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## MAINE ADVISORY COMMITTEE TO THE U.S. COMMISSION ON CIVIL RIGHTS

Limited English Proficient Students in Maine: An Assessment of Equal Educational Opportunities

> FACT-FINDING MEETING June 4, 1997

9:00 a.m. to 3:00 p.m.
Washington County Technical College
Assembly Room
RR 1, Box 22C, River Road
Calais, Maine 04619

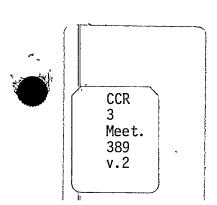
DR. BARNEY BERUBE - Chairperson

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## TENTATIVE AGENDA

- 9:00 1) Welcome, Introduction of Committee and Guests
  - Dr. Barney Berube, Chairperson, Maine Advisory Committee
  - 2) Background on Project, Administrative Procedures
    - Fernando A. Serpa, Civil Rights Analyst,
       U.S. Commission On Civil Rights
  - 3) Experiences of Limited English Proficient Students Moderator: Jerry Talbot, Maine Advisory Committee
    - Mary Basset, Parent of an LEP Student
    - Vera Francis, Parent of an LEP Student
  - 4) Implementing Programs for Limited English Proficient Students Moderator: Clair Sabattis, Maine Advisory Committee
    - Shirley Mitchell, Principal, Beatrice Rafferty School
    - Wayne Newell, Bilingual Education Consultant
    - Mike Chadwick, Principal, Calais High School
    - Cynthia Ferrill, ESL Teacher, Shead High School

## 11:30 - 12:30 LUNCH

- 12:30 5) Administration of Programs for Limited English Proficient Students
  Moderator: Ken Morgan, Maine Advisory Committee
  - Peter Harvey, Superintendent, Calais School District
  - Ronald Jenkins, Superintendent, Maine Indian Education
  - Eva Sockabasin, Education Director, Indian Township
  - Margaret Howe, Education Director, Houlton Band of Maliseet Indians
  - 6) Federal Enforcement Policy and Procedures
    - Ruth Ricker, U.S. Department of Education, Office of Civil Rights, Boston Regional Office
  - Open Comments from Members of the Audience Moderator: Dr. Barney Berube, Maine Advisory Committee
- 3:30 8) Conclusion
  - Dr. Barney Berube, Chairperson, Maine Advisory Committee

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1	CHAIRPERSON BERUBE: 1'11 Call the hearing to
2	order.
3	My name is Barney Berube, chair of the Maine
4	Advisory Committee to the U.S. Commission on Civil
5	Rights. I'll let my colleagues introduce themselves.
6	MR. TALBOT: I'm Jerry Talbot, and I'm from the
7	city of Portland.
8	MR. SERPA: I'm Fernando Serpa from the U.S.
9	Commission on Civil Rights in Washington.
10	MR. MORGAN: I'm Ken Morgan. I grew up and went to
11	school in Old Town, and I live in Bangor.
12	CHAIRPERSON BERUBE: There may be two other
13	persons, we're not sure, from the committee who may be
14	joining us, if that occurs. I don't know.
15	The Maine Advisory Committee to the U.S. Commission
16	on Civil Rights is made up of eleven citizens from the
17	state of Maine. The most obvious thing that I want to
18	point out is that and we pointed this out yesterday in
19	Fort Kent is that we are about half and half, male and
20	female, contrary to what it looks like.
21	We are having four hearings. This is the second of
22	four. And those members of the committee elected to go
23	to whatever meeting they opted to, and we ourselves opted
24	to come to these in the northern and northeastern part of
25	the state. Just that as an aside.

The Maine Advisory Committee is one such as every state has that responds to the U.S. Commission on Civil Rights. They all have an advisory committee that are, essentially, the eyes and ears, and they take a snapshot of civil rights issues in Maine based on race, sex, national origin, disability, age.

And through a series of hearings, or even just a single hearing sometimes, or a fact-finding group is able to put together data, including recommendations, to the U.S. Commission for wide-spread dissemination both nationally and, of course, in the state. And it is part of the civil rights record for the state.

And that's what we will be doing as a result of these hearings. The four hearings that -- you may have read about the coverage in this morning's Bangor Daily News about our experience yesterday in Fort Kent.

Very, very different foci in each of the four sites, but they all have in common that we're talking about language, the second-language population; in the case of Native American communities, talking, of course, about the Passamaguoddy.

Then yesterday when we were in Fort Kent, the focus was on French. We will be going to Auburn next week, as well as Portland, and we'll be talking about a variety of language groups covering recent immigrant youth attending

1	Maine schools K thru 12.
2	So, that's kind of what the focus is.
3	We know how many people were approached to speak
4	and confirmed that they would be here, but whether or not
5	they'll appear remains to be seen.
6	We probably will be a little looser with the
7	agenda. I hope you picked up a copy of the agenda as you
8	came in. If you didn't, you can. And would you also
9	please sign in, if you haven't already done so.
10	We'll take the liberty of accepting testimony
11	accepting your comments from your own perspectives as you
12	received the letter from Mr. Serpa in a little bit.
13	But, unless you wish to wait, we'll accept those
14	comments earlier.
15	But, before we do, I would like to introduce
16	Fernando Serpa from the Commission on Civil Rights.
17	MR. SERPA: Okay. Thank you. Thank you for
18	attending on behalf of the commission and commissioners.
19	We thank you for your participation, your interest in the
20	subject, and we hope to learn a lot from our meeting
21	today here in Calais.
22	The reason we are here is to gather information on
23	experiences of LEP students, limited English proficient

students; their experiences, what types of programs are

offered to them, and how the programs are administered.

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The reason we are looking at this today is, in 1995 this committee released a report called A Briefing Summary on Hate Crimes, Racial Tension, and Migrant Immigrant Workers on Civil Rights Issues in Maine.

And according to that report, which was based on a '94-'95 statistic, a survey found that approximately 3000 school age children in Maine reported that they could speak a language other than English, and that only 1700 reported by school as needing extra assistance because they were limited English proficient.

Today, that number is 3200 school age children in Maine report speaking a language other than English, and 1800 being reported as limited English proficiencies.

Since most Maine schools do receive federal funds from a variety of programs sponsored by the U.S. Department of Education, superintendents are required to submit ensurances that they are in compliance with Title VI of the Civil Rights Act, which prohibits discrimination in the educational program for all federally-protected groups.

In spite of these protections accorded to LEP children, we've also discovered data which indicates that sometimes these children are not being afforded their full educational opportunities.

The most recent survey indicates that of the 72

public school districts that enroll children of limited English proficiency, 52 percent now have established policies, commonly called LAU plan, for equal access to LEP children. That means there are 38 percent of the school districts in the state that do not.

The office of Civil Rights for the department of education requires qualified personnel -- a definition that's interpreted state by state -- be provided for LEP children. Accordingly, 35 percent -- I'm sorry. Thirty-five of Maine's public schools enrolling LEP children do not employ teachers who meet the full ESL requirements established by the state board of education.

And, finally, 40 percent of the school districts in Maine who -- with applied technology programs that also enroll LEP children have not followed through under -- on their corrective action plans, resulting in violations under Title VI.

Compelled by these foregoing conclusions, the committee has taken it upon itself to gather information around the state and see where the situation stands, and what we can do to improve the situation. And that's what we're here to do. We're here to gather information, experiences. We're not accusing or pointing fingers at anybody, we just want to work for the students and to benefit the students.

1		So	with	that,	I'11	turn	it	back	over	to	you,
2	Dr.	Berul	ne.								

CHAIRPERSON BERUBE: Okay. Since Mary Basset and

Vera Francis is not here or here yet, I'm going to move

ahead on the agenda to those who are here. And we'll ask

-- Ken, do you want to moderate the next session? Wayne

is here, and then later we'll shift back over to --

MR. MORGAN: Okay. We had one of these meetings up in Fort Kent yesterday to talk about the students who are -- the LEP students in that area, and the programs.

And what we did was to ask the participants to speak for 10 or 15 minutes, or whatever they wanted to speak, and just give their overview of the situation for limited English proficient students in the areas in which they work.

And then we'll just have a discussion with you as we try to get an overview of the situation.

So with that, Wayne -- you just walked in, but because some of the other people on the program ahead of you are not here, if you would be willing to talk to us now, we would appreciate it.

MR. NEWELL: Okay. Well, for the record, my name is Wayne Newell, and I'm a member in the Passamaquoddy community of Indian Township. I'm a member of the governing body of the tribal council. I'm also on

- sabbatical from the staff of the Indian Township School under Maine Indian Education.
- 3 MS. TINKER: I'm Jane Tinker, I'm a teacher,
- 4 bilingual teacher, for the Indian Township School.
- 5 MR. NEWELL: I have spread the word of the hearing.
- I don't know what happened, but --.

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- I am glad to be here and offer whatever I can in terms of my own views.
- 9 Since, I think, 1970, I started working with Title
  10 VII programs in various capacities, so I have some things
  11 that I can share.
  - But, you know, there's nothing like a good story to start things out with. And I guess we'll call this sort of a legend, in the sense that you have a little more permission to -- you don't have to say where it comes from, you don't have to be absolutely accurate, you can quote and you can exaggerate somewhat.
  - But, I think it will exemplify my own philosophically where I might -- the things that I'm concerned about and the outlook that I have in -- concerning bilingual education, and education's responsibility as such.
  - The story goes like this. And it could be the

    Maine Legislature, it could be somewhere else, I'm not
    quite sure. But, because it's a legend, we can imagine

1 what we want.

allegiance.

As you know, the subject has been highly

controversial, even today, because there are the

proponents of English only throughout the country.

Somehow the proponents of English only equate this to

English proficiency, or the lack of English proficiency,

and it sometimes gets equated to one's national

So the story goes, in this particular Legislature one day, it was hot and heavy, the debate pro and con was hot and heavy. And it got to be a very emotional subject for the people that were discussing whether or not they should have bilingual education in school systems or not.

And in the heat of this debate, be it the Maine Legislature or elsewhere, I don't know, one speaker got up and forever ingrained in me a quote which will live until at least I die.

And the gentleman stood up and says, if English was good enough for Jesus Christ, it's good enough for everyone else.

That gives you some kind of a perspective as to the complexity of what we're dealing with. And today I kind of want to offer -- I was reading the proposal abstract that came with the letter of invitation.

It was really interesting because, from the very

beginning days, and -- I think in 1971 is when I started to do some work in the field. In those days, the Legislature really was, let's give you these special funds to develop the special program so you can transition everybody from your native language, whatever that is, into English.

It was sort of like a real nice way of saying, we want everybody to speak English, and English only. I mean, to me, that's how I interpreted the legislation.

So, even in the beginning days of Title VII, I've been one of those people who have been really resistant to that because, I come from a background in history where there have been governmental policies that are specifically designed to get rid of all that who I was, as a tribal member, and as a person who spoke a distinct dialect or a native language, as a person who lived and was brought up in a distinct culture.

And so I come from the history where there have been actual governmental policies and legislation, and the sole purpose was to civilize me.

And so it's important for you to know that so you know that -- so you will know the context in which my views come from.

And so I've always resisted the initial language and purpose of bilingual education. And in the beginning

days I always understood bilingual education to be one in which we can transition and, therefore, there will be no more -- the emphasis on bilingual became less as these programs theoretically became more successful.

Fortunately, in 30 years, that has changed. And I think that in large part to native communities, native American communities in this land.

It's changed because, from the very onset, our primary purpose, at least in the Passamaquoddy community, was to hold onto our language. There have never been, I think, an active school policy or even a parental policy to get rid of our language.

In fact, when we started the program in 1971, our children came -- some of them were fully bilingual. In 1997, because of other factors, it seems like the more strides that we make, the more factors make it difficult for our children to be truly bilingual. It remains to be seen as to whether or not we can win the battle.

We do come from a community, in my estimation at least, that is a hundred percent limited English proficient. That the native language is still spoken in the community in both -- in Passamaquoddy Pleasant Point and Indian Township.

And a lot of us; Jane and I, for example, we grew up and our first language is Passamaquoddy. We learned

1 to speak English later on.

Our children now, if they're not bilingual, their first language is tending to be English, and we have to supplement sometimes programs to make sure that they don't lose any more ground in their native language proficiency.

And so from the very beginning days, we could see and we could sense that all of the government programs, all of the educational programs from the very beginning, prior to even when we went to school, were designed specifically so that, in time, we wouldn't speak our language.

Because of isolation, because of a relatively scarce population in this part of the country, I think the Passamaquoddys have really been lucky in the sense that the challenges which faced other New England tribes did not face us until very, very recently.

You got to keep in mind that other New England tribes, people are actually killed for speaking the language, in southern New England. We don't come from that particular heritage, but there were plenty of other things that happened to us short of shooting us to intimidate us, to lure the esteem or the affection in which we looked at our language.

Somewhere in the past 100 years it crept in, this

notion that somehow speaking English is better and it is the more proper thing.

So, given all of that as a background, we have tried in the past 30 years to try to establish some notion in the education of our children that they need to have a complete different outlook on how we educate our children.

Because, if you just bring children, like we were brought in -- we just went into school with no preparation, and we were supposed to know English because English was the language of instruction for us. I did not know for the longest time what was going on.

And the other thing is -- and this is quite unpopular, but it's a matter of record, and has to be said -- that the teachers at the time for us -- one quote that I take with me throughout my life, so it must of had an impact was: Don't speak that language, it will never get you anywhere.

And in large part, I think, that's probably why I spent a good part of my life working at this, because somewhere, even as a young person, there was a great injustice to that type of attitude.

There was a great injustice in trying to say, I'm going to educate you, but this is the way I'm going to educate you.

Or there's an injustice in the sense that says, I'm going to save your soul, but this is the way I'm going to save your soul.

You know, those are the kinds of issues that creep into all of these kinds of things. And so, when we look at education today, in 1997, a lot of those attitudes still are very pervasive in the infrastructure of the institutions that are supposed to regulate and somehow oversee what it is that we're supposed to be educated towards or with.

The Maine Department of Education is a good example of this. You know, we talk about equal access to education of people. But yet, you know, when we look at the distribution of the resources in proportion to, the percentage of people that are LEP in the state, I think you'll find a very small amount of resources are dedicated to that.

