee, whatever emerges from within -- we have a
- 18 tentative date of February 27th, which is a Friday.
- 19 CHAIRPERSON BERRY: We need to know whether
- 20 one of our Republican members, since we have two
- 21 Democratic members in California, is able to go to
- 22 California on February 27th. And if not, can one of
- 23 them go on some other day?
- 24 MR. MONTEZ: Yes. We want it around the
- 25 convenience of the Commissioners.

- 1 CHAIRPERSON BERRY: You can't have it unless
- 2 you have one of them. So that's why I'm asking.
- Just say thank you, please, Phil. I mean,
- 4 what I'm saying is you've got to have one of them, so I
- 5 need to have a date --
- I beg your pardon?
- 7 MR. MONTEZ: It's the 27th of February.
- 8 CHAIRPERSON BERRY: May I please ask them
- 9 first? May I, please? Can I just ask first? And then
- 10 if they say no, get another date from them and start
- 11 over again. Please.
- MR. MONTEZ: That's what I was implying.
- 13 CHAIRPERSON BERRY: I'm asking. Yes.
- 14 COMMISSIONER HORNER: Madam Chair, I didn't
- 15 bring my calendar. I'm very sorry. I just can't respond
- 16 until I get back to my house.
- 17 CHAIRPERSON BERRY: Commissioner Anderson
- 18 cannot do it on the 27th. Have you any other
- 19 alternative dates, Mr. Montez?
- MR. MONTEZ: Not at this time. If
- 21 Commissioner Anderson will give us a date, we'll go
- 22 with it.
- 23 CHAIRPERSON BERRY: Commissioner Anderson, is
- 24 there a date? And you prefer Fridays? Is that the
- 25 problem? Or what's the problem? Or doesn't it matter

- 1 when it is?
- 2 COMMISSIONER ANDERSON: It would be better --
- 3 VICE CHAIR REYNOSO: Fridays, would be better
- 4 for me because I don't have classes then.
- 5 Are those bad days for you?
- 6 COMMISSIONER ANDERSON: No. The 20th seems
- 7 to be okay for me.
- 8 CHAIRPERSON BERRY: Is that a Friday?
- 9 COMMISSIONER ANDERSON: Yes. I quess this
- 10 discussion assumes that the motion is going to be --
- 11 CHAIRPERSON BERRY: No, no. There's no sense
- 12 in -- we might as well understand this. So there is at
- 13 least a date available on which at least one of the
- 14 Republican Commissioners is free in the event that the
- 15 motion passes. We were just having this as part of the
- 16 discussion.
- 17 Is there any other discussion on the motion?
- 18 COMMISSIONER GEORGE: Mary, I have more here.
- 19 CHAIRPERSON BERRY: Yes. Thank you,
- 20 Commissioner George.
- 21 COMMISSIONER GEORGE: You're welcome. I like
- 22 to contribute.
- Now, on the date by which we will have a
- 24 report, if we have the hearing at the end of February
- 25 or beginning of March, by when can we be sure that

- 1 we'll have a report that we as a Commission can --
- 2 CHAIRPERSON BERRY: You can't.
- 3 COMMISSIONER GEORGE: -- can vote on.
- 4 CHAIRPERSON BERRY: Do you want a realistic
- 5 answer to do you want us to make up an answer?
- 6 COMMISSIONER GEORGE: No. I want a
- 7 realistic. In fact, I want a commitment.
- 8 CHAIRPERSON BERRY: Phil, how long will it
- 9 take your regional staff to --
- MR. MONTEZ: Three months.
- 11 CHAIRPERSON BERRY: Three months.
- MR. MONTEZ: By the beginning of summer you
- 13 would have it.
- 14 COMMISSIONER GEORGE: Okay.
- 15 CHAIRPERSON BERRY: Anything else?
- 16 COMMISSIONER GEORGE: Yes, yes. So, here's
- 17 my concern. If I'm to vote to approve this, I want to
- 18 make sure that I'm going to have a chance to vote on
- 19 that report before I go off in December. So on the
- 20 understanding that I will have that opportunity, I'm
- 21 prepared to vote favorably.
- 22 CHAIRPERSON BERRY: Okay.
- MR. MONTEZ: I can guarantee you'll have it
- 24 by the beginning of summer.
- 25 CHAIRPERSON BERRY: Now is there some date by

- 1 which we have to do subpoenas, General Counsel, if
- 2 we're going to have it February 20th? Do we have time?
- MS. MOORE: The subpoenas usually are issued
- 4 within 10 days prior to the hearing.
- 5 CHAIRPERSON BERRY: So you have some time if
- 6 he has the list. Okay.
- 7 COMMISSIONER GEORGE: I have one more.
- 8 CHAIRPERSON BERRY: Yes, Commissioner George.
- 9 We'll let you ask the next question and then other
- 10 people want to be recognized. Go right ahead.
- 11 COMMISSIONER GEORGE: Yes. I couldn't hear
- 12 Commissioner Higginbotham's comment earlier. At least
- 13 I couldn't hear the beginning of his comment earlier.
- 14 Was there some suggestion that there was an effort to
- 15 impede the Civil Rights Commission's involvement in
- 16 Sonoma County?
- 17 CHAIRPERSON BERRY: Go ahead. You can speak
- 18 for yourself.
- 19 COMMISSIONER HIGGINBOTHAM: No.
- 20 COMMISSIONER GEORGE: Okay.
- 21 CHAIRPERSON BERRY: No. He was just talking
- 22 about factfinding in general and that effort to impede
- 23 factfinding would impede the work of the Commission.
- 24 He wasn't talking about Sonoma in particular, as I
- 25 understood it.

- 1 COMMISSIONER GEORGE: Okay.
- 2 CHAIRPERSON BERRY: I want to know who is
- 3 next. I lost track.
- 4 Vice Chair?
- 5 VICE CHAIR REYNOSO: I just have a short
- 6 question. I'm not sure I can make it the 20th, so I
- 7 just want to make sure that Commissioner Lee could make
- 8 it on the 20th.
- 9 COMMISSIONER LEE: I will be.
- 10 VICE CHAIR REYNOSO: Okay.
- 11 CHAIRPERSON BERRY: Commissioner Horner?
- 12 COMMISSIONER HORNER: I just want to say that
- 13 although I would like to be able to agree to defer to
- 14 Commissioner George's desire for a date certain before
- 15 he leaves the Commission, I want to reserve my
- 16 opportunity to consider some other report, like the
- 17 two-year old report, a higher priority. And I'm simply
- 18 going to assert that. That's all.
- 19 CHAIRPERSON BERRY: Now, Robbie, you do
- 20 understand that -- you heard all of what I said about -
- 21 and what Commissioner Horner said earlier and we've
- 22 all said about when we ask staff to do something by a
- 23 date certain it sometimes interferes with other stuff.
- 24 You do understand that.
- 25 COMMISSIONER GEORGE: Yes, I do. Yes. Very

- 1 certainly. It puts me in the same two minds that it
- 2 puts you of.
- 3 CHAIRPERSON BERRY: Right.
- 4 COMMISSIONER GEORGE: I don't know really
- 5 whether we ought to -- if he knows or not for that
- 6 reason, but if I have a firm commitment as to at least
- 7 getting this thing done quickly, that we're going to be
- 8 in a timely fashion, --
- 9 CHAIRPERSON BERRY: Right.
- 10 COMMISSIONER GEORGE: Then, however much it
- 11 delays, it will limit the amount of time it can delay
- 12 other projects.
- 13 COMMISSIONER HORNER: I don't accept such a
- 14 firm commitment, speaking for myself. So I would
- 15 prefer that we not assume it.
- In other words, I would like the opportunity
- 17 to vote on reports that are long pending with large
- 18 investment and not preclude that opportunity by placing
- 19 this as the single highest priority.
- 20 COMMISSIONER GEORGE: Well, if I could
- 21 respond?
- 22 CHAIRPERSON BERRY: Go right ahead.
- 23 COMMISSIONER GEORGE: Well, Connie, I
- 24 appreciate that and I myself would prefer to be able to
- 25 vote on some other reports that quite possibly won't be

- 1 issued. But what makes me take the position I'm taking
- 2 here is that here we're authorizing something a bit
- 3 unusual and experimental and something whose results
- 4 I'm not quite sure -- I'm not sure how the results are
- 5 going to work out. And I want to exercise some measure
- 6 at least of supervision and influence on the outcome,
- 7 given the experimental nature of what we're doing.
- 8 This might turn out to work very well, this
- 9 kind of extension, this kind of a project, between a
- 10 SAC and the Commission itself. But I'm unwilling just
- 11 to sort of throw that out on the water and then leave.
- 12 So it's as much for the procedural -- for
- 13 procedural reasons as for substantive ones that I
- 14 particularly wish us to have a firm commitment on the
- 15 date on this particular report.
- 16 CHAIRPERSON BERRY: Commissioner Anderson?
- 17 COMMISSIONER ANDERSON: We're kind of backing
- 18 into the project prioritizing section.
- 19 CHAIRPERSON BERRY: Right.
- 20 COMMISSIONER ANDERSON: I'll put my cards on
- 21 the table. I want to see the New York and the L.A.
- 22 hearing reports to the Commission and out and I don't
- 23 want to be here in a couple of months and be told we
- 24 can't do that because we've done Sonoma County.
- Now as I understand the discussion today,

- 1 we've got a couple of days of work in OGC on subpoenas
- 2 and then the focus of the work is going to shift out to
- 3 California and we're going to see some time in the
- 4 summer a report come back from the regional office.
- 5 Then the central office is going to be working on it.
- 6 So hopefully, we'll have L.A. and New York
- 7 done by that time, but maybe we need to talk about that
- 8 in the next section. But as far as I'm concerned, I'm
- 9 prepared to support this but I'm not prepared to
- 10 support it if there is any type of a reasonable
- 11 possibility that we'll be sitting here six months from
- 12 now being told we couldn't get to New York, we couldn't
- 13 get to L.A., because we had to do Sonoma.
- 14 COMMISSIONER HORNER: That's exactly my
- 15 position.
- 16 CHAIRPERSON BERRY: Well, because it is
- 17 germane to the resolution of this question, I think we
- 18 should ask when we expect to get the New York and L.A.
- 19 reports. I mean, that seems to me to be relevant to
- 20 the question that you're asking.
- 21 General Counsel, do you know when the New
- 22 York and L.A. reports will go to OSD or wherever they
- 23 are, or whatever? Could you give us a little --
- MS. MOORE: Very soon you'll get the report
- 25 drafts.

- 1 CHAIRPERSON BERRY: And when do you expect?
- 2 Knowing that it can't be absolute, but when do you
- 3 expect L.A. might be at the OSD or where is it or
- 4 what's the story on it?
- 5 MS. MOORE: They're both in full draft under
- 6 revision and should be submitted within the month, but
- 7 I doubt that this has any impact on the Sonoma
- 8 business. Sonoma is just another routine SAC report,
- 9 as it's being discussed right now.
- 10 CHAIRPERSON BERRY: But it will take some
- 11 time from the attorneys in OGC for the subpoenas and
- 12 also for the legal sufficiency when it comes back, if
- 13 it's supposed to go out in three months.
- MS. MOORE: Right. Just as it does with any
- 15 other SAC report.
- 16 CHAIRPERSON BERRY: Right.
- 17 COMMISSIONER GEORGE: I can't hear Stephanie.
- 18 Can you just repeat it?
- 19 CHAIRPERSON BERRY: I will.
- 20 She's saying that this would be treated --
- 21 OGC would have two things to do. One is working on the
- 22 subpoenas before they're issued, and two, the legal
- 23 sufficiency once the report comes back form the region,
- 24 and that OGC usually does legal sufficiency on SAC
- 25 reports anyway. So, what you're really talking about

- 1 is more -- is the work with the subpoenas and that this
- 2 is just another SAC report on which one has to do legal
- 3 sufficiency.
- The last part of Stephanie's response I'm
- 5 going to ask about because she said that -- I think I
- 6 understood you to say that it didn't have anything to
- 7 do with the planning. But what it has to do with it is
- 8 Commissioners who have asked about this want some
- 9 assurance. They believe it has something to do with
- 10 it. That's number one. If I hear them right. And
- 11 also, even if it's a legal sufficiency of a SAC report,
- 12 it is another SAC report that nobody was counting on
- 13 getting, which wasn't on the list of SAC reports and it
- 14 has to be done now by three months from now, if I
- 15 understand. It's going to come back from the region in
- 16 three months, from what Phil said, and it's going to
- 17 have to be done.
- 18 And the question is do we expect L.A. and New
- 19 York to actually be in OSD before three months after
- 20 the forum in Sonoma County, should we approve it.
- 21 That's what the question is.
- MS. MOORE: Yes.
- 23 CHAIRPERSON BERRY: The answer is yes.
- 24 Okay.
- Does that help anybody?

- 1 (No response.)
- Okay. Thank you very much, General Counsel.
- 3 Yes, Commissioner Anderson?
- 4 COMMISSIONER ANDERSON: Yes. It helps a lot.
- Now, as I understand it, the two reports are
- 6 ready to go to the Office of the Staff Director?
- 7 MS. MOORE: No. That is not what I said.
- 8 COMMISSIONER HIGGINBOTHAM: A little louder
- 9 so we can hear you.
- 10 MS. MOORE: That is not what I said. I said
- 11 they're both in draft under revision.
- 12 CHAIRPERSON BERRY: About how soon do you
- 13 think they will be?
- 14 COMMISSIONER GEORGE: I'm sorry, Mary. I
- 15 can't hear Stephanie.
- 16 CHAIRPERSON BERRY: She said that they're
- 17 both in draft, under revision, and -- what was the last
- 18 thing you said?
- 19 MS. MOORE: Within the month.
- 20 CHAIRPERSON BERRY: Within the month they
- 21 should go to the Office of the Staff Director.
- 22 COMMISSIONER GEORGE: Within the month of
- 23 January?
- MS. MOORE: Yes.
- 25 CHAIRPERSON BERRY: And that she said

- 1 earlier, in case you didn't hear -- I think I repeated
- 2 it -- that she expects these reports will be -- they
- 3 will be in OSD and they should come up before the
- 4 Sonoma report, should we do it, comes back from the
- 5 region for legal sufficiency.
- 6 Yes, Commissioner Anderson?
- 7 COMMISSIONER ANDERSON: So once they go to
- 8 OSD, then what's the time frame do we anticipate?
- 9 MS. MOORE: That's up to you.
- 10 CHAIRPERSON BERRY: What happens in OSD?
- 11 I've forgotten. Editorial review among other staff
- 12 offices; right?
- 13 COMMISSIONER HIGGINBOTHAM: And
- 14 Commissioners.
- MS. MOORE: And then to the Commissioners.
- 16 CHAIRPERSON BERRY: And then it goes to --
- 17 then it can go to us and out for affected agency review
- 18 at the same time. To us in draft, if there is any.
- 19 COMMISSIONER ANDERSON: So we have the sense
- 20 of maybe a month for editorial.
- MS. MOORE: Editorial is usually a week.
- 22 COMMISSIONER ANDERSON: A week. So we could
- 23 have this at the March meeting.
- 24 CHAIRPERSON BERRY: This is what? January?
- VICE CHAIR REYNOSO: Yes.

