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ORIGINAL

MINNESOTA ADVISORY COMMITTEE

TO THE

U.S. COMMISSION ON CIVIL RIGHTS

Community Forum: Focus on Affirmative Action.

Taken before Nancy G. Gisch, a Notary

Public in and for the County of Washington,

State of Minnesota, on Thursday, the 19th day

of June, 1997, commencing at approximately 9:15

in the morning, at the Thunderbird Hotel &

Convention Center, 2201 East 78th Street, in the

City of Bloomington, Minnesota.

CCR Meet.

U.S. COMMISSION ON CIVIL RIGHTS

TWIN CITY COURT REPORTERS

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WHEREUPON, the following proceedings were duly had: --

* * *

MR. WEINBLATT: Welcome to all of you. My name is Alan Weinblatt. I am the appointed Chair of the Minnesota Advisory Committee to the U.S. Civil Rights Commission. Our committee is bipartisan and all of its members have been appointed by the U.S. Commission on Civil Rights to advise the Commission on Civil Rights issues in the state of Minnesota.

With me today are the other members of the Minnesota Advisory Committee. If you hear me use the word SAC, it's not that anybody's being terminated. It's that it's an abbreviation for the State Advisory Committee.

If we start on my right, at the end of the table is Angela Carter. Seated next to

Ms. Carter is Terry Louie. On this end of the

table is Camilla Nelson. Next to Camilla is

Carol Wirtschafter. There is one member of the

committee in the building that is not yet in her

seat, Lupe Lopez, the veteran member of our SAC

who will be joining us shortly. Geraldine

Koslowski, to her left, Laverene Orwoll, and

then on the other side of the table, John Morrow

and Thomas Lawrence.

We are here today to conduct a community forum on the subject of affirmative action.

This is a public meeting. It is open to the media and the general public. And all of the statements made by witnesses that are before the committee and members of the committee will be taken down and transcribed by our court reporter.

We have a full schedule of people who will be making presentations within a very limited time available. Our meeting format will allocate three to five minutes for an opening statement from each of the presenters to our committee. And the presentations will all be on the subject of affirmative action. After the opening comments have been made by the members of a particular panel, then members of the

Advisory Committee will be afforded the opportunity to ask questions of each of the participants in that particular panel.

To me will fall the less than happy duty of being timekeeper. I will keep strict times not out of disrespect for a presenter, but out of respect for the subsequent presenters, just to make sure that everyone has an opportunity to present us his or her views.

If time for a particular panel has expired, members of the Advisory Committee will be given the opportunity to -- to ask further questions by submitting written questions to panel members and our staff. Regional staff person will be asking those questions by presenting the written questions to our presenters.

To accommodate persons who have not been formally invited to present, but wish to make statements to the Advisory Committee, we have scheduled an open forum session today beginning at 4:30. Any member of the public may address the Advisory Committee at that time. And we will -- depending on the number of people who indicate a desire to make a presentation, I will

allow more or less time, depending on how much total time we have.

Though some of the comments that presenters may make today and some of the positions they take may be controversial, we will not allow statements to be made that defame or degrade any person, any group or organization. An individual or organization that feels defamed or degraded by statements made by anyone, presenter or panel member or SAC member, will be given an opportunity to respond.

Our topic today is particularly appropriate in view of the initiative taken by President Clinton on last Saturday night in his speech at the University of California at San Diego and the responses that that initiative is sure to engender.

The Advisory Committee will take all comments under consideration, and upon receipt of the transcript of today's presentations will begin deliberations with an end toward issuing and distributing a report on the subject of affirmative action in Minnesota.

In case there are persons who are not able

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to make a presentation today orally, but wish to have their views presented to the Advisory

Committee, our record will remain open until

July 19, 1997 for the purpose of committing

written statements.

A written statement that any person desires to make to the SAC should be addressed to the Midwestern Regional Office -- let me begin again -- addressed to the United States Commission on Civil Rights, Midwestern Regional Office, Suite 410, Xerox Centre, 55 West Monroe Street, Chicago, Illinois 60603. And if anyone wants that address repeated or -- or personalized, please see me at any one of our breaks and I will give it again.

With that bit of background and very, very sincere welcome, let me introduce and recognize the two members of our first panel. As I introduce persons during the day you will see that the introductions are very informal because it is the presentation that is the most critical. And any other introductions or background information we will ask the presenters to give.

With us on our first panel this morning is

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Margot Cross, of the Minnesota State Council on Disability, and Cherian Puthiyottil, representing and on behalf of the state of Minnesota Council on Asian-Pacific Minnesotans.

Ms. Cross, perhaps you'd be willing to make your first presentation. And then Cherian, if you would follow in -- when she's done, Cherian.

MS. CROSS: Thank you and good morning.

MR. WEINBLATT: If you don't -- I will only interrupt to make for -- make things a little easier. In fact, I'm going to walk around and bring the microphone closer to you, if that's all right. Again, thank you.

(Discussion off the record.)

MS. CROSS: Again, thank you and good morning. I do apologize for running late. I not only had difficulty getting here, I had difficulty getting in the building once I did get here. And I'm going to be talking to the manager as soon as I leave, and in very harsh terms.

I want to start by saying that historically people with disabilities have had

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little opportunity to find and keep gainful employment. Access has been limited, reasonable accommodations denied, and potential employers fearful of our disability and our capability.

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Potential employers have had, for many years, preconceived ideas about hiring people with disabilities. Low expectations blended with expectation for failure.

Affirmative action for people with disabilities equals opportunity. It is not a quota system, it is not forced hiring of qualified or unqualified people. Affirmative action is exactly what it means; to take positive steps to be more inclusive. It provides employers with an opportunity to analyze their preconceived ideas and to look at people with disabilities in a different light; one that highlights abilities, not disabilities. And it provides people with disabilities opportunities for employment and promotion we wouldn't otherwise have access to.

Affirmative action encourages employers to engage in a variety of recruitment activities.

As many people with disabilities take different avenues to find employment, recruitment

activities need to be varied, as well.

Affirmative action complements the Americans
with Disabilities Act. To tell an employer that
he or they cannot discriminate against an
individual with a disability is not the same as
providing that same employer with encouragement
to hire a person with a disability.

I'm sorry.

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In addition, people with disabilities who do find employment often find a cluster of people with disabilities, women and other minority individuals, at the entry point. It is our experience that many people with disabilities find little opportunity for advancement and promotion. Affirmative action works to eliminate this type of system discrimination.

Most specifically affirmative action levels the playing field. Again, it encourages employers to focus on abilities, not disabilities. And it provides opportunities that individuals with disabilities wouldn't otherwise have.

Each year Rehabilitation Services spends millions and millions, if not billions of

dollars rehabilitating us, training us, educating us, and providing us with skills so that we can enter the work force. We are one of the most highly trained protected classes in this country. Yet our unemployment rate is two-thirds of all people with disabilities. And of that two-thirds, two-thirds are actively seeking employment. We have one of the highest unemployment rates in this country. And yet this -- this country spends an incredible -- a vast amount of money training us, educating us.

It's not an issue of whether we can do the job. It's an issue of whether we can get the job. And affirmative action provides some tools for helping us get that job.

What would be our recommendations? We need to collect the necessary data on people with disabilities so that real goals can be established. Establish actual hiring goals at the federal level for people with disabilities, because do they not currently exist at the federal level. More training is needed on affirmative action. Targeted recruitment should be required. Tracking and reporting on disabled job applicants and candidates for promotions

should be tracked and reported the same way that it's currently being done for women and minorities. And most importantly, a continued commitment for a strong and vital affirmative action program throughout this country.

Thank you.

MR. WIENBLATT: Cherian?

MR. PUTHIYOTTIL: Good morning. I
-- another person is supposed to be here. He
is now in Hawaii, so last night is planned.

Affirmative action -- last 30 years of its history sometimes people may criticize we haven't reached anywhere. But at least it brought many people of color or the minority or disabled to the doors.

In 1990 -- 1990 the Harvard University
business review article say that affirmative
action lead to the affirming the diversity.
There's a kind of mentality saying that it makes
the people of color or the minority or the
disabled people lazy and irresponsible if we
force the affirmative action. But the history
of this country, we take -- it takes many more
years to eliminate the already ingrained
prejudices and biases to reach the people of

color or the disabled people or the minorities.

It's -- I am from India. In 1951 in India we passed -- by law we are born into the caste system. But today, after 40 years of people -- the low caste people who reach higher level because of that court. At the beginning it -- it is necessary. Down the road you can eliminate that.

Some people might say, oh, some talented people it is questioning their prestige or the quality or the talents, but all are not inborn talented. They need an environment where they can show their merit or they can develop their capacity.

From my own experience, if this
affirmative action was not there, many people
who are prejudiced because -- because of my
background and because of the affirmative action
I got a chance to prove my merit or my
capacity.

So the affirmative action is a stepping stone, but with that we have to push off the train or the -- the lower courts to affirming diversity. Diversity is -- is a -- is a blessing, not a problem. And it is not because

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of the demographic changes that is, but because of the humanity. And affirmative action, it is — it might be giving a kind of prestige for United States in the world population about, oh, yeah, they are doing something. But intentionally we need to accept the diversity and respect other people's values. Here if we learn of — if the history states our religious superiority and the individual value of the western culture, that makes affirmative action extremely necessary to bring equality, equal acceptance of diverse individuals.

Think about. Look at the black partner in the prestigious law firms. Look at the black astronaut sailing beyond the skies. Look at the blacks scholars sculpting the future with his or her own genius. Look at the black couples or colored people landing in a park -- landing in a park that was closed for them one time.

No Promised Land yet, but look at what we have become. Consider all that we might yet be, if we would only arise and do. The real affirmative action; adapting to diversity.

Thank you.

MR. WIENBLATT: We also welcome to

this meeting of the Minnesota Advisory Committee

Lester Collins on behalf the Minnesota Council

on Black Minnesotans.

Mr. Collins, welcome. And you're on.

MR. COLLINS: Let me first of all say good morning to you all. And my apologies for running late. My son just got married over the weekend. And my 92-year-old father and 80-year-old mother were leaving this morning. I thought they were going to do that sooner than they did, but we kind of lingered with the new grandson and a few things.

I'm going to certainly read my comments as quickly as I can. I would probably take them more spontaneously, but I think so that I don't wander any more than I have, I'll try to read them as quickly as I can.

This is a good time to be talking about affirmative action; the President's speech on Saturday, Glenn Loury's, appearance at the Center for the American Experiment here last week, and a recent bill introduced into the U.S. Senate proposing the discontinuance of all federal affirmative action programs. I think all underscored a vitality of the affirmative

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At his San Diego speech on Saturday, President Clinton challenged opponents of affirmative action to show him a better way to fairly distribute the opportunities to achieve status and material success in American society. Today's uneven distribution of such opportunities in favor of primarily white men does not reflect conscious discrimination repeated thousands of millions of times over, but it certainly does reflect the fact that unequal opportunities for education, professional achievement and promotion reflect the long-standing path of exclusion of people of color and women from high status positions in our economy and our society.

American Director of Boston University Institute on race and social division made a strong case in his speech last week for the need for affirmative action. Loury outlined how opportunities are not distributed according to a strict higher -- hierarchy of merit, but follow, instead, lines of contact, exposure, awareness, and influence that to a large extent can be said

to be inherited. This inheritance, of course, is not a matter of genetics, but reflect the different socioeconomic circumstances and networks that each individual is born into. People born into situations rich in material, educational and associational resources will be able to cultivate, then to trade on their talents and to be rewarded accordingly. People born into situations where affluence, educational achievement and influential friends and relatives are perhaps rare or nonexistent will more often lack the chance to develop their talents, to find their talents reinforced and encouraged or to get their talents refined and perhaps even rewarded.

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To a great extent the uneven distribution of opportunity throughout American society reflects this nation's racial history. Wide acceptance of the idea that white men should not monopolize economic power and by themselves control commerce and government is barely a generation old. Meanwhile, the several centuries of slavery, disenfranchisement and segregation that immediately proceeded our current times of enlightenment, if one will,

have left a continuing legacy of dispossession and dependence for far too many descendants of the slaves and for sharecroppers. While the laws enforcing America's apartheid, if you will, could be and were erased virtually overnight, the social and economic consequences of America's racial history have proved much more difficult to correct.

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The US Commission on Civil Rights has defined affirmative action to mean any measure beyond simple termination of a discriminatory practice adopted to correct or to compensate for the past, for present discrimination or to prevent discrimination from reoccurring in the future.

Under their definition it would be hard to imagine an era of life or an American life where education, housing, employment, contracting, government, where affirmative action measures could not legitimately be brought to bear for the sake of redressing past discrimination which permeated every aspect of social, economic and civic activity.

Opponents of affirmative action state correctly that strict equality of opportunity

would be completely colorblind. I hope to live to see the day when equality to -- equality so understood would not need to overlook any unequal distribution of opportunity on the basis of race. We are not yet there. So the discontinuance of measures designed to correct past discrimination is not a luxury that people of color and, for that matter, people with disabilities can afford or can well afford.

The emergence of the last generation of a sizeable African American middle class, however, raises a difficult question about the proper objectives of the affirmative action program, some might say. Should affirmative action operate in favor of affluent people of color or should it be more sensitive to the questions of class. If affirmative action operated only to protect and perpetuate a middle class of color while creating the illusion of a racially healthy society at the expense of truly disadvantaged African Americans, then affirmative action would be a fill policy.

Because the proper emphasis of affirmative action policy should be to extend opportunity to qualified people who would not otherwise have

access to it, the challenge of affirmative action in the future will be to penetrate further down the class scale in order to identify, cultivate, and reward talent among those whose disadvantages are primarily socioeconomic. In former times there was a nearly universal correspondence between membership in a racial minority and socioeconomic disadvantage. And this is not quite true today. When the disadvantages of poverty, poor education, and the lack of access to opportunity are no longer concentrated among people of color, then and only then will there be no benefit to affirmative action.

Thank you.

MR. WIENBLATT: Thank you.

All right. Let's open it up now to any questions or observations by members of the Advisory Committee to any of our three presenters.

If no one else is going to start, I -- I'd like to have Ms. Cross address a question that might be particular to the community that you represent. And that is, with respect to discrimination and the lack of affirmative

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action in the communities of color or those based upon gender or those based upon national origin, the violation or the cure we have focused on historically has been group-wide. That would seem to be less than beneficial or even appropriate with respect to the community of the disabled.

And so my question to you is: Is there commonality among disabled persons that -- that can be addressed under the label of affirmative action? Are disabilities so unique to an individual that it's an individual matter or are there common experiences that all disabled persons or most disabled persons experience that -- that create a -- create them as a group?

MS. CROSS: Hopefully I've understood the question. Okay? As a group, individuals with disabilities have one common --common experience and that is of discrimination. And many times it takes different forms. Discrimination many times can -- can be simply not be able to get into a building, not being able to get the material you need in the format that you need it. It --there -- there clearly is that one experience

now.

People with disabilities come from all socioeconomic groups, we come from all communities, we come from both genders, we're clearly part of every community. And sometimes we -- we experience discrimination both on basis of disability and on the basis of race or gender.

But disability in and of itself -- the experience of disability will inevitably lead to the experience of discrimination. And that is the one common experience in the community.

Now, that was -- was that even in the ballpark?

MR. WIENBLATT: Fine.

MS. CROSS: Okay. Thank you.

MR. WILDERSON: Let me ask somewhat the same question, but ask you to expand upon that just a little -- a little more. And I'm asking for your opinion.

In the discrimination that people with disability receive, is that discrimination based upon, in your opinion, the perception that the person cannot perform certain tasks or is it mainly in the physical limitations that people

are unwilling to correct so that you can perform the task?

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MS. CROSS: Oh, it's clearly both. If -- historically it has been perceived. Discrimination against people with disability is -- is very similar to the discrimination that women historically have experienced. The experience of low -- of not being able to -- to -- of wanting to protect us in many instances, of not -- of not wanting us to -- to get a promotion for fear that we might Just this -- this inherent misperception that we can't -- we can't fulfill the job responsibilities. So there is this -- this misperception. There is this assumption that people with disabilities can't participate on an equal level with nondisabled people, similar to the way women used to -- used to feel that women couldn't participate on an equal level with men. But -- so that's a large part And that is cert -- clearly something we still experience today.

But clearly another part of it is, you know, if -- if I'm hired for a position and -- and there are certain accommodations that need

to be made -- either the desk needs to be raised or the bathroom needs to be made accessible or there needs to be maybe a ramp put in a part of the building that -- that I need to be able to get to -- sometimes employers are very, very reluctant to provide those accommodations.

MR. WILDERSON: Thanks. Let me just follow up on this. For some other groups there have been the perception that because of their skin color, because of a lot of other things, that the -- the dominant people employed -- they felt uncomfortable with them being in the same marketplace with them. Does people with disabilities have -- felt that they make other people uncomfortable and therefore may not have the opportunities open for them? Is that --

MS. CROSS: Absolutely. You've hit the nail on the head. I think the number one reason people with disabilities aren't hired in today's work force is because potential employers feel uncomfortable around us. They don't know what to say. I've gone into job interviews where we spent 90 percent of the interview talking about my wheelchair. You know, not my qualifications, not my ability, not

-- not what experiences I bring to this, but boy, isn't it just -- look at those -- you know, the wheelchair and how does that work and what does that do and how do you get around and, you know, do you drive, you know, where do you live, is your place -- you know, fulfilling their need because they maybe didn't have a lot of exposure of -- towards or with people with disabilities, but clearly I didn't get the job. And -- and I think that's real commonplace -- is employers are very uncomfortable around people with disabilities.

MR. WILDERSON: Mr. Chairman, I'm not going to -- but I want to ask one more question.

MR. WIENBLATT: One more.

MR. WILDERSON: So therefore when you talked about one of the recommendations that you would make in the area of training, it would be -- it would be directed at addressing those kinds of attitudes that you just alluded to; is that correct?

MR. CROSS: Yes, sir. Those -those attitudes and -- and, of course, the other
prejudices people carry with them, as well.

MR. WILDERSON: Thank you.

MS. CROSS: Thank you.

MS. NELSON: I have one additional question again for Margot.

Do you find that discrimination is equally rampant among people with what I refer to as invisible disabilities, those that aren't apparent -- apparent by view?

MS. CROSS: Yes, but in a different way. People who can pass, people who have invisible disabilities many times don't identify themselves as an individual with a disability, so many times their hiring rate is a bit higher. But once they are on their job, they need the accommodation or once they are on the job and -- it becomes evident that they are disabled, then there's post hiring issues and problems that often lead to termination or leaving the job. But yes, there is discrimination.

And -- and I honestly feel, in my own opinion, that people with invisible disabilities have a far more difficult time in the employment setting than those of us with visible disabilities. We deal with our disability

issues up front with the employer. I've got to go to the bathroom. I've got to be able to get to my desk. You know, those are issues that we can deal with. But people with hidden disabilities, invisible disabilities have a far more difficult time trying to explain what -- what their disability is and how it affects them in the workplace. And people just don't want to understand many times. They -- they are hesitant to even believe people, that they have disabilities.

MS. NELSON: Thanks. I really appreciate that response. I am one of those people with an invisible disability. And I found exactly what you said to be true.

And then I have a question. I'd appreciate an answer from both Mr. Collins and Mr. Puthiyottil.

Considering -- and -- and this is sort of the trend coming east from the west. Considering the growth in the nation's immigrant population and the fact that immigrants are also considered, by virtue of national origin, people of color and able to take advantage of affirmative action programs, there are actually

some instances where, you know, people of color are all grouped to be called the -- the new majority and are forming all sorts of alliances.

Do you see this as having an impact on affirmative action? And, if so, what would be your response to people who consider that growth and -- and figures a threat to the other majority?

MR. COLLINS: I think that certainly strategically it would be well. Particularly this morning you have invited specifically so-called councils of -- of color, disability council and certainly the economic status on women. I think as relates to the immigrant population certainly it is growing, you know, significantly here in Minnesota and, as you have said, throughout the country.

I do think -- I hadn't quite heard the term new majority, but I guess I, myself, have termed it certainly differently and have heard it differently described.

I think there's no doubt that the -- the perception of -- of this growth -- I don't want to use the word invasion, but it isn't, you

know, at all that. But I think that what we're dealing with is actually, in many respects, a -a threat or perception of job loss and opportunity based on -- excuse me -- based on numbers. And I think that the growth in many respects, I think, certainly does pose to many, I think, what might be, you know, a -- a The unfortunate part about that is, threat. again, I think we recounted back to -- to a certain extent training at all levels. I mean, both in our -- our educational systems and in the job or corporate settings, et cetera. think there definitely is a -- is an impact. And -- and I think much of what we're dealing with, California throughout the country, I think, has a lot to do with that perception of this -- this new majority and the increasing population of individuals with color, et cetera. And a threat essentially to just the ability of those who have generally not had to consider them.

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MR. PUTHIYOTTIL: That -- that perception that they are stealing the opportunities or something is -- it is -- certain times it is changing. When a new

immigrant population from Southeast Asia came, there was a hue and cry they are going to steal job opportunities, but gradually people understand that is not the way it is. It is a kind of opportunity for people in this country to use their talents. If I mention about the -the Asian population -- recent might be, but the Asia populations as a whole less discrimination because of certain perception about their talent or skills or something. But we are also with the people of color in this country who has been experiencing this for a long time. So is a -- a threat -- more than a threat. I -- if I may use the word lack of ignorance about the people come to this country. That is -- that is a blessing. And you take the history. country is -- is a country of immigrants. many people came here in different times and different boats. That is the difference. a -- it's a perception point, what you are asking, but gradually it is not a threat. It is a blessing many people -- they usually understand that.

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MR. WIENBLATT: Mr. Collins, if I might, in his Saturday night speech at the

University of California-San Diego, President
Clinton challenged those who might oppose
affirmative action to come up with an
alternative. In your best judgment -- and I
will ask the same question of the other two
panel members -- are there alternatives and, if
so, what?

MR. COLLINS: I'm impressed that no matter what it is that we are dealing with, and perhaps how -- no matter how effective it is, I'm of the belief that reviewing it, looking at it to sharpen it, to measure it, you know, perhaps differently -- I mean, can always be done.

What those alternatives specifically to affirmative action would be, other than education, other than dealing, you know, away from, you know, myth and theory and dealing with -- with the facts of what it essentially has accomplished away from perceptions of -- of perhaps reverse discrimination and all those kinds of things, I think I would not -- I guess I'm not prepared or as prepared as I would like to be in terms of what those alternatives may be.

Can it be improved, perhaps modified? I think the answer to that certainly, you know, is yes. I'm just not prepared, I mean, in terms of with those four, five, six things would be in the midst of the -- the kind of week or et cetera that I've kind of had. I'd certainly like to answer that. But modify, change, improved -- the answer is certainly yes.

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MR. PUTHIYOTTIL: Appointing a commission alone won't solve the problem. The -- the education system in country, if you analyze -- it is supporting the superiority of one race. It has been going on for years. this society somehow or other taught the people here, we are the best and superior. That is But at the same time we have respect and good. open our eyes; there are people in our races and other cultures that also equal with abilities and capacities. That we have access -- that's only through the education. Our education lacking the understanding of other cultural wealth and the -- the -- the advantage of other So commission alone won't solve the races. problem. Kind of mental attitude change through a rigorous education. That's a -- that's a

must. And we have to start with the children.

All the older generation is very difficult to change what they have learned. At least we should start with the children, understanding and respecting other cultures and respecting the values of other cultures.

MS. CROSS: I wasn't quite prepared for this question. And I must agree with my -- with my esteemed colleagues here. I clearly think education is critical. And we need to start early and vigorously, rigorously, teaching our children that differences are to be celebrated, not fëared. Different cultures are to be -- are to be respected, not disrespected. There is certainly a lot we can do in the area of education.

I'm grade -- I'm afraid greater minds than mine have considered your question. And I don't know that they have come up with an answer, either.

I know that the current system has potential. The affirmative action program, as our -- affirmative action laws, as we know them. I -- I know that they are -- in my opinion there would need to be more

enforcement. There -- needs to be finer tuned. It needs to be -- the leadership behind the affirmative system needs to be increased. I know at the state level when I work with other affirmative action officers from other state agencies -- I mean, many times that's one of 20 different responsibilities they have. And it's -- it's just very difficult to get the -- the authority they need to make sure what happens happens. So I think we need to change how we view it. I think we need to -- to put some power behind it.

Other than that, I'm afraid I have no answers at this time. Thank you.

MS. ORWOLL: Margot, does your council deal with mental disabilities, also?

MS. CROSS: Yes, ma'am, it does.

MS. ORWOLL: And in regard to that, our system of mainstreaming children would have all sorts of problems. How are you seeing that? Is it working well or not? Would you have any comments on that?

MS. CROSS: It's -- it's working.

Is it working well? I -- it really depends -
depends on the individual school system. I know

many children with -- with disabilities that might manifest themselves as a -- a behavior disorder or as disruptive in a classroom are being labeled as -- as bad. Are being, you know, troubled -- identified and labeled as trouble, troublesome kids. It's -- it's not working in all school districts. It's working in some. And a lot of that depends on, again, the leadership and who's -- who is establishing the climate and what's happening there.

MR. WIENBLATT: Mr. Louie.

MR. LOUIE: This is a question that picks up on Ms. Collins' -- Collins' statements as referring to lead Loury.

Do you think that -- any -- any -- any of the other panelists can also address the question.

Do you think that affirmative action could deal effectively with lack of opportunities for people in relation to class as opposed to race or minority groups? And do you think that proponents or the critics of affirmative action who will point out that we don't deal with the issues of class are really sincere about that, that they really want to deal with the issues of

class?

MR. COLLINS: I think it perhaps is clear, but I just want to make sure that my mention even of Glenn Loury was not necessarily an endorsement of -- of where Glenn Loury is.

It's -- it's interesting, just as an aside as it relates to the issue of -- of what we call the minority heritage placement after what was and often the opponents to the placing children of -- of color within their family systems. The arguments almost -- in my opinion, almost support the very opposition that they have.

I think in the case of Glenn Loury -- I think that much of what would be his perhaps opposition to affirmative action to me seems to be the very support, you know, to its necessity or the reason why it would be. In that regard, I think that your question, particularly as relates to class -- I do think that -- no, I don't trust that in many cases that argument or the whole idea that that would be the -- the case. I think in many cases it is a scapegoat or -- or a way of not addressing or dealing with the reality of both the ethnicity or racial issue. But I certainly believe that from the

standpoint of a class situation, socioeconomic, et cetera, that we need to be looking at -- at all sides of that situation as we consider this issue.

My concern is, as I -- I did mention, that we do have a growing, you know, middle class, I think, within all of our populations, particularly of color. They're not growing nearly as they should be. My concern is for those individuals who are not and are threatened never to become so-called middle class, you know, citizens. And we, I, have responsibility. Thad was a former, you know, instructor or, you know -- at Macalester. Still is there.

My charge, my education was very clearly given to me provided on the basis of providing opportunities for those who lack that opportunity, to make sure that they got it.

I think that affirmative action has the same charge and responsibility that once I have received some benefits and -- so think that again I would be the first generation, you know, of individual attending college, perhaps -- and I've often said -- by the way, as an aside matter, I graduated from Macalester in three

years. It certainly wasn't because I was smarter than, you know, anybody else there. I recognized that what people call riots or whatever, I -- I look at in terms of insurrection or however you may want to describe them. I knew the cost in terms of lives. So, yeah, I played football, I even partied, but I studied, you know, very hard for the advancement and those that -- you know, whose shoulders, you know, and lives were sacrificed for me to be there.