The other thing is, when we assess students -- I'm talking about infrastructure now. When we assess students, do we really ever assess their intellect, their knowingness, their humanity, by the language they use? No.

We assess students by a standardized assessment which is, in our case, a foreign language.

And so, when you publish these things in the

1	newspapers, the native schools in this state, as well as
2	the French schools in this state, are always on the
3	bottom of the list in terms of the I'm at a loss for
4	words now as to what the name of it is
5	CHAIRPERSON BERUBE: The Maine Assessment Test.
6	MR. NEWELL: Yes, the Maine Assessment Test. We're
7	always at the bottom of the list, and that's no accident.
8	It's because we would not normally fair well in
9	those things, because those things are not necessarily
10	the way in which we communicate.
11	And so, for the past 30 years, anyway, we have
12	purported an still purport, I think, as a community of
13	people it isn't that we want to forget our language
14	and know English really well.
15	We want to know English really well, but we don't
16	want to forget our language. We don't want to lose our
17	language.
18	Because, if we lose our language, we lose. It's
19	like losing an arm or a leg or a body part. You lose the
20	soul of who we are as a Passamaquoddy people.
21	And so, when we talk about equal access in terms of
22	education, we must put the importance of language, native
23	language, in that context.
24	We must always secure resources so that your
25	curriculum will reflect that.

Now, when we talk about curriculum and we talk about teacher certification, there is no instrument in Maine that deals specifically with the Wabanaki people.

There is no certification process for ESL, for when we deal with Wabanaki people.

And some of that, in my estimation, is just the shortsightedness of the Department of Education, because it has this archaic way of certification and it refuses to bend, not just for us, but for a whole bunch of other people. And that's a real problem that has to be really looked at.

Even the tribal communities have offered at different times ways in which teacher certification could be done, a way in which expertise in the local community could be recognized and held in a higher esteem than a mere exception. That's how it's been treated before.

And I think we really need to kind of scrutinize this. And that's what I mean by infrastructure. These rules that are prescribed sometimes don't bend very well when you really are trying to propose an alternative approach.

Curriculum, standardization of curriculum, is a big argument sometimes as to -- well, we can't print specific books just for a small group of people.

Well, if you're ever going to meet their needs,

- you're going to have to figure out something. And that's

  part of what we've tried to do in the past 30 years, is

  to try to develop a system of writing, develop
- publications native to our own language, and to try to teach these things in the classroom setting.

It has had limited success because most of the people that teach in the schools -- I would say

99 percent in our system -- are not native people. They have no skills in ESL. And that's probably true in a great proportion of the Maine systems anyway.

And then when you want to go to ESL, you can go to some general training but there is no specific training other than that which we would provide that people could go to even if they wanted to.

So, it's a real complicated thing. And I've thought about what it is that I wanted to suggest in coming here. And I didn't want to just have a long litany of my own personal frustrations, I wanted to offer some kind of a thing that we could look at, so that the findings of this particular commission could offer all of us in general, in Maine, some kind of a way in which to proceed.

And the nearest thing that I could think of is, we ought to conduct a specific hearing on the Maine

Department of Education, its practices and its policies,

to see as to what extent it contributes to our lack of equal access to educational opportunities.

Realizing that the Maine Department of Ed might be a sacred cow, nevertheless, I want to stand on the record and make that suggestion. Because, I think it's one of the things that I had as an administrator that I've been really frustrated with.

And, you know, it's a -- we've come a long ways in recent years, at least my community has, in working with one segment of the Department of Ed.

I'm not talking about the language minority segment of the Department of Education, I'm talking about the general infrastructure of the Maine Department of Education.

So, when I say, let's look at those shops, that's what I'm proposing. And, you know, I think we just need to look at -- really look at teacher certification, college offerings -- where is the place of Wabanakis to go other than to our own community? Where is their support?

And if there isn't, where are the resources that could aid us in building our own infrastructure. And we have done that to a certain extent, but it is difficult to sustain that.

So, that's pretty much, you know, in general what I

- wanted to come and say before the Commission today, and answer any questions that I could.

  MR. MORGAN: Thank you very much, Mr. Newell. For
- my benefit at least, to -- because I am not a person who
  is in the field of education for what I do, but -- would
  you just give me an overview of the school system for
  Passamaquoddy children? Is it through the elementary
  schools that this is done, either in Indian Township or
  Pleasant Point, and then they go on to high school in
  another community?
- In other words, is it --
- MR. NEWELL: Sure. My superintendent is here and I
  can put him to work, too, if you would like.
- MR. MORGAN: Well, if you would just give me that overview. And then I want to go back to the elementary schools in Indian Township and --
- MR. JENKINS: Can I be up there?

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- MR. MORGAN: That would be fine -- that would be nice. Thank you, Wayne.
- 20 MR. JENKINS: In the way of introduction, I'm Ron
  21 Jenkins, Superintendent of Schools for Maine Indian
  22 Education.
  - And what that means, what my job description is or what my duties are, is to oversee the three Bureau of Indian Affairs elementary schools, two of which are

1 Passamaquoddy and one which is Penobscot.

outside of Old Town.

The two Passamaquoddy schools, one at Peter Dana

Point, which is where Wayne is, and the other is Beatrice

Rafferty School, is also Passamaquoddy and I also am

responsible for Indian Island schools, which is just

These three elementary schools, K through 8
schools, are owned by the Bureau of Indian Affairs
through the Department of the Interior. We receive

10 primary funding for that component through federal

11 monies.

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We operate those, as I say, three elementary schools through Grade 8, and then, at that point, our high school students are tuitioned to several schools, depending on which of the reservations we are discussing -- it varies very slightly in terms of what schools they can access.

Peter Dana Point most commonly, for high school purposes, accesses either Lee Academy or -- and, in some cases, with a residential component, or they access Calais High School.

The students at Beatrice Rafferty School are split somewhat evenly between Shead High School and Eastport, and Calais High School.

At Indian Island School, which is Penobscot, the

majority of the high school students go to Old Town High
School, some go to John Bapst, and some to Orono High
School.

We have another two or three students who are in other schools in the state, private academies, I believe has two of our students, for example.

The funding for our high school component is primarily state monies. It would not be accurate to say all money, in either case it's federal or state. But, for the most part, the -- we access state money for the high school component, and federal money for elementary.

The reason for that, as near as I can tell, is that the Bureau of Indian Affairs does indeed own our elementary schools. We own no high schools. Do not operate our own high school, and therefore the tuition component.

MR. MORGAN: Okay. Thank you.

MR. JENKINS: But, it is somewhat confusing. I would also say -- and I meant to mention it at the very beginning -- I have worked for Indian education only since last October, and it has been a challenge, a -- well, it's been a wonderful experience, but it's been difficult to get a real handle on some of the various components.

My other background has been Maine public schools

1	for 20 or so, 20 plus years, and I taught in
2	New Hampshire for one year.
3	But, the funding and so forth and so on is unique
4	and different. The needs of our Indian students are
5	different.
6	I was not aware today and I just wanted to make
7	a quick check on that. I only heard the term
8	Passamaquoddy mentioned.
9	Is this hearing totally limited to Passamaquoddy?
10	CHAIRPERSON BERUBE: Only because Passamaquoddy
11	as a language rather than the Passamaquoddy people
12	MR. JENKINS: Right. But, you understand, of
13	course, that the Penobscots do not speak Passamaquoddy.
14	CHAIRPERSON BERUBE: That is right.
15	MR. JENKINS: Nor do the Maliseets, I believe
16	MR. NEWELL: They understand us, so they speak
17	something. Well, they speak a dialect or
18	MR. JENKINS: Yes. But, some of the answers I may
19	have it may seem strange that the superintendent of
20	schools might not be able to answer very well some of the
21	questions.
22	In the seven or eight months that I have been here,
23	I'm trying very hard to learn the very many different
24	pieces and parts, and there's still pieces and parts that

are difficult to understand and to get a real handle on.

1	MR. NEWELL: I think there's one aspect to all of
2	this, that all of this relationship which he just
3	described took place in 1980 and after. There were
4	schools long before that and before that time. It was a
5	compilation of a compilation between little mission
6	schools, and then the Department of Education, and the
7	Health and Welfare Department at one time, handled the
8	Indian education in the state.

And I think, if history serves me correctly, there was a little period when the Department of Transportation handled it.

And I don't know why that is, but -- it was way back when, when we had one-room schoolhouses.

And so it has quite a history. And about the time that I came along in 1968, '69, the state had just finished some enabling legislation to form a local school board.

So, when we're talking about local control of education, it really didn't happen much until somewhere around the '70s. Because, it took us quite a while to get kind of use to the idea that we had anything to say about the education of our children. Prior to that time we had very little to say, so there is that part of the history.

And these days it's much more difficult because, as

1	nicely as he described the setting, the structure,
2	standard-wise, we're subject to the jurisdiction of both
3	the Maine Department of Education and the Bureau of
4	Indian Affairs, so we had to meet two different sets of
5	standards.
6	And right now everybody's going through the 2000
7	stuff, and learning standards, and we have we're
8	looking at two sets. And we're trying to say, you know,
9	wait a minute, maybe we can offer an alternative here.
10	Maybe we can have a viable set unique to our needs.
11	MR. MORGAN: Now I want to turn and go back to what
12	you were talking about, your experience with the
13	Passamaquoddys at Peter Dana Point.
14	And is that where you teach?
15	MS. TINKER: Yes, I do.
16	MR. MORGAN: So feel free to make comments also.
17	The well, hopefully, after forcibly moving you
18	over into our language hasn't been a complete failure,
19	and you do have the benefit of having your own culture
20	and language and preserving it.
21	Is Passamaquoddy the first language of most
22	children on the reservation, or is English the first
23	language?

MR. NEWELL: I think it's fair to say that probably

English for the youngest members of our tribe is now

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- their first language.
- 2 But -- however, you have to really qualify that
- 3 answer, because the language that impacts them the most
- is still Passamaquoddy, because their parents --
- 5 MR. MORGAN: It's spoken in the home?
- 6 MR. NEWELL: Yes. It's very strong, and -- you
- 7 know, we could spend an awful lot of time as to why that
- 8 is.
- 9 I mean, just bear in mind that these communities
- 10 have opened up since the '60s to all of the perils, if
- 11 you will, of modern communication. Television,
- 12 automobiles, electricity -- I mean, all of these things
- are relatively new to our communities, you know, when you
- 14 really look at it.
- It is just now that we're beginning to figure out
- strategies on how to manipulate this technology to the
- 17 enhancement of our culture.
- 18 It is just now that we are hearing about the
- 19 Internet, and satellite access, and television, and
- 20 network in the community, and a list of things. That for
- 21 us is relatively new, as it is for Washington county
- per se.
- And so, there's a lot of hope ahead in the sense
- that we can turn this around. But, I think it is fair to
- say that the youngest of our population is probably some

derivation of English. I wouldn't say English in the truest sense of the word. Let's call it Passamaquoddy English for the moment, because that's what it is.

MR. MORGAN: We were going through some of this yesterday in the St. John Valley with what happened to the French culture. And here I'm truly ignorant.

I know we're talking about the spoken language.

Are we also talking about the written language as well?

MR. NEWELL: Since 1970 we're talking about a written language. Part of my own graduate work was to take a writing system which was in existence at Harvard University and to make it so that it was writeable.

So, part of my work as a graduate student was to take that into a form that could be easily transcribed with a typewriter. And we have used that system. It is now fairly well used, not just with the Passamaquoddy, but it is also used in the Maliseet communities in Canada, and in other parts of Maine.

And we have tried to -- our hope in the beginning days was to try to stabilize language also with the new system. To a certain extent it's done that, but there was some other things that we didn't count on, so we're still -- we're still looking at strategy and the need for developing that strategy is still very big.

MR. MORGAN: Then in the school system itself, in

- the elementary school system, is there a bilingual
- 2 program at all that kids participate in?
- MR. NEWELL: We have over the years tried to

  include the language as much as possible in the

  curriculum. And we have had access to Title VII funds in
- 6 our schools.

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- There's a lot of drawbacks to that, however. One
  of them was lack of adequate personnel, even though you
  have an entire community speaking the language. To
  recruit communities into the schools is difficult because
  of external standards.
  - The other thing is, it's difficult to maintain a system-wide school-wide program, even though that would be the preferred one, because you have inadequate teacher training facilities. You don't have teachers who are trained.
    - We've tried to work at it as best we know how. You have the stress of always meeting dual standards. One of the models that we looked at is to try to incorporate the mainstream of our educational package, and it's always been difficult because of these factors.
- MR. MORGAN: Okay.
- MR. NEWELL: And in parental perception, by the
  way. Even though parents value the language, and think
  it's very important, they're also intimated to thinking

that, if my child does not do well in English, they're not going to do well in life.

And, you know, some of us say that it has nothing to do with that. The fact that they do well in one or the other languages, either their native language or some other language, their ability to cope with life is probably enhanced rather than reduced.

And the question is, why is English the only way that one could succeed in life, you know. It's a fair question.

MR. MORGAN: I'm curious -- I mean, that, as it turned out from our hearing yesterday in the St. John Valley, is really a very difficult problem of a certain amount of parents resisting bilingualism and French, in part due to the world we live in, and in part due to the experience that they went through as kids, and they don't want their children to go through.

And --

MR. NEWELL: It's a legacy of the past. It's unfortunate. And part of our program has been to try to come to grips with that.

It's really unfortunate, because it happens, you know, when we first started. And we started associating ourselves with the program in Lewiston, Maine -- which I don't know if it exists anymore or not.

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1	But, a lot of the people, the adults, that talked
2	with me were very similar to the experiences I had, in
3	terms of language loss or language perception, or even
4	perception in terms of one's intellectual capabilities.

So, it's very unfortunate, and it is a reality.

That's why I mentioned it.

And you have to, while working with parents, reeducate the parents. That's not necessarily true, you know. There's no scientific educational quantitative evidence that would say that.

As a matter of fact, the findings out now say that the opposite in fact is true, you know, the studies of recently in terms of bilingualism.

It used to be that if you were bilingual, your chances were less then. Now it's the other way around.

