UNITED STATES COMMISSION ON CIVIL RIGHTS OHIO ADVISORY COMMITTEE

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THE FACT-FINDING MEETING

OF THE OHIO ADVISORY COMMITTEE

ON HATE CRIME IN OHIO

IN THE MATTER OF:

REPORT OF PROCEEDINGS, taken in the above-entitled cause, taken before MR. LYNWOOD L. BATTLE, Chairman of the Ohio Advisory Committee of the United States Commission on Civil Rights, taken on the 12th day of August, A.D., 1993 at the Hyatt-Saks Fifth Avenue Center, 151 West Fifth Street, Cincinnati, Ohio, at the hour of 9:00 o'clock, a.m.

×i	APPEARANCES:
•	COMMITTEE MEMBERS
ž	MR. LYNWOOD L. BATTLE
	· Chairman MR. KENNETH D. OYA MS. FRANCES CURTIS FRAZIER
	MS. PRANCES CORFIS FRAZIER MS. MELANIE M. LACKLAND MR. RAYMOND L. LEVENTHAL
	MR. JAMES L. FRANCIS
	MS. GRACE RAMOS
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CHAIRMAN BATTLE: Good morning, this meeting of the Ohio Advisory Committee of the U.S. Commission on Civil Rights will come to order, and for the benefit of those in our audience, I'd like to introduce myself and my colleagues who are at the I'm Lynwood Battle, I am the Chairperson of the Adivsory Committee, and the members of the committee who are here with me from my right, Grace Ramos, Robert Jiobu, James Francis, Ray Leventhal, Frances Curtis-Frazier and Ken Oya. In addition we have two members of the staff of the U.S. Civil Rights Commission. * With us in the audience is Constance Davis, the Regional Director and up here at the front is Peter Minarik, the Commission Analyst out of Chicago.

fact-finding meeting for the purpose of gathering information on hate crime in Ohio. The jurisdiction of the Commission includes discrimination or denial of equal protection of laws because of race, color, religion, sex, age, disability or national orgin, and the administration of justice. Information that

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relate to this topic of the forum will be especially helpful to those of us on the Advisory Committee and the proceedings of this meeting are being recorded by a public stenographer and will be sent to the Commission for it's advice and consideration. The information provided may also be used by the Advisory Committee to plan future activities.

At the outset, I want to remind everyone present of the ground rules. public meeting, and it's open to the media and to the general public, but we do have a very full schedule of people who will be making presentations within the limited time that we have available. allotted for each presentation must be strictly This will include a presentation by each adhered to. participant followed by questions from committee members. To accommodate persons who have not been, ' invited, but who wish to make statements, we have scheduled an open session today at 3:30 and tomorrow, Anyone wishing to make a August 13th, at 11:30 a.m.. statement during that period should contact Peter Minarik for scheduling. Written statements may be submitted to committee members or to staff here today

or by mail to the U.S. Commission on Civil Rights at 55 West Monroe Street, Suite 410, Chicago, Illinois. The record of this meeting will close on September 13th, 1993.

Though some of the statements made here . today may be controversial, we want to ensure that all invited guests do not defame or degrade any persons or organizations. In order to ensure that all aspects of the issues are represented, knowledgeable persons with a wide variety of experience and viewpoints have been invited to share information with us. Any person or organization that feels defamed or degraded by statements made in these proceedings should contact our staff during the meeting so that we can provide a chance for public Alternately, such persons or organizations. response. can file written statements for inclusion in the I urge all persons making presentations proceedings. to be judicious in their statements.

The Advisory Committee appreciates the willingness of all participants to share their views and experiences with the Committee.

Mr. Karas, Ms. Seeley, welcome.

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SIMON KARAS

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Thank you, Chairman Battle. My name is Simon Karas, I am a Deputy Chief Counsel for the Ohio Attorney General's Office. With me is Sharon Seeley who is Deputy Attorney General for the Cincinnati Office of the Attorney General. I will be doing the pesentation. Ms. Seeley is also going to be available for participation in questions.

It's an honor and a pleasure to be representing Attorney General Fisher and to be appearing before this honorable committee for the purposes of testimony. Thank you for the opportunity.

In one respect I feel like I'm not only representing Attorney General Fisher, but I'm representing the people of the State of Ohio in a quest that began in 1986 which, unfortunately, has not yet ended at this time. That quest is a fight for an enforceable and constitutional ethnic intimidation statute in the State of Ohio which is intended to serve as a tool to protect the civil rights of the Ohio citizens. As I indicated, the quest began in 1986 following a series of cross

burnings and other incidents in the Collinwood area of Cleveland. Then State Senators Fisher and Michael White, who is now, of course, the Mayor of Cleveland, introduced what is known as Ohio's Ethnic Intimidation Statute into the Ohio legislation. The bill passed with great support, bipartisan support, and became effective in 1987. Unfortunately, as was the case in other states that had these types of statutes, the enforcement of the Act soon became mired in constitutional challenges. My role in this particular process has been to assist the Attorney General of Ohio in fighting for the constitutionality of Ohio's ethnic intimidation statute, and that's my background on this particular matter.

Before I get too far, I should briefly outline what Ohio's ethnic intimidation statute does and I've provided a copy. It's the exhibit that has all the legalese on it, but it's Section 27.12 of the Ohio Revised Code. Basically what it provides is that if a person commits certain predicate offenses by reason of race, color, religion or national orgin of another person or group of persons, then the penalty level for that offense goes up one penalty

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level over what it would be if the crime had been 1 committed not by reason of. Thus, for example, if the predicate crime had a penalty of a misdemeanor; 3 one, if it was committed by reason of race, color, et cetera, it would jump to a felony 4. If it was a 5 6 felony 4, it would jump to a felony 3, and so on. The predicate offense in Ohio are the crimes of 7 8 aggravated menacing, menacing, criminal mischief, 9 criminal endangerment, and three forms of telephone harassment. Now, as I'm sure you're aware, in 1992 10 the Ohio Supreme Court threw out Ohio's ethnic 11 12 intimidation statute as being unconstitutional, in 13 violation of the First Amendment of the Constitution. 14 Attorney General Fisher, along with the prosecuting 15 attorney from Delaware, Franklin and Montgomery Counties, filed a petition for review in the United 16 17 States Supreme Court at the same time that the State 18 of Wisconsin did appeal a similar decision by the 19 Wisconsin Supreme Court threw out their version of 20 the law. The Supreme Court, the United States 21 Supreme Court accepted the Wisconsin case for review 22 and that kind of held our case in limbo during those 23 proceedings. The Wisconsin case, called Wisconsin

versus Mitchell and I'm sure you've seen references 1 to it in the newspapers. Our role in the Wisconsin 2 versus Mitchell case and again one of the exhibits 3 I've provided, we filed what I would call an unprecedented amicus or friend of the Court brief 5 with the United States Supreme Court because we had 6 signatures of joining in the amicus brief by all 50 7 attorneys general. I haven't seen my phone bill for 8 9 that month yet, but I'm sure that it's probably 10 excessive. But, we did manage to have all 50 attorneys general sign onto the brief and to support 11 the Wisconsin Statute. In addition, I had the 12 13 personal honor of helping -- the Wisconsin Attorney General had prepared for the argument and I attended 14 15 the argument in Washington. Now, on June 11th of 16 this year, the United States Supreme Court unanimously reversed the decision of the Wisconsin 17 Supreme Court and held Wisconsin's statute to be 18 19 constitutional. On June 14th, they took action in 20 the Ohio case by vacating the decision of the Ohio 21 Supreme Court sending it back to the Ohio Supreme 22 Court and saying reconsider in light of what we did in the Wisconsin case. The Court has now set a 23

briefing schedule for September 3rd for all briefs to be filed. I don't have an exact date that oral argument will be held in the Ohio Supreme Court, but it probably will be in October and we would hope that the Court would have a decision by the end of this year.

The background here I think is necessary for the comment that I'm going to make. Critics of the law argue that these are measures of political correctness, that they're intended to punish somebody for having or expressing certain bigoted or biased thoughts, words or actions. And as much as one might find certain words or thoughts to be despicable, there's a First Amendment right for people to have opinions and express their opinions no matter how unpopular they are. But, their argument goes something like this. They argue that if you have two crimes which are identical and aggravated menacing, let's say that's committed for one reason and another aggravated menacing, that's committed by reason of race and you impose a higher penalty for the aggravating menacing that's committed by reason of race, that what you have to be doing here is to be

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punishing the thoughts and the speech and the biases that motivated somebody to commit that crime by reason of race, color, religion, so forth. problem with that is I think that they start with the wrong premise. The premise that they use is that the crimes are identical and, in fact, they are not. harms that are associated with a crime that is committed by reason of race or religion or national orgin is not the same as a -- the same conduct that may have been committed for personal reason, but not by reason of race, color, religion, so forth. It's no more identical than the situation under Ohio law where a higher penalty is imposed for the rape of a female under the age of 13 than it is for the rape of a female over the age of 13, even though the same physical act is involved. Or the situation in which a higher penalty is imposed where a theft offense occurs against someone who is over the age of 65 and the offender gets a higher penalty than if that same theft offense had been committed against someone who was less than age 65. Legislature has deemed that those same types of conduct don't have the same type of harm and because they don't have the same type of

harm, they can be punished differently.

If there's one thing in the United States Supreme Court decision in Mitchell and I provided that as one of the attachments also, that crystallizes it's holding is a recognition by the Court that offenses committed by reason of race, religion, national orgin are not the same conduct, they don't have the same harm as similar conduct which is committed for other reasons. The Court stated that it's this way. Moreover, the Wisconsin statute singles out for enhancement by it's inspired conduct because this conduct is thought to inflict greater individual societal harm. For example, according to the statement that bias motivated crimes are more likely to revoke retaliatory crimes, inflict distinct emotional harms on their victims and incite community unrest. The State's desire to redress these perceived harms provide an adequate explanation for it's penalty enhancement provision over and above mere disagreement with the offender's beliefs or biases. In other words, the Court held that since such crimes are more harmful, it's okay to enhance the penalty in order to make the punishment

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fit the crime. And that's a basic premise of the criminal law that you make the punishment fit the crime and if you have a crime which is more severe, 3 you can punish it more severely. The Court's conclusion really isn't novel in the context of hate 5 crimes. That crimes committed because of a person's status, in other words, just because who a person is, 7 the fact that that's been deemed to be more harmful 8 has long been recognized. There are now 46 states 9 that have some version of what could be called a hate 10 crime law and over 20 states have some version of a 11 12 penalty enhancement law like Ohio's which was 13 patterned after model legislation proposed by the 14 Anti Defamation League. Congress itself has recognized that hate crimes are a different breed of 15 animal. In 1990 they passed the Hate Crimes 16 Statistics Act of 1990 for the express purpose for 17 the first time quantifying and getting a handle on 18 19 what has become a national growing problem. 20 Last year Representative Charles

Last year Representative Charles

Schumer introduced the bill in Congress which passed the House, which was not enacted, which was the Hate Crime Penalty Enhancement Act of 1992. And

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essentially it would do the same type of thing as the 1 Ohio statute or the Wisconsin Statute. It would add 2 certain penalty levels if crimes were committed by 3 5 6 7 8 10 11 12 13 14 15 16 17 18 19 20 21 22 23

National League of Cities, the U.S. Conference of Mayors, the National Governor's Association and many, many more. There were about 70 organizations that filed briefs in support of the Wisconsin statute. It's really a sad commentary about the fact that so many groups felt the need to speak up about this, validate the very fact that hate crimes are unique. Now, even the national ACLU, which is recognized as a staunch defender of the First Amendment, had recognized the hate crime penalty enhancement laws address the unique harms of hate crimes rather than the thought, the biases of the offender. supported the Wisconsin law and in their brief to the Supreme Court, they had this to say, which I wish I could write this well because I think it sums it up a lot of the debate about hate crimes. "The sort of bias attack that took place in this case is more than an assault on the victim's essential human worth. A person who has been singled out for victimization, based on some group characteristic such as race, religion or national orgin, has by that very act, been deprived of the right to participate in the life of the community on an equal footing for reasons that

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have nothing to do with what the victim did, but everything to do with who the victim is. In short, a bias attack is as much an attack on the victim's persona as on the victim's person. Recognition of that fact inevitably produces a sense of venerable isolation and oppression that rarely disappeared when the physical injury disappeared. " As an aside, I note that one of the groups speaking to you today is representatives of the Ohio ACLU. There was a very interesting dicotomy in the U.S. Supreme Court because the Ohio ACLU filed a brief opposing the statute and, in fact, opposing the views of the national organization. I suspect that there will be disagreement as to who has been more faithful to the principle of the First Amendment. Certainly there's room under the First Amendment for people to disagree, but the point that I would note, and again it's an attachment, is that before the Ohio bill was even acted, representatives of the Ohio ACLU were brought in, were asked for their comments and essentially indicated that they saw no significant constitutional problems with the statute before it was enacted.

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Unfortunately, hate crime is a growing national problem. It's been recognized by social 2 science studies by police, city officials and, of 3 course, the victims. You'll hear from representatives of those groups, but every 5 organization that tracks these crimes has noted an 6 increase. The ACLU, the Plan Watch, the National Gay 7 and Lesbian Task Force, the Asian-Pacific Law 8 Conference, every group that submitted an amicus 9 brief in the Supreme Court said this is a problem 10 that government needs to deal with. In Ohio there 11 are unfortunately no hard and fast statistics that I 12 know of. There are two reasons for this; one is 13 definition, what is considered to be a hate crime? 14 Ohio's ethnic intimidation law doesn't cover every 15 crime. It doesn't cover every status offense. The 16 only offense that it covers are the seven that I 17 indicated by the Wisconsin Law covered all of the 18 offenses under the Wisconsin code. The Ohio statute 19 covers race, color, religion and national orgin. 20 Wisconsin staute covered other categories such as 21 handicap, age, ancestry, sexual orientation and I 22 think I'm probably forgetting some. But it was much 23

more inclusive. So, you might look at the Ohio ethnic intimidation statute as being a subset of what could be called hate crimes.

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Another problem is under reporting. Even though there is now the Hate Crimes Statistics Act, it's recognized that a very small percentage of police departments actually report. There are no penalties under the system for a failure to report, and they use the Uniform Crime Report System now with a movement in the future towards something called the National Incident-Based Reporting System which is much more complete and hopefully will produce better statistics. But, I think most social scientists would indicate that even if you had all of the police departments reporting that there's an under reporting from victims themselves. So, you really don't have a true measure of what the problem of hate crime might One measure that you might use to get some idea is just to look at local media. Not a week goes by in the State of Ohio that you could not look at the major papers and find some incident of hate crime being reported in the State of Ohio.

One of the attachments is the

Cincinnati Post Article that from I think two months 1 ago that indicated that there in the City of Cincinnati there were at least 70 reported hate crime 3 incidents in the last year. And, you could carry 4 that out into each of the cities and find some 5 statistical measure just by looking at the media 6 report; the cross burning that's occurred, the racial 7 8 assaults that's occurred and so forth. Another aspect of hate crimes is not just the incidents of 9 10 them, but the seriousness of the crime. Sometimes 11 they're planned, but most often, most often they are 12 unplanned, they're random. That's what happened in 13 the Mitchell case. In the Mitchell case the group of 14 offenders noticed somebody walking down the street 15 and because they had the motive to commit an act 16 against somebody just because of who they were, well 17 that victim happened to be the unfortunate one who 18 just happened to be in the wrong place at the wrong 19 time. They're often committed in groups, there's 20 often violence that's associated with it. One of the 21 statistical reports that was submitted to the Supreme 22 Court indicated that violence is four times more 23 likely to occur in the hate crime than it is in a

crime of the same conduct that's committed not for those reasons; and, of course, as noted by the Supreme Court, there's this unique psychological harm to the victims. One incident from New York, two black teenaged girls were walking down the street. An offender came up, threw white shoe polish on them, and said, you'll be white today. Now, tell me that those victims are not going to be scarred by the psychological aspect of that attack more so than any physical damage that was done in that instance.

And, finally, and again, as noted by the Supreme Court, hate crimes can provoke retaliatory crimes because the initial crime is viewed as being an attack against the community to which the victim belongs and not just an attack on the victim themselves. And I don't think it needs much comment to note that a racial incident could quickly escalate into an entire community situation as opposed to an incident between two individuals.

The one aspect of hate crimes that I don't think has gotten enough attention is to a very real extent hate crimes deprive people of their civil rights. If a black family wishing to move into a

neighborhood is greeted by cross burnings or threats, that's as much a disincentive to move into that neighborhood as if the real estate agent wouldn't rent the house or sell the house in the first instance. If a Jewish family wants to attend a synagogue and as they walk in the door they see the swastika that's been scrawled on the wall, that destroys the religious experience. That's not the same freedom of religion for that Jewish family as it would be for someone else.

Hate crimes are acts of discrimination, they deprive people of their right to full enjoyment of society and penalty enhancement laws are an attempt, just like other discrimination laws, to protect against and to redress the discrimination. Again, I'm going to quote from the national ACLU brief because I think when you're talking about criminal action and the constitution, you're talking about a balancing of interest and I think that they recognize the right balancing here that society has the right to enact measures that will protect all the rights of the citizens of the state. They said: "Mitchell was not punished for his beliefs, he was

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punished for acting on those beliefs. This distinction is central to every antidiscrimination law. A landlord need not believe in racial equality, but he may not act on those beliefs by refusing to rent to tenants on the basis of race without violating federal law. Now, I anticipate opponents of these laws will indicate that they can be used against the very groups that seem to support them, minorities. Well, there are two comments I'd like to make to that. One is that the premise is wrong because the statutes are color blind. The laws apply whether it's a white attacking a black or a black attacking a white or even a white attacking another white for their association with a black. So the law is not intended just for the benefit of minorities, but the fact that the groups that they claim these laws could be used against are the ones that are supporting it I think speaks volumes in terms of facts that those groups have more faith in the system and in the police these laws are going to be properly enforced and that they are of good social benefit. I also anticipate the claim that these laws don't work, that they're a political feel good, that they don't

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where society should be putting it's effort. Well, I agree with them up to a point. That when you're dealing with a crime, any law you're talking about the tail end of the system, but that's true with respect to every criminal law. And while I see these laws as being not a cure all, I see them as a complement to other things like multicultural sensitivity and education and training and tolerance and things that society ought to be doing in any event. I don't think that what you do is throw out these laws until you create the perfect society. You still have the right to deter and to punish criminal acts that have occurred because you haven't been able to reach somebody at an earlier age.

I'm going to close my remarks and open it up for questions just by indicating where I think we go from here. Various states have upheld these ethnic intimidation; New York, Florida, Michigan, Vermont, California, Georgia and Oregon. We expect, of course, that there are going to be other challenges to the ethnic intimidation statute. There will be claims that the Ohio Constitution should

provide an additional protection over and above the First Amendment. So that even if it doesn't violate the First Amendment, that it might violate the Ohio Constitution that there are differences in the wording of the Ohio Statute that operates in different ways and so forth. Of course we'll be addressing those challenges in the legal forum, but my hope is that next year we will be talking not about the constitutionality of the statute, but we will be talking about successful prosecutions under it and deterrence and redress for persons that have had their civil rights violated. The Attorney General believes that ethnic intimidation laws are a necessary tool in the fight against hate crime. They're a benefit to the State of Ohio. We endorse them and we would ask the Commission to endorse them as a vehicle for the enforcement of person's civil rights. And at this point, if you have any questions, I'll try to answer them. CHAIRMAN BATTLE: Thank you, Mr. Karas.

CHAIRMAN BATTLE: Thank you, Mr. Karas. Are there questions from committee members? Mr. Leventhal?

MR. LEVENTHAL: I'd like to ask who

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determines whether a crime is a hate crime or a regular crime? I can see on one end of the spectrum a cemetery desecration or cross burning, but if someone, a black, holds up a white, how do you know either that's done because of hate or a white does something to an Asiatic, who charges a person then legally -- I'm not an attorney -- with a hate crime? How do you know the difference between a hate crime and a regular crime?

MR. KARAS: Okay. One of the charges that's been made against the statute is that they are vague and that it could be used in situations where it's not otherwise intended. The hate crime statute is not intended for every instance in which someone might use a racial or religious comment in the commission of a crime. It's the fact that the person selected the victim because of who they are. So, you could have a situation in which it could be a close call. A jury might have to make the final decision as to whether or not that offender selected the person because of race or religion or the words that were used were simply, you know, words that were improperly stated in the heat of the moment when they

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were upset about something else. But, that's not 1 2 unique. There are many situations in the criminal 3 law in which there are questions of interpretation where a jury has to make a call. The entire process all the way down the line acts as a check and 5 6 balance. The police officer has to make the initial decision in terms of an arrest. His decision is 7 8 reviewed by a prosecuting attorney. The prosecuting 9 attorney is going to have interest in terms of not charging somebody with a crime if he's not going to 10 11 be able to make it stick. You have the judge who has to properly instruct the jury. You have the jury 12 13 that has to make the decision, and if all of those 14 things fail, you've got the appellate system. And those checks and balances are generally deemed to be 15 16 adequate checks and balances for making those kind of 17 winnowing out decisions in terms of who ultimately 18 gets charged with a hate crime and who does not. 19 MS. SEELEY: Mr. Leventhal, if I might just 20 supplement that. Training is very important because

as a practical matter, if that front line duty officer does not adequately investigate or ask the right questions, in many cases, the victim is

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hesitant to couch it as a charge based on a hate crime. In 1991 the attorney general of Ohio and the U.S. Attorney co-sponsored an ethnic intimidation conference at which over a thousand attendees watched a training film that was promoted as something that local law enforcements would want to adopt as part of their training. Of course, one thousand law enforcement officials across the state, that being sheriff deputy, police officers, chiefs, et cetera, is really a drop in the bucket compared to the total number. So, to a certain extent, local law enforcement and training in cultural diversity and reporting of hate crime is very important and I think everyone recognizes that the tension with the law enforcement is the resource issue, and the issue with training when a police officer is in training session, he or she is not on the street and; therefore, there's additional resources that have to be devoted. The Ohio Attorney General in connection with the peace officer's training counsel has adopted a 24 hours per person requirement for new recruits that are trained out of the peace officer's training academy in Ohio for cultural sensitivity and that

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issue was adopted prior to the Rodney King beating.

But, it's certainly going to prevent that from happening in Ohio, hopefully, if that case could have happened here. But, that's just only for new recruits and again has a drop in the bucket compared to the total number of law enforcement.

CHAIRMAN BATTLE: Other questions of the committee? Mr. Jiobu?

MR. JIOBU: Can you tell me what exactly is legal statute of Ohio ethnic discrimination law? Is it being enforced at the present time or is it waiting for --

MR. KARAS: It's not being enforced at the present time and I may get too technical here, but technically, the Ohio Supreme Court's position throwing out the law has been vacated. So, if you wanted to look at it real narrowly, we should return to where we were before the Ohio Supreme Court had decided it, which was one appellate district had upheld and two appellate districts had thrown it out. But, as a practical matter, no prosecutor, and I would not recommend to a prosecutor to program an ethnic intimidation charge now because we're going to

1	have a decision within a very short period of time.
2	CHAIRMAN BATTLE: Thank you very much, Mr.
3	Karas. Ms. Seeley, I appreciate your testimony.
4	MR. KARAS: Thank you.
5	CHAIRMAN BATTLE: We've been joined by
6	another member of our committee, Melanie Lackland.
7	If you'd like to take your seat up here when we can
8	get a seat for you, and we'll prepare for the next
9	speakers.
10	(A brief recess was taken.)
11	CHAIRMAN BATTLE: Good morning.
12	MR. TOLENCE
13	Good Morning, Morton Beem welcomes
14	you. I've got Dave Upchurch here who is my senior
15	agent. He handles all of our civil rights violations
16	and anything we do under hate crimes. So, I'll make
17	a few statements and from the bureau's aspect and if
18	you have any questions for us, we'd be glad to answer
19	anything we can. If there are some questions we
20	can't answer, we'll get right back to you.
21	The Attorney General Department in the
22	FBI came up with the definition of what is a bias or

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hate crime, and I'd like to give that to you from our

standpoint at this time. A hate crime is a criminal offense committed against a person or property which is motivated in whole or in part by the offender's bias against a race, religion, ethnic, national orgin group or sexual orientation group. In order that a crime may be classified as a hate crime, there must be present sufficient or particular objectionable factors which lead a reasonable and prudent person to conclude that the offender's actions were motivated in whole or in part by bias.