I'm sure I didn't answer your question,
but I think, yes, there is certainly the whole
-- well, I'll leave it at that. Yes.

MR. WEINBLATT: I -- I want to thank the members of the panel. You have given us a -- a strong insight into what some options are. We would hope that our work today would avoid a problem that occurred similarly about 130 years ago. It took about two years for the word of the emancipation proclamation to get to certain remote parts of our nation. We would hope that it will not take any longer than two years for the word on the values, the consistency of affirmative action with our

1 American values to get passed around our 2 country. 3 We appreciate your appearance. MR. COLLINS: 4 Thank you. MR. WIENBLATT: 5 All right. MR. MINARIK: Cherian, thank you 6 7 Mr. Collins, thank you very much. very much. Ms. Cross, thank you very much. 8 9 MR. WIENBLATT: Our second panel 10 today will include Aviva Breen, Legislative 11 Commission on the Economic Status of Women, and 12 Joseph Day, State of Minnesota Indian Affairs 13 Council. Okay. 14 Our first presenter in this panel will be Aviva Breen from the Minnesota -- the 15 16 Legislative Commission on Economic Status of 17 Women. 18 MS. BREEN: Thank you very much. 19 Good morning. And thank you for inviting me. 20 I'm sorry I wasn't here from the beginning so I 21 don't know what quite what the format is. Two 22 I'll talk as fast as I can and then -minutes. 23 MR. WIENBLATT: Two and a half. 24 MS. BREEN: Two and a half. 25 Actually, I -- I think responding to

questions might be -- it might be more helpful, but I will just make a few -- a few comments.

It's clear that affirmative action is something that has been extremely helpful to women in improving their economic status and their general condition. So -- so to begin with its obviously been an integral part of whatever success women have had as they have expanded their participation in the labor force, and particularly in Minnesota, but -- but throughout the country. And I'm going to speak more specifically about Minnesota because that's really where my focus is.

The issue for women is not getting into the labor force. We have an extremely high participation of women in the labor force and we have historically, but we also have a highly occupationally segregated labor force in Minnesota. And that has changed very little over the last -- as many years as we've been keeping data. And definitely the situation has improved, but I was looking over some of the numbers this morning and, you know, women have doubled their numbers in a number of occupations, so they have gone from 4 percent to

8 percent or 8 percent to 16 percent.

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The wage gap exists and it exists -- well, it's an improvement over the years when we wore the little buttons that said 59 cents. can wear buttons that say 73 cents, but -- but the wage gap is there and it continues to be there. Women are making their way in a -- in a variety of places. The number of women-owned businesses has expanded enormously. Women have looked often at their opportunities in the labor force and decided perhaps opportunities would be better in another -- in another place or in another way. And they have reached whatever they can reach and have moved on to -- to taking charge of their own -- of their own future in a different way. But that has not necessarily improved their economic condition.

So with respect to -- to the situation overall affirmative action has been extremely critical. There hasn't been any evidence that we can see that -- or I should put it the other way. The evidence we have is that where there has been any enforcement mechanism, whether it's been contract compliance or other reporting requirements, there has -- there have been more

opportunities. It's very clear that where there is enforcement something happens. And where there isn't enforcement something might happen, but -- but it's really far more -- far more And so it's, you know -- women are in random. all the categories that you're looking at; they are in the disability community, they are in the communities of colors, so they are -- they are facing often multiple barriers, not -- not necessarily only one. And there's no evidence that we have that there is any disadvantage in any situation where there has been affirmative action, where there have been affirmative action hires or promotions or anything, that -- that productivity is low or output is lower or it's -- it -- we can only find positive improvements.

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But there is really a long way to go. I

-- I'm sure you have looked at the state
affirmative action report that just came out
which we just received a little while ago. And
I meant to bring it with me, but I didn't, as I
walked out. And we can see that the state is
making some good efforts in that area, but
there's a lot of gaps. There's a lot of zeros
and -- and ones in those numbers. And so

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there's -- there's a long way to go.

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Minnesota has made some efforts with -with respect to the wage gap in a -- in a
different way, which is to adopt the whole
concept of pay equity. And that's perhaps
something that could enhance affirmative action
efforts, but maybe that's down the line -- down
the line somewhere. Maybe that's leaping ahead
too far.

I haven't watched my time. I've probably spoken two and a half minutes. So I'll -- I'll conclude with the same thing I opened with -with, which is that affirmative action has been extremely critical for women. I think with respect to getting women into the labor force -that's not as big an issue as -- I think as the issue of mentoring and reaching out and creating opportunities. Often for women the -- the -the difficulty has been moving up. A lot of data that show that women started management -can start with whole group of management trainees. And everybody moves along this far. And then men go this way and women go this way. And mentoring and other kinds of assistance that women can get while they are within that

situation also -- also create opportunities and are a -- I think maybe a very critical adjunct to the overall affirmative action efforts that -- that are happening.

I'll stop there and let you go on and then respond.

MR. WIENBLATT: Mr. Day, thank you for coming.

MR. DAY: Hello. My name is -- my
Indian name is Spirit -- Spirit Walking Around.

My clan is the Martin clan, which is a
furbearer. I'm from the Leach Lake
Reservation. My English name is Joe Day. And
I'm the Executive Director for the Indian
Affairs Council.

Before we get to the -- before I get to
the point of affirmative action and where it's
at and where it's been, I think we have to
recognize the history of the American Indian in
this country. History started for us prior to
European contact. As some of my colleagues
before me in the previous panel said, that not
being included in the history books, whether
it's the history of Minnesota, the history of
this country, in outlining that history started

when Europeans got here, you know, has a definite negative impact on who we are psychologically, emotionally and in today's society, where we are going as far as -- we're going, we're tribal governments, and attempting to meet the 21st century.

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American Indians have been treated as we are today since Europeans got here. the discrimination practices are below the surface. You take Minnesota and say Minnesota nice, you know. They really market that phrase, but I believe that phrase is a mask of our true feelings. All you have to do is witness what happened in the state of Minnesota the past six months during the legislative session, attacks on tribal governments and Indian people. last week in congress we're -- Archers Committee attempted to tax Indians casinos alone, not taxing the casinos in Las Vegas or Donald Trump's casinos. But they are targeting American Indians. To me that's racism, economic So before we get to affirmative action and where we do matriculate through the K-12 systems, post secondary systems and getting into the workplace, you know, we've got many

battles. And we've fought them since 1492.

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Even the words of people of color -- who is that designed by? My response is people of no color came up with that -- that term to mask their true feelings about who I am as an Indian. Our council took the position we're not people of color. We're American Indians. So please refer to us as that. We passed resolution in '78 outlining that we prefer to be American Indians, not Native Americans. Anyone who is born in America is a Native American.

to confront and overcome before we even enter the workplace. It starts in kindergarten and it doesn't end throughout our lives. I'm 52 years old. I battle it on a daily basis. And oftentimes you -- you get a job based on the merits of your education, your -- your work history. Then they say you got the job because you're an Indian, you know. So those are the things that I think we need to really address.

I think that history book part that the Asian Pacific council talked about -- we need to be included in the history of this country.

We're talking about the new immigrant. What

does this do to the dominant society, you know, in 20 years. Asian Americans, African Americans, Indians are going to be the majority, women included, in the work force. The white males are going to be the minority. Is that frightening to them? Perhaps. I think they are preparing for that.

But in today's workplace and the efforts of the affirmative action laws, we're to provide equal opportunity for jobs if we had the same skills, the same expertise level when we're applying for a job. And I think it's incumbent upon a employer that you -- to hire American Indians, African Americans, Asians, especially if they are marketing products or services to everyone in the country. You have to take a look at the demographics of your community. And hopefully your workplace would represent the demographics, having the same percentage of American Indians and so forth in your work force, in particular if you're marketing to a target area.

It's good to diversify, to have a diverse work force to give back to the community. I think we've lost community. And that's what

competition is all about, I believe. And that's what European philosophy is all about, is competition and neglecting community. does competition get you. It may get you to have the biggest bank account, but what are you spiritually and morally. I think those are important aspects that Indians hold really dearly, the spiritual part and what's moral and what's right for the community. So I think we have to look at those and look at us and -- and then look at some of the values that we -- that we hold and -- and use those values. obviously we use some of the good things from the other communities, embrace those, recognize and respect other communities. And by doing so develops a better society, a better world, better workplace.

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So affirmative action, in my 25 years of work -- I did recognize that the ones that benefited the most were -- were white females, when I worked in California. We were the first affirmative action officers. You know, that was their entry into the business world, which is -- which is fine. I think we need to do that because over half the populations are females,

so therefore half the work force should be females. And those females should be making comparable wages as the males, as we all should in similar jobs. So I think that's what affirmative action is attempting to do.

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I think we need more enforcement, more ways to evaluate how we're doing. Working in a state system in -- in one department, in particular, I see that there are a lot of affirmative action initiatives, lot of proposals being developed. But the next thing to do is implement them, carry them out, ensure that the work force really exemplifies the community that you're serving, whether it's the state of Minnesota, the counties, Honeywell, or whoever. That we need to -- to take that commitment and the leadership to make that happen. listening to Margot and the various successes in the school systems with the disabilities -- it really depends on the leadership and the commitment of that leadership to ensure You can have a leadership tell you that we're going to do this for people with disabilities or whatever, but if you don't carry out that commitment, you're not going to be very successful. So leadership and commitment is very important. And that's all over the scale, you know, in success rates throughout every aspect of work. So we need to, I think, step up our enforcement, take a look and evaluate it, especially where federal agencies, state agencies, local units of government are involved, to see how well they are doing, see what the commitments are.

So with that I'll go. Stop and entertain questions.

MR. WIENBLATT: Thank you. Again, we'll open it up to members of the Advisory Committee.

MR. WILDERSON: Thank you.

Ms. Breen, my question is to you. Most -in my opinion, most of the opposition to
affirmative action comes from white males.
Those of us in the community of color have some
assumptions about why that is the case. My
question to you is to ask: What is your opinion
or your assumption, as a white woman, why
there's such strong opposition to affirmative
action, given the fact that most of these white
men are married to a woman and many of them have

daughters? What's your opinion as to why they oppose this so strongly?

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MS. BREEN: That's an interesting And I have the same opinion that you question. do about the fact that that's where most of the opposition comes from, although not all of it. And I think -- well, I quess I'll have to say it how I say it. I think it comes from a sense of entitlement that I think those who have had the opportunities feel they have been entitled to them and so they should be -- continue to be entitled to them. And any in-roads into those entitlements are -- are a threat. And I think -- I think we get that way when we have opportunities. I mean, I think we are probably all prone to have that feeling, that if we get something, after we've had it for a while we're entitled to it. And that if somebody else wants it, it's a threat. But I certainly think -- I mean, I think back a few years ago when the St. Paul Firefighters were marching because women -- they didn't want any women to come into the -- into their department. And I -- I've been gone on vacation. And I know that there's -- there's more dissension there. And I

haven't paid attention to it because I'm not referring to that, but I think -- I think we hear a lot of these -- a lot of explanations, but -- but I believe that there has been such a pervasive monopoly on -- on the opportunities for a long time, that those who are in them felt that they belonged to them. And I think we need to help them to understand that the more opportunities there are for everyone, the better it is.

Interestingly enough, what we call the click comes very often when the daughter or the sister or the wife or the mother has had an experience where they were denied an opportunity. And very often that -- that's when the click comes and we begin to see some change. But that's kind of a slow way to do it.

MR. WIENBLATT: I'm going to put the same question to the two of you that I did to the previous panel. And that is that the president in his speech Saturday night challenged those who would oppose affirmative action to offer alternative -- alternatives.

Again, my question is not to someone who opposes affirmative action, but someone who is

knowledgeable on the subject: Are there reasonable alternatives and, if so, what might they be?

MS. BREEN: Well, I'm only prepared for the question because I heard you ask the last panel. And I think of a couple things. I mean, I -- I think -- I think affirmative action has taken on the mantle of having -- having lots of baggage connected with it.

And I -- I -- I would not like to suggest that we have to package the same thing in a different way and call it something else and then -- but in a way I am suggesting that, that I think we have to look at what it is about that term that engenders so much opposition, and then talk about what we really want to accomplish. Because when people think of affirmative action they think of quotas or numbers or whatever negative it is, hiring people who aren't qualified because you have to fulfill certain obligation. They think of a lot of things that -- that are not -- do not describe what the purpose of affirmative action is.

So I think we need to look at -- I don't

have a suggestion for -- for that completely, but I do think it is a matter of making sure that the message is about what we want to accomplish. I don't think that gets rid of the opposition. I think that the same fear that is there continues.

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And I think we need to look at some of the other aspects of affirmative action. example, something I mentioned in my remarks, that opportunities may be there to begin with, but a lot of times the reason it has failed is because they haven't gone any further, whether we help people advance or help people with training or -- or put money into programs that do that, to make it successful. I mean, I think simply having it isn't enough. There has to be a commitment to making it succeed. So I think -- I think that's the other part. We can -- we can have the program out there and say it's there and then not do anything to ensure that affirmative action actually provides affirmative opportunities and we haven't done anything. I -- I don't think we need an alternative, but I do think we need to make sure that we're all talking about the same thing and make sure that

it's clear so that we can get rid of some of the

-- some of the negative. Probably won't get

rid of it all ever.

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I think the affirmative MR. DAY: action initiative is -- or even the law -you're looking at a symptom and not really addressing the problem. I think the problems come with the lack of inclusion through education, through the way parents raise their kids and saying we're different from those folks and -- and they are not as good as we are. think it starts at an early age where development -- development of a child and their behavior is probably a place to start. would allude back to what my colleague from the Asian council said, that we got to be inclusive in the history books. And the more we learn about each other -- I think in the long run would be more beneficial to getting rid of the stereotypes about American Indians, Asians, African Americans and develop a community as we -- as we grow older and work together because we have, as Indians, just as much to offer. we're just as smart as everyone else is. therefore if we're given ample opportunities to

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share in the history of this country and be the same as everyone else, I think when we get into the work force a lot of that stuff will -- will dissipate.

And what I really strongly recommend is looking at those history books, the American history, and all of the 50 states history books and be inclusive. And by starting with the children and how we teach them about treating each other. There's only one race and it's the human race. That's, I think, what we've got to start with. That will -- will correct those feelings when we enter the work force.

MR. WILDERSON: I have one. Those who oppose affirmative action, in my opinion, have sought to confuse the issue and its intent. What is your opinion as what should be the goal of affirmative action, to try to bring some clarity from each of your point of view.

If you were saying if we're going to have affirmative action, these are some of the goals that you should seek to achieve, what would that be?

MS. BREEN: Okay. Well, I think the overall goal is -- is to -- is to create

equal opportunity. To me, I have always considered affirmative action to be a method of ensuring that opportunities are the -- are the same or equal to everyone who -- who is out there, that each person has the same opportunity to achieve, to enter an educational program, to be hired, to get a contract, what -- whatever it is. That that's the overall goal. And I think the current saying is the devil's in the details. It's -- but to me that's -- that's the qoal, to ensure that there's a equal opportunity for everyone. I quess I don't think there has to be any more complicated statement than that. It's pretty simple. And -- but the rest of it is how it's accomplished. That's -- that is the hard part.

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MR. DAY: Yeah. I think the opponents to affirmative action, especially the ones that come from our communities, you know, say that, you know, pull yourself up by your bootstraps, you have the same opportunity as I to succeed. Well, I don't really embrace that because through my whole life I've never had those same opportunities, you know. The one party says we're all equal, you have the same

opportunity to get jobs. And yet we don't get the jobs. And the other party says, oh, you poor people. We're going to provide programs for you so we'll keep you dependent on us, you So I take a look at -- there are those know. two different approaches -- and say they are still not meeting my -- my personal needs as -to have the same opportunities for jobs, to go to school where I want to, those types of things. I think those that oppose it are really masking, you know, if you can do it -- if I can do it, so can you. And they've probably had something that we weren't allowed to have, you Just because one person makes it doesn't mean we all have those same opportunities.

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I was looking at the debate between Reverend Jackson and Connelly from California. And I just had to shake my head and wonder why that attitude is coming from that person who opposes affirmative action.

MS. WIRTSCHAFTER: I have a question for Ms. Breen. You mentioned, Aviva, a report on affirmative action. Could you tell us who prepared that report and would it be available to this committee?

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MS. BREEN: I think it was prepared by the State Department of Employee Relations. And it was the -- it's -- I'm really sorry I didn't bring it. I just came back from vacation today and I -- I'm glad I got here at the right time. But I'm sure it is available to And it -- it goes agency by agency and includes all the numbers. There's not a lot of narrative or lot of discussion, but basically it's the reports on hires and promotions and -in state agencies. And I'm sure it is available. And, actually, when I go back to the office I could even contact -- contact you today and let you know. It would not be complicated to get, I'm sure.

MR. WEINBLATT: If there are no other questions, then we thank you very much for your presentation.

I think that according to our agenda we are scheduled for a short break and so we will stand in recess until 11:15.

(Recess from 10:45 a.m. to 11:08 a.m.)

MR. WEINBLATT: All right. If we could come to order, we'll continue with our presenters this morning.

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1 This -- on this next panel we are pleased 2 to have with us Stephen Cooper of the Cooper law 3 firm, attorney in Minneapolis and St. Paul, and 4 Peter Bell, from the Center for the American 5 Experiment. Steve, would you like to go first. 6 7 MR. COOPER: Sure. And, as I 8 understand it, we should go for about four 9 minutes each and then argue the rest of the 10 time, so I'm happy to do that. 11 MR. WEINBLATT: Yes. 12 One other thing -- ground rule I would ask 13 -- that if you could have the microphone in 14 front of you. 15 MR. COOPER: Okay. Is that 16 better? 17 MR. WEINBLATT: Okay. Wonderful. 18 Thank you. 19 (Discussion off the record.) 20 MR. COOPER: Basically I think the 21 key thing, when we talk about affirmative 22 action, is almost all the debate that I see on 23 affirmative action is a debate over what the

reality is for people in America. And most of

that debate seems to be based on a false

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reality. A lot of the anti-affirmative action arguments, a lot of the arguments that are saying that we've gone too far or things shouldn't continue in this direction are based on a lie. And that lie is that equality has been achieved in America. Nowhere near equality has been achieved. And sometimes we'll parade out examples. And I was listening to a previous commentator talk about that. We'll parade out a example that in a particular individual's case they managed to beat the odds and succeed, therefore it's not a rigged game. And, of course, that would be like saying when you go to Las Vegas and gamble and you -- one person wins, that means everybody's going to win. And that -- that's ridiculous logic.

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The reality is the opportunities for people of color, the opportunities for females and the opportunities for people with disabilities from birth are dramatically different than the opportunities for white males. And every single piece of data you look at proves that, shouts that, and cannot be honestly argued with. Birth, life expectancy, median income, accumulated wealth; anything you

want to look at. And I will challenge Peter or anybody else to come up with a criteria that's based on American reality today that demonstrates that we've achieved equality. We haven't.

So then we go to the second issue. Should we do nothing about it or should we do something about it. And I think then we have to look back on what worked for us as a country 200 years ago or so, 300 years ago, 400 years ago, whatever you want to go back. The difference in the United States as compared to the rest of the world several hundred years ago, where we were really the first society that took a chance on inclusion. And we included a lot more people in the opportunity to produce than any other society had before us.

We were the first to include -- you know, if you took the world before that -- you don't have to go back too far -- that who you were going to be was 100 percent determined by who your father was and what your gender was. If your father was a king and you were an idiot and you were a dunce and you had absolutely no talents whatsoever and you tended to be drunk

every minute of the day, you were going to be king. And if you were a brilliant mathematician who is an absolute genius and you happened to be female and you happened to be born to a father who was a cobbler, you were going to be a cobbler's wife. And that's what you were going to be.

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And we were the first group to say, hey, you know, we probably have a better society if we don't do that. And, in fact, we did. went from including 1 percent of the folks to including about 30 percent of the folks. that move from 1 percent to 30 percent rendered tremendous dividends. And we became one of the most successful economies in the world, et cetera, But you see the challenge now is to et cetera. go from 30 percent to 100 percent. made big steps in that direction, but none of them were recent, you know. Met -- letting everybody vote -- how many decades ago was I mean, it's embarrassing it was this century, but how many decades ago was that? What can we look to as achievement of recent vintage? I can remember back in the '70s and '60s the companies used to pride themselves by

1 doing more than the government required. 2 would have things like Control Data thinking 3 about where to place a plant where it would give 4 opportunities to a different group of people. 5 Now we have the opposite. We have most companies thinking where can -- what's the least 6 7 we can do, you know, the four-fifths rule; we 8 have to be at 80 percent. All right. We'll be 9 at 80.00001. And 100 percent, you know, isn't 10 something to look at. I think we -- and I was 11 very pleased to see the President for the first 12 time in a decade has actually put on the front 13 agenda the issues of race in America. 14 America to a large degree is no longer an 15 It's sort of like somebody is raising an 16 issue that -- didn't that get taken care of back 17 there with one of those presidents names I can't 18 remember anymore. And so I think it's very 19 important for us to get on the front agenda. 20

I'll -- I'll just close with -- with one other comment, but -- before Peter says his and then get into whatever thoughts we have back and forth.

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There is no opportunity in the country, and particularly in Minnesota, to wait on these

issues any longer. Things are getting worse rapidly, not better. And everybody can look at isolated little things where things are getting better, but overall they are getting worse. I'm going to use a ridiculous overplay, an example, but one of the -- one of the real windows, I think, for America -- it's a crazy one to have to use -- on race relations and gender relations and other things was the O.J. Simpson case. And I one of the things I really found interesting about the O.J. Simpson case, regardless of the guilt, innocence or anything else, which is not what I'm getting at with you -- but listening to people talk about it. when you heard women talk about it many of them thought Marcia Clark was a brilliant attorney and the plaintiff -- the defense attorneys were, you know, cheating. Most guys thought F. Lee Bailey was just wonderful. And here -- here is your example of a real attorney.

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When you got into the race issues, people of color had a way different perspective, you know. Whites basically felt by and large, well, my God, the justice system doesn't work. People of color often thought, hey, this is the first

time it did. So you had a real interesting opportunity to see how little we talk about the subject because the fact that that came as a surprise to us -- the only reason we even got it on the -- on the table was by complete coincidence. It wandered in on an event that had absolutely nothing to do with race relations on its face, and yet it was an education for us.

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I think the -- sadly today when I was -- I was running a little late coming back from court and I was heading up to my office in order to grab something before I came here. And the elevator I was getting on -- the door was And I could see somebody coming to try closing. to get on it. And I didn't hold the door open for them because I was in a hurry. I wanted to get upstairs. And they could wait for the next elevator. And that's a lot of what we are doing in society today. You got that elevator there and some of us are riding it. And we're not willing to let that elevator door open so everybody gets to go up. Hopefully what affirmative action does -- says is let's get people up.

The last point I'll make is affirmative action -- the concept of affirmative action is instead of going case by case, person by person, which is the slowest, most tedious way to achieve results, we're looking at groups, we're looking at society. We're looking at big That's the way to usually solve pictures. problems. We are using the most conservative, the slowest to succeed approaches in affirmative action. In almost every other area where we use affirmative action -- but it's not on race or gender we just do use quotas. Think about how we elect our senators and how we elect our -our congress members. We use a flat out quota. I don't care how brilliant you are and how skilled you are. If you're not living in the district, you're not eligible. And so we use quotas in virtually everything else we do in society to what? To assure equal distribution of opportunity and equal distribution of power. We don't want 98 of the 100 senators to be residing in California for darned good reason. The same thing should be true in these issues, as well.

Thank you.

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MR. WEINBLATT: Thank you. Peter.

MR. BELL: I will make my remarks brief, as well. And I think about the times -- a limited time frame for remarks. And I'm reminded of the guy who once said that if you want to be seen, you should stand up, if you want to be heard, you should speak up, but if you want to be loved, you should shut up and sit down. So with that in mind I'm going to keep my remarks very brief.

I do want to challenge some of the things that Stephen said. And hopefully we'll be able to do that in dialogue.

One is that we don't talk about race in this country or we don't talk enough about it, and that President Clinton should be commended for his action. In some respects I think we talk about little else. I -- it would be interesting to do a Lexis-Nexis survey of newspapers articles or TV shows that have race as a theme. And I would argue that at no time in American history or few times in American history have we talked about race so much.

Stephen started off under the premise that affirmative action -- or opponents of

affirmative action would argue that discrimination doesn't exist. I think -- I don't know anyone who makes that contention -- or that opportunities are equal across the board. I think people question, however, if there should be government solutions to every problems -- every problem.

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Certainly discrimination exists. I think racism exists. I might even arque it is getting worse today. The question doesn't exist. question or issue is not does it exist. The real question is what difference does it make. For instance, some Asian groups make more than Japanese Americans do. Chinese whites. Americans do. Now, that to me, I think, forces a very difficult question. Either they are not subject to racism or something else other than racism has an impact on -- on income in this country. If you talk to many Asians groups today they will say they -- they are subject to various forms of discrimination. And yet it doesn't have as clear an impact on income that some might think.

Couple of additional points I would like to make about affirmative action. It is really

based on, I think, one of four things. The -the tragic historic realities of discrimination
is one. To provide wider opportunity and clear
compensation for his -- historically excluded
groups is a second. To provide fresh ideas for
business, nonprofits, governments and
foundations.

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Though I think it is onerous to say that race is ever a proxy for ideas. One of the most disturbing statements to me that -- that Stephen alluded to a minute ago is there's a black position on anything or a Hispanic position on anything when he was talking about representation. I would challenge Stephen to tell me what the black position is on any So when we talk about affirmative action issue. or diversity as a way for representation, I'm reminded that not that long ago it was said that all black people look alike. Now apparently we all think alike because we apparently have the ability to represent each other. I don't know a black position or a Hispanic position or a Native American position on any single issue. think to say race is a proxy for ideas is a racist position.

And then the third -- and this is the third or fourth rationale -- is to provide representation and counsels of power for women and men who are -- are under represented. idea has grown deep political and cultural and legal roots that are just now being tested. Last November 5 in California -- the California civil rights initiative is the best example. Many, however -- myself, included -- believe that affirmative action has done more to undermine the moral authority of the civil rights movement in this country than any other single activity. The push for affirmative action tragically has forced many of the communities of color to celebrate their failures and overappreciate the impact of racism in a demeaning manner to gain concessions from white America.

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A fundamental question that I would like

Steve to answer is that -- the proponents of

affirmative action, I think, do not address -
is can people of color ever be seen by ourselves

or others as equals as long as we are seen as

needing special treatment? Will we ever be seen

by our fellow citizens as equal? And this goes

to the heart of our humanity and our integrity as a people. It is abhorrent to me that anyone in this room would think that my son or daughter cannot compete with Stephen's son or daughter or that somehow they need special treatment.

That's an abhorrent concept to me. Or that somehow I could not compete with Stephen on -- on -- in -- in any respect. That is an abhorrent concept. And I think it demeans any achievements that I may make in life or those of my children.

Affirmative action can also tragically undermine initiative. If racism and oppression are so powerful, many ask, why get an education, why delay gratification, why work hard because The Man won't let you get anyplace anyway. The push for affirmative action sends the message that people of color can progress primarily via white concessions and good will.

I am outraged when people say, well,

Peter, you've probably benefitted from

affirmative action. And I may or may not have.