And it's really interesting. I was just having dinner here in Calais the other night at the Chinese restaurant. And it was so nice to hear two little children -- apparently they're part of the management's family -- speaking Chinese to their parents, and then they would turn around and speak English to each other.

You know, that's kind of neat. It reminds me of my own background. Because, you know, when you have that kind of flexibility, I think you stand a much better chance to see the world in a better and wider

1 perspective. MR. MORGAN: Did you say that 90 percent of your 2 teachers are not bilingual? 3 4 MR. NEWELL: Yes, they're not tribal literate. They're not tribal literate. 5 MR. MORGAN: Is it 90 now, or is it a little bit 6 MR. NEWELL: higher? 7 MR. JENKINS: I think it's a little bit higher than 8 We -- although our policy would be to hire 9 Passamaquoddy-speaking teachers, at the present time they 10 11 do not appear to be available to us. We have at Peter Dana Point at least been able to 12 13 hire a number of ed techs from the community that work in 14 various capacities. 15 At Pleasant Point, I believe it's been even less 16 successful because of budget constraints. The ed techs from the community that we did have, as just recently as 17 18 I understand it a couple of years ago, because of budget 19 constraints, we ended up losing several of them. 20 And so we are now left with very, very few people 21 that understand even parts of the language. 22 principal is a teaching principal, and teaches part of 23 our cultural program. Again, because of money issues. 24 It varies greatly. The perception seems to be that

Indian education has a lot of money in resources because

of the federal connection. We seem to have either feast or famine.

We will go from having a pretty good money flow to far less. And if I could, since I'm talking -- at a recent conference I attended -- I think in fact Barney -- I was at with Barney -- one of the speakers -- and I'll probably get the quote wrong, I usually do.

But, he said something like this, that in providing equity for our students, it is not a matter of being sure that everybody receives the same thing, it is however a matter of being sure that all of our students receive those things that they need. Trying to tag back into what Wayne had said earlier, in trying to deal with the Department of Education around issues of presenting culture programs, and using people where we can actually get reimbursed for the expenses that we have. The department is not particularly sympathetic to us using people that provide perfectly wonderful programs for our children in our culture and the language. We can't get them certified. We can't get them into areas that they should be.

Where's the equal access there? Why is that right? It's most difficult for us.

24 MR. MORGAN: Are there any other questions of -25 CHAIRPERSON BERUBE: Oh, yes. Just as sort of a

preparatory note, when we were -- when most of us were meeting last night to plan a little bit for today, I indicated that Wayne -- because I've known him for many years now -- and to listen to Wayne very heavily, what you would be sharing with us would be -- obviously you have a long history of very high esteem and ability in talking about helping others understand Passamaquoddy experiences or, more broadly, Wabanaki nation's experiences, because you've been a little bit everywhere.

So, a preparatory note indicating that I -- I weigh very heavily what you say, and always have. I hold you in deep respect both as a friend and -- both professionally and, obviously, as a friend.

I'm reminded, as you began to speak of our experiences yesterday at Fort Kent where we heard from a variety of speakers in the St. John Valley and French, and had a relatively easy time understanding and making easily sense of everything that was being said there, which was tied to French language and culture, because I was a part of that, too, as a child.

I can't pretend, and never would, and nobody at this table would, pretend and say, yeah, I understand the issues that you raise and other native persons would raise, because we can't. It's not possible.

But, at least there's a dimension from my own

cultural experience that allows us to sort of peek in the door, if you will, and this committee allows us to do that a little bit more.

I'm particularly interested in the issues where the Department of Education is being focused upon.

I want to know, I guess, a little bit more. You have -- we have talked about the department really not having in its general broad bureaucracy and sense of the whole state focus -- and at least demographically this is a very tiny part of that, and so is the Valley for that matter, and I suppose so is Portland, too, with their very different issues tied to culture -- that the department has either in the past said no to or, in the case of this year, has said that we'll take no position on the issue of funding.

You said that there would be very little money targeted for LEPs. There's zero money at state level for LEPs, although there's been legislation proposed that would allow that to happen.

So, A, the department, no position on that.

This year, the department, no position on the bill to require multi-cultural education and instruction at the pre-service office. It doesn't mean taking all the teachers and getting them in, but just the brand new ones coming in, at least as a foundation course kind of thing,

the department's view is, we don't have a view, so as not to offend Orono, who is opposed, the University of Maine at Orono.

I mention those things because it paints a little bit of a picture. Maine educational assessment. You talked about assessment. Not at all norm -- certainly not to this culture, not at all norm to Franco culture, and God knows it's not norm to the Asian or African cultures in the southern Maine area, although there are some modifications; the MEA, where language is an issue.

You've already talked about certification. There seems to be no flexibility at all for a different mode of instruction or a different kind of instructor, if you will.

So -- and you mentioned access to higher education. When you use the word recommend -- you had a very specific recommendation, and I don't know if we can say some more about that.

But, you said something about, what we really need to do is to have sort of a broad-based hearing with the Department of Education on the kinds of issues that I listed -- that you listed.

Is there a way that you, Ron, or amongst the three of you at that table, can help us -- us, this committee, not us, the department -- us the committee frame a

1	recommendation, a recommendation that would begin to
2	strengthen that plea for bringing the Department of
3	Education to task?
4	And I'm not speaking ill of all my bosses and the
5	good people that are down there. I'm going to get into
6	trouble yet.
7	MR. NEWELL: Me neither, because a lot of them are
8	my good friends. I'm thinking about the institution.
9	The institution has remained the same, even though
10	we have all changed chairs many times in the last
11	30 years.
12	And the specific suggestion I'll even call it
13	scrutiny is to scrutinize and hold the department
14	accountable from its constituents, which we're a part
15	of that constituency on some of the things that in
16	fact they are or aren't doing.
17	A good example is the opposition from the
18	University of Maine. I have to put the University of
19	Maine system, couple it with the department.
20	I think one of the opposers was in fact from the
21	school of education, if I'm not correct
22	CHAIRPERSON BERUBE: That's correct.
23	MR. NEWELL: And I think one of the labels was, we
24	think this is rather provincial. I mean, that was a real
25	downgrading of any effort to enhance and to and to

honor people from different backgrounds when we talk
about diversity.

I talk with a lot of teachers. I seem to get a lot of correspondence on my desk of teachers in Maine in general who really want to know about Indians, you know, that kind of an inquiry, usually.

But, underneath these lines I always see that there's this great thirst for knowledge for, what does diversity mean anyway. What is it? You know, how do I phrase the question? How do I -- how do I keep from offending you? How do I -- you know, they just have a thousand questions.

I think a lot of good teachers in Maine, who are willing to explore these things, but the leadership from the institution or the department, i.e., including the University of Maine system, doesn't have the insight or the leadership to know that society is changing, this is going to be the norm.

We seem to react -- we talk about provincial. And the old provincial way, gee, it's different, therefore I should be scared of it.

And I think that if we were to frame some kind of a specific, I think that the constituency that the institutions are designed to serve ought to put together a hearing of this type to scrutinize this particular

institution, as to what the needs are, what has changed over the years, and et cetera, what are unmoveable.

Certification, for example. There's something that I cannot understand as a professional as to why there is such a reluctance to change or alter certification standards. There seems to be this bureaucracy imbedded somewhere in Augusta, and there's only a few people, and they defend it to the death.

You know, if you try to say, for example, where does Jane go for certification. She knows -- she speaks -- we speak a language other than English, and we know this language better than we know English. Our stories are linked to our personhood and is imbedded in the knowledge of this language.

Where is the certification in the department?

CHAIRPERSON BERUBE: My suggestion would be that -
the audience -- and we missed it, I think -- the state

board of education -- the department of education has to

sing to the tune of the state board who sets the policy

for the certification, and maybe that's the audience that

we should be talking about.

I didn't mean to cut you off, but --

MR. NEWELL: No. That's what I'm suggesting, though, to see where it is that we go and look. And the we, the citizenry; Wayne, the common citizen of Maine,

- can sit down to our government officials and ask them
- questions. It seems to me it's always this way.
- 3 (indicating)

And, you know, what you're doing is really
valuable, but what I'm suggesting is, let's turn the
tables around regarding some of these issues from the
ones that are most impacted.

For example, the Passamaquoddys are very impacted; what we say here, what you write and what you perceive is very important to us. There's only 6000 speakers between the Maliseets and the Passamaquoddys.

So our language survival needs are much more acute in a lot of ways then there are French. The French people have somewhere else to go. They don't have to look at the fact that their language could disappear in the next 50 years.

So in that sense the urgency of what I'm talking about is distinct and unique to -- to a lot of native language communities across this country.

One of the interesting things is -- and we are talking to an arm of the federal government, and so it's proper to raise the questions to this arm of the federal government. The government has spent many, many years trying to eradicate Native American languages -- okay -- from the 1800s on.

L	Recently, there was passed a legislation, I think
2	in the last eight years I think it's the Native
3	American Language Restoration Act, I think is the correct
4	title. And I can't remember, but there was a very small
5	amount of money, something less than \$2 million
6	allocated.

You divide that amongst three or four hundred

Indian communities, and you cannot do very much with 5 or
\$6000 to restore language or to maintain the language.

And so, you know, my -- my statement would be, put as much money into language restoration as you did for language annihilation.

That's my radical thought for the day.

CHAIRPERSON BERUBE: Indian Township data that was just released several weeks ago, or whatever, indicated that the 161 students -- at least the number I saw -- at Dana Point were -- essentially, as you said, were a hundred percent identified LEP -- not to use labels, but, because of the influence of language, that becomes the number K thru 8.

At Pleasant Point -- I know you raised it there a while back -- Pleasant Point, always unlike Peter Dana Point in a lot of ways, or Township, has zero. And you don't think, or do you, that that is an accurate picture? If 161 students have been deliberately identified because

- 1 of the language influence, Pleasant Point says the 2 number is zero. MR. NEWELL: Some of it might also be a 3 4 misunderstanding as to what -- the specific language for 5 what LEP is -- and when you've worked at it for a few 6 years, you kind of know it by heart, or even if it 7 changes a little bit. 8 In my estimation -- because it's the same community, I grew up there. You know? It's the same 9 community as the one as I live in now. 10 And if we are a hundred percent LEP, according to 11 the definition, then Pleasant Point has got to be a 12 hundred percent. It's the same constituents, it's the 13 14 same family --15 CHAIRPERSON BERUBE: So that's a data error? 16 MR. NEWELL: I think it is. 17 MR. MORGAN: The language is spoken there just 18 like --19 MR. NEWELL: Yes. 20 CHAIRPERSON BERUBE: Ron, you were nodding. Ιs 21 that --22 MR. JENKINS: I'm sure -- it has to do -- that was 23 prior to my signing anything saying what it was. that it makes an awful lot of difference. 24
- I feel certain that there's really no significant

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L	difference between the two reservations. In talking with
2	Brian Smith in Rhode Island last week, he pointed out to
3	me and I haven't thought of it in this way before
4	that I'm the only superintendent in New England who has
5	an entire population of limited English proficiency
6	students. And I believe that to be true. I don't think
7	there's any question about it.

Part of the thing -- you mentioned the word labeling. I'm not sure that it is comfortable checking off the box that says our children are limited in anything.

CHAIRPERSON BERUBE: Yeah. And that's another criticism --

MR. JENKINS: I'm a little reluctant to sign something that says our children are limited. If they're limited, it's because of the structures that have been imposed on them, it's not because of anything inherent to indicate that they're not capable or able, and are doing well in many areas.

CHAIRPERSON BERUBE: The very existence of -there's an exception to the definition of LEP that
applies; French, Russian, Spanish, all have a different
-- a different definition to follow LEP.

But, the Native American and the Inuit population, the aboriginal peoples of the U.S. have a different

- definition that allows that to be called LEP for purposes of accessing -- to get federal resources under Title VII
- 3 being the major one.
- So, that's why I raised that, not -- the label is absolutely wrong.
- But, the feds, as we know, stay with the word
  limited and what are we going to do; it's still there.
- 8 MR. MORGAN: Just one quick question about the
  9 Penobscot -- as I indicated before some of you came in, I
  10 grew up and went to school in Old Town.
- Is there just no interest at all in terms of the Penobscots in saving their language?
- MR. JENKINS: No, that's not true.
- MR. NEWELL: I think you would have to pose that question to the Penobscots.
- MR. MORGAN: I know.

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- MR. NEWELL: I want to talk about this limited

  English proficiency because, in my reading of the

  definition, and just in answer partially to your

  question, it is my belief, based on what I know, that

  even on Indian Island you have a significant portion of

  that student population that is limited English

  proficient, even though there are no visible signs.
  - Passamaquoddy inter-marriage with Penobscots have influenced the community. There are Passamaquoddy

- 1 speakers in that community.
- 2 The other thing is that Penobscot -- the Penobscot
- 3 language is not spoken, but people still know the
- 4 language -- there are still a lot of old people that know
- 5 the language. The problem is, they have no one to speak
- 6 it to.
- 7 And so, there is -- there could be a lot of
- 8 interest. In fact, they do do a lot of stuff in their
- 9 classrooms, you know, quite remarkable. They work mostly
- with the Passamaquoddy language, but their approaches are
- 11 still --.
- So, on the surface it appears to be one thing, but
- I think from my own knowledge of the day to day stuff,
- there is stuff going on in that community.
- 15 CHAIRPERSON BERUBE: In the schools at Pleasant
- Point and Indian Township, can you hear Passamaquoddy
- spoken amongst the students; students to students,
- students to teachers, teachers to teachers?
- 19 MR. NEWELL: Certainly teacher to teacher, or
- 20 teacher to student.
- 21 Probably very small student to student but there
- are, you know, words that get used by -- but, you know,
- 23 the honest answer, it's probably not very much.
- 24 And that's really interesting, because I have -- my
- youngest sister is in her mid-30s, and I'm 20 years older

- than she is. My parents got a surprise late in life.
- 2 And so my sister grew up in a Passamaquoddy-
- 3 speaking home, obviously. Both of my parents are fluent.
- But yet, my sister speaks English. If you speak to
- 5 her in Passamaquoddy, she'll answer you in English. I
- 6 don't know what that is. I don't have a particular
- 7 description for it.
- 8 All I know is that that particular generation,
- 9 while they're fluent in their knowledge of the language,
- somehow or other use English as a bridging thing, even
- 11 though my knowledge of what my sister knows -- she is
- very technical in the old language of the Passamaquoddys.
- And I don't know what that phenomena is.
- So, that's what happens. A lot of the transition
- happens that you can't understand, so maybe you use
- 16 English. You know, some of the older members do that
- 17 sometimes, you know.
- We have to remind each other, why are we speaking
- 19 English, you know, when there's no English-speaking
- 20 people, just Passamaquoddy.
- 21 I'm sure Jane and I, without even speaking about
- it, spoke English on the way down, and there were only
- two of us in the car, and we're both fluent in our
- language.
- MR. JENKINS: I have been in at least one parent-

1	administrator-student meeting which began in English, but
2	as the parent I'll say became frustrated with the way
3	it was going and how he was able to express himself, that
4	meeting turned into a meeting in Passamaquoddy. Only I
5	didn't understand what was going on, and feel badly about
6	that.