- 1 CHAIRPERSON BERRY: That's the way it sounds.
- Okay. Any further discussion before we --
- 3 okay. I call for the question.
- 4 All those in favor of the motion indicate by
- 5 saying aye.
- 6 (Chorus of ayes.)
- 7 Opposed?
- 8 (No response.)
- 9 So ordered.
- 10 Okay. So we're going to do this. And the
- 11 date has to be -- we said what date, but there can be
- 12 further working out of the date between the two in
- 13 California and the -- oh, that's right. I have to say
- 14 who the Commissioners are. That's right. I forgot
- 15 that.
- 16 Commissioner Anderson, will you accept this
- 17 grave responsibility?
- 18 COMMISSIONER ANDERSON: Yes. I will accept,
- 19 subject to my schedule.
- 20 CHAIRPERSON BERRY: Yes. I know it will have
- 21 to be worked out within your schedule but you will
- 22 accept.
- 23 And Commissioner Horner, in the event that
- 24 Commissioner Anderson finds it impossible to schedule
- 25 and they can find a place in your schedule, would you

- be willing to be a second option?
- 2 COMMISSIONER HORNER: Yes.
- 3 CHAIRPERSON BERRY: All right.
- 4 COMMISSIONER GEORGE: Could you also just
- 5 remind us of what the commitment is as far as the date?
- 6 I know about the specific date but did Phil say the
- 7 summer?
- 8 CHAIRPERSON BERRY: Phil said three months
- 9 after the forum takes place. About three months.
- MR. MONTEZ: Which is about four months.
- 11 CHAIRPERSON BERRY: Four months?
- MR. MONTEZ: Don't shoot me before --
- 13 CHAIRPERSON BERRY: Okay. Four months. He's
- 14 saying four months -- are you saying four months after
- 15 the forum?
- MR. MONTEZ: Right.
- 17 CHAIRPERSON BERRY: He's saying within four
- 18 months after the date of the forum. Did you hear that,
- 19 Robbie?
- 20 COMMISSIONER GEORGE: Yes. That's fine.
- 21 CHAIRPERSON BERRY: And the date is going to
- 22 be worked out by the Staff Director, consulting with
- 23 Commissioner Anderson first and Commissioner Lee and
- 24 the Vice Chair. And then -- and I have assigned to
- 25 this -- I am assigning to this Commissioner Anderson

- 1 and Commissioner Lee as the two people, with backups of
- 2 Horner and Reynoso.
- Okay. Can we go to the next -- yes?
- 4 MR. MONTEZ: I would just like to say that
- 5 all Commissioners are welcome to the great state of
- 6 California.
- 7 CHAIRPERSON BERRY: No, they're not. We
- 8 can't afford it. We can't have all the Commissioners
- 9 going out to all the SACs.
- Let's go on to the next item, which is
- 11 project planning. And let me just say by way of
- 12 openers, remind ourselves the major purpose of what we
- 13 are doing today, which may not appear, but the major
- 14 purpose of what we're doing today is to figure out if
- 15 any Commissioner has any suggestions about new projects
- 16 that should be considered and drafted up in proposal
- 17 form by the staff for our further consideration for the
- 18 year 2000.
- 19 Now, to remind you again, except for last
- 20 year the Commission has had this meeting every January
- 21 for as long as I can remember. To remind you of
- 22 something else, the Commission has never known what the
- 23 pass-back figure is when we have these meetings. We
- 24 knew last year because we had it in February and it was
- 25 after the State of the Union and the pass-back had been

- 1 announced publicly.
- In prior years, the Commission never knew
- 3 what the pass-back was and that was because the purpose
- 4 of the meeting was not to fill in -- I think I'm right
- 5 about that -- was not to fill in budget numbers but the
- 6 purpose of the meeting was to think in terms of ideas
- 7 that Commissioners had about things we wanted to do, to
- 8 remind ourselves of what the things were that were
- 9 already in the pipeline. And then what happened was
- 10 when we got the pass-back, the staff, starting from the
- 11 top of our priorities all the way down as far as they
- 12 could go, came up with a budget within the pass-back
- 13 and then sent us a copy of what was being suggested.
- 14 And that's the way we've done it.
- But in the meanwhile, we have come up with
- 16 new ideas for the out-year on the budget which in this
- 17 case is 2000. Now, this time, since we're having this
- 18 meeting in January again, what will happen is -- and
- 19 I'm willing to tell any of you. I happen to know what
- 20 the pass-back figure is but I can't say it in this
- 21 meeting. If anybody wants to know, I'll be happy to
- 22 tell you as long as you don't discuss it in the
- 23 meeting.
- 24 And Commissioner Anderson, would you please,
- 25 if you haven't already, tell Commissioner Horner, or

- 1 right her a note and tell her since she's next to you,
- 2 what the pass-back figure is, and we'll do the same
- 3 thing over here.
- But the point is, please do not blurt it out
- 5 in the meeting. Not that anything will happen to us.
- 6 I mean, what will they do? Draw and quarter us? Cut
- 7 our necks off or something? Whatever.
- But in any case, the point is this year
- 9 again, after we have this discussion and we review the
- 10 priorities we've already established, which shouldn't
- 11 take too long to figure out whether we still like them
- 12 or don't like them, the staff will then squeeze --
- 13 starting at the top -- them into the pass-back figure
- 14 and we will get something in a fax which will show us
- 15 how that was done. And that will be done immediately
- 16 after the pass-back is announced and before the paper
- 17 goes into OMB showing what our figure is within the
- 18 pass-back figure. So that's what's going to happen.
- 19 So today what you're being asked to do is to
- 20 review the list, see if your priorities have changed.
- 21 You got a memo, too, that came from Ruby with an
- 22 underlying memo from Fred and from Stephanie about how
- 23 they see the priorities. And then if you have some new
- 24 things that you think the Commission should be doing,
- 25 let's talk about them. And some of you may recall that

- 1 Racial Tensions came out of that famous or infamous
- 2 meeting in Richmond, which came out of the meeting, the
- 3 discussion in the meeting. And then after that, the
- 4 staff wrote up proposals and brought them back to us.
- 5 We will have plenty of opportunity after this
- 6 meeting to look at any proposed ideas in proposal form
- 7 before a budget for 2000 has to be submitted because
- 8 we've got a whole cycle and we're now talking about
- 9 1999.
- 10 So that's where we are in the discussion.
- 11 And I guess we could first look at our priorities from
- 12 before and make up our minds or do anything else you'd
- 13 like to do on this subject. Whether we have different
- 14 priorities, whether we like them -- there've been some
- 15 modifications of the proposals.
- 16 For example, I think the Disabilities
- 17 Project, the staff now -- is that correct, Ruby -- has
- 18 proposed that it be a two-year project instead of a
- 19 one-year project? Am I right about that?
- 20 STAFF DIRECTOR MOY: Right. I want to defer
- 21 to Fred, if I may.
- 22 CHAIRPERSON BERRY: Okay.
- Fred, do you want to say something about that
- 24 or just explain that?
- 25 First, let me recognize Commissioner

- 1 Redenbaugh.
- 2 COMMISSIONER REDENBAUGH: Yes. I just have a
- 3 procedural issue first.
- So, today we're identifying priorities for
- 5 2000; right? I'm just trying to see --
- 6 CHAIRPERSON BERRY: Priorities.
- 7 COMMISSIONER REDENBAUGH: -- see what you
- 8 said. And --
- 9 CHAIRPERSON BERRY: And reviewing the
- 10 priority list for '99, the ones we're working on now
- 11 and that go into '99, --
- 12 COMMISSIONER REDENBAUGH: Right
- 13 CHAIRPERSON BERRY: -- to see if your ideas
- 14 have changed, so that the staff can be advised when
- 15 they make up this list to fit into the 1999 pass-back
- 16 figure, that if something has changed and you don't
- 17 like something any more, they will know that the
- 18 Commission now doesn't like that or wants that at the
- 19 bottom or -- and then when they make up the list that
- 20 they'll fax to you, they will be so advised.
- 21 COMMISSIONER REDENBAUGH: And do we have cost
- 22 bases for these?
- 23 CHAIRPERSON BERRY: You can have cost bases.
- 24 I think they gave us a sheet showing the cost within
- 25 the \$13 point whatever it is we figured out. And you

- 1 can have cost bases for the others.
- I mean, they're the same cost. They still
- 3 cost I quess the same thing. But I guess I don't see
- 4 the relationship between -- the cost haven't changed, I
- 5 don't think, since we had -- when did we have this
- 6 discussion? September? We talked about all these
- 7 projects.
- 8 COMMISSIONER HORNER: But we don't have the
- 9 costs identified in this memo, I think is what --
- 10 COMMISSIONER REDENBAUGH: That's what I'm --
- 11 COMMISSIONER HORNER: -- Russell is saying.
- 12 And therefore, if we're going to make changes, we won't
- 13 have the opportunity to consider costs.
- In other words, suppose you want to add a
- 15 project and subtract a project. You don't know whether
- 16 you're adding a very costly project and subtracting a
- 17 very cheap project. We may need to call upon staff as
- 18 we discuss, since it's not here.
- 19 CHAIRPERSON BERRY: Don't we have a -- did
- 20 the Commissioners get something showing within the --
- 21 what is it? \$13 point -- whatever the budget request
- 22 was -- a list of the projects and how much they cost
- 23 within \$13 -- what is it? \$13 point what, George, the
- 24 total.
- Isn't there a sheet showing \$13.7 [million].

- 1 STAFF DIRECTOR MOY: Yes. I believe so. Do
- 2 we have that?
- 3 CHAIRPERSON BERRY: If not, let's get one,
- 4 because that comes right out of the budget book, if I'm
- 5 not mistaken.
- Am I mistaken, George? Those numbers are the
- 7 same as in the budget book? The one we sent to OMB, I
- 8 mean.
- 9 I thought the only thing you didn't get was
- 10 the sheet showing what the pass-back figure was.
- 11 COMMISSIONER HORNER: And Madam Chair, we
- 12 have two memos, neither of which alludes to any figure
- 13 whatsoever. Two memos that we were given in
- 14 preparation for this discussion. I'm sure there have
- 15 been figures presented in the past.
- 16 CHAIRPERSON BERRY: I'm talking about the one
- 17 that amounts to \$13.5 [million] or whatever it is.
- 18 Where is it?
- Oh, you mean the figure in the budget? Yes.
- 20 But there's a sheet that shows us. Why isn't that --
- 21 STAFF DIRECTOR MOY: Let me ask George if he
- 22 happens to have a sheet with him and we can have copies
- 23 made.
- 24 CHAIRPERSON BERRY: George, could you come up
- 25 here for a minute and look at this budget? Does this

- 1 add up to \$13.5 [million]? I don't see any totals, so
- 2 I don't know.
- 3 George, come around here, please.
- 4 Just a second.
- 5 (Pause.)
- They add up to \$13.5 [million] or to the
- 7 pass-back figure. What is this?
- 8 MR. HARBISON: This is a list of all --
- 9 everything.
- 10 CHAIRPERSON BERRY: All of them? This is all
- 11 the projects. It should match what's in the budget
- 12 book but it's just on a sheet so you can see it.
- Now, what it this?
- 14 STAFF DIRECTOR MOY: That's what she's
- 15 passing out.
- 16 CHAIRPERSON BERRY: Okay. That should give
- 17 us some idea, on two sheets of paper, how much
- 18 everything costs.
- 19 Connie, do you have that for Russell, the
- 20 sheet?
- 21 COMMISSIONER REDENBAUGH: Yes. She's -- yes.
- 22 This is apparently something we got last night, which
- 23 is --
- 24 CHAIRPERSON BERRY: Maybe they gave it to her
- 25 because he can't --

1 COMMISSIONER HORNER: But I didn't get it.

- 2 COMMISSIONER REDENBAUGH: This was in
- 3 response to a request made earlier.
- So, planning, I still am a little disoriented
- 5 on this.
- 6 CHAIRPERSON BERRY: You are?
- 7 COMMISSIONER REDENBAUGH: Yes. Like every
- 8 year at this time. But planning, for me -- and I don't
- 9 think we have a shared understanding of what it is --
- 10 only involves -- not only, but it involves tradeoffs of
- 11 three things: time, money and other resources, like
- 12 people or facilities. And so we have money here.
- 13 Looks like what we've got last night are the direct
- 14 costs but not the full costs, so I'm not quite sure how
- 15 to interact with these numbers. [Off mike.]
- I think what we're doing here will be making
- 17 tradeoffs and I'm not sure on what basis.
- 18 CHAIRPERSON BERRY: Well, the ADA hearing
- 19 report on the sheet I'm looking at has an amount of
- 20 money, \$160,000.
- 21 George, do you have this sheet?
- 22 And then it has discretionary/non-
- 23 discretionary, and then a total, which comes up to
- 24 \$160,000. Now, that's how much the ADA project costs.
- 25 COMMISSIONER REDENBAUGH: Looks like a

- 1 bargain.
- 2 MR. HARBISON: That's the hearing costs.
- 3 That's the hearing.
- 4 COMMISSIONER REDENBAUGH: That's just the
- 5 hearing.
- 6 CHAIRPERSON BERRY: The hearing report.
- 7 MR. HARBISON: [Off mike.]
- 8 CHAIRPERSON BERRY: And we're looking at '99.
- 9 MR. HARBISON: Right.
- 10 CHAIRPERSON BERRY: Oh, I see. Okay. So
- 11 your report for this year would be finished by the time
- 12 this starts?
- MR. HARBISON: That's correct.
- 14 CHAIRPERSON BERRY: So we're just talking
- 15 about the hearing report is \$160,000.
- 16 And then it has numbers, Russell. It has
- 17 numbers for every project here. Like \$438,000 for the
- 18 Crisis of African American Males.
- 19 COMMISSIONER REDENBAUGH: Yes. But what I
- 20 don't find here, and it may be that we just haven't
- 21 spent enough time on it, is I don't find the other
- 22 Commission costs.
- 23 CHAIRPERSON BERRY: Okay. Well, when it says
- 24 non-discretionary/discretionary, George, are the other
- 25 Commission costs in that?