But when they say that, what they are doing, I

think -- that is a frontal assault to my parents

and my grandparents. Any success I have enjoyed

in life are due to Mr. and Mrs. Bell, not the -the state legislature or the -- or the -- the Mr. and Mrs. Bell are significantly US Congress. more -- have had significantly more influence on me as I will have on my children than anything congress will ever be able to do. And it sends the message that the only way the people of color can be okay is for white people to And I don't think -- I don't want to -to rest this -- the advancement of communities of color on white good will. I don't know if white people are ever going to change. say that I have to wait for white people to change before I can be okay is a disempowering statement.

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The push for affirmative action sends the message it is not what you know, but who you know and the type of political and cultural power that your group -- group can garner. This creates much of the cynicism that exists, I think, in communities of color today. I am reminded of a Lily Tomlin line. No matter how cynical I become, it's never enough to keep up. And tragically I think affirmative action heightens that. The push for affirmative action

tends to help those individuals in -- in communities of color who need the help the least. It is a classic form of bait and switch that oftentimes those individuals who are quite prepared or prepare themselves -- I think affirmative action is used to enhance their efforts. And they often -- we -- we push forward the most tragic elements of communities of color as a way to advantage other elements or other individuals.

Our current political institutions, I think, cannot determine -- and this is an important reason in a -- an important point of why, I think, we have so much political gridlock in this country, is that our -- our -- our current political institutions cannot determine the merits of each group who claims victim the status in America and wants to use affirmative action as a way to address it. How do you calibrate the various mistreatment of -- of -- of individuals and groups of color in this country? And often they are pitted against one another.

To calibrate their various mistreatment and to determine what should be fair

compensation, I think, is beyond the scope of our political institution. There is no practical political process, I believe, for a -- a -- any affirmative action proposed by those who support it, other than this. And that is proportional representation in all fields. And this is something that has never happened in the history of the world. In other words, there has not been proportional representation in any field of -- of endeavor based on demographical basis in the history of mankind. And I would argue that proponents of affirmative action have that as their end goal.

Let me end there and engage -- and answer

Let me end there and engage -- and answer any questions or engage in appropriate dialogue.

MR. COOPER: I guess I -- oh, I'm sorry.

MR. WEINBLATT: No. Go ahead.

MR. COOPER: Assuming that we start with the response rather than question. What would you want, the question or --

MR. WEINBLATT: Go ahead.

MR. COOPER: I -- I think a lot of things Peter said are emotional bait and switches. I mean, it's nice emotional pitches

that have absolutely nothing to do with reality. But let's go through a couple of them. And I sort of noticed he actually switches themes in that prepared speech of his, where he goes from one image and then he has a contradiction, but nicely couched. Let's take a look at a couple of them.

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When we're talking here affirmative action we're first and foremost not talking perfect slotted representation in -- in congress or places like that. We're talking first and foremost equal access to what sustains the life of families. We're talking the opportunity to have a job. We're talking the opportunity to go to school and get a decent education. We're talking the opportunity to be given access to those things that make life work for our families. More importantly, you know, there's this nice image, I did it all on my own. Peter, you didn't. Nobody ever has. I didn't. Nobody in this room did. Nobody ever will. We all succeed or fail based upon the groups that we're part of, the society we're part of, our families and other kinds of things. And to pretend you are where you are today solely and exclusively

because of your grandparents and your parents is a fiction we'd like to believe because we like that John Wayne image that we're all independent. But the reality is in a complex society we are where we are because of what that society and ourselves in combination have been able to create.

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Talking about affirmative action is going to hurt people's desire to go to school. weren't getting in. They weren't allowed in with the exact same credentials. Not going to let them get a job. They weren't allowed to have them with the exact same credentials. What institution is it that Peter is suggesting we should trust? Don't trust the institution of government. Trust who? Trust the very There isn't an institution in institutions. America, not one -- when he talks about that there hasn't been equality in the history of mankind -- you might want to say humankind, but there hasn't been equality in the history of it, so that means we're not supposed try. means we're supposed to say we're failures as a race and therefore we should be happy with inequity, which is a lot of the underlying

message here, particularly to those who succeeded. Because one of the nicest things that people who have succeeded can say to those who aren't is life isn't fair. And if that's an acceptable answer, then they are home free.

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You know, the fact that I know that most jobs -- think about it -- think of the opportunities in your life that you've had. much of it came from networking? How much of it came from the fact that you knew somebody who knew somebody who gave you a break. And if your network happens to give you access to people in positions of power, you've got an edge whether you want to admit it or not. And if somebody else's network gives them access to a part-time job at McDonald's as opposed to your access to get that right recommendation letter to get into the college you want and that right introduction to get into that job interview you want, then that's not a fair fight. And what we're talking about here -- if we're going to glorify the concept of letting everybody offer what they have to offer, let's make it a fair fight. Let's make sure it's a situation where it's a fair fight.

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Now let's talk about what affirmative action is, what affirmative action isn't. one of the big things we hear about affirmative action -- it sort of becomes this nebulous concept that covers a wide range of things. Affirmative action merely says, like any other reasonable business practice, you keep track of what you're doing. It's an accounting system. If you run a store and you constantly are losing money at one of them, i.e. you have a problem -if you are a responsible business person you put in place an accounting system to find out why. We, as a society, know opportunities are not evenly distributed. And all affirmative action does is -- in its current incarcerate -- in its current conceptionalization is it says let's keep track of the why and then hold the person who is doing the stealing of opportunity accountable, just like we hold the clerk who is stealing the money out of the cash register accountable.

If you have a situation where somebody never will hire a woman and regardless of the fact that the data you look at shows the best qualified candidate on 18 of the last 36 times

was a woman and 36 out of 36 times they hired a man, or the 18 of the last 50 times was a person of color and 50 out of the last 50 times they hired a person not of color, then that is simple logic. We use it in every other thing we do in our life. And here's what becomes amazing with the arguments you hear from the other side.

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Peter's a good businessman. He's an intelligent businessman. And he knows in his practice and every other aspect of what he does, he does this. As a banker you know for darn sure he does this in everything else he does. Why not then here?

One last point. Well, let me jump to a couple other things. Then I'll stop.

The -- the thing that --

MR. BELL: Can I respond to some of these?

MR. COOPER: Sure. I'll stop and then you can.

MR. WEINBLATT: And then we'll have some questions.

MR. COOPER: Okay.

MR. BELL: First I -- I want to talk about bait and switch. We need to be very

clear about the difference between antidiscrimination laws and affirmative action Actually, I support the original intent of affirmative action, which is a broad outreach I would argue you cannot have program. affirmative action today without quotas. would ask Stephen if he thinks that the -- that the -- the law school at the University of California and the University of Texas was affirmative action programs for quotas where you had two separate lists and the -- the -- for LSAT -- LSAT scores. And the lowest list or lowest score for whites was higher than the highest score for African Americans. Now, is Now, this is -- this is all that an outreach? under the group of affirmative -- affirmative Is this an outreach program? Is this providing just that -- that small finger on the scale or was this racializing our society in such a way as would have made South Africa blush in some respects.

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The other -- another question that I would have about affirmative action is who should it apply for or -- or who should it apply to.

We're going to have a very real question in the

-- the next census on multiracial children and Is Tiger Woods -- is he covered by the like. Is a person who is one-quarter black who is it? a -- genetically white, but culturally Hispanic, as many Cubans are -- should they be covered by it? These are questions that when you codify things in law -- and this is why I am not against vigilant effort to address issues of dis -- discrimination, but that these things cannot neatly be codified in -- in -- in law. I would not necessarily be opposed to upping the -- the penalties for actual identified discrimination, but I would be very opposed to the type of situation we have in the University of California and the University of Texas law school. Let me stop there.

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MR. WEINBLATT: If I -- if I may, just to start some questions because I think the two of you have played right into what is the subject of our -- our forum.

If it is true that our goal is, as you seem -- both seem to agree, equality of opportunity, then in the -- the words of President Clinton last Saturday night or Congressman Watts a couple weeks earlier, what

alternatives would you propose to affirmative action as we know it today?

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MR. BELL: Choice in education. Ι would even -- I -- I believe in the notion that we should spare few expenses in creating equality of opportunity, but we should not spend a dime in ensuring equal results. I think there -- if we were going to honor culture, if we are going to honor family, we need to allow people to make different decisions. Freedom is the right to make both smart and dumb decisions, not just smart decisions. And I do not accept that proportional representation on demographical basis in every field of endeavor will reflect that we had equality of opportunity. I think different ethnic groups are -- are and should migrate to different industries and businesses. I'm okay with that. And I think some of the -the -- if the pay of some of those are differential, that is something that I could tolerate, as well, as long as people truly have equal opportunity. I don't think everyone wants to be a stone mason or a physician or a NBA basketball player. And I think to look for proportional representation in every field of

endeavor is nonsense. I do think education is the route to opportunity in America. And that I would be very open -- and I think more choice in education is one of the ways that we need to -- to provide that.

MR. WILDERSON: You made mention that education is -- would be your -- your road to -- to providing equal opportunity.

MR. BELL: Right.

MR. WILDERSON: Some statistics now are coming out that say since affirmative action in some of the professional schools have been discontinued, the number of people of color who are entering those professional schools have dropped considerably.

MR. BELL: Right.

MR. WILDERSON: What would you suggest happened to change that?

MR. BELL: Let -- let me address that because I think this is one of the areas that is so disingenuous. Let me tell you one of the big lies that I think is being said.

MR. WILDERSON: Oh, no, wait a minute. That was the truth. That was true.

MR. BELL: Oh, what I just --

1 okay. Let me respond to it. Here is what I 2 think America is believing. That because some 3 elite universities are discontinuing affirmative 4 action, that the number of African Americans in 5 all post secondary education is dropping significantly. Do you realize in 90 percent of 6 7 the institutions in this country of higher education they accept everybody who applies? 90 8 percent of the institutions. 9 10 MR. WILDERSON: That's not true. 11 MR. BELL: Yes, it is. 90 percent 12

MR. BELL: Yes, it is. 90 percent of the institutions of higher education in this country accept everybody who applies. And it is the elite institutions of this country that --

MR. COOPER: He's basing that division on things like the haircutting schools and the WIXY School of Broadcast Techniques.

That's not -- that's not four-year programs.

MR. BELL: It -- it -- it --

MR. WILDERSON: Let me go back.

MR. BELL: It's the elite

institutions in this country --

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MR. WILDERSON: Let me go back.

I -- I -- I -- I raised my question based upon the fact that you used two schools as your

basis to say -- to focus. And so my question comes back to the same thing, is that what the -- the early statistics in a lot of professional schools is showing that there has been -- that there's a drop in the number of people of color who are entering these schools. And we can carry that on further, but what do you think now, since your own premise has been one of education is the role? And I'm saying now educational doors are being closed. So what -- how do we get on the road?

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MR. BELL: Well, let me -- I'll answer that question two ways. Let me tell you one thing I wouldn't do and one thing I would --I would do. I wouldn't have two lists. Ι wouldn't have a black list over here and a white list over here. And I wouldn't say the black list you -- you can have lower test scores and the white list over here, you have to have higher test scores, which was going on in both of those institutions. That is a fundamental assault, I believe, to my -- I take -- to my humanity and to my integrity in the most basic fundamental ways. And I think the point I made earlier -- we will not be seen as equal in the

eyes of our fellow citizens as long as that is allowed to continue, no matter how Stephen wants to dress that up. That is a fundamental -- a -- assault. I would not, however -- I am not a colorblind absolutist. Now, having said this -- so I get into some nuance positions here.

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Something I may entertain is this; provisional admissions to those schools. Remedial work is done until the person can meet whatever the standard is determined to be. would be a middle ground that I would find acceptable and would -- would applaud and something that I think is workable and something that I think the public would accept. The fundamental reality is that we in this country have never had -- and one of the things I do agree about Clinton's proposal, though Clinton -- I think his panel on civil rights doesn't reflect real diversity because the most important diversity, in my mind, is philosophical diversity. It is not racial diversity. It is meaningless, in my mind, that Stephen is white and I'm an African American. What is much more important is that Stephen represents a sort of point of view and I

represent another point of view. It is philosophical diversity, what's needed.

And one of the concerns I have about

President Clinton's commission is I don't think

it will represent the broad spectrum of thought

on issues of affirmative action. We need to

have a rigorous debate in this country on

affirmative action, one of which I think we have

never had, but that would be my specific

solution; something that I could live with and

something I could not live with.

MR. COOPER: Let me just jump in there for a minute because Peter has thrown a lot of ideas out there.

First of all, his complaints sound like you have a diagnosis that somebody has pancreatic cancer and he wants to argue about the type of Band-Aid that's being put on an unrelated thing. When he's talking about the law schools in California and in Texas --

MR. WILDERSON: You have to speak into the mic.

MR. COOPER: Can you hear now? (Discussion off the record.)

MR. COOPER: When -- when he was

talking about the California law school and

Texas law school, you know, he's completely

missing the point in what he's talking about.

Yeah, I might let you have these special little

programs. That's not going to cure the

problem. Let's look at what that tells us. It

tells us that the high school education people

are getting -- as he responds, we're not going

to Band-Aid that by a summer program.

The second thing it doesn't deal with is what do these test scores mean? Hey, you ever play Trivial Pursuit? You ever play Trivial Pursuit and you're doing really well and you're saying, hey, I'm glad this is the genius edition, everybody now knows how bright I am, come on over here, I just got the question of who played the part of the uncle on Mr. Ed and so I'm smart. And then you miss five or six. And they ask you unfair questions, like what's the capital of Minnesota. And you say Fridley. You're oh, so close and no credit. And now you're thinking, hey, this is a stupid test.

What does the law school admission test test for? It tests for who was Mr. Ed, the talking horse's, uncle. Because what it tests

-- predicts is one thing. It predicts only -and this is what they say. And this is
supposedly the best test in the country. It
predicts first quarter grades. It doesn't
predict who will be a lawyer, doesn't predict
who will pass the bar, it doesn't predict who
will be a good lawyer. So what we have is we
have a group of people who write the tests and
are good at them.

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Let's go back to Trivial Pursuits for a If I ask questions about name who is in Count Basie's band, a certain group of people, an age group in particular, are going to nail that a lot quicker than a different age group of people who might be asked to name ten rap And when you set those questions up stars. remember what you're going to get back. If you write a test from a white culture point of view, then people with the white culture point of view are going to get better. Now, it would be different and Peter's argument would have more force if he could say, which he can't, these tests tell us who will be a good lawyer.

Then let's get to the big issue here, which he's completely forgetting. What -- does

it serve society for every lawyer to be white? Is that serving society? Because lawyers and doctors and other people coming out of these professional schools are part, whether we like it or not -- they are part of who is going to make decisions about other people's lives. So what we've got to do is attack all of those things.

Here you go.

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You know, it's MR. BELL: Yeah. -- this -- this notion of representation, I think, is interesting. While I am a strong supporter of black chiefs of police -- and this is the diversity argument. The argument essentially says the crime will go down if we have a black chief of police. Now, while I will support black chiefs of police, I don't know any example of that's the -- because they have better community relations, they have got more rapport with the community. The argument is if we have black superintendent of schools, reading scores will go up in those districts because they could have more rapport and confidence in community and like. If we have black teachers, the test scores will go up. I would like to ask

Stephen to provide me any evidence at all where that's true.

Something I'm very clear on is -- because I do work in the financial industry -- this is a tragic reality. One indicator of receptivity to low income minority communities is what's called the Community -- the CRA, the Community Relations Act. Minority banks disproportionally get poor ratings on this. Now, there might be a whole host of reasons for this. There's a whole -- there's a whole grading scheme that you That's -- that's part of the honest conversation that we need to have. That -- it may seem counterintuitive, but it has not been demonstrated to me at all that where black superintendents preside over school districts that reading scores have gone up. The black chiefs of police -- chiefs have presided over police departments that have better police community relations. I know of no evidence -and, Steve, I'd -- I'd be -- if that's the case.

MR. COOPER: You got it.

MR. WEINBLATT: Let's just --

MR. COOPER: Okay.

MR. WEINBLATT: You'll get a

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chance to respond, but we do have a question here.

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MS. NELSON: Although I have to admit this debate has been very exciting, I hope there will be more of this.

The comments by both of you have generated a million thoughts in my mind, but one I'd like to share and then I'd like to follow up and a couple questions. And that is: Peter, to a certain extent I think there is some agreement that the opposition to affirmative action, particularly in higher education and some of the recent case law developments, have led institutions to rethink their processes for admission. There are now at least 250 institutions that do not require SAT or ACT test scores in order to be admitted. In addition to that, Texas has implemented a system whereby they will automatically admit students from the top 10 percent of their class. unfortunately because they, as well as Minnesota, still suffer from some segregation in education, they will automatically admit a good number of African American and Hispanic and Latino students, assuming they don't go

elsewhere. But these are some of the -- the things that people are now thinking about in terms of alternatives. The results we have yet to see, however. Some of us are watching closely.

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Now, one of the things that I thought I heard you say, that I've heard a number of people say, is the fact that while not a replacement, what we should be focusing on is prohibiting and preventing discrimination. since 1964 we've had this law in place to accomplish just that. One of the things I'd like to do is ask Stephen from -- particularly from his experience in his field, what his sense is of enforcement of discrimination laws in this country. And then follow that by -- Peter, you made some note of some -- some programs that you would consider workable as alternatives to affirmative action. And I'm wondering what you would think about some alternatives that take both race and class into account.

MR. COOPER: Okay. And going -going to your first question, how does
enforcement of the civil rights laws of the
courts work. It reminds me of the highway

patrol enforcing the speed limit. And I saw an article in the newspaper that said the highway patrol always sets their enforcement rate at what 80 percent of the people are complying with. So if 80 percent of the people are going 75 miles an hour and the speed limit is 60 -- or 55 actually, they are not going to enforce it at 55 because in seven minutes they would all be -- you know, have their tickets for -- for the month.

That's what it's like in -- in enforcing civil rights opportunities in the courts. You are finding about where the level of prejudice and bias is and you're catching the people who are above and beyond the normally accepted level of discrimination, sexism, racism, et cetera. You are not often fundamentally changing the equation in society. You are just getting the really bad ones. Now, is that important? Of course it is. Just like the highway patrol, if we didn't have them nailing people at 95, people would be going 150. So, yes, that does have an important impact, but it does not do what comparable word or affirmative action or some of these other plans are designed to do, which is

fundamentally change the opportunity for people to participate.

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One last point -- point on that, before I give it to Peter. The -- the point that you were saying at the beginning, I think, is a very well taken one. One of the ways in which affirmative action was infused and perhaps some of these schools therefore will do things better was it became a quick, simple fix with no thought about what it cost in problems. other words, if we just do it numerically and mathematically, we've solved the problem. of course, Peter's point is well taken. have not. What you have to do is what you just indicated some schools are starting to do. have to think about what created the problem, why are we seeing this inequity and how can we correct it.

I'll end it with one last point on that.

I remember at one time -- oh, I forget the name, but there is -- there's an engineering school in Chicago that started its own outreach program to -- because it was sitting in Chicago noticing it never graduated any black engineers. It was thought, well, this is ridiculous. So it

started a program in high schools where they got kids at about ninth grade, eighth grade and took them through high school. And then at one point in time they -- that school alone was responsible for 45 percent of the engineers of African American heritage in the country. So one small solution like that that went beyond hearing, oh, my goodness, we never get any applicants could make a huge difference. And, of course, I think that's what we've got to do.

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I think your question MR. BELL: had to do with race and class and would I be I think that's an comfortable with class. interesting question and one I would be a cautious supporter of, though. I need to -- to think through the unanticipated implications of I think affirmative action, frankly, is falling because of that. I think the country finds it unacceptable that the son of a black physician can get a leg up on the son or daughter of a white coal miner's daughter. They just simply don't buy Stephen's argument that the history of racism and oppression is so It's not that it doesn't exist. onerous. the impact that it has, that that individual

should get a leg up.

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I'll give you a third option I'd even be more supportative [sic] of. And I think there would be more public concensus -- is use qeographic regions as a proxy for disadvantage because I think that truly is. I think if you live in East St. Louis there is a broad consensus that your schools are terrible, that you are at a disadvantage. I think there would be a broader consensus candidly based on geographic region than there would even be on class and certainly there is on race. I think people no longer view race. If they view race only as the crudest -- and I think to some extent this is part and part -- only as the crudest inexact proxy for disadvantage. reality is -- is there be too many individuals of color -- not just African Americans, but Hispanic, Asians, Native Americans and the like that are successful to say it is a proxy for disadvantaged. The public doesn't buy it no matter how many people scream it from the rooftops. Class is a crude example -- I think a crude proxy for disadvantage, as well. Candidly I think geographic region would be the most

exact. Now, that would be very, very hard to implement and the like, but I think it is the best proxy of all.

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MR. COOPER: Can I just take a quick shot at that?

I think geographic region would be the most entertaining and the least effective. I think -- watch how people move real quick.

MR. BELL: It would be good.

MR. COOPER: Yeah, it might be.

But I -- I -- I think the overall point I'd like to stress here is there's lots of things that disadvantage people in society, but you don't mix them all up and it's sort of confusing the issue. Race, whether you're a physician's daughter, or whether you are a coal miner's daughter is always going to be a factor unfortunately in our society today. So when we are looking at does race -- you know, you look at very -- look at very highly qualified people who are looking for the opportunity now to be the president of a Fortune 500 company. where race kicks some people. Some people race kicks them on their ability to get a job at Wal-Mart. Other people race kicks them in their ability to become a president of a company.

Race doesn't suddenly disappear when economic disadvantage disappears. Race doesn't suddenly disappear when geographic location disappears.

But I -- you know, thinking about how we draw congressional districts, I'd love to see those see people sit down and draw these districts.

MS. NELSON: Yeah. And I just wanted to respond to that, Stephen, that probably sort of a summation of what you said -- there was a sociologist who once said to the extent you take only race into account, you're neglecting injustices of class, but to the extent you take only issues of class into account, you neglect the injustices of race. And I think we have seen and heard over the years from enough middle class to upper middle class people of color of instances of discrimination that they've experienced to understand that it happens at all levels.

MS. CARTER: Mr. Bell, I'd like for you to just comment a bit more on the alternative -- your response to Alan's question about an alternative for affirmative action being a choice in education. My interpretation

of your short answer was that if there are inconsistencies in the implementation of education, one might have a choice to choose a better school rather than having some consistent measures ensuring quality education throughout systems. Do -- do you know what I'm saying?

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MR. BELL: I -- I do. And I'll broaden that. When I said choice in education, this is that the reality is that the public school system is doing, from -- from many people's vantage point, fairly well for middle class folks of any race. That they are doing -are at least adequate. But for low income individuals, particularly low income individuals of color, most people acknowledge it is failing. And I have just simply argued that I would be comfortable -- as a matter of fact, this is one of the areas -- one of the few areas I think Steven and I agree with at least in terms of more resources going into -- to primary and secondary education. And that while I would support some perhaps upon admission to college, I think Stephen was right when he said that those would be woefully inadequate acts through those other efforts.

In addition to additional resources going into education, I would be very comfortable or -- and I'm a strong supporter of more choice in education. I think that we have a centrally -- a monopoly in public education today. And I think as all monopolies have generated throughout history, they are tremendously inefficient and self protective. And so I would break up that cartel and break up that monopoly with increased choice, but that's not a panacea.

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I think one of the things we have to do particularly in communities of color is restigmatize out of wedlock births. Bill Bennett is right; ideas matter. Between 60 and 70 percent of all African Americans kids in this country are born out of wedlock. No matter what Steven is able to get congress to implement, no matter what bureaucratic laws and regulations we have, it will absolutely, I would argue, be ineffective in the light of that reality. fact of the matter is -- is that kids need two parents. And -- and particularly boys need Margaret Mead said the most important role of the -- role of a parent particularly for a --

for a male is -- is to civilize all of our children. And dads play an important role in that. And we need to, I think, be vigilant in sending the message that you should not have the children out of wedlock or at least out of -- of a committed relationship. Nothing that we discuss here is going to a -- a -- address that reality, and it will all pale in comparison.

MR. COOPER: Just briefly respond to some of those thoughts. One of the things that Peter has done again is point out there's other problems. And there are other problems. And other problems need other solutions. But what I'm interested in -- the out of wedlock children. Are you going to trust the governmental institution on that one or is the government still untrustworthy on that?

MR. BELL: I --

MR. COOPER: Okay. So what's the institution that's going to step in or what's the group that's going to step in? Okay.

Let me also hit on one other because a long time back in his comments he challenged me. He challenged me -- first, one of the things Peter does is give me arguments I never

made and then knocks them down. And I'm sort of sitting here -- I never said that. But then he went on -- one of the things he had said was, you know, police chiefs -- if you have a black police chief it doesn't cut crime. I never said that it did. I didn't hear anybody say that it did.

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But one of the things it does do -- and this was a striking example I was very slow to realize. When I first started practicing law I was in a court system where all but one of the judges were white males, all of the prosecutors were white males, and all of the defense attorneys were white males. And sometimes you know how -- well, you know, whatever you do, sometimes classrooms come in.

And classrooms would come in the back.

And the teacher -- and you have to stop because the judges all love to play to classrooms. They would be talking to little kids. And they always said to the kids, what do you want to be when you grow up. Well, you notice -- when I first started practicing all of the boys -- the white boys wanted to either be the judge or the particularly smart ones the defense attorney.

And all of the girls -- they wanted to be the court reporter. And the kids of color would not make a pick. And you know how teachers get that little tone of voice where they think they are being thoughtful, but they're getting pissed off. Make a pick, kid -- in that voice. They get very -- and the kids wouldn't.

And then those classes still come in right until today, but our bench has changed dramatically and our -- the complexion of our lawyers has changed com -- dramatically. Now there's lots of women and there's lots of people of color both on the bench and the courtroom. And slowly I started to notice that the girls now are saying they want to be the judge or, of course, the very clever ones now the plaintiff's attorney. And the -- the -- and there was no difference between the kids of color and the kids not of color. They all were making their selections right away.

And what was the difference? It's what they saw. One of the main ways humans learn about opportunity is what they see. If you never see a particular group in a position, you don't have to be told that's not for them. And

just -- somebody mentioned Tiger Woods before. And, you know, I just love to use sports celebrities today. What did Tiger Woods do for I mean, all by himself, based on nothing other than the fact if people could see, A; somebody who was young who was the first person who wasn't in their late 80s who won a tournament, two; somebody who was of mixed racial origin won a tournament. And what was the impact of that? The crowds are huge. Not folks who were going anyway now collecting around this new person. But people never thought of this as something they would Are you kidding? consider. Golf? Tell you what; that's all I'll say.

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MR. BELL: One very quick point.

I did not say Stephen said that. I said the arguments for diversity say that, that if we -this is what I heard ten years ago: If we had black chiefs of police, police community relations would improve, if we had black mayors, mayors -- relations with the citizenry would improve, if we had black superintendents of schools -- I did not attribute that to you. I said those are the arguments. I didn't see

those as being the case.

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You make my point about out of wedlock birth. I would be much more supportive about issues of affirmative action and the like if -if proponents would say a very simple thing. This is 5 percent of the solution. 95 percent of the solution to issues of race and poverty and justice in America go far beyond the courts, go far beyond affirmative action, go far beyond these issues. And this is on the far periphery of resolving it. I often get the feeling that -- that that percentage is inverted, that people argue if we do these things we are just one more great society program away. We are full funding of Head Start away. We are more -if we are more efficient and vigilant and in -in terms of affirmative action and nondiscrimination laws our problems will go away. And I would argue just the opposite is That the issues that we are dealing with true. at the end of the day don't matter. The issues of out of wedlock births, evaluating education, some issues that I think we have fallen away from -- those are the sort of things that will make a difference in communities of color.