But, it -- the evidence of the language is everywhere.

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MR. SERPA: I have a question for Ms. Tinker. I'm just interested in your experiences in the classroom with the students, how they're performing, and how if, if there was a bilingual program, what you would suggest to improve or help the students with their language?

MS. TINKER: Well, I would think speaking more in their native language in the classroom. In my classroom, it's supposed to be all Passamaquoddy and no English spoken, which some of them will do, but not all. Some don't really understand the Passamaquoddy language, which is hard for them.

But, I speak to them in Passamaquoddy. They understand it, but they can't answer in Passamaquoddy. Like Wayne said, there's that bridge that they have to cross, but they're having problems on it.

But, we push our language quite seriously with the students, in everything that they do in the classroom.

1 What grades do you teach? MR. SERPA: I teach from 3rd grade to grade 8. 2 MS. TINKER: MR. MORGAN: Is that uniform in the entire -- do 3 4 all teachers do that? 5 MS. TINKER: In speaking, or --6 MR. MORGAN: Yes. 7 MS. TINKER: No, they don't, just the children. bring them into my classroom every day, all day long, the 8 9 groups that I have. 10 MR. MORGAN: Okay. Jerry? 11 MR. TALBOT: Wayne, it's always good to see you. 12 have always respected what you said. 13 MR. NEWELL: Thank you. 14 MR. TALBOT: What I was going to ask you, I think 15 Barney's already asked you, which is about the department of education. I would like to ask you a couple of 16 17 questions dealing with that same thing. 18 Who else supports you and how much support do you 19 have with that feeling about getting the department of 20 education to a meeting? Is that held by other students, 21 other classrooms, do they feel that same way? 22 And, when do you think that should be done? 23 there a time on that? And the reason why I ask you that 24 is, does that have an affect on dropouts, or does it have

an affect on students who have graduated -- does that

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1	have an affect on their working conditions and that kind
2	of thing?
3	MR. NEWELL: Well, when should it be done, I think
4	I know the answer to that much quicker. It should have
5	been done maybe 30, 40 years ago.
6	But so, right away is my answer. That's been
7	the frustration of having native people become actively
8	involved in the process.
9	The reason I speak of it is, as a bilingual
10	director and having administered these, you know,
11	different programs over many years, the one thing that I
12	hear from the community, from native people in the
13	community, from other school administrators I think
14	Barney will testify that more than one day of my
15	frustration is the lack of the department's ability to
16	recognize and find a way to truly certify and honor the
17	Passamaquoddy language as it is.
18	They're always trying to find a loophole, for
19	example. Ron spoke of Ed Tech III. Why should we hide
20	them under that umbrella? Why can't we call them
21	Passamaquoddy language instructors with full support by

I mean, why do we have to couch it in something that's existing within the structure.

the department, period.

So, in that sense, that is shared by a lot of

people. When I came back to the school in 1988, for example, Indian Township School, there were -- the only native people in the school were a couple of janitors and maybe one or two people who tried to work with language instruction. We now have a significant number of people in the community in the school.

But, we still cannot make headway. We have to call them Ed Tech this and Ed Tech that, whereas, you know -- where is the recognition? Even our pay scale, for example, of this individual who knows this language -- one of our best teachers had to leave years ago because of qualification problems. And I still think that, you know, if she worked today, she -- she was one of those people with the natural ability to teach. And she knew all there was to know from the curriculum that we have to offer, because she was a mother in the Passamaquoddy community, she knew all of the ways of the culture, and she spoke the language fluently. What else do you have to know to be a fully certified teacher in that sense?

Some of our younger ones who go now to the universities -- we have some certified teachers, unfortunately they get recruited elsewhere, and so this frustration. This thing that I speak of is shared by a lot of the adult population.

And so it's really, really difficult to have a

- stable force of teachers, for example, because -- well, one reason is that you've got to pay them tech wages as
- opposed to what I would get as a teacher in the
- 4 classroom. There is a big delineation there.

And so it's a complicated process that needs to be looked at. And I think that's one of the reasons why I would propose, you know, a gathering of this type, and we could begin to map out these things, put them all out in terms of issues and let the department try to respond to them.

MR. MORGAN: I may be stepping out of bounds, but

-- out of the bounds of this committee, but I think it's
a terrific suggestion that you're making, that sort of
the scrutiny of the department of education and the
relevant part of the University of Maine that -- that you
be the one that's calling the hearing of them and having
them testify to you, and you can ask the questions you
want to. Just reverse this process.

CHAIRPERSON BERUBE: Ron, is there viability at all of -- at least in partial response -- maybe this is off the wall, but -- charter schools for Indian education? Would that --

MR. JENKINS: I think it would have to be a great complication, because of our funding for the elementary component. But -- I don't know.

1 CHAIRPERSON BERUBE: It could be almost be divorced 2 completely from the department of ed, in that context.

MR. JENKINS: If we were to try that at the high school level, I think that we would have greater success, and it would be easier for us to accomplish.

CHAIRPERSON BERUBE: Oh, really? I would have thought the elementary.

MR. JENKINS: Only because of the funding. I may be wrong about it, but -- I would not want to lose the federal funding for the elementary to do something else. We could do an awful lot of damage in losing that.

We have -- we actually have more money available to us on a per pupil count in the elementary school than most elementary schools in the state have because of the federal component.

MR. NEWELL: We've talked for years of having a native high school. There's a lot of practical reasons, I suppose, from an administrative viewpoint as to why not to have it, because your per-pupil cost would be highly -- you know, way above average. And there would always be certification-type things.

But, I think that when you look at -- you get into the dropout thing. When you look at the dropout -- which has gotten significantly better over the years. When I went to high school, the dropout was close to 90 percent.

And so -- you know, in the time that I graduated, or even just a little bit before me, you know, a graduate at my school was an accomplishment, big accomplishment.

And now, not to go to college is becoming a standard in our community. So, there is a perception of what the community wants. Because, the communities have also changed and there's a big requirement, you know — we govern ourself, you know, and there's industry coming into the community, and there's just different opportunities available which we didn't have years ago.

The business of the high school, however, has always become -- has been put aside, because the practical questions that people raise kind of discourage you, and say it can't be done even though you would have a chance here to -- to have a unique curriculum offering which would address specific language and cultural needs, and even for those students; you know, the Micmacs, and the Maliseets up in Houlton way, and the Penobscots, there would be specific needs.

You could also address more fully the question of the technical needs, you know, the need to speak and to use English and utilize English in the professional world, or in the technological world. There's a place for those kinds of things.

What happens though is that that message gets

urgently lost in the early stages, and so we have to fight very hard for whatever little cultural enhancements or Passamaquoddy language enhancement programs that we can get in the early years.

And the other component that we have -- that we haven't talked about yet is, statistically, our youth are very vulnerable to a high degree of substance abuse and/or suicide. And that's -- that's a reality in our community. We think there's a strong link between educational opportunities and those kinds of issues. And we think that self-esteem and a high rate of suicide are a definite link to each other.

So, when we're talking about access to education, we're talking more -- more than just dollars and cents, we're talking more than regulation and certification; we're talking about human lives here. We're talking about our future in the sense that we want to give to our children coping skills so that they can cope in the world that's before them. That's what we're talking about.

And what we're talking about is an essential difference between how the main stream education describes it should be and how we view it to be in terms of cultural survival, viability, and all that.

Because, what good is it to struggle through an educational process when you end up with early stages of

- 1 alcohol abuse at a very young age.
- 2 So, you know, all of those things are intertwined.
- 3 And it's a holistic view that we have to have. We can't
- 4 separate it in nice little compartments.
- 5 CHAIRPERSON BERUBE: What's the reception been with
- 6 the state's learning results in the Indian community?
- 7 MR. JENKINS: Three years ago, I believe, about
- 8 when they -- The Bureau of Indian Affairs -- the native
- 9 American goes to a thousand, which I think is very
- similar to what the state of Maine is looking to, and so
- 11 forth and so on.
- 12 Three years ago, I believe three years ago, all
- three of the reservation school boards accepted and
- 14 adopted those goals.
- 15 CHAIRPERSON BERUBE: Which one, the BIA?
- MR. JENKINS: They adopted the BIA ones. But if
- you place the word Native American in most of those
- goals, they would look identical to the American goals of
- 19 2000.
- 20 CHAIRPERSON BERUBE: You're talking about the
- 21 target of -- the 2000 goal target for the native
- 22 community. What about the state's learning results, are
- 23 they --
- MR. JENKINS: They're so close that -- other than
- 25 the expiration component being -- it appears to be

- stronger in the Native American goals --
- 2 CHAIRPERSON BERUBE: I was trying to get a cultural
- 3 relevance between those --
- 4 MR. JENKINS: And the cultural relevance piece,
- 5 where there's specific goals maintained; cultural
- 6 components and language components -- aside from those,
- 7 everything else is essentially identified.
- 8 MR. NEWELL: I worked on the school reform plan
- 9 prior to my sabbatical. And it is as Ron describes it.
- 10 However, when it gets to the department level, to
- 11 specific personnel, it's as if the Department of Indian
- 12 Affairs and the federal government didn't exist.
- 13 What we ended up doing is, we have to dance three
- 14 times; once to the Department of Education in Maine, one
- for the Federal Bureau of Indian Affairs, and one for our
- own community. We happen to think that there's got to be
- an amalgamation there somewhere.
- Because, they're all saying the same thing, except
- 19 everybody wants their format, period. For example, in
- 20 the state format they don't want us to talk about Native
- 21 American language proficiency. They couch it in a way so
- 22 that it doesn't veer too much from the state -- you know,
- 23 the one that's already been approved.
- And, again, here is that same frustration. It's
- 25 the same bucket of clams -- to use a colloquial

expression -- but yet everybody thinks that it should be in a different size bucket. And it's really frustrating, because learning standards are learning standards.

For example, what's important for a Passamaquoddy student to know? It's important for him to know his history and his language, where he comes from, and the perception from his forefathers, his grandparents and parents.

Is it really that important for us to know first something that is foreign to us? We have to really, really think about those kinds of things.

For example, our sense of community is different from a sense of community in Maine. Property ownership, for example, is a good example. Where else in Maine do you have communal property? Nowhere that I know of.

You know, in our community we own all of our property together. And we have unwritten values and rules that govern us and teach us how to treat each other because of that situation.

That's not taught anywhere or recognized as a learning standard. Yet, as a standard, in terms of cooperation, it's integral. You know, everybody wants everybody to get along. We already know some of the secrets to that, you know.

And one of them is an accident that the federal

government forgot about us when they divided -- when they divvied up the Indian reservations all over the country, they didn't know we were in Maine, and so we sort of escaped that little perk. And so we live with that, you know.

I have a piece of property that I'm using, and everybody respects that I'm using that. I don't know what it's going to be in the next generation. My children might not even use: it, some other tribal member will.

And a lawyer would starve in our community because we don't have, you know, property transfers.

But, why I bring that up is, it's tied in to all we're talking about. And where do we honor those differences? Where do we enhance those things? They have to have a place somewhere in these standards so that when we teach our children that the Passamaquoddy community is this way, they'll get an appreciation for how it would be in other communities. These other communities are different, they're not necessarily bad, they're different. And this is why.

And that's the reason for teaching people, you know. It's not to separate them. But, if you teach their uniqueness, and if you raise the esteem that they're someone special and different, you will have the

tools to recognize other places and why they're different, and you'll eventually get the appreciation that it's okay to be different.

Now, if you look at the biggest arguments in Maine right now, it's just in tolerance. You know, we happen to be talking about gay rights at the moment. But, the issue is, we are intolerant of each other for being different. And that's what the issue is here.

When we're talking about equal access, we must find a way to be tolerant in a positive sense of all of the different things. And if we need to create a special structure to enhance the Passamaquoddy language within the departments, so let it be. So put some money into it. Put some infrastructure in to deal with when somebody calls from Indian Township and says, I've got a special need, you don't spend the rest of the day trying to fit it into a round -- a round piece into a square hole. And that's what the frustration is.

You probably see it coming out in me, because that's exactly what happens. Instead of saying, yes, yes, the Passamaquoddy people, one of the most -- I think we're the second largest language minority in the state of Maine, but yet there's no provision in the department for meeting that need. You know, I don't even know if there's any provision in the department for meeting the

1 largest minority needs, which is the French-speaking community. 2 MR. MORGAN: Are there any other questions or 3 comments? Okay. Thank you very much. And I hope you 4 5 can stay with us. Is Shirley Mitchell or Mike Chadwick or 6 Cynthia Ferrill here? No? Okay. 7 8 Mr. Pease, why don't you come forward. 9 (10:44 a.m.) MR. PEASE: I'm Charles Pease and I'm the principal 10 at Shead High School, and I've been there since the 11 spring of last year so my background as far as 12 historically is very limited. Speaking on English as a 13 14 second language, or limited English proficiency, it has 15 not been a large problem. In fact, Dr. Berube was down I 16 think it was about January of this year --17 CHAIRPERSON BERUBE: December. 18 MR. PEASE: December. -- and noted that we do not 19 have a plan in place, and we are working on that. So, we 20 are one of the 38 percent. 21 What we do notice is that there are cultural 22 differences, and I think Wayne has spoken very eloquently 23 on that. 24 Shead High School in the past has had a reputation

-- Eastport itself has had a reputation sometimes as

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1	being non-friendly. And we have worked very hard over
2	the past couple of years to change that. And as a result
3	we have a large number of Native Americans from Pleasant
4	Point that have come to school there and hope they will
5	continue.
6	We don't find language to be a problem. English
7	we find the Passamaquoddy youngsters to be very
8	proficient in English. However, culturally, their use of
9	language can I understand where it's coming from.
10	We're very, very fortunate to have Chris Altvater as a
11	liaison, and Shirley Mitchell from Beatrice Rafferty
12	School be very, very supportive, and we have worked
13	tried to work very closely with them.
14	I know my superintendent, Ron Jenkins, has met and
15	has talked often over the problems, and is trying to make
16	the situation better for Native Americans to succeed in
17	non-Indian high schools.
18	I'll answer any questions. I did not prepare

I'll answer any questions. I did not prepare anything, but I'll try to answer any questions that you have.