One example we had that would be a hate crime, although after investigation, proved it not to be a hate crime occurred here in Cincinnati within the past two or three years. We had a white female who was married to a black male and a child was born of this union. And at her work she had a picture of her boy on her desk. She reports, I believe to local first and then to us somebody had written, and they had written on this picture KKK in quotes, which would definitely be a type of a hate crime. After we done extensive investigation, she admitted to writing it on there herself, which is not a hate crime. actually wrote the picture on there -- wrote the

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initials on there herself. Kind of an unusual situation, but we spent a lot of time investigating the case, found out there was, in another instance, somewhere in the past and she admitted it to us later.

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In 1991 the latest figures we have at the FBI nearly 3,000 law enforcement agencies, 32 states reported a total of 4,558 hate crime incidents throughout the United States. Among those types of hate crimes reported were intimidation at the top of the list, and intimidation accounted for one of every three offenses reported in 1991. Following that it was destruction, damage and vandalism of property which was about 27 percent of all the incidents reported. Simple assault made up about 17 percent, aggravated assault made up 16 percent and robbery was about 3 percent in the hate crimes. The remaining offenses such as murder, forcible rape, burglary, simple theft, motor vehicle theft and arson accounted for about 1 percent or less of the total number reported for 1991. Racial bias motivated six of ten offenses reported. Religious bias was responsible for two of every ten incidents reporting. Ethnic and

sexual orientation bias, one of ten of all those reported. Among the specific type of biases, anti black offenses accounted for the highest percentage which was about 36 percent of the total, anti white and anti Jewish motivations followed with about 19 and 17 percent respectively. Considering the incidents for which suspected race offender was reported, 65 percent of the hate crimes were committed by whites and about 30 percent by blacks and the remainder was by persons of other races. In 1991 in Ohio 30 local agencies reported to the uniform crime reporting FBI headquarters on 80 hate crimes in the State of Ohio. We do not have the breakdown of which districts or which agencies at this time.

And the statistics collected in 1991, most of the hate crimes occurred at the residence of the victim. We know that's kind of a key issue to The second most common location for a hate crime was on a public highway or roadway. In 1990, the FBI convened a group of national experts in Washington, experienced in the issues surrounding hate crimes and crime data collection. A major effort of all

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participants was to identify existing incentives for local law enforcement authority to participate in the collection and reporting of hate crime statistics. The experts highly recommended a training program that discussed the positive experience of contributing to the collection program. Following that, the FBI nationally sponsored a series of sessions to familiarize local law enforcement agencies with the effort to collect hate crime data. Regional conferences were held in Boston, Chicago, Austin, Texas, Denver, Colorado, and Washington, D.C. initially. These conferences presented the details of this new data collection effort to the directors for the state crime reporting unit or to representatives in the state unit that had no crime reporting units.

A second series of regional conferences was targeted by the FBI later that year at 315 of the largest cities in the United States. This was all sponsored by the Bureau and the community relations service within the Department of Justice in Washington, D.C.. In March of this year the Cincinnati Division of the FBI during our national

academy lunches, which is made up of police officers 1 within the southern and northern districts of Ohio 2 who have attended our national academy, most of these 3 officers are executives in their departments. We had a meeting. We discussed reporting on hate crimes, 5 the collection of data and that it needs to be 6 reported. That was in March of this year, and June 7 of this year we set up a school with the Hamilton 8 County Police Chief's Association to present hate 9 crimes statistic acts recorded, and the basis for 10 hate crimes. Numerous agencies throughout the 11 Southern District of Ohio and a few from the Northern 12 13 District of Ohio attended those meetings and we also 14 had officials from Miami University, Dayton University, University of Cincinnati. Just last 15 month we participated in the Ohio Attorney General's 16 17 conference in which Attorney General Janet Reno came out in Columbus and we participated in a workshop up 18 there on hate crimes with the State of Ohio ethnic 19 20 intimidation group. During this workshop presentations were made concerning the Hate Crime 21 22 Statistics Act and hate crime reporting. Attending 23 this meeting we had attorneys throughout the state, a lot of law enforcement officers throughout Ohio. 1992, in association with the Hamilton County Chief of Police Association, we began a program here of holding lunches with minority leaders within the Cincinnati area and in conjunction with HOME and Jonathan Williams and we wanted the police chiefs to sit down with the minority leaders and see what the problems were in the community and to ensure that things would come to the police departments in those communities. I think it's the first time that it had ever been done in Cincinnati. We thought it was a good idea. We got the chiefs to get in behind it. We sponsored the luncheon. The next luncheon the minority leaders sponsored. It's been about two or three months. Jonathan and I have been talking about a different agenda, what we could get into at the next luncheon, but I think it opened up a lot of lines of communication. Some people were very vocal on some problems and I think those are ironed out and it will be a very worthwhile thing.

Also, following the Rodney King incident in L.A., a couple of years ago, I sponsored a civil rights conference at the University of Cincinnati Law

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School for all the chiefs in this area and we discussed the Bureau's role in the civil rights investigations and that it's one of the top priorities in the FBI in any type of police brutality or anything like that will be vigorously pursued by the FBI and we had an all day meeting up there on that and explained a lot of details for civil rights statute and also touched a little bit on the hate crime attitude.

Mention is Dr. Ronald Deworken, his work entitled

Taking Rights Seriously stated that justice is
fairness, rests on the assumption of a natural right
of all men and women to equality of concern and
respect, a right they possess not by virtue of birth
or characteristics or merit or excellence, but simply
as human beings. Dr. Deworken's words reflect the
constitutional protections which are guaranteed to
all Americans, yet they are still those who are
victimized. When no reason other than the color of
their skin or religion they profess, the heritage of
their parents or their sexual orientation, it's most
unsettling to be victims because there's nothing they

can do to alter the situation or is there anything that they should be expected to change. Not only is the individual who is personally touched by these offenses victimized, but the entire class of individuals residing in the community is severely affected.

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For these reasons, we believe that all law enforcement officers must be particularly skillful in responding in such a way that the trauma of the victim and the community is not left by lack of sensitivity in the law enforcement response. Like rape victims, victims of hate crimes, suffer possible serious and long lasting traumatic stress which can be increased by an inappropriate law enforcement response. We've tried to stress this with all of our meetings with the police agencies. We've got some additional conferences set up to ensure that the reporting is increased and I think we need to get the word out more to the community to report these types of incidents because we know there's a lot of them that are not reported. That's the only presentation I will make. We'll be happy to answer any questions. Thank you for your kind attention.

1	CHAIRMAN BATTLE: Thank you, Mr. Tolen.
2	Questions? Yes, Mr. Francis?
3	MR. FRANCIS: In previous testimony it was
4	stated that hate crimes lead to retaliatory acts. Do
5	you have any type of statistics that will support
6	that?
7	MR. TOLEN: No, I don't think we have any
8	statistics reported, but I would agree with that. I
9	think they do lead to retaliatory attacks,
10	definitely. We've seen that happen in instances, but
11	I don't think we have any statistics at this point to
12	substantiate that.
13	MR. FRANCIS: Thank you.
14	HEARING OFFICER: Other questions?
15	Committee members?
16	MS. LACKLAND: I'm a little unclear as to
17	you said that in 1991 that there were 80 hate crimes
18	reported in Ohio.
19	MR. TOLEN: In Ohio.
20	HEARING OFFICER: Is the FBI automatically
21	get involved in also investigating those crimes when
22	they're reported?
23	MR. TOLEN: Most of those are investigated

by local authorities. Some of them are referred to us. When they are referred to us, we do investigate them.

MS. LACKLAND: In what situation would they be referred?

MR. TOLEN: Local authorities call us, we read about it in the newspaper, we would hear that type of information coming to us. Although we have went out and investigated a lot of types of what could possibly be hate crimes under the civil rights statute, and when we got into it, we found out it was more kid mischief and things like that, and it turned out not to be that. But we have seen them where they were definitely crimes, too. And we're there mainly to see if local authorities go ahead and prosecute the matter, then we don't do anything with it. But if locals do not take that matter of prosecution and it's resolved, we would then go to the United States Attorney and get those men in there and prosecute them.

MR. UPCHURCH: If I might add, it would also have to rise to the occasion, meaning a violation of federal law. And what you compare here is instances

that are reported under the Uniform Crime Reporting Act of hate crimes and that's different than a violation that would fall within the violation of the federal law. That's a constitutional violation nature. So, for the Bureau to get involved, it would have to rise to the occasion of a federal violation. My point being this, is that there are numerous local violations of law that will identify itself with being a hate crime that will not be in violation of federal statute protected under the constitution at the federal level. So, to answer your question very specific, not all hate crimes are reported under the Uniform Crime Reporting Act will be investigated with the FBI because there are no federal violations. It's a state violation that takes on the identity of a hate crime as by definition.

CHAIRMAN BATTLE: Mr. Leventhal?

MR. LEVENTHAL: It's been reported to me many times that people who write letters to the editor of newspapers are then, then they receive hate mail as a result of their being for or against certain causes. Now I know this is not a major crime, but it does intimidate people and it does

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deter people from freedom of speech and freedom of expression. I don't know whether this comes under the brubrick of the FBI or local authorities, I know, but it's almost impossible to trace down who sends out hate mail, but it's a problem and a serious problem because it does stop people from expressing their point of view. Do you have any comments on that?

MR. TOLEN: In a situation like that it could be a violation of the postal inspectors. It all depends. They would look into almost anything like that. We get letters frequently where there are threats in the letters to do bodily harm and we worked a lot of those type investigations. If it's a threat against the individual, if there's an interstate activity and if the mail could be interstate activity and so on, we do get a lot of things like that. The postal inspectors I think would be the first and it would probably be a local law violation matter.

CHAIRMAN BATTLE: Other questions?

Committee members? Yes, Mr. Oya?

MR. OYA: What percentage in the State of

Ohio would you say local law enforcement agencies 1 understand the statistical reporting requirements are 2 also in compliance with that. Is it high, low? 3 MR. TOLEN: I would have said that probably two or three years ago very few of them would have 5 understood it. I think now we're getting more and 6 more of them on board to understand it and it's a lot of work for local agencies, some of the smaller agencies. But, I think we're getting more and more 9 10 of them up-to-date on what they should do and we pass out literature on it almost a file in the book of 11 what they have to do. But, it's still the 12 departments are strapped budget wise. It's tough for 13 14 a lot of them to do, but I think we're getting more and more. Right here we've got 80 reported which is 15 not very many, but I think when the figures come out, 16 17 you're going to see a lot more reporting on this. 18 CHAIRMAN BATTLE: Yes, Ms. Ramos? MS. RAMOS: How do you determine if it's a 19 hate crime? 20 MR. TOLEN: How do we determine? 21 22 MS. RAMOS: Yes, you just ask them what is

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your --

MR. TOLEN: Well, we go by our definition on 1 hate crime whether it's a hate crime or not, but we tell them that they should report it whether they're positive or not it's a hate crime, they should still report it, report the facts. 5 6 MS. RAMOS: What I'm saying is a victim is burglarized or victimized. How do you determine that 7 the basis for that was the rare use by --8 9 MR. TOLEN: You have to do that through 10 investigation; through investigation, interviews and 11 a whole lot of hard work. You have to determine 12 that, and it will usually come out if that's what it was, the basis for it. 13 MR. JIOBU: If I understand this law about 14 15 reporting hate crimes is due to expire, is that 16 correct? MR. TOLEN: The law is about to expire on 17 reporting hate crimes? 18 MR. JIOBU: Is that correct? 19 MR. TOLEN: I have not heard that. 20 21 MR. UPCHURCH: No, I'm not aware of that. It did run for I think three years or four years for 22 23 the purpose of collecting statistics. I don't know

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that it will expire. That depends on the Congress. But, to answer your question, is it about to expire, the statute itself only ran for a specific period of time. If I may address your question just a little bit in order to report on the Uniform Crime Reporting Act, a hate crime or bias crime part of the key definition is the motivational factor of the assailant, not particularly of the victim, but on the assailant. How is that person motiviated? Was he motiviated by his bias? And I think there are several things that could potentially indicate that at the crime scene, so forth. What may have been left, if there were statements made at the time the crime occurred, if there were things left after the scene, signs, insignias, et cetera, that may have been left after the crime was committed. Or if the crime that was committed did not follow through, for example, an ultimate robbery, I mean, the program was and it was just strictly an assault and it's clear that it was a definite race type assault, but there was no robbery, there was nothing else. Those type of things would indicate that there would be a hate crime. But, they say generally that numerous crimes

are committed that are not hate crimes, but there are 1 numerous hate crimes committed. Every hate crime committed is not a hate crime, and so the definition that was adopted goes to the fact that you have to have the facts to indicate to a reasonable person 5 that a bias was a part of the motivation. 6 CHAIRMAN BATTLE: Other questions? Frances? 7 MS. CURTIS-FRAZIER: I think your report, 8 Mr. Tolen, that 65 percent of the hate crimes were 9 10 committed by whites. 11 MR. TOLEN: Yes. MS. CURTIS-FRAZIER: Towards what particular 12 13 group? MR. TOLEN: We did not have that. We did 14 not have which group. That information wasn't 15 16 available to us. MR. UPCHURCH: The target was not available. 17 MS. CURTIS-FRAZIER: The target group? 18 19 MR. TOLEN: Just the offenders were told to We really don't know because we had names, but 20 21 we have no way of knowing from the names. It didn't 22 tell us what the victims were or any of that nature. 23 MS. CURTIS-FRAZIER: Did they identify what

1	those crimes might have been?
2	MR. TOLEN: I think intimidation was the
3	leader among the group. I think intimidation and
4	vandalism and destruction of property follows that.
5	MS. CURTIS-FRAZIER: But the target groups
6	weren't identified?
7	MR. TOLEN: No.
8	CHAIRMAN BATTLE: Thank you very much, Mr.
9	Tolen, Mr. Upchurch.
10	MR. TOLEN: Thank you.
11	(A brief recess was taken.)
12	CHAIRMAN BATTLE: Welcome. We'll begin with
13	Mr. Katchen.
14	MR. SCHULMAN: Sir, can I ask a question?
L5	CHAIRMAN BATTLE: Yes.
16	MR. SCHULMAN: I'm just a volunteer, not a
17	professional. Could you tell me
18	CHAIRMAN BATTLE: Very important persons,
19	volunteers.
20	MR. SCHULMAN: Could you tell me the thrust
21	of the meeting this morning? What is the nature of
22	the question and how shall we answer it?
23	CHAIRMAN BATTLE: Well, the nature of the

inquiry that we're making this morning, Mr. Schulman, as an advisory committee, our role is to listen to assorted testimony on hate crimes in Ohio. We have no preconception of what that testimony or data might produce, but it's the committee's, for the two days here in Cincinnati and for the two days next week in Cleveland will be hearing testimony that gives us information on the existence of hate crimes; is it remaining the same, is it decreasing, refining the definition, an educational set of testimony for the committee to be able to write findings and recommendations at some point over the next few months to go to the United States Commission on Civil Rights in Washington, D.C.. Does that help?

MR. SCHULMAN: Thank you.

CHAIRMAN BATTLE: Mr. Katchen?

ALAN S. KATCHEN

Thank you very much, Mr. Chairman, Members of the State Advisory Committee. My name is Alan Katchen and I'm with the Anti Defamation League. As you heard, joining me today is Melvin Schulman, our regional chairman and a Cincinnati business man. We appreciate this opportunity to appear before you

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today and we commend the United States Civil Rights
Commission and this Advisory Committee especially for
the leadership role it's taken in addressing the
problem of ethnic tension in this region and
exploring ways to promote mutual tolerance and
respect.

Where we sit at the Anti Defamation

League, we see I mean in the specific, Mr. Chairman,

it's specific in response to your statement of the

problem today, we see an increase in the quantity in

the numbers of hate crimes and into very specific in

language, an instances of severity, in other words,

the character, the tone of this problem we see as

just increasing, not decreasing.

One example of this -- I have only a couple of minutes and we will give this to you if people haven't seen it yet. As you may know, over the last 13, 14 years since 1979, ADL has been collecting statistics in each specific area of anti semetic incidents; that is acts against Jews and Jewish institutions. And this is the 1992 audit called Audit Demand of Anti Semetic Incidents that we release each January, February, for the preceding

year. So this came out in the winter of this year for 1992. It's the most recent one we have. And this reflects acts as I said, against individual Jews and Jewish institutions around the country this past year and it's -- certainly I would suggest this is one barometer of what's going on. And, over the last two or three years in Ohio as well as nation wide the numbers have been significantly up. In 1992 there was a slight increase both in the country. There were, I forgot the exact number, but there were 1730 incidents in America in 1992 as opposed to 1879 the year before. So, it was a slight decrease of 8 percent, and in Ohio we had -- we recorded 60 incidents in 1992 as opposed to 64 the year before that's good news. It's a slight decrease in both cases, nationally and in Ohio. But the fact is it would quickly add that those in both cases in the country and in the state are still the second highest number ever recorded. In other words, '91 had the highest number, there was a slight decrease in '92. We don't see this as any cause for celebration, that's still a high number against one group; Jewish people. If there are questions about this later, I'd

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be glad to comment about the specific incidents and also our thoughts about counteraction program. So, as I say, the numbers are up if you take the last couple of years, a slight decrease last year, but the numbers are very high and they are more severe.

I would like to talk for the next couple of minutes really about the issue of severity. These are just some impressions from my desk at Columbus, but where our regional office is. In January, 1993 you may recall two Neo Nazis were arrested in the Dayton area for planning to blow up the African American Museum in Wilberforce on January 15th, Martin Luther King's birthday. In May of 1993, I remember this vividly, two men were arrested, members of a so-called group called the white Aryan religion were arrested in the Toledo area for planning to blow up an East Toledo predominantly black housing project. While two were arrested, and law enforcement tells us and I think they will be sharing with you next week state law enforcement officials, when they will be at the Cleveland hearing more specifically, but, we know there were more than two people involved in the planning to blow up a

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housing project. They were arrested. Nothing happened, thank God. That was in May. And in March another example in the Dayton area an Abunidal terrorist was arrested. Most reports indicated this was in St. Louis there were four or five people of the Abunidal fanatical Palestinian terrorist group that were from St. Louis who were arrested for planning to murder Jews. But one of these people in fact was from Dayton and has been living in Dayton for a number of years.

I submit this. I don't ever recall in my years in Ohio ever recall anything like this where terrorists are three examples and for all I know, there are more out there, and just within six months, of people being arrested or playing the tramatic kinds of hate crimes.

Given the context, recent arrests of skinheads on the West Coast that you I'm sure read about last week, planning to consipriring to kill individuals, Rodney King, a minister, a rabbi, et cetera. Given the recent bombing plots, people arrested in New York for the World Trade Center bombing and other activities, we take very seriously

the potential for violent hate crimes and I absolutely do not believe this is only a problem for Los Angeles or New York, I think it's a nationwide problem and that's why I selected three examples in Ohio over the last six months. You did not have this kind of thing before. This is serious and it certainly is in the area of hate crimes. And the point in this we believe and we -- whatever influence this body might have, we would ask them to urge that law enforcement at all levels, at the federal level, particularly at the state and local level, be given the means to address this problem more seriously. Specifically that there be more personnel allocated to the problem, more money, all the resources necessary and again, specifically for bias crimes units and for anti terrorist units, not only at the federal level, but again at the state and local level. And an observation, and I'm sure Captain will talk about this later, it's certainly in the big cities; in Cleveland, in -- I know in Cincinnati and in Columbus there are bias crimes units, but most of the police departments in our state I believe do not have the personnel and the resources to do something

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seriously about this increasing problem.

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Candidly, it's my observation in some of the cities I know men and women who were assigned as officers to deal with that problem oftentimes were pulled off. They might be on a bias crime unit and then something comes up and they have to do surveillance, you know. If a dignitary comes to town or other kind of thing like that and they really are not able to provide the full -- devote their full attention to the issue of hate crimes. I think that's a problem. Frankly, I think it's a potential disaster waiting to happen. I don't mean to overstate that, but it's a significant issue.

Let me say just two words. I know that in Cleveland, state law enforcement is going to be talking about the issue of hate groups, but I would like to so far as that relates to hate crimes, organized hate groups, just say a couple more words. We do see an effort by the Klu Klux Klan over the past six months or a year to make inroads in our Whereas, in the past it's been pretty quiet here. The Klan is trying to build up and that's a two-fold problem, obviously you don't want to see the numbers on the increase. And, secondly, it's a problem in terms of how the general community will react to the Klan when they come in. Again, from our experience about a year ago in October of '92 in Frankfort, Kentucky, we saw the Klu Klux Klan gathering in Frankfort. They had a rally October of '92 on the capitol steps and there were Klansmen from Ohio, from Indiana, and a few from Kentucky and there were three hundred counter protestors there and that was a situation that almost got out of hand. When the weather got warmer this spring, they repeated it. Apparently they felt it was worth repeating. They came to the shock. You may have heard about that episode. I was there as an observer. That was scary. There were only six Klansmen from Kentucky, from Brier, as a shocking area. They were a negligible force. It sounded preposterous, their rantings and they should have been given no audience. People should have stayed away. But a variety of organizers of various types decided to put on a protest in which there were a thousand counter protestors. There were college students from Kenyon College, from Ohio Univeristy in Athens, Antioch

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College, I believe other places. There were Marxists, organizers brought in from Columbus, from Cleveland, Pittsburg, et cetera, Dayton. They were anti racists, skinheads, Neo Nazi collection people and I think except for the good work of law enforcement that would have gotten out of hand and people would have been very badly work because it was a riot just about waiting to happen. Palmeroy and Gallop in Ohio a few weeks ago the same kind of incident was repeated. There was a much new other protesters. There were more Klanmen. I mention this as you may know the Klan has received permission to put on a rally in Columbus on the Capitol grounds in October. They're going to be doing the same thing the previous weekend in Indianapolis. In Ohio they were also planning to be in Wetherington, Ohio on the 23rd of October and then come to the capitol and the people coming from -- it's the national. This is not the people I talked about in Shock for the essentially regional Klansmen. They are national Klansmen from Tom Rob, the leader of the Knights of Klu Klux Klan in Arkansas and some of his lieutenants from Texas. These are difficult people. They are

organized people. This is, again, potentially a very difficult situation and with the potential for hate crime.

report -- we'll give you our report by the way, this is a report we published about a week or two ago called "Young Nazi Killers, the Rising Skinheads Danger by Neo Nazi Skinheads". It indicates that there's a rise in Neo Nazis, the skinheads of the country. The number is small and but it's an increase and they have been involved in carrying out some very difficult acts, murderd, et cetera. We observed the shocking in Pomeroy that there were Neo Nazi Skins were participating with the Klan in those rallys and also the leader from the Knights of the KKK in Arkansas, they're going to keep their hands off from the Nazis.

In October I will predict there will be Nazis there. Some of these people are difficult folks. We're aware of it and you're go to be hearing more about that and the Advisory Committee will hear in Cleveland when the law enforcement presents it's findings.

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To sum up, one, we have seen an increase in the last couple of years in anti semetic acts in general. Hate crimes, in general. They tend to be more random across the board. The numbers I mention 60 in Ohio this past year, 64 the year before, and we're also seeing incidents of organized groups carrying out acts or wanting to carry out acts that have potentially lethal -- have lethal potential.

CHAIRMAN BATTLE: Questions from committee members for Mr. Katchen? Ms. Lackland?

MS. LACKLAND: Mr. Katchen, how do you collect your data?

MR. KATCHEN: In terms of the area specifically of hate crimes, the incidents basically it's people contacting us and telling us so it's not -- I appreciate the question. One cannot say it's definitive. It's a barometer. Somebody, for example, an individual who might have an Anti Semitic -- received an Anti Semitic phone call, get a threat in the mail that targets them because they're Jewish or if it was something put on a public place, but it was specifically Anti Semitic, we would

include that as well. And we would then be contacted by some citizen, this happened, we want you to know about it. So, in other words, these are not all the Anti Semitic acts, hate crimes that are occurring in the State of Ohio. It's what's been reported to the Anti Defamation League, in Columbus and Cleveland, and we would see that as a barometer.