MR. WEINBLATT: Okay. Wonderful. We do appreciate your presentation.

One final question that I might have for -- for both of you is: Are we talking on the same plane with one another; are we using the same vocabulary when we talk about affirmative action? Because as I hear the words that each of you has said in your -- in your discussions with each other primarily, is I hear all sorts of negative connotations and baggage on that phrase, affirmative action. And on the other hand I hear it being not a panacea, but is certainly a strong weapon and the arsenal to provide equal opportunity.

Are you using the same words, same concept, or is there -- as in many cases, is there some language difficulty?

MR. COOPER: My impression is in almost every discussion of affirmative action there's a serious language difficulty. What I think often happens when the term affirmative action is used -- all kinds of things are attributed to it that have nothing to do with affirmative. They may have to do with the issue generally, but they don't have to do with

affirmative action. Simply put, yes, affirmative action, as Peter said, is only one thing. Affirmative action alone, just like any accounting system alone -- an accounting system does not make a company profitable, but it does let it know what it's doing and allow it to make intelligent choices. All affirmative action does is let us know where it is we're discriminating, how it is we're discriminating and what it is we can do about it.

And don't forget, Peter -- one part of
Peter's thing was, you know, you're always going
to have different percentage of people that want
to do different things.

Affirmative action corrects for that because part of affirmative action says right in it of the people who are interested and fully qualified for the position. So if you have a position that overwhelmingly has people interested who are, say, males and females aren't as interested, affirmative action doesn't say you've made the wrong choice with your life. Affirmative action is saying even though 80 percent of the applicants are male and 20 percent are females, you only hired 1 percent

female. So your problem is the difference between 1 percent and 20 percent. So it doesn't take options away from people. But I think a lot of times we are talking about things.

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MR. BELL: I would agree with that, as well. I think there is a difference between discrimination and affirmative action in quotas, and often those things get used interchangeably. As I mentioned, I am -started off and remain a supporter of the original intent of affirmative action. I think affirmative action, though, if -- when it was -as it was originally intended, which is simply an outreach program -- I think when affirmative action moves into quotas and minorities set aside and race test scores, when it gets into those areas I -- I become an opponent of it.

MR. WEINBLATT: Again, on behalf the committee, thank you both very much for your presentation.

(Discussion off the record.)

MR. WEINBLATT: My stage manager is indicating that the appropriate time has come to recess for lunch, and so we will stand in recess until 1:45. Thank you very much. Look

forward to your attendance.

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(Discussion off the record.)

MR. WEINBLATT: We are expecting one additional member, so I'm going to talk a little slowly. And if she arrives we'll wait for her. If not, we'll get her presentation in at the end of this panel.

Just to remind ourselves of the procedure that we are using, each of our presenters is being given three to five minutes to make an initial presentation on the subject of -- of affirmative action and their views on the subject. And after the presentations by panel members, those of us on the Advisory Committee will have an opportunity to ask questions of the panel members. And -- and they, if they choose, can also comment on the observations and presentation of the fellow panel members.

Again, to repeat, our record will remain open until July 19 for the purpose of submission of any additional written materials by persons who were not able to be with us today.

As I mentioned to you, at the close of the scheduled agenda there are now five people who have requested permission to make a presentation.

And those have been granted. And they will make their presentations in the order of their requests, starting at 4:30. But let's proceed now.

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On our panel this afternoon we have with us Father David McCauley, from the Minnesota Catholic Conference, and Jay Tcath of -- from the Jewish Community Relations Council of Minnesota and Dakotas.

Father McCauley, maybe if you would be willing to go first. I would say Jay is doing -- just take the microphone in front of you.

We are being recorded, so we'll ask to limit the defamatory comments. And if you'll keep the microphone in front of you, Father McCauley.

FATHER MCCAULEY: Thank you. I'm glad to be here. In a nutshell, the Roman Catholic bishops have strongly supported affirmative action and they continue to do so. And this is rooted in a number of documents. I'd cite first the church on the -- or the constitution on the church and the modern world from the Second Vatican Council in 1965, which addresses the notion that the basic equality of

all people must receive increasingly greater recognition in every type of discrimination, social or cultural, based on sex, race, color, social condition, language or religion -- is to be overcome and eradicated.

The second document brothers and sisters to us from the National Conference of Catholic Bishops in 1979 addressed primarily to the issue of racism. Again comes out in favor of affirmative action, commenting that it's apparent in the sentiments that -- that too much is being given, that the racial minorities to redress the long-standing imbalances in minority representation in government. And that that statement again affirmed affirmative action for minority people.

The document <u>Economic Justice For All</u> from the National Conference of Catholic Bishops in 1986. In 1996 it was redone in a shorter vision. And in 1997 was put down into a mere 11 sentences. And, again, this is certainly the undergirding for their support of affirmative action.

The economy exists for the person, not the person for the economy. All economic life

should be shaped by moral principals, economic And institutions must be judged by how choices. they protect or undermine the life and dignity of the human persons, support the family and serve the common good. The -- the bishops simply state that discrimination can never be There is a recognition that -- that justified. perhaps we have to relook at affirmative They ask that the nation renew its efforts to develop effective affirmation action policies assisting those who have been excluded by racial or sexual discrimination in the past, especially if there be a removal of barriers to full and equal employment.

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The Department of Social Development and World Peace of the United States Catholic Conference in 1996 wrote in opposition to the Equal Opportunity Act of 1995 casting -- or suggesting that the bill casts affirmative action as discriminatory itself. Again, in that statement the bishops called for a renewed debate over how to best overcome the lasting consequences and current impact of racism and unjust discrimination in all its forms. Asks us what remedies are working well and what remedies

are not. And then calls on Pope John Paul II -
MR. MINARIK: Excuse me, Father,

we cannot hear back here, so if you could speak

closer to the mic.

(Discussion off the record.)

Pope John Paul II's questions to Americans when he visited here, how ought we live together as isolated individuals competing for limited opportunity divided into groups calling for advantage. And suggested the moral task is to search for the common good in a very divisive debate to renew our nation by seeking opportunities for Americans, acknowledging that this requires judicious and appropriate affirmative action to remedy discrimination and offer opportunity for all.

We feel that affirmative action remains a necessary tool for reaching equal opportunity.

To abandon it would be to retreat in our struggle for justice.

Once again, in March of 1996 the United

States Catholic Conference stated it as -- as a question: What kind of racially conscious government actions, if any, are appropriate to

deal with racial discrimination and division within society.

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Over and above calling for affirmative action in our society, the bishops have called for it in the church.

And, in closing, I would like to allude briefly to the Catechism of the Catholic Church, published in 1994, which suggested that no legislation by itself can do away with the fears, prejudices, pride and selfishness which obstruct the establishment of truly human societies. No individual is equipped for all eventualities in life. And the church calls us to recognize the principle of human solidarity with one another. Solidarity of the poor between themselves, the poor and the rich, workers among themselves, employees and employers, nations and people. And in suggesting such strong support for affirmative action, I would not want to suggest that the bishops necessarily see quotas as the way of doing that, but that they would very much support some -- some kind of affirmative action that does assure all people an equal chance.

And I think I've gone a little over my

1 | five minutes. I better be quiet.

MR. WEINBLATT: Thank you.

Jay?

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MR. TCATH: Greetings, number of friends and colleagues on the committee.

I should disclose off the bat the relationship between myself and the Committee Chair. And I'm -- I'm happy to do so because if I say anything that's wrong or inappropriate you can blame him more than I. He was on the search committee that brought me to Minnesota. So any complaints should be forwarded to the Chair himself.

Unlike the Catholic church, there is no single, firm Jewish position on affirmative action. Indeed, one need only look at the most recent Minnesota race for United States Senate to see the differences that are represented within our communities. In that case, as you may well know, both candidates, citing their own understanding of Jewish justice, had diametrically opposed views on affirmative action. For our part the Jewish Community Relations Council is undergoing our own review of affirmative action policy and expect a policy

to be formulated by the end of this summer.

Our tradition, however, is instructive in some ways. The Bible's book of Leviticus tells us, quote, favor no one, only judge on righteousness. Yet the Talmud, a collection of our tradition's teachings, states that rules of evidence were altered for the wealthy to prompt honest testimony from the poor who might otherwise be intimidated from speaking the whole truth, suggesting that certain societal realities must be taken into account to be eq -- equitably balance the scales of justice.

Today American Jewish organizations on the whole are more spur -- more supportive of affirmative action than individual Jews, as measured by public opinion surveys. And yet both Jews and Jewish groups are more supportive of affirmative action than nonJewish Americans. But even that support from -- for affirmative action is tempered, nuance, conditional and very limited.

Our understanding of affirmative action purposes based on our own experience with bigotry is perhaps unique. For Jews quotas have always been at colleges and corporations; the

ceiling above which we could not rise, not the floor at which we could enter. Indeed, our state's own University, University of Minnesota, imposed quotas against Jews in certain graduate schools throughout this century. What this means therefore is that we tend to support goals and time tables, special recruitment and training programs, but not rigid number setting that leads to what is known as reverse discrimination. Many Jews see a logical non sequitur in the argument that to become a colorblind society we must mandate the enhanced Nonetheless, Jewish groups relevance of race. have supported race based preferences when and only when a history of discrimination is well documented at a particular institution, when the preferential treatment will be for a defined limited duration, when the institution, regardless of its history, is not currently integrated, and when past other affirmative action efforts have been unsuccessful.

For American Jews, like many others, affirmative action is rarely thought about on its own merits, but rather as part and parcel of many other concerns, including its ramifications

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on intergroup relations.

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I would be remiss if I didn't also highlight some other Jewish perspectives.

America today is neither colorblind or a provider of true equal opportunity. Indeed,

Americans violate and celebrate such equal opportunity violations as nepotism, cronyism and geographical diversity programs, programs that were really established to limit the number of New York Jews in a particular institution.

Social justice is worth economic costs.

America constantly judges and categorizes every one of us on group characteristics from SAT scores to veteran benefits. Such preferences are not necessarily bad, only an approximation we live with, but should recognize as such.

Unfortunately, affirmative action has become a scapegoat for the economic and racial anxieties felt by many. Of course, its real impact, positive or negative, is relatively small compared to its prominent niche in the public psyche.

We need only to look at educational, health, economic, and other societal indices to realize just how far we still have to go to

attain a just society for all Americans. Much is at stake.

I wish this committee success in its important deliberations and wish to express my and my community's gratitude for letting us add our diverse views to this policy discussion.

MR. WEINBLATT: Thank you.

Members of the committee?

There -- there has been a suggestion made then to us today that affirmative action either generally or in specific types can be considered an insult to the individual; that is, if I must -- the argument has been made, if I receive special benefits of any sort, my own self-confidence, my own self-sense of value is somehow attacked or diminished, that I can't make it solely on my own merits.

Do either of your communities or traditions speak to that issue?

FATHER MCCAULEY: I'm not aware of any official statements speaking to that issue. However, within the last several weeks I've attended a -- a lecture myself in which that notion was put forward, was put forward by a black man who was very successful. And -- and

he suggested that there is a -- there can be a certain insult in that. The direction that he was moving somewhat parallels what I referred to as the notion of human solidarity, I think. -- and he was expressing a -- a wish for a rather ideal world. He said if we are a pluralistic society we would want that pluralism reflected in all aspects of our society. example I recall was from the law school in Texas, where the incoming class has nobody other than white persons, suggesting that this is a real disservice to the -- to the -- the people in that class and to the -- the people who will be served by these attorneys. And -- and he was seeking some kind of elasticity. He said, let's say that -- that you have some test and 120 is the cutoff point. And you get down on the -- on the test and you realize there's something wrong with this group of people. It does not recognize the American public. So you go down your list a little bit more. And -- and maybe you find between 110 and 120 -- 20 people who come from a whole variety of -- of different social situations, different races. It's for everybody's good that they come in. So I think

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1 a more elastic approach. And that made sense to 2 me that, again, the notion of absolute quota, 3 being able to do everything by absolute law --4 doesn't work that way. We're human beings. MR. TCATH: We don't have a formal 5 position on that aspect of affirmative action 6 7 debate, but I -- I would caution that that not be a consideration. I don't think public policy 8 9 makers should try and delve -- delve into the 10 psyche of individuals and say what's the likely 11 response going to be on their psychological 12 well-being. And certainly individuals have the 13 opportunity to probably withdraw themselves from 14 affirmative action type programs. So there is 15 that, in many cases, option out of it. 16 MR. WEINBLATT: Well done. Thank 17 you both. Appreciate you. 18 FATHER MCCAULEY: Thank you. 19 MR. WEINBLATT: Our next -- do we 20 have any of the members of our next panel? 21 MR. MINARIK: Let's recess for 22 about 15 minutes, Al, okay? MR. WEINBLATT: 23 Sure. 24 (Recess from 1:59 p.m. to 2:04 p.m.)

MR. WEINBLATT: Why don't we

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continue on our agenda. We're going to make a little bit of a schedule change. Wende Farrow of the Employers Association is here with us now. And with her permission I will call on Ms. Farrow to make her presentation and tell us a little bit about the Employers Association just before you begin.

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MS. FARROW: Thank you, Alan.

I represent the Employers Association, which is officed here in Minneapolis and St. Paul. We are a nonprofit member services organization. And we're comprised of about 1,700 employer members. Our employers are located mostly in Minnesota, but we find them throughout the Midwest. Many also have offices throughout the country.

Our mission for the past 60 years has been to provide support and assistance to member organizations on issues that impact the employer/employee relations. Today we offer technical resources to organizations in all functional areas of human resource management, which include affirmative action, fair employment law, diversity, recruitment, selection, compensation, benefits and collective

bargaining. I am the Director of the Human

Resource Services Division. And I manage the -
the group that does diversity employment law and
affirmative action work for employer members.

MR. WEINBLATT: Thank you.

Proceed.

MS. FARROW: I have a prepared statement that I think I'm just going to read. That way I'll manage my time constraints.

I know that this committee is discussing a lot today, the issue of affirmative action. But my presentation in front of you today is going to be focused on employer, employment areas of affirmative action. Specifically I'd like to present a general picture of how most employers that our organization works for and with have viewed and approached specifically mandatory affirmative action -- almost all mandatory affirmative action retirements.

We have assisted employers which have stemmed from the role as contractors or subcontractors with federal, state or local government agencies.

As some of you may or may not know, in Minnesota we also have a number of firm --

mandatory affirmative action requirements for contractors and subcontractors. Specifically, we see them with the state of Minnesota, the cities of Minneapolis and St. Paul, and Hennepin County. What we have found with each of these agencies, including the office of Federal Contract Compliance Programs out of the Department of Labor, is that they all have a statute or an ordinance defining which 10 contractors and subcontractors have 11 requirements. And then they usually have 12 additional rules and regulations that specify 13 what an employer is to do related to affirmative 1.4 Usually the statutes and the ordinances action. 1.5 or the rules and regulations specify only basis 16 parameters, provide only general guidelines for 17 employers to follow in defining and fulfilling 18 their affirmative action requirements. 19 these documents provide some basic information, 20 they have often been the source of much 21 confusion and conflict between employers and 22 monitoring agencies. If employers were afforded 23 the latitude to interpret and apply these 24 requirements to the unique circumstances and 25 develop an individual approach to affirmative

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action, then they would be of some benefit.

More -- more often than not today we have seen that monitoring agencies and more notably compliance personnel have viewed that it is the prerogative to interpret them, namely the regulations, and specify often in much detail what affirmative action should constitute for each employer.

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They have often specified for employers what their affirmative action plan must contain, the nature and character of their statistical analyses and what actions they must take. has resulted in employer affirmative action efforts being analyzed to get the strict model or standard of which each agency and compliance officer expects. This has resulted in an emphasis on such elements as the affirmative action plan document, statistical calculations and record keeping. This emphasis has clearly had a negative impact on employer understanding and ownership of affirmative action. employers we work with believe they are not afforded a lot of latitude in developing their approach to affirmative action and their plan and developing a plan that's consistent with

their culture, their environment and their business strategies. The impression is that no matter what effort an employer takes under the mandatory requirements, compliance personnel will insist that it be changed to meet their expectations. And these expectations are often different from each compliance officer to each compliance officer.

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Not only isn't too much emphasis placed on mechanics of the affirmative action planning progress, but the process as defined by most monitoring agencies has become far too detailed and confusing. It's also based on outdated assumptions about organization structures and how they are managed. Most employers have trouble seeing the relationship of the planning process and affirmative action. This process is so detailed and technical that most employers either give up on completing the plan or fail to make their affirmative action commitments a part of their normal way of doing business. This is even more of an issue when employers have to comply with varying requirements across many levels of government. We see it's very common for employers to end up with not one affirmative action plan, but a plan for each level of government they contract with. And the nuances between the plans are so minimal that it makes it really an administrative burden for the employers.

The affirmative action planning, record keeping and reporting requirements become very onerous and burdensome for most organizations, especially small employers. Most affirmative action planning requirements on the federal level are 50 employees or \$50,000 on a contract or subcontract. In the state of Minnesota it goes down to 20 employees. So for a very small employer we're talking about a pretty large process. They require a great deal of time and attention on the part of the organization.

We find that employers focus too much on completing the requirements just for the sake of getting the plan document done, rather than seeing and understanding the value of affirmative action to the organization. Due to productivity and cost constraints most employers delegate these activities and ultimately the decision making to the lowest level of personnel possible. Clearly mandatory affirmative action

focuses too much time on the details, the nuances and the mechanics of planning and record keeping processes. And the fundamental principals, philosophy and goals of affirmative action are being lost for most employers. The heavy emphasis -- emphasis today on the process and the documents is having a derogatory impact on the principals of affirmative action, as well as employer commitment and agency flexibility.

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It is always easy to criticize or find deficiencies with historical practices. It's also more difficult to recommend solutions for the future. The last few weeks I've given a great deal of thought to the issue. And I'd like to offer the following comments and suggestions.

First of all, as a employer in a support organization to employers we support the concept of affirmative action in employment. Namely, trying to rectify historic discriminatory practices in the workplace still makes sense today to us and is important in the employment setting. We continue to see actions by employers, albeit not as blatant and as conscious as in prior years, but they still

result in different and lesser treatment of individuals in a number of protected group of categories.

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Second, I think it is difficult for the agencies to try to develop a uniform standard for how each employer should approach and deal with affirmative action. Based on my education and training on the concept, most affirmative action regulations were designed for employer interpretation and latitude to fit it toward their organization, their culture and their The basic premise of the regulation is just to provide quidance. And that still does I feel it's critical that some make sense. basic parameters be established for employers on affirmative action. But employers need to be given greater latitude to approach the issues and to develop a plan and more importantly commitments that can become a part of their everyday way of doing business and will become engrained in the operation. Obviously doing this is easier said than -- easier said than done.

A third suggestion is to build a better partnership between agency personnel and

employers so that they have a common and better understanding of each other's experiences and needs. We need to see more business professionals put into agency roles in terms of monitoring and complying -- monitoring employers' compliance so they can assist the agencies in developing systems and procedures that are consistent with how business is run, especially the small employer, which is our growing employer in this country. In addition, employers need to have a better understanding and working knowledge of affirmative action.

The process is so burdensome that most employers don't even take the time to understand, nor own the responsibilities. Too many go through the exercise of developing a plan and placing it on a shelf just in the event to respond to a compliance issue. I would like to see more required training for employers, at least networking of participatory sessions where agency personnel and employers can regularly be required to get together to learn from each other and to understand each other's side.

MR. WEINBLATT: Thank you very much.

Members of the committee?

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MS. LOPEZ: I do.

MR. WILDERSON: Ms. Farrow.

MS. FARROW: Yes.

MR. WILDERSON: Your -- your

remarks appear to me to summarize the -- the concerns and expressions of agencies and companies and things that you've worked with and been involved with. And you pointed out in your remarks how -- how difficult it has been, as they report to you, to carry out the process, the required paperwork and things of this nature of affirmative action. I'm quite aware of the fact that those are required. And what I'm asking now -- it doesn't -- those requirements does not preclude the companies and organizations of doing things on their own. you engage yourself with those companies you've been -- is there anything that any of them are doing on their own to meet what they purport to be allowable goal, of allowing a process for equal employment opportunity for those that have not been employed?

MS. FARROW: Yes and no. I guess that's my best response at this point. We have

seen a number of voluntary effort from both large and small employers in our member service And we've seen very rigorous efforts to the point of employers actually putting forth formal strategies in documents related to their efforts and how they approach them. To a large extent their focus has been on how to improve the representation of women and minorities in And to a large extent that their work force. focuses on employees or individuals that are currently within the work force, not individuals who have chosen to not participate or fall out of the current labor force. So their efforts are basically focused on currently working employees, attempting to recruit them into their organization, again to improve the representation of women and minorities.

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MS. LOPEZ: You have asked -- answered one of the questions that -- that I was going to ask. But I said -- you said you had about 1,700 members.

MS. FARROW: Yes.

MS. LOPEZ: And since this seems to be a big issue and problem area with the companies that you provide tactical assistance

to, are there any steps or policies or whatever being looked at by the group to make this reporting system that would result in more equitable representation within the companies? Is there anything being -- on the drawing board?

MS. FARROW: You mean within our organization?

MS. LOPEZ: Within your -- yeah.

MS. FARROW: We work very aggressively with the agencies as much as possible trying to improve communication between employers and the monitoring agencies. As we look at the -- for example, the federal requirements, the regulations are more than 30 years old. And after 30 years of application we find that the processes are fairly firm. So other than through informal negotiations with the local district director, for example, of OFCCP or individual compliance officers, we have a little latitude to influence or reduce the burden of the process at this point.

MS. LOPEZ: Because that would seem to be that -- if you could come -- I was always -- felt that there was some latitude with

the kind of plan that the company drew up as far as affirmative action. And I was always of the opinion that there was latitude as long as the compliance officer saw that there were some results and with some measurable thing to look at. I wasn't aware that -- that that problem was that great.

MS. FARROW: Well, we're very optimistic about the changes in -- in the Minneapolis district office. Obviously affirmative action and how it's monitored is -- is dependent on who the monitor is. And they - what their perception is and their interpretation.

We are becoming more and more optimistic
that employers can have some latitude. But
still if we take a look at the state of
Minnesota or the city of Minneapolis, it is not
uncommon for the agency to find a plan deficient
for simply failing to contain one word. So what
we get into is an expectation on the part of the
agencies and the personnel that the document,
the language, the format has to be in a
particular version or it will not be accepted.
I've seen many employers have local plans sent

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MR. WEINBLATT: I'd like to follow up on the point that you're making now. In -in his speech at the University of California, San Diego on Saturday night the President called on those who would oppose affirmative action to come up with alternative ideas. You've started down that path, I believe, in the remarks that To follow a little bit further down that path, it's my understanding that the -- the numbers game and the -- the process game that you are describing have come about simply as an attempt to measure compliance. And from what I'm hearing from you, the measurement aspects have overwhelmed, in your view, the substantive --MS. FARROW: Yes.

MR. WEINBLATT: -- aspects of affirmative action. And therefore not on behalf the President, but on of behalf the committee I would ask you: What alternative forms of measurement of success or compliance or noncompliance or failure would you suggest?

MS. FARROW: That's a very tough question. And I think that's what I pondered a lot for the last few weeks prior to sitting in

front of you. Employers, in terms of how they run their businesses, are so very different, just as individuals are. And along with that goes different perspectives and different approaches.

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I think about compliance a bit in conjunction with my own past. At one time I was a school teacher. And although you don't always consider this, when you're a school teacher and you check people's work, you tend to not look for what's right. You tend to look for what's wrong. And I'm afraid that that happens a bit when people evaluate affirmative action.

Part of my solutions or my suggestions are that if we get employers ingrained in having -- and required to have discussions, dialogue about how they are approaching it, about how they are living the concept of affirmative action in the work force, if we are forcing them to attend training sessions, rather than running documents, maybe we'll be more successful at getting testimony to adopt the concept and see the value of it in their day-to-day operations. For most employers it's getting an extremely bad image because all they see is the paperwork.

They see no value to it. They -- the whole concept is being lost.

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The few people that I work with closely who we educate on the process and who look at the results will all of a sudden see a light bulb come on and say, oh, now I know -- I've been doing this for the last six months and what the numbers will show.

And what we find is -- and I have a staff of four people who assist people in affirmative action plans. And I was talking to one of my staff members this week. And she said to me, it gets very frustrating because I work very hard for these people. I -- you know, I -- I care about the values of it. But they don't care. They don't own it, they don't adopt it. just do it because someone says they have to do So if we can -- if we can get the concept so people can talk about it more, maybe force an education and communication, rather than plan statistical analysis, maybe people will own it. We -- our organization also does a lot of harassment related training. And it -- we still are amazed at the discriminatory impacts that we see in the workplace today. So as far as a need for affirmative action, we think there's a

fundamental importance. But that's not an easy

way to approach it.

MR. WEINBLATT: Thank you. Thank you very much for your presentation.

MR. MINARIK: We'll have a 15-minute recess.

(Recess from 2:27 p.m. 2:45 p.m.)

MR. WEINBLATT: Let me just introduce the panelists to Reverend Peg Chemberlin of the Minnesota Council of Churches. Ms. Chemberlin, thank you.

REVEREND CHEMBERLIN: Committee members, my apologies for being late on your docket today, but I'm glad to have this opportunity for discussion on affirmative action.

I'm the Executive Director of the

Minnesota Council of Churches. Minnesota

Council of Churches is a preeminent movement in

Minnesota for Christian unity and community

reconciliation, has 19 member judicatories and

represents about 900,000 Christians in

Minnesota. Together we understand ourselves to

be primarily mainline Protestants. Would also

include a strain of evangelicals and a Baptist tradition and Anglican tradition. We work for the sense of Christian community to deepen the quality of life in Minnesota.

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Minnesota Council of Churches has a long-standing position of support of human On May 9, 1991 the counsel approved the rights. following statement. We, the Minnesota Council of Churches, reaffirm our historic opposition to discrimination against anyone because of race, color, religion, national origin, sexual orientation, age or disability. Therefore we urge member communions to join the Minnesota Council of Churches in opposing rim -discriminatory statements and actions and affirming antidiscriminatory statements and actions and in advocating in the public arena on behalf of all victims of discrimination. traditions of the member denominations of the council have also long supported nondiscriminatory activity and, in fact, affirmative action.

United Church of Christ in 1991 said: As a denomination which is committed to affirmative action and equality of opportunity for all

persons, it is imperative that the United Church of Christ affirm its commitment and continue to implement affirmative action policies, procedures and programs in its life. Moreover, it is imperative that we join with other faith communities and civil rights organizations in urging the President of the United States and Congress to make and strengthen their commitment to affirmative action.

The American Baptist Church in 1986:

Affirmative action is designed to bring about justice and equal opportunity for people who have long been excluded or underrepresented in certain fields. It is designed to assist in overcoming the affects of past discrimination and to make equal opportunity a reality, rather than a theoretical goal.

Episcopal Church in 1988: Resolved the House of Bishops concurring that this convocation reaffirm its commitment to a vigorous affirmative action program and all institutions and society as remedy to historical racial and sexual injustices.