CHAIRPERSON BERUBE: Just a quick question. How stable are the number -- when we were down to Shead, you had 22 or 23 --

MR. PEASE: The number is quite stable. It has been one of the problems with native students, and the

fact that they have, over the years, have gone from one school to another.

And Mr. Jenkins has expressed a concern with trying

And Mr. Jenkins has expressed a concern with trying to keep students within the schools that they start.

Chris has been very beneficial in helping us do this.

We have instituted a scheduling process for next year where we're going to a semester-type situation so that students can earn credits in a half-year format.

And we feel that that will be helpful in helping all students, not just native students, but all students gain credits.

But, it has stabilized quite well.

CHAIRPERSON BERUBE: Okay. Fernando?

MR. SERPA: Yes. You mentioned you're establishing, putting together, your LAU plan right now. Can you let us know what the components are going to be of how --

MR. PEASE: We're at the exploratory stage at this point in time. We got back a report -- I guess it was in January we got the report and we've replied to it and then got back on our final acceptance and we're working on it.

It's kind of like stamping out fires. The fire that's closest to you, that's going to burn you, is going to get stomped out first. And I suspect we're going

1 to -- I expect to be working closely with the 2 superintendent this summer so we can be in compliance 3 hopefully in September. MR. SERPA: And your superintendent is? 4 5 MR. PEASE: Mr. Joe McBrine. Unfortunately, we 6 also have an IASN review today --7 CHAIRPERSON BERUBE: I knew they were in town. MR. PEASE: -- one state agency or a federal agency 8 9 I quess overseeing them. 10 MR. SERPA: Okay. 11 MR. MORGAN: I realize you've been there a 12 relatively short period of time, and I'll just go by what 13 you said about the reputation that Shead and the 14 community has. 15 MR. PEASE: Hm-hmm. 16 I was wondering if you can just MR. MORGAN: describe for us what has happened in the last couple of 17 18 years that apparently seems to be bringing about a 19 change within the school system, within the community, 20 et cetera? 21 MR. PEASE: Well, one of the problems in Eastport 22 has been the continuity of staff and administration. 23 once we are able to get a stable staff and a stable 24 administration that's able to work closely with all

community members -- and we consider Pleasant Point to be

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1	community members also. Mr. McBrine was able to come in
2	and help institute this
3	MR. MORGAN: He's relatively new also?
4	MR. PEASE: Mr. McBrine was hired as an interim
5	superintendent this past summer and has since been
6	relegated to full-time superintendent. And we have
7	reached out, inviting the school board from Pleasant
8	Point to come to the board meetings, to express any
9	concerns that they have.
10	Chris and I talk quite regularly concerning issues.
11	And he's been super. He's one of the best he's been
12	one of the best I've had the opportunity to work with.
13	And I know Cindy's worked very carefully and closely with
14	him to make sure that the needs are being met.
15	Also, the community is growing and changing
16	MR. MORGAN: The community of Eastport itself?
17	MR. PEASE: It certainly is. And it's trying to
18	become more open.
19	Plus the fact that I think media has an awful lot
20	of effect upon what happens; the way it reports stories,
21	the way it reports statements, can inflame or can diffuse
22	situations.
23	And the youngsters, the students, are able to go
24	along and function. When they come through the doors,
25	they are young people with their own problems. Their

problems are, who am I, what am I going to do, and how am
I going to get my credit.

They're not coming through with the racial issues as much as coming through with the issues of age and appropriateness of their actions and their desires.

As older community members in both Eastport and Pleasant Point -- there are, I'm still, some animosity, but they realize that we are eastern Mainers, and that is a minority unto itself.

CHAIRPERSON BERUBE: Charlie, if you could identify one thing very high on your wish list for nurturing, welcoming, continuing to do all that you believe the district can from the district's perspective of Eastport; the Passamaquoddys coming in from Pleasant Point, what would that be?

MR. PEASE: I really would like to see us continue to work closely. Sit down with Chris more often, Cindy and I, and also Shirley, and see how we can make the transition better, to continue to talk about common problems, to see if there are ways of overcoming them.

We would love to have Passamaquoddy studies. But, I'll give you an -- a case of where we have to take a look before we can put Passamaquoddy studies in. They would have to rehire a principal. They're -- they were at the point last year where they had one principal

between the high school and the elementary because they 1 2 eliminated the position because of funding. So, to grow we need support, we need financial 3 4 support, as well as the support of the community. 5 And I do believe that we are getting the support of 6 the community. I do believe that they're taking a look to see if youngsters are getting equal opportunities. 7 So, it's less a language problem than it is trying 8 9 to meet the cultural diversity. And we would -- we are 10 putting in courses. One of the things that was pointed out, we needed 11 something with cultural diversity, and that will be in 12 13 place next year, and there are a number of students 14 enrolled in that. 15 So, we're trying to make all of the progress that 16 we can to join forces, because we realize that, economically, we are all in the same boat. 17 18 MR. SERPA: Okay. Along those lines, are you 19 outreaching to the parents of the students and, if so, how are they participating in it? 20 21 MR. PEASE: In what way do you mean? 22 To help put together the plan, or any MR. SERPA: 23 suggestions -- do they have suggestions?

24 MR. PEASE: No, we haven't at this time. That's 25 one of the areas that we do need to sit down, perhaps in

- both communities, and have open houses, and to -- well,
- 2 we need a fact-finding session to find out what the
- 3 essentials are.
- 4 MR. SERPA: Okay. Thank you.
- 5 CHAIRPERSON BERUBE: Thank you.
- 6 MR. PEASE: Thank you.
- 7 (10:50 a.m.)
- 8 MR. MORGAN: Shirley Mitchell, principal at
- 9 Beatrice Rafferty School is not here, but Chris Altvater
- 10 is here. Welcome.
- 11 CHAIRPERSON BERUBE: Good morning, Chris.
- MR. ALTVATER: Good morning. I didn't prepare
- anything, I didn't even plan to do any speaking here. I
- just wanted to make a couple of comments on what was said
- earlier when Wayne was talking.
- I think, just some of my ideas and stuff concerning
- 17 language at Beatrice Rafferty School, and language in
- 18 general at Pleasant Point Reservation.
- I think for my age -- I'm 43 years old -- on down,
- 20 the language gets weaker. As Wayne referred to his
- 21 sister as understanding a lot, understanding a lot of the
- 22 technical parts, but not speaking it so much.
- And I don't know what happened myself. I
- understand a lot, but I speak limited Passamaquoddy. I'm
- not as fluent as people even a year or two older than

- 1 myself.
- And I think it was something to do with being

  afraid to make a mistake when you're speaking your own
- 4 language. We heard mostly English through other means.
- 5 But, as people get younger, the language gets
- 6 weaker. And it's -- you can see it in -- I'm afraid in
- 7 20 or 30 years, when my people and older are gone, I
- 8 don't know what the situation's going to be.
- 9 I believe that as far as the education and
- schooling, I don't think the education can do it alone.
- I think it comes a lot from the home where language is
- taught, and where it's really stressed upon.
- But, people my age and older -- I don't think it
- happens in their families very much, it's the younger
- people that are raising the children and, as I say, the
- language is getting weak. I think it's faded out fast.
- 17 As I said, what -- sitting here, I guess, trying to
- give you people some ideas of what direction they may
- need to take for us to help ourselves or whatever -- I
- don't see myself as speaking to you by saying well, you
- do this and, you know, you'll save the language.
- What I see myself sitting here saying is, what I
- think may need to be one of the things that you might be
- able to do is to encourage, like the Wabanaki Center,
- 25 work closely -- like the Wabanaki Center at the

University of Maine, work closely with -- set up some programs where people who work and speak Passamaquoddy language can show off their skills and teach them the Passamaquoddy language.

I don't think -- well, let's put it this way. On one hand I hear people saying, we need to sort of grandfather people who have been speaking Passamaquoddy and teaching Passamaquoddy, and I can see that.

But, on the other hand, I can also see the need to, like I said, show off skills for, you know, basic -- like classroom management, record keeping, and things like that.

And I think that somewhere in between we can come to like a compromise between the Department of Education, the University of Maine and, hopefully, the Wabanaki system, and the communities in general, in that we can legitimize those people who would be doing this.

And I think this is kind of like the weak area. We need to have people speaking Passamaquoddy, and legitimize -- what I mean by legitimize, I mean by pay scales, full benefits, and -- so they can feel good about themselves so they can do some of these things, because I think they'll become more confident and more secure in what they do.

So, I think I don't see it as, you know, just

1	grandfather them and say this is, you know, the way it's
2	going to be, or it's going to be anyone who speaks
3	Passamaquoddy and puts them in the classroom. I think
4	it's got to be something between saying, well, we want
5	that, but we also want to have a little bit of this.
6	It's not going to be the other way either. It's
7	not going to be someone someone mentioned someone from
8	the Department of Education saying, well, you know, you
9	need to have a college education first.
10	I just you know, I think it's something in
11	between. I think you have a unique situation where we
12	can kind of blend or meld together and have it.
13	But, other than that I really don't have any other
14	comments. But, that's just some of my thoughts and
15	ideas.
16	MR. MORGAN: Do you have someone at Pleasant Point
17	with a position similar to Jane's position in the school
18	system, or at Peter Dana Point
19	MR. ALTVATER: We have Shirley, our principal
20	MR. MORGAN: Oh, okay.
21	MR. ALTVATER: she does that, and we have one
22	other person. And, like I said, we need to have
23	Shirley's the principal as well as the language
24	instructor. And she takes care of the fifth through the
25	eighth grade, and we have another person who takes care

1 of the lower grades and -- but, it's not enough. 2 MR. MORGAN: Okay. 3 CHAIRPERSON BERUBE: By the way, for the benefit of the committee, you know, of course, that Chris is a 4 5 native and he's also the guidance counselor for the 6 school. I would just mention that for openers. 7 Ted Mitchell, who oversees the Wabanaki Center at 8 the University of Maine in Orono, points out that, I think with each year at Orono, that there is a larger 9 10 bank of students who have gone through the program; 11 native studies, and far more native persons from various 12 tribes are at the university more than ever now. 13 And if those numbers are going up and up and up, 14 that's obviously good --15 MR. ALTVATER: Indian students? 16 CHAIRPERSON BERUBE: Indian students, yeah. --17 then, would it not follow that the bank, the pool of 18 students, may be at least available? I mean, I know 19 they're not all in education, but just the numbers today 20 versus where we were ten years ago, would seem to suggest 21 that there ought to be more from whom to draw to come to 22 teach, to work, on the reservation. 23 Am I -- I know I'm oversimplifying it, but why 24 isn't it happening, maybe? 25 MR. ALTVATER: I think there are two or three

different reasons. No. 1, there's very few people with
an interest in education for one reason or another. I'm
not sure, but there are very few who go into education to
begin with.

No. 2, a lot of young people in school don't speak Passamaquoddy and, therefore, even if they did, we would still need that gap to be filled. That's why I said -- I didn't say it, I'm thinking it, it's going to need a multi-faceted approach. It's going to be more than one thing, it's not going to be just the home or the school, but it's going to be a lot of different things.

Wayne had mentioned the media, using the new technology, and whatever. And I also have another idea, using kind of like total language immersion within the school system, having classes, taking them out somewhere like in natural environments, and — like using total Passamaquoddy immersion studies.

So, basically, I -- I don't think that just having students -- more people is necessarily going to solve our dilemma right now.

CHAIRPERSON BERUBE: Thank you.

MR. TALBOT: I was going to ask that same question. So, thank you very much.

MR. MORGAN: Is there anything going on in the area of, like, people in your generation who can understand

- Passamaquoddy as -- I think you said they understand it,
- 2 but really don't use it.
- 3 MR. ALTVATER: Hm-hmm.
- 4 MR. MORGAN: Are you trying to develop yourselves
- 5 so you become fluent in it yourself?
- 6 MR. ALTVATER: Yes. I don't think there's anything
- 7 concrete going on right now. I know in the past we've
- 8 talked about having -- just using Passamaquoddy and only
- 9 Passamaquoddy, but that's -- like I say, that's in the
- 10 past. We haven't done that for a while.
- 11 MR. MORGAN: Okay.
- MR. ALTVATER: But I don't think there's anything
- 13 right now. Wayne may know more about that than I do.
- MR. MORGAN: Okay. Any comments?
- MR. SERPA: Thank you.
- 16 CHAIRPERSON BERUBE: Thank you, Chris.
- By the way, just an announcement here, if you
- haven't signed in, please do, for the record.
- 19 MR. MORGAN: Okay. That concludes that section.
- 20 CHAIRPERSON BERUBE: Is Mary Basset or
- Vera Francis, either of you here? Okay. You are?
- MS. BASSET: Mary Basset.
- 23 CHAIRPERSON BERUBE: Okay. If it's okay then,
- 24 we'll backtrack or reverse the agenda and -- since you
- 25 weren't here earlier. Would you come down? And you're

speaking as a parent, I presume? 1 MS. BASSET: Well, I thought when I spoke to 2 Mr. Serpa, I thought I was going to be a community 3 4 advocate. 5 CHAIRPERSON BERUBE: Okay. 6 MS. BASSET: I do have a granddaughter, however. 7 I'm her quardian, and she's in high school. fifteen. So, here I am. 8 9 Do you want to hear what I have to say? 10 CHAIRPERSON BERUBE: Yes. If you have any comments, you can just make those and then we'll fire 11 12 away with some questions that may be helpful to the 13 committee. 14 MS. BASSET: Okay. Well, I was just thinking while I was sitting there. I had a good friend that died in 15 16 the '70s, she was about ninety-eight. And I learned a 17 lot from her. 18 One of the things that she used to tell me about 19 her experience in education was that -- I think the 20 school went up to fifth or sixth grade, so this would 21 probably have been in the late 1800s. 22 And education consisted of each child having to 23 stand up and try to say one sentence in English. And if 24 you were able to do that then you could leave for the

25

rest of the day.