MS. LACKLAND: I was curious because your numbers conflict largely with the report that we just got from the FBI and suggests that a number of the incidents go unreported to the police. In your discussions with people when they call in, do they talk about that or do you encourage them to report it? What do you get from talking to them?

MR. KATCHEN: First of all, let me say one thing being that not all of the incidents that we include in our audit might be included by the police as hate crimes, although I think many of them would be. For example, a Jewish family that receives Neo Nazi literature, I don't think would be included as a hate crime by the police, but because it's overt Anti Jewish expression, we include it. However, I would hasten to add that most, I suspect that most of the

probably would be included by the police. Secondly, we certainly encourage and anybody who might call us to the police immediately. They shouldn't call us first. So that would be another thing. And it may be that not all of the law enforcement departments in various localities and jurisdictions of Ohio are yet fully trained and are carrying out the mandates of the federal act, that's my observation. Mr. Schulman, can you add to that?

CHAIRMAN BATTLE: Would you use the microphone, Mr. Schulman?

MR. SCHULMAN: The Jewish community is pretty well organized in terms of this kind of thing and a lot of people will call. I would get a call and it would be some relatively minor name calling incident, somebody called somebody a dirty Jew or something like. That would not get reported to the police. It would get reported to us. Incidents of harassment in schools, for instance; specifically here, and I won't name the school, but one child was harassed because he was Jewish. This doesn't get to the police. We tend to let it go to the principals

of the school, talk to the principals on trying to keep this from getting a lot of publicity and attention. We handle a lot of things quietly, so therein maybe the answer to your question where some really serious, violent kind of thing would get reported to the police. A lot of hate comes out in other ways and we try and handle it at a much lower level to keep it from getting a lot of publicity which we believe would be counterproductive.

CHAIRMAN BATTLE: Mr. Leventhal?

MR. LEVENTHAL: Alan, could you please advise the committee, if you will, the age groups of those most likely to commit these hate crimes and perhaps why this group is involved so much in the hate crimes?

MR. KATCHEN: Yes, I would, and I would like to come back to the previous question before, but over the -- I mentioned that we've been tracking this for about 13, 14 years and each year there's a little section in the report which you can look at when we give it to you on arrests and overwhelmingly in most years the people arrested and that's one indication of who is doing it are teenagers. They're younger

people. I think it's slightly different this year. But, over the years it's mostly people 18 years of age or younger are arrested for these kind of random acts of incidents. And the why is a tough one. reports over the last couple of years have suggested in general terms a decline in civility as a reason. Now, if society have suggested that in popular culture some of the music that the kids are exposed to, some of the television and radio that they hear which is a lot of it geared to young people in that age level, that becomes a stimulus to act out. One thing comes to mind immediately, an incident that's one example. A couple of years ago Madonna cut a record and it had a phrase about the synagogue of satan in it. It's 1990 or 1991 and it had well-known words that were historically the basis of Anti Semitic rites in the record. Within a week and I believe it was in Ventura, California, those words were scrawled on a high school with a swastika. It's just one example. In other words, it's in the popular culture and frankly also the reports indicate that the decline of civility means a kind of coarsening, people tolerate all things. I notice in

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my own life, people say things, jokes, slurs, stereotypes. Some people who are impressionable are going to act out on that basis. So, that's a concern.

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The second thing I would say is the more organized elements, such as the skinhead again overwhelmingly these are young people and that too needs to be addressed. And I think the answer clearly is we think is education. Systematic programs need to be developed by the schools and other groups to help young people understand about prejudice and diversity. The Anti Defamation League has a program called the World of Difference, which I think we have successfully in Columbus, in Cleveland area. Other groups that you're going to hear from have similiar kinds of programs that would be--if I can just say one second to the previous questions, one of the things we believe is that you can have all the laws in the world on the books, but if they're not being used properly, that's a problem. We think there's a little admirable efforts have been made to train law enforcement in being more aware of hate crimes, identifying them and in being able to use the Hate Crime Statistics Act effectively along with a need to go in Ohio. We now have in the state mandated training on cultural sensitivity, but we really have a long way to go.

CHAIRMAN BATTLE: That sounds like a perfect segway to our next speaker, Captain Schmalz from the Cincinnati Police Division.

MS. RAMOS: Can I ask a question?
CHAIRMAN BATTLE: Yes, Ms. Ramos?

MS. RAMOS: On the 60 cases reported in Ohio last year you said most of them might be included or how many have went into the legal system, do you know, with violent crimes? I know the FBI broke them down in to assaults, different categories. Can you be more specific?

MR. KATCHEN: I'm embarrassed to say I have that information in my office. I did not bring it with me. I'm not going to -- I would say most of them is -- my thing would be most of them. I'll say this routinely we report these to our contacts in the police department. How many will be included?

MS. RAMOS: Let me go back. How many were where we might consider violent crimes; some being

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assaults and some would be physically getting harmed?

MR. KATCHEN: I would say a small number of that -- a small number in terms of assaults or perhaps five or six I think is a fair number, and if the committee wants more, I have the data in my office, I can easily get it, but about five or six.

CHAIRMAN BATTLE: Thank you. Captain

Schmalz?

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CAPT. RICHARD SCHMALZ

Thank you. I would also like to thank the panel for inviting me to be here today. My name is Captain Richard Schmalz. I'm with the Cincinnati Police Division and I also was a little confused why you wanted me here today. But, we at the police department feel that bias crimes must be treated as a serious crime.

Unfortunately, you're aware ethnic intimidation was enacted in Ohio in 1987. Since then it has been ruled unconstitutional in the State of Ohio in 1992. We admittedly have not been reporting bias crimes. We have no facilities really to do that at this time. We were doing a good job of it during the period when ethnic intimidation was effective, we could pick out the cimes. But unfortunately in current reporting some crimes that are reported to us, we charge under the proper section that it should be charged under. If it was charged in the aggravated injury, felonious assault, something of that effect. Things come to our attention generally when something major happens as when somebody prints something on the wall of a building. It has major attention and impact in the community. For instance, we had a situation about two years ago and it was down in the Camp Washington area where there was a black family had moved into the community. Some graffiti was written all over their house and through the muster of the community, the police chiefs themselves, council members, people that lived in the community, people went through there and they eradicated the graffiti that was written on the wall. The community does respond. Like I said, our biggest problem is reporting the stuff. We just don't have the specifics. It involves training to our officers and we do sensitivity training, we do cultural training. But unless they report it, we have no way of actually knowing it's a hate crime. As the

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gentleman here said, so many of our crimes that we're 1 finding are perfomed by juveniles. Many of the 2 threats are by juveniles. Many of the things that 3 you see written on building and that and even the 5 cross burnings, we've had a few cross burnings, tend to be juveniles. When we finally arrest them, we get 6 them in, we start talking to them. It turns out that it's not even really a hate thing. They see it in 8 9 record albums, they see it in television and this 10 sort of thing. It becomes a need thing to do. But I 11 think knowing signs that, I mean, the community, more 12 than something like that we see it initially come 13 forward. We see this stuff on the press and it just 14 causes scars to come out again and it causes problems 15 in the community. So, these people I think our youth 16 needs to know how serious this really is, that it's 17 not a game, that it's not a joke. Now, I guess part 18 of it will be education in the school to really help.

I can answer any questions you might have. Like I said, we were tracking ethnic intimidation crimes and that has stopped. Just to give you an example, in the city for the period April to June of 1991, we reported 18 ethnic intimidations

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and looking at this thing, there were four against whites, there was one against an insitution and there were 13 against blacks. So, as you can see it's diverse to a certain extent.

members? Captain Schmalz, I'll ask one. You mentioned that when the ethnic intimidation law in Ohio was overturned, then the reporting of the incidents in Cincinnati Police Division kind of trailed off at the same time the training of the officers who would be involved in these investigations continued or did it also trail off?

MR. SCHMALZ: We're currently doing -- we've just done eight hours of sensitivity training and we are doing eight hours more this year. I'm not really familiar, I haven't been to the second part of the training myself. I don't really know if that's dealing with bias or hate crime.

CHAIRMAN BATTLE: Does the division itself do the training or do you use outside consultants?

MR. SCHMALZ: We have outside consultants and trainers. We are bringing in our recruit classes. We are doing 72 hours of training in

recruit class in race relations, gender relations, hate crimes, et cetera. We use our own personnel, plus we bring people in. We pay a lot of money to bring a lot of people into training.

CHAIRMAN BATTLE: If I could follow up on that. Earlier this morning Agent Tolen from the FBI mentioned that they have the coordinating role in the county for putting on a lot of the training that takes place and they use a model, if you will, of a by the numbers, step by step procedure to get at whether or not an incident is a hate crime or not. Is that still in use in some way in the Cincinnati Police Division?

MR. SCHMALZ: I'm not sure. I'm not familiar with that. I don't think we do that. In fact, now the Hate Crime Reporting Act is a voluntary act and that's set to expire I think in 1995. It's for five years and I don't know if we're going to be supplied the information. Our problem, like I said, is that we have an incident, you know what we generally do is if it's a major incident we will write CHRC, and CHRC we generally report right to them if we have any kind of an incident that's

racially involved at all and we work hand in hand on that.

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CHAIRMAN BATTLE: Other questions? Yes, Ms. Lackland?

MS. LACKLAND: So, you're saying it was a management decision to stop reporting?

MR. SCHMALZ: I think it became almost an administrative nightmare is what it became because, you know, there's so many reports that are generated and it's almost impossible to review these reports to make sure that the officer has put on there if it's a hate or a bias crime. Generally, if it's of a larger incident of institution gender, some type of response from the community and some range that you pick up and, but if you and other individuals in the parking lot are involved in an argument, he uses a racial slur against you or something, oftentimes we don't even know that or the police gets there and you decide you want to sign a warrant and the situation is resolved right there. It's not reported, it may be reported as menacing and he threatened you. But the racial hate, the slur part, the hate part of it is dismissed and it later comes into court.

CHAIRMAN BATTLE: Other questions? Thank you very much gentlemen for a very enlightening conversation.

If we could now have the next set of speakers; Ms. Karla Irvine and Mr. Arzell Nelson take your places at the table?

We'll begin with Ms. Karla Irvine.

KARLA IRVINE

Good morning, my name is Karla Irvine.

I'm the Director of Housing Opportunities Made Equal,
which is a 31 year old private fair housing agency
operating in greater Cincinnati.

We routinely take complaints of discrimination on the basis of all the protected classes. In addition to that, we run a mobility program whereby we help people with Section 8 certificates and vouchers move into homes in areas where their race is not predominant. So hate crimes directed against families who exercise their fair housing choice are for us the down side of fair housing. So we take them very seriously. We have gotten together a report going from May, 1990 to '93 cataloging 73 hate crimes that occurred during that

peirod, and I will make this available to you. Hate crimes unfortunately are alive. Three days ago an African-American family in Camp Washington woke up to find their car spray painted with the letters KKK. Since this report has come out, we have gotten at least 12 complaints, many of them from white people who have biracial children or who associate with African-Americans. A woman in Covington, just across the river, was told she had to leave her apartment because she couldn't have black friends visit. Right after the 4th of July a gentleman called with regard to a mobile home park as a visitor. He brought his two biracial nephews. This was just over the boarder in Indiana. The swimming pool, the manager threatened to close it down if the biracial kids didn't stop swimming. It goes on and on. About six months ago an African-American student from the School of Performing Arts got off the bus on State and 8th Street in lower Press Hill. Normally his dad met him. Dad was a little bit late, four white youths beat him up. As he got away and was walking towards his home, his father came out. His father said, run home and went to see what the disturbance

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was. The father was shot in the leg. There have been no arrests made. Needless to say, the family moved out of the communmity, which is what I mean by the downside of fair housing. People are not going to stay in the homes they choose if they are harassed or intimidated.

I have some recommendations. Swift law enforcement is absolutely essential and I don't think we're having enough law enforcement. I believe full and accurate media coverage is necessary and let me explain why. If there's no media coverage, the victims stays isolated and the person who committed the crime has a victory. If there's media coverage, that gives the good people in the community, the community leaders, mayors, the council people, the opportunity to stand up and say, we will not put up with this. So, it's very important to get media coverage, and I'm not trying to make it a hype situation. It's a matter of not isolating the victim and allowing community leaders to know about it and say we abhor it. Again, community outreach as a result of that, from politicial leaders is necessary. Awareness on the part of law enforcement of their

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obligations to enforce federal and state fair housing 1 2 laws. Law enforcement people often become part of the problem and I say this knowing I'm not going to 3 win friends and I want to have friends in the law 4 enforcement community because we need them. But, 5 oftentimes the attitude of the officer who comes to 6 the scene of one of these crimes is to blame the 7 victim. Why are you living in this neighborhood? When the person is exercising their American right to 9 10 live where they choose. Peer relationships between local law enforcement and minority communities, 11 that's very important and it's a two way street. And 12 the African-American community which is the major 13 minority in greater Cincinnati has real qualms about 14 15 law enforcement and they need to get these channels 16 of communication open. When an actor who happens to be African-American is arrested for walking in the 17 neighborhood outside of the Playhouse only because he 18 19 is black or stopped, not arrested, this presents a problem, and we need to do training and communication 20 here. Community education programs which promote and 21 address cultural diversity in public schools 22 23 throughout greater Cincinnati. As one of the

previous speakers noted, many of these acts are committed by juveniles or young adults. The person who painted no niggers allowed and he couldn't spell the last word, was a 11 year old girl who traveled from the northside to Midera to do the act. Our schools are not doing their job. They're not teaching them how to spell and they're not teaching them to appreciate differences. Now, you may think little of the fact that this was an 11 year old girl, but the African-American family didn't know that and the mother had just come home from the hospital where she had a baby and this greeted her. It's a frightening experience.

In Milford, Ohio, after our report in the junior high school, the black students received life threatening notes from white students in the high school. The school system wanted to ignore it. Black ministers in the area did not let them. We now have a cultural diversity program in place in the Milford Schools and that's the kind of thing that needs to happen.

We need a regional clearinghouse for the reporting of such crimes and acts of

intimidation. The Hate Crimes Statistics Act was mentioned. We know it's voluntary. Obviously those acts are not being reported. Personally I can't understand why. You can certainly recognize an act is racial without having an ethnic intimidation law in place. It just means you're not charging the person, enhancing the crime. But, clearly the black student who was beaten up by the white boys, it was only because of the color of his skin. That was a racial act and it could be reported as such. Anyway, seeing the Hate Crime Statistics Act does not seem to be working on a local level here, we need some way, a clearinghouse to report these crimes. We need a strong ethnic intimidation law. The Ohio Supreme Court is now looking again at our statute in light of the Wisconsin U.S. Supreme Court decision. If it still finds it unconstitutional, we need to go back to the drawing board and get an act that will stand constitutional scrutiny. The act worked. CHRC and HOME urged local law enforcement people to start using it, we did.

A cross burning in Norwood, the cross burners were apprehended under that act. One who was

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not a juvenile served time and the victims sued the parents and got ten thousand dollars in compensation. That wouldn't have happened without that act. I also believe that index crimes should have an enhancement provision; an act of burglary, an act of rape or an act of murder that's committed because of the victim's race or ethnicity should be enhanced, bring more penalty. That has not happened.

In summary, and I hope you will read our report. I believe hate crimes are on an increase. I've been at this for 16 years and the last two are the worse I've seen. I'll take any questions you have.

CHAIRMAN BATTLE: Committee members? Yes, Ms. Ramos?

MS. RAMOS: On the housing issues, the ones you reported, were those in public housing or individual housing, and did you follow up because they are a protected class?

MS. IRVINE: Right, we did. The incident that I mentioned in lower Press Hill, the families lived in private housing that was subsidized. It's pretty decent housing. Whe people come to the top of

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FBI acted and apprehended the people. The Norwood situation was local law enforcement and the suit that was brought by the victims in Norwood, HOME enabled them to bring that suit through giving them legal help.

MS. CURTIS-FRAZIER: I was wondering if you think retaliation might be a reason why some families don't press charges?

MS. IRVINE: I think families get very afraid and I think when you get a rock thrown through your window, the inclination is to move. The only way I know how to combat that is for swift law enforcement and community support, and we try to engender that kind of community support. There were two white families who live in public housing, this is about six months ago, who on the same night had all the windows bricked. HOME went over the next The families were getting marvelous support from the black residents, but it didn't make the act any less frightening and they'd had support before. Both the white and black families had been sharing things like a car to go to a grocery store, that kind of stuff, and I don't believe the people were ever

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youths, young people. And I believe it probably was.

CHAIRMAN BATTLE: Yes, Ms. Lackland?

MS. LACKLAND: I just have one question.

You mentioned an incident where a father was shot in
the leg. I'm certain that law enforcement was called
into that situation.

MS. IRVINE: Yes. Unfortunately the police would not call it a racial crime. They said it was drug related. It had nothing to do with drugs. The child was a straight A student at Performing Arts, the father was a good working parent, you know. But beyond that, even in this thing we don't have an ethnic intimidation law anyway, it can enhance the penalty. The fact that they have not caught the people who did this, I think, is horrible.

CHAIRMAN BATTLE: Mr. Leventhal?

MR. LEVENTHAL: There seems to be some difference of opinion between what you're telling us about the way police officers handle these crimes and what the police chief was telling us before you came. He said, of course, and I must say that he said if new officers are getting trained properly, but the

ones who have been there before are not getting the training. So, to address this problem where police officers make excuses or don't follow up crimes properly, who may be racists themselves or biased themselves, how can we really ameliorate a situation like this when the only new policemen and women are being trained, but their life's biases in the past with the older ones so that crimes really aren't taken care of properly by our police enforcement officers?

MS. IRVINE: I think Arzell can probably address this better than I. But, let me just say, I think if you did some training at the captain level, at the leadership level, you know, it's the captain in the district that calls the shots, provides the leadership that you might have some affect.

CHAIRMAN BATTLE: Ms. Irvine, just about how much time would you say your investigatory resources are used in HOME on hate crimes and those types of issues versus house discrimination? Can you give us some feel of what may be quantify how involved you are in this?

MS. IRVINE: Well, I used to do it myself,

okay, before I hired a full time person to deal with hate crimes, and I was just putting out fires.

Jonathan Williams, our community relations specialist, is doing this full time. When I first hired him, I thought maybe he'll have the time to put out a newsletter or to something else. No, it's a full time job.

CHAIRMAN BATTLE: And would you say that he's overworked at this point?

MS. IRVINE: Yes, I would. And I'm still doing it with him.

CHAIRMAN BATTLE: Is it difficult to separate the issues of hate crimes from the normal pattern of just run of the mill, if you will, housing discrimination that you run into or do you find it very definitive?

MS. IRVINE: It's very definitive because the ordinary, if you will, discrimination is before a person moves in, there's not a lot to move in because they have been discriminated against. The hate crime occurs after the person moves in and, you know, there's a real correlation, unfortunately, between patterns of integration and hate crimes. When you

read this report, you'll see that a lot of the hate 1 crimes are in District 3, the west side of town in 2 the city, and if you look at the difference between 3 the 80 and 90 census, you can see that the population 5 movement there has been integration in this area. CHAIRMAN BATTLE: Okay, you're saying that 6 formerly just about a hundred percent white west 8 side? 9 MS. IRVINE: Right. CHAIRMAN BATTLE: Of Cincinnati, and I make 10 this distinction for committee members who are not 11 from Cincinnati and wouldn't understand that on 12 predominantly white west side with the integration 13 patterns over the past 10 years--14 15 MS. IRVINE: Right. CHAIRMAN BATTLE: -- Have increased the 16 instances of --17 18 MS. IRVINE: Right. 19 CHAIRMAN BATTLE: Okay. Questions by 20 committee members? Ms. Frazier? MS. CURTIS-FRAZIER: I wasn't sure if I 21

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missed this in your presentation, but I was wondering

does your community relations person provide

materials or provide things -- I won't say training, 1 but information that would help victims make charges or get some legal redress? Do you do that? 3 MS. IRVINE: Yes, if that's possible. It 4 isn't always possible. It's not possible if you 5 don't catch the person who commits the crime, right? 6 As I said, when law enforcement has done their job, 7 8 then HOME is able to bring a civil suit against the people. If you don't catch them, there's not much 9 10 you can do. MS. CURTIS-FRAZIER: Do you do any community 11 12 empowerment kinds of things at all? MS. IRVINE: We're doing as much as we can. 13 We've been working with this past year with the 14 15 Hamilton County Police chiefs and that's been quite successful. Sensitizing them, having meetings with 16 17 them, and I think it's been useful because I think they're much more aware of their obligations and I 18 19 think they're doing a better job. CHAIRMAN BATTLE: Mr. Nelson? 20 21 MR. NELSON: Good morning. I probably just

want to briefly talk about what the Commission has

been doing.

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CHAIRMAN BATTLE: Take the time you need.

We're a bit ahead of schedule, so you needn't be

constrained.

MS. IRVINE: I don't want to be rude, but my vacation starts today.

CHAIRMAN BATTLE: Thank you very much for letting us interrupt your vacation and have a good vacation.

MS. IRVINE: Thank you.

ARZELL NELSON

I have a report here, I'll pass out to you later. The Cincinnati Human Relations Commission has over the years monitored hate violence in the greater Cincinnati area. Unfortunately, hate violent incidents are reported minimally. To render an exact account of the number of incidents is impossible due to the lack of reported hate violent incidents and an inadequate roord and reporting process system.

However, our experience has taught us to correlate reported hate violent incidents with the mood of the community. The number of hate demonstration activities towards people of color, people identified as gay or lesbians, immigrants, women and other

people who are distinguishable from the mainstream. The number of incidents do not necessarily reflect the level of intensity and much of the hate violence is intensified and increased during periods of economic distress. However, the factor which is most responsible for hate crime is continued racial, ethnic, and cultural isolation. In Cincinnati, you know, we're going to have to create a civic agenda that will address the racial and ethnic bigotry and this will cost money. The reality is is that resources are scarce, public agencies assigned to design programs that will undertake the mission to combat hate violence just don't have the adequate community-based staffing levels to be impact effective. We are simply in the reaction mode. We respond to the results of hate violence, not the cause. In order to deal with the causes monetary resources have to be identified and appropriated to deal with research, program development, implementation, and the promotion and fostering of an appreciation for diversity to combat racism and bigotry.

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The lack of financial resources has

caused isolation among agencies. Private agencies are barely surviving, therefore, they generally come focused on serving their individual constituancies, race, gender, religion and culture. In other words, we do the best we can. We just don't have the resources to really have the kind of impact and also develop preventative programs.

Currently we interface programmatically with five organizations relative to hate violence, Housing Opportunities Made Equal, the Cincinnati Police Department, the Federal Bureau of Investigation, the United States Attorney General, and the Ohio Attorney General's Office. Our interrelations with HOME basically center around hate violent incidents which have occurred in a neighborhood and usually require an immediate response. We provide a link to appropriate city agencies to police, the police, clergy, crises intervention and resolution, film monitoring and staff follow up. The FBI has maintained a formal relationship with the Cincinnati Human Relations Commission for several years. We respond to reported and/or anticipated hate violent incidents that are

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directly referred by FBI and/or when the FBI has referred a neighborhood and/or community to us. The Cincinnati Police Division works very closely with our agency in responding to hate crimes. Currently we are assisting the police division or department in developing an efficient reporting process for hate crime incidents. Additionally, we maintain a solid relationship with most organizations set up to deal with hate violence. Currently we are working with the Cincinnati Police Divison to develop a process to report hate crimes.

One of the problems, as you know, being a police officer reporting is very cumbersome. There are a lot of times just to arrest someone is a lot of reporting that a police officer has to do. So what we're doing is coming up with an efficient way that an officer can report hate crimes or hate violence somewhere within their regular reporting system and hopefully we'll have this done in several weeks.