And United Methodist Church 1988: The premise upon which affirmative action is built

is essentially moral and spiritual in nature.

Concern for the disadvantaged, the disinherited and the oppressed is a major feature of both what Christians call the Old Testament profits and the message and ministry of Jesus.

According to biblical teaching what is required is a redress of grievances and a sincere effort to make amends.

In a document approved not only by the Minnesota Council, but also by the two organizations represented here earlier by Father McCauley and Mr. Tcath, we said together protestant, Catholic and Jewish, by virtue of being created in the image of God -- all persons have dignity. This means that human life has unassailable value and each person has a right to those things which make a descent life possible. Civil authority exists to protect the dignity of all persons and the claim of each of us to basic human rights.

While these above statements represent some of the best thinking of some of the best leaders in our churches, one might also ask whether these statements reflect the opinion of those who are members of our denominations. And

the answer too often is no. In fact, many of what we call the members in the pew either have not reflected on the efficient -- on the finish of affirmative action or would hold a negative view. This seems to be true for the general population. Perhaps one of the reasons is that we have fought for affirmative action so often in the judicial and executive branches and not as often as the legislative branches that it has perhaps inhibited our public discussion about the reasons and the purposes behind affirmative action.

We at the Minnesota Council of Churches are working on a project entitled Renewing the Public Church. One of the assumptions is that renewal of the faith community and public life will require a renewed ability for public dialogue in a civil context. There needs to be increased debate and discussion about affirmative action. We believe that that case needs to be made from the churches and with the general public.

Folks don't seem to get it. They are -they see affirmative action as lived out in
isolated incidences of personal comparison on

racial basis or personal basis or sexual basis or sexual orientation basis or gender basis ethnicity. People don't see the systemic exclusion that was behind the assumptions that put affirmative action into practice.

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Minnesota Council of Churches has launched the Minnesota Churches antiracism initiative. We have had about 3,000 people who have been part of this project over the last few years, hundreds who have gone through intensive antiracism training. And the important piece about this particular training as opposed to other things that we have done is that it brings to the forefront to an experienced existential understanding the systemic nature of racism. Folks come away from -- from the training understanding that racism is in the stream of the culture, as are other discriminations in the stream of the culture. And unless we're intentionally swimming upstream we will be caught in the racist nature of the culture that we live in.

I'm thinking about Supreme Court Justice
Douglas who struggled with the affirmative
action questions before the Bacchi Regents of

University of California discussion. And finally he said that the LSAT is racially biased, and its bias justifies the reverse bias by the law school in its affirmative action process. That statement holds for me the understanding of the systemic nature of discrimination and racism in our culture and the need then for affirmative action, a justified bias against that stream in which we swim.

We would urge no backing off of affirmative action, but increased discussion, debate, public relations and education about the basis for affirmative action. As long as the general culture understands this as an individual, isolated, one-on-one case and not as a systemic condition which affirmative action seeks to be a barrier to, we will continue to have a -- the kind of lack of ownership, the kind of lack of participation and a general uncooperativeness about the affirmative action that we just heard from our last speaker.

What's needed then is a widespread analysis of the situation we're in, a public education campaign, analysis of the basis out of which affirmative action grows, analysis out of

the situation that affirmative action seeks to be a barrier to.

Thank you.

MR. WEINBLATT: Thank you.

Mr. Louie?

MR. LOUIE: Try to pick up on what you were talking about with regard to systemic exclusion. How do you address this -- the comment of a person who might say I don't discriminate against anyone. Why should I have to do, you know -- be responsible or be penalized by affirmative action because of what someone else did? Is that what you're referring to and how do you address it?

REVEREND CHEMBERLIN: What we try
to do in our antiracism training is to help each
of us understand the way in which we are all
part of a -- part of the flow -- of the river
flow which discriminates on the basis of race,
gender and so forth. And as we all participate
in that, we do that unconsciously more often
than not. And it -- more often than not it's
our unconscious bias that propels those same
racist tendencies. In the training what we try
to do is to un -- to unpack our unconsciousness

about that, to un -- unpack the fact that we live in that kind of a stream. It's -- this is a very difficult concept for folks to get because we tend to think in terms of personal, isolated incident, rather than broad systems analysis.

For me we -- we need clear, perhaps even catchy anecdotes and descriptions of the situation. Here's the best one I've heard recently. As someone was describing to me a mutual friend who is young, white and male, who just landed a great job a law firm, they said, you know, David thinks -- David was born on third base and he thinks he just hit a home run. We've lot -- lots of folks who weren't born on third base, who were born on second base, others who were born on first base and some who aren't even in the ballpark yet.

But we need that kind of clear sense of the analysis to say, you know, I have to admit and understand, I was born maybe on not on third, but on second. And -- and for us to be able to identify our participation and our privilege or lack thereof from that wide system is important, I think.

MR. WEINBLATT: Anybody else?

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MS. LOPEZ: In the training, the participants of your training are members of the group that you have -- what would you say is the makeup of the participants? Is it community persons, is it employers or -- would you kind of give me -- give us a general break -- breakdown of where the participants come from that take the training.

REVEREND CHEMBERLIN: It is a cross-section. I would say probably the thing that we could say about all of them is there is some self-identified interests in doing the In some cases people of color who training. want to encourage and support the rest of us in And some cases folks who know this training. there's a problem, but don't quite get what it Or those of us who know what the problem is. is, even have some analysis of the problem, but want to have better handles on understanding how it continues to live in our lives.

The Minnesota Churches antiracism initiative is primarily targeted to put into the intensive training workshops members of churches and particularly church leaderships --

leadership. The result of that is not only this -- what we hope is a conversion experience as we would talk about in a Christian community, a change, a turnabout that understands the system and sees the picture, sees what's wrong with the picture in a way that we didn't before. But the next step of that is to engage in our own understanding of how our systems perpetuate So the Minnesota Council of Churches, racism. Minneapolis Council of Churches, St. Paul Council of Churches are all presently in our own systems analysis about how the way -- how we operate, how our personnel policies and our staff hiring processes, how we allocate resources, how all of those pieces contribute to -- unintentionally, but nevertheless de facto contribute to the establishment of racism, sexism, so forth.

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MS. LOPEZ: Thank you.

MR. WILDERSON: I'm not certain that my question is directed to you or if it's just something I'm rambling on as I'm trying to understand such strong opposition to affirmative action. And as we have sat here today and heard others who have come before us, this panel, lot

of them spoken a lot -- a lot of companies and institutions have a lot of aversion just to the word affirmative action. And I'm struggling with the fact because I've been in institutions and I've known about companies and I've seen and I've heard them talk on other subjects about we have to have an affirmative plan, be it recruiting students if they are all white students or be it to get this -- what I'm still trying to struggle with -- and you may have touched on it some. But -- so is the opposition more rooted in racism, in your opinion, than some of these other things? Because these -there's not a company out there that doesn't have an affirmative action plan to go get a contract, if it's to hide -- get students, increase their student population from 1,900 to 2,100 -- they all have affirmative action plans. And I'm still struggling with why is it, when we talking about opportunities for people, that there is such aversion to it. And this may not be for you, but you -- you touched upon something that led me to believe you may be able to help me and -- and maybe the rest of us understand this so as we move to -- to remedy

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1 some of this stuff.

REVEREND CHEMBERLIN: Well, I hope you're not asking me to defend that.

MR. WILDERSON: I'm not asking you -- I'm not asking you to -- to -- to defend. I am just wondering from your experience is it -- is it just probably -- the thing is, in your opinion, do you think that it's more rooted in racism, why that's -- this is such a aversion or is there something else there?

REVEREND CHEMBERLIN: Well -- MR. WEINBLATT: Why does the

phrase have such a negative connotation.

MR. WILDERSON: All around us.

REVEREND CHEMBERLIN: I'm convinced that it is only understood in a individual to individual perspective. When we hear language, rhetoric that says things like affirmative action promotes blacks or promotes gays or the gay agenda or promotes women, that — while those of us who are supportive of affirmative action can say yes to that, how that's heard on other side is without the broader context which says this is a promotion within a situation that's barriered. And I

think many of the -- those who would oppose affirmative would say -- would not understand the barrierness.

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Now, there is a whole new voice that I think perhaps does understand the barrierness, but takes on a different tact about personal responsibility and so forth. I think that's a somewhat different discussion. But at the base, personal responsibility without community responsibility is a split that will eventually undermine support from affirmative action. So while we want to be supportive of personal responsibility, to say that the community must also be responsible -- and that means finding ways and structures to at least open doors and barriers. If we can learn to talk about affirmative action as opening doors and barriers rather than, quote, promoting as if it were a level playing field to begin with, I think that's the piece that I think seems to get missed. Now, I'm not sure that if everybody understood that we would have everybody agreeing with affirmative action, but I think that the middle population and certainly people of faith in the -- particularly the communions that I

represent, I think would be more supportive because the values of personal dignity and the values of justice and the value and the concern for the underdog has long been a part of what's been -- what's been valued by my traditions.

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MR. WEINBLATT: Reverend

Chemberlin, thank you for your presentation.

(Discussion off the record.)

MR. WEINBLATT: Our next presenter is Bernie Brommer. Mr. Brommer appears not in a -- personally, as well as on behalf of the Minnesota AFL-CIO. Welcome.

MR. BROMMER: Thank you and good afternoon to all of you. My name is Bernard Brommer, and I'm the President of the Minnesota AFL-CIO. The Minnesota AFL-CIO is a federation of unions in the state of Minnesota, some 750 organizations. They are voluntarily affiliated with the Minnesota AFL-CIO. Those unions in turn represent approximately 400,000 working men and women in the state of Minnesota.

I appreciate the opportunity to join you this afternoon and to share several thoughts regarding the labor movements position on the issue of affirmative action.

In the past several years affirmative action has come under attack, and the attacks continue as we speak. But despite hostile court rulings and political opportunism of some, the work of affirmative action remains unfinished.

Our society puts a high value on equal opportunity, yet the unemployment rate for African Americans remains twice that for whites. And for Hispanics the unemployment rate is about one and a half times that of whites. Also take into consideration that these official unemployment figures do not count the many under employment or the large number of discouraged job seekers who have dropped out of the labor force altogether.

While some progress has been made, women still make less than men for comparable work with equivalent qualifications and experience. Complaints of employment discrimination based on race, ethnicity, and gender continue to be filed with equal employment opportunity offices across the nation. The promise of equal opportunity has been made. And the laws are on the books but for many they are far from being a reality. Just as the slaves in Texas never even knew they

were free until June 18th, long after the emancipation proclamation has been issued, so there are many African Americans and other minorities and women today for whom equality of opportunity remains only a dream.

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No law, policy or program can make the historical legacy of century -- centuries of discrimination disappear overnight. But in the few years that they have been in effect affirmative action laws and policies have helped and our nation is better off because of them. Until we find a proven, more effective way of ensuring that minorities and women have a fair chance, our government should not be retrenching from its critical role in enforcing affirmative action laws. This is not a matter of idealism or altruism, but of necessity and national self interest. Minneapolis Urban Leaque President Gary Sudduth, speaking to delegates at the Minnesota AFL-CIO convention last September said, we cannot ignore the long-term trends that are devastating many working families and their communities, and particularly families in the other America, the nonwhite America. We are all in the same boat, Mr. Sudduth reminded us.

end may be sinking faster, he said, but if something is not done, we all go down together.

In the final analysis Mr. Sudduth and many others agree, it comes down to creating living wage jobs and helping people, especially the poor, get the education and training necessary to qualify for and do those jobs. Affirmative action is an important part of making sure that happens. Certainly it is not the only instrument at our government's disposal to promote equal opportunity. Other strategies, including more diligent enforcement of civil rights and labor laws must be pursued. But for the foreseeable future, affirmative action remains a useful and necessary public policy in our national pursuit of liberty and justice for all.

Last year the AFL-CIO ran a full-page advisement in the New York Times. It was signed by AFL-CIO President John Sweeny. And I think it sums up the American trade union movement's view of the affirmative action. The ad read, in part: Affirmative action has worked toward eliminating centuries of racial and gender discrimination in jobs and schooling. It has

1 promoted inclusion of all Americans on the basis of genuine equality of opportunity. It is not a 2 It is not a numbers game. 3 quota system. 4 Affirmative action has advanced fairness, not favoritism. It has helped narrow the gap in 5 salaries, employment and education endured by 6 minorities and women. We need to reject 7 divisive attacks on affirmative action. 8 9 to work together for a better future for all 10 Americans. 11

Mr. Chairman and members of the Advisory
Committee, that completes my formal comments.

And again I thank you for the opportunity to be here this afternoon.

MR. WEINBLATT: Thank you, sir.

Members of the committee?

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MS. WIRTSCHAFTER: Mr. Brommer,
you have articulated the position of the
leadership of Minnesota AFL-CIO. Would you say
that rank and file members hold the same support
for affirmative action that you have
articulated?

MR. BROMMER: Mr. Chairman, members of the Advisory Committee.

To the extent that the membership of the

labor movement in the United States, some 14 million men and women reflect the diversity and the views of America at large, I would answer your question as no.

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MR. WEINBLATT: Mr. Brommer, as the proud father of one of the most recent members of a trade union, my daughter now for one week having been an apprentice carpenter, the thought struck me that she has the ability to hold that position, that is, this opportunity of employment, because in significant part of the history of the last several decades of union support for affirmative action. If that American support for this concept were to disappear, either be prohibited by law or not supported by the populous and by government, what do you believe might be the consequences for equal employment opportunity?

MR. BROMMER: First of all, Mr. Chairman, congratulations to your daughter.

With response with regard to your question

-- in response, I shudder to think what would

happen if the progress that we've made in terms

of promoting and advancing affirmative action,

equal opportunity -- if those laws were to be

1 struck down. If they were to disappear I think that the impact on the employment of -- of 2 3 people, working Americans, would be 4 devastating. MR. WEINBLATT: All right. Aqain, 5 thank you for your time. 6 7 MR. BROMMER: Thank you. MR. MINARIK: Mr. Maitland and 8 9 Mr. Goldstein now, Mr. Chair. 10 (Discussion off the record.) 11 All right. MR. WEINBLATT: If you 12 would, please, I'll ask each of the 13 representatives, while you are making your presentation, that -- if you would hold the 14 15 microphone that is without the stand. That's 1.6 the live one. The other one is just for show. 17 All right. 18 We have with us Professor Ian Maitland --19 of the University of Minnesota and David 20 Goldstein, an attorney with the firm of Faegre 21 and Benson. 22 Mr. Goldstein, would you like to make your 23 presentation? We're asking for presentation of 24 three to five minutes from each of you.

then we'll open up questions from the Advisory

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1 Committee.

MR. GOLDSTEIN: Thank you, Mr. Chairman.

Mr. Chairman, members of the committee, I bring here perspective based on my experiences as a lawyer working with clients in connection with development and implementation of their affirmative action programs and in connection with agency audits of those programs.

Part of my job as a lawyer is to help clients comply with the law. And to this extent the current debate about affirmative action and the outcome of that debate is of real and immediate importance.

However, another part of my job is to offer counsel and advice. And what I tell clients is this: The trend toward an increasingly diverse work force is an essential fact of economic life. Even if immigration into this country were to suddenly stop, there would still be states of the union in which people of color will constitute a majority in the next century. And the importance of women in the work force is likewise only going to increase. What this means is that it doesn't matter what

the law requires or merely permits or whether
the law even discourages affirmative action.
The fact is that businesses that fail to welcome
diversity and accommodate the differences among
their employees and their customers or clients
are going to have trouble surviving in an
increasingly diverse and increasingly
competitive marketplace, a marketplace where no
resource and particularly not the most valuable
of all resources, human talent and creativity,
can be wasted.

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What then in a world in which it is in the best business interests of employers to encourage diversity and stamp out discrimination should the government be doing? And to answer that question, I think we need to take a hard look at our society and at the past performance of affirmative action programs. We don't have time today to discuss all of the relevant issues, but I have chosen four -- what I will call facts of life, which I will touch upon briefly. And I will also briefly address what will -- unfortunately will have to be an overly simplistic manner -- what I believe to be the implications for reform that arise with regard

to each of those facts of life.

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First, under existing law with very limited exceptions affirmative action is not supposed to result in preferences. Sex or race should be used as a selection criteria, if ever, only when selecting from among substantially equally qualified candidates. Nevertheless, it is a fact of life that many employers do make selections on basis of race and that there are situations when a female or minority candidate is selected for a position in spite of the fact that he or she was not as qualified as a white Protestations of innocence to the contrary. These practices are to some extent the results of past pressure or current pressure or at least perceived pressure from OFCCP and/or state fair employment practices agencies. such preferences, more than anything else, that accounts for the current backlash against affirmative action programs. And at the same time such preferences undermine the credibility of women and people of color who have succeeded in their careers and who by an overwhelming majority have succeeded on their own merits, not because of affirmative action.

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Part of the answer to this first fact of life, assuming the constitutional restrictions do not apply, would be to make references explicitly available for the purpose of creating opportunities for those members of our society who have not, as a matter of fact, had equal opportunity for physical, intellectual and social development. Explicit preferences, not the game that we currently play where preferences are disquised, ought to be available to offer education and training and entry level opportunities into the workplace for people of either sex or any race who are attempting to overcome economic or other disadvantages. Clearly, however, based upon current demographics the primary recipients of such preferences, however, ought to be people of color and of more open standard as to who is entitled to affirmative action should be not be used as an excuse to limit those opportunities that need to be made available to women and people of color. After offering individuals a leg up and a genuinely fair start, however, there should be no place for extending preferences and filling higher level positions

within organizations or awarding government contracts.

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Second is a fact of life that employers that reach out to hire people from the most disadvantaged groups in our society assume risks that other employers do not face. Individuals from such groups which are often meant from communities of color will often lack critical basic skills with regard to, for example, reading, writing and arithmetic. They may lack thinking skills such as the ability to think creatively or make decisions or solve problems. And they may exhibit deficiencies with regard to certain personal qualities, such as displaying responsibility, self-esteme, sociability, selfmanagement, integrity or even honesty. Employees that hire individuals with such deficiencies or histories of such deficiencies are going to have higher turnover. That's a And it's also a fact of life that fact of life. employers are often afraid to demote or deny promotions to or discharge an employee who is a member of a -- of a protected class because anytime a protected class employee is subjected to an adverse action our laws and the legal

system create a significant risk that it will lead to expensive and disruptive litigation. T am personally aware of situations where minority employees have been retained under circumstances where a white male would have been discharged. As part of the solution to this problem, the law must recognize that employers who reach out to individuals with limited work experience or who are trying to overcome certain disadvantages are going to have greater turnover in their work force and that such employers need to be protected from claims of desperate impact Moreover, there is a need to discrimination. generally reform our system for processing and resolving discrimination claims and to limit damages that can arise from such claims.

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The third fact of life is that very difficult issues arise as to the extent to which minority businesses can and should be allowed to preferentially hire and advance minority employees or contract with other minority businesses. The fact is that historically many immigrant groups succeeded in this country by living and working together, by giving preferences to individuals from within their own

communities and thereby over the course of one or more generations acquiring significant economic and political power. Arguably real assimilation of these immigrant groups into American society began only after such economic and political power had been acquired.

Unfortunately a variety of social and historical factors made it very difficult if not impossible for certain minority communities, particularly the African American community, to acquire significant economic and political power in this manner and far more difficult for such communities to assimilate into the larger American society.

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We now face very difficult questions arising out of the tension between our professed desire to become a colorblind society and, one, the fact that people are often most motivated to help and to help to advance people who come from backgrounds similar to their own and, two, the fact that such help between and among individuals within a common community is often the most effective way to improve that community's political, economic and social position in the greater society.

1 Now, I don't have a particular answer to this third fact of life, but I do believe that 2 3 it can't be ignored. And I also believe that 4 this fact of life helps to illustrate a basic Programs of affirmative action employment 5 represent an opportunity at most to create only 6 7 incremental improvements in our society. 8 real significance of affirmative action arises 9 only when it is part of a greater effort to deal 10 with a variety of elemental social problems. 11 Such problems include the absence of developed 12 economies within certain communities, the 13 absence of equal education opportunities and 14 many other factors which together work to 15 deprive many individuals within our society of 16 equal opportunity to grow economically, socially 17 and spiritually. Workplace affirmative action 18 programs are of little value in the absence of 19 effective programs to increase the availability 20 of qualified women and people of color in the 21 work force.

Finally, in the end the greatest possible contribution that the government and agencies such as OFCCP can make may be the provision of both moral leadership and practical support to

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businesses, education institutions and community Unfortunately the moral force which can be brought to this mission is something that governmental agencies, including OFCCP and many state agencies squander on a daily basis. The moral force of the executive order and the ability of the federal government to provide leadership in the area of affirmative action is diminished every time a business is forced to engage in unnecessary, expensive and time consuming bureaucratic tasks. And many of the technical requirements posed by the Department of Labor's regulations implementing Executive Order 11246 fall exactly into this category. The moral force of executive order is further diminished every time a compliance officer or other help representative of OFCCP or a state agency tells an employer that it has to do something because it is technically required, but that the required action is really of no The moral force of OFCCP's mission consequence. and other agencies missions are diminished over and over again every day all over the country by these and similar acts.

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In addition, OFCCP's ability to provide

effective leadership and to find itself welcomed by business is severely undermined by the fact that businesses have no choice but to protect themselves against the possibility of OFCCP seeking to impose remedies or sanctions against them. By putting so much emphasis upon finding discrimination and obtaining remedies for employees, instead of what should be its main mission of promoting affirmative action, OFCCP makes employers necessarily defensive.

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In closing -- and I know that I'm -- I've run a little long. It's my experience that employers are constantly faced with difficult decisions regarding employees in which all the employer wants to do is what is right from a business standpoint and from an ethical standpoint. OFCCP or some other governmental agency ought to be able to assist employers with And when that agency's advice such decisions. is followed -- ought to be able to provide employers with a safe harbor immunizing them from or at least limiting their liability under state and federal antidiscrimination laws.

If OFCCP or some other agency would stop seeking monetary damages with perhaps the

exception for truly egregious cases and instead focus upon reviewing current practices and offering assistance to avoid future problems, such an agency might find itself becoming very valuable to business and to society, indeed.

In conclusion, I think business employers recognize the value of affirmative action, but face very real difficulties in trying to navigate the laws relating to affirmative action and discrimination in this country as presently constituted.

That ends my formal remarks. Thank you.

MR. WEINBLATT: Thank you.

Mr. Maitland?

MR. MAITLAND: Thank you very much. My name is Ian Maitland. I'm a professor of international business and business ethics at the University of Minnesota. I'm very flattered that the commission would be interested in my views.

I claim no expertise in this area. And

I'm just a concerned citizen. I -- I do bring a

-- maybe an unusual perspective. As you can

tell from my accent, I was born not quite

overseas. I was born in Canada and raised in

Egypt, France, England and the United States. I was raised in the United States, in part in New Orleans, which is -- this was '58 through '62. I paid visits to my father.

I -- I guess you could say I was born on

-- on third base. My father worked for the

British government as a diplomat and was counsel

general in New Orleans. And so at an early age

I had an opportunity to observe Jim Crow in

action. And it left a very lasting impression.

The -- I would like to say that in addition to having lived abroad I'm married to a Japanese and I'm the proud father of a nine-year-old -- I suppose I have to call him my racial kid, but I just think of him as -- as an individual, my -- my son, Sandy, of whom I am very proud.

I -- I -- I have been watching both from over across the water and from the United States with consternation, amazement, sometimes even amusement America's attempt to grapple with the issue of race. And like everyone my age, I -- my heart beat as one with the civil rights movement. This was not just an American movement. It was something that was being

followed by anyone who had a television set or act -- or a newspaper around the world.

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And I must say that when I finally achieved my -- my -- my dream of coming to the United States -- that was at the beginning of 1970s -- I was shocked to find that what I thought had been the promise of civil rights act -- and that was that we were going to try to live in a colorblind society -- had been replaced with a systematic program of emphasis on our racial differences. Sometimes we called them celebration of racial differences, but in -- in any case, the -- the policies made race and gender and national origin the basis for differential treatment. No sooner had two people stepped on campus -- in my case it was Columbia University in New York -- but color coded, we were pigeonholed, we were put in certain boxes. And I suppose we were treated differently accordingly.

I -- my concern is not so much with affirmative action in what I thought was the pristine sense of outreach. It is with policies of racial and gender preference which I think have greatly exacerbated racial and gender

tensions on campuses and further afield.

Let me -- let me say I -- I think that race has become in any -- in many ways a -- more salient than it used to be. Certainly the debate has become more embittered, more shrill. I look back on the '60s and '70s as a period when there still seemed to be some optimism left and still a feeling of -- of possibility of -- of interracial solidarity that I just don't sense any longer. I think we've turned our back on the colorblind idea that I thought was at the heart of the civil rights movement.

Wanted to quote very quickly from Thurgood Marshall's arguments before the supreme court in Brown versus Board of Education. Thurgood Marshall contended before the supreme court that there was, in fact, no such thing as race.

There was -- and therefore there was no rational basis for distinguishing between individuals based on race. I've been challenged by some of my friends on this issue, but that -- that colorblind ideal is the one that I thought gave this enormous moral authority, the moral high ground to the civil rights movement.

Increasingly I see the civil rights movement as

yet another special interest in Washington, in St. Paul with its -- with its tin cup out.

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I'm -- I'm not only bothered by the substance of the policy, but I'm bothered about the way in which our policies of preference were I -- I think these policies have implemented. been of Vietnam War, of racial policy in the I think the war was undeclared. United States. I think the civil rights act clearly barred the use of race and sex and perversely became the basis for actions by courts, by bureaucrats in implementing very far reaching policies of treatment according to people's race. President Clinton's call for a conversation about race I -- I think we need a time out. Too often we've had a long running conversation that has been shrill, strident, finger pointing, more of a shouting match.

One of our local columnists, Cybil Jones, seems to think that the discussion about race is a matter of sit down and listen. That is not a discussion, it's not conversation. And the same Cybil Jones referred to an earlier panelist here today, Peter Bell, who supported Clarence

Thomas' nomination to the supreme court as -- I

think one of these is right -- a house nigger or a good nigger. These are not the -- we cannot conduct a reasonable conversation in a climate that is that inflamed.

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I think that our obsession with race has prevented us coming to grips with very real problems faced not just by black Americans, but all Americans particularly faced with family breakdown, kind -- crime and education.

Let me, in closing, say that Ms. Chemberlin's testimony I had the opportunity to hear referred to systemic exclusion. it very difficult to grapple with this idea that there's some invisible or systemic exclusion. You can't identify specific cases, but we all know it's there. It's like a sort of radon qas; it's invisible, it's colorless, odorless and yet it's poisonous. And it permeates everything we do. I think if there's racism then we should be able to identify it. It should be -- it should be manifesting itself in specific practices or actions or beliefs. And I -- I don't believe the evidence is there that -- indeed, I think it's at that -- very sorry stereotyping of the great majority of Americans that we would jump

to this conclusion, that somehow all our -- that all or most Americans' views are unconsciously conditioned by racism.

If I may, Mr. Wilderson -- I don't know, sir, if you are a colleague of -- of Mr. Frank Wilderson at the University Minnesota, my colleague there.

MR. WILDERSON: We're brothers.

MR. MAITLAND: You're brothers. I

see. Well, I'm very pleased to testify before

you.