And today, what's happening in that same school is, what -- what I think is happening with language is, what I would see from my lay opinion, is vocabulary lessons.

And then I was thinking about a friend of mine who was chairman of studies at the University of

New Brunswick in Fredericton. She's had teachers who have been involved in Canada. The Mohawks are really concerned about their language.

So, they had ten speakers. And they started an immersion program in kindergarten for the first year. And then the second year they had two.

And now those same students that started in kindergarten have graduated from the university, and they're sought after by -- I mean, they applied for schools and -- companies are just dying to employ them. And they're proficient in Mohawk and English.

They teach them Mohawk up to, I think, sixth grade, and then they do English. So don't anybody think it can't be done.

And I was thinking about another -- I listened to a Canadian broadcast station, and they were interviewing an Inuit speaker. And he said that the French people in Canada are always -- they're in the forefront about their language, about their culture, you know, and a couple of those things.

And he said, I wish I had their problems. That
many speakers that could speak the native tongue. He
said -- I forget what he said, but he made a joke out of
it. He said something about crying to the language bank
or something.

And the other thing I was thinking about is, it seems to me that in order for native people, or any other minority or what have you -- in order to get eligible or be eligible for funding, they have to have the label.

And I remember when we had the war on poverty in the '60s with Johnson, my vocabulary was pretty well enriched by being economically deprived. And it was the war on poverty. Now it seems like it's a war on diversity. And no one has, I don't think, ever been able to really -- I mean, it's a buzz word. You know, you come up with these buzz words, like, of course we're diverse, so what.

And we have to get lessons to be culturally diverse. When I was at the University of Maine in Orono — I do speak Passamaquoddy. I mean, I spoke Passamaquoddy until I was six. We didn't have a kindergarten. I was born in 1934, so this would have been 1940. And I had to learn English. And I'm speaking English now, right? So, I think the labels have to — I think they just limit everybody.

But, I think the labeling and the funding that the

-- the strengths are attached to funding. Anybody who -
I think that's the person that has to be looked at.

Because, when you talk with administrators and teachers

or whatever, that's the first thing that comes out of

their mouth is, we don't have the money.

Yet, when I went to -- when I went to a school board committee meeting at Pleasant Point, there was a native man there who was begging to use the school facilities, and he couldn't use it for basketball, even though the youth would have been able to come and play basketball with him.

And the other thing I'm thinking about is, the facilities I think could be used for alternative education for people who are interested in doing it.

Because, we have a closed-circuit TV at Pleasant Point, and my nephew has offered his services for the whole summer. And he's put in one word a day on the video.

We have two fluent elders who have a museum, and they offer language for free.

The immersion program that the Mohawks had in place have invited all of the day care teachers at Pleasant Point and all of the other Wabanaki communities, yet there was no encouragement or whatever was needed to enable them to go.

1	And it seems like it's always the onus is on the
2	people who have suffered centuries of being whatever, and
3	now it's like, well, they don't want to, or the parents
4	don't want to.

But, the fact is we have a bulk of probably 70 white people in our community, and a lot of them have intermarried. And sometimes it's the white parent that doesn't want their children to have any language education.

And the other thing that I was thinking about is -you know, I'm sure that we all have probably read some
English today. We all have. I just wrote in English.
And probably all of you have -- we have natives -- we
have a person of African descent, and French, and
Hispano, and white.

But, we all read in English. And I think it's like, you have to really -- and it's like I'm looking at -- we have here -- we're having a hearing, and whenever something happens it's in response to a problem.

And I think that label first -- it's like -- I have an LEP granddaughter, but it's like -- I think those labels are detrimental most of the time.

And I was also thinking about what would constitute success for a Passamaquoddy student. When I think of that, and I look at it, I think someone has to be really

honest enough and say that -- like Chris alluded to it, or she said it, that the thing that our children struggle with the most is racism. And it's alive and well.

Alive and well in Washington County as it is throughout the whole United States and the world. It's there, because the hate crimes have -- you know, the hate crimes have escalated in Maine.

So I think that you can't compartmentalize success based on language. And like Wayne said, the children have to know their -- we have to know our history.

Because, how else can you -- I think the basic thing for a student is to have a good knowledge -- not just knowledge that's intellectual, but knowledge that's integrated in to whoever or whatever they want to do, what they read, what symbols are around them in terms of their culture.

We look around in this building and we see three flags. We see -- you know. But, in our schools we do have those symbols, but they -- I don't know how much meaning they have.

You have letters that identify -- that identify, like, the schools, in the elementary schools. And it's almost like -- I mean, it's good, the thought is there, but I think the proof and, if you want, bilingualism -- I don't know what you gentlemen -- what's the word I want?

I can't think of the word. 1

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What I was trying to say is, if you have any influence to see that funding does come, and that -- like Wayne said, that you do -- it's like you do not put various barriers and roadblocks to a native people with 6 no credentials, that they didn't have the time, or they 7 didn't have the resources. Because, we only went to the University of Maine tuition-free in the '70s and -- you know, anybody prior to the '70s -- I might be wrong, I 9 don't know, but it hasn't been too long. 10

> So, anybody prior who didn't have the opportunity to go to the University, I think if they were interested -- I think you should honor people who want to keep the language. Because, when I was at the University of Maine Orono, I was an English major. And I had to have -- I had to be proficient in a foreign language. And I almost went insane trying to learn Spanish.

And as a result, I didn't get my degree because I didn't -- I didn't have the time to spend on it. So -they said, well, maybe if you can got somebody to test you and document that you're proficient in Passamaquoddy language, we'll waive that.

So, I asked around. And they said, well, you'll have to have a Ph.D. test you. And there it is right there, you know, that says the whole story.

1	Wayne wrote me a glowing letter and said that Mary
2	Basset is proficient, and ta da ta da ta da, but it
3	didn't carry any weight.

So, it's like -- it's like lip service. You know, it's cultural diversity and LEP and -- I mean, all of that happening.

I think that all of that has to be stripped away. And I think that the proof is in really doing something and -- you know, with the community. I think that the people who are interested need to be, you know, be a part of the planning, or even just making wish lists. You know, people like my nephew. He's a strong advocate for the language. The two elders that are in the museum, we have two Passamaquoddy speaking people in the day care and Head Start. I mean, the mechanism is there.

Chris understands it. My friend Peter Alice understands it proficiently. So, it's there. And I don't think it's up to the people who are being victimized and colonized to come up with everything, because it isn't of our doing. It's almost like another buzz word, blaming the victim, and that's really what it is.

Let me see what else I put down. I think that for -- especially for children in high school -- the transition from Pleasant Point to high school is very

traumatic. But, also, I think, we can -- we cannot

overlook the role models that our children have when they

go to school. They have the role models in day care,

because they have Native American women that speak the

language.

But then our children go into the grammar school, and all of the teachers are white. I mean, what can you expect of our children when the only thing that is academically relevant to their culture is that — is the vocabulary that is taught. They call it language, but — and they do have a wonderful woman there, Gracie Davis, and she's not certified, but her heart — I'm telling you, that woman is — I mean, she's well known in the community. She would make an excellent teacher, I mean, a real teacher. I mean, she is teaching. She's an excellent teacher. She teaches, but it's like in academia, she wouldn't — like what Wayne was talking about.

So, it's a big mix. And I think -- you know, we are what we've learned. And white people have had to learn racism, and that's what has to be unlearned, because that's always running, and it's always so unaware.

It is so okay, and it is so entrenched in our culture that it's running unawarely. And I think anybody

who's interested in cultural diversity, language, what

have you, you have to work on your racism. And for

people of color we have to teach ourselves to confront it

and try to stop it. And we can do it.

And I know there was something else that I was thinking about. I think maybe -- talking about what would constitute success in Passamaquoddys. You know, it's -- it's imperative that who they are, and our history, and where we came from. It's myriad, and it's role model, and it's taught, and it's valued, and it's consistent in every step of their education, be it from kindergarten -- from day care to, if they want to get a Ph.D. I think that's the goal. And how it's achieved I think it has to be achieved with community input, with people who do want that, and from people who can pull the strings to get federal funding.

That's about all I have to say. If you have any questions, I'll try to answer them.

CHAIRPERSON BERUBE: Questions, comments?

MR. TALBOT: I have one. And I would just like to try to find out, when you said cultural diversity, and a lot of people have a misnomer as to what that means, where that stands as far as the statements are concerned.

What about racism? Do they feel the same way about racism? Many people know about racism and what that

- 1 means, and that also has an affect on people's lives and
- 2 their education and their ability.
- 3 MS. BASSET: Is that a question? I don't
- 4 understand --
- 5 MR. TALBOT: Pardon?
- 6 MS. BASSET: I don't understand your question. Did
- 7 you ask me something, or --
- 8 MR. TALBOT: Yes. Well, what I'm saying is, when
- 9 you -- would you put that in the same category? Would
- 10 you put that in the same category as far as what they
- 11 understand about racism --
- 12 MS. BASSET: Oh.
- 13 MR. TALBOT: -- what the racism means, and what the
- 14 word means to either African-Americans or Native
- Americans, or Hispanics, or whatever. Doesn't that have
- an affect on people's lives as far as their education
- 17 goes?
- 18 MS. BASSET: Hm-hmm. Right.
- 19 MR. TALBOT: Am I correct? I mean, would you feel
- 20 that way?
- MS. BASSET: I think so. I think I understand.
- You're saying that people of color don't have an
- 23 understanding of what racism is and how it --
- MR. TALBOT: Well, I take it in your statement you
- were saying that most people, and most white people,

- don't understand insofar as -- like the word cultural diversity or diversity, because it's all -- what do you call it -- labeling, all of these labels. We had labels in the 1930s, and labels in the 1940s, and labels in the 1950s. We've got all of this labeling. Everything has a label.
- And there are more labels today than there were
  before as far as what diversity means. And I think there
  are a lot of people that are now using the word racism.

  But, when we talk about racism, most people don't know
  what they're -- you know, what racism means.
- MS. BASSET: Right.
- MR. TALBOT: We all have our little definition, you know, our little -- insofar as meaning what racism is.

  What effect does that have, and what effect does that have to do with our education and how far our education -- because, I think it's an effect on our education and our -- insofar as our employment and that kind of thing.
- 19 MS. BASSET: It effects everything.
- 20 MR. TALBOT: It effects our lives.
- 21 MS. BASSET: Everything.
- MR. TALBOT: As Wayne said, it effects our lives.
- It just doesn't effect a spot in tomorrow or the next
- 24 day, it effects our lives.
- MS. BASSET: That's right.

1	MR. TALBOT: And most people don't have an effect
2	on what they're going to do with our lives.
3	MS. BASSET: Hm-hmm. And I think the most
4	insidious part about racism is the kind that we
5	internalize. I'm sure if I had been born 300 years ago,
6	I probably wouldn't have any internalized racism.
7	But, I've learned a lot. It's like being educated
8	by Roman Catholic nuns and priests, where they had
9	absolute control over the community politically,
10	spiritually I mean, even how you thought and acted
11	sexually was mandated by the church. I mean, even in my
12	day. It effected how I lived.
13	And that's like all of the messages that I got from
14	that have been internalized. Because I grew up in a
15	self-contained community of about 350 people, the same
16	community Wayne grew up in, and we were very isolated
17	geographically and historically.
18	The reason we we got the land claims is because
19	they forgot that the Indians in the northeast in the
20	northeastern part of the United States, were to be United
21	States when there was a dispute in the boundary. And

I mean, Massachusetts -- Maine was carved out of
Massachusetts when it was a native country, Passamaquoddy
territory. And then the Non-Intercourse Act got us the

they just about forgot us.

- Maine Land Claims Settlement because the federal government stole our lands.
- And so even now today our -- we are isolated geographically.

So, it's like you have a minority within a minority in a minority. And I think, on the federal level, native people are at the bottom. We are at the very bottom.

I mean, people talk about minorities, and they say Hispanic, they say African-American, Asian -- Asians are now growing, there are probably a lot of Asian people in Maine. And very rarely do you talk about Native Americans.

And I think the acid test is, how many native people have appeared on Oprah. You know, that is the thing, Oprah. And I don't think I've ever heard of a native person being on Oprah. So, that's the litmus test of this ability.

We are very invisible. And then it's like -- it's really a very bad comment on everything and everyone that the people that gave the real estate to make the United States the strongest country -- you know, it's like -- and it's you've never paid the landlord, you know.

I always say, I wonder what kind of a super -- I wonder what the United States would be if the land was in was Antarctica. You know, it's like --. And people --

- the other thing, too, is I was talking to a student this
  morning. One of the things that Wabanaki children are
  never taught, that genocide was practiced on them. By
  rights, we're not supposed to be here, but we're still
- And I would like to stop that cycle of having to
  beg and having to justify and having to be labeled before
  you get help. I think that has to stop. I really do.
- 9 MR. SERPA: You talked about high school students
  10 transitioning. And you're a guardian of a high school
  11 student?
- MS. BASSET: Yes.

here.