- 1 MR. HARBISON: [Off mike.]
- 2 CHAIRPERSON BERRY: And you mean by other
- 3 costs, Russell, --
- 4 COMMISSIONER REDENBAUGH: The rent on this
- 5 building.
- See, we have a secret pass-back number;
- 7 right?
- 8 CHAIRPERSON BERRY: Right.
- 9 COMMISSIONER REDENBAUGH: That we presume to
- 10 be less than \$13.7 [million]; right?
- 11 CHAIRPERSON BERRY: Yes, yes.
- 12 COMMISSIONER REDENBAUGH: So we actually get
- 13 down inside that by some amount.
- 14 CHAIRPERSON BERRY: Right.
- 15 COMMISSIONER REDENBAUGH: Then the projects
- 16 that we select will impact that. But what we may have,
- 17 but I can't find, is what are the financial commitments
- 18 we've made to spend anyway that are independent of
- 19 projects.
- 20 CHAIRPERSON BERRY: Okay. Well, let me ask
- 21 George this.
- 22 George, the other items in the budget that
- 23 Russell is referring to, like rent and light and I
- 24 don't know, indirect costs, I guess they are --
- 25 COMMISSIONER REDENBAUGH: And things like

- 1 public affairs, other activities.
- 2 CHAIRPERSON BERRY: Administrative services,
- 3 public affairs, other things that are not projects,
- 4 okay? Would they be -- how would they be affected by
- 5 any decisions we make? Are you saying that we can
- 6 isolate the projects from those decisions and that
- 7 those are fixed costs that we will have anyway, and so
- 8 we're not talking about adjusting them up or down?
- 9 MR. HARBISON: It's possible there may have
- 10 to be some adjustments to the projects.
- 11 CHAIRPERSON BERRY: The projects. How about
- 12 the other costs that Russell is talking about, the cost
- 13 of the public affairs unit, the cost of --
- 14 COMMISSIONER REDENBAUGH: Regional.
- 15 CHAIRPERSON BERRY: Yes. Regional operations.
- 16 MR. HARBISON: To the extent that there are
- 17 proposed increased over the estimate and we received an
- 18 amount less than what we requested.
- 19 CHAIRPERSON BERRY: Which we did do. We can
- 20 say that.
- 21 MR. HARBISON: Then there is a very big
- 22 possibility that some of those costs would have to be
- 23 raised.
- 24 CHAIRPERSON BERRY: Does that affect the
- 25 projects? In other words, in what we're being asked to

- 1 do -- that's what Russell's question is -- can we work
- 2 on these projects and decide what to do about them
- 3 without worrying about those other items, or should we
- 4 be worrying about those other items as we go along and
- 5 do this?
- 6 And I guess I'll ask another question. Is
- 7 the non-discretionary part on this chart, is that the
- 8 apportionment of rent, staff, whatever? What's
- 9 discretionary and what's non-discretionary?
- MR. HARBISON: None-discretionary is salaries
- 11 and benefits.
- 12 CHAIRPERSON BERRY: Salaries and benefits.
- 13 Discretionary is --
- MR. HARBISON: Any other item that is
- 15 required to complete that project.
- 16 CHAIRPERSON BERRY: Like?
- 17 MR. HARBISON: [Off mike.] Court reporters.
- 18 Anything like that. Travel. All that would be
- 19 considered.
- 20 CHAIRPERSON BERRY: Where is Commissioner
- 21 travel, if any?
- 22 MR. HARBISON: Commissioners' travel is in
- 23 their own separate --
- 24 CHAIRPERSON BERRY: Category?
- MR. HARBISON: -- category.

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1 CHAIRPERSON BERRY: How about the question

- 2 that was raised at the hearing last year that we tried
- 3 to deal with and tried to deal with afterwards, which
- 4 is how much of the kinds of costs we're talking about,
- 5 how much is to be allocated in support of the projects?
- 6 That is, how much Commissioner time, travel, et cetera,
- 7 should be shown in support of projects and how much
- 8 travel, how much public affairs, how much everything,
- 9 so that when you look at a figure of what something
- 10 costs you get a full picture of what it costs. So that
- 11 if you were to lop off the Crisis, say for example,
- 12 report and hearing, you would be lopping off some
- 13 Commissioner time and some other stuff too, in addition
- 14 to the salaries of the employees who work on the
- 15 project. Isn't that right?
- 16 MR. HARBISON: I wouldn't consider
- 17 Commissioner time as a direct project cost. It would
- 18 be likely an indirect cost within that project. [Off
- 19 mike.]
- 20 We have traditionally -- Commissioner
- 21 expenses as well as headquarters expenses, regional
- 22 expenses, anything that is a non-direct project in its
- 23 own account.
- What you see on the schedule that you have
- 25 are those costs that are directly related to completing

- 1 that project. Your time and anybody else's time that
- 2 is applicable to a project will be recorded against
- 3 that project if they use the correct project code when
- 4 they're incurring expenses against a project.
- 5 For example, if you -- if any member of a
- 6 Commission went to a hearing on any one of the projects
- 7 that we have proposed, you would charge your time to
- 8 the project code associated with that hearing. And it
- 9 would automatically accrue against the project.
- 10 CHAIRPERSON BERRY: And who would charge
- 11 their time to that hearing? Who would mechanically do
- 12 that?
- MR. HARBISON: Mechanically, that would be
- 14 the individual.
- 15 CHAIRPERSON BERRY: They would say on their
- 16 time sheet eight hours, hearing in Los Angeles?
- MR. HARBISON: Yes.
- 18 CHAIRPERSON BERRY: And then when you kept.
- 19 track of it, you would write down the code for that
- 20 month, that Commissioner spent eight hours in a hearing
- 21 in Los Angeles?
- MR. HARBISON: That's correct.
- 23 CHAIRPERSON BERRY: And then when you went
- 24 back and did a recapitulation of how the money was
- 25 spent, it would show eight hours Commissioner, or

- 1 whatever number of hours it was.
- 2 MR. HARBISON: It would automatically accrue
- 3 once the time code is entered into the accounting
- 4 system.
- 5 CHAIRPERSON BERRY: Put in. I see. Okay. I
- 6 just wanted to be sure we didn't think we were putting
- 7 any codes, because we're not.
- 8 (Crosstalk.)
- 9 COMMISSIONER REDENBAUGH: I think we're
- 10 mixing two things that are different. One was the
- 11 tracking of costs as they actually occur, which is now
- 12 what you're just talking about. Then the other is the
- 13 looking ahead budget. And I think we ought to stay
- 14 more on that.
- 15 Here's what I don't understand. Can I say
- 16 this number that's on this page?
- 17 CHAIRPERSON BERRY: the total?
- 18 COMMISSIONER REDENBAUGH: Yes.
- 19 CHAIRPERSON BERRY: No.
- 20 COMMISSIONER REDENBAUGH: No, no. Not the
- 21 total, the total of the projects.
- 22 CHAIRPERSON BERRY: Yes. You can say that as
- 23 long as it's not the total pass-back.
- 24 COMMISSIONER REDENBAUGH: I don't even know
- 25 the whole numbers.

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- 1 So this plus million number, the total of the
- 2 projects, I think the project total that we had in
- 3 September was a \$3 million number; right? We'll just
- 4 truncate it a decimal point.
- Now, the \$3 million number, I believe
- 6 presumed a pass-back of \$13.7 [million] but now I'm not
- 7 clear on that. We have reason to believe it's less
- 8 than \$13.7 [million], perhaps by more than a little.
- 9 Then I'm not assured that we can -- I don't know how to
- 10 interact with the \$3 million number.
- 11 CHAIRPERSON BERRY: Okay. Well, let's answer
- 12 that question.
- 13 COMMISSIONER REDENBAUGH: It looks to me like
- 14 it's way too big a number.
- 15 CHAIRPERSON BERRY: George, do you know how
- 16 much the total amount for projects was in the \$13.7
- 17 million request? I mean, we can look in the budget and
- 18 see, but do you know? So that we can verify how much
- 19 it was.
- 20 And then, where did you get \$4 million on
- 21 this page?
- MR. HARBISON: I'm going to be honest with
- 23 you.
- 24 CHAIRPERSON BERRY: I think somebody added it
- 25 up.

- 1 COMMISSIONER REDENBAUGH: Yes. Charlie added
- 2 it. She has a calculator.
- 3 CHAIRPERSON BERRY: Okay.
- 4 MR. HARBISON: I'm not certain where the \$4
- 5 million --
- 6 COMMISSIONER REDENBAUGH: It's the summation
- 7 of --
- 8 CHAIRPERSON BERRY: The numbers that are
- 9 somewhere or other.
- 10 MR. HARBISON: Okay. Now I understand. The
- 11 listing that was sent out to the Commissioners is --
- 12 CHAIRPERSON BERRY: The -- oh, go ahead.
- MR. HARBISON: -- is a listing of projects
- 14 that are available for consideration. It is not
- 15 intended to equate to the OMB request at -- whatever
- 16 that OMB request figure was. It is a list of projects
- 17 that had been previously discussed. It includes
- 18 everything that was in the OMB request plus an
- 19 additional one or two projects that had been discussed
- 20 but were not included in the --
- 21 COMMISSIONER REDENBAUGH: Yes. Good. So, I
- 22 understand this is the wish list then; right? What
- 23 level of budget reality should we think about as we
- 24 review this list? Keeping in mind that what we're now
- 25 doing is actually making choices, not preparing

- 1 something we send to OMB.
- 2 MR. HARBISON: I'm not sure I understand.
- 3 COMMISSIONER REDENBAUGH: How much are we
- 4 going to have to spend in the year we're talking about
- 5 on projects?
- 6 CHAIRPERSON BERRY: And can you, in fact, fit
- 7 all of these projects into the pass-back, the ones that
- 8 are on the sheet we got?
- 9 MR. HARBISON: No.
- 10 CHAIRPERSON BERRY: You can't?
- MR. HARBISON: No.
- 12 CHAIRPERSON BERRY: Okay. Well, that's one
- 13 answer.
- 14 COMMISSIONER REDENBAUGH: I want to say
- 15 something. My view is that as Commissioners, we eight
- 16 are absolutely not doing the modest job we've been
- 17 tasked with in the ministerial area.
- And, George, I'm making this complaint
- 19 against the Commissioners, not against you.
 - We are not asking for the kinds of
 - 21 information that we need to make the decisions that we
 - 22 keep making, and then staff can't possibly fulfill,
 - 23 because they do have constraints that are real. And I
 - 24 continue to be very disappointed in our ability to
 - 25 manage this planning process.

1 CHAIRPERSON BERRY: Commission	ssioner	norner
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- 2 COMMISSIONER HORNER: Madam Chair, I think I
- 3 agree with what Russell has just said. And I guess my
- 4 basic question is why don't we defer this
- 5 decisionmaking at least until we're able to discuss the
- 6 pass-back. In other words, why not do it next month
- 7 after the budget is revealed since we already have a
- 8 list of projects and it's only a matter of adapting it.
- 9 CHAIRPERSON BERRY: When do we have to turn
- 10 in our numbers fit within the pass-back?
- MR. HARBISON: My understanding, and I have
- 12 to verify this, is that it's within plus or minus five
- 13 days after the President's State of the Union.
- 14 COMMISSIONER HORNER: You mean, send them to
- 15 the Congress?
- MR. HARBISON: Yes.
- 17 STAFF DIRECTOR MOY: Excuse me. I was told
- 18 that February 2nd is when our budget is due on the
- 19 Hill.
- 20 CHAIRPERSON BERRY: February 2nd?
- 21 COMMISSIONER HORNER: I see. I see.
- 22 CHAIRPERSON BERRY: And so the reason why we
- 23 -- I guess what I'm saying to you, Russell, and I know
- 24 it's not satisfactory, but we have never looked at
- 25 budget numbers in the January meeting ever before.