You asked a question of Ms. Chember -Chemberlin, is opposition to affirmative action
the result of racism. I -- I devoutly believe
it isn't. I'm told that if I were to
investigate the deepest recesses of my psyche I
would find some racism lurking there, but I
haven't seen it, I haven't sensed it, I don't
know it, I don't believe it. It would take some
CAT scan, I suppose, maybe to convince me that
in spite of everything that I -- I think I
believe, that I'm really, really racist to my
views.

I believe the opposition to affirmative action has fairly straightforward explanation.

1 And I'd like to refer you, this commission, if I may, to a book. You may be familiar with Paul 2 3 Schneiderman and Paul Fiatsa of Stanford University, The Scarlet Race. If you don't have 4 it, I'd be very happy -- I think it is so 5 important -- to buy a copy for -- for each of 6 7 vou. He says -- the Schneiderman Fiatsa asks 8 the question whether -- this is a test, whether 9 a person who has lost his or her job is entitled 10 to government assistance in finding another 11 job. A conservative is more likely than a 12 liberal to oppose efforts to increase government 13 spending to assist blacks. That is a fact. 14 Conservatives, let me repeat, are more likely to 15 oppose help to blacks. But does it follow that 16 that is the result of racism? Schneiderman and 17 Fiatsa point out that after all conservatives 18 are more likely to oppose government spending, 19 That's what conservatism is, in large period. 20 part. The appropriate question then is -- and a 21 quite different one -- is a conservative more 22 likely to oppose increased spending on blacks 23 than on whites? And they -- they found in a 24 very sophisticated survey that the race of

potential beneficiary makes no difference to

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white liberals. Those white liberals are more sympathetic to the claims of white men -- of white women. Sorry about that. Less sympathetic to the claims of white men compared to identically situated white women. But in the case of race conservatives are more likely to favor government help for a black man than for a white. This is just one finding. I don't presume to imply that, for instance, it is proof, but I think we need a much more fine grained, sensitive way of measuring these things instead of these reckless broad stroke imputations of racism.

I'm sorry for having run on so long.

MR. WEINBLATT: Thank you.

Members of the committee?

If I may then, is it your view,

Mr. Maitland, that there is not currently

discrimination in employment based upon race?

MR. MAITLAND: No, it is not my view. This is a very big country. It's a big state. And I work in a big university. And there is everything -- bad, good and indifferent is there. But is racism the explanation for major disparities in criminal sense --

sentencing, job, award of Ph.D.'s? I do not believe so. It may be a small contributory factor, but I just don't believe it's this pervasive, all-purpose explanation of all of the differences that we observe out there.

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MR. WEINBLATT: Then to follow through with -- with your answer for it in just a moment, what alternatives would you suggest to all -- to affirmative action as a means for correcting that degree of racial discrimination which you do believe exists?

MR. MAITLAND: I -- I am -- I am a very strong believer in very strictly enforcing antidiscrimination laws and punishing established cases of discrimination. believe that's enough? Probably not. The law is a very blunt instrument. I believe that I --I do not accept the view that we can simply shift to a policy of preference based on socioeconomic status, but I think that -- that may be part of a solution. I think that if given my advantages in life, a -- a -- an African American were to obtain -- were to perform at the same level as me, and we were both applying for a job, I would hire the

African American. And I think that would be entirely acceptable. The reason for that is that if someone has achieved the -- the same results in those difficult adverse circumstances, I think that is a very safe predictor that that person can achieve considerably more. So I think that our policies can be much more sensitive. I -- what I do think is that government cannot be the solution because government can only establish, I think, fairly broad-based policies that are -- that cannot possibly be sensitive to these fine distinctions.

And I said I rejected the view that -that white Americans are steeped in racism. I
came to America from overseas. I'd like -Professor Orlando Patterson of Columbia
University a while back said that he considered
the United States probably one of the least
racist societies in the world. I think I would
probably endorse that. I really believe that
there is a huge fund of good will among white
Americans. And that if government were to back
off, we would see a wide range of creative,
imaginative solutions by white Americans and by

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black Americans to this problem. I don't believe the present regime of litigation and harassment by OFCCP and others is the way to go.

MR. WEINBLATT: Just to follow through that one more -- in one more aspect. Do you hold the same views with respect to the -- what might be argued to be a -- a special treatment under the veteran's preference laws?

In the served of the served of the served of some ascribed status, but because of something they have done that is exceptional or extraordinary from which I benefit -- benefited, I have no problem with some sort of preference there, though I think it should be very sensitively handled.

MR. WILDERSON: This is another one of my grappling questions, but I'm going to grapple with Mr. Goldstein on this one.

I -- I said earlier this morning to one of

the other panel members that I -- I felt that with -- with white males it was a very strong opposition to affirmative action. And part of that is because a lot of white males owned the business and head of institutions and things of this nature. But as this conversation today has unfolded, it also appeared to me that there might be a -- a different view of the meaning of affirmative action between Caucasians and certainly maybe African Americans because from a lot of what your comments seems to focus on, that from your clients and the frustration that they are seeing -- was that it's -- and the group that you've described about the less educated, those that didn't come to work and all of what that meant for that. It appears to me that -- that you were saying that affirmative action is to give a break to less qualified people. My sense is that from a lot of African Americans, what they are saying is that those of us who are qualified want the opportunity to And I'm just wondering that -- at that -it's -- I'm afraid that kind of unfolds in different kinds of ways because I'm still struggling with where is this dichotomy.

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What is it between affirmative action and -- and why is there such -- I don't know -backlash or such opposition to this because as -- as I said, in -- in my mind, I'm thinking about Xavier University in New Orleans, who has one of the best pharmacists programs in the whole United States. And I see all these pharmacists who don't have any African Americans not going down there to get any. So I am just wondering what to think. But it seems -- I'm coming back to the point -- that it appears from the clients that you're working with is that their fear is that -- is that we are -affirmative action is asking them to take less qualified people. And I think for a lot of African Americans -- is saying that there are a lot of qualified people who can't get a job.

MR. GOLDSTEIN: I am lucky enough, privileged enough to spend most of my practice with clients that have genuine commitments to equal employment opportunity and to voluntary affirmative action programs beyond whatever it is that's required under federal law. So I -- I largely am dealing with clients that would like to have a diverse workplace and look very

favorably upon applications from qualified minorities. The fact of life, to again come back to facts of life, is that it is often difficult to find candidates for positions who are minorities and who are qualified to the same degree that you can find a -- a white male candidate, particularly in my experience in the Minneapolis/St. Paul area where demographics are changing. But the change has been recent enough that it -- it's still -- the available work force is not always there.

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And -- and I could talk from my personal experience with regard to my own law firm's affirmative action program where we recruit at -- extensively at colleges on both coasts and in the south and go to minority job fairs and have difficulty attracting minority candidates who are very well qualified to look seriously at this community. We -- we've done fairly well. I'm proud of my own firm's affirmative action efforts. And our own firm views its affirmative action efforts not as hiring people who are less qualified, but views its efforts as reaching out and trying to attract poor candidates who are equally qualified.

And I think the lawyers who succeed in my firm and at many other places who are people of color or women do succeed because of their own merits and because they are equally qualified, not because they have been given a hand up.

MR. WEINBLATT: But they have been given a hand up.

MR. GOLDSTEIN: They have not been given a hand up.

 $\label{eq:mr.weinblatt:} \text{MR. Weinblatt:} \quad \text{By -- by your}$ search for them.

MR. GOLDSTEIN: I -- I think given how, you know, my -- in my line of business, human capital is -- is your stock in trade. And reaching out to find people who represent a good investment in human capital is not reaching out. That's being smart. So I -- I don't think that's a fair assessment of the program. The problem is I don't think that's enough. I -- I think you have to live with the demographics that you're given and then see what you can do to do better. And for historical and other reasons, I think it is clear that people of color, more often than not, start with disadvantages in our society. And the people

who start with those disadvantages need to be given a fair shot. And I think our very social fabric depends upon giving them that fair shot because the -- the idea that we are all created equal, which I take to mean we were all given equal opportunities at birth, is clearly not a -- a truth in our current society. And we ignore that disparity at our peril.

MR. WEINBLATT: If I may,
Mr. Goldstein, just one other thing that sort of
intrigues me. You said that you were fortunate
enough to represent businesses and agencies that
have voluntary affirmative action programs. Can
you give us just some examples of those kind of
voluntary programs.

MS. LOPEZ: Actions.

MR. WEINBLATT: Or actions.

MR. GOLDSTEIN: I -- I -- I think

most of them -- and not many of these are inconsistent necessarily with OFCCP required programs, but mentoring programs, in-house training opportunities, newsletters, employee committees, training programs, opportunities to get college training or do other things like that are -- are the most typical types of

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programs. Certainly -- and many of these are the types of things that OFCCP would recommend or -- or publicize, but many of these are also implemented by companies that are not federal contractors. I think this is less true now than it was a decade ago. But when I first started practicing in this area and was being mentored by -- by someone who had been practicing since the mid '60s and the origin of the executive order, it used to be that many affirmative action practitioners had the mindset that we have one program where we do what is necessary to satisfy the bureaucrats and we do the minimum amount in that program. And then we have our own programs where we try to actually accomplish something. And we try not to make commitments to the bureaucracy because if we don't make -if we don't succeed, we don't want to be criticized by them or sanctioned by them, but that we do these additional things.

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I'm very pleased to say that at least from OFCCP I see a -- a great change in their focus at least at the national level. I have seen it here at the -- at the local level now, but it still varies from compliance officer to

1	compliance officer. But I see less of that,
2	where people have their secret program to do
3	what they hope to do, and their public program
4	to make sure they don't lose government
5	contractural.
6	MR. WEINBLATT: Thank you both
7	very much for your presentation.
8	MR. MAITLAND: Thank you very
9	much.
10	MR. GOLDSTEIN: Thank you.
11	(Discussion off the record.)
12	MR. MINARIK: Mr. Young, Mr. Mgeni.
13	Thank you, gentlemen.
14	MR. WEINBLATT: Our two panel
15	members at this time are Yusef Mgeni, of the
16	Urban Coalition, and Steve Young, on behalf of
17	Personnel Decisions International.
18	Mr. Young, since you have served as a
19	member of the State Advisory Committee before, I
20	think we'll give Yusef a chance to go first.
21	MR. MGENI: I prefer to go last.
22	MR. WEINBLATT: Then have at it,
23	Steve.
24	MR. YOUNG: Well, thank you very

members of the panel.

I'm really going to get into it with Yusef since he gets to hear everything I have to say before he shares his thoughts with you.

First, Mr. Chair, for the record I would like to comment that I -- I now work for Personnel Decisions International, but the thoughts and remarks that -- that I want to give and -- and the conversation and exchange with the committee are entirely my own. Perhaps there would be no one who won't even take responsibility for what I think or what I have to say.

For this committee I would like to venture into some controversial waters, if I may. And I would like to raise before this group what in my mind had been growing in very profound concerns about affirmative action and thoughts and a belief that I would say affirmative action is not good for our society, for any American.

But in -- in trying to put some thoughts before you and then explaining them and defending them, let me begin by mentioning five assumptions which I just want to make. And then I want to go on and make some other points.

First of all, I assume a legal structure against discrimination which is in place and which is effective, which works for all -- a legal structure. And I am contemplating, when I talk about our national discussion, which our president, of course, has now moved to the forefront with his speech on Saturday about affirmative action, as something which is separate from and apart from the legal structure of laws which protect all Americans against discrimination based on religion, race, gender and other matters.

Secondly, we are in this discussion about 32 years after this legal structure was put in place to end segregation. And segregation was a follow-on system to slavery. I fear that many of us in 1997 are trapped in old thinking, both whites and -- minorities from different backgrounds. We are still prisoners of the past. We are prisoners of an unhappy past which goes back to slavery which includes segregation and which includes, in my -- in my estimation, an ineffective approach to the problems first created by slavery through welfare and affirmative action.

Fourth, we must as a society confront what I -- what I would like to talk about and -- and whether it's the most comfortable way to talk about it I don't know. I believe we have to talk about it in the open. We have to confront as a society and resolve very quickly the consequences of slavery for certain Americans. It is a blot on the history. It is something we must deal with. And we shouldn't deal with it indirectly or by observations or ignorance, so

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just deal with it.

Fifth, there's another example of how different kinds of groups with -- with different pasts can establish access to the heights of -of power and money. And I would submit that that's the Singapore example, which I would consider a -- a -- a procedure to move by meritocracy rather by -- than by affirmative action. And -- and it is my assumption that under the Singapore example there is no doubt about the individuals who reached the top of society from whatever background, whether it is Malay or Indian or Chinese. There is no doubt about their abilities to succeed at, you know, the most important positions or the most highly

paid positions.

Now, some thoughts about affirmative action. I'll just sort of go through a number of thoughts in -- in highlight form.

First of all, it was my feeling then, it is my feeling now that affirmative action was an appropriate policy to adopt in 1965 to assist African Americans disadvantaged by slavery and segregation, to help them take robust advantage of the civil rights and voting acts of 1964 and 1965. And I believe in retrospect that affirmative action should have been phased out as African Americans took advantage of new legal rights and powers and consequent social and economic opportunities.

Second: I do not believe there is a compelling case that affirmative action is a necessarily remedy for any new immigrant group to America from Asia, Africa or Latin America. The immigrant experience from the Irish to the Jews to Indochinese refugees has been and is very different from the nonimmigrant experience which I say as an outsider was imposed on African Americans. Nor is it to me intuitively compelling to give white women advantages of

affirmative action after 1970 as American social values and morals changed to accommodate and value women frankly as economic workers linked to society through the infamous cash nexus, excoriated by Marx and Engels in addition to ancient social roles for women of wives and mothers.

Fourth: Affirmative action as a permanent social cultural political norm and economic policy contains a bias towards something that I believe to be immoral. It creates and imposes group identity as the relevant human characteristic, not individual characteristics and traits. And under most moral theories that I'm familiar with, whether they are Christian or Buddhist or Thomas Acquinas or Immanuel Kant, it is the unique individual distinctions and differences which provide ultimate value for human beings; not our status as members of a group, but who we are as individuals.

Affirmative action, therefore, conflicts with the demands of individualism. Further, moral theory makes individuals responsible for their actions. Liability, in particular, is not to be imposed on a person as a consequence of

his or her group membership. That is what was wrong with racism and wrong with segregation and wrong with Hitler's policy of genocide.

Five: Raising Young Americans according to racial categories for affirmative action purposes breeds, I believe, in the situation of my own family, a psychology of victimization.

This hurts people because it undermines their capacity for self-actualization.

Six: Raising Americans in racial categories for affirmative action purposes has, from time to time, pitted, I believe, African Americans against Hispanics and Asians for status as a preferred victim group and therefore to benefit from particular programs and points of view. I think this is and has been divisive. I think it prevents us from coming together in mutual respect to solve our most significant problems.

Seven: The premise that I hear many
people use to support affirmative action in 1997
assumes that white Americans have a permanent
racist bend somehow in their genetic makeup.
But quite frankly, as I hope I am a reasonably
authentic white person, I find this to be both

fiction and a slander for many, many white people. Never-ending white guilt is presupposed in order to justify differential treatment for nonwhites. Now, if we step back a second, no lasting good ever comes from using quilt to force conforming behavior on others. If, for example, we want whites to behave in particular ways, vis-a-vis nonwhites, what's the best way Put them on a quilt trip or doing to do it? something else? Guilt tripping our children to secure their obedience is not recommended. Ιn our private lives we spend how much money each year to overcome the effects of our own parentally imposed quilts and neurosis and things like that. Why therefore should we base social policy and national well-being on similar and equally suspect psychology when we could have alternatives.

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Eighth and finally: To ensure equality of opportunity for all Americans and to increase the odds that all Americans will experience socioeconomic ease we should replace affirmative action with, one, disciplined education for excellence and, two, economic empowerment through privatized Social Security accounts and

medical savings accounts.

Thank you, Mr. Chair.

MR. MGENI: May I have the mic, please. Thank you.

Good afternoon. Steve and I were on Minnesota Public Radio last week debating the merits and substance of the President's year-long dialogue of race relations. And I'm not sure whether to feel like Morgan Freeman when he appeared before the parole board for the final time or Dan Ackroyd when he and Jane were doing the news on Saturday Night live. So let me begin by saying, Steve, you slut you.

MR. YOUNG: Oh, well.

MR. MGENI: You looked tired. I thought I'd brighten your day.

As a reasonably authentic white person, Steve, I'm sure you won't mind if I speak for both of us. I do not understand --

MR. YOUNG: Now that depends, Yusef, on what you're going to say and --

MR. MGENI: We began with equal employment opportunities in the 1950s and 1960s which essentially meant we're going to be fair, we're going to put the little dye cast on our

letterhead and everyone will have the same opportunity. And people sat around on their thumbs, waiting for the character of the workplace and the subcontracting and the like to change. And very little happened.

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We next graduated in the late '60s and early 1970s to affirmative action, which meant that we will perform outreach, we will publicize our policies and we will ensure that the pool of candidates who apply for positions for management, for promotions, for real estate openings, for other opportunities reflects our constituency, reflects the population. will affirmatively seek to ensure that we have a good balance of applicants from a cross-section of backgrounds who apply for these positions. Then around the time of President Reagan's tenure affirmative action became a dirty word about the time that ketchup became vegetables. We started hearing about reverse sexism and reverse discrimination, which to me seemed like the head of the Fortune 500 companies marching down the middle of the street, beating themselves with belt buckles. I've never seen sexism or discrimination going anywhere but

forward and in high gear. And if one of you esteemed panelist should happen to see it going in reverse, please call me. I'd like to be there for that historic occasion.

We are now in the midst of something that is phasing out, called diversity. And Yusef's grandma says anytime something means everything, it don't mean nothing. There are no standards, no laws, no benchmarks, no performance measures. It's something we celebrate, it's something we apologize for and I'm not sure what it means. In fact, if you ask a half dozen individuals, you're sure to come up with at least 18 different definitions of the subject.

Let me back up for just a minute. My understanding of history and of law suggests that equal employment opportunity is the letter of the law and that affirmative action is the spirit of the law. The only time that goals, quotas, time tables and other ills of so-called affirmative action are present is as a remedy for documented discrimination as imposed by a court. Affirmative action does not mean goals, quotas or time tables. Yet today on talk radio, which, would you believe, shapes the forefront

of public opinion -- ought to be the hood ornament for a garbage truck.

We're attacking affirmative action, the spirit of the law, in a fairly disguised attempt to eliminate the letter of the law. What we are not looking at is the political reality of our country, the social location of affirmative action on the dawn of the 21st century.

When members of the majority culture are asked what affirmative action is they say it's an uneven playing field, they say that it rewards incompetence, malcontents and provides employment and other economic opportunities primarily or exclusively on the basis of race, gender, physical disability or other characteristics of protected class group members.

When that same question is asked of representatives of protected class groups the definition of affirmative action is one of ensuring that there is an environment with zero tolerance for discrimination. So on the one hand it means nondiscrimination. On the other hand, to many very well-intentioned Americans, it means just the opposite, it means

discrimination. So we clearly have more than a communications breach.

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The subtext for this discussion on affirmative action is tinged with the three triplets; race, gender and class. And race was clearly the engine that brought the civil rights movement out of the dark ages of history. Along with it the passenger cars of age, sex, gender and other forms of discrimination. I'd like to talk about these three; race, gender and class, because I think the subtext is where we have failed to connect the dots.

Let me just say a bit about the community in which these hearings are located. I will forgive the very tacky decor of the hotel itself.

The Twin Cities is home to the highest percentage of poor people of color below the poverty line of the 25 largest urban metropolitan areas in the United States, 43.7 percent. If you look beyond the Twin Cities, at the metropolitan statistical area, each of the contiguous counties with a population of 50,000 or more -- that's an 11-county area that extends 40 miles east into western Wisconsin, south to

Rochester, north to St. Cloud, almost to the center of the state and west almost to Hutchinson, Minnesota. We wind up with 33 percent of the inhabitants of communities of color being below the poverty line, which is the third poorest metropolitan region of the 25 largest regions in the United States.

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Contrary to what Mr. Young says, if you look at recent Southeast Asia immigrants, we have the highest percentage below the poverty line for any metropolitan region or urban metropolitan area in the United States. reality, Lake Wobegon is getting a tan. indeed a tail of two cities because if you're poor, if you're a person of color, if you're a female, 80 percent of the affordable housing is located in the core of Minneapolis and St. Paul and the first tier of suburbs. If you rely on public transportation to get to a living wage job you'll find that you can get a job here at the Mall of America. There are some good jobs I have a friend that has two of them because that's what's required if you rely on public transportation to provide for your family.

We look at public education where we now have a minority majority. They tell me it's the new math. We're still minorities, but we happen to be the majority of representatives in the public school systems of Minneapolis and St. Paul. We have dropout rates that exceed the national average suspension, concentrated poverty, persistent poverty where families remain below the poverty level for at least eight of the last ten years and exceed all of the national negative characteristics.

So if we're talking about affirmative action, first of all we have a responsibility to talk about what it is. The spirit of the law.

We have an obligation to frame this dialogue and this discussion in a mutually beneficial context so that it is not perceived as benefiting one group of protected class members at the expense of the majority culture.

We have a responsibility to ensure that affirmative action deals with systemic issues, that it operates across generations and that the public dialogue on it is honest and one in which people are held accountable.

Do I need affirmative action? Sometimes

yes, sometimes no. I need to be ensured that I will not face undo prosecution in the criminal justice system or from law enforcement authorities because of where I live or what type of car I drive. I need to be ensured that if I do decide to pursue an occupation or open housing or other public accommodations, that I have the same access to it that any other individual has. Not a greater access or more benefits at the expense of anyone else, just a level playing field. Just the assurance that nondiscrimination will be a requirement, that it will be the order of the land and that there will be consequences for those who step across the boundary and do provide preferential treatment, who do deny access to opportunities and who do impose limitations on my or anyone else's ability to achieve their maximum human potential.

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Now, I don't prefer to see that as rugged individualism. I don't prefer to see that as preferential treatment. I honestly do not believe that we have reached a tate of -- state of total unconsciousness which would be required in order for it, in 1997, to no longer be

necessary. But then if I sound pessimistic it's because I'm an optimist with 48 years of experience. And I believe that we still have a tremendous amount of work to do. Rather than bore you with additional statistics, I think it was Des Wailey or Mark Twain who said there are two different kinds of statistics. There's lies, damn lies, and statistics.

I'd rather allow some opportunity for dialogue at the risk of your going to sleep and would be happy to respond to any questions that you have to the remarks which I have shared with you or any constructive criticisms or answers if you feel you have them to some of the questions that I've raised before you.

The organization that I represent is the Urban Coalition. It is a public policy research and advocacy organization that works with low income communities and communities of color throughout the state of Minnesota, but primarily in the Twin Cities. We work in the areas of health, which we define as the intersection between access, quality and affordability, K-12 imposed secondary education, the elimination of hunger and poverty, the evolution of welfare

reform, technical assistance, capacity building and last, but not least, issues of race. And there is, indeed, still a great deal of work to be done to make a measurable improvement in the quality of lives of all of the citizens in our community. I trust that the result of your deliberations will contribute to the body of knowledge on that subject and that we will be able to bless it by the use we put it to.

Thanks very much.

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MR. WEINBLATT: Thank you both.

Members of the Advisory Committee? John?

MR. MORROW: Mr. Young, thank you,

first of all, for sharing your perspectives.

You made mention of the fact that -- of the guilt factor being a -- impetus for the creation of affirmative action. Would you say now that maybe the growing opposition to affirmative action is somehow a manifestation of a growing comfort that America has now redeemed itself?

MR. YOUNG: That strikes me as a very important question. And I only have a few sort of observations. One of the reasons I wanted to raise this perspective of quilt or not

guilt on the part of whites is because -- just to get it out in the open. Because I hear, among a lot of whites who don't want to speak about it publicly because someone will say, well, you're racist or you're insensitive or something like that, it -- it's -- it's sort of an emotional part of where they live. don't feel quilty. They, themselves -- they were born in 1952 or they were born in 1930 or something. And they don't feel quilty. when they see what they interpret or what they hear is public policies and the society and a political process and cultural process and media process which tends to root things on somehow -you know, all you folks are quilty, therefore we've got to do this. There's a -- there's a resistance and alienation that's growing and a rejection of that. What I think that's doing politically is feeding the opposition to affirmative action. And -- and in certain cases I hear it's feeding more than that. It's -- you hear this phrase. We heard it after the riots in Los Angeles and quietly here and there and -you know, 30 years and \$4 trillion pays down a lot of quilt. Now, when a lot -- lot of white

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people are starting to talk about that under their breath among themselves. This is leading to more divisions among us. It's not a healthy situation at all.

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Redemption. As an observer, I mean, without, you know, talking to lots of people, without -- without doing surveys, I -- I think the -- this new community we've created since the 1970s which is called white -- I mean, another thing that I try to point out with my kids and with others is that there never was a category called white. This is a social creation of the affirmative action program, the categories. And when I was growing up as a kid there was no category of white. I mean, there were Irish and Germans and Italians and Norwegians. And -- and they didn't like each other. I mean, you know, I grew up out east and, you know, the Italian Catholic mothers would not send their kids to the Irish Catholic church. A Catholic is a Catholic. They are all Christians. No, no. That's Irish. I mean, you know, we've come a long way. We've created this category called white. And -- and my sense is there are a lot of so-called whites who sort of

say something happened back then, particularly with slavery and also, by the way, with Native American peoples. But it was sort of -- back then it was the 19th century and some white people did some good things, a lot of white people did some bad things, but, hey, I wasn't alive, I wasn't around. In fact, my ancestors came in 1902, so I have -- I got no connection with that. So I'm just not going to kind of get emotionally involved in whether America needs to be redeemed or is redeemed or how it gets redeemed or something like that. Then I put on my own hat. I say I am whoever I am and, you know, frankly I think I'm a good person, you And I try to be a good, moral American in know. today and after the civil rights movement and raise my kids to respect everybody. are people from many different backgrounds who qo to my kid's school and maybe live in my neighborhood. I pay my taxes. I may grumble, but I think basically I'm a good person caring And I would like to see sort of my weight. everybody, you know -- the phrase is everybody get in the boat rowing rather than, you know, somebody outside.

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So I think it's a complicated situation. But my suggestion to the committee is that we need to surface a conversation on this because there's a lot of feelings and anger all over the place which are not being surfaced. And my feeling is -- and in an open democratic political system when you bury and repress strong feelings, you're going to get dysfunctional results somewhere down the road.

> MR. MORROW: Thank you.

MR. MGENI: Would you like me to respond to a reasonably authentic white people? I thought you'd never ask.

Up until 10 years ago the US Department of Labor listed 447 occupational categories. 80 percent of the females in the work force were restricted to just 10 of those 447 occupations at about the time Mr. Young was entering and graduating from law school. Today Mr. Young lives in a reasonably affluent, fairly white suburb of the Twin Cities. Now, I'm not suggesting that Mr. Young take off his belt and beat himself with the buckle before this panel, but it would be naive not to acknowledge that because of male privilege, because of denied

access that women had to law schools at that point in time, that my counterpart on this panel does not enjoy some social status, some benefits, some privilege as a consequence.

Likewise, from the restrictive covenants, from the selective screening and from the limited access to home mortgages in the community in which he lives.

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Rather than guilt, I think what's required is acknowledgment and accountability. Yes, I have benefited because I'm a male. Even an African American male can acknowledge that. Yes, we have done a lousy job. And unless you're a test tube baby, you have some relationship to the challenge of the oppression and discrimination of women in our society.