Prevention and education are key to eradicating hate violence. Resources must be identified. Public schools K thru 12, colleges, universities, neighborhoods, media, and particularly

advertising institutions need to establish hate 1 violent reduction programs. CHRC cannot just 2 continue to put out fires. Our capacity must be 3 increased to handle the information we receive in 5 order to ascertain the need for new programs of prevention and adequate response to address the needs. CHRC has assisted with the development of two 7 programs, prevention programs. One is the Greater 8 9 Cincinnati Inter-Ethnic Council, which is a program 10 or an organization that we assisted in creating approximately a year ago. And this group, we look 11 12 forward to some significant things coming from this 13 group. This group is comprised of 25 of our ethnic 14 groups here in the City of Cincinnati. We have about 150 ethnic organizations which represent about 25 15 16 ethnic groups in the city. And their primary focus will be to deal with education and also to monitor 17 18 and receive information regarding hate violence in the greater Cincinnati area. 19

The other program is the Cultural Diversity Program for neighborhoods. This is something relatively new, but we plan to provide cultural diversity training programs for

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neighborhoods. I've had the opportunity over the past several months to talk with neighborhoods and one of the major problems that most neighborhoods are facing right now is the issue of diversity and their whole understanding of diversity is going to be critical in terms of stabilizing their neighborhood because one of the problems that we have in our report the last time that you were here is what we referred to as the new white flight. So communities in Cincinnati have to really begin to establish some diversity programs.

In conclusion, I'd just say that hate crimes are a result of ignorance and continued racial and cultural isolation.

CHAIRMAN BATTLE: Questions?

Mr. Nelson, you started out by mentioning that it was the correlation with the mood of the community and I'd just like for you to elaborate a little bit on that and possibly include a little bit about your own personal assessment of the mood of the community. Obviously you've done a lot of investigation, talked with a lot of people and many interviews and have come away with some

conclusions that might help us understand the depth with which you have not only written this report, but can talk about the subject.

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MR. NELSON: Well, one, I think that particularly in the greater Cincinnati area, we've had some really rough times as it relates to race relations here in this city. And, I should add that the number of hate crimes really don't tell the story in the City of Cincinnati. We've had several incidents in the City, several activities that were racial in nature that have had a tremendous impact on the health of our city. I think the key piece to point out, and I think Karla Irvine alluded to it, was that our neighborhoods have pretty much for the last 20 or 30 years, have maintained racial and cultural isolation, and only within recent years through the efforts of HOME do we begin to see attempts to integrate certain neighborhoods. And one of the problems is you know, we're not truly integrating them, we're putting poor people with poor people, which to me is a misfortunate situation, and it's occurring in our city. If you really want to get a true diversity, we should look at how to

integrate our neighborhood on social, cultural, economic levels. But, I would say right now in the City race relations is rather strained and particularly in those neighborhoods that we -- that are experiencing integration over the last 3 to 5 years. That's where we've seen most of the incidents. And, I would also add, any time during economic distress those groups such as Neo Nazis, Skinheads, take advantage of the situation. They go to those neighborhoods that are racially, culturally isolated and they tell them that you know, blacks and the others are posing a threat to you. And that's the kind of activity that we're seeing around the city. Just within the past several weeks, you know, we've had reports of flyers being passed out around recruiting people for the Neo Nazis and skinhead organizations. So, it's not going rather well in the city right now. I think it's probably in line with what's going on across America. It's just a misfortunate situation, but part of it is we just don't have the resources to really create the preventative programming that is necessary, and that's the major problem that we have. I think we've

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been in the business long enough to really know what we're doing. The issue is, you know, where are the resources and that's the major problem.

CHAIRMAN BATTLE: Mr. Leventhal?

MR. LEVENTHAL: Mr. Nelson, you mentioned these things are going on around the country and we have found that on the college campuses that racism has increased both ways a lot lately. Could you relate anything that's happening here at the University of Cincinnati to anything? Is it the same or worse or do you have any reports of anything going on?

MR. NELSON: Yes. Oh, let me also add
Cincinnati is rather unique. Because of our
conservative nature, we have a term that I believe
I've coined the term, what I refer to as diplomatic
racism. So when practicing racism with the level of
diplomacy that we practice here in the City of
Cincinnati, it becomes quite difficult to measure the
level of intensity of racism in the City. But, our
college campuses, unfortunately remain racially and
culturally isolated because one of my big gripes here
in the City is that we don't create enough

multicultural events on campus or even in the City of Cincinnati. It's one of the major problems that you have. Diversity is great, but not in isolation. mean, the ethnicity and appreciation of ethnicity is great, but not in isolation. We should learn to appreciate each other and the only way we're going to do that is to create programs and activities that provide and foster that. But what you get is this appreciation of ethnicity, but it's no diversity involved in it. In other words, we have Oktoberfest, we have Italian Day and you know, you're not really there to participate, you're there to spend money and that's the different kind of attitude. I think you'll see the same kind of attitude reflected at our major colleges and universities here in Cincinnati. You've got this parochial kind of mentality that exists and so children or young adults have very little opportunity to engage in cross cultural activities and that's a major problem in this town. Over the years we've had some serious incidents dealing with race on our campuses. Like I said, in Cincinnati, you make the assumption that they have been resolved because we don't set big fires in the

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city. But if they're smoldering, so to speak, and the signs are there and to me we're really vunerable in the city and I think things are volatile and I should say we run a program called Back on the Block which is the unique program in which we took several city departments and created a collaborative effort to deal with youth violence during the summer. And the program we have the opportunity to talk to children seven days a week and the level of violence that exists and what kids are communicating is unbelievable, it's really scary. And I think that has a lot to do with our institutions, even not having the resources or fail to take the responsibility or the accountability to deal with them.

CHAIRMAN BATTLE: Other questions from Committee members?

MR. NELSON: One other comment. Those, you know, this whole thing about hate violence, one of the things I would think that we need to maybe develop a much broader definition because if you deal with health, the whole way that we look at violence in the health field, that whole definition has been

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expanded just beyond the physical sense, and my concern is you might not have hate violence occurring, physical violence occurring in the neighborhood, but because that hate exits and that bigotry exists, the impact is just as great, emotionally and psychologically on those residents that live in that neighborhood. I mean, people who have to live in fear as a result of their difference, I think is something that we really need to take a look at and look how those people are really suffering, just out of fear.

CHAIRMAN BATTLE: Earlier Captain Schmalz
from the Cincinnati Police Division, I think you had
just arrived when he was speaking. He mentioned a
relationship that the police division has with CHRC.
Would you describe how that relationship looks, how
it works? What happens? Is it a two way kind of
relationship? Just give us some feeling for how the
Human Relations Commission relates to the Cincinnati
Police Division?

MR. NELSON: Well, basicaly I must say that our relationship has tremendously improved over the last year and I think with the appointment of the new

police chief, which is a real advocate for

community-oriented policing. So, we've seen a really

good growth in our relationship.

Now, usually what happens is that we have five districts and those districts, if there's situations where they suspect that there's anticipated hate violence or hate crimes, they will notify our office and at that point we will deal with rumor control, we will track down whatever information we can on that neighborhood. situation is involving individuals or families, you know, we make initial contacts. Sometimes most of the time we try to do that just without staff, but if it's potentially a dangerous situation, we'll work in and try to secure police escorts. That has worked out rather well. I think we've got a long way to go. The Chief serves on a law committee with the Commission, so we have a formal relationship there. But I think that in terms of getting this information together to report the hate crimes, until that's done, you know, I'll hold my other opinions for later when you guys come back in town. I can say well, you know, we actually accomplished something, but we've

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been pretty fortunate. I think the new chief has really participated with the neighborhood and he has a more higher profile in the neighborhood and, you know, so far it's been okay.

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MS. CURTIS-FRAZIER: Mr. Chairman, can I aska question, please? Could you speak a little bit about this cultural diversity neighborhood training?

MR. NELSON: Yes. About, well, it's kind of my own creation. Basically, about ten years ago I was asked to write some articles around neighborhoods and deal with economic and stability, but one of the things that I addressed was cultural diversity and how neighborhoods create that kind of program within that neighborhood. And so what I did, I kept writing and kept putting this program together. One of the things that I do do on the Commission is we do cultural diversity training. So it was just a matter of transferring what we already do and create a model that will accommodate communities. But, we take a much broader look in terms of, you know, how communities can stabilize their business districts, how communities can create social and cultural programs that would influence, you know, cultural

diversity within their neighborhood. I should say that we also conduct a module for cultural diversity training for all new police recruits and we did get recognized by the state in about that we have one of the better programs that they have seen and one of the reasons why it's unique is that we address basically the entire community within our module. You know, we deal with the gay, lesbian community. We go all training module on that. We deal with the disabled community and within the disabled community. We deal with special disabilities, even epilepsy. You know, one of the things that we discovered several years ago that people with epilepsy were being arrested and quite often what we had an incident where a man was actually died as a result of an arrest because the police did not know that he suffered from epilepsy and usually pre-epileptic symptoms a person will show violent tendencies. They may not be violent, but their movement will become highly irratic and so quite often decisions were being made that were very harmful. So, we do a whole module in around the diversity of the community. MS. CURTIS-FRAZIER: Do you address racism

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at all and if you do, how do you deal with it? 1 MR. NELSON: Well, we deal with racism and 2 we deal with it one just through sensitivity; 3 discussing the issue, talking about what the impact of racism is on our community. But, more 5 importantly, what we stress to public servants is that they're there to provide a service without prejudice or bias. And they have to be accountable 8 for that. And we encourage the police chief to carry that out from the training, that kind of motto. 10 11 CHAIRMAN BATTLE: Other questions? Thank 12 13 you very much, Mr. Nelson. We are still a little bit ahead of 14 schedule and I'm going to exercise the prerogative of 15 16 the Chair and invite the next twenty minutes, if there are members of the public who would like to use 17 18 this time if you have come for that reason, you're now free to give testimony to the committee. 19 PUBLIC COMMENT 20 JONATHAN WILLIAMS 21 My name is Jonathan Williams and I'm a 22 community relations specialist for Housing 23

1 Opportunities Made Equal.

CHAIRMAN BATTLE: Welcome.

MR. WILLIAMS: Thank you very much. I appreciate the opportunity to take this time to address the issues of hate crime in our area. I appreciate your attention to these issues and having been the person for Housing Opportunities Made Equal who has been kind of where the rubber hits the road, so to speak, I simply come to you to listen to questions that you may have about the activities of our office and to follow up on Karla Irvine's presentation.

CHAIRMAN BATTLE: Are there more questions from committee members for Mr. Williams on the testimony from Ms. Irvine earlier? I have one while you're developing them, if you have any, and that's Mr. Williams, can you give us some feel for the state of mind, if you will, of the victims that you are exposed to in the course of your job? Help us get into the minds of people as you begin your investigation and how they come out of the process at the other end, assuming that you're able to bring some relief, some measure of completion to the cycle?

MR. WILLIAMS: Really the states of mind vary, depending upon, of course, the nature of the incident, the severity of the incident as well as the strength of individuals. Certainly some people are stronger simply as individuals. Others feel strength in the support again the community, if not their families who are often making themselves available to provide the support that they need. A lot of times there's panic, a sense of panic, a sense of certainly fear, anger, hostility, distrust, the emotions run the entire gamut. Children are affected, elderly people are affected, and even community members who are not a part of the fiasco have concerns that have

CHAIRMAN BATTLE: Is there general acceptance of our intervention -- not your personal, but the intevention of Housing Opportunities Made Equal into their dilemma?

MR. WILLIAMS: Absolutely because previous to my involvement as Ms. Irvine testified, she was the only individual available within our agency to address those issues specifically and directly. To have a full time person there almost, you know,

been brought to our attention.

basically on call to be available to them if something else happens to lend this kind of support to bring the police as well as the community and other organizations, beginning with CHRC, to bring their assistance, we basically kind of act as a tag team as much as possible to bring comfort to both the victims and to the community. Victim services has been very helpful so far.

CHAIRMAN BATTLE: Mr. Leventhal?

MR. LEVENTHAL: One of the problems is the problem of property values where whites say we're not racists, but we don't want blacks moving next door because it will cause a decrease in the value of our home. Do you have any thoughts or statistics or feelings about addressing this problem of property values?

MR. WILLIAMS: Well, I think that's in many cases a myth. I think that, well, I can give you an example that I ran into this morning while on the one hand is myth, it depends upon the support that those individuals get. I talked to a gentleman this morning who owns condominiums in different -- in another county and according to his discussion with

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me, he is an African-American who owns approximately 20 out of the 150 or so condominiums. Of those 150 condominiums, 130 of them are serviced, maintenance-wise by the condo association. The 20 that he is responsible for, he has reported are not serviced or maintained by the condo association. So, consequently, his property is going to look as though it's less kept. So, the point being, certainly if African-Americans or if minorities are not provided the same level of services when they move into a community, from not only the, let's say condo owners, but public officials, then there's going to be a decrease in how they look at their community, how they look at their neighborhood and so forth. So, we have a dicotomy here, you know, we have a situation where there are times when perhaps that's true, but we have to look at the cause as well as the effect. CHAIRMAN BATTLE: Other questions? Thank

MR. WILLIAMS: I would like to add one more comment concerning our relationship with the law enforcement community. One of the things that we have been able to do quite successfully as it was

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you very much, Mr. Williams.

mentioned earlier, is to develop a working and we released a link of community between top law enforcement executives in the Cincinnati area. We have developed a radio program called Buzz the Fuzz whihe allows law enforcement officials to meet basically be on the radio and talk live with people throughout the African-American community. It's targeted the African-American community because its on a predominantly African-American station. success of that has been overwhelming. We have averaged about two hours a month for the last 12 months. We look forward to -- unfortunately we will have to reduce that for the next 12 months due to some additional program requests and demands on the station. But, we look forward to seeing something of this nature more widespread, certainly in the State of Ohio and perhaps even throughout the country. This gives people a chance who normally wouldn't take the time to speak out to talk about police issues, the opportunity to do so with anonymity, but also with candor and certainly we've had a wonderful host and Edna Howell, who is the news director for WICF who has been there to kind of buffer some of the

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comments that are a little off color. But, for the most part, the police chiefs we've ranked from Chief Tolen from the FBI to the prosecutor Hamilton County, Joe Deers and various police chiefs in between and certainly the success of the program is simply to begin to open lines of communication. The solution and end to hate crimes is a long way away, but we think that if people can get the confidence in the police that they can call the police and they won't be told or asked why did you move here in the first place? Or we knew there would be problems when you moved in. We want to sensitize the police to not blame the victims and to understand the plight and the trauma that this experience that people have when people find crosses burned in their yard, letters painted or burned into their lawn. This has been a very successful program and I would like to bring it to your attention.

And, one final comment is that understanding that this is a commission that perhaps may have some ability to persuade some legislation in some form, I would hope that we could again get the resources available to the local agencies such as

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HOME and CHRC and several others who have been here today and will testify here to address this problem adequately.

CHAIRMAN BATTLE: I was surprised that there was a position such as yours full time when Ms.

Irvine mentioned that earlier. Are there others that you're aware of in agencies or other things who do what you do full time?

MR. WILLIAMS: Not to my knowledge.

CHAIRMAN BATTLE: So, you're pretty much a solo act?

MR. WILLIAMS: Yes. I think the closest this city comes is CHRC. I think it's really unfortunate with the level of publicity. This city is getting the publicity is simply a reality. I think this morning I understand there was a gentleman who was accousted, an African American man who was detained by some security guard because he looked like he was ripping off some camera equipment. He happened to be a producer. These are the kinds of incidents that Cincinnati is becoming more well-known for than probably any other place in the country. It's as though we are becoming a mecca for this kind

of activity against African-Americans particularly. And, I hope that this Commission will help us deal with that at all levels and, you know, it begins certainly with residents of the city, but it's also public officials and how they perhaps their ability and need to serve all people.

CHAIRMAN BATTLE: Yes, Ms. Frazier?

MS. CURTIS-FRAZIER: Mr. Williams, you said you needed resources. Could you be a little bit more specific?

MR. WILLIAMS: Well, certainly money isn't a bad idea.

MS. CURTIS-FRAZIER: What would the money do?

MR. WILLIAMS: Well, I think that one thing it applies that there's priority to dealing with the problem as long as the programs like ours deal with a shoestring budget. We're going to be falling over ourselves because they're going to be more fires to put out than our ability to prevent problems that come. Another very important sector of the population that we can deal with and seemed to have to go in, we've had some success again on the back

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end of it, but it's within the school system. think that the schools need to be more aware of their role in control, if not promoting people's attitude and attention to diversity. A lot of the hate crimes happen in schools and how much of that is actually reported to the police. How much of that is actually dealt with in an official capacity. That could make a difference, but we have promoted, we have worked iwth two to three school districts here in the Cincinnati area; St. Bernard, Elmwood-May School District, the Milford School District and the Sycamore School district, and we have promoted for each of those the inclusion of a cultural diversity sub committee, but a standing committee that reports as frequently as to the personnel or finance committee to deal with this issue at the public school level. We think money wouldhelp with that. We think money would help, again, in terms of police training. We think money would help in terms of providing community training and certainly agencies such as CHRC, Jewish Community Relations Services and other, various others.

23 CHAIRMAN BATTLE: Ms. Lackland?

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MS. LACKLAND: I just had one brief question. Ms. Irvine was here, she mentioned cultural diversity program in the public schools.

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MR. WILLIAMS: Yes.

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MS. LACKLAND: Do you know if that's a mandatory or voluntary program in terms of participation?

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MR. WILLIAMS: I'm not certain about the one she spoke about, but I'm aware of the one that's in Milford that the Milford School District, after they had enough people there respond to, as I mentioned earlier, by incorporating a cultural diversity committee on their board, a standing committee. And I guess from the standpoint of if it was force volunteerism, I can't say it was damage control, but certainly in terms of school districts now, fair housing makes better schools. We think when people move into communities, they are going to be a part of the school system, chances are especially if they are not able to afford parochial schools and private schools and so the school district -- this makes it even more important for the school districts that have not been integrated historically to embrace this

type of activity.

CHAIRMAN BATTLE: Other questions?

Thank you very much.

MR. WILLIAMS: Thank you for the opportunity.

CHAIRMAN BATTLE: We'll go into recess until 1:30 when we're due back.

(A luncheon recess was taken.)

CHAIRMAN BATTLE: Mr. Gooding, Mr. Steed, the floor is yours. Thanks for being with us.

MR. STEED: I'll first yield to my junior partner, Mr. Jessie Gooding, being a good senior citizen.

JESSE GOODING

My name is Jesse Gooding, I'm president of the Dayton NAACP. I've been involved in civil rights for approximately as old as Melanie is old. I would like first to say that the Kerner's report pretty well centralizes where we are today. He said we are living in two societies; one black, one white, and one unequal. He said that years ago, but we are there now. And, there's no question in my mind that we are there. I feel that hate crimes are

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perpetuated in Ohio throughout the country with two major sources, this being the news media and the local law enforcement. Television industry glorified violence of all kinds. Whenever there's hate crimes, crimes of hate occur, they're right there with the cameras on hand, asking questions wich are really racial in nature, and has the potential to create confrontation of one group against another. They also glamorize white hate groups; KKK, Aryian Nation, the programs which are dedicated to preaching separatism in full battle gear, training and full rested area, this makes blacks communities very uncomfortable. The white group justify this action by pointing out that the riots, black on black crime as justification for their action. In the black community, media is there with cameras in hand seeking out youths who are more than willing to grin into the camera bragging about gang activities. How easy it is to get guns in their neighborhood? Then within minutes kids returning with semi automatic weapons which makes them appear big to their peers and also commit crimes to show that they are brave and have no fear. They're then portrayed as cold,

calculated, heartless youths who have no morals. 1 However, in the white community they are seldom, if 2 ever, labeled. And this gives the white community 3 unrelentless fear of blacks and they are stereotyped as violent and heartless. The black youths are 5 berated in front of the camera after arrest, 6 regardless of their age, given the maximum coverage 7 that they have bad attitudes, from broken homes, 8 9 their previous records dating back almost to infancy. The white youths is always unfortunate from broken 10 home of upper middle class home who just happen to 11 12 get involved with the wrong crowd. They usually show their backs or feet only and are not identifiable by 13 the black media. The media also labeled every 14 confrontation where blacks are involved as riots. 15 White youths are always shown in a positive manner, 16 regardless of the circumstances. And example at 17 Wilburforce and Central States, their situation is 18 always a riot. At the University of Dayton and we 19 have had situations there where fires are burning, 20 cars are being turned over, it's just a coincident 21 situation. Drugs are in every community; however, 22 the black community's portrayed as the suppliers, the 23

users and the demoralizing of the overall society due to this problem. However, they do not realize that black communities are being preyed on to furnish this poison as a livelihood due to lack of jobs, lack of jobs and decent housing, et cetera. Blacks do not own ships, semis, airplanes, which bring this poison into the community. These people are the world suppliers, appear to be exempt from prosecution due to their status in our community in the State and even at the national position.

The USA Today had a pretty good article about a week ago showing that drugs are equally used in the white community as it is in the black community. However, we have some voice in terms of the situation, specificially Dayton, some folks say due to the visibility of the blacks who deal in drugs. However, my philosophy is whether you're visible or not, if you're violating the law having to do with drugs, you should be dealt with and that's not being done in Dayton or in Marion.

It's a known fact that the justice is blind in the black community. Black people will be sent to penal institutions for crimes where a white

commits worse felonies is released on bond or given a slap on the wrist. The Rodney King situation, however, we have several of the Rodney King similar situations in Dayton. Specifically, the folks from Dayton can relate to the Elle case where a young black man went downtown to pay a ticket, however he was stopped by the police. They beat him in the hall of the justice which is where the court convenes. Several officers jumped on him and almost beat him to a crush, and he is still open, I believe the case, and that's been since '91. Young black men who was supposed to have been involved in drugs was with an That was a case that got national attention. A situation wherein such cities such as Marion where it's just about a no no for blacks. We had one situation where a black woman and her husband was over there, she was pregnant, purchasing an automobile. They were harassed not only by the police, but they were harassed by the place where they was potentially to buy a car. Later was arrested and charged with disorderly conduct. And this is harassment. We have several cases similar to that that we have been involved in in the NAACP where

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that a policeman will stop a young black male and will provoke him into reacting and as a result of that he being charged with disorderly conduct or resisting arrest or some similar situation that they can pin on you. Might have been totally innocent until this policeman might have called him a nigger. Believe me they do that daily. Or even talk about his mother or some situation that is provoked him.

We had a case where that the neighbor, a white man, hated his neighbor, which was black, found shot in her house one of two or three different cars. There's really no protection for blacks, fully protection. We had a situation in Dayton Mall whereas a security quard beat a black woman and no legal action has been taken, however we have reported it to the prosecutor and the situation is still hanging. Recently we had a bar, a bar that was owned by blacks in a generally black neighborhood where a pass by shooting occurred. The mother, co-owner of the bar, was shot from an automobile. Even the police chief had to agree that racism was the cause of the situation. Today Mr. Francis, the city is offering only just bandages in alleviating that type of

situation which I feel as the city needs to do more. We have also had situations dealing with schools, such as truck driver's school to where black students was being cancelled. I understand the school is out due to activities that we have been involved in where the black students were either cancelled or put out after the monies that they received from the state or the federal government, after they received the monies from the state government. After we got highly involved in that situation, and I understand that this school is out of operation. This so-called legal system does not put forth the same effort to protect an indigenous blacks as they do for whites. Until it's a job. Just observe a child involved in each. The blacks will fair just as well representing himself as the benefits derrived from having a legal aid attorney. In the same case, white client, still they are brilliant in their efforts to clear their clients. These are just a few situations which promote hate and hate crimes in our society. We must have total justice, fairness throughout the southside in order to alleviate this type of environment. CHAIRMAN BATTLE: Thank you very much, Mr.

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Gooding. Questions from the committee?

Could we move to Mr. Steed?

MS. LACKLAND: Is the City of Dayton have some sort of cultural diversity council or council made up of various groups that are addressing all the

MR. GOODING: Mr. Steed is probably in a better position to answer that than I.

issues? Do you have anything organized in that way?

MR. STEED: Let me answer the question specifically as I can. The city has -- the city and it's corporations, not as an organization, has a range of organizations that address various efforts and various situations that we talked about. I'm also the executive director of the Dayton Human Relations Council and we address some of the positions there also. But, there are some mechanisms of basically traditional as regards to look at some of the people -- some of the issues that we spoke of. And that those issues that are emerging, we're focusing on perhaps violence and they're also is an organization such as Ohio Supervisor Commission located within the city to do that -- consider it employment, but there are a range of what we call

organizations and agencies that do that. You may
want more specifics.

MS. LACKLAND: I was trying -- but we heard this morning from the Cincinnati and they have an organization where they are an organization such as yourself, along with the police department, the Anti Defamation League.