- 1 COMMISSIONER REDENBAUGH: Yes. I understand.
- 2 CHAIRPERSON BERRY: We have just -- here is
- 3 what is Commissioners think are great ideas, and you
- 4 guys in the staff grow out some proposals, and here are
- 5 what our priorities still are. Let's go down the list.
- 6 And then you put in and give us a sheet back showing
- 7 how you put our priorities into the pass-back and go
- 8 down as far as you can. And then the ones that won't
- 9 fit, put them in the next year and then we'll
- 10 reevaluate them next time.
- I guess what I'm saying to you is I agree
- 12 with you.
- 13 COMMISSIONER REDENBAUGH: When then it sounds
- 14 like it doesn't matter what we put in.
- 15 CHAIRPERSON BERRY: Right.
- 16 COMMISSIONER REDENBAUGH: Well, then, I'm
- 17 going to vote on everything because all projects have
- 18 friends.
- 19 CHAIRPERSON BERRY: Let me say this. We
- 20 already also had -- who says what?
- 21 STAFF DIRECTOR MOY: Fred.
- 22 CHAIRPERSON BERRY: Where is Fred? Fred
- 23 wants to say something. Come on, Fred. Say whatever
- 24 you want to say.
- MR. ISLER: First of all, this chart that you

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- 1 have is only a chart showing all the projects in
- 2 September that we agreed to defer to 1999. It is not a
- 3 chart to say that we want to do or we recommend that we
- 4 do all these projects in 1999.
- 5 What the staff did do, Stephanie and I, we
- 6 got together and we made a recommendation to the
- 7 Commissioners to defer some of these to the year 2000.
- 8 So this does not represent what we are asking the
- 9 Commissioners to do or consider in 1999. This is a
- 10 list that was created as a result of Commissioners
- 11 approving all these projects back in 1998.
- 12 COMMISSIONER REDENBAUGH: Excuse me. Then,
- 13 Fred, this is a list of things you're proposing we not
- 14 do?
- MR. ISLER: No.
- 16 COMMISSIONER REDENBAUGH: No?
- MR. ISLER: Since we can't make decisions for
- 18 the Commissioners on what projects we do in 1999, we
- 19 list all the projects that you approved of us carrying
- 20 over and deferring until 1999, in addition to the ones
- 21 we think will be carried over in 1999 because we do not
- 22 have sufficient resources and staff to do in '98.
- Then Stephanie and I made a recommendation
- 24 through a memo. For instance, in our recommendation,
- 25 we asked that Federal Agency Block Grant Project, which

- 1 would equal something like 492 be deferred to the year
- 2 2000. So that we be backed out in '99.
- 3 COMMISSIONER REDENBAUGH: Okay.
- 4 MR. ISLER: We asked that Expanding Economic
- 5 Opportunities -- but you're the only ones that can make
- 6 those decisions. We recommend that Expanding Economic
- 7 Opportunities be deferred to the year 2000.
- 8 COMMISSIONER REDENBAUGH: Okay.
- 9 MR. ISLER: But the Commissioners have to
- 10 make the decision as to whether we do that. So that's
- 11 what this --
- 12 COMMISSIONER REDENBAUGH: Now, then, Fred, I
- 13 think I'm starting to understand this. If we defer all
- 14 these things that you all have recommended we defer,
- 15 does that get us inside the pass-back for '99?
- 16 CHAIRPERSON BERRY: Is that right, George?
- 17 MR. HARBISON: That's correct.
- 18 MR. ISLER: That's correct.
- 19 COMMISSIONER REDENBAUGH: Way inside?
- 20 MR. ISLER: Way inside.
- 21 COMMISSIONER REDENBAUGH: Okay.
- 22 CHAIRPERSON BERRY: And, George, if we leave
- 23 these things deferred, which we agreed to before. We
- 24 agreed to do this in September or sometime or other, to
- 25 defer them. All this is the list.

- 1 If we do that and you think about the other
- 2 costs that you have that you asked about earlier, like
- 3 Commissioners and public affairs and so on, you can
- 4 come up with a budget that will get us within the pass-
- 5 back?
- 6 MR. HARBISON: Yes.
- 7 CHAIRPERSON BERRY: Okay. So that's the
- 8 answer. So the only question for us as Commissioners,
- 9 again, is do we want to change some of these deferred
- 10 to 1999. Is it that we don't like some of them any
- 11 more or we don't want them there, we don't want to do
- 12 them.
- 13 So first we have to pick out and say these
- 14 are still -- let's just keep -- you know, let's go with
- 15 what Stephanie and Fred have in the memo and keep the
- 16 list that we have or we don't like this list and we
- 17 want to change it to some other list or some other way.
- 18 And then once we do that, the projects left for the
- 19 year 2000 on the next page, there are four projects
- 20 which would be a start for 2000, and then we could
- 21 suggest anything else we wanted to suggest for 2000 and
- 22 that's the answer to the question.
- 23 COMMISSIONER HORNER: I have a question to
- 24 ask of Fred relating to a point on the second page of
- 25 the memo from Fred and Stephanie. Just a point of

- 1 clarification.
- There are two sentences in here that seem to
- 3 be contradictory and probably aren't. One says OCRE
- 4 and OGC will complete the ADA report as a statutory
- 5 enforcement report for FY '98. And then two sentences
- 6 down it says OGC expects to conduct the hearing on the
- 7 ADA project in FY '98 and produce a statutory hearing
- 8 report together with OCRE in FY '99.
- 9 I don't understand. Are we talking about two
- 10 -- about a statutory enforcement report. What's the
- 11 difference?
- MR. ISLER: It will be done in 1998.
- 13 COMMISSIONER HORNER: 1998, the statutory
- 14 enforcement report.
- 15 MR. ISLER: The statutory hearing report will
- 16 be done in 1999 jointly with OGC.
- 17 COMMISSIONER HORNER: Okay. We always have
- 18 been using the term statutory report to refer to the
- 19 enforcement report and that's correct in terms of FY
- 20 '98, statutory enforcement report. But the report
- 21 you're talking about for '99 is not the statutory
- 22 enforcement report we're required to do each year.
- MR. ISLER: No.
- 24 CHAIRPERSON BERRY: It's a statutory hearing
- 25 report which means it has findings and recommendations.

- 1 COMMISSIONER HORNER: Okay. Thank you.
- 2 Thank you.
- 3 MR. ISLER: Right.
- 4 CHAIRPERSON BERRY: Commissioner Anderson?
- 5 COMMISSIONER ANDERSON: While we're on that
- 6 topic, the reference to a staff report --
- 7 CHAIRPERSON BERRY: Where?
- 8 MR. ISLER: That's a mistake.
- 9 CHAIRPERSON BERRY: Where it is?
- 10 COMMISSIONER ANDERSON: Oh, okay.
- 11 COMMISSIONER HORNER: Let's clarify the
- 12 mistake.
- 13 CHAIRPERSON BERRY: Where are you reading? I
- 14 don't know. Where are you looking?
- 15 COMMISSIONER ANDERSON: It's in the
- 16 Attachment section. It seemed to me that I probably
- 17 should ask outside the meeting. But the staff report
- 18 and statutory report.
- 19 MR. ISLER: Yes. That's an old summary of
- 20 the ADA when we initially -- which has been corrected.
- 21 COMMISSIONER ANDERSON: So we're going to get
- 22 one report from you and one report from OGC?
- MR. ISLER: That's correct.
- 24 COMMISSIONER ANDERSON: In different years.
- 25 Okay.

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- 1 MR. ISLER: That's correct.
- 2 COMMISSIONER ANDERSON: Okay.
- 3 CHAIRPERSON BERRY: Russell, the question,
- 4 just so we don't leave your questions entirely up in
- 5 the air, once we finish all this process and we get
- 6 those other numbers, I think the kinds of questions
- 7 that you are asking, it's my understanding that they
- 8 were going to be an ongoing part of this information
- 9 system process.
- 10 COMMISSIONER REDENBAUGH: That, too, is my
- 11 understanding.
- 12 CHAIRPERSON BERRY: So I think we should have
- 13 a discussion of that with the numbers, with the
- 14 questions.
- 15 COMMISSIONER REDENBAUGH: I actually proposed
- 16 before that we have the decision of the issues or the
- 17 principles for that before we get into numbers.
- 18 CHAIRPERSON BERRY: Okay. Why don't we do a
- 19 discussion of that next time. Is that okay?
- 20 COMMISSIONER REDENBAUGH: In February? Okay.
- 21 CHAIRPERSON BERRY: Is that all right?
- 22 Because I do think we need to have that discussion.
- 23 COMMISSIONER REDENBAUGH: I think so because
- 24 the two agencies that reviewed us last year spoke to
- 25 that issue.

- 1 COMMISSIONER GEORGE: Hello?
- 2 CHAIRPERSON BERRY: Yes.
- 3 COMMISSIONER GEORGE: Oh, Mary --
- 4 CHAIRPERSON BERRY: That was Russell,
- 5 talking. Did you hear him? Okay.
- 6 COMMISSIONER REDENBAUGH: Yes. I commit to
- 7 it then for February and will write something to orient
- 8 some of the questions and discussions ahead of time.
- 9 CHAIRPERSON BERRY: And why don't you and I
- 10 talk about that before then.
- 11 COMMISSIONER REDENBAUGH: Uh-huh.
- 12 CHAIRPERSON BERRY: I'll call you. We'll get
- 13 together on that.
- 14 COMMISSIONER REDENBAUGH: All right.
- 15 CHAIRPERSON BERRY: Okay.
- 16 Commissioner Anderson?
- 17 COMMISSIONER ANDERSON: I just want to say
- 18 that in terms of this project prioritizing and the
- 19 budget, we submit a budget, which in this case is \$13.7
- 20 [million]. OMB is going to slice off a couple of
- 21 million. Then it's going to go to the Hill and the
- 22 Hill is going slice off a couple of million. And, you
- 23 know, we spend a lot of time working on this budget and
- 24 working on this prioritizing and we know that what
- 25 we're doing today matters very little because we're

- 1 going to hear back from Congress and we're going to
- 2 have to go through this whole thing again to come down
- 3 a couple of more million.
- And I just think that it might be better to
- 5 look at FY '98 and say, you know, instead of assuming
- 6 we're going to get a 57 percent increase next year,
- 7 decide, look, Congress may give us 10 percent, 15
- 8 percent, 20 percent, and let's build a realistic budget
- 9 out of that. And then we're pretty well set because I
- 10 think we keep sending the staff back to redo all of
- 11 this stuff and we know that a couple of months from now
- 12 we're going to be sitting here trying to cut another
- 13 couple of million out of this.
- 14 And so my proposal would be to try to look at
- 15 this budget prioritizing from the reverse. Not look at
- 16 the high number and try to cut it but look at the low
- 17 number and say realistically what do we expect we're
- 18 going to get.
- 19 I think we'd save time in the long run doing
- 20 that because we've got 81 percent program evaluation
- 21 increase. We've got 102 percent in legal analysis and
- 22 investigations. We've got a 59 percent in State
- 23 Advisory Committees. We're just not going to get that.
- 24 And then 40 percent in program support.
- 25 Seems to me if we look at the lower end of

- 1 the figure we'd do this much better. But having said
- 2 all that, maybe a way of looking at this is to see to
- 3 what extent we really need 59 percent increase in State
- 4 Advisory Committee activities and 40 percent in program
- 5 support. I assume that the pass-back -- to meet the
- 6 pass-back, we're going to look at State Advisory
- 7 Committees and program support, right? And big cuts
- 8 there let us do more in programs.
- 9 MR. HARBISON: [Off mike.]
- 10 COMMISSIONER ANDERSON: So, we can't tell in
- 11 the program area until they sort of tell what they're
- 12 going to do with SACs and program support. Is that
- 13 right?
- MR. HARBISON: Yes.
- 15 CHAIRPERSON BERRY: But, Carl, what do we do
- 16 with the need to turn in something in the budget
- 17 process that meets the pass-back figure? I mean, do we
- 18 say we're not going to do that because we know we're
- 19 not going to get that much anyway, so, hey, guys --
- 20 COMMISSIONER ANDERSON: Let's just pull a
- 21 number out of the air. We've got \$8.7 [million] from
- 22 Congress. And if we propose \$10.9 [million] or \$10.5
- 23 [million], I don't know how much of a jump that is.
- 24 It's probably 15-20 percent. Then would we be sitting
- 25 here? Well, how much of a cut would we be sitting here

- 1 talking about an OMB pass-back on \$10.5 [million] or
- 2 \$10.8 [million] or \$10.9 [million]. That's my point.
- 3 No matter what we send up there, OMB is going to cut it
- 4 but I don't think they're going to cut it \$2 million or
- 5 \$3 million.
- 6 CHAIRPERSON BERRY: Yes, George?
- 7 MR. HARBISON: A comment for Commissioner
- 8 Anderson. Perhaps a better way to look at this is that
- 9 we make what we feel, as the Commission staff, that we
- 10 have these issues that we'd like to address. And in
- 11 order to do that, we need additional funding to do
- 12 that. We can't do it on what we're getting. So
- 13 perhaps a better way to approach the fact that we might
- 14 get less appropriated than what we requested would be
- 15 for staff to present the Commissioners with alternative
- 16 options at lower levels, once we know what that pass-
- 17 back -- what the appropriation is going to be.
- And when Congress tells us what we're
- 19 actually going to get, rather than have the
- 20 Commissioners spend an inordinate amount of time trying
- 21 to figure out what to cut, we could provide you with
- 22 options in terms of -- for your consideration, in terms
- 23 of what would be what the staff would recommend as a
- 24 way to get there.
- 25 COMMISSIONER HIGGINBOTHAM: It makes sense to

- 1 me. That's the only problem. What you said made
- 2 sense.
- 3 CHAIRPERSON BERRY: Commissioner Horner, when
- 4 she first got on the Commission, we at least had one
- 5 thing in common. Did the same thing I did when I first
- 6 got on the Commission. Having come from a big agency
- 7 where I was used to option papers with staff, where I
- 8 would check off boxes and I'd read all the
- 9 justification. That was the way I'd been trained. I
- 10 grew up that way in the big agency. And I came over
- 11 here and the first time somebody presented something to
- 12 me, I started looking for the options paper and there
- 13 was no options paper.
- 14 COMMISSIONER HORNER: Especially option B.
- 15 CHAIRPERSON BERRY: Right. And so then I
- 16 said to the staff in a meeting -- and I did the same
- 17 thing you did. I was outraged. I said what happened
- 18 to the -- we need to have options. I don't expect to
- 19 decide anything without the staff working up options.
- 20 And they just -- you know, said to me, well, we've
- 21 never done it that way. You don't need it. It's not
- 22 that complicated. And I never got any option paper to
- 23 this day.
- But, yes, I like options with justifications
- 25 with each, and so that you know what you're doing. So