Now, having acknowledged that I have been a part of problem, how do we then become a part of the solution? And I think that it is through that acknowledgment that we move forward, rather than through the denial, through the camouflage of privilege and prior benefit, much of which traveled across generations. To begin to look at how do we then move together into the 21st century. And I think people would be far more

willing to move forward with those who acknowledge their privilege and their benefit together than to further polarize different parts of our community by denying any responsibility for collective benefit.

MR. WEINBLATT: Steve, you mentioned in your comments that you thought that the concept of affirmative action was okay in 1965, but should have been phased out sometime thereafter. Two questions flow in my mind from that. How do you know when, and with what would you replace affirmative action?

MR. YOUNG: It may -- it may be,
Mr. Chair, that we, as -- as humans, can never
answer the question of when with any precision.
And I think one of the things that we have
learned since the creation of the welfare state,
from the '30s to the '60s, that government and
regulation and collective decision making is a
blunt instrument and what we come up with is
approximations. So first of all I think we need
to say whatever we're going to do through -through laws and regulations and public measures
and mechanisms is going to approximate.

You know, my sense is thinking about the

alternative or one alternative, to have focused much more on the content of education, from elementary school right on through from the mid So that there was much greater focus on maybe technical skills, job skills, things like that. We also simultaneously went into a period starting in the -- of great cultural change in the late '60s and '70s where we got away from a lot more disciplined focus on standards and achievements. I mean, I have been speaking out recently. Said that the -- the statistics which you said was very correctly mentioned here in the -- in the Twin Cities, but not only the -- the dropout rate, but the lack of achievement in the public system is criminal. I mean, it's criminal that we've had 30 years of people and, I dare say, being very partisan for a second, mostly democrats creating a system which is sending out into life who cannot read and cannot do math. Now how they That -- at going to get any kind of a job? least we ought to deal with that. If we deal with that and we have a legal structure in place, my sense is that the workings of society, if you will, the -- the achievement drive by

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individuals and the willingness of other people to -- to deal with them as has evolved in the last 20 years, would have gotten us to the situation where we would have to begin to speak, in Yusef's terms, improve the quality of lives of all our citizens without these negative consequences that -- that I'm sensitive to.

My sense is you have to have some sort of a phase-out program. And if he -- hindsight is easier to see these things. My impression is that nobody was proposing in '65, when we started this, that this was going to be a permanent part of American politics and culture. It was -- it was discussed and adopted particularly with reference to the African Americans and the context of the civil rights movement and new legislation.

I thought -- those of us who were there at the time in the civil rights movement and around that, it's kind of tough. I mean, you say the law says as of June 1, 1966, you know, you could be a subcontractor, you have all these legal rights. Well, if you don't have capital, you don't have any training, if you don't have management, you don't have all this kind of

stuff, how are you going to fairly compete? I mean, there is no level playing field. You've got to sort of get up to speed. How long is that transition period to get up to speed, question mark.

My sense of a phase-out period is, say, over a decade? I mean, human life, human society, if you take a decade, if you take ten years, you set some goals out there, you say by the end of ten years we sort of want to achieve, these will be the values and principals that we're moving toward -- that that's not unfair.

MR. WEINBLATT: And you would still have that view today, that there ought to be that phase-out of what is now and as of 1997 our concepts of affirmative action that it now ought to be phased out.

MR. YOUNG: I would say we need to move beyond affirmative action to something much, much, much less divisive and much better. And it's -- then maybe we have to look at it in different areas of law. I mean, Yusef is -- you know, what do we do with the educational system. That's probably different from what we do with employment rules and regulations, which

may be different from what we do -- a whole series of issues around, say, access to housing and credit -- which, by the way, my impression is, Yusef, in this community is reasonably open to most people if -- if you've -- if you sort of hit certain benchmarks.

Now, reasonably open if you hit certain benchmarks. Then what you focus on is the benchmarks. What kind of benchmarks do people need to go into any old bank around here and get a loan. I mean, those are the things I think we should focus on.

My preference is to focus much more on structural incentives which encourage people and drive people in their decision making for a good, practical, selfish reasons. So they make loans or they rent houses or do whatever it is in order for their own selfish reasons and they don't care about the ethnic or religious background of the person they are dealing with. Quite frankly, they just want to get the deal done. Seems to me that is more the notion of individually driven colorblind society that -- that we, all Americans, are committed to.

MS. ORWOLL: Question: I'd like

to ask Yusef about the groups that you deal with. You say that most of them, I believe, see affirmative action as a nondiscrimination opportunity.

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MR. MGENI: Correct.

MS. ORWOLL: But I'm wondering if you see any difference between recent immigrants and the traditional Americans who have been the minorities for a long, long time. Is there a difference of feeling, is there a competition, is there, you know, just --

MR. MGENI: Mr. Chairman,

Ms. Orwoll, yes, there is. The federal
government is -- in its infinite wisdom has
reduced refugee assistance from 36 months to 18
months to six months, now down to three months.

And they are about to turn the clock -- clock
backwards under so-called welfare reform, which
is actually welfare change to a negative
five-year balance. You will not be eligible for
any type of assistance for five years after the
date on which you arrive in this country.

We see students who speak English as a second language who are enrolled in five ESL classes per day during the regular school day.

And then they have one study hall. And then they learn how to make ashtrays and shoe shine kits. So I think the message is we want you to shine shoes, smoke and die.

Further, 85 percent of the family public housing in the Twin Cities is occupied by Southeast Asian refugees. We should be having ESL classes before and after school and in the summer months so that recent immigrants can apply those ESL skills in regular classes, in math, spelling, job seeking, computers, English composition, rather than taking them away from life-building capacity skills and drowning them in ESL classes, so that when they graduate they are able to read, write and spell their name, but not to hold a living wage job.

I think furthermore that the xenophobia in our country has really risen. I was listening to a talk show host on the West Coast who entertained a caller that said perhaps we should meet at the airport or at the border and shoot these people as soon as they come into the country. The host then responded perhaps we should go across the border, shoot them before they come, so we don't have to pay the burial

expenses. That, I think, is reflective of the mood toward immigrants in our country. Doesn't matter whether they are Russian, Jews, whether they are from Somalia, Ethiopia, Cambodia, Laos or Vietnam.

The situation is further exacerbated by
the fact that -- and in response to what
Mr. Young said, the Federal Reserve Bank has
identified this market as the one with the
highest likelihood of discrimination and
mortgage lending in the United States,
Minneapolis/St. Paul. And if Stephen and I were
to apply for a loan for a house at the same
income, same education, same years of
employment, same pension plan, right down the
line, I would only be given 65 cents on the
dollar for what Mr. Young would be given in that
same reality.

Many immigrants are using supplemental security income as a revenue source to make home payments. And part of welfare change that we need to understand is that, number one, of the 56 billion in cuts, 28 billion is in the food stamp program. So children will now be allocated an average of 65 cents per meal, which

just starts a series of additional dominoes falling. 40 percent of the cuts fully affect legal noncitizens, legal immigrants, even though they make up only 5 percent of the participants in the program. So that the consequences, the impact and the affect of welfare change on that population is going to be nothing short of devastating. Those are the differences that we see when we look at that population.

And we were the founders of an organization in the Twin Cities called the Immigration Task Force. That is comprised of more than 43 organizations that provide services and do research to assist and build capacity of those respective communities.

MR. YOUNG: Mr. Chair, if I may respond to one point. It's just that I take issue with Yusef on the -- on the mortgage amount.

And my presumption is, Yusef, if you have two forms and the financial data is exactly the same -- I mean, if that's the hypothetical. And we put, you know, two false names on those two forms and they go in and the computer chooses through and does the assessments, it's going to

come out basically the same because in the way the -- the mortgage lending goes now, so much is driven by economic numbers, if you can get the right economic numbers.

MR. MGENI: Take it up with the Federal Reserve Bank.

MR. YOUNG: Well -- but I -- I think you may be mixing apples and oranges. If you want to talk about gross statistics in this ethnic category versus that ethnic category with ranges of economic realities on both sides, you'll get a discrepancy. But if you take two individuals who have exactly the same, you know, age, income, assets, all this kind of stuff, you're going to get the same results from the computer.

MR. MGENI: The Federal Reserve Bank did not.

MR. WEINBLATT: Appears to be two additional factors that, having said one, is unfortunately they did find strong evidence of a red line in our communities. So geography of --

MR. YOUNG: That's a different factor. That's geography if -- if I am buying the house in Highland and Yusef is buying the

house in Frogtown. But clear -- clearly, I
mean, on behalf of the banking industry on this
-- I mean, if there is a general context of
riskiness in Frogtown is racism, quote, end
quote, which -- which raises question marks
about making a loan in that part of the
community because there are some statistics that
are going to be in -- in Region X as opposed to
Region Y about property, crimes, police, this,
this and this.

I mean, another feeling I have, and -based exactly on what Yusef is saying, is we
have some severe problems in the inner city of
-- of whatever you want to call it, bad
conditions, that they are driving a lot of
things. And I think that's what we need to look
on, those objective conditions, rather than some
sort of spirit in the sky of who is guilty or
who has got this feeling or this animosity or
not.

MR. WEINBLATT: No questions? If not, thank you both very, very much for your presentations.

MR. MGENI: Thank you.

MR. WEINBLATT: As I had mentioned

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to the representatives of SAC right after lunch, we have five persons signed up to make additional presentations. Our scheduled first one is at 4:30, but I'm going to make inquiry now, with your permission, as to who is here and maybe let's just proceed with who is here, rather than taking a break. Unless --

(Recess from 4:11 p.m to 4:24 p.m.)

MR. WEINBLATT: All right. We will be back in session; the community forum of the Minnesota Advisory Committee to the US Civil Rights Commission.

We have had a request from several persons to make a presentation to the Advisory

Committee. And we are very appreciative of the time and appearance of all those persons.

There are only three things that I would ask each of you to keep in mind as -- as we begin our presentation. I'm going to ask that you limit your opening remarks to three minutes so that the members of the task force will have an opportunity to ask you questions.

Secondly, as we -- one item, I would ask that you both give and spell your name for the benefit of our court -- the reporter. And at

the same time give your mailing address so that
we have that on our official record.

If any persons have any exhibits that they want to bring to the attention of the Advisory Committee, please give them to our staff person, Peter Minarik, and he will make sure they're duplicated and distributed to members of the committee. All right.

With that opening, the first person who has requested to appear before us is Barbara Forsland, the Minnesota Chapter of Human Rights Workers.

Ms. Forsland? And we'd ask you to please use the microphone to speak into so that we all can hear it. Thank you.

MS. FORSLAND: Thank you very much. Good afternoon to you all. We appreciate the opportunity to appear before you on this long day.

My name is Barbara Forsland, spelled F-o-r-s-l-a-n-d. And my mailing address is the Minnesota Department of Transportation, 395 John Ireland Boulevard, MS 170, St. Paul, Minnesota 55155. And I'll leave my business card here for you.

I am appearing today not in my capacity in my work as an attorney and contract compliance officer with the Minnesota Department of Transportation. I am here in my capacity as Chairperson of the Minnesota Chapter of the National Association of Human Rights Workers. We are a fairly significant organization because we've been around since 1947 and our work involves membership for any person who works in human or civil rights. We have a long-term history in civil and human rights issues. are the only national volunteer organization that publishes a professional journal in intergroup relations and is as -- speaking for our organization about intergroup relations that I appear before you today.

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Our membership is the membership that is on the line in implementing and enforcing affirmative action. Our members work for cities and counties, for private businesses, for community based organizations. And some of our members are simply members of our communities. Our membership enforces affirmative action and equal employment rules. It enforces affirmative action, it measures it, it monitors it and

writes about it in a professional journal. We do not espouse any single program or single method to achieve equality. We look at the circumstances of life and make analysis about that and move forward, trying to reach our goals.

I'm giving you this background simply because I want you to understand that because we don't espouse any theory, I would like to have you give some weight to our opinions about affirmative action. We have these observations to offer to you from our professional membership.

We observe that the overall employment of women and minorities has increased as a result of affirmative action and that has provided a stabilizing influence for individuals, families and communities. However, we believe that continued affirmative action efforts are required to assure that gains of employment continue and are not offset by reductions in force, layoffs and other market forces.

We observe that access to education for women and minorities has improved with affirmative action. And that has provided

increased preparation for full participation in the American economy and increased opportunities for personal and professional growth. However, we believe that continued affirmative action is necessary to assure that access to education is maintained over time. Employment of women and minorities in supervisory and administrative positions and education has increased under voluntary affirmative action plans which are in place in our larger Minnesota school districts. However, we believe that mandatory affirmative action plans would likely extend this type of change to our medium and smaller sized school districts in Minnesota. Employment of women in the areas of math and science in education has increased with voluntary affirmative action Again, we believe mandatory affirmative action plans would extend this type of change to our medium and small school districts.

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Access to contracting opportunities for companies owned by women and minorities has improved under affirmative action creating economic incentive for entrepreneurial efforts and providing increased stability within our communities. However, we believe that continued

affirmative action in contracting is necessary to provide a business environment based on equal access to economic opportunity. Continued affirmative action for the foreseeable future is necessary in Minnesota until a critical mass of support for equality is achieved and the changes wrought through affirmative action become self-sustaining.

In order to assist you in your research into this matter we took it upon ourselves to prepare some documentation. I'll run through that briefly.

One of the things that affirmative action has made possible is some very creative problem solving by our government agencies. Affirmative action overcomes institutional inertia. That's what I've seen in my work with the Minnesota Department of Transportation. I offer for your consideration this -- called a Fact Report, which represents the Minnesota Department of Transportation's analysis of failure to achieve affirmative action goals in the employment of women and minorities in highway construction and the intent to solve that problem and put significant financial backing behind the

creative program that's designed to solve a very practical problem in a business perspective.

Our contractor told us they couldn't find women and minorities who wanted the jobs. We looked at the situations, we weighed their opinions, we examined the market force and we said we can do something about this. Affirmative action made possible overcoming the institutional inertia of a very large organization that builds great roads, brings them in on time and at budget, but now has also a policy of social justice. This is a radical change in institutional behavior made possible by affirmative action.

We'd add a couple more thoughts for your consideration based on remarks that we've heard here today. There is some discussion that removal of affirmative action might move us to a meritocracy, that everyone will achieve a level that they can get to by their own merits. And I would propose to you that that is not true, that we do not have a meritocracy in America, and we probably never will. We have a situation where those who are charming maybe do better than those who are grumpy, where those who are tall

do better than those who are short, where those who are thin do better than those who are not thin. We have the situation where if your last name is Kennedy and you're related to a family you could probably get into Harvard a lot easier than I could. And those are the kinds of things that are just involved with human nature. And affirmative action is not particularly designed to change that. But when those choices are based on impermissible motives, affirmative action would swing into place and allow us to let people move forward based on their own efforts.

Secondly, I would like to suggest that you consider the concept of critical mass. That's a term that's used in social philosophy in fields I am not an expert, but where I have done some studying through our professional journal. When you have enough people who understand affirmative action and -- and have a clearly defined definition of affirmative action, that may be the time to phase out affirmative action. Critical mass percentage is generally considered in business applications to be 75 percent. For instance, Minnesota -- the

Minnesota Department of Transportation has a quality program. When 75 percent of the people in the Minnesota Department of Transportation fully understand and apply the quality program, that program has been successful. Those are things that you could measure. Affirmative action gives you the measurement tools you need to see if you're making a difference.

We've talked on about what would replace affirmative action. And that leads me to remind you that affirmative action has not very -- been very well defined, professionally speaking, within the country as a whole. There are at least five models of affirmative action going from a straight quota system to a self-defined affirmative action within a company. And understanding those different types of affirmative action might allow us to give different labels to programs that would not raise the hackles of people who might feel they have been taken advantage of.

In conclusion, the Minnesota Department -Minnesota Chapter of the National Association of
Human Rights Workers is very pleased to have had
the chance to speak with you today. And on

behalf of our membership we would give our best advice and counsel to you that affirmative action needs to be continued in Minnesota for the betterment of our Minnesota citizens. We have some measurable gains due to affirmative action which we don't want to lose. And if we're careful about how we apply the program, it should serve us well into the future.

Open for questions.

Thank you.

MR. WEINBLATT: Thank you. What are the five models?

MS. FORSLAND: I'd be happy to run through those with you. This is our professional journal. It's called the <u>Journal</u> of <u>Intergroup Relations</u>. A discussion of the five models appears in the fall 1996 addition.

First model is the standard quota model. Very clean and very effective. I've had contractors say just go back to it. It's an easy rule. We meet or don't meet it. We all know what's going on.

Second model is the preference plan.

That's similar to the plan in the Bacchi case in

California, where plans are race or gender

conscious, but they are flexible. You could consider whether an applicant had to overcome more serious barriers to get where they are currently when you're considering whether to admit a student under this plan.

The third model is called the selfexamination model. And that's prevalent in
government and large industries. It uses goals
and a timetable developed internally to measure
affirmative action and see whether you're making
progress or not. In fact, I -- I'd suggest that
that's one of the most positive things
affirmative action programs do, is help
companies or agencies develop goals and time
tables.

The fourth model is the outreach model which some have called the pristine version of affirmative action here today before you. That involves seeking out and recruiting those whom you want to include in your applicant pool. And this assumes that the employers have been involved over time in practices which were exclusionary, whether intentional or not.

The fifth model is called the nondiscrimination model. And it has two facets;

one is active and one is passive. This is the model I'd suggest that we have at the Minnesota Department of Transportation simply because it depends on leadership, which we've discussed today as being crucial. The active nondiscrimination portion of the program is a firm statement by your leadership that there is zero tolerance for discrimination in any form, and that followup is consistent, quick and thorough. The pass apart is that when complaints are received about discrimination which takes place, they are also dealt with quickly and thoroughly. That's the most highest -- the highest developed level of affirmative action. And as you can see, it doesn't rely on agencies or governments or rules or laws, but on the strength of leadership and moral correctness.

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There's a full discussion in the article.

And I'd be happy to submit that, also, with my materials.

MR. WEINBLATT: If you would, please.

MS. FORSLAND: Sure. Couple of other materials that I've submitted. <u>Justice by</u>

the Numbers, which is a full discussion of using contracting as a measure of public policy, discussing both pros and cons, very evenly balanced presentation which I'd recommend to you.

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And an article called the <u>Impact of</u>

<u>Affirmative Action on Women</u>, which makes very clear that the gains that women have experienced in employment can be tied to some aspects of affirmative action.

I've also included the training materials that another attorney and I developed as training for our contract compliance programs in the city of St. Paul and Minnesota Department of Transportation, so that should someone on the committee be interested, you can see the type of training we require of our contractors and we require of our compliance staff. It's a very sophisticated level and sophisticated interpretation and application of the laws. So I -- I guess I don't feel that it's that heavy-handed version.

We also maintain advice and counsel for our contractors at -- at MNDOT so that when they do have a question, they can call us and we will

help them resolve their problems before we have to get to the enforcement level, in contrast to what some other people have implied, that contractors don't have that service available. That service is truly available at least regarding highway construction in Minnesota.

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In conclusion, we would strongly support the continuation of affirmative action in Minnesota.

MR. WEINBLATT: Thank you.

MS. WIRTSCHAFTER: I have a question.

Ms. Forsland, several people today mentioned a -- compliance officers as -- as being part of the problem. Would you respond to that since you have experience in that field.

MS. FORSLAND: I can understand where their complaints are based because we are involved in the friction between companies that are trying to make a profit and public policy, which is trying to enforce social justice. And I think there is some tension in those positions. However, I have worked at -- through this organization have worked with compliance officers in the major cities and counties in the

major metropolitan areas area and also with out-state compliance officers. The level of training available for them is very high. generally I find that the policies in place are What seems to happen is that not intrusive. companies don't bother to read or learn the policies and programs that are in place, or there's a turnover in company staff and people are always on the low end of the learning And therefore companies make mistakes curve. and errors or they do not implement programs. They do not reach out. They do not recruit in a wide enough area. And then they can find that their numbers of employees are falling well beneath the standards.

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Most of the compliance agencies in the major metropolitan area do offer training to contractors and will be full of assistance in finding minority applicants. Good example of this is the Minnesota Department of Transportation, about as conservative an organization as you can find given their tasks of buildings roads, such a major expense, has decided that it is well worth a major investment of funding to assist contractors in their

recruitments efforts. Now, this would not be possible if affirmative action were extinguished because this is going to be a program of identifying, training and placing women and minorities in the construction trades. Your daughter may well be working on a MNDOT construction project at some time under one of these programs.

the heavy hand of compliance can take away funding and shut down projects and hold a specific company in noncompliance and thus take away all contracting opportunities with government agency. However, the training and the recruitment and the skills that we offer contractors to train with are certainly there for the contractors to enjoy. I think we just have a different point of view from a profit making company wishing to cut expenses the best way they can to a social policy of justice.

MS. WIRTSCHAFTER: Thank you.

MS. LOPEZ: Would you say that one of the problems of -- would you say that some of the problems of some of the companies as far as complying with the law may be due to the fact

that people that are in charge of monitoring and putting the plan together may not have adequate training and thus -- I've heard that sometimes. Or else they get disenchanted with the position and leave. But I guess I'd like your thoughts on that and how -- and, if so, how could that be -- how could the companies be helped. I understand your -- your organization does that, but with internally.

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MS. FORSLAND: I do think there is a problem that you've identified, and that is that it's difficult to maintain trained staff in the areas of equal employment. It is a high burnout field if even within companies, and there is turnover within companies. At this point the best we have to offer is -- is numerous training opportunities for their staff to learn or for us to go out. All of the agencies of which I am familiar will send people out to company offices to review the policies and to help train their staffs in appropriate methods of achieving equal employment. that, when you -- when you hold it out and you offer it to companies, the issue is how do you get them to come to the trough to drink, you

1 know. And that may be the problem there. 2 MS. LOPEZ: So, in other words, 3 you know, it's -- it's not so much as that they 4 don't understand the law, but it's really paying 5 attention, being committed to it. MS. FORSLAND: I think it's the 6 7 paying attention. We do have many companies 8 that are committed, but carrying it out in the 9 details is a difficult task particularly in the 10 out-state areas. On the other hand, in every 11 county in Minnesota where -- where our major 12 companies are doing business or where MNDOT is 13 doing business, there are companies that are 14 doing just fine. 15 MS. LOPEZ: Thank you. 16 MR. WEINBLATT: Thank you very 17 much. 18 Our next presenter is Marvin Taylor of the 19 Inter -- Intergovernmental Compliance Institute. 20 MR. TAYLOR: Good afternoon, 21 Mr. Chairman and committee members. My name is 22 Marvin Taylor. I am the President of the 23 Intergovernmental Compliance Institute. 24 organization was --

Mr. Taylor, could

MR. WEINBLATT:

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It is our

1 you do two things. 2 MR. TAYLOR: Sure. MR. WEINBLATT: 3 Speak into the microphone. 4 You're --5 MR. TAYLOR: I will. Could you 6 MR. WEINBLATT: Sure. 7 give us your address for the record. 8 MR. TAYLOR: Okay. Our address is 9 Post Office Box 65233, St. Paul, Minnesota 10 55165. 11 MR. WEINBLATT: Thank you. 12 MR. TAYLOR: As I was saying, the 13 organization was incorporated in 1979. 14 comprised of the professional practitioners in 15 the areas of affirmative action and contract 16 compliance. I'm here today at the behest of the 17 18 organization to address the issues before you 19 today. I sincerely support and commend this 20 forum to focus on affirmative action.

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philosophies on the matter is a very important and worthwhile endeavor. I want to acknowledge the long day that the committee has had and will consider this in the length of my presentation.

belief that an objective review of the facts and

And I will also reserve time at the end of my address for questions.

Issues relative to race have unfortunately been ingrained in the history of America. We understand that as a matter of economics persons were enslaved and stripped of their civil and human rights. It is important to note that any honest biologist or genetic scientist will tell you that the concepts of race as we know them and use them is a farce. It has, however, as indicated by our discussions today, remained a significant topic for well over 200 years.

I would like to briefly touch upon the history and effects of racism and discrimination prior to addressing the concepts and realities of affirmative action. With the indulgence of the committee, a few periodic quotes can bring history into focus.

The late Frederick Douglass stated: It seems to me that it is the relation subsisting between white and colored people of this country which is, of all other questions, the great paramount imperative and all commanding question for this age and nation to solve. These comments were made in 1863 and are unfortunately

just as valid today.

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With respect to the time, I would like to move a hundred years from 1863. But before we start we must understand and admit that qovernment has consistently acted to bolster the economic well-being and quality of life of its This can come in the form of land citizens. grants that were given to people to -- in the -in the state of Minnesota or other states or land grant institutions such as the University of Minnesota to teach them how to farm and get economic benefit from the land. subsidies, oil credits, business and education tax credits or the annual expenditures of the Department of Transportation is -- they are all ways that government leads to the economic well-being of certain citizens. Unfortunately, because of the color of some citizens' skin they are not privy to these privileges and benefits of government spending.

The education and employment opportunities and all of the benefits of being American citizens is important to the well-being and the quality of life of us all. It's important that all of us be able to participate in the growth

and the benefits of America. Twenty-two years ago the late President Lyndon Johnson of Texas said you do not take a person who has for years been hobbled by the chains of discrimination, liberate him, bring him up to the starting line of a race and say you are free to compete with all the others.

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During the '60s programs called affirmative action were epither created or adjusted to address this injustice.

Affirmative action is simply a plan to develop reasonable representation from all sectors of society. It may be estimated, for example, that African Americans make up 12 percent of the total population. It would therefore be reasonable to believe that absent past and present discrimination, one in ten employees would be of African American descent. The public works act of 1977, as an example, was set up to bolster the economy by setting aside \$4 billion of state and local -- for state and local public works projects. The recipients of these economic benefits agreed to share 10 percent of what they received with minority In this fashion government is companies.

economically helping all Americans by requesting that disenfranchised Americans also have an opportunity to share a reasonable piece of the pie. Unfortunately, self-centered critics of affirmative action have sought to dismantle the effectiveness of overcoming the past discrimination by the use of shallow excuses and complaints.

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I stand before you as American as anyone. I am -- I have ancestors of Scottish descent, Native American, African descent and others not of -- that I am not aware of. Does the tint of my skin determine the level of education I will be able to receive, the type of job I can hold or the environment in which I raise my children? For personal, economic or psychological gain we ignore the strain that racism and discrimination places on public funds and the quality of life of us all. Will we make excuses to turn our heads while deep down we know that discrimination is alive and well? for one, believe that America is too important. I believe that human potential and human life is more important than a few people hoarding all of the benefits.

In closing, I want to leave one other quote which is: The only thing needed for evil to prosper is for good men and women to do nothing.

And I will open it up to questions.

MR. WEINBLATT: Thank you.

MR. MORROW: Question.

MR. WEINBLATT: Yes.

MR. MORROW: Mr. Taylor, thank you for your comments.

Throughout history we've observed that when oppression is overcome, that often it is replaced by another form of oppression. Would you say that affirmative action may be a regulatory -- continual regulatory means to keep in force, to watch over that type of action?

MR. TAYLOR: Well, I think that your -- your comments about oppression are -- are very interesting. And I could see certain benefits in that. Personally I feel that affirmative action is a means by which we can incorporate the disenfranchised persons in America who have been denied the opportunity to contribute to America. I think economically -- economics is behind historically -- economics is

behind racism. Economics is behind discrimination. And I think once we realize that it is easier to provide opportunities for persons with the same dollar that builds a building or builds a road -- if we have that same dollar circulating through each community that we represent, then that same dollar does not have to go to build jails.