MR. STEED: We have some of those entities moving these probably the function strongest around central issues that occur and probably how do you keep that kind of an energy going consistently.

MS. LACKLAND: It's situation only?

MR. STEED: I think it's a situation. I don't think of any have moved to that police support format and continue that. That's sort of granted in the community, but we do have those structure as well. I have an agency that does that.

MR. GOODING: Frankly, they react temporary situations, for example, the Ellie situation.

Everybody got up in arms in Ellie, and in the end it didn't help. There were no I use the word paraphernalia yield as a result of that, to be a deterrent to those type situations. There are groups

that react, of course. The NAACP also reacts to a lot of situations. As a rule of need at the time and due to the fact that we have volunteer organizations which you are well aware of and we don't have the tools to really have an ongoing situation. However, we do the best we can, based on the materials that we have.

MS. RAMOS: Melanine was asking did you have within the relations do they have a program?

MR. STEED: She was asking was there an organization within the community that might be cross cultural and have as it's basis a diversity spin on it to deal with those issues?

MS. RAMOS: And you said?

MR. STEED: We had a range of those organizations in the community to do that and we went on to talk about the strength, viability, the visibility of organizations and we spoke to those generally. They respond that more visibility during crises and, if you will, being institutionalized to do that. So we have garden variety of organizations in collaborations that exist in most major urban centers, and it's the challenge of bringing that full

force. Some are volunteer, although they must have funds to do that.

MS. RAMOS: But, the agency doesn't?

MR. STEED: We have a diversity component of that piece, so we have that as well.

MR. GOODING: We don't want to portray
Dayton as one of the worse cities in the United
States, however, because if you take and look at
Cincinnati, or Columbus, or Cleveland, you'll find
the same type of situation exists there because I
travel all over the state and as a result of that, I
see the same situation in Cleveland, Cincinnati,
Columbus in any city that I go in because, however
rural cities are worse than urban cities. And I
guess that's due to the fact that they're small, very
small population and the mentality of small areas,
rural type areas, if you're black, stay back.

CHAIRMAN BATTLE: Mr. Steed?

MR. STEED: I kind of don't need to reiterate incidents or situations. I think yes, he's talking about some things they've engaged themselves in the NAACP. So, what's probably important for me and I'm sure that you may have other questions, is

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that I think that one of the first things I have written down kind of speaks to what you asked. It's kind of hard to get a handle on how many incidents and actions are based on actions that relate to crimes of hate and violence if you don't have the capacity for people to know that has occurred and how to report that. And, it seems to me that in the last couple of years we began to think more about that. That's probably why you all are looking into this issue as well. So, it's like discrimination, does discrimination exist if it's not reported? So, for me I'm always uncomfortable in trying to get a handle on all issues where we don't have the capacity to get it ferreted out, where we can get the size of the problems. We get to the reaction of those incidents, we miss all those that happen that even don't get captivated, don't get reported.

So, one of the first things that I
think that's important is that we really look at how
you really develop the kind of situations that you
talk about that are in a position to actually provide
the kind of data backdrop analysis and then
recommendations in a way that is consistent with how

the judiciary system works. And that's very 1 important. So I think that one of the first 2 challenges in this whole area, absent those instances 3 that we know that occur, whether they get prosecuted or alleged, is developing the kind of capacity, so we 5 can institutionalize what we're looking at. We know 6 what we're looking at when we're looking at cancer. 7 We know what we're looking at when we're looking at 8 glaucoma, what we're looking at when we are screening 9 for sugar diabetes and all those things, and we have 10 some pretty good systems to talk about what that 11 12 And, one of the last things we put resources means. in, public, private human and otherwise are the kind 13 of people issues, the kind that people don't like to 14 talk about, but don't feel they can deal with. But, I 15 just want to say sort of an opening strike I think 16 that's important. I think some things are important 17 that recognize that it really exists. I don't know 18 whether you convinced anyone that that's really a 19 problem. It's a problem from time to time in certain 20 situations. Can we really say we have a national 21 policy effort to? I'm just saying we need to focus 22

on that so you may be looking in this region.

The other piece is it seems that it's clear that in this economic climate, international climate, people are less tolerant, and while we're looking at the ability to capture those kinds of situations, the tolerance of people is something losing it's grip and the tighter the economy becomes, the looser that grip is. So, I think we really also have to connect those kinds of things that drive the worse in good times. I think humans are -- they behave better than they do in bad times. So, I think we have to understand what the climates are in this country and what they can do.

reason, benchmark why we are out to create the structure and institutions to look at this issue.

The problem getting greater influx of diverse populations. Right now we've had those integration issues over the years and I think with the international marketplace. So, we're getting people that are of different culture and ethnicity. They are coming in the community in greater numbers or at least visit. I know that you have different pockets, different efforts and different parts of the country,

but I would suggest that Dayton, Ohio, is much different than San Franciso and with San Francisco, 2 it's much different than Orlando. Look what portions 3 in Peoria won't always fly in Dayton. So that various -- so we have to really look at that from 5 that perspective because not only driving the 6 national mindset. What's happening locally. I'm 7 also concerned that you really talk to the people that are the recipients of the hate violence. 9 They're the witness that don't really have the voice 10 and organizers, particularly. So, as we speculate 11 12 those problems, we see on end, we often miss those individuals that really receive that. And, it would 13 be useful in time to come to sort of working with 14 victims of the violent process. And a great many of 15 the people that are sick of this kind of violence and 16 acts don't have a sense of empowerment. So, we have 17 misviewed their story and their ability to help us 18 understand that in a manner that's important. Let me 19 say definitely you probably don't have to go very far 20 to see something on t.v. about fair housing or to see 21 brochures or paraphernalia relating to fair housing 22 or to any number where you feel you have been 23

discriminated against in a housing. There have been some efforts periodically throughout the country that deal with violence, but it's not at the level that if people can really do in fact so that we can get a handle on that. So, I'm just suggesting that there ought to be procedures, you know, we can really deal with the people that are going to be the potential victims or alleged victims to tell them that I think they've got something to tell us which would complete the equation.

The other part that I think is kind of interesting is we're going to have to get to the point that it's not glitzy to have some of the, I think, well rounded persons who call wired, cockeyed view of people or of diversity. I'm concerned because I think one of the real areas that we can get a lot of energy and data out of are college campuses. I think college campuses are some of the more hot forums going on in this country with relation to this issue of crime and violence. You see what's happening with the students on this campus is in those other culture and it's interesting to see how young people are responding. And I haven't seen a

lot of old kinship. I mean young folks. I don't see -- I've seen a cycle those come in young, but somewhere in that equation there's somebody who is going -- who is allowing the kind of mentality to flourish. So, I think Cal Tex is a real good -- this is a real good test tube. It's a blood word, but at lest in terms of college campuses have a lot to say that these colleges we've had that in community of the right day, different places. And the tragedy is that we don't own up to the fact that there's diversity changes in this country, and so people within whatever jurisdiction, be it college or otherwise, aren't there, they're very parochial about dealing wth those issues. And it always seems to be an abhoration as opposed to a pattern. And I'm not so certain that those are abhorations, they may be patterns, if you will. I'm sure that as we get the 60 Minutes report on training campus for the area and nation, I'm sure that kids that are college are placed into, they'll talk about the things that may become better or different for their own reasons and other people. And I'm kind of concerned because it's not in this country. I think there's some issues

that you folks have about happening in Germany and minority people and it's because this world we live in, these issues are really coming out front. I think anything is new -- I think the regularity of the occurrence is what ought to be focused upon and that's why with your ability to document and have a better database, the incidents or alleged incidents can be looked into.

The other piece it's a complex issue to crack open because many people that's not a good feeling. Discrimination, something that's done to you because someone feels you're different is not a very good feeling, and I think more people are willing to carry the hurt and the scar among the way than they are to take the problem and try to do something about it. And when you take the problem and do something about it, about the rape issue, about the time the woman was raped, has to again prove she wasn't raped and that she didn't do something to encourage that. And this sticks in her mind. It's easier not to subject myself to that to bring that forward. So, I'm kind of bureaucrats and I'm kind of interested in the systemic ways. So, we can get a

handle on this. I don't have any question at this time that crime exists. I don't have any question that we have to learn to live together as people, and I don't have any question that where there's smoke there's fire. But the kind of tools that we need to fight fires, you need to use water, but there's different ways you need to fight fire. One of the problems that we have now when you put these years ago when you didn't win and the resources in town just don't seem to be there to be focused on what we might be eradicated or diminished at this point. I didn't say that.

GERALD STEED

My name is Geral Steed and I'm

executive director of Dayton Human Relations Council.

We do deal with a variety of issues; discrimination,

civil rights issues. We deal with programs for

minorities and small disadvantaged female businesses

from cultural diversity of affirmative action, fair

housing and a whole range of issues which would just

seem to make a city enhance it's quality of life and

we deal with communty conflict and dispute

resolution. And, if I had an organization there for

some 30 years and Charles Francis from the state, at that time, relations counsel. So, I think that in some areas some cities have tried to put some structure together. But, I think, yes, he, Gooding was right. We're all too reactionary than we do together in some single purpose for continum that allows us to really get the view and fix them up. And there are not resources for volunteer to even stay alive as well as there may be for public organizations that get funding every year. And I think the civil rights doesn't get the kind of funding and efforts that protection or wider pockets lesser, and that's with reason because certain government, particularly local governments, are there to provide you water, sewer, police and all those kinds of protection. But, if it's not the people you don't have to worry about the fire department, police department too long because he won't have a community that's whole and that's really getting the business, that's fostered by the committee.

Let me step back and maybe you all have some questions to ask and I think Jessie talked about the Elle situation.

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CHAIRMAN BATTLE: Yes, Mr. Leventhal?

MR. LEVENTHAL: Mr. Steed, you mentioned the
distortion of the news media in not getting a fair
statement. I was very upset this morning was it as
was you to read USA Today in which there was a
headline page 7 or 8 whatever the case, jews are
furious about the Dimenchek situation. Now the Jew
who was furious was a man named Alan Dershowitz, a
famous lawyer. He's furious, okay. He's entitled to
his opinion, but that doesn't mean every Jew in the
world is furious about the Dimenchek situation. In
fact, most Israelis would be happy to have him get
out of there and end the problem now. As a result of
that, I or many other Jews will call the Anti
Defamation League and complain. The Anti Defamation
League will rewrite letters or call the editor of USA
Today. It's too late to do anything about it. We're
not going to sue them, but perhaps it will act as a
deterrent in the future. The point that I'm trying
to make to you, and not telling you how to run your
business, first of all, I'd ask the question too,
people call you up with their complaints so that you
know what's going on.

MR. GOODING: Absolutely.

Then, of course, you bring up the financial

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MR. LEVENTHAL: That's very important.

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situation, you're hog tied to a certain extent

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because of financing. True, Jews are in a more

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higher economic plan than black, generally speaking,

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however, there are many blacks, big athletes earning

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\$20, \$30 million in a career, \$5 million in a

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lifetime, rock stars, et cetera, and have your

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organizations gone after these people to try to raise

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money so that you can fight your battles better in a

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financial way? In other words, what are you doing

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about finances?

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MR. STEED: I can't -- I think Jessie

Gooding can speak a little better to that. Let me
say a couple of things. One, for the City of Dayton
it's a certain way, it's unchartered. So, I think it
traditionally tries to pay it's fair share within
it's community to keep things on a healthy and whole
basis. I think traditionally it will go back to the
civil rights movement. As I look at it, it probably
was carried by the Harry Belafonte's and the Sammy
Davis, Jr.s, all those folks, and whatever came after

them, with large sums of money. I think the interest is the end doesn't turn on how well financed machinery is, but how well you get people to talk to people. So, the issue is to get people to talk to people. I think we'll never have enough money to pay the cost of human damage to humans, but I think we do have enough people and energy to kick it. So, I think the issue to fund raising, the fund raising issue as one issue for everyone advised; not-for-profit, whatever it may be, it's the human equation that we miss oftentimes.

MR. LEVENTHAL: That's going to --

MR. STEED: Let me say this. I want Jessie to speak to that. That's something I'm working on with the federal judge in Dayton, which happens to be Jewish. We're trying to get the name brand people out of the way and get real people to the table and create networks and linkages so people, when something comes out of USA Today, I'm jewish, I'm not sure I understand that. So I have some network which I can work through or if a black writer wrote something about hispanic issues and it seems the hispanics say, how can they kick that? So, as you

say, Alan Dershowitz has a different opinion. Hey, how do we begin to do that because perception sometimes drives the act. So, I think our stronger focus is not going to be resource, but they're people to people resources.

MR. GOODING: Number one, we are good bettors. We try to ask any and everybody; black, white, blue, yellow, for finances to support our organization. As you know, the Jewish community were very involved in helping get the NAACP started from it's inception. However, we are a little bit farther now than we were then in terms -- no, I won't say farther. You can call a media and when the Jewish community can call the media and get a media response, Ralph Bunch, he's dead now, but I'm just using him hypothetically, he could call the media and if there's a racial overtone in it, nothing happens. That's what's going on in our society; whether it's in Dayton or in New York City.

For example, I read an article in the Wall Street Journal because it made reference to the Denny situation and the Rodney King situation. We'd almost have a same, not same, but similar situations

whereas in Dayton it's happening in -- showed in the media yesterday in reference to the Christmas shootings where that white girl was involved with a bunch of blacks and they went around jews, deliberately shot folks during the Christmas holidays. Immediately they have separated the white girl out now and she have plea bargained so that she won't get the death penalty. She was the oldest in the bunch. The rest of -- some of them was teenagers, am I right Steed?

MR. STEED: Yes.

MR. GOODING: Some of them were teenagers. There's no plea bargain been offered to the youths, the other youths. But I said that to say this. We almost live in two different worlds; you're jewish and you're also white. You've got an advantage over me being black because you'll get a better response from the overall community. So I said that all to say this. What we really need to do is find each other and stay together and look at the world as it is and try to make a better world.

CHAIRMAN BATTLE: Mr. Francis?

MR. FRANCIS: I just wanted to make a

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comment concerning -- with all due respect to my colleague on the Commission, Ray Leventhal, I certainly have to object to the question that was asked as to why doesn't black celebrities give money to the cause of fighting hate crimes? You know, as American citizens we are entitled to certain rights within this country. Now, black celebrities do give funds to other needy causes throughout this country, you know, whether it be social areas or things like in the health areas or whatever. But, what I think when you're talking about criminal activity, as Americans we should not have to fund programs to reduce hate crimes, things of that nature. So, in that respect, I'll have to take exception to that particular question.

CHAIRMAN BATTLE: Yes? You have comments on that?

MR. STEED: No, I just wanted to say one thing that Jessie said or I didn't know where he was going and he ended up on that. I tell you what is frightening though, and all of us, if you really want to look at something, and I would leave you with that, except for any questions you would ask of me, I

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think we ought to -- we are getting picked off in 1 this country now and I think all of us ought to look 2 at that because we've sort of lost the ability of working together. We mentioned how the NAACP got started on some strong, healthy basis. They are 5 looking at us as a separate minority and we all know 6 from our own experiences, from the experiences that 7 we have through grade school is Ben as a person, 8 Jessie as a black person. We all know the sad end of 9 the truth of what happens to people that look at us 10 because we're different and we've all been victimized 11 by that. And it was the same sickness in a person's 12 mind to make them do what they did in Germany, as 13 what they did in Selma, whatever they've done to the 14 boys of this country, to hispanic people. And if we 15 begin to look at that in a connective way, I think 16 people pulling away from the situation thinking they 17 can get a better shake on what the law is enforcing 18 because we'd all better look at that boat again 19 because all of them are in the same boat. They're 20 not going to ask when it's sinking, they're not going 21 to ask how many blacks, jewish, we're all going to be 22 sinking. They're picking us off one by one and we 23

aren't going to make it unless we do something about it.

CHAIRMAN BATTLE: Any other questions? Mr. Oya?

MR. OYA: Mr. Steed, you mentioned the need to have good data collection around this so we can better document and study the issue about hate crimes. First of all, what would your model be? What would your ideas be? State how that information comes in, gets selected, disseminated? Two, do you think that current law involving voluntary reporting on hate crimes is adequate?

MR. STEED: Yes, I think there's regression. It's a fallacy, and counting up the beans I think we can utilize some dollars that we have doing that statistical report mechanism for doing that. The only reason, what you're calling it, be it sex discrimination, employment discrimination, you just dock the particular area. The challenge, again, is creating the climate in an intelligence that's able to focus on these things. We call it hate crimes simply because we haven't really put a good picture of what that means. I use this analogy, fair

housing. And you can see all kinds of paraphernalia, brochures, whatever. We're talking about fair 2 housing. But we really haven't galvanized this issue 3 on hate crime because the issue on hate crimes is different. A hate crime could be that against a 5 white person. A black person, I assume, could do something very heinous to a white person, you know, 7 he was white. You assume that's a hate crime. But, 8 we haven't really painted the picture of what that 9 is, never identified the animal. So, we won't really 10 condemn him. We know what he is in that regard. If 11 12 we could really do a good job with crystallizing on that and defining what we mean and that's what I 13 think the people who are the recipients of this 14 behavior will help us come up with the dimensions so 15 we may design it as one thing, but it may mean 16 something else to that person at the scene. So, I 17 think we've got to be more user friendly in this 18 country. Jim is right, given the kind of civil 19 rights or to bring that in, I bet you red salmon, 20 bet you that, but it will get -- and we know red 21 salmon, how it spawns, how long it will get. So, we 22 haven't focused on if we can't do it, it would take 23

resources, it would take committment. I think people move more and more away from those things that are 2 civil rights than they were in recent years because 3 of looking more to things. Is it enough for me? I

don't know I've answered you, but I hope that I have.

MR. OYA: What about the law about voluntary reporting by local law enforcement agencies?

MR. STEED: You know what, I must be objective here in my discussion to you. But, I doubt that the fox can watch the chickens. In some instances, some of the worse activities are perpetuated upon people who are the foxes and so if it was an equitable deal in the judicial of the law enforcement system and that would be good, I bet you the rabbit can tell you his problems with the fox and it would differ greatly from the fox's problem with the rabbit. And so I don't think we have those traditional means because I don't think inclusion has occurred to the extent we've got to yet recognize this is a problem. I'm not sure we recognize it's a problem, so, I don't know if they're recording on voluntary or otherwise.

Let me just say this, in terms of

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reporting mechanisms. A good friend of mine, an official at the EEOC Commission and this indivual 2 fought very hard because they wanted to do away -- do you know how the colleges report on their equal opportunity statistics for students and employees; 5 EEO1 reports and EE4 reports for cities. And all of 6 that kind of stuff they were going to do away with for those reports in mandatory for colleges. Just by 8 virtue of someone being there of a different ethnic 9 mindset, they thought that it should go. I think 10 we're moving away from this data collection on these 11 kinds of issues and if we aren't going to watch it, 12 we're going to lose the very basis for the data 13 collection system. We're going to have nobody, you 14 know, that was going to have, and the mindset was 15 just going to drive over all the system and by their 16 appointment to that commission, they're going to stop 17 that. So, I'm afraid we're losing some of the 18 committment to life to some of the basic things and 19 some of the things to come. 20

MR. GOODING: Could I refer to something?

It's very important to recognize that public organizations are governed some by their bosses, even

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the EEOC, Human Rights Council. You get what the boss wants to hear and I was very active in pushing, being an old man, the statute of organizations like the EEOA back in the early '60s and late '50s. Organizations that are private in nature, you can get a little bit better picture because folks don't get tired of what the bureaucratic type of situation which are caused by the bosses. For example, I'll give you a classic example. At Dayton we document every situation that comes in off the street. We do about 400 situations in this manner, 65 to 70 percent of the situations deal with employment in the workplace someway; whether it's under employed or lack of employment, denied employment. About 25 percent of it deals with the criminal justice system, either police brutality, in the courthouse, some lack of prosecution or something. But, it's in the criminal justice area. It's a pretty good sample upon what Dayton's like because you don't have to go through the bureaucratic situation in bringing your situation to us, and the same with organizations like the Urban League, SCLC or organizations like that. People feel free to come in, tell you what they feel

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Our biggest problem goes back to the lack of support that we get from the private sources to do this, and of course we are governing by a number of volunteers and after awhile volunteers, they're good, but next week they might have to go on vacation or go see their mother.

CHAIRMAN BATTLE: Dr. Jiobu?

MR. JIOBU: Can I ask you, Mr. Steed, a lot of people do discuss this, if you will, issue of trying to define what a hate crime is. I think most people agree it's kind of difficult to do so, and it's kind of impossible to count unless you have some kind of accepted definite fashion, but, two or three of the people we have heard have gathered a number of 88 crimes, 66 crimes. So, setting aside all these problems, did you have any feelings about how many hate crimes committed in the Dayton area this year?

MR. STEED: No, I really don't. And that was the reason I sort of predicated my comments on that. I really don't and I'm kind of interested in what you're looking at so we can get a handle on it. I don't know that we're even equipped at the intake

level to help a person that if something happens, to ferret through what will occur because you've got to really deal with the gentleman that's walking in the 3 door. But, the issue and entity, we've got a learning curve, to be honest about it, on the front 5 lines to really wrestle with that. You get that one that comes in, someone says, you know, it was a 7 skinhead and then a KKK thing, and they did this and 8 they did that. That's positive, overt, we generally 9 categorize it as like, and generally I don't think 10 that a number, it will be blank. And I generally 11 came to talk about it, and I think therein lies some 12 of the problems. 13

MR. JIOBU: Well, I mean--

MR. STEED: Meaning whose definition? When you get that report, this is a hate crime is what I'm saying, some of the problems I think that occurs.

MR. JIOBU: It's greater than zero or --

MR. STEED: Yes. When you mention reported, when you mentioned reported, it would be -- you mentioned something, Jessie, you mentioned that the number of complaints that you generally get, I would suspect that Grace probably can answer this for the

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1 Civil Rights Commission, but I would suspect that 80 2 to 90 percent you get are employment, almost all employment. I'm sure if you look at that across the 3 board, it's employment and that's probably been perfected in terms of process better than the others 5 in that regard. So, I can tell you that irrespective of this safely I can say that 60 percent of 7 everything we can get from a complaint intake would 9 be employment and the other would be in public 10 accommodation policy, et al, if you will, in terms of that. And so we haven't had a large number of -- we 11 12 get about three thousand contacts because a contact can go from a complaint to a dismiss as to 13 withdrawal. We get about three thousand contacts of 14 fair housing issues. We probably get about eight 15 thousand issues for employement issues. We probably 16 get about 250 contacts for equality. We probably end 17 up with about 60 employment -- 65 employment 18 complaints. Those will actually go in process in 19 somewhere in some office; no public calls, public 20 hearings. We get about 20 Title 8 complaints in 21 housing. So, we ferret out a public appeal complaint 22 that you could observe under your microscope to rest 23

or fall in some other category that's hazy and that 1 may get looked over in the system as opposed to 2 getting track -- of course, the City of Dayton's numbers will be useful to just kind of give you a 5 picture. MS. CURTIS-FRAZIER: Mr. Chairman? 6 7 CHAIRMAN BATTLE: Ms. Frazier? MS. CURTIS-FRAZIER: I was just wondering 8 are you aware of any statistics that your police 9

department is keeping your sheriff's department?

MR. STEED: No, I'm not. They're those forms that people talk about and they get the whole range of questions that they're asked, but again, remember how they really put that in the system and where does it really end up? So, I'm aware that the institutional reporting process, I can probably go pull that report, but I would be sure that it would be very minimal. But, if you will --

MS. LACKLAND: They do report what the police department does have some information.

MR. STEED: I'm not a police officer and it will be a good idea to get one into the police chief. They have any number of forms in which they report

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crimes, categorize them, all that kind of thing. So, I want to feel comfortable that that's something that they're reporting. It's not hate crime, but there's something akind to that. But, I'm sure -- I would also believe, particularly in some national basis, some other areas of past law and certain convictions in this country, but I would guess it's very low throughout this country. I know that if housing complaints -- their housing complaints are very low to what's out there. I've got to believe that it's just rash in judgment, that it's got to be really low for hate crimes in essence, and I think we've run the numbers out. I'm confident you're going to bear out that way. You may have an abhoration on the region or city or two. After that I believe that -- you want to say something, Jessie?

MR. GOODING: None other than you asked I don't care what your definition, you ask a black person and they can pretty well tell you how they feel and reference to a situation as to whether it is a hate crime or not. And in most situations where they do that employment place, they're symptoms of hate. Media coverage, as I said, we have some

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situations, even schools, even in the schools, blacks feel they're perpetuated on because of racism.

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CHAIRMAN BATTLE: Mrs. Ramos?

MS. RAMOS: Let me explain. I think what we keep asking about statistics and I've got the same question here in doing this hearing. Earlier we had some Cincinnati people here and so they gave us information. They were, I guess maybe thinking, I'm thinking the same, along the same lines as the Human Relations should hopefully have a handle on it because they fall in that category. But, I believe in housing, if I'm not mistaken that falls under your category?

MR. STEED: That's correct.

MS. RAMOS: And here in Cincinnati we heard that there was enough full time persons employed to deal -- that was called the Human Relations where some of these problems with housing that can be related somehow to hate crimes. Why would people, and I think that's the question in my mind is that Dayton sounds like hasn't really done anything in this area and I think that's why you keep hearing are you sure you don't have any figures, are you sure you don't have any figures?

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MR. STEED: I'm not sure I'm hearing that. I don't come to promote what I thought was happening or the things that were happening. Let me say this, and I'm serious about this. There are only a few cities in the entire State of Ohio that have human relations councils, that function. Let's not be deceived, we can count them. I think Toledo has one and Toledo only breaks into real strong racial issues. There have been people transitioned here in Cincinnati that are native to Cincinnati, Ohio. Columbus doesn't have one, Cleveland doesn't have one, Youngstown is trying to put one in place, Akron doesn't have one. So, we don't have the elements going around. So I'll thank you if you'll take the City of Dayton and put under the things to do to bring those in, some of them is, right, some of these issues impact federal law. And so traditional issues on whether it's civil rights and the right for it to go into the federal court, it's not an issue that the local courts are empowered to deal with and the federal government case.

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state issue has more policy on the city. So, when you get to -- when you use leverage to deal with unless you're going to use the federal court system to do that, then you're not really going to let that happen. I had mentioned the employment complaints. The burden of proof now is on the employee and not the employer. So, I guess my point is, it isn't the people aren't doing anything. I think Jessie is right, I can go take a survey of black people in Dayton, Ohio and they accept that it's taken, where do I take that. What do I do with that? What do I really do with that? And so the issue isn't to get a number that you feel means hate violence. I'd be interested to know what the conviction rate, what the crimes were, where it evolved, where, in the case of all, if it's got some strength there. I'm going to go set the deal, but I think there's a bigger issue than that. I don't know if anybody has a crime on -handle of crime of hills and valleys, but we're not looking at it and there's not database to state that. I feel comfortable about that. I feel some communities are a little further along than that. I think that hate and violence that was perpetrated on

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Asians has probably given this issue stronger weight than anything of, you know, this country and models that I'm aware of about those issues in stores and various communities that are openly receiving what we call blatant acts of hate and violence. That's what I'm aware of. If there's some data different than that, I'd be interested because nationally I haven't seen it.

We're talking about national meetings and associations and it's just not there, if you will.

CHAIRMAN BATTLE: Ms. Ramos?

MS. RAMOS: I was just trying to explain to you why I think we were looking at that.

MR. STEED: Okay.

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MS. RAMOS: I think the other thing, too, is that issue in Dayton is also unique and I guess I'd like to comment on this that it has a program, the set aside program, and you talked very distinctly about picking over individual groups and yes, Dayton established a program that excluded all minorities except for the black. Do you feel what kind of atmospheres are developing there in relation to what

we're talking about here; the retaliatory situations in hate crimes and all that? I don't know if it was run in that, but those type of programs as far as picking over--

MR. STEED: We have to be clear about that. We can't have it both ways. We also recognize that there was process decisions was based on the Constitution of the Supreme Court that was in place when I made that decision, when they determined that you had to establish who was discriminating against how much discrimination they received, how many people, and which ethnicities were available to do the particuliar program. What regression analysis model tells you that we would assume you could be happy because James Francis and I were passing the only local set aside in the entire State of Ohio in '87 when cities bent over backwards. We did that. We were sued by two kids in Cincinnati and we -- both of those the federal judge, who was very decent federal judge, if I may say that, determined, based upon the Crosen (phonetic) decision, against his own gut feeling lies a very confusing law that most cities didn't have because it didn't exist. So, you

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have to deal with the federal government. The Supreme Court decisions do that. We can't violate the judge's order and do different than what he asked us to do. So, we fought the fight. We got sued. We had the program. We didn't split people off. Based on the Supreme Court decision, we have to do that to past muster. We're not happy about that, but I think everything that we did in the program should be in the program. But I think it violates the federal rules and I've got to live with the Constitution and the laws as everybody else has. And that means that we all have to deal with people to deal with those issues. That's a people issue that goes beyond city lines and city policies.

MS. RAMOS: Mr. Gooding, you made a statement that I found very interesting and very eye opening for me on the Christmas shootings. I read that story the other day and it never occured to me that it was a -- that the black alleged perpetrators that were going to maybe end up with the electric chair and the woman, which was white, was plea bargained. I didn't look at it in a race issue until I heard you say that. What I saw was they pulled the

for me. When you comment on that, you talk about the media and everything that I never picked that up.

MR. GOODING: If you read it carefully, you could see that every effort was made to get her to say that she didn't pull the trigger, even as racist as that newspaper is, they kind of editorialized that the manner in which the -- you can't blame the defender attorney because that's his job. But how the prosecutor has dealt with it and how eager the judge was to come in off the golf course and agree to it. If you're careful, almost every article in reference to black or white situations, you'll find that racism does exist.

One other thing that I would like to say in reference to the question you asked Jerald. I would go out on a limb and kick me, Jerald, if I'm wrong, when you speak of minority in Dayton, you're talking about blacks 99.9 percent.

MR. STEED: I was going to say that, I don't know. I didn't give -- preferably I'd give you the May census track of the dynamic dicotomies. But Dayton was the city that was divided by a river east

and west and it's 99.9 percent black on the west side of Dayton. Geographically it's one of at least three geographically segregated cities in the country, and east it's about 99.9 perent white. Now, the total composite of the minority population in Dayton is about 99 percent black and one percent other. And so when you get into those dynamics, you're right, what happens, particularly is this contradiction. It picks people off, but that happened to be the demographic and it certainly does not mean that all efforts are not being put and they are being, but I think some people are smarter than us, they understand. So they kind of split systems up, but they have that uniqueness to it.

MS. RAMOS: Did you say 99 percent?

MR. STEED: It's between 1 and 1.3 percent,

1.3 percent as best they can categorize is other in

Dayton, Ohio.

MS. RAMOS: Is black?

MR. STEED: No, the minority population, as defined by the federal government is several categories; black, Asian, whatever. That whole category of Dayton is 99 percent black.

MS. RAMOS: I thought it was less than that? 1 MR. STEED: If it is, it's only by a very small percentage. It won't vary by a percentage, 3 even if we said it was 95 percent, 95 percent black. So, we could even quibble a few percentages, but you 5 can see that 96, 97, anything in the 90s tells you 6 it's all black by and large in terms of percentage. 7 8 There's no way -- and agency in the same community, but it's the last instance, about 98 percent. 9 10 it's high 90s. 11 CHAIRMAN BATTLE: Other questions from the 12 committee? Thank you, gentlemen. 13 We're going to take about a five minute stretch break for the committee. 14 15 Now if there are members of the public 16 who would like to speak, we will have time immediately after our break to begin that. I know 17 we're not scheduled until 3:30, but we do have some 18 19 extra time because of the unavailability of some of 20 our next panelists. 21 (A brief recess was taken.) CHAIRMAN BATTLE: We'll now move into the 22 23 period of time that we've set aside for hearing the

public this afternoon. So far I have two names of individuals who'd like to give testimony to the committee and I'd like to call for Ms. Diane Wright to begin.

PUBLIC COMMENT

DIANE WRIGHT

Good afternoon.

CHAIRMAN BATTLE: Would you mind stating your full name and address and your affiliation?

MS. WRIGHT: My name is Diane Wright. My address is 880 West Walt, west end community. been invited -- we came down as invited through our agency, the Community Action Agency. But, let me clear up the fact I'm not here to speak in behalf of the Community Action Agency, but as a concerned resident and citizen of Cincinnati's west end community area.

I've heard a lot of eloquent speakers this morning, a lot of questions and issues that have brought a lot of concern to my attention and my main concern is that of Karla Irvine. Okay, what, if anything, can we do about the hate crimes that are being carried on throughout the city? Throughout the

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state? How do we go about reporting them, you know,
and getting some actual result from the court system,
from the law makers? My question is now why was the
intimidation act, why was it dissolved? What was the
purpose for that? I guess I'm pronouncing it right.
I'm not as astute as some, but the ethnic
intimidation law, why was it repealed, I mean,
removed, just dissolved?

CHAIRMAN BATTLE: It was found unconstitutional by the Supreme Court.

MS. WRIGHT: By the Supreme Court?

CHAIRMAN BATTLE: But, subsequently the U.S. Supreme Court ruled a similar statute in the State of Wisconsin constitutional which will cause the Ohio court to review it's decision and that process is winding it's way back up to the Supreme Court as we speak.

MS. WRIGHT: Okay.

CHAIRMAN BATTLE: You will recall that a couple of our earlier speakers had mentioned that there's a hearing date set for September 3rd to begin that process.

MS. WRIGHT: Okay.

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1 CHAIRMAN BATTLE: In Ohio.

MS. WRIGHT: I may have missed tha point.

CHAIRMAN BATTLE: That's okay.

MS. WRIGHT: Hate violence prevention.

There seems to be in the community I live in a lack of participation on the resident's part because they just feel like what's the purpose of going through the ramifications of reporting it and going down through the system and actually knowing I mean they are being penalized. They actually feel like they get penalized for making the report and the police come and ridicule of having to come out for such a trivial, that's a trivial matter. Why would you call just because this person said what they were going to do to you? To me that's critical. I mean, if somebody tells me they're going to kill me because of the way I think or look or live or they're going to harass me or do something to my children. To me I think that's the epitome of harassment that's, you know, I think they should be taken into court and handled as a criminal. I mean, you can't actually pinpoint it like you would hit someone or like you would shoot someone. There are laws that says if you

do these kinds of things, what kind of time, it's 1 measurable. I think that's the same if you can evade 2 my freedom and my comfort through my living room by 3 means of words and communication, I think some kind of consequences should be set for that individual who can take and impose on me and make it uncomfortable 6 for me to live where I want to live or to shop where 7 I want to shop. The law enforcement in the west end 8 community, in the west end community area, they take 9 these kind of incidents very lightly, very lightly. 10 And from a resident point of view, I see a lot, you 11 12 know, mixed messages being sent out to the youth. 13 We're losing the youth because we don't have anything 14 that's more challenging, more conventional, more competitive and more rewarding financially, okay. 15 16 So, you get these young guys and these young women who stand on the corners. And like the hate crimes 17 18 are just not from other races, the hate crimes happen 19 within our own sector, within our own race, upon each other as well because of the lack of the 20 21 communication. I mean, we send out mixed messages 22 saying this is fine. If I don't speak to you about 23 your behavior, you get a message in saying it's fine.

It's fine for you to be up there harassing me, to 1 come into the store. It's fine for you to make me 2 live in filth. It's fine for you to make me live in 3 the threat of rape, robbery, burglary, because no one seems to feel like it's important enough to address 5 those issues and attract the youth from the streets. We're losing the battle through our youth because we 7 are not setting up good leadership. We're not 8 setting examples as to what community structure of 9 living is supposed to be. As a kid I had a lot of 10 role models to live by. I had a lot of people who 11 said I could look at and say, hey, white, black, 12 hispanic, jewish, I mean, our community was a 13 multicultural community. And we shared traditions, 14 you know. I'm seeing you can't take a law and put 15 those things back in time. But, you can put more 16 emphasis on police and community relations. And I 17 think it has been lost here, the respect for love, 18 for law enforcement have been lost because the people 19 don't get the kind of response from them that they 20 feel they should get because they're told, well, this 21 is something that you can deal with on your own. I 22 mean, why do you waste our time, taxpayer's money to 23

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come down here and address a question or address an issue that's really civic or civil? Well, a lot of people don't understand what's civil and what's criminal, you know. So, my concern is when you go home this evening and you wake back up again, are these questions -- and this issue really going to be pertinent enough? You'll take it and make the impact on whoever you have to report to. Let these people know we are losing the battle, not just through hate, but just through a lack of interest and concern and compassion for the human race period. We just don't -- we've lost that human touch. We have become so mechanical, so high tech until we've removed ourselves from dealing with the human element as the human beings should be dealt with. We just have lost that kind of respect for one another, you know, and it's high competition; if I'm not good enough, if I'm not pretty enough or light enough, you know, I'm lost in the numbers. So, hate just don't start at threatening or hitting me or saying that I can't work here. It's the fact of how you make a person live within his own community. When I see kids running around in filty and trash because the city don't feel

it's important enough to impose a fine on the people who own this property, to me that's hate, to me that's brutality, to me that's abuse, you know, and to limit it to statements or actual physical contact is really to me taking the whole concept of what humanity and trying to dissolve hatred, remove it, what it really is about because it goes beyond just verbal and physical, it's the way you make people live and feel in their own community, you know, and I just think it goes beyond setting up laws for people who stated, but for the government or the city, the city officials, the judges, the police departments, the human relations people, the human resources people, I think we all need to be re-educated as to what it really means to deal with a human being. 15 MR. LEVENTHAL: We thank you for your very 16

moving comments. Are there any questions or comments from members of the committee?

I guess the question that you asked is what can society, what can this committee do or what can civilization do to help make this better? Do you have any ideas of what you could recommend that we look at to help?

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MS. WRIGHT: It's kind of hard to pinpoint, you know. When you say yea, I want to go to Price Hill and I just want to go to Price Hill and give my children a chance to live in a house as opposed to project living and my husband is shot, you know, I can't think of a solution.

MR. LEVENTHAL: None of us can think of a solution, but you've given --

MS. WRIGHT: Or a suggestion. It's just kind of hard just to put -- because it just don't start there, it's when you deprive people of the kind of life, the quality of living that they deserve and you don't give them anything else to work with. It's when you put them in that situation, for whatever it is that they fell that they deserve. You don't have a job to give me, you know, what do I have? I see you working and I'm not working. So that is my privilege to hate you because you're working. So, in order to resolve that, you create something for the individual who is not working.

MR. LEVENTHAL: We understand your point and I think we'll all agree that hate crimes go beyond just crime, they go into other areas.

MS. WRIGHT: Economics. 1 MR. LEVENTHAL: Any other questions? Thank 2 you very much. We appreciate your comments. 3 Who will be next? LORETTA LEWIS 5 My name is Loretta Lewis. I would not 6 like to give my address at this point in time. The 7 reason why I'm here is because of a case that's 8 pending with the Ohio Civil Rights Commission for 9 discrimination of my former employer. 10 (WHEREUPON, Committee member Grace Ramos left 11 the meeting room.) 12 MS. LEWIS: I was working at Zero Breeze 13 Roofing Company since November of last year up until 14 July of this year. 15 MR. LEVENTHAL: What company was that? 16 MS. LEWIS: Zero Breeze Roofing Company. 17 I've been going through a lot of harassment. When I 18 first started there, working there, I was making like 19 \$21 an hour and the people who were working with me, 20 my employer and my boss were harassing me, calling me 21 all kinds of names and stuff like that. And it got 22 to the point where they put me to another job making

\$8 an hour and my boss, he was harassing me. I mean, really strongly harassing me to the point where I couldn't concentrate and do my work.

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MR. LEVENTHAL: Could you give us an example of the harassment?

MS. LEWIS: If he assign me to a job as far as like gluing the wall, putting six inch on the wall, he would holler at me saying I'm not doing it fast enough or he would grab the paint brush and holler at me and tell me this is how you need to do it. That type of harassment. Also name calling and it got to the point to where they put me on another crew with another supervisor which I got along with him perfectly. Okay, I was laid off in March and when I went back to work in April, they put me back with the same supervisor that was harassing me and it got to the point to where it was a verbal harassment, it was sexual harassment, that started with him fondling, hugging, kissing, threatening and all kinds of stuff. Okay, so I went and filed a complaint with the Civil Rights Commission and they kept telling me to come down there and go ahead and file the complaint, go ahead and press charges against the

company. So, as I was working there, I was being 1 denied work on jobs, harassed by former bosses and 2 stuff like that, other employees were harassing me to 3 the point to where I went and got another job because I wasn't getting my 40 hours in a week, okay. so, I 5 was working over at Burger King in Covington, 6 Kentucky where four caucasian men came in and one of 7 them came up to the cash register and told me that if 8 I pursued charges against my former foreman that I 9 was going to be killed. I was going to be looking 10 for a casket instead of another job. So, and this is 11 hard for me because --12 MR. LEVENTHAL: Does anyone have any more 13 expertise in this field than I do as to--14 15

MS. LEWIS: Okay. So, I went on ahead and filed this suit because it got to the point I told my personnel manager about --

MR. LEVENTHAL: Who did you file the suit with?

MS. LEWIS: With Ohio Civil Rights

Commission. Okay, I told my former personnel manager

of what happened in Covington, Kentucky. In like two

weeks after I told him what happened to me, they

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tried to send me to a job in Kentucky, Penner Elementary, Route 17, way deep down in the south where a lot of hate crimes consist in that area, and I refused to go to work down there which caused me to lose my job. So, right now the Ohio Civil Rights is trying to retaliate and trying to get my job back and stuff like that. But I'm wondering, am I a victim here because I filed charges, you know, am I right for filing charges because my rights were violated? If I go back to this employer and a ladder falls and I'm on it and I fall and get killed or something, would the company be liable or will they write it off as an accident? And even if I don't get this job back, am I safe to walk out on the streets? Well, if I get shot or killed, will this man be liable for this? Who can I turn to? What should I do? Should I put the law in my own hands?

MR. LEVENTHAL: Does anybody have any comments? Ms. Lackland?

MS. LACKLAND: I guess I'd like to say a couple of things and I think it's important to report incidents of discrimination, but I also recognize that it's not an easy thing to do because there are

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people and organizations that will retaliate and I think because that exists, you have to do to protect your own personal well-being, which would include police or any other organization or entity that might be out there that could afford you some protection. But I think that the Civil Rights Commission is the appropriate, at least governmental entity, to hear your situation and I think that's one of the reasons that we're here is to see what the situation is when incidents of hate crime occur or are the laws sufficient. That's the question we're asking and we're hearing information today that says in many cases they're not. So I think we all recognize that now, this is an issue that definitely needs to be dealt with, and the emotionalism of it and the safety issues that are involved in it as well.

MS. LEWIS: Okay. Another thing, too, it happened over in Covington, Kentucky where these four white caucasian men threatened my life, but when I went to the police department and filed a complaint, here for my race it says W. I'm not caucasian, I'm not white, why did he put a W down? Okay, and it's the state of mind. I was not thinking at the time.

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He only have on this report four white, four white male. He didn't ask for a description of these men, ages, hair color, eye color. So, who in the hell they looking for? Even though it's happened over in Covington, Kentucky, is it any kind of way I can file some kind of charges over here in Cincinnati to help protect myself?

MS. LACKLAND: Have you spoken with an attorney or even the gentlemen from the Cincinnati Human Relations Council?

MS. LEWIS: No, I haven't talked to none of them people.

MS. CURTIS-FRAZIER: Arzell Nelson who is the Director of the Cincinnati Human Relations

Commission. That's probably somebody you should get in contact with; Arzell Nelson.

I'll write it down for you.

MS. LEWIS: Please do. And as far as this complaint here, this report that I filed over in Covington, I mean, should I even write them a letter and tell them that I'm a black female and not white and tell them everything that they should have wrote down? Why am I doing the law's job? I'm not an

1 officer.

MS. LACKLAND: I would say talk to Arzell and I think you could also go back to the Civil Rights Commission because you want to make sure whatever facts there are are there accurate. So, go to those organizations that are -- I would say that are more experienced in dealing with those kind of cases.

MS. LEWIS: And then another thing, too. If
I was to get my job back, I mean, if I'm getting
harassed, slapped or anything, what can I do? If I
get a tape recorder and tape everything, would that
work in court? If I go to work and accidentally fall
off the roof, you know, what's going to happen? Is
they going to just say well it was an accident and
that's it. Would the company be charged or liable
for it or anything?

MS. LACKLAND: The other thing I would suggest in terms of legal defense is possibly if you could afford your own attorney, get one, but if not, you might check with the NAACP, they have a legal defense section that you know that you could talk with as well.

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MS. LEWIS: Because I don't want to be no statistic, and I'll do everything in my power not to be one. If that means going to jail, that's what it means.

JANET HOWARD

Hi, my name is Janet Howard.

Professionally I'm the Cincinnati-Hamilton Community Community Action Agency and I work as a coordinator of the Community for Action. I go into a community and find the assets in the community and work with those to improve the quality of life of low income people. The reason why I'm before this Commission is not speaking for the Community Action Agency, but as a citizen of the City of Forest Park. In listening to the testimony today, I've heard a lot of talk about diversity and what citizens themselves are doing to try to eliminate or prevent crimes in their areas. Yes, we all want more money and we all would like to have more police, but I want to tell you about a program that we're doing in my home community and I'll call one of our council people, Roger Inkstrand, who is a member of what we call the Quality of Life Task Force. I will let him talk

about the Quality of Life Task Force and then I will come back in at the end and tell you what I feel as a citizen about this program. So, I'll let Roger start out telling you a little bit about the program.

CHAIRMAN BATTLE: Sure. Mr. Inkstrand?
Good afternoon. Good to see you again, Roger.

ROGER INKSTRAND

Thank you. I'm on the City Council,
City of Forest Park, which is the third largest city
in Hamilton County. I have to get that plug in, but
I'm not here because I'm a councilman, I'm here, as
Janet said, I founded this organization and I'm a
member and so is Janet. We think this kind of thing
is a small step in the prevention of such things as
hate crimes. As far as I know, to the best of my
knowledge, we have never had a hate crime in Forest
Park, and we -- the Quality of Life Task Force can
take full credit for that. But, we think this is a
kind of thing that could help and I would like to
just if you don't mind, I have some copies of -- may
I give these out?

CHAIRMAN BATTLE: Certainly.

MR. INKSTRAND: This is our vision

statement, as we call it. We founded this two, three 1 years ago, and the first thing we did, we got together, we got these folks together, roughly 25. Many of us didn't know the others and so we employed a professional facilitator to get us together and 5 form a team. The result, this is only two sentences long, but this is what it took in many Saturday 7 meetings to hammer this thing out so that we all 8 9 agree. So every word here is a result of blood, sweat and toil or tears. But, I also established a 10 rule at the beginning that I don't want any city 11 12 council on this task force and surpringly they agreed. So, I'm the only city council man on there 13 14 because I founded it, and we needed at least one. 15 But that puts us in a position of being kind of a 16 semi official body in the city. We do not have to go 17 through all the bureaucratic wrangling to get 18 permission to do this, that and the other thing. 19 We're pretty free to do what we want. So, we tackle 20 projects around the city that have some impact, we hope, on just bringing people together, working 21 together. And one of the first things we did, I 22

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guess the first major project was to compose a pretty

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elaborate questionnaire which we distributed to various groups in the city and almost on a one to one basis we had to fill it out and a couple hundred questions, I guess, and we got over 200 responses to see what the folks thought about Forest Park and what was good about it, what was bad about it and so forth. And from there we began to work on projects. I don't want to go into the detail of the projects, but this group of people which is about 25 strong is the greatest group of volunteers I've ever worked I guess I've worked with volunteers and been a volunteer most of my adult life and you can tell from what I look like that's been a long time. But, this is a great group and we have established a reputation in our city of being helpful to anybody that needs help. So, volunteers help. So other official bodies of the city will come to us and ask if there's anybody that will help them do such and such, and they invariably end up with some folks to help.