- 1 I don't see any objection to that.
- I guess what we have to do, and we should do
- 3 that right now, is do we agree with Fred and Stephanie
- 4 through Ruby's paper, or is there something about it we
- 5 don't like in terms of going through this next exercise
- 6 of trying to fit things into \$11 million.
- 7 Yes, Commissioner Redenbaugh?
- 8 COMMISSIONER REDENBAUGH: My understanding,
- 9 which is increasing substantially the last few minutes,
- 10 is that it doesn't matter.
- 11 CHAIRPERSON BERRY: Correct.
- 12 COMMISSIONER REDENBAUGH: So given that it
- 13 doesn't matter, why don't we treat the Stephanie/Fred
- 14 document like the Base Closing Commission and vote it
- 15 up or down, given that we're going to have to re-
- 16 discuss everything later anyway.
- 17 CHAIRPERSON BERRY: And then you're going to
- 18 get a document right after the pass-back is announced
- 19 which will show you the budget figure with the projects
- 20 fitted into the number. That will be the next thing
- 21 you get.
- 22 COMMISSIONER REDENBAUGH: Uh-huh.
- 23 CHAIRPERSON BERRY: And then you and I will
- 24 have some discussions about overall planning and
- 25 budgets and numbers and then we'll get some discussion

- 1 about how to do that next, after that.
- 2 COMMISSIONER REDENBAUGH: Uh-huh.
- 3 CHAIRPERSON BERRY: And then we'll go merrily
- 4 to the Congress with our appropriation request and then
- 5 we'll get it cut, and then we'll get some options from
- 6 George and the staff about what to do. So that's what
- 7 will happen?
- 8 COMMISSIONER REDENBAUGH: I like the idea of
- 9 being able to blame staff for these deferrals.
- 10 CHAIRPERSON BERRY: So what we need to do is
- 11 to agree that the staff can go ahead and start trying
- 12 to put this pass-back together. But we need to do one
- 13 other thing. If any Commissioner has any great ideas
- 14 about some new projects that you would like the staff
- 15 to work up a paper on or a proposal or something for
- 16 the Commission to do in the year 2000, you need to say
- 17 so or you need to -- yes, Commissioner Horner?
- 18 COMMISSIONER HORNER: Madam Chair, not to be
- 19 responsive to your offer, just a small for the record
- 20 matter.
- The proposal we're going to I think be voting
- 22 on shortly says that OGC and OCRE recommend that work
- 23 on the Measuring Discrimination in America Project
- 24 commence in FY 2000 and that has always been contingent
- 25 upon an affirmative vote after the consultation. And I

- 1 just want to mention that for the record. That is
- 2 included in -- that fact is properly included in an
- 3 asterisk on the two-page budget paper. Asterisk:
- 4 Contingent upon accomplishing a consultation and
- 5 obtaining Commissioner approval to develop project
- 6 plan.
- 7 CHAIRPERSON BERRY: Well, maybe that should
- 8 be assumed to incorporate that language.
- 9 COMMISSIONER HORNER: Fine. Fine.
- 10 MR. DULLES: Madam Chair?
- 11 CHAIRPERSON BERRY: Yes.
- 12 MR. DULLES: This is John Dulles in Denver.
- 13 CHAIRPERSON BERRY: Yes, John Dulles.
- MR. DULLES: How are you today?
- 15 CHAIRPERSON BERRY: I'm fine.
- MR. DULLES: Great.
- 17 Listen, I was just looking over the materials
- 18 in the package and I noticed in the project entitled
- 19 Expanding Economic Opportunities and African American,
- 20 Asian and Pacific Islanders and Latino Youth, that
- 21 there is no inclusion of Native American youth. It was
- 22 my understanding, based upon my participation in your
- 23 meeting in November, you would add Native American
- 24 youth as a group to be included in that project. And I
- 25 wanted to call it to your attention.

- 1 CHAIRPERSON BERRY: That's right. We did
- 2 discuss that at the briefing and said we would either -
- 3 that we'd do the same kind of project on Native
- 4 American youth.
- 5 COMMISSIONER LEE: I think the staff has
- 6 already put in a paragraph.
- 7 CHAIRPERSON BERRY: Oh, it's down here in the
- 8 paragraph. Yes. But, okay. Keep that in mind.
- In the heading, the little bullet there.
- 10 Okay. So that will be understood, too, because we did
- 11 agree to do that.
- 12 Yes, Vice Chair?
- 13 VICE CHAIR REYNOSO: Madam Chair, I don't
- 14 know whether in the project on Measuring Discrimination
- 15 we had in mind -- I guess we haven't really quite
- 16 defined that, even though I think that potentially that
- 17 may be one of the most valuable projects that we do,
- 18 trying to identify what discrimination is. But
- 19 particularly since the Mississippi hearings, I've been
- 20 reminded of the relationship of the issues of civil
- 21 rights and poverty. And I know that would be a -- I
- 22 just think there is now, with the elimination, large
- 23 elimination of de jure discrimination, a greater
- 24 relationship of civil rights issues and poverty.
- 25 And I'm not quite sure how to characterize

- 1 such a project, but I think that we ought to stick with
- 2 the issue of how to identify discrimination, but in
- 3 thinking about civil rights, the relationship of civil
- 4 rights to poverty has just taken a far greater input in
- 5 my own thinking. And some time in the future we ought
- 6 to be thinking about doing some more thinking, doing
- 7 some more investigating of the relationship in modern
- 8 day America of the relationship of poverty and civil
- 9 rights.
- 10 CHAIRPERSON BERRY: Did you want to comment
- 11 on that, Russell, or something else?
- 12 COMMISSIONER REDENBAUGH: Yes. On that,
- 13 particularly.
- 14 Cruz, I think you're right. Would it seem to
- 15 you that that would come under the Economic
- 16 Opportunities Project or both?
- 17 VICE CHAIR REYNOSO: It's related to it.
- 18 COMMISSIONER REDENBAUGH: Yes. I don't think
- 19 of it as either/or, but I share your concern that we
- 20 address that. Yes.
- 21 CHAIRPERSON BERRY: Commissioner Anderson?
- 22 COMMISSIONER ANDERSON: Well, I feel strongly
- 23 about it, too, and that's why I thought the -- what was
- 24 it? Two days of hearings in Los Angeles on the subject
- 25 of Economic Opportunity that was had was so important.

- 1 And I think we should be getting that out in terms of
- 2 our report.
- 3 VICE CHAIR REYNOSO: I agree.
- 4 COMMISSIONER ANDERSON: But we should
- 5 continue. But I think we laid a foundation there that
- 6 we should not lose sight of.
- 7 CHAIRPERSON BERRY: But I think, if I
- 8 understand you correctly and your concern, do you mean,
- 9 Cruz, that there ought to be some kind of project in
- 10 which we have discussions, whether it's a consultation
- 11 or a hearing or something or just a project where the
- 12 staff does literature review or something which will
- 13 discuss the relationship generally of civil rights
- 14 issues and concerns to poverty or economic status
- 15 issues.
- 16 VICE CHAIR REYNOSO: Economic development is
- 17 part of it. But, for example, we were talking earlier
- 18 about police-community relations. I would be sure from
- 19 the reports I read and what I know that at least nine
- 20 out of 10 police-community incidents that raise
- 21 potential civil rights issues have to do with poor
- 22 people. Somehow those with economic and political
- 23 power in the community have a different relationship
- 24 with the police irrespective of race, it seems to me,
- 25 although race is not unimportant.

1 But somehow the economic standing of the

- 2 individual in the community in which he or she lives
- 3 seems to be very important in terms of whether or not
- 4 civil rights issues arise in terms of the community and
- 5 the police.
- The issue of education which was talked about
- 7 in Mississippi and how much support the public schools
- 8 get is so related to the issue of poverty and civil
- 9 rights. And practically every aspect that one sees of
- 10 civil rights, the issue of poverty is related, as well
- 11 as the issue of race, ethnicity and so on. Sometimes
- 12 perhaps even more so.
- And so all the things that we've been doing
- 14 that relate to that, including economic development, I
- 15 think are very important. But my sense is that it's
- 16 all interrelated and I don't think we've ever quite
- 17 looked at it that way.
- And so I'm suggesting -- you know, maybe we
- 19 have a briefing on the issue first to try to explore
- 20 that issue, as we hope to do with the issue of how do
- 21 we identify discrimination in modern day America.
- 22 CHAIRPERSON BERRY: Commissioner
- 23 Higginbotham?
- 24 COMMISSIONER HIGGINBOTHAM: I agree with the
- 25 Vice Chair. I would rephrase the concept a little

- 1 differently than calling it measuring discrimination in
- 2 America. And I would rephrase it as measuring
- 3 discrimination and access in America. And if we aren't
- 4 sophisticated enough to go beyond discrimination, since
- 5 de jure has often been written out but not the issue of
- 6 access --
- 7 COMMISSIONER GEORGE: I'm sorry. I'm having
- 8 trouble hearing Commissioner Higginbotham.
- 9 COMMISSIONER HIGGINBOTHAM: I'm sorry. I
- 10 shall -- can you hear me now?
- 11 COMMISSIONER GEORGE: Yes.
- 12 COMMISSIONER HIGGINBOTHAM: From my
- 13 experience, I think you have to watch out limiting
- 14 yourself in your measuring to measuring mere
- 15 discrimination because you tend to get into a whole
- 16 series of de jure aspects. And what you want to
- 17 measure is also the issue of access. And let me give
- 18 you a couple of examples.
- 19 Out of 268 first year students at the
- 20 University of California at Berkeley this year, only
- 21 one is African American. Out of 468 at the University
- 22 of Texas Law School, only four are African Americans.
- 23 In April of 1950, Thurgood Marshall argued Sweat v.
- 24 Painter on the de jure issue. Now, to get into a cycle
- 25 where we have moved at the University of Texas from an

- 1 exclusion which is zero to last year, September, only
- 2 four, one may very well not be able to argue
- 3 affirmative exclusionary discrimination but it is also
- 4 very relevant on the issue of access.
- Now, for better or worse, I have decided that
- 6 I'm going to write on these issues. Not labor my
- 7 colleagues to get their vote, but to express my own.
- 8 I've got an article coming out in the New
- 9 York Times Sunday Magazine Section called "Breaking
- 10 Thurgood Marshall's Promise, " pertaining to the
- 11 University of Texas Law School. The number of African
- 12 Americans who are applying to medical school during the
- 13 year 1997 now is down and someone as thoughtful as the
- 14 President of the College Board, Donald Stewart, says
- 15 this. Quote: We're looking at a potential wipeout that
- 16 could take away an entire generation of black and
- 17 Hispanic students."
- 18 The data is overwhelming. I don't expect for
- 19 this Commission to get to these important issues but
- 20 it's a profoundly serious problem. When you look at
- 21 the data and you have it on charts, you wonder what's
- 22 going to happen in a context where in California, by
- 23 the year 2003, the majority of the population will be
- 24 non-white. And you're going to end up with one student
- 25 at Berkeley Law School?

- 1 Now, to me, I think those are sort of
- 2 important issues. Now, I'm not going to risk raising
- 3 affirmative action before this Commission because I
- 4 don't want to get another 4/4 vote. And the last time
- 5 I apologized. I know I spoke fervently. Got ill.
- 6 Mary called the paramedics. And I promised my family
- 7 I'd be calm this time.
- 8 CHAIRPERSON BERRY: You're being calm.
- 9 COMMISSIONER GEORGE: Does that mean I have
- 10 to behave myself?
- 11 COMMISSIONER HIGGINBOTHAM: What I'm really
- 12 saying is that if you're going to go -- if this
- 13 Commission is going to go for the issue of measuring
- 14 discrimination, it has to have an index other than pure
- 15 discrimination. It has to have a measure of access.
- 16 And until we come to grips with the issue of access,
- 17 we're going to have a lot of serious problems.
- 18 And the access cuts across the board. I
- 19 think I made mention before, but I want to mention it
- 20 again. Three years go when they reorganized Congress,
- 21 they brought in 66 pages, 65 pages in the United States
- 22 House of Representatives. Of the 65, 64 where white
- 23 and one was Asian.
- Now, I have a little difficulty -- and
- 25 believe me, it's not one black boy or girl in this

- 1 country who can carry a flag. I mean, it might be
- 2 arguable that we haven't passed some of these tests,
- 3 but I have difficulty in coming to grips with it.
- 4 CHAIRPERSON BERRY: Or one Latino who could?
- 5 COMMISSIONER HIGGINBOTHAM: I have difficulty
- 6 with that, also.
- 7 So, to look at Congress and just indict them
- 8 in a foolish way, a whole bunch of racists or people
- 9 who favor racial discrimination I think is deceptive.
- 10 But what the record does show, it's an obliviousness to
- 11 accessibility.
- 12 And if we're going to have measure, our
- 13 measures should bring us up to a new level of
- 14 sophistication. And that new level of sophistication
- 15 deals with the issue of access. As to how you get the
- 16 access, fine? But how do you get access?
- Now, in doing it, I'm not relying on the
- 18 NAACP, the Urban League, the United Negro College Fund.
- 19 I'm willing to use Nan Cohane who's President of Duke,
- 20 former President of Wellesley College. And she says,
- 21 in a most significant statement, about the importance
- 22 as an educational phenomenon, as an educational
- 23 phenomenon, of having diversity. Important for the
- 24 students.
- So when we go through these, I think we have

- 1 to be very, very careful that we not get locked in on
- 2 the obsolete terminology of decades ago. And that was
- 3 looking at discrimination.
- 4 I remember when I first went into
- 5 Mississippi, it was so easy. The black doctor who went
- 6 to register to vote was asked how many bubbles in a
- 7 cake of soap. I had a prima facie case that maybe
- 8 there was something wrong when you figured out that his
- 9 wife was asked how many gallons of water in the ocean.
- 10 I mean, at least had a prima facie case. But you see,
- 11 that's discrimination. That's what the Commission did
- 12 so well. But that's not this world.
- So, to make a long story short, I hope that
- 14 if you pursue this, that you pursue it not in terms of
- 15 the terminology which was utilized two decades ago but
- 16 what I think has to be the terminology of the 21st
- 17 Century.
- 18 CHAIRPERSON BERRY: Let me just say, Leon, I
- 19 think that's a very eloquent statement and I agree, of
- 20 course, with all of it. And I look forward to reading
- 21 your article. When the measuring discrimination
- 22 project was first discussed and proposed, the emphasis,
- 23 I think, was on trying to figure out how to measure
- 24 what enforcement agencies are supposed to enforce
- 25 against.