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- MR. SERPA: Can you talk about her experience?
- MS. BASSET: Her experience individually?
- MR. SERPA: Yes.
- MS. BASSET: Well, she's very dark. She has a native dad and a native mom. And she's popular.
- And she transferred in the mid-year because -- I
  think a combination. They experienced the peer pressure,
  the boy-girl thing.
  - But, when you're at Pleasant Point, it's like you go to school with all these children from kindergarten to 8th grade and then you go off the community, and it's a whole different new world. And she finally -- you know, she was being harassed by a group of white girls, three

- 1 or four white girls.
- 2 And then the other girls were being -- you know,
- 3 there was a lot of -- I don't know what you call it.
- 4 There was a lot of -- I don't know the word they call it.
- 5 They weren't getting along, the girls.
- And so, when she would come home she would be upset
- 7 about someone said to her. And I talked to her. Every
- 8 day we talked.
- 9 And one day she came home and -- I can't believe
- 10 I'm doing this. I mean -- one of the reasons that I
- 11 couldn't do anything is, she spoke to me in confidence.
- 12 And that's like, here you are, you're trying to work with
- someone that age, and she talks to you, but please don't
- 14 say anything.
- And here you are. Anyway, it came down to -- you
- 16 know, she would get upset.
- And I would say, you know, violence does not do it.
- Just don't say or do anything.
- And finally one day she came and she said, I can't
- 20 take it anymore. She was very unhappy. So, she
- 21 transferred in mid-year.
- 22 And she went to boarding school at Lee, which is
- about 80, 85 miles from here. And I took her there. And
- I immediately saw the difference. I mean, it was just --
- I had been to Lee before, but I guess I saw it through

- 1 different eyes.
- 2 And she said that, you know, the teachers talked to
- 3 her, are you this one's sister, you know, he was here
- 4 three years ago.
- 5 And I think part of it is because it's in the
- 6 country, and there's a lot of working class people that
- 7 go there, like the farmers.
- And it seems very homey. It's because they're
- 9 self-contained and it's a private school.
- 10 And they have genuine -- they know the students
- 11 because the children live there, and the people like it
- 12 -- the kids like it. They're paid attention to. And
- they're really -- you know, they take pride in who they
- 14 are.
- Oh, you're from Pleasant Point. That's great.
- And that, I think, is what the kids -- why the kids
- are attracted to Lee. They feel validated for who they
- 18 are. And even when they didn't have the -- I might be
- 19 wrong, Chris could talk more about this.
- But, they're very interested in the -- trying to
- get a cultural program going. I don't know what the
- 22 status of it is now -- they used to. I don't know about
- 23 now.
- And that's a big difference. I mean, children
- 25 know. It's like, you know, if you want to know what's

- going on, talk to the children. They're very intuitive,
- 2 you know. They have to read the adults for them to
- 3 survive, and they know when they're being thought well
- of, just like I do when I went to school.
- 5 MR. SERPA: What high school is she at?
- 6 MS. BASSET: Shead. It is five miles away. I
- 7 wanted her to go there because I wanted her -- I mean, in
- three more years she'll be out of the house.
- 9 MR. SERPA: And the difficulty she was encountering
- 10 was based on her race?
- MS. BASSET: Some of it, I think. But, I think a
- lot of it is the boy-girl thing. She's very attractive,
- and she's popular.
- But, she told me about all the things that the
- other kids have encountered. And they're also -- she
- 16 said that one, two, three boys are going to transfer from
- 17 Calais to Eastport High School to get back on some of the
- 18 white kids, and get into a fight.
- 19 And, you know, we talked about that, and talked
- 20 about it. I mean, we talk almost every day of what was
- 21 going on.
- 22 It seemed like the things that were going on with
- 23 the -- I don't know if it was the transition or whatever,
- 24 that was the topic of conversation more than how are you
- doing in school. That took precedent, you know.

1	And it was difficult on me, too. Because, you
2	know, you want your children to go to school and not have
3	to deal with all of these other things. But, it's a
4	reality. It's there. It's there, and it's well and
5	alive. I mean, why should it die? It's been here for
6	how many years, and it's still there. Except now I think
7	it has a benevolent face, and it's kinder. It's not so
8	overt as it used to be, because we have money now. And
9	we have purchased some integrity and financial respect in
10	the Passamaquoddy tribe. People respect us now because
11	we have a lot of money, and we have clout.

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But, if no one has worked on these things, then why should there be any change. So I think it incumbent on anybody that deals with native people of the area to look at racism, and how it's being operated, be it internalized, or be it -- we are what we were taught. And these lessons are taught.

I mean, you look at what happened with Tiger Woods. Where's that come from? Why would someone say that? It's there.

But, it's the most difficult thing that we have to look at, and that's the one thing that has to change, and then we can say that we do celebrate cultural diversity. I think the thing is, try to celebrate our own culture first.

1	And we get the flip side of it, you know. Our kids
2	are sometime idealized. Oh, my gosh, you know, it's like
3	this Pocahontas, and it's like now it's princesses.
4	Oh, you know, you're so beautiful.
5	It's either on somewhere in the middle we're
6	just human beings, and there's a different culture. And
7	we have a beautiful language that merits preservation and
8	affirmation and financial help, you know, because we
9	could do it. We could do it.
10	MR. MORGAN: Thank you. Any other comments?
11	CHAIRPERSON BERUBE: Thank you for your valued
12	insight. I assume Vera Francis is not present. We're
13	almost right on time, actually.
14	We're going to recess until 12:30, so many of you
15	can rejoin us.
16	(Whereupon the meeting was recessed at 11:35 and
17	was resumed at 2:10 p.m. this date.)
18	* * * * * *
19	(In the absence of Chairperson Barney Berube, the
20	co-chairperson duties were assumed by Jerry Talbot.)
21	CHAIRPERSON TALBOT: Why don't we get started for
22	the afternoon session. And I would like to welcome all
23	of you, and I'm glad we can get started again.
24	At this point I think it's okay if we can hear from
25	Ruth Ricker. Why don't you just introduce yourself and

1 then we can go ahead.

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- 2 MS. RICKER: My name's Ruth Ricker, I'm a civil
- 3 rights investigator with the U.S. Department of
- 4 Education, office of Civil Rights, the regional office in
- 5 Boston, which serves the six New England states.

6 And our office enforces several Civil Rights

7 statutes, including Title VI of the Civil Rights Act of

8 1964, which prohibits discrimination on the basis of

9 race, national origin and color in institutions or

organizations that receive federal funding, specifically

for us from the U.S. Department of Education.

So, that's primarily school districts and some private schools. And like in some states, including New England, including Maine, there are public and

private academies, secondary schools.

And almost all private and public colleges, state universities, state colleges, any postsecondary school, receives federal funding through -- at least through the financial aid, federal financial aid that many students attending the schools would be receiving.

And so in that way we have jurisdiction over school districts and all colleges and universities, and some other schools, and libraries and a few other institutions.

So, our interest in this area is as the major Civil

Rights agency that's enforcing Title VI as it applies to schools and colleges and, specifically, in terms of the rights of Native American students, and specifically in the northern New England states, specifically Maine, we've initiated a project where we're working cooperatively with other federal and state agencies, and also school districts and community organizations and individuals -- individual community leaders to try and identify what specific current issues are with foreign and Native American students, and specifically at elementary secondary schools at this point, although we do have an interest in any issues that may apply to colleges.

But, that's not what we're zeroing in on right now.

Our primary interest is at the elementary secondary

level, and the concerns and issues that the Native

American students have.

And we recognize that in the four different tribal communities, there are different school set-ups in terms of the -- in the Houlton and Presque Isle areas in Aroostook County, where the students, K through 12 are in public school districts, and so there are certain kinds of issues there for the whole time that they may be in public school.

And then for students in Penobscot and Washington

County, in terms of the issues that they may have as they transition from their local school that -- whereas --where there's a higher percentage of American students to secondary schools, whether it's public, or private secondary schools, where the -- there may be more problems assimilating and with harassment potentially. Guidance counselors offer different treatment perhaps in terms of guidance counseling. 

Things that we've heard somewhat anecdotically, we now want to get into more and see what the specific current issues are and find ways that we can help the local communities and school districts address the issues in a proactive way and, if necessary, later in a more investigative way if we need to, which is more of our traditional kind of operation; investigating complaints where we go on site and interview people, and do file reviews, and make findings.

That's our interest and jurisdiction in this arena, and we're here briefly today, and many apologies for that. And we'll be having a meeting tomorrow at the University of Maine Orono where we will be delving into this much more deeply.

Thank you.

CHAIRPERSON TALBOT: Thank you. And I apologize again for not meeting you. Is there anybody else that

1	would like to come before the hearing?
2	MR. SERPA: Can we just ask questions of Ruth?
3	CHAIRPERSON TALBOT: Yes.
4	MR. SERPA: Actually, I have a few questions,
5	Miss Ricker.
6	What prompted your interest in the Maine area? Was
7	there a specific incident or that you heard of, or
8	MS. RICKER: Not one incident. We've been kind of
9	scoping it out for the last couple of years, talking to
10	several people at the Maine Department of Ed over the
11	last couple of years, and then talking to the Attorney
12	General's office in the last year or so, and and as we
13	went in deeper, we met more community people, and that
14	reinforced the idea that this is still an issue, which we
15	weren't sure if there were still concerns, or if there
16	were enough concerns to warrant our making a
17	We have to select, of the few projects that we go
18	into proactively, where we initiate the projects we
19	have to select where we put that energy and make the
20	trips and so forth.
21	And so, looking at the systemic systemically,
22	that there may still be deep issues here in terms of
23	equal access to education for Native American students,
24	then it's an area to get into.

Because, we get very few -- for many national

1	origin or race, minority groupS, we get very few Title VI
2	complaints even now. We never really have gotten that
3	many of them.

So it's an area where we're primarily -- where, primarily, most of our work is proactive. And so identifying outside or urban areas where it's more obvious what the concerns are, they get a lot more publicity and so forth -- identifying where in the other New England states there are still Title VI areas.

And this seemed to be a major one the more we looked at it.

MR. SERPA: Can you give any examples of what type of problems or issues --

MS. RICKER: Issues in terms of racial harassment. And from our sense of different anecdotes and so forth that people had recently had occurred to Native American families' children, and children within the community of applicants that we were talking to, and the Attorney General's office, in terms of racial harassment and issues of steering, in terms of dissuading people at the high school level from pursuing very academically oriented students from pursuing a four-year college education, and steering towards a two-year program.

Problems with concerns about ability grouping -- which we have concerns in -- in a number of school

1	districts, in urban and suburban, and here, in terms
2	of this field or arena, in terms of the impact that
3	ability grouping has on certain minority groups, whether
4	it's in an urban location, whether it's bilingual
5	Hispanic children, or African-American children, or
6	Native American children here.

I think those were the three major areas. And then, under all of that, the sense of environmental kinds of things in terms of the outside community that fester in terms of -- which certainly our office, or any one agency can't get to easily, but that -- that those attitudes that may not have changed as much as some outsiders might think they have in the last couple of decades, so that that allows some things that are more subtle to still be there.

And there seems to be stories of that in terms of how mascots might be perceived, like school mascots, and issues that some people might feel are pretty subtle, but still, if they're not even seen as issues, then that can add another layer of problems to the more succinct or egregious seeming kinds of issues like racial harassment, or segregation impacts from segregation effects from ability grouping.

MR. SERPA: Okay.

25 CHAIRPERSON TALBOT: Ken.

1	MR. MORGAN: Hi. I'm Ken Morgan, I'm from Bangor.
2	It's nice to meet you, Ruth.
3	The question I was going to ask you in a way
4	you've already answered, but
5	As you probably know, we're holding this
6	committee is holding four days of hearing
7	MS. RICKER: Hm-hmm.
8	MR. MORGAN: this one having to do with Native
9	Americans. We did one yesterday in Fort Kent with
LO	Francophones, and we're doing one in Auburn primarily
11	with migrant workers and one in Portland where there are
12	a lot of different minorities.
13	And I was going to ask you this is what you've
14	already answered if you get many complaints, not only
15	from the Native American community or component, but from
16	any component at all to trigger your activity in any way
17	in Maine.
18	And I think you said you get very little.
19	MS. RICKER: Hm-hmm.
20	MR. MORGAN: And I'm curious to know why you think
21	that that's the case, that you because we, and I'm
22	sure you, and in particular some people that were working
23	with that we're working with, whether they be
24	Franco-Americans, or Native Americans, or whatever, there
25	are indeed many problems and deficiencies.

So -- I mean, I could think of one or two things
maybe why you don't get many complaints, but I would like
to hear what your perspective is.

MS. RICKER: My sense just as an investigator, and -- but I am one of the people that mans the phones at work in terms of when outside calls come in when folks are -- people from the community are -- whether they're calling from the school as a -- as a school employee, or whether they're calling from -- as a parent or an advocate looking for information about our office, and possibly filing a complaint, or just getting information on what their rights are.

My sense is that -- and we certainly don't get
Title VI complaints, many Title VI complaints at all at
any level of school.

And it isn't just our region, but it's probably more our region than, you know, the Chicago region, or Dallas, or San Francisco. I think they get more Title VI complaints than we do.

But, even nationally, there's very few. And -- even from the urban location.

And my sense is that large established advocacy groups, Title VI oriented advocacy groups, are more likely to -- and this probably -- there's probably a number of reasons; real and perceived, perhaps, but some

real ones -- file in court, like, say, than file a complaint with us.

Say in terms of any Title VI issues around the Boston public schools, which there are certainly are in terms of school assignment issues; race issues and things like that, and a minority-majority kind of urban school system -- and Title VI issues around Boston schools or in the urban school district are very rarely filed with us.

If -- and an advocacy group that knows its rights, and knows if they're going to go somewhere, they'll go to court rather than come to us, and there's probably historical reasons for that, or perception real -- you know, combination.

In terms of northern New England, probably -- my sense is that advocacy groups that would be more likely to file a complaint then, say, an individual. An individual aggrieved parent may not know where to go. They may not even know about the Human Rights Commission or the Maine Department of Ed in Augusta, let alone about us, even though, theoretically, there's a reference to us in school materials.

But, even an advocacy organization frequently -they may be vaguely aware that we exist, but there's even
less communication. That's one reason why we try to -we try some outreach when we can to Title VI and other

1	advocacy organizations in northern New England, as well
2	as in urban areas, to get the information out for when a
3	group feels that there's an egregious situation, they can
4	file a complaint with our office, and know that they
5	don't even have to hire an attorney to do that.