So right now we are in the process,
just as one example of beginning to work with our
school system. This is something we couldn't really

do too freely if we were official bodies of the city, work with our school system and the superintendent to look into the whole council man business. Some of our members are not very happy with how counseling works and we think it could be improved. But, our approach is never go into the schools and say this is what you want to do. We will go in there and talk with the superintendent as we already have, and find out what their problems are and say, okay, now how can we help you? You obviously need some help, how can we help you? That's the kind of approach we take.

I'd like to mention if I have a couple of minutes, another step that we think is hate crime or crime prevention kind of thing and surely you heard this thing, community oriented policing. It's one of the hidden phrases in this country. We've been involved in that now for two, three, four years, largely due to our police chief who I had hoped to get here today, but he was all tied up. He's a member of our task force, too. And so we have been -- the police department has been pursuing this community oriented policing and what it means, among

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other things, is that each officer is assigned to certain sections of the city. That's his section. That doesn't mean that he doesn't pay attention to the rest of the city, but it means that he gets to know the people in that section. He holds usually monthly meetings for the residents, tells them about what's going on and what they can do to help prevent crime and so forth. And we actually now have a couple of officers out riding bicycles and that's bicycles, not motor cycles, just so they get to know the facts. So, community oriented policing, I think, is another kind of step and how I think the city of Cincinnati is going to start that. But I would recommend those two steps as kind of preventative measures to maybe help prevent this hate crime kind of thing, and I would go back to any one of the first points I made, if an organization such as our quality task force can be run in the largest city, I don't think one will do it. I think it needs to, in that setting. Neighborhood task force is probably just because the whole thing is, but I think that can be done in a large city such as Forest Park. And as long as the folks can get together and form a team

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and agree on something in the mission statement, I don't think you'll have any trouble really getting the people to work in consult for the same sort of thing. Our city, by the way, is a diverse city.

We're almost half and half; black and white, something like that. So is our school system. So, we're very proud of our city and we commend this kind of a program. We recommend this kind of approach to you all for expansion to any and other places in the State of Illinois. And, if you look, I have a few of these little magnetic tags from the police department that you can take home and stick on your refrigerator. Thank you.

CHAIRMAN BATTLE: Thank you, Mr. Inkstrand.

MS. HOWARD: I just want to finish up in saying just now he says half and half. We're not talking about half black, half white. Forest Park is very diverse. Some people think it's like a little united nations. When we talk about minorities we're talking about all minorities in the City of Forest Park. One thing about this program is having the police chief and his wife a part of this task force that works on the volunteer basis. The Cincinnati

manager attends this meeting and Roger Inkstrand is a liaison from the council. Having the police chief there, if there's a problem that you can talk with him on a one on one basis or in a group in adjacent -- with being able to go to the police department, we're also as members of the task force, at any time are able to ride with a police officer to see what a police officer does, to see what type of activities that are going on in the community. So, being able to ride you see a police car, but maybe you don't know what a police officer does. You might want to ride eight hours, four hours, two hours, whatever with a police officer. So that you know what is being done by your police force.

Having the collaboration between government policy and the citizen, I think his own community because that way you're always informed of what's going on. You're a part of the process as this task force. The other thing we have a lot of talk about laws and why this is repealed and why this act is not there. Is the education of the citizens where they get involved in the process, we talked about school, improving the school counseling, are

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there racial problems in the schools? Those items can be addressed, but were also registering voters, getting voters out to vote, making sure they know what the issues are. So, instead of complaining of what law isn't there, we're starting to go take steps to form provisions as far as getting citizens involved in being a part of the process instead of being a reactive, we're proactive. So, I'm hearing a lot of negative things today. I wanted to share with you a positive program that we have in the city of Forest Park as we're forming a relationship where now your police officers, as citizens, take walks down the streets with the officer to let them know the officers are working. Your citizens care. I may live on B Street and you live on Z Street, but I will come and walk in Z street to see what's gong on within your sector. So, we think the partnership of the community and government working together forms an excellent way to live and that's the way America should be. And I just wanted to share that with you. CHAIRMAN BATTLE: Thank you. Any questions for our panelists? Thank you very much for taking

the time to come out and talk to us.

We also have to enter into the record 1 this afternoon, even though she couldn't be here 2 personally, a couple of documents from Susan Gellman 3 with the Ohio Public Defender's Commission, a 5 publication that she wrote for the UC Law Review entitled, Sticks and Stones Can Put You In Jail, But 7 Can Words Increase Your Sentence. Constitution and 8 Policy Dilemmas of the Ethnic Intimidation Laws , and 9 also a piece on the case of the State of Ohio versus 10 David Wyann in the 5th Appellate District, Delaware 11 County of Ohio. That will also be entered into the 12 record. And it was in her capacity as the Assistant 13 State Public Defender Susan Gellman enters this. Are there other individuals in the room 14 who would like to address the committee this 15 afternoon? If not, this portion of our meeting 16 stands adjourned. 17 (The meeting adjourned at 4:00 o'clock p.m.) 18 19 20 21 22 23

CERTIFICATION

I, VERNITA HALSELL-POWELL, a Certified Shorthand Reporter and Notary Public within and for the County of Cook, State of Illinois, hereby state that I reported in shorthand the testimony given at the above entitled cause, and state that this is a true and accurate transcription of my shorthand notes so taken as aforesaid.

Notary Public, Cook County, Illinois

HALSELL & HALSELL REPORTERS

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UNITED STATES COMMISSION ON CIVIL RIGHTS OHIO ADVISORY COMMITTEE

IN THE MATTER OF:
THE FACT FINDING MEETING
OF THE OHIO ADVISORY COMMITTEE
ON HATE CRIME IN OHIO

REPORT OF PROCEEDINGS, taken in the above-entitled cause, taken before MR. LYNWOOD L. BATTLE, ChaIRMAN OF THE Ohio Advisory Committee of the United States Commission on Civil Rights, taken on the 13th day of August, 1993 at the Hyatt-Saks Fifth Avenue Center, 151 West Fifth Street, Cincinnati, Ohio, at the hour of 9:00 o'clock a.m.

APPEARANCES:

COMMITTEE MEMBERS

MR. LYNWOOD L. BATTLE Chairman

MR. KENNETH D. OYA

MS. FRANCES CURTIS FRAZIER

MS. MELANIE M. LACKLAND

MR. RAYMOND L. LEVENTHAL

MR. JAMES L. FRANCIS

MR. ROBERT M. JIOBU

MS. GRACE RAMOS

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(The hearing was reconvened at 9:00 a.m. August 13, 1993.)

CHAIRMAN BATTLE: Good morning, this meeting of the Ohio Advisory Committee to the United States Commission on Civil Rights will come to order. the benefit of those in the audience, I will introduce myself and my colleagues. My name is Lynwood Battle and I'm the Chairperson of the Ohio Advisory Committee, and the members of the Committee who are with me. From my right are Grace Ramos, Robert Jiobu, James Francis, Ray Leventhal, Melanie Lackland, Frances Frazier, and Ken Oya. We're here to conduct a fact-finding meeting for the purpose of gathering information on hate crime in Ohio. The jurisdiction of the Commission includes discrimination or denial of equal protection of the laws because of race, color, religion, age, sex, disability or national origin and the administration of justice. Information which relates to the topic of the forum will be especially helpful to those of us here on the Advisory Committee. The proceedings of this meeting, which are being recorded by Vernita Halsell, a public stenographer will be sent to the

Commission for it's advice and consideration.

Information provided may also be used by the Advisory

3 Committee to plan future activities.

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At the outset, I want to remind everyone present of the ground rules. This is a public meeting open to the media and general public. But, we do have a very full schedule of people who will be making presentations within the limited amount of time that we have available. The time allotted for each presentation must be strictly adhered to. This will include a presentation by each participant, followed by questions from the Committee members. To accommodate persons who have not been invited, but who wish to make statements, we have scheduled an open session later today at 11:30. Anyone wishing to make a statement during that period should contact Peter Minarik for scheduling. Written statements may be submitted to committee members or the staff here today or by mail to the U.S. Commission on Civil Rights, 55 West Monroe Suite 410, Chicago, Illinois. The record of this meeting will close on September 13th. We are privileged to have excellent staff in Chicago and I mentioned Peter

Minarik who is the Regional Analyst, Constance Davis is the Regional Director and is also here with us. Though some of the statements made today may be controversial, we want to ensure that all invited quests do not defame or degrade any person or organization. In order to ensure that all aspects of the issues are presented, knowledgeable persons with a wide variety of experience and viewpoints have been invited to share information with us. Any person or organization who feels defamed or degraded by statements made in these proceedings should contact our staff during the meeting so that we can provide a chance for public response. Alternately, such persons or organizations can file written statements for inclusion in the proceedings. I urge all persons making presentations to be judicious in their statements. The Advisory Committee appreciates the willingness of all participants to share their views and experiences with the Committee. Good morning, Ms. Lesser, Ms. Rowland.

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SHIRLEY LESSER

My name is Shirley Lesser, I'm the

The floor is yours.

Executive Director of Stonewall Cincinnati.

Stonewall Cincinnati Human Rights Organization is a non profit organization specializing in education and efficacies on behalf of lesbians, gay men and bi-sexuals. This is accomplished through a series of projects and activies, one of which is our anti violence project. We have given you a packet of information. Six people, hopefully soon, to present

to you today.

Instead of reading my testimony, I'd really just like to talk for a moment about it. I'm hoping that you all can put this packet into the record. As people dealing with hate crimes know, minority groups, lesbian, gays, bi-sexual included in that live in a society where hate against them is pervasive. It's in the music, it's on t.v., in the movies, in the written word, in books, and in our case, codified by government laws oftentimes. This is so pervasive that in a 1987 report to the U.S. Justice Department, in fact, it was commissioned by that department. It was stated that the most frequent victims of hate violence today are blacks, hispanics, southeast Asians, jews and gays and

lesbians. Homosexuals are probably the most recent victims. To prove this, there are been studies around the country since about 1984, much of it implemented and assisted by the National Gay and Lesbian Task Force Policy Institute to see just how pervasive violence is in our community. There has also been books published. This is one of them. It's called <u>Hate Crimes</u>. One of the gentlemen who edited this worked on anti violence for the National Gay and Lesbian Task Force. I did some research into that book and found some rather startling statistics. Approximately 80 percent probably more than 80 percent of all gay, lesbian and bi-sexual individuals have been vergally harassed because of their sexual orientation. On a personal level, I don't know of any gay, lesbian or bi-sexual person that has not been harassed, myself included. About 40 percent of the gay community has been threatened with physical violence. Of those about 14 percent have actually had physical attacks and assaulted against them. This, of course, is devastating to the gay and lesbian community as a community and as individuals. To further the study and the documentation of the

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cincinnati, Stonewall Cincinnati will be distributing a survey over the next month, and in your packets we do have a copy of that survey. It's a little farther down. It begins with this, and that will give us some documentation and statistics on both violence against gay men, lesbians and bi-sexuals and discrimination against them. Currently there are some programs. We'll be hearing a little later on from another organization that do some documentation. At best it is sketchy.

However the reality is, despite the lack of documentation, hate crimes do exist as often and as severe as in other cities where the documentation is perhaps more adequate.

CHAIRMAN BATTLE: Ms. Lesser, would you move the microphone over in front of you?

MS. LESSER: I've only been here a few months myself and I can remember reading some testimony given before the City Council, July of 1992. One case in particular stuck out in my mind and I've included that whole testimony in your packet. But, I'll just very briefly go over some of

what particularly stuck out in my mind. It was testimony given by a woman. She was talking about herself and her partner who lived here in Cincinnati. Initially these two women, in their neighborhood, in their own home, were verbally attacked, verbally abused. They were called lesbian dikes, additional statements such as that. Instead of decreasing, the verbal attacks and verbal abuse increased and escalated. These women were spat upon from the roof of their neighbor's home, beer bottles were smashed onto their porch and property destroyed. Eventually, and what's particularly horrifying to cat lovers is that their cat's face, about one third of his face was burned by a cigarette lighter. The women in her testimony continues to describe her feeling of powerlessness when she tried to call the police. She was terrified. She was afraid of retaliation, afraid that the police would, in fact, not assist her or would tell her it was her own fault. This woman has since moved from Cincinnati.

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I'd like to also talk to you for a minute about a flyer that was passed around in Oregon. It's not specific to Cincinnati, obviously,

but the same sort of things happen here. This flyer was passed around in Oregon and the Justice Department was requested to look into the matter. Some of the statements on the flyer are such: The flyer calls for readers to implement God's method to exterminate homosexuals and slash the throats of the perverted heathen. When requested to investigate the orgin of the flyer and to monitor the activities of anti gay groups, the Justice Department, Civil Rights Division, responded that while federal law prohibits violence based on race, it does not prescribe the same violent interference when it's based on sexual orientation. Neither the dissemination of the flyer nor the violence it advocates constitutes a violation of any federal criminal civil rights statutes.

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In other words, an assault is, of course, illegal, but the intimidation and harassment and threats that normally prelude an assault are not illegal and cannot even warrant investigation as it can be with other minorities.

Again, flyers such as the one I described are not at all uncommon. They especially occur in states that are facing anti gay initiatives. Oregon in 1992 and Colorado as well in 1992 faced anti gay initiatives. These initiatives were intended to take away civil rights protections for gay men and lesbian and bi-sexuals. Through the National Gay and Lesbian Task Force, we've been able to look at the instances of hate crimes in Orgeon and Colorado and come up with a model of what we in Cincinnati can expect when, in fact, anti gay initiatives are proposed here. There is an anti gay initiative proposed. It will probably be on the ballot in November. In Oregon the campaign, anti gay initiative campaign resulted in a tremendous amount of violence throughout the campaign. Offices were broken into, buildings were fire bombed. In fact, a gay man and a lesbian were killed in their home in a fire bombing incident. The interesting part about this is on election night -- the initiative in Oregon failed -- the police in Oregon expected to have violence erupt throughout the state. There was not any violence throughout the state. And since that time, violence against gay men, lesbians and bi-sexuals has actually leveled out.

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Colorado is a whole other matter.

There was violence during the campaign, nowhere near as intense as in Oregon. However, the initiative passed in Colorado. There's an agency, one of the agencies in Colorado that collected hate crimes has found that the instances of hate crimes has tripled in the months of November and December of 1992. 40 percent of their hate crime instances occurred during November and December, after the initiative passed. This is of particular concern to us in Cincinnati because the wording of the initiative we are facing is nearly identical to that in Colorado and, in fact, the leadership of those anti gay organizations in Colorado have come to Cincinnati and are providing training for the organizations here. If, in fact, we can follow the model and believe that it will hold true for Cincinnati as in Colorado, we can expect a very, very violent fall season as the campaign heats up.

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I want to thank the Committee again for having us speak and I'll be willing to answer any questions.

CHAIRMAN BATTLE: Very well. Questions from Committee members? Mr. Leventhal?

MR. LEVENTHAL: You mentioned the laws passed in Colorado. Although I read about them, quite honestly, I forgot what they are. Could you please review what those laws were that were passed and what could be proposed here in Cincinnati?

MS. LESSER: Yes. The wording is identical and I don't have it in front of me. I probably should have brought it with me, forgive me, but it basically prohibits gay men, lesbians and bi-sexuals from claiming any protections as a group and as we know, protection from discrimination is a constitutional right. So, it does, in fact, take away the right of gay men, lesbians and bi-sexuals. It prohibits the protection from discrimination.

CHAIRMAN BATTLE: Any other questions? Mr. Jiobu?

MR. JIOBU: Could you expand upon that? How can a law take away the rights you described and still be constitutional?

MS. LESSER: We're not sure that it's constitutional. It's in the courts. There's a question. So, the Colorado law is pending judicial review.

MR. JIOBU: Is the Colorado law in effect while the --

MS. LESSER: They have an injunction, yes.

But the reality is, despite the injunction, the

perception of Colorado citizens who are filled with

hate oftentimes to begin with or if not hate, then at

least ignorance of gay and lesbian people is that

society condones treating gay, lesbian and bi-sexual

people as second class citizens and, in essence,

condones the violence against them, based on the fact

that this initiative passed.

CHAIRMAN BATTLE: Ms. Lesser, for those of the Committee that are not from Cincinnati, would you mind going into a little bit more detail about the ordinance in Cincinnati and what affect that has had on the gay and lesbian community here?

MS. LESSER: Well, like I said, I've been here just a very few short months myself. I have noticed in the office since the talk of the initiative -- right now the organization, which is called Take Back Cincinnati, are circulating petitions to attempt to get this amendment wording on the ballot and we'll find out in the next couple of

weeks if, in fact, they've been able to do that and to have it placed on the ballot in November. that at least calls coming to the Stonewall Cincinnati office, hate calls have increased. have been generally the people call and they say God loves you, repent sinners and hang up. I have had a couple of people call and when they found out that -when they perceived that I was a lesbian, I didn't exactly tell them, but when they perceived that, they began speaking guite graphically about what they think that a lesbian would do to other women and what they wanted to do to lesbians. So, as far as that goes, there's been an increase in the number of hate calls to the office. We suspect that when this issue gets on the ballot that there, based on the model in Colorado and Oregon, there will be an increase in violence, physical attacks, perhaps vandalism against offices, things like that. So, the gay community as a whole has beefed up our security measures. If there are offices, people -- we're talking about doing escorting away from the bars, making sure people don't leave, you know, by themselves. All the things that people would do to protect themselves in

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times of threat and endangerment.

CHAIRMAN BATTLE: Since this ordinance was enacted in Cincinnati, has there been any liaison with any of the law enforcement officials in Hamilton County to enforce it?

MS. LESSER: You're talking about the Human Rights Ordinance. The Human Rights Ordinance was passed in November of 1992. There has been liaison with the Consumer Services Department which is the Department that actually will implement the Human Rights Ordinance. The Human Rights Ordinance provides protection against discrimination because of individual's sexual orientation as defined as heterosexual, homosexual and bi-sexual is a part of that ordinance. There has been a great deal of liaison work through an ad hoc task force called the Human Rights Ordinance Task Force of which Stonewall Cincinnati is a part.

CHAIRMAN BATTLE: Other questions of the committee for Ms. Lesser? Ms. Ramos?

MS. RAMOS: Maybe I could clarify something.

You asked a question about Colorado. I think the

question here under the Ohio Civil Rights Ordinance

and also federal laws, you're not a protected class and I'm assuming that's kind of what the thing is to have it included, to include them because — this is — in Colorado they say definitively, you're not a protected class is what they do. But, you're not in any, as far as I know, federal and certainly not in Ohio under the protected class; therefore, you would not be able to file suit.

MS. LESSER: Exactly. That's exactly it.

In fact, some of the recommendations that we as an organization would make would be to prevent and prohibit discrimination based on sexual orientation.

To make us a class that would be able to file for protection under the Civil Rights law. We'd also like to see better documenting and tracking of hate crimes throughout the state. But the big issue is preventing discrimination against us. If government says do not discriminate and sends a clear message that discrimination won't be tolerated, then we can begin to do education work without fear of legal retaliation, without fear cf losing jobs, children, houses, things like that, to let people know that gay, lesbian and bi-sexual people really aren't all

that different, and to get rid of some of the fears and myths.

CHAIRMAN BATTLE: Yes, Ms. Lackland?

MS. LACKLAND: And Grace probably can answer this. Didn't the Governor issue an Executive Order prohibiting discrimination based upon sexual orientation, and if so, what impact does that have?

MS. RAMOS: It doesn't do anything as far as legally and you still can't hear it in the Ohio Civil Rights Commission because you must fall within the protected class category. What he sent was a message to the government workers that they shouldn't do that, but legally it's not binding. Within the Civil Rights initiatives, you would not hear it.

MS. LESSER: It again is a state policy within state workers.

MS. RAMOS: And the difference is that there's a protected class called sex and but sexual orientation is different because as long -- what the law basically says to give you real layman's interpretation is as long as you do the same thing to everybody. So, if you're affecting gays and lesbians, then basically you treated them both the same. So,

what you need is a specific category of sexual preference or sexual orientation in order to be included under the law.

CHAIRMAN BATTLE: Other questions, comments from Committee members? Thank you very much, Ms.

Lesser. We'll move on to the next presentation. Ms.

Rowland?

AMY ROWLAND

Dr. Phyllis Gorman, who is the

Executive Director of Stonewall Union in Columbus was
unable to attend today, so myself and Mike Dittmer
will be giving the presentations from Stonewall Union
in Columbus. Just as an aside, our mission is
basically the same as that of Stonewall Cincinnati,
but we are not in any way connected. We're not —
there's not a national Stonewall Union that unifies
all Stonewall unions. They're usually city by city.

I will be reporting on statistics that have been gathered in Columbus that actually describe the prevalence of anti gay violence in Columbus,

Ohio. Right after -- I apologize to you that we don't have page numbers on our packet that we handed out, but in the packet there's a page at the top, it

says data compiled by Stonewall Union, Anti Violence Project, Columbus, Ohio. In examining these statistics, we can definitely see a rise in anti gay violence. In the last three years the number of offenses in 1990 was 78, in 1991 was 83 and then in 1992 we had a jump to 128. As of August 9, 1993, we had 49 offenses reported to our office. The highest prevalent, but more prevalent offense was harassment, threats, menancing. The second highest are actual physical assaults of just individuals, that includes sexual assault also. And, also included the form that we use in Columbus to collect the statistics. Most of our reporting is done by telephone by the individual who has themselves been victimized. We have this form letter is developed by the National Gay and Lesbian Task Force and it's been used as an attempt to standardize collection methods across the country so that different cities aren't using different definitions and different collection methods. This form gathers information about the gender of the victim, the race or ethnicity of the victim, the age, where the incident occurred, and how the victim themselves describes the incident. So in

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our packet we have collected together, not just numbers, not just statistics, but also narratives for people who have been victimized because we feel that that really speaks to the heart of the problem even more than the numbers can.

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One interesting statistic in light of the testimony that was given yesterday. There was a lot of concern about how much hate crimes are reported to the police officers in the cities. We do have a liaison with the violent crimes unit in Columbus, Ohio and we were able to gather together the number of actual incidents that were reported to the police in a given year. And over the last three years; 1990, only 9 percent of the incidents that were totally collected were actually reported to the police. In 1991 it was 8.4 percent, 1992, 9.3. And I attempted to get the actual number for this year to date how many had been reported, but we were unable to do so. So, as you can see -- and actually it's been found that across the country ten percent of actual hate crimes that are reported to organizations such as Stonewall Union are also reported to the police. There's fear of retaliation, there's fear of

being out in the public to police officers that 1 2 contribute to that fact. 3 I'm happy to answer any questions. CHAIRMAN BATTLE: Any questions from Committee members? Ms. Lackland? MS. LACKLAND: You may have answered this 7 and I missed it, but I was looking at the percentage of crimes documented by the police and it appears 9 that 1993 there are no documented? 10 MS. ROWLAND: I attempted to get that 11 information, but was unable to get in touch with the 12 police officer that would have it for this year. So 13 I apologize for that. I probably should just have 14 deleted it from the line there. 15 MS. LACKLAND: I was going to ask you what 16 you thought the reason for that was. What you're 17 saying is you just didn't have the information 18 available? 19 MS. ROWLAND: Exactly. 20 MR. LEVENTHAL: I would like to ask a 21 question. I know it's impossible to keep statistics 22 on everything and it's impossible to know who the 23 perpetrators are with telephone messages, but in the

violent crimes, do you have any idea of what

percentage of these hate crimes were committed by

extremist groups; that is, Neo Nazis, Skinheads,

Caines other, White Aryian Nation, and I'd be

interested to know how involved extremists groups are
in the perpetration of these crimes?

MS. ROWLAND: In gathering the information that I described, we do ask was there an indication that this crime was committed by an organized hate group? Let's see actually on this statistical report, we only have one for 1991 and one for 1992 that can actually be identified as having been perpetrated by an organized hate group.

MR. LEVENTHAL: So, just the average man or woman on the street who commits these crimes?

MS. ROWLAND: As far as we can tell.

CHAIRMAN BATTLE: One of the issues that came up yesterday, often was the definition of hate crime and the difficulty with which law enforcement officials have in investigating it. I think that's doubly difficult as I hear your testimony and Ms.