1	COMMISSIONER HIGGINBOTHAM: I understand.
2	CHAIRPERSON BERRY: And that every time they
3	start trying to enforce, somebody says, well, that's
4	not discrimination. So the point was this was just a
5	rather sort of practical notion that this Commission
6	ought to be situated to at least help them figure out
7	what it is they're supposed to be enforcing and have
8	some definitive statement about that and consider all
9	the different views about how you go about measuring it
10	for purposes of litigation and enforcement.
11	The question you raise is a very profound one
12	and it's much more substantive. Even though measuring
13	discrimination is controversial because there are some
14	people who think one thing is discrimination and other
15	people think it's not, and then you've got intentional
16	and non-intentional and you've got failure to act and
17	so on.
18	But I just wanted to say the reason why I
19	support what you have said about access is a
20	conversation that you and I had the other day when I
21	was telling you that what I was working on was the
22	issue of whether a state can mandate requirements for
23	admission to higher education and then fail to provide
24	the opportunity for students in high school to meet the

requirements.

1 And I was giving you all the evidence, some

- 2 of which we had in our Mississippi hearing. But
- 3 evidence from California, and other states which I've
- 4 received over the break. And it happens right here in
- 5 the D.C. public school, as which all manner of ill
- 6 things happen, and schools all over this country where
- 7 states permit trustees who they appoint to mandate
- 8 college preparatory requirements for admission to
- 9 universities and then fail to ensure that the high
- 10 schools the kids attend offer college preparatory
- 11 courses. Which means that many of the children who
- 12 graduate successfully, I might add, and with good grade
- 13 point averages, present themselves to the university ad
- 14 are turned away because they haven't taken the right
- 15 set of courses.
- 16 And some of the universities investigated and
- 17 found out that their school didn't offer all the
- 18 courses and that there was no public school that they
- 19 could attend which offered the courses. Or having SATs
- 20 and ACTs and failing to see to it that in the schools
- 21 that poor, black and Latino kids attend in large
- 22 numbers, that the same PSATs that the kids in the
- 23 wealthier public school districts are taking are
- 24 offered or any kind of pre-testing experience.
- So that when the kids graduate, even the ones

- 1 who haven't dropped out -- they're in class. They go
- 2 to school. They make good grades. They can't get
- 3 admitted to the university. Some of them haven't even
- 4 been told that there's anything called an SAT and their
- 5 parents don't know and they can't get in the
- 6 university.
- 7 So what do they do? They go to community
- 8 college and then they can't transfer.
- 9 So, my query was to you. I asked you as a
- 10 matter of law whether you agree that if the state
- 11 mandates a requirement and then fails in its equal
- 12 opportunity obligation to provide a free, adequate
- 13 public education under the state constitution to
- 14 provide the opportunity, whether that was
- 15 discrimination. It clearly is a denial of access.
- 16 And so I think that those are issues in the
- 17 climate we live in and with the demography. They raise
- 18 poverty questions. They raise race and national origin
- 19 and ethnicity questions that this Commission ought to
- 20 be working on. And I hope this project or project on
- 21 access, which could be a separate project, would
- 22 consider issues like these.
- 23 And the discussion we're having, by the way,
- 24 is for the benefit of not only ourselves but the staff,
- 25 so that they might go away and try to extract some

- 1 ideas about new projects from the discussions that
- 2 we're having or modifications of old ones.
- 3 Commissioner Horner?
- 4 COMMISSIONER HORNER: Yes. Something that I
- 5 think bears thinking about in this arena is a situation
- 6 like what you have here in D.C. There was a chart in
- 7 The Washington Post in the last few days about what
- 8 percentage of students in the D. C. schools in the 4th
- 9 grade and the 8th grade had reached a basic level of
- 10 attainment in reading and math, a middling level and a
- 11 proficient level. And there are a lot of things one
- 12 can learn from this chart. And it was listing all the
- 13 public schools in the city; elementary, middle and
- 14 secondary, and how they fared.
- Among many things you can learn from a chart
- 16 like this is that there was zero percent students who
- 17 had reached proficiency in math. Zero percent.
- 18 Meaning out of all the graduates of D. C. public
- 19 schools there isn't one who'd be qualified to be
- 20 admitted to Berkeley on the merits. There isn't one.
- 21 That is, there is less than 1 percent, zero percent,
- 22 who would be able to take an exam.
- 23 And this is a school system which is supposed
- 24 to be, historically, politically responsive to a school
- 25 board. Our current Mayor is a former member of the

- 1 school board. And apparently there's been massive
- 2 failure by the political leadership. The political
- 3 leadership has been predominantly of the same race and
- 4 ethnicity as the students.
- 5 And so one of the questions that bothers me
- 6 is how is it possible to encourage a stronger political
- 7 response under our normal political systems of
- 8 governments rather than always looking to try to use
- 9 federal law to overcome the consequence of failed
- 10 political response. What, if anything, can we do to
- 11 encourage parents to feel, for instance, that they can
- 12 make stronger demands even when they don't know
- 13 precisely what demands they should make because they
- 14 haven't been through that. They haven't taken SATs so
- 15 they don't know to demand the PSAT.
- So where is the leadership that is just in a
- 17 situation where it has emerged with sufficient
- 18 educational attainment to be able to go to the parents
- 19 and say: A, this isn't good enough; and B, I can tell
- 20 you what is good enough. And you just back me with
- 21 your votes and I'll get it for you. Why is that
- 22 failing?
- 23 And my own speculation, having lived here now
- 24 for 30 years, my own speculation is that it fails
- 25 because the first priority of the political system has

- 1 been jobs. And a lot of those jobs are city jobs, like
- 2 teaching. And here has been a very weak standard being
- 3 applied at the expense of the children in order to
- 4 guarantee individuals jobs, even though they might not
- 5 be good enough for them.
- And that's a matter of survival and I
- 7 understand that. But something has to change in this
- 8 maladaptive pathological political environment.
- 9 CHAIRPERSON BERRY: Yes, Cruz?
- 10 VICE CHAIR REYNOSO: I think that does fit in
- 11 within the notion of access. Here you have youngsters
- 12 that somehow are going through the system. They don't
- 13 have access now to better colleges and so on. I think
- 14 that would be a subject that we might discuss.
- I was just jotting down as this discussion
- 16 was going on that we're talking about many interrelated
- 17 matters. We're talking about politics. We're talking
- 18 about sort of identifying de jure discrimination, the
- 19 importance of economics.
- 20 I remember out of Mississippi -- I might have
- 21 the same reaction, to a certain extent, in Washington.
- 22 I remember after the Mississippi hearings I thought to
- 23 myself, after the discussion of public schools, what
- 24 would happen if every black family in the Delta was a
- 25 millionaire. They wouldn't have the sort of problems

- 1 they're describing in the public schools. They either
- 2 would have a lot of money for the public schools or
- 3 they would set up their own private schools and hire
- 4 the best teachers in the country, et cetera. And yet
- 5 many of the civil rights type issues they were
- 6 describing arose out of the currently segregated
- 7 schools and inferior public schools.
- 8 The issue of youngsters being able to go to
- 9 college is itself economic. If a lot of the youngsters
- 10 in Washington had the money to send their kids to
- 11 private schools, then they probably wouldn't be having
- 12 these sort of problems in the public schools.
- 13 And yet it's not all economics. It's not all
- 14 political, in a way.
- I had a discussion with some folk last night
- 16 about a certain government program that as committees
- 17 that invite people to participate in that government
- 18 program. And one of the young men I met with who's
- 19 Latino from California and is now here in Washington
- 20 was commenting on the practically exclusion, apparently
- 21 not willful exclusion, of Latinos in that process. He
- 22 says, what can we do? He says, I'm the only one out of
- 23 I don't know how many people in that program that's in
- 24 that program. And I find that among the committees
- 25 that make those selections, there are very, very few

- 1 Latinos even in the Southwest.
- 2 And there it's a matter of consciousness, of
- 3 political pressure, of a combination of matters, but
- 4 it's certainly not education, not economics, not many
- 5 of the traditional things that we think about. Yet it
- 6 is an issue of access. You aren't going to have a good
- 7 representation in that program unless the committees
- 8 that make the selections are themselves well
- 9 represented geographically, ethnically, by gender, et
- 10 cetera.
- So, I like the notion of access because it
- 12 can bring into politics, economics, de jure
- 13 discrimination. I think all of these matters that
- 14 impede us from having folk have the opportunity that
- 15 they need to fully participate in the economic and
- 16 political and artistic life of our country.
- 17 CHAIRPERSON BERRY: Yes, Commissioner Horner?
- 18 COMMISSIONER HORNER: Just a one-sentence
- 19 further thought. The word access implies that there's
- 20 some group that can give and another group that can
- 21 only receive. In other words, if you have access you
- 22 could give it to someone else. And it seems to me that
- 23 we need to be sensitive to the possibility that people
- 24 have it within their capacity to get what they want if
- 25 they change certain behavior, in the political realm,

- 1 primarily, but also in the cultural realm.
- The access is there to be taken. And this is
- 3 the argument we all have time and again on every
- 4 different issue. And I don't like -- I'd like there to
- 5 be some acknowledgement that there is a question of
- 6 what people want and are willing to sacrifice in order
- 7 to get it.
- 8 VICE CHAIR REYNOSO: I don't disagree with
- 9 that. In the agency that I have in mind, it's probably
- 10 even more than that. It's not even people who are
- 11 there being unwilling to incorporate more people. It's
- 12 somehow a lack of either consciousness or they really
- 13 would like to do that in an ideal world, but somehow,
- 14 haven't put enough energy to do it.
- 15 Sometimes it's not anything evil. It's not
- 16 even a matter of giving up something that the person
- 17 holds dear. It's somehow just a notion of putting into
- 18 effect what you know is the right thing to do.
- 19 Sometimes it gets a little more complicated,
- 20 actually.
- 21 CHAIRPERSON BERRY: Commissioner -- did you
- 22 have your hand up, Russell?
- 23 COMMISSIONER REDENBAUGH: I did.
- 24 CHAIRPERSON BERRY: Yes. And then
- 25 Commissioner Higginbotham.

1 COMMISSIONER REDENBAUGH: Yes. One of the

- 2 things that I see -- and Connie, I'm responding to what
- 3 you said specifically -- is so many people are so ill-
- 4 served by their political institutions. And you were
- 5 talking about the school board here as an example.
- 6 That they are so unaware and uninformed and hard to
- 7 inform themselves of what opportunities might be
- 8 available. And then they've encountered so many
- 9 obstacles that -- I agree with what you said about the
- 10 normal term access because it does connote something
- 11 that could be different. But I'm concerned that --
- 12 actually, I don't have anything further to contribute.
- 13 I don't have it clear.
- 14 CHAIRPERSON BERRY: Well, when you think of
- 15 it, I'll recognize you.
- 16 COMMISSIONER REDENBAUGH: Yes. Good. Thank
- 17 you.
- 18 COMMISSIONER HORNER: I don't mind using the
- 19 term at all. I just wanted to say something about the
- 20 term as it's usually used.
- 21 CHAIRPERSON BERRY: Higginbotham, Judge
- 22 Higginbotham. Then Anderson.
- 23 COMMISSIONER HIGGINBOTHAM: I have no patent
- 24 on the term access. Someone comes up with a better
- 25 one, --

- 1 COMMISSIONER HORNER: Oh, no. It's fine.
- 2 COMMISSIONER HIGGINBOTHAM: -- I'd be
- 3 delighted. I think access is better than looking at
- 4 pure discrimination.
- 5 CHAIRPERSON BERRY: How about opportunity?
- 6 COMMISSIONER HIGGINBOTHAM: I really don't.
- 7 want to define the term now. I think it takes a lot
- 8 more time to think it out. But access is tolerable for
- 9 me.
- 10 As to the deficiencies of the urban
- 11 government in Washington, you'll get no debate from me.
- 12 And as to the deficiencies throughout the country for
- 13 the weak and the poor, I think that there are some
- 14 compelling cases which can point to a whole host of
- 15 places.
- 16 And I think that what this Commission has as
- 17 its fundamental problem is how does it identify its
- 18 role. I don't know enough about politics. Everyone
- 19 whom I ever supported in Philadelphia who was running
 - 20 as an independent against a democratic organization,
 - 21 lost. So obviously I am not one to give political
 - 22 insights. So I would back away a little bit because
 - 23 that's not within, I believe, my proficiency.
 - The problem I think right now is whom do we
 - 25 say we want to save. And if you once conclude that you

- 1 want to save children and you want to save victims then
- 2 there are varied series of multiple approaches you
- 3 could take. But if you say you want to purify
- 4 government, you can spend a tremendous amount of energy
- 5 trying to purify government and still the children get
- 6 lost in the transition.
- 7 The most compelling fact to me in the <u>Brown</u>
- 8 case is to look at the difference between Collin Sites,
- 9 a state chancellor in Delaware who, when he faced a
- 10 Plessy v. Ferguson challenge of a segregated school and
- 11 he looked at the schools and he said the disparities
- 12 were so great, the remedy would be immediate admission.
- 13 So the kids were immediately admitted to the superior
- 14 school, in the public school and the University of
- 15 Delaware.
- 16 In contrast, to two other cases which came
- 17 out of South Carolina, Briggs v. Elliott, and the case
- 18 which came out of Virginia, the Judge said, oh, this is
- 19 terrible. We're ordering the school board to bring its
- 20 facilities up and to work on it immediately. And in
- 21 the process, whole generations of kids got no relief
- 22 because what does it profit someone who's in the 10th
- 23 grade who wants to get physics and Algebra to find that
- 24 10 years later the school system provided physics and
- 25 Algebra. That person is lost forever.

1	So	I've	got	а	different	model	and	that	mode]
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- 2 is focused primarily on the victims.
- And how do I look a this Commission? And
- 4 I'll close out. I would look at this Commission the
- 5 same way I would if suddenly an epidemic broke out and
- 6 we found thousands of people who were ill from a
- 7 specific disease, bacteria, which causes pneumoconiosis
- 8 and they are very ill, some dying. Now what's the role
- 9 of the federal government in that?
- The federal government can work for immediate
- 11 immunization programs or it can say, look, these people
- 12 shouldn't have gotten ill because this should have been
- 13 done for the pollution system and that should have been
- 14 done, and therefore, they have to tough it out until we
- 15 some day get it together.
- So I look upon the Civil Rights Commission as
- 17 if we are a public health agency but a social justice
- 18 agency, and that we have an obligation to deal with the
- 19 disease of racism, whether it's race, gender, national
- 20 origin, with the highest level of specificity that we
- 21 have competence. Just as I would expect that from the
- 22 federal bureau of public health, which would be looking
- 23 at the assault of a new dreaded disease.
- 24 And this is a philosophical call we have to
- 25 make. And that's where I am.