And I think it's, again, a few people that want to hoard the benefits and the control of the economic well-being and the tax dollars that continue to dismantle and make attacks on affirmative action. I think also that there are people who systematically attack the people that work in affirmative action to the point that they are no longer effective.

I hope I answered your question.

MR. WEINBLATT: Mr. Taylor, could you tell us a little bit about your organization.

MR. TAYLOR: Yes. As I said, our organization was incorporated in 1979. We are practitioners in the field. We are the professionals in the field. We have done a great deal of training. In fact, I was

certified as a contract compliance administrator by the School of Social Work, Boston
University. We have a national organization that we are affiliated with. And I think it's very important that people in this field take the job very seriously and that if we don't train ourselves, no one will.

MR. WEINBLATT: Do you consider yourself to have been a beneficiary of affirmative action?

MR. TAYLOR: To the extent that my current position resolves around affirmative action, that is of economic benefit to me.

Personally I will tell you that I have been very well educated. And the reason I was very well educated was because I could provide economic benefit to the University of Minnesota. So in exchange they gave me education, which I would probably say that my father could not afford to give me.

MR. WEINBLATT: Is that -- is -- in that context as a beneficiary, do you in any way feel that you are second-class or demeaned by -- as a result of being the beneficiary of that benefit?

1 MR. TAYLOR: No. Actually, I -- I really feel that -- if I can please use an 2 3 analogy. If -- if we were talking about Michael 4 Jordan, for example -- if Michael Jordan was 5 born in the 1930s, he would not, because of 6 discrimination, be allowed to play in the NBA. 7 Because he is now, since those laws have 8 changed, allowed to play in the NBA I would not 9 venture to say that he feels that his ability 10 and his contributions are tainted because he is 11 now allowed to play in the NBA. It's that we 12 would not be able to enjoy his contribution to the game had that form of racism still existed. 13

MR. LAWRENCE: Mr. Taylor, could you give me your definition of what affirmative action is? I've heard it all today. And I'd like to hear it from you.

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MR. TAYLOR: I -- I would say that affirmative action is a simple plan, an aggressive plan to ensure that all segments of society are equally represented and -- and to receive the benefits of the government.

MR. LAWRENCE: Let me take it to another step. Is there a difference, as you -- as you a -- your interpretation of affirmative

action, is there a difference between the world 1 2 of academia, if you may, versus American 3 industry? MR. TAYLOR: No, I don't think 4 5 I -- I think that the bottom line, in my opinion, is being given the -- the opportunity. 6 And with that opportunity does not come 7 quaranties whether that be in a -- in a 8 9 educational institution or sitting in a -- in a 10 corporation. Everybody has responsibilities to 11 carry out. However, some people have just been 12 denied the opportunity. 13 MR. WEINBLATT: Again, thank you 14 for your presentation. 15 Thank you. MR. TAYLOR: 16 Oh, can I say one thing, too? We would like to offer some exhibits at a later date if 17 18 that's okay with the committee. 19 MR. WEINBLATT: Yes. Our record 20 will be open through July 19. 21 MR. TAYLOR: Okay. Thank you, 22 sir. 23 MR. WEINBLATT: And if you need 24 the address for submission, Mr. Minarik has a

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card for you.

1 (Discussion off the record.) 2 MR. WEINBLATT: All right. Our 3 next presentation will be by Leon Rice. Mr. Rice has been very patient. 4 MR. RICE: Thank you. 5 6 hear me okay? 7 MR. WEINBLATT: Just fine. 8 MR. RICE: My name is Leon Rice. 9 I'm the Director of the Employment in Housing 10 Ombuds, O-m-b-u-d-s, Service, Suite 100, 1819 11 Nicollet Avenue South, Minneapolis, Minnesota 12 55403. Okay. 13 What I would like to do first is read five 14 lines from the Minneapolis city ordinance into 15 the record and then make some brief comments 16 about that, if I could. 17 This is from the Minneapolis City 18 Ordinance Statute 139.70, development of 19 affirmative action plans by the city 20 departments. All city of Minneapolis 21 departments, including the Minneapolis community 22 development agency --23 MR. MINARIK: Excuse me, Mr. Rice. 24 MR. RICE: Yes. 25 MR. MINARIK: We cannot hear you.

Thank you, sir.

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MR. RICE: This is from Minnesota Statute 130.70, development of affirmative action plans by city departments. All city of Minneapolis departments, including the Minneapolis community development agency and all boards, commissions or agencies shall at least annually develop and submit to the city council -- excuse me -- a plan including goals and time tables for the higher promotion and retention of minorities, women and persons who are handicapped and for the purchase of goods and services from women and minorities. That is a current city statute. There is an equivalent statute at the state level for the state of Minnesota.

And my comments about this for you are that these statutes at the state and city level are violated regularly and routinely with impunity. The city of Minneapolis and Minneapolis Department of Civil Rights, which is the enforcement arm of city, and the Minnesota Department of Human Rights, which is the enforcement arm of the state, have not updated their own plan since mid 1995. And that is true

for most other departments at the city level and the state. I regard these comments as defaming these departments based on the criteria you talked about earlier. And I really support equal opportunity. So I would encourage you to invite the governor or representative or the mayor of Minneapolis or representative to come before you and explain why those affirmative action statutes are being violated on a regular and repeated basis.

And that's my comments. And I would field any questions, if you have any. There's also ample documentation to support this. That can be supplied to you, if you want it.

MR. MINARIK: Do you want the documentation?

MR. WEINBLATT: Sure, oh, yes.

MR. RICE: Okay. There's two sources. One source for the documentation is Judge Amyon Higginhoffen (ph.) with the US Commission on Civil Rights. Or you can also obtain it from Ms. Dorothy Low, the chief of systemic investigations with the Federal EEOC. If they can't deliver it to you, I will provide you with it.

What have --

MR. WEINBLATT: Thank you. Any questions from members of the commission?

MS. LOPEZ:

what -- what -- I would say why was this brought up not before the committee but has the community been made aware of this or contractors or --

Yes.

MR. RICE: The members of city -Minneapolis City Council have been made -- made
aware of this by a letter from me and my
organization. The agencies that I referred to
earlier have been made aware of it with
complaints that have been filed with them. It's
common knowledge within the city. There are
over 90 city agencies, for example, that are
supposed to turn in a plan annually. And it's
just not on anybody's radar or agenda. It's
common knowledge that it's not being done.

MS. LOPEZ: Because I know some of the recommendations that have been made by previous -- for people that have appeared before the commission -- before the SAC has been lack of enforcement of regulations. And that was voiced more than once. So I'm -- that is --

MR. RICE: I'd like to comment. I

1	think that's absolutely true. The enforcement
2	arm of the Minneapolis Department of Civil
3	Rights is not a place where a person of color
4	can go and get a fair and objective
5	investigation because of political reasons and
6	other misconduct that prevents that from
7	occurring. That's also true of the Minnesota
8	Department of Human Rights, too. And they are
9	the enforcement arms who are going to comply.
10	MS. LOPEZ: Okay. Thank you so
11	much.
12	MR. WEINBLATT: Appreciate you
13	MR. RICE: It's my pleasure.
14	MR. MINARIK: Thank you very much.
15	MR. WEINBLATT: Our next presenter
16	it Jerry Fahey, Fahey Consultants.
17	MR. MINARIK: Mr. Fahey.
18	MR. FAHEY: Thank you. I'm Jerry
19	Fahey. I presently work full-time for the state
20	of Minnesota, but I'm not here representing
21	them. My background
22	MR. MINARIK: If you could spell
23	your name and address
24	MR. FAHEY: F-a-h-e-y. 3842
25	Xerxes Avenue North, Minneapolis, 55412,

Minnesota.

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I have worked six years with the depart --Minnesota Department of Human Rights. And then I transferred over to Department of Employee Relations where I work in the affirmative act -equal opportunity division. My main job there was to put databases together to gather the information to do all the qoals -- availability goals for all minorities and females and for all the state agencies and -- and the department I think it was about seven or 800 altogether. I did them twice after we got the final census results in. I'm here to speak about the need to have affirmative action. The state of Minnesota has a plan that does not meet the requirements of what's allowed in affirmative action. The Supreme Court has ruled on at least two well-known cases about what is required for an affirmative action plan to be considered legal. One was Webber and one was Santa Clara County.

In these cases affirmative action is -has to consider the fact that we're dealing with
job groups such as professionals or nurses that
have been historically and significantly

discriminated against. That the program has to be temporary in nature until the fix is in, until you attain the proper percentages. And also that you don't unnecessarily trample the rights of the nondespaired persons in the process of doing this.

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The state of Minnesota has -- has a problem in that they, first of all, apply the program to all job groups, all agencies regardless of what the situation is.

secondly, they have a measurement problem as to whether you're in or out of compliance and that they require that 25 percent or less of your hires not be nonprotected group members.

That -- and the problem there, of course, is statistically 25 percent of the people on the list are protected group members on the average. And this is based on several years of calculating materials. 80 percent would be nonprotected group members, but when it comes to hiring, you have to hire 75 percent of the -- your hires from the protected group member status, which, of course, would become a violation of the civil rights laws in order for the state and in order for them to be in

compliance.

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The other problem is it doesn't really -that measure doesn't really address where the real problems are. There are several agencies and several job groups that, in spite of the requirements of the state, are significantly As an example, IRRR -- I think underutilized. there's three R's -- B in Hibbing has about 150 And the data that goes back to about emplovees. 1985 or so on that particular agency shows that they've never had a minority working for them except for one quarter one year. I, in my doing the availability, which considers the work force in the area and which considers the skill levels and all the other -- we consider five or six different factors in determining availability. They should have 3 to 4 percent, as an example. Based on this program, because they never have any minorities on the list, they can never be found out of compliance because they never have a missed opportunity because in order to have a missed opportunity you've got to have a minority -- or if it's a female or disabled. So the end result there is that except for one year, they've never been out of compliance because

1 they've never had any missed opportunities, and yet they have no minorities employed there. 2 3 Even in the -- the summer job program that the state's put on for disadvantaged people, and 4 5 it's based on income or lack of income, the --6 ordinarily you would expect, based on some of 7 the statistics I have seen, that you'd probably 8 expect to see a percentage of minorities to be 9 increased by twice the normal percentage in the 10 whole state. As an example, you might expect to 11 see 20 percent minorities that would fit the low 12 income criteria. And in 1994 they had 79 13 employees hired for the summer job program and 14 1995 there was no minorities out of none was. 15 the 75. And this is for needy people. 16 maybe they have no needy minorities there, but I 17 think there's other problems. And then in 1996 18 they -- they did improve. They got one out of 70 some. 19

So the state's program doesn't address the real problem areas. I have data here that shows there are several job groups and agencies that are significantly underutilized as far as what we determine availability should be, such as they are only at 50 percent of what they expect

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to be for minorities. And in some of them classifications are, you know -- and I've got all this data here. If you want I can leave this information. I'd be very glad to do so.

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But what really kills this thing is the fact -- so there's plenty of -- there's plenty of evidence to show why you need affirmative Plenty of evidence. However, the average state employee, average white male that's applied for the job at the state, whether he be a state employee at the time or somebody that's presently trying to seek a job from the state, is going to have a extremely negative attitude against affirmative action because it's common for them to be told by managers who are usually white, male managers, that I'm sorry, boy, you're really pretty good, but I've got disparity here. And I'm going to have to hire a protected group member. I mean, they are doing this all the time. I've gotten a lot of phone calls. And so this is -- this is going on.

And the other thing is -- well, we've decided to hire you. And this is part of their plan, part of their program. We've decided to hire you, but I can't hire you until I go to the

affirmative action officer, who might not -might only be a clerk specialist or something,
you know, and get approval from her to hire you
because there's a protected group member on the
list that's also interested in the job. And -and -- and these people are being told that. So
the attitude of the average white Minnesotan who
has tried to get a job with the state has -- has
to be very, very strongly against affirmative
action. And that's not really affirmative
action.

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Stephen Cooper brought that point up today. There's a lot of things that are called affirmative action that aren't part of affirmative action. And if -- if the state stuck with what affirmative action really is, in addition to these other things that I talked about, those three items that the supreme court ruled on -- an affirmative action program is supposed to be a positive action program that after you've searched around in your area and found out you've got a problem certain places, that you're supposed to have a positive action program to remove the barriers that you have to assume or should assume that are there. And

it's because of those barriers that the numbers are so low.

So in affirmative action you determine where these problem areas are. Then you investigate to see why the percentage of minority females and so forth are so low. And then you put in these programs. And it's not supposed to be a preferential treatment thing where you say, geez, my number is too low, go hire a minority, go hire a female. That's not the way affirmative action is supposed to work. That's not the way the law says it's supposed to work. And the supreme court rulings have, you know, shown this same sort of thing.

But the way it is right now, if I hadn't had all this information myself, I'd be hating affirmative action. I was told on a couple of different jobs that I applied for that, sorry, there's been a -- there's a disparity here. I never got the job. I assumed initially that the -- the despaired person got the job. Turned out in both cases that another white male got the job anyway. But this is going on and has been going on. And I've -- I've put out a lot of documentation and -- and a lot of information

1	on this. And I've given it to the proper
2	authorities. And it gets buried. And I would
3	like to unbury it a little bit by presenting it
4	to your committee.
5	MR. WEINBLATT: Thank you very
6	much for your presentation.
7	Are there any Peter.
8	MR. MINARIK: Is this for
9	MR. WEINBLATT: Thank you very
10	much.
11	Are there any questions of Mr. Fahey?
12	Again, our appreciation.
13	MR. MINARIK: This is the state of
14	Minnesota, Mr. Fahey?
15	MR. FAHEY: Yes, it is.
16	MR. WEINBLATT: Yes. All right.
17	Our next presenter is L. Ron Edwards of
18	the St. Paul branch of the NAACP. Thank you,
19	Mr. Edwards.
20	MR. EDWARDS: Thank you,
21	Mr. Chairman. Good afternoon. I know it's been
22	a long and arduous day, so I will try to keep my
23	remarks as brief as possible.
24	By the way, the name is Ronald A. Edwards,

E-d-w-a-r-d-s. Address 1214 Penn Avenue North,

Minneapolis, Minnesota 55411.

Mr. Chairman, I am here today at the request and I've been commissioned by a number of specific organizations which I will identify.

The purpose and the footnote of your -purpose and intent is somewhat history
revisited, if you will. Specific organizations
are most interested in the future of affirmative
action because they are in the particular
discipline of providing public safety to the
citizens specifically of Minneapolis and
St. Paul.

Those organizations which have asked me to appear here today to both make a request -- and they will be within the next 30 days providing a formal petition to the United States Civil Rights Commission in Washington with a copy of said petition to your regional office on Monroe Street in Chicago.

Now, those organizations are the following: The United Firefighters Association of St. Paul, our president, the African American Firefighters Association of Minneapolis; Alan Johnson, president, the Neighborhood American

Firefighters Association of Minneapolis; Michael Boleo, president, the African American or Black Firefighters, Black Police Officers Association; Lieutenant Don Bannam, and the St. Paul NAACP; Nathanial, Nate, Galief, president.

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The organizations have asked me to come here today as a part of the genesis of both the request and hopefully the convening of a public hearing operating under the authority vested in you to take testimony, sworn in nature. somewhat to do -- and it's interesting to look across the table -- with a report first commissioned by this commission, if you will, in July of 1981, dealing with the practices of police in the Twin Cities as a part obviously of successful affirmative action, diversity, integration, et cetera, particularly in the public safety arena. And we refer to them as If we have a continued the protective services. breakdown in the implementation of affirmative action and your police and fire, ultimately you're talking in terms of significant decay with respect to the rest of the population and the general citizenry.

Also, the NAACP of St. Paul has

commissioned me to indicate today their extreme concern with respect to the continued deterioration of relationships in that community between the law enforcement entities of the city of St. Paul and the African American and other communities. This is further advanced and supported by the organizations that I have just cited who are equally concerned about a continued deterioration of similar relationships and relationships which have -- which have become extremely volatile and extremely deadly, unfortunately.

Mr. Galief has asked me to leave with you the following names, per se. The names are Mr. Jones, John Jones, and Mr. Samuel Anderson; two gentlemen who lost their lives under very questionable circumstances, one as the direct results of being in police custody, the other as the outgrowth of a determination which indicated justifiable homicide. It is a question then of standards.

In Minneapolis we are talking about two specific individuals who we will bring to your attention, one a Mr. Stanley, deceased in January of 1996, the other a Mr. Stewart Boggut,

a/k/a James Allen Edwards. No relation, by the way. Mr. Anderson, Mr. Boggut and Mr. Stanley all died while in police custody. There's not been a lot of publication or discussion in this city, but the pattern is rather peculiar. And it seems to be a pattern that has taken place far too frequently around the United States. The three gentleman that I just named died while in police custody after allegedly ingesting cocaine. A very peculiar and interesting pattern.

The organizations in which I have indicated have commissioned us to come here are concerned about the ability of the institutions that they serve and the municipalities to provide the kind of commitment that will allow for the kind of diversity that we say we are all committed to in this country. There is much discussion. And I will begin to conclude and entertain any questions that you may have.

There is much discussion particularly in my city of Minneapolis over the last number of months about fighting the war against crime.

And part of that has been to designate hot zones and communities that seem to be at risk, such as

the Phillips neighborhood, the near north neighborhood and likewise in the city of the St. Paul the need to, quote, end quote, deal with the gangsters and -- and all those kinds of things. So it seems to me there is certain imbalance that takes place in our society because basically you only hear people talking about gangs of color. We don't seem to talk in terms of the gangs of militia, neo-Nazis and motorcycle gangs. And a separate so -- a certain tinge of racism unfortunately emerges, which I -- I think hampers our clear vision to deal with the real problem.

But the concern of these institutions that I have just mentioned to you is that they are engaged in a significant and almost titanic battle to better integrate their respective membership. I think it is scandalous, the suppression, if you will, of the battle that is being waged. And be advised that right now at this particular hour that as we talk there are at least five major cases of discrimination pending in the federal court against the jurisdictions of St. Paul and Minneapolis.

Already this year in the city of

Minneapolis the district state courts have awarded almost \$1 million in damages to Hispanics for the violation of their rights under the guise of breached affirmative action commitments.

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We will, in the city of Minneapolis, as taxpayers, pay out this year in excess of \$2 million, not including the \$840,000 awarded to Captain Brian Cullen, the -- the Hispanic. But over \$2 million in damages and et cetera. We currently have, as an example, in the federal court a contempt citation against the city of Minneapolis who has been under court order for 27 years to integrate its fire department. I think that that is absolutely absurd. I leave that with you.

I leave with you, though, the appeal of the associations that we have just named who are asking for you to convene a public hearing taking testimony under oath to take a look at a very serious and dangerous pattern of abuse and the aborting, if you will, of affirmative action commitments within the two specific cities that — as they have, quote, end quote, responsibility and stewardship. And that is the cities of

Minneapolis and St. Paul.

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Any questions?

MR. WEINBLATT: Mine might sound trivial, but I'll ask it. Why -- to what do you attribute what sounds, to my ears anyways, as a gigantic reluctance on the part of the police and fire to -- to follow what appears to be the law or court order or whatever? What is it about that employment, that particular type of protective service employment, if anything, that -- that leads to that stonewalling?

MR. EDWARDS: Good question. The fact of the matter is -- is that the problems is not limited to the specific institutions that have commissioned me to come here today and to -- to make you familiar with that. In both municipalities and through state government you've heard some testimony here already just in the short period of time that I've been here. But to your specific question, sir, I think it is a part of the belligerence that unfortunately exist in our society. The continued resistance to the application of law. The continued resistance to the things that we say we hold dear. And that is the full diversity, the full

integration of society.

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Some people use maybe a little bit more colorful language, but I'm referring to what is known as the old good old boys club, good old girls club. But in some cases, in many cases in my long experience, including and well remembering our testimony before this very commission in 1981, it has to do with a outright rejection of the importance of full integration of society.

That's why this commission was created.

That's why these advisory panels were created throughout the contiguous 50 states -- hopefully to get a handle. I think that you -- I would hope that you would do that.

I brought a copy -- this is my own personal copy, though, but maybe Ms. Watson or someone will be able to find this document commissioned by your predecessors 16 years ago, talking about the practices of police in the Twin Cities. What has happened -- and of course when this document was commissioned, the same atmosphere and environment of belligerence existed also in respect to fire departments of both cities.

Most of the testimony, as

Ms. Lopez remembers, though, centered on police
practices because we were number one coming off
of serious periods of conflict. But there had
been a renewed concern with respect to the
relationship of communities of color and the law
enforcement institutions within the state of
Minnesota, particularly the Twin Cities.
Unfortunately 16 years later it really hasn't
changed.

Now what you do have is something that you did not have in 1981. That is, there has been some small measure of, quote, end quote, integration. As those people of our community have become a part of the institution, they have began to see clearly and more distinctly how the — the barricades and the burdens that are being placed upon them. So they have organized, they have become their own associations. And for that reason they make that appeal here today.

I hope I have satisfied your inquiry with resect to -- to why this level of decadence continues in our society.

MR. WEINBLATT: Thank you.

MS. ORWOLL: Question.

Mr. Edwards, I'm not very familiar with

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St. Paul, but you say the firefighters are -there's a separate black firefighters
association.

MR. EDWARDS: Yes. Let me just be more --

MS. ORWOLL: That -- I just want to know, are you not part of -- is there not a whole firefighters association in which everyone is a part?

MR. EDWARDS: Well, let me explain that to you, if you would allow me to,
Mr. Chairman, because obviously education is an excellent criteria.

There -- in -- in all basic jurisdiction across this country there is always a collective bargaining unit. And that normally is -- is identified as a federation. In the St. Paul fire department, as an example, there has always been since the beginning of the labor movement and the issue of the certification of collective bargaining -- there has been, quote, end quote, a federation. Of course, based on the composition of the body that it -- it grew out

of -- in this case the fire department -- it began, quote, end quote, its birth, if you will at a time when that fire department was devoid So when the union became of people with color. a collective bargaining entity it was all white. During the intervening years there was a struggle to, quote, end quote, integrate. that was a very arduous process in St. Paul and Minneapolis and in both protective services. what happened in St. Paul was that after this long, arduous process -- and by the way, the total number of African Americans in the St. Paul Fire Department is 24. And allegedly, you know, there've been -- they have been at the business of integration since like the 1950s.

But what happens is -- is that
unfortunately again in our -- in our country -responding to the question of your chairperson
-- we are not all in locked step with respect
to what it is we desire. And so unfortunately
the people of color find that it is necessary to
create at least some political unit within the,
quote, end quote, broader spectrum to advance
their concerns.

Let me just give you a specific issue.

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And I'm very glad that you raised the question.

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We have a very serious meeting in Minneapolis before the Civil Service on the 26th of this month in which, interesting enough, Black Police Officers Association and its, quote, end quote, collective bargaining representative, the Minneapolis Police Federation, are in grave dispute because of the Federation's objection to the implementation of -- of the ruling list and expanded certification. So what happens unfortunately in our society -- contrary to what we may feel, there comes a time when one must go outside, if you will, of what one thinks to be the protective institution and the protective mechanism that one has. So unfortunately, yes, the organizations I named, including the Native American Association -- Indian Association have found it necessary to create for the purposes of their own personal and political survival a -- a unit that will allow them to speak to their issues when unfortunately the broader institution which they pay dues to declines to do that.

Does that answer your question?

1 MS. ORWOLL: I quess so. 2 MR. WEINBLATT: Okay. Thank you 3 very much, very much. 4 MR. EDWARDS: Oh, sir -- and let 5 me just say I am not a firefighter. I am just a 6 mere citizen. Thank you. 7 MR. WEINBLATT: All right. That, 8 members of the commission, constitutes the --9 the persons who have indicated a desire to 10 address us. But before we adjourn I will 11 address those assembled and ask if there is --12 if there are any other persons who wish to make 13 their known views -- their views known to the 14 Advisory Committee. 15 MR. TAYLOR: Mr. Chairman. 16 MR. WEINBLATT: Mr. Taylor. 17 MR. TAYLOR: Yes. Just for the record, I'd like to restate our -- our mailing 18 19 address, which has changed since the -- the 20 address I gave you. And that address is 900 21 City Hall, 15 West Kellogg Boulevard, St. Paul, 22 Minnesota 55102. 23 MR. WEINBLATT: It will be so 24 amended. 25 MR. TAYLOR: Thank you.

MR. MINARIK: Thank you,

2 Mr. Taylor.

MR. WEINBLATT: All right. There being appearing no other persons who want to make a presentation to the Advisory Committee, I am about to declare our meeting in recess. It will not be adjourned because, as I indicated on a couple of occasions, the -- our record will remain open.

I want to thank the members of the task force for appearing throughout the entire day, to our staff of people, Constance Davis and Peter Minarik, our great appreciation for the work. You will not be held responsible for the mechanical difficulties with the sound system, nor the room next door. And to our court reporter, your person, services -- we do appreciate your work very much.

The record, as I mentioned, will be open for the purposes of receiving written materials. Each of the members of the Advisory Committee will be provided with a draft report which we will consider separately and then together at our next meeting.

Tentatively by -- in my discussion with

you at lunchtime it appears that Thursday,
September 25 would be an appropriate date for
our completion of this session. And so subject
to whatever develops between now and then, just
tentatively pencil that in on your calendars.
And for most members of the public Ms. -- has
left, but that's a very, very important critical
role that the public plays in helping us get the
message to the US Civil Rights Commission on the
status of our -- of our civil rights in our
community.

As we hoped at the outset, it appears that word of affirmative action has not been delayed two years plus in getting to our communities.

We seem to have some significant differences as to what it means currently and what affirmative action should in the future mean. And that would be part of the recommendation at least for our sake that we make to the Civil Rights

Commission.

Again, thanks to you all. And we stand in recess.

(Proceeding was recessed at 5:30 p.m.)

1 NOTARY-REPORTER'S CERTIFICATE 2 STATE OF MINNESOTA) 3 SS. 4 COUNTY OF WASHINGTON) 5 Be it known that I took the above proceeding on the 19th day of June, 1997, in 6 Bloomington, Minnesota; 7 That I was then and there a Notary 8 Public in and for the County of Washington, State of Minnesota, and that by virtue thereof I 9 was duly authorized to administer an oath; 10 That the testimony of said witness was recorded in stenotype by myself and transcribed into typewriting under my direction; and that 11 the foregoing transcript of said proceeding is a 12 true record of the testimony given by the witness to the best of my ability; 13 That the cost of the original transcript 14 has been charged to the party who noticed the proceeding, and that all parties who ordered 15 copies have been charged at the same rate for such copies; 16 That I am not related to any of the 17 parties hereto, nor an employee of any of them, nor interested in the outcome of the action; 18 That I am not financially interested in 19 the action and have no contract with the parties, attorneys, or persons with an interest 20 in the action that affects or has a substantial tendency to affect my impartiality. 21 WI/THESS MY HAND AND SEAL THIS / 7 day 22 1997. 23 Na⁄nc∀ Ğ: Gisch NCY G. GISCH 24 Notary Public NOTARY PUBLIC-MINNESOTA Washington County, Minnesota WASHINGTON COUNTY My Commission Expires Jan. 31, 2000 25