Lesser's testimony because for the issue of race, for example, it's a little easier to identify a person

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and then make that additional leap that there's a possibility that race may have been a motive in the attack. In the documentation of hate crimes because of sexual orientation, what attempts have you made or are you sure that it really was because of sexual orientation or possibly because of some other less easily identified or more easily identified characteristic of the individual.

and one that we've struggled with and I'll answer it to the best of my ability and maybe Shirley would like to add something to that. In fact, it's been interesting in taking these phone calls oftentimes people will call and they'll say these people surrounded me and they were called me faggot and they were beating me up and I didn't look gay. I didn't have on any pins and I wasn't wearing my freedom rings and I had on regular clothes. I don't know why I was picked, you know, and called this and this happened to me. And I think it's often what a person is perceived to be. So, often these crimes are even perpetuated against people who are heterosexual but are perceived to be gay, but they are not really. We

do, in documenting these incidents, ask people first -- we are especially careful to document what would indicate that this was a crime against a gay person. For instance, language that was used throughout the incident. One man that called just last week, his apartment had been broken into. Four men can in, two held guns and they repeatedly asked him if he was gay, over and over and over again. And who knows how they knew this, how they found this out, if they were watching him over a period of time he was gay and they ended up slapping him several times across the face and stole his VCR and his stereo. So, it's a problem with which we struggle. We are very careful though in documenting this that we ask people specific questions and document what led us to believe that this is a hate crime against a gay person.

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CHAIRMAN BATTLE: Yes, Ms. Ramos?

MS. RAMOS: In talking about the protected classes, most of the protected class or all of the protected classes except for religion are things that you have no power over changing or choices. If sexual orientation was included as a protected class,

that would probably be the only class where either people have chosen that lifestyle -- well, I quess they've chosen that lifestyle and I just like to hear how you -- what is your reasoning for adding -- the violence, there is no acceptance of violence for any reason I believe. Now, if as new studies indicate, there's a gene that you're born with that caused that, then that could even classify you as handicapped category, you know, if you want to say it that way. I'm saying -- because there's nothing you can do about it. But, you can't do anything about sex, you can't do anything about your color, you can't do anything about your national orgin, you can't do anything about your color. All of them are things that you are without any control over. So, I mean--

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MS. LESSER: I think the reality is that gay, lesbian, bi-sexual people have no control over our sexual orientation. In fact, with violence being so prevalent against us, if we could have control over it, I would fathom that the vast majority of the gay, lesbian and bi-sexual people would do so. But, we have no control over our sexual orientation.

I think it's important to note that the violence against us, the motivation, it's the perpetrators who perceive someone as being gay, lesbian or bi-sexual, it's their perception. Oftentimes, or many times this perception is inaccurate. I've heard of a case here in Cincinnati where a heterosexual gentleman who was undergoing cancer treatment was leaving a center and was beaten up because the perpetrators perceived him as being gay due to stereotypes that are so pervasive in our society. It's that discrimination based on myths and stereotypes and inaccurate perceptions that's the problem, not someone's sexual orientation. I really don't believe that sexual orientation is a choice and I believe most lesbian, gay and bi-sexual people would agree with me.

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MS. RAMOS: So you're saying you think it's something inherent -- whether it's a gene or not, it really is not a choice? Most gays might prefer to be heterosexuals?

MS. LESSER: I think that lesbian, gay and bi-sexual people would prefer not to be victims of violence.

MS. RAMOS: None of us would like to, and that's the point.

MS. LESSER: I'm not sure that you know, people -- I mean, if someone is African-American, would they choose not to be African-American? Being gay, lesbian or bi-sexual is so much a part of who we are, to take that part of us away would change us as people. It's inherent in who we are and we have no choice in that matter.

CHAIRMAN BATTLE: Other questions from Committee members? Dr. Jiobu?

MR. JIOBU: Can we get back to this thing about the characteristics of people committing these crimes? I have a hard time believing that the average person on the street is committing most of these crimes. Most crimes of violence are committed by young males who have lower socieoeconomic orgin. And do you have any information about the characteristics of people who commit these crimes against you and why it seems to take on -- what's their motivation? Why do they care?

MS. LESSER: I can talk to you about what has gone on nationally and in my work in Virginia.

We found that most perpetrators of violence are 1 young, white males, generally in the ages between 16 and 25. Lots of theories have been presented as to 3 why this happens. Some sort of bizarre manhood 5 rites. Sometimes when adolescent males are going through, becoming men, trying to figure out who they 6 are, they tend to attack people who they perceive as 7 being different, and gay and lesbian and bi-sexual 8 people oftentimes are perceived as different in this 10 society. The expression of hate crimes often differs 11 sometimes between gay men, predominantly white gay 12 men between ages of like 28 and 40 and lesbians. 13 Oftentimes white gay males are attacked by strangers 14 in the street out in public areas. Lesbians are 15 oftentimes attacked in their home, in their 16 neighborhood, by their neighbors, families, friends. 17 So the expression of hate violence differs depending on the gender of the person being attacked. With 18 19 lesbians in particular, attacks will often start as 20 anti woman. A gentleman might make some sort of 21 sexist comment to a woman and when she does not 22 respond as they peceive she should, then it then 23 escalates into an anti lesbian attack, calling her

dike, lessie, et cetera, et cetera. So, predominantly the reports are made by, all over the country, are made by white gay men and their attackers are young white men.

CHAIRMAN BATTLE: One follow up question on one I asked earlier concerning the characteristics of race when laid on the issue of sexual orientation.

In your research, in either organization, have you determined that there's any significant increase in the statistics where racial minorities are also are gay or lesbian or bi-sexual? Are there more or less or can it even be identified?

MS. LESSER: In research, again, around the country, we have found a great number of flyers, pamphlets and vandalism that is both based on race and sexual orientation and generally anti semitic. It's very, very common for all three of those types of hate to express themselves at the same time. I know I've received packets in Virginia that were quite thick with people talking about some -- I'm trying to remember the wording -- they talked about some quote, unquote faggot marrying a gay bitch. So, oftentimes they express themselves together in the

same manner. It tends to be the same people who just hate and they sort of hate across the board anyone they perceive as being different.

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CHAIRMAN BATTLE: Thank you very much. Any other questions from Committee members for Ms. Lesser or Ms. Rowland? There are others who are with you, so you can orchestrate whatever the pattern is going to be for your remaining time here.

TED KAMM

Good morning. My name is Ted Kamm. work with gay and lesbian march activists, the Act Up, the AIDS coalition here in Cincinnati. Basically I've been asked to address kind of my experience. I coordinated their hate crimes working group for a number of years. I'm not doing that right now, but a lot of this is in retrospect. I also work as a psychiatric social worker and I do a lot of case management. I'm out in the streets a lot. I see a lot of what's going on in the streets as far as violence is concerned. And today what I want to address rather briefly is some of the recent trends that I'm seeing in hate crimes in this city.

mentioned, Mr. Battle, sometimes the lines are very 1 2 blurred in terms of trying to figure out is this racially motivated, is this gender motivated, is this 3 anti-gay and lesbian, what's going on here? One of 5 the realities though is sexual orientation, like any hate, tends to cross a lot of lines. So it's not 7 always very clearcut, at least from the work that 8 I've done. Some of the trends that I'm seeing right now, particularly in this city and I've been here now 10 since 1984, is that a lot of violence is moving out 11 of the downtown area. A lot of what we used to see 12 was basically people hanging around harassing people 13 outside of lesbian, gay bars, this kind of thing. 14 The violence is moving out into the neighborhood, out 15 into the suburbs. The types of violence that we're 16 seeing can be more violent. We're talking about physical assaults, sexual assaults against both men 17 18 and women. We're seeing an increase in the number of 19 men, at least at this point I think men have always 20 been victimized by sexual assaults, but they're just 21 now starting to report this. In the past it's been 22 very difficult to get them to admit to this. We're 23 hearing more about sexual assaults and rapes of men

who are perceived of being gay and the incidents of rapes of lesbians is still pretty high. We're 2 looking at a lot of violent property damage, fire 3 bombings. Recently the summer, just in the past 5 month there have been several really severe incidents of property damage, one of which included the 4th of July weekend, a coke bottle full of lit fireworks 7 8 being thrown through the back car window of a gay male couple. I believe it engulfed the whole back of 9 10 the car. Luckily they dove down in the front seat. 11 They got out. So, what we're also seeing is the 12 incidents of violent crimes is increasing more 13 rapidly than like the report at least the reports 14 we're seeing about housing discrimination, job discrimination. We used to get those standard kinds 15 of things all the time. I got fired, my landlord is 16 17 harassing me. They want to take the kids, you know, 18 this kind of thing, divorce settlements. So, what we're seeing now is actually more reporting of actual 19 20 incidents of violence along with, you know, if we're 21 seeing it, if we're seeing an increase in all types of violence, even violence within our own community, 22 23 we've seen an increase. Domestic violence is being

reported more. I'm actually, you know, myself, just to avoid being definitive. It's kind of hard to know whether these things have always been going on and are just now being reported more. That's my suspicion, these things have always existed, people are now just coming forward.

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Something else that we're seeing in terms of moving out into the neighborhood, the violence is going out into the neighborhoods seems to be happening. As you mentioned, lower socieoeconomic neighborhoods, a lot of violence happening there, but it's not necessarily happening in a particular ethnic or racial group. In the area that I work in as a social worker, lower Price Hill area on the west side of town, we see a lot of gangs of kids roaming around the street. There are black gangs, there are white gangs, there are mixed gangs. There is really no way, what you're dealing with and which group you're dealing with is the way they dress. If you don't dress right up there, you'd better not be coming out of your house when school lets out. A lot of my clients get their shopping done in the day time and they don't come out of their house after 3:00

o'clock, and that goes whether they're disabled, elderly or just want to stay off the street.

In terms of the types of people that we're seeing committing these crimes, there's a definite trend that I've seen here in terms of, you know, younger males, lower socieoeconomic groups, both white and blacks, you know, those are the major groups in this city anyway. There used to be a stereotype of rednecks, flashbacks, driving around flagging down the license plates. We don't see that too much. The age range of people committing these crimes is getting lower and lower. I'm not just talking, you heard like 16 to 25, that's very true. That's still a real range for a lot of violence. Junior high school kids though with sticks on the streets, you know, just in groups beating the hell out of people, you know. One of the things that we know in at least in Price Hill is that a lot of these kids, when they're beating people up, most of the beatings have been against men, both straight and gay men, the word faggot, queer, these kinds of things have been used. So whether or not the person has been victimized has actually been a lesbian or gay or

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bi-sexual gendered person, you know, still these
types of things are being thrown and there are some
perceptions that being queer is not the good thing,
so we've got to beat the hell out of them. And these
are pretty young kids.

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Another thing we're seeing is the incident of alcohol and crack with some of the people that are actually perpetrating these crimes and actually some of the people that are being victimized, too. It's kind of hard to get away when your head is screwed up. Most people they are on the street, they're high, they're drunk or whatever. They're pretty easily victimized. The other thing is a lot of people are getting mugged. Kids are ripping people off and buying a dime piece of crack. So, this is a real problem in the outlying neighborhoods, not as much downtown, except the Wynn (phonetic) But, certainly people moving out to Avondale, Crimm, Price Hill, these areas, Western Hills, Porter. And it's even starting to blur a little bit more. It's not just the lower income neighborhoods that traditionally it has been like over the past couple of years when it started moving out of

1 downtown and going up into, but now it's moving into 2 your fairly middle class neighborhoods. We're seeing 3 the drug incidents and things like Western Hills, Dehlia, these areas which are mostly white upper 5 middle class neighborhoods seeing an increase in violence there, increase in violence in the schools, 7 both racial and quite honestly sexual, and that 8 includes anti lesbian, gay violence as well in the schools. We're also seeing actually a certain amount 10 of people coming out of those particular 11 neighborhoods. The incident I mentioned earlier with 12 the fireworks and also the cars, there were two cars 13 that were being driven by the perpetrators and those 14 weren't vans, we're looking at daddy's Mercedes and I 15 forget the other was sort of a fancy Pontiac. Those 16 cars did not come from lower Price Hill. They cannot 17 come from Ryan, more than likely we're looking at, 18 you know some amount of boys that got dad's car for 19 the night. They go out to get some faggots in the 20 lower neighborhoods. We see that a lot. A lot of 21 kids looking for their marijuana and they're out for 22 the night, they got dad's money, they're going out,

get their pot and crack and they're harassing people

as they're driving through the neighborhood. Some of the housing projects, even this week I had a lady who was quite honestly bisexual and she -- the drugs incident -- she went out driving through Dutch Colony and she went driving through Dutch Colony very loaded and shouting all kinds of things and things about she was a dike and all this stuff, and they smashed her windshield with her sitting there in the car. Now, she kind of opened herself up to that with her behavior, but there are a lot of incidents that people don't do that just walking down the streets. Some crimes are committed just by people on the street at least most of the remarks like queer, things like that, mumbling under breath. Myself, there's a restaurant I eat lunch at. I can't go in there eat lunch without hearing some sort of remark. That's Price Hill, frankly, which I work.

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Another thing, to a lesser extent kind of address some of the groups that might be doing this. We're not having as much problem with things like Neo Nazi groups. We had some incidents, but I can only really recall two over the past two or three years that we are specifically like Skinheads or

whatever. We've had at least our organization hasn't had any reports of Klan related anti gay violence, but we are seeing some things with the so-called gangs on the street. Now, you know, some gangs are good things and some gangs aren't so good and it kind of depends on who is in there. What the purpose of this organization is. But, what we're seeing is a lot of the kids who have very little to do, time on their hands roaming the streets. They're getting in trouble with themselves, between each other's groups and they're beating the hell out of people indiscriminately on the street, and that does include lesbians and gays and I feel to a particular extent, that it's targeting lesbians and gays because it's some of the jargon that they do use. These kids are roaming the streets with weapons. We're seeing more incidents of not just fist fights and physically surrounding somebody and beating them up. We're seeing kids on the streets with sticks and knives, you know. I haven't heard of anybody being shot recently, but I'm waiting for that because the kids are getting guns, you know. And everybody doesn't seem to want to take any responsibility for gun

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So, at this point, we are seeing some things changing. I'm not sure that really the instances themselves are changing, I believe these things have always been going on, except for some of what's happening because of the drug infiltration in some of the cultures. You know, particularly moving onto what used to be fairly, you know, people always said fairly peaceful neighborhoods, my neighborhood. This doesn't go on in my neighborhood. And people on the streets, the kids are on the streets, they've got knives, they've got sticks, they're beating people indiscriminately and they're using anti lesbian, gay jargon when they do it. That's sort of what we're seeing now, at least our organization. We do tend to be out on the street a little bit more and hit the street a little bit more from what some groups might. We get reports from different levels, just class levels of people. We target, you know, different communities in terms of asking for reports, you know. We take reports on racially motivated as well as gender related or class related or whatever. The class issue for us is really important because we're

seeing that, you know, sometimes statistics aren't always coming in from communities that are really the most affected at this point. You know, we don't just target white middle class gay men, we want to call, you know, some sort of scream on the phone about why they got fired. We're looking at the real violence, what's actually going on on the streets, trying to find out what the trends are, is there some way that we can start working with the community centers out there trying to find, encourage people to report, get the information out through the community groups, find out if there's a way we can kind of across the board, scheme, be inclusive of lesbian, gay issues as well as the other racial ethnic issues, et cetera, of trying to decrease some of the violence that's happening on the streets, some of the drugs and alcohol related violence that's happening on the streets. So, that's my spiel.

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CHAIRMAN BATTLE: Would you mind spelling your last name?

MR. KAMM: Sure, K-a-m-m.

CHAIRMAN BATTLE: Any questions from committee members for Mr. Kamm?

MR. LEVENTHAL: I can certainly sympathize 1 2 with your tale of violence, but I'd like to direct my 3 5 7 8 10 11 12 13 14 15 16 17 18 19 20 21 22 23

something be done to help that person who was fired, perhaps the other ladies I should have asked the question to you, but it's a complicated and generalized question, but I'd like to have this information, if I could?

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MR. KAMM: Sure. One of the things that we found was real important when doing our work was that oftentimes, let's face facts, you've got all kinds of calls and, you know, in my job I'm very used to character logical disorder and they're out there and they're everywhere. So, I've had a lot and lots and lots of calls based upon employment discrimination that just did not pan out because the person thought that they were being discriminated against because they were lesbian and gay and it just turned out they were not a very good employee. One of the problems with trying to investigate those kinds of things is that employers have cagey supervisors, managers, trying to get information out of these people as to what really happened now because I've got to balance it out with what I'm getting from the person who is complaining, they always want to give a lot of information. So on one end arouse suspicion, on the

other end they don't want to say anything that's 1 2 going to ruin their business. So, you know, basically to address your question, I think; number 3 one, you can't always tell lesbian or gay person by 5 looking at them. I like to think I can, but I don't know. I might be gifted. My employers always know 6 and I go in and they know that I'm politically active. They know I demonstrate. That if I choose, whatever I choose to do as long as it doesn't 10 interfere with my job and so far that's been not one 11 person that's given me any grief. And I'm not sure 12 that won't actually start, you know. So, I don't 13 know that you can really say that somebody would know 14 they had lesbian or gay employess unless that person 15 was out. It's sort of like the same military, they 16 don't want to know about it, ask about it. But then 17 there are some people that are incredibly obvious, 18 you know, but then there are a lot of straight people 19 who might not fit a certain psychological 20 characteristic of what you think a straight man might 21 look like and they're going to make assumptions about 22 that. So, it's kind of a blurred line as to what an employer will actually know. In terms of employers,

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you know, I think that there are employers out there taht do discriminate. When we tried to get the ordiance through and did get the ordinance through last year, there was quite a fuss from the small business community and they did have some airing in the City Council, had some support there in terms of you're looking at small family owned business for the most part, that didn't want to necessarily want to, in their view, have to hire lesbian or gay people. This was not what the ordinance was addressing. It's not what you have to hire. It wasn't a quota was. You can't fire because simply because somebody is lesbian or gay. That should not be, you know, the reason as to whether somebody could do their job or not. In terms of protecting employers against false allegations, I think in a lot of ways that's really the employer's responsibility. A lot of employers and a lot of corporations are getting smarter and and they're starting to make very broad public statements that they do not discriminate, plain and simple. It's about the smartest thing that they can do because if they have some sort of policy in effect that says they're not going to discriminate. It

makes it easier for us if something actually does happen and it makes it easy for the company to define them or the small business. It's to define it that this does occur, and they say no, we don't discriminate and maybe they can even prove that in some way. They might want to think about those kind of things. But I think that you're going to be pretty hard pressed to get a lot of smaller business where we see a lot of the discrimination anyway to now to think that out all the way, they've got their small business concerns and discrimination doesn't always fall in there as a major concern. They're just trying to balance the books. In terms of —

MR. LEVENTHAL: But what can be done when a person is fired?

MR. KAMM: Right. One of the things that we found was just in taking and trying to resolve complaints that there are a lot of things lacking, you know, and myself as a social worker, I found that there are a lot of gaps there. The person that gets assaulted, and an example, is going to need medical attention. He's going to need psychosocial intervention. They might need follow up in suppport

groups of people who have been battered, all kinds of things. And the same thing is true with people who lose their employment. They get real hopeless and helpless real guick. They don't know always what they can file for in terms of assistance. They don't know what they can file for in terms of, you know, is there going to be something where they can actually draw some unemployment? Are they going to be able to get some ADC help for the kids, this kind of thing. So, we try to refer people to the appropriate agencies for that. Not everybody needs that, and actually referrals for things, employment-related discrimination for like Aid and that kind of stuff. Usually they don't follow through with it, but it's available to them if I feel it's appropriate. I mention it and, of course, there's legal recourse if we feel we've got a really good cause. We always refer to an attorney, but I wouldn't want to get to that. I'm a social worker, not a lawyer. So, it's just a matter of trying to make it fit their needs. MR. LEVENTHAL: Thank you. CHAIRMAN BATTLE: Other questions for Mr.

Kamm?

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MS. RAMOS: You mentioned something about violence within the homosexual community. Can you elaborate just a little bit on that?

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MR. KAMM: Sure. One of the things we've been working on is particularly domestic violence. We've had a real problem in this situation. You know, this is where I am so, I'll say in particular of, you know, I think it's pretty much across the board police system don't want to get involved in domestic violence. Things like that get real nasty and you get this, the husband and wife turns on the police officer and says, stay out of our business, and they were the ones that called in the first place and the same thing is happening within our community. So in domestic violence, I see something we're looking at because it's a violence issue. We're also looking at our organization, and I think Stonewall has too, looking at incidents of racism within our community, gender discrimination within our community. There have been in the past not so much now, but definitely in the past since I've been in the city, situations where if you were black you need 3 i.d.'s to get into a particular bar or if you were

a woman, you had to wear a dress, you couldn't go in 1 in blue jeans, you couldn't go in. These kinds of things that I think this is against the gay and lesbians. Businesses got real smart, so we don't see 5 that kind of thing a lot. Once in awhile I do hear where they carded so and so or, you know, one or two 6 i.d.s out of so and so and they didn't even card me 7 8 kind of thing. And usually the people that are asked 9 for more than one i.d., they're black. In the city 10 that's usually what happens. This is basically where I'm coming from with that. 11 12 As far as other types of violence that 13 we're seeing in the community, definitely domestic. 14 We do have some people that just do commit acts of 15 violence and sometimes it's against people that are 16 lesbian or gay or sometimes a lot of them have 17 psychological disorders and they're out there on the

> CHAIRMAN BATTLE: Thank you, Mr. Kamm. Would you spell your last name?

> > MR. DITTMER: D-i-t-t-m-e-r.

MICHAEL DITTMER

My name is Michael Dittmer and for the

street causing problems.

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last six and a half years I've been the operation manager at Stonewall Union in Columbus, Ohio. I'm here today, one of the things that I did as part of the packet that you had and prepared the four pages of selected incidents of anti gay and lesbian crimes in central Ohio. They're divided down by year. That's sort of a sampling of some of the incidents that have been reported to our organization. We have been actively collecting and collating and sorting out the statistical information related to anti gay and lesbian hate crimes in Columbus for four years with an anti violence project with a paid staff Before that it was done sort of haphazardly. We were more concerned with providing assistance for victims than keeping records of how many people we were doing and what specifically had happened to them. So, that's why we've kept fairly good records for the last four years. Before that, the records aren't just there.

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There were three points that I wanted to address in my presentation to you. Sort of things that you might or might not have noted from reading through the reported incident here. One is, and Amy

1 pointed out in her report, 8, 9, 10 percent of the 2 people who report crimes to our organization go on to 3 actually file a report, an official complaint with the police. There are a couple of reasons for that. 5 As you read through here, you'll see some of these incidents, the police were called and never came. 6 7 That particularly seems to happen when a person is 8 assaulted at or in the parking lot of one of the day bars in town. That police are slow to respond, many 10 times they don't respond if the incident happened at 11 a gay bar, but are more likely to respond if 12 something happens at your home, at your place of 13 work. But for some reason, they're just very 14 reticent to show up at a gay bar. When they show up 15 at a gay bar, the complaint that we've had from 16 people being mistreated or verbally abused by the 17 police officers. Seems to happen more often at the 18 bars than if a person has been assaulted or if their home has been vandalized. And I'm not really sure 19 20 exactly why that is if police somehow don't like 21 going to bars or they don't like people who go to gay 22 bars or what the problem is. But that seems to be a

big problem in that there would have been more crime

reported to the police if the police had responded. 1 But people in our community also have grown over the 3 years to distrust the police. I grew up in rural Iowa and was always told the police officer is your 5 If you're in trouble, go find a police officer. When you come out as gay or lesbian, you 7 discover that that's just not the case. And I think 8 they'll be talking later on about specific incidents 9 here in Cincinnati dealing with the police 10 department. That's not isolated. It happens in other 11 cities, it happens in Columbus. Not, perhaps to the 12 extent that it has here in town, but people just 13 aren't willing to deal with the police the way that 14 you might expect a middle class which person to feel 15 about the police. And that's a problem we've tried 16 to convince people who have been victims of crime and 17 they reported the crimes to our office that it's 18 important that the police know about this, that they 19 can't catch anybody if they don't know about it. 20 They can't, you know, their statistical information 21 on where crimes are happening, are going to be faulty 22 unless they get that information. Another reason 23 that people don't want to go to the police is

because, quite frankly, they don't want to be 1 publicly out as a gay man or a lesbian, and if they re 3 going to report their case to the police and then find out the next day that they're going to be on the front page of the newspaper as being attacked in