1.	CHAIRPERSON	BERRY:	Okay.	\mathtt{All}	right
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- Yes, Commissioner Anderson? Did you want to
- 3 say something?
- 4 COMMISSIONER ANDERSON: I guess I do.
- 5 I'm glad that you raised this. I mean, I
- 6 think you're raising some really tough questions and I
- 7 think this Commission ought to deal with it.
- 8 COMMISSIONER HIGGINBOTHAM: Yes.
- 9 COMMISSIONER ANDERSON: Seems to me that
- 10 someone could argue that the reason we talk about
- 11 access is because it's now longer a question of
- 12 discrimination at the admissions committee at Berkeley
- 13 Law School. I suspect there is as much discrimination
- 14 in that committee against Afro-Americans as there
- 15 probably is at Harvard Law School. Which makes me
- 16 think that it's probably close to zero.
- 17 If we have evidence, then let's look at it on
- 18 the basis of discrimination. If it's a question of not
- 19 discrimination but access, then it seems to me that the
- 20 situation at Berkeley or Harvard is a symptom. It's
- 21 not a cause of the problem. And we ought to then look
- 22 at some very tough questions about is this generation
- 23 of Afro-American students as qualified as the
- 24 generation of African American students 10 years ago or
- 25 20 years ago.

- 1 Have they been getting the kind of public
- 2 education and other education that makes them as
- 3 competitive as they were or more competitive vis-a-vis
- 4 just an objective standard of what do their test scores
- 5 show? Any relationship to other racial and ethnic
- 6 groups in this country?
- 7 Now, I don't know the answer to that. Assume
- 8 for a minute the answer is that they are not as
- 9 competitive. At what point if they are victims, and
- 10 I'm happy to agree that they have been victimized. At
- 11 what point in that process do they become victims?
- 12 And therefore, I agree with you. I doesn't
- 13 do very much good for the 10th grader to say five years
- 14 from now we're going to have the college prep courses
- 15 that a 10th graders in your school needs. But taking
- 16 the four African Americans at the University of Texas
- 17 Law School and making it eight or making it 12 and
- 18 saying, okay, now we've got access, is not going to
- 19 help the 9th grader that's going to still go to that
- 20 school and still not get the requisite education that
- 21 he or she deserves.
- 22 And I tell you, I drive to work and I drove
- 23 home every day and I drive past some pretty bad schools
- 24 in this city and I drive past the same kind of street
- 25 crime and drug dealing and other kind of vice that

- 1 Latino mothers are walking their 7 and 8-year old kids
- 2 by and African American mothers are doing the same
- 3 thing.
- 4 And so it's just not public school budgets.
- 5 It's a whole infrastructure. And if we don't do
- 6 something to address the whole infrastructure -- I
- 7 mean, I would not walk my kids to their school past
- 8 that kind of crime in a neighborhood and I would fight
- 9 it and I would make sure that it didn't exist there.
- 10 But it exists all throughout that city. And one day a
- 11 week you see a squad car then, and then it's not there.
- 12 And two days later, the squad car is not there and the
- 13 same problems are going on.
- 14 So it's a complicated problem. I'd be happy
- 15 to address it and I think we ought to address it.
- 16 CHAIRPERSON BERRY: I want to say something.
- 17 Russell, did you think of what you wanted to
- 18 say?
- 19 COMMISSIONER REDENBAUGH: No. I had
- 20 something else, but I'll be happy to follow you.
- 21 CHAIRPERSON BERRY: Okay. What I want to say
- 22 is this. I'm going to try three things.
- First of all, -- and I did a lot of research
- 24 on this over the break. Spent a lot of time on it and
- 25 collected a lot of information from people who run

- 1 colleges and universities and high schools and
- 2 everything else. And we had a hearing on it in
- 3 Mississippi and we heard a lot of information about
- 4 what goes on.
- In the first place, this issue is not about
- 6 whether there's a bigot in the admissions office in
- 7 Berkeley or on the admissions committee. Every time I
- 8 debate Denis DeSuza, he starts out with, "Are you
- 9 saying there's a bigot in the Berkeley admissions
- 10 office?" That has nothing to do with it. Let's assume
- 11 there are no bigots in the Berkeley admissions office.
- The first point I want to make to you is that
- 13 there are a lot of black and Latino students, no matter
- 14 how poor they are, who are going to school, who haven't
- 15 dropped out, whose mothers have walked them past the
- 16 drugs and so on, who are trying very hard and who are
- in schools where college preparatory courses are not
- 18 offered to them. I have the evidence of this. We
- 19 heard it in Mississippi and are hearing it from the
- 20 school officials. And who have never taken a PSAT,
- 21 don't know what it is. Nobody's ever offered it to
- 22 them. And who applied to the California Sate
- 23 University System with good grades and are turned away
- 24 because of the cell, the box that says list all your

1 college preparatory courses. They can't list some of

- 2 the ones they should have had because their school
- 3 didn't offer them and no school was available to them
- 4 unless they went to private school and they had the
- 5 money to do that, and they don't know anything about
- 6 what they were supposed to do.
- 7 SATs, no PSATs, unless their parents found
- 8 out about it, had some money, bought it for them.
- 9 That's one group of students.
- In my view, they are being discriminated
- 11 against. The State of California or whatever state it
- 12 is -- Texas -- is responsible for higher education,
- 13 public higher education, under the constitution of that
- 14 state and appoints the regents and trustees who make
- 15 the rules about who gets in. So the State is legally
- 16 responsible.
- 17 That same State is responsible for the K
- 18 through 12 schools and permits schools to exist where
- 19 kids who try hard can't make it because they don't
- 20 offer to them or insist that the local people do -- and
- 21 we saw this in Mississippi -- what they need. That's
- 22 one set of kids. They're being discriminated against
- 23 in my view, and I think we ought to say something about
- 24 that. And we'll have an opportunity to on the
- 25 Mississippi report.

- 1 There's a second group of kids who either
 - 2 don't go to school or drop out or who are not there or
 - 3 who were taught by teachers who are incompetent.
 - 4 That's another set. And for them there are all these
 - 5 social problems of the kind you talk about, Carl, that
 - 6 affects what happens to them and their life chances.
 - 7 As far as the teachers are concerned, I don't
 - 8 care what color they are. I don't care who's running
 - 9 the school system. What did Thurgood say? A black
- 10 snake can kill you just as easily as a white snake.
- 11 So the fact that the teachers are the same
- 12 color as the people doesn't make any difference. The
- 13 point is -- and I don't even care -- and I know that
- 14 this is true, that many people got jobs in these
- 15 systems, not just here in D. C. but all over the
- 16 country in the public sector because blacks, and then
- 17 Latinos, couldn't get jobs in the private sector. So
- 18 that you had all this shift into the public sector and
- 19 you had people who shifted into teaching.
- I know all of that. And here in D. C. it's
- 21 particularly important because we don't have any
- 22 industry, except the government. And never had.
- The point is that we ought to say something,
- 24 too, about the state -- and in the case of D. C., it's
- 25 the Congress because of our peculiar situation -- being

1 responsible for seeing to it that kids are taught what

- 2 they're supposed to be taught by competent teachers.
- 3 And if they're not, then the teachers either ought to
- 4 be trained or they ought to get rid of them.
- Now, I don't care what color they are,
- 6 whether they're white teachers in Oakland who say they
- 7 can't talk to kids because they don't understand what
- 8 they're saying, or whether it's black teachers or
- 9 Latino teachers. I don't care. And I think that it is
- 10 discriminatory for state governments to run public
- 11 institutions where they don't do that.
- 12 It's what I told Governor Fordice, Melvin, if
- 13 you're on the call, down there in Mississippi. Yes,
- 14 they took a school system in receivership in Tunica,
- 15 but they didn't do anything to improve anything. Why
- 16 take it in receivership if you're not going to see to
- 17 it that you get rid of incompetent teacher, you make
- 18 sure that the kids do come to school.
- 19 So, I think we have to be concerned about
- 20 kids who do come to school, as well as the ones --
- 21 don't just assume that all the kids who are poor and
- 22 whatever don't go to school. We have to be concerned
- 23 about the ones who are there and are not being given
- 24 what they're supposed to get.
- And facially, it's as easy to me as what Leon

- 1 said about people ask how many bubbles or how much
- 2 water is in the ocean. That if the state requires you
- 3 to take something and then doesn't see to it that you
- 4 can take it, to me that it just facially
- 5 discriminatory.
- 6 And I think that this Commission -- and
- 7 that's without even arguing about whether tests are
- 8 valid or whether standardized tests are -- I mean,
- 9 there's a whole argument about that question. I'm just
- 10 talking about plain old -- and you can call it access
- 11 if you want to, or opportunity or whatever you do. And
- 12 I would like to see this Commission do something about
- 13 those questions.
- Now, Russell, I'll recognize you.
- 15 COMMISSIONER REDENBAUGH: I think that, Leon,
- 16 the thing you said was very illuminating to me. It was
- 17 one of those things like -- I'm starting to see
- 18 everything differently. Because, you know, your
- 19 orientation is about the current and immediate concerns
- 20 of the people who've been hurt. And there are times
- 21 when my orientation is about the design of an economic
- 22 or political or legal system that would be better way
- 23 in the future. And I see that some of the ways I've
- 24 looked at things have not included what you've raised,
- 25 what you've been talking about, and should. Because

1 these two different ways of looking at the problem are

- 2 not mutually exclusive. And I don't think that one is
- 3 necessarily right or wrong.
- And so, anyway, what I was thinking is that
- 5 from that framing of the issue that you made, I can now
- 6 see that there are more areas of common projects for.
- 7 undertaking because they're dealing with different
- 8 temporalities and different concerns. And I like the
- 9 example you gave. People who have a virulent infection
- 10 need care in a different temporality than the normal
- 11 public health. You know, let's vaccinate your children
- 12 and clean up the water supply.
- And we need to be able to explore both kinds
- 14 of remedies and not think that one kind is the only
- 15 solution and would preclude the other.
- 16 So, anyway, I wanted to thank you, Leon, for
- 17 shifting how I've been thinking about lots of these
- 18 issues.
- 19 COMMISSIONER HIGGINBOTHAM: Thank you.
- 20 CHAIRPERSON BERRY: Commissioner Lee?
- 21 COMMISSIONER LEE: Madam Chair, I agree with
- 22 you that I don't think there are bigots on the UC
- 23 boards or whatever. However, I do think that we have
- 24 enough people in responsible positions whose decisions
- 25 are based on their own perceptions of certain groups.

- 1 Therefore, they have expectations of people in these
- 2 groups. And being a member of the Asian American
- 3 community, we have a schizophrenic personality because
- 4 on one hand people are saying you're not discriminated
- 5 against. Look at the achievements that you have made
- 6 in all these levels. But at the same time, because of
- 7 these perceptions that they have on the Asian Americans
- 8 as a group, people are being discriminated against
- 9 because of these perceptions, and therefore,
- 10 expectations.
- 11 Going to Carl's observation of children
- 12 walking through crime ridden areas, in San Francisco,
- 13 the major success stories elected officials have been
- 14 using over and over again are like how have the
- 15 Vietnamese children, the refugees, made such great
- 16 strides in the '80s when they had to live in the worst
- 17 part of San Francisco. How could they have made such
- 18 great strides in schools.
- So, everybody thought, oh, wow, they made it,
- 20 so everyone else should have made it, too. But what
- 21 they have forgotten to mention was that it was just a
- 22 very small number of children. That the educators took
- 23 it upon themselves to work with the family and the
- 24 community to make sure that they had equal access, they
- 25 had the same opportunity, as other children. And

- 1 because of the special circumstances that they had,
- 2 they came here from a war torn country. And whether
- 3 you like the term or not, additional attention was
- 4 given to the schools and children and they excelled.
- 5 They made it. And they are now realizing the all-
- 6 American dream. But a majority of them did not because
- 7 people did not think that they needed other people who
- 8 had different perceptions. Asian Americans expected
- 9 them to do otherwise.
- 10 So, I fully want to see us proceed with this
- 11 project because I think there's a lot of areas that we
- 12 need to explore. But at the same time, I hope that
- 13 this Commission does not have the kind of perception
- 14 also about different groups; whether certain groups are
- 15 less discriminated against or whatever. Because if
- 16 we're going to go in to this project, I think we need
- 17 to really go in with a very objective way of viewing
- 18 all groups.
- 19 CHAIRPERSON BERRY: I want to propose one
- 20 other project. Is there somebody out there proposing
- 21 something?
- 22 COMMISSIONER GEORGE: Yes, Mary, I wanted to
- 23 speak with this one.
- 24 I need to register a dissenting voice here. I
- 25 think the Commission would be making a very bad mistake

- 1 if it took Commissioner Higginbotham's advice and
- 2 turned the project on measuring discrimination into a
- 3 project that would be concerned with the concept which
- 4 he has labeled as access. And I realize that he's not
- 5 tied to that term.
- It's not the term that I object to for these
- 7 purposes. It really is the concept.
- 8 When we initially discussed the measuring
- 9 discrimination project, it was clear that some of us on
- 10 the Commission, perhaps not all of us, knew that this
- 11 was a very, very difficult topic. I know that the
- 12 Chairman knows the social science here, and perhaps
- 13 some of the other members of the Commission do know it.
- 14 It raises tremendously difficult methodological issues.
- And a concern that I had, and I know that
- 16 others have, is that given the complicated nature of
- 17 the methodological issues that are presented whenever
- 18 you try to measure discrimination, there is the risk of
- 19 creating concepts which are very amenable to
- 20 ideological manipulation.
- Nevertheless, it's a very important subject
- 22 matter and we decided that we should at least have a
- 23 consultation which would enable us to inform ourselves
- 24 sufficiently to know whether this project really did
- 25 have some promise, so that we could make an important

- 1 contribution.
- Now, we shouldn't consider that the only
- 3 possibilities are that we have to account for our woes
- 4 either by proposing that de jure discrimination still
- 5 exists, which it largely doesn't, or that the only
- 6 other possibility is some very amorphous vague concept
- 7 like lack of access.
- 8 There's something else, and it's very
- 9 important. And that is de facto discrimination. Many
- 10 people in this country believe that even though we have
- 11 conquered de jure discrimination, we have left in place
- 12 an infrastructure which encourages de facto
- 13 discrimination. That a lot of people, in violation of
- 14 the law but in a way that makes it very difficult to
- 15 catch and punish them, are discriminating against
- 16 people based on race and other illegitimate factors.
- 17 If we could make some contribution to either
- 18 confirming that thesis or rebutting it, I think it
- 19 would make a great contribution to the discussion,
- 20 particularly of race relations in America. And I think
- 21 that would be a very worthy thing to do.
- 22 I don't know, given the methodological
- 23 problems, whether we actually would be able to make
- 24 that contribution, but I think it's worth having a
- 25 consultation to see whether or not we think we could.