So, it doesn't require the financing that it does to go to court. All they have to do is file the complaint with a description of their allegations, and we'll take it from there. We'll do all of the research.

And then we'll -- if we find civil rights violations, we will negotiate a resolution with the school district or the college that will put -- that will alleviate, take away the discrimination.

It doesn't make whole or the kinds of remedies one would get from court, but occasionally people filing any kind of civil rights complaint with us would then, if found in their favor, like a violation, they sometimes then go to court with that.

Because, we've done some of the research, we've found a violation, and they can take that to court.

But, at any rate, I'm not sure exactly why people don't file complaints with us. I'm not -- I think it's partially that they're not too familiar with what we are able to do.

And there are times when -- I mean NAACP certainly

- 1 knows about us, and makes it -- and makes a deliberate 2 decision to file in court when they're representing a
- 3 school district or whatever, as opposed to -- or against
- a school district, as opposed to filing with us.

- But -- and, there are decisions that we make that

  would, at the end of an investigation, not go as far as

  an advocacy organization may feel that they would get if

  they went to court.
- And so that may be an informated opinion when you look at the risk benefit of filing with an agency that's free, versus going to court.
  - But, the saddest part, I think, is if they don't even know about us as an option, that they can file with us.
    - And some of the more subtle things are certainly harder to get in a specific individual complaint investigation. The subtle kind of things that -- in one kid's situation, there may not be enough there to rise to the level of a violation that we can ferret out, whereas if we're looking systemically at a class case, filed against a whole class of children, students, then we may be able to find more because we can dig a lot deeper and look systemically at patterns.
  - And the people may not be aware that we have the ability to do that. And we have -- relative to other

- civil rights agencies, we're -- our investigation starts
  with -- starts within a month of when we receive the
  complaint. There's no -- what's the word -- backlog.
- MR. MORGAN: Have you ever had a situation from

  Maine, that originated in Maine, a complaint filed for a

  system -- a school system that was in Maine not having a

  LAU plan for example, that type of thing?
- 8 MS. RICKER: I'm trying to think if specifically we 9 have. I'm not sure.
- I think there have been Title VI cases, very few,

  but I'm not sure if any have been specifically LAU in

  terms of limited English proficient students.
- And if I knew of any, I mean, I would say so, but
  I'm not sure how much I could get into it anyway. But,
  I'm honestly not sure if we have had any complaints.

- And I don't think we've had any compliance reviews up here. Hopefully, at least one of the people from our LAU team will be at the central and southern Maine hearing all day, and -- so they'll actually hear what other people testify about. And they're very interested in knowing what the situation is.
- MR. MORGAN: Is your office or any other -- do you from time to time, or do you engage in, or do you brainstorm about a -- in effect, an educational plan to inform other than advocacy groups about what groups of

peoples' rights are and what can be done about it?

MS. RICKER: Well, we're probably not even very
good at getting it out to the advocacy groups, which at
least is something that's achievable because there's
knowingness of them, and you learn who they are by

6 talking to different agencies.

But, in terms of the general public, we don't currently have any public service announcements that OCR uses. And, as an agency, we don't seek publicity, in that we don't publish findings, we don't send them as press releases to the press corps so that -- complainants or advocates and so forth are able to do that.

But, if they don't specifically do that -- and, of course, they would be more likely to do that if they filed a class complaint than if they filed a complaint on their one child situation, you know, for privacy reasons.

But, it is not a current -- what's the word -- you know, practice of us as a federal agency, not just the New England office, to seek publicity in that way.

We put some efforts, one FTE -- one person equivalent; 50 percent of my time and 50 percent of somebody else's time doing technical assistance which is, theoretically, that.

But, primarily, most of our time is spent just answering phone calls, responding to inquiries from the

- outside, but not going outside and talking about OCR uninvited.
- And we don't even go to all of the invitations.
- 4 Unfortunately, most of the -- in this context, most of
- 5 the invitations are in the 504 disability area to do
- 6 training and stuff like that, not even in Title VI.
- 7 But, I'm not sure -- or Title IX, the Gender Equity
- 8 Law. And those are our big three; disability, gender,
- 9 and Title VI.
- But, even if we got more invitations, I'm not sure
- 11 how much more we would be able to do to get out of the
- office. But, certainly, that would promote more
- awareness.
- MR. SERPA: A few more questions.
- You don't go proactively looking for cases?
- 16 MS. RICKER: Some, on a limited basis. We consider
- this project proactive, because there wasn't a specific
- 18 complaint.
- 19 MR. SERPA: Okay.
- 20 MS. RICKER: But, we do a certain number -- now
- 21 it's 40 percent of our time as an office are proactive
- cases now for this fiscal year, that's half over, and our
- 23 planning for next year -- and, actually, this project
- bridges both years. It's supposed to be one year, and
- 25 it's evolved.

And so, a lot of our time goes into that, but then it's split up by the LAU team and -- we have a team that is -- we have three proactive teams; a team that's looking at primarily the statistical or representation of minority children in special ed programs, and in certain classifications of special ed. And that's primarily in urban districts, African-American, Hispanic children.

And then the LAU team and the team that we're on, which kind of is a catchall -- we're looking at -- we're learning about and doing some reviews, which are investigations that we initiated, as opposed to complaint investigation, in the area of ability grouping, as that applies to both genders in vocational schools, and by race or national origin in urban districts, or -- and that's where we try to fit this one in.

We see it more of a national origin race kind of issue than LAU, but -- which is why we have it.

But that's -- and we look at racial harassment occasionally, but ability groupings are our major area.

That's where most of our cases are, as compliance reviews in those areas, but still limited because those tend to be bigger projects. And so they're limited in number when you compare them to the numbers of complaints we get, which are like in the hundreds, but those are primarily special ed and -- under 504 laws, and a few at

- the college level in terms of disability.
- 2 MR. SERPA: About how many Title VI complaints do
- 3 you actually receive a year?
- 4 MS. RICKER: Complaints, it's probably -- I don't
- 5 know, maybe ten or 12 or something. It's very small.
- And then the investigations that these three
- 7 proactive teams do are probably actually the same number,
- because they're bigger.
- 9 They're looking at, you know, the whole special ed
- 10 program in a large urban district, or something like
- 11 that, or the whole LAU program and -- they tend to go to
- 12 -- the LAU team tends to go to middle size and smaller
- 13 urban districts.
- MR. SERPA: All right. And how long does it take
- to close a case, or --
- MS. RICKER: It's -- compliance reviews are usually
- 17 longer than complaints, because a complaint can be just a
- couple of months depending on the complexity. A Title VI
- complaint will probably be more complex and take longer
- depending on the complexity, although we might be able to
- 21 mediate an actual complaint.
- A compliance review that we initiate can take the
- 23 better part of a year, but -- and then we take into
- 24 account the amount of work that we can do over the summer
- 25 when only certain people are available to work with and

1	interview	and	oversee	us	us	digging	through	their	files
2	and stuff.								

But, a -- approximately a year. And then a lot of our effort now goes into the monitoring of the agreement that we negotiate with the school district or the college president at the end of the investigation.

And then we monitor that agreement for, usually, several years as they implement the steps. Because, often, the things that we're asking them to do are kind of systemic.

And also some may take a while to implement, but also we want to monitor to ensure that they're actually doing it, and to see what the outcome is.

We didn't used to put as much effort into monitoring as we do now. It mostly went into the actual investigation and -- and not so much into seeing what actually happened at the end of the investigation, which is more important.

MR. SERPA: What happens if they are not fulfilling their agreement?

MS. RICKER: We can reinvestigate, go back on site.

The eventual stick, or the eventual thing that we're hanging over them in enforcement is that we are able to, because our authority comes from the federal funding -- our agency has the authority to pull federal

funding. That is not a process that is taken lightly, 1 and not even done by our actual office in Boston. 2 goes through our headquarters at the Department of 3 4 Justice, and administrative hearings and so forth. But, usually we're able to reinvestigate as much as 5 6 we have to, and reconfigure an agreement. 7 There's no real penalty. I mean, there's not as much teeth as there might be through another route in 8 9 that case. 10 But, sometimes we're able to finesse things. if -- in cooperation with community people, we may be 11 12 able to change some attitudes that can finesse it more 13 than some of the other leverage that we may have. 14 MR. SERPA: Okay. One last question. How large is your office? 15 16 MS. RICKER: How large? 17 MR. SERPA: Yes. 18 MS. RICKER: We have about 40, 50 people -- 40? 19 Used to be 50? 20 That's investigators -- investigators would be the 21 largest number of people. Small number of support staff, 22 small number of management, smaller than it used to be. 23 Reinventing government there. 24 And some attorneys. Some attorneys who are acting

as attorneys, and some attorneys who are investigators.

Т	MR. SERFA: Okay. Illalik you.
2	CHAIRPERSON TALBOT: I have a question. And a
3	question that I have is that in other words, if
4	somebody or an organization was was to file a
5	complaint with your office from the state of Maine, would
6	you work through or would you ask for assistance from,
7	say, the State of Maine Department of Human Resources?
8	MS. RICKER: From the Maine Department of
9	Education, or
10	CHAIRPERSON TALBOT: No, the Department of Human
11	Resources
12	MS. RICKER: No
13	CHAIRPERSON TALBOT: I mean, do you work through
14	them, or do you work by yourself
15	MS. RICKER: We work by ourselves
16	CHAIRPERSON TALBOT: You're not looking for them
17	for support or finding out where they're going?
18	MS. RICKER: No. We would collaborate or stay in
19	touch with the Maine Department of Education in these
20	arenas, specifically, as opposed to like disability, or
21	perhaps there, too.
22	But, in these kinds of community issues, we would
23	certainly talk with talk with or touch base with and
24	see what they've done, what they're doing, what they know
25	about people that they know; the Attorney General's in

1	Augusta,	the Ma	ine D	epartment	of	Educat	cion,	the I	Human
2	Rights C	ommissi	on in	Augusta,	to	touch	base	with	them.

And if they're already doing something in that

area, we might be working with them, or somehow --.

If they're literally -- if another agency, like the Human Rights Commission, or the Department of Education -- although, less likely them -- or the AG's office, were actually investigating the very same allegation, or if the very same allegation about the same school district -- the same issue in terms of harassment, or all of the issues, depending on what was cited -- if the very same issues for the same school, same population, were being investigated or entertained in court at the same time, then we would put the complaint on hold, we wouldn't investigate.

But, if it's only filed with us, we would collaborate or at least consult with other state and federal -- I guess that's really not really applicable to other state agencies -- that have some familiarity so that we're not starting off without any idea, but also to see what inroads they've made.

And certainly -- even on this project, which is not so investigative, we've gotten -- most of the people we've met are because of the Attorney General's office and the Department of Education, mostly the AG's office

- 1 has led us to the advocates and the community people that
- 2 we've met.
- 3 The school district people, we know how to find
- 4 them ourselves, but --.
- 5 So that's kind of -- does that --
- 6 CHAIRPERSON TALBOT: Yes.
- MS. RICKER: But, we supply our own labor, if that's your -- so we come up here ourselves, usually on
- 9 time, and actually do the investigation ourselves.
- 10 CHAIRMAN TALBOT: I guess where I'm coming from is
- what you're saying, and that is, if someone up here has a
- complaint, and files it with you, they want to be able to
- depend upon you, or they want to depend on that agency --
- you know, they still have to depend on this agency over
- here, or that agency over here.
- MS. RICKER: Hm-hmm. Well, EEOC, which is a sister
- 17 civil rights agency to the Civil Rights Commission to
- ourselves at the federal level, for employment
- 19 complaints, like in Title VII, the race, color and
- 20 national origin statute, they -- they work much more in
- 21 partnership in terms of conducting investigations with
- 22 the Human Rights Commissions in the different state
- 23 agencies.
- 24 And so that -- I know at least in Massachusetts, if
- 25 someone files -- and I'm assuming it's the same in other

1 If someone files a complaint with the state 2 agency there, the Mass Commission Against Discrimination 3 there, the same as the Human Rights Commission here, it's 4 filed jointly. 5 Like even though they have filed with one, it's 6 filed jointly with both; whether or not they filed with 7 the USEEOC or the Mass Commission Against Discrimination. 8 So, it's done in tandem, and one agency or the other will 9 follow up on it; whereas, with us, it's just us even 10 though we have the same --. 11 It's analagous between us and the Mass department and the Maine Department of Education, but it's not the 12 13 same -- we don't use them in that way. We just pick 14 their brain and then go on and do our thing. 15 CHAIRPERSON TALBOT: Okay. Are there any 16 questions? 17 MR. MORGAN: I just wanted to ask anybody who's left here in the room -- I would like to give them the 18 19 opportunity, if they have any questions that they wanted to ask Ruth or --. Okay. 20 21 CHAIRPERSON TALBOT: Seeing that it's as quiet as 22 it is, I think we can bring this meeting to an end. tried this afternoon to accommodate you, and I appreciate 23

25 Maybe -- I don't know, Fernando, if you want to say

24

your comments.

1	Some criting of
2	MR. SERPA: Well, I do appreciate everyone sticking
3	to the end, and does anyone else have any comments or
4	any statements or anything they want to make?
5	No? Well then
6	CHAIRPERSON TALBOT: I think I would like to be
7	able to say that insofar as we would like you
8	everybody who has spoken will get a copy of the report.
9	And I think at some point we'll be doing that report
10	it will probably be by the end of the year, and hopefully
11	getting that report by the first part of the year so you
12	can have we'll get that back to the Education
13	Commission.
14	Otherwise than that, I would have to say that we
15	will bring this meeting to a close. And I want to thank
16	you very much for being here and for listening to us, and
17	for us to be able to listen to your comments.
18	(Completed this fact-finding meeting at 2:47 p.m.
19	this date.)
20	
21	
22	
23	
24	
25	

## CERTIFICATE

I, Donald E. Thompson, Notary Public, in and for the state of Maine, hereby certify that the foregoing pages are an accurate transcription of the hearing on June 3, 1997.

IN WITNESS WHEREOF, I subscribe my hand and affix my seal this 4th day of June 1997.

Dated at Bangor, Maine.

Donald E. Thompson, RPR, Notary Public

My commission expires November 16, 1999.