- 1 I think the mistake would be to expand beyond that into
- 2 an area that is much vaguer, more amorphous, and
- 3 frankly much more susceptible, even more susceptible,
- 4 to ideological manipulation.
- 5 At that point, I predict -- you heard it here
- 6 first. You would get the Commission splitting right
- 7 along ideological lines, whether it's 4/4, 6/2 or
- 8 whatever it is, with some people believing, perhaps
- 9 rightly, that the other side is simply engaged in an
- 10 ideological fix and is not objectively pursuing the
- 11 question that we had set for ourselves of trying to
- 12 measure actual discrimination in America.
- 13 And I think that the reason for that is we
- 14 all know that there are very serious problems that
- 15 remain and we have very different points of view about
- 16 what caused those problems and what the solutions are.
- 17 And I think those points of view do reflect differences
- 18 as to how we conceive ourselves as a Commission.
- 19 I do not conceive the Commission as a public
- 20 health agency. It seems to me that this Commission has
- 21 as its role fighting discrimination based on race and
- 22 other illegitimate factors. And that if we could only
- 23 perform that role as well as we should, we will make a
- 24 very great contribution and one that could be made
- 25 without the degenerating into ideological strife.

1 Some of our problems perhaps we could solve

- 2 with out ideological differences. Now others will
- 3 remain. But there's a vast system of shared
- 4 responsibility that is part of the responsibility.
- 5 There are vast governmental and non-governmental
- 6 problems that we have. And the problems with politics
- 7 is largely concerned with mediating disputes as to what
- 8 the causes of our woes are and what the solutions
- 9 should be, or what solutions at least should be tried.
- I agree with Judge Higginbotham. I don't
- 11 completely disagree with Judge Higginbotham. I do
- 12 agree with him about this. It plainly is a problem to
- 13 have a situation in this country where one black
- 14 student is admitted to the law school at the University
- 15 of California-Berkeley. I think it's disingenuous of
- 16 conservatives to pretend that that's not something that
- 17 should trouble us, in the same way I think it's
- 18 disingenuous of liberals to suppose that diversity does
- 19 not function or that what lies under the banner of
- 20 diversity functions to promote actual discrimination.
- 21 So I think that there's fault on both sides
- 22 of the ideological spectrum. But I fear that if we try
- 23 to address the problem in terms such as those that
- 24 Judge Higginbotham has laid out for us with the concept
- of access, whether we use that word or not, we will not

- 1 make the contribution that we could have made and we'll
- 2 fall right back into the ideological strife that's
- 3 really been an impediment to the Commission's
- 4 functioning.
- 5 CHAIRPERSON BERRY: Robbie, where would you
- 6 place the issue that I raised about --
- 7 COMMISSIONER GEORGE: The issue that you've
- 8 raised is legitimate.
- 9 CHAIRPERSON BERRY: Under discrimination or
- 10 under access?
- 11 COMMISSIONER GEORGE: Under discrimination.
- 12 You yourself made the point that you consider it to be
- 13 discriminatory in a situation where a state mandates
- 14 certain requirements in order to be eligible for some
- 15 good. Let's say a college education in an institution
- 16 of the state.
- 17 CHAIRPERSON BERRY: Or any good, for that
- 18 matter.
- 19 COMMISSIONER GEORGE: Whatever good it is.
- 20 And then fails in its constitutional or statutory
- 21 responsibility under state or federal law to provide
- 22 the resources that it's meant to provide.
- Now, of course, we'd still have a
- 24 methodological problem here that is not insignificant.
- 25 And that is how do owe classify that discrimination.

- 1 Is that discrimination based on race or some other
- 2 illegitimate factor within our jurisdiction or not.
- 3 But in that case, at least we're in the ballpark.
- 4 CHAIRPERSON BERRY: Okay. The other thing is
- 5 you said it was disingenuous for conservatives on the
- 6 one hand to do X or liberals on the other hand to do Y.
- 7 In this whole debate, the other thing that poisons it
- 8 in my opinion is that in universities like yours and
- 9 mine and Leon's and some of the rest of us went to
- 10 around here, we do believe in diversity when it doesn't
- 11 come to race. We believe in admitting people without
- 12 regard to standardized tests or without taking them
- 13 into account very much when it's not a racial issue. We
- 14 do it for legacies. I know we do it at Penn and they
- 15 do it at Harvard. I quess they still do it at
- 16 Princeton. I mean, I know they still do it at
- 17 Princeton.
- 18 And we then with straight faces say to the
- 19 public that all we do is admit people based on these
- 20 certifiable standards because we believe in excellence
- 21 when anyone who cares to penetrate the deep recesses of
- 22 what we do finds out that's not true.
- Then, secondly, we have this whole issue of
- 24 athletes. And then it was quite disingenuous for some
- 25 person -- I've forgotten who said it -- well, anybody

- 1 can be an athlete. Anybody can be Michael Jordan, I
- 2 quess. But universities do -- not the one that I teach
- 3 at because we don't care about athletics and Connie's
- 4 alma mater. But the one where I went to graduate
- 5 school where we do care about athletics and at Berkeley
- 6 and so on, we have all of these requirements that we
- 7 waive or something for athletes who are going to be
- 8 proficient and entertain everybody and raise some money
- 9 for the university.
- 10 So there's a lot of disingenuousness going on
- 11 in this debate, don't you think?
- 12 COMMISSIONER GEORGE: I believe there is a
- 13 lot of disingenuousness going on in the debate. And I
- 14 said that myself, which is what prompted your comment.
- 15 However, I think in the case of athletics you don't
- 16 have -- you have really the serious moral problem. An
- 17 overemphasis on athletics by colleges and universities
- 18 I think is imprudent. It might even be stupid. But it
- 19 doesn't raise the sorts of justice questions that are
- 20 raised in cases of race discrimination.
- Now, legacies are really complicated and
- 22 interesting.
- 23 CHAIRPERSON BERRY: We don't have do
- 24 legacies.
- 25 COMMISSIONER GEORGE: Yes. Now you've got me

- 1 started. It might be that legacies really should be
- 2 considered to be suspect in a way that racial
- 3 classifications are suspect. But if that's true -- and
- 4 there's a long argument to be had here -- I think it's
- 5 probably because the way in which past racial
- 6 discrimination impacts current admissions in terms of
- 7 race.
- 8 So I'm certainly not invested in defending
- 9 legacies. Maybe legacies should go out the window,
- 10 too. But I suspect that they present in fact the same
- 11 moral problem that race discrimination does. It's
- 12 because the problem of legacy is really parasitic on
- 13 the larger problem of race discrimination, the
- 14 historical pattern of race discrimination at places
- 15 like Princeton and Penn and Harvard.
- 16 CHAIRPERSON BERRY: The point I was making
- 17 about athletes is that two students present themselves
- 18 to Berkeley to the non-bigot in the Berkeley admissions
- 19 department, and they came from the same high school and
- 20 they have the same information in every cell on the
- 21 application. And the one student is rejected, saying
- 22 you don't meet the SAT requirements. You don't meet the
- 23 garde point requirements. You don't meet the college
- 24 prep. The other student is admitted and told, great,
- 25 we want you because boy, you can catch a football great

- 1 and we can just see it on Saturday afternoon out there
- 2 in the old ballpark.
- 3 You don't think that raises any problems?
- 4 COMMISSIONER GEORGE: Yes. I said it might
- 5 very well be stupid, imprudent, based on misguided
- 6 sense of values and particularly as those values
- 7 pertain to what universities are for and about. But I
- 8 don't think, frankly, that it raises the basic question
- 9 of justice that is raised in cases of race and might
- 10 well be raised in cases of the legacy.
- People just might have their values confused
- 12 to treat sports -- treat athletic achievement as even
- in the same ballpark, in the same league. There I go
- 14 with an athletic analogy. In the same league with what
- 15 universities are really supposed to be about, which is
- 16 intellectual attainment. But there's a difference
- 17 between some thing being stupid and based on a
- 18 misguided sense of values than being injustice.
- 19 Injustice is a particular -- you know, it's a
- 20 category of overall general mad values and stupidity
- 21 but not everything that's stupid and bad and based on a
- 22 misguided sense of values is also unjust.
- 23 CHAIRPERSON BERRY: So what would be just in
- 24 that situation would be to go to politics and to have
- 25 persons who think that that is unfair agree that the

- 1 university should change its policies or that they
- 2 should take some of their funding away, which is a
- 3 political question; right?
- 4 COMMISSIONER GEORGE: Growing up in West
- 5 Virginia, I often wondered why the people of the state
- 6 just didn't rise up and say to West Virginia
- 7 University, in which they were investing a whole lot of
- 8 money, hey, forget the football team. You guys should
- 9 be giving our West Virginia young people the best
- 10 possible academic training and qualifications you can
- 11 give. There's no reason why the West Virginia
- 12 University can't be as good as our neighbor, the
- 13 University of Virginia, which doesn't put that much
- 14 emphasis on the football team, although it's had a good
- 15 basketball team from time to time.
- 16 CHAIRPERSON BERRY: This is about to
- 17 deteriorate into a seminar, so I'll stop.
- 18 VICE CHAIR REYNOSO: You mean being elevated
- 19 to a seminar.
- 20 CHAIRPERSON BERRY: Right. Elevated to a
- 21 seminar.
- 22 Let us agree that we will -- the staff will
- 23 take into account these comments we've made in terms of
- 24 trying to draft some new proposals, but let us have a
- 25 motion that the Commission agrees that we will let the

- 1 staff proceed to put these priorities into the pass-
- 2 back and send them to us, based on the memo and the
- 3 discussion that we've had here about these priorities.
- 4 At least get that much done today.
- 5 COMMISSIONER HORNER: So moved.
- 6 COMMISSIONER REDENBAUGH: Seconded.
- 7 CHAIRPERSON BERRY: Could I get a second?
- 8 Okay.
- 9 All in favor, indicate by saying aye.
- 10 (Chorus of ayes.)
- 11 Opposed?
- 12 (No response.)
- So we'll go forward.
- Does anyone have any other agenda item? I
- 15 have just one more. And that is does the Commission
- 16 have any interest in supporting, discussing, rejecting,
- 17 commenting on the issue of whether the hate crime
- 18 statute should be amended to include hate crimes based
- 19 on gender, age and sexual orientation? Which is a
- 20 proposal that the Congress will be considering. And
- 21 since the Hate Crimes Act is one that we have commented
- 22 on and we were original supporters of the legislation
- 23 itself, I want to know if you -- before asking the
- 24 staff to do any work -- if you have any interest at all
- 25 in commenting on, supporting, rejecting, discussing

- 1 this particular issue.
- We have some time.
- 3 COMMISSIONER GEORGE: Mary?
- 4 CHAIRPERSON BERRY: Yes.
- 5 COMMISSIONER GEORGE: I propose that we stay
- 6 out of it. And the threat behind the proposal is we
- 7 will have many seminars if we get into that.
- 8 CHAIRPERSON BERRY: Okay.
- 9 COMMISSIONER HORNER: I agree.
- 10 CHAIRPERSON BERRY: Is there anyone who has a
- 11 particular concern other than that?
- 12 (No response.)
- If not, then we will leave it at that.
- 14 Any other agenda items?
- 15 Yes, Commissioner Redenbaugh?
- 16 COMMISSIONER REDENBAUGH: I just have a
- 17 request of the Staff Director, and that is -- two
- 18 requests, really. Would it be possible to have the
- 19 transcripts of the prior meetings a week or 10 days
- 20 sooner than we now have them? And may we also have
- 21 them on floppy disk?
- 22 CHAIRPERSON BERRY: How many people want them
- 23 on disks aside from Russell, who I assume does want
- 24 them on disk.
- 25 COMMISSIONER REDENBAUGH: Yes, I do.

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1	CHAIRPERSON BERRY: Anybody else need to have
2	the transcript on disk?
3	(No response.)
4	Okay. Why don't we can we I'm sure
5	that the person, the supplier, can do this if we tell
6	them to.
7	Can you? You don't know, do you?
8	THE REPORTER: Yes.
9	CHAIRPERSON BERRY: They do have it on disk.
LO	So could we provide a floppy disk to Russell? And then
L1.	if anybody else wants one, they can have one. And
L2	could we see if we could get the transcript 10 days
L3	earlier?
.4	Okay. Anything else?
. 5	(No response.)
.6	All right. I would entertain a motion to
.7	adjourn.
.8	VICE CHAIR REYNOSO: So moved.
.9	COMMISSIONER HORNER: Seconded.
0.	CHAIRPERSON BERRY: Okay. It's nondebatable.
21	Thank you very much.
22	(Whereupon, the proceedings were concluded.)
23	
4	

REPORTER'S CERTIFICATE

This is to certify that the attached proceedings before: USCCR

In the Matter of: COMMISSION MEETING

were held as herein appears and that this is the original transcript thereof for the file of the Department, Commission, Administrative Law Judge or the Agency.

Official Reporter.

Dated: 1-9-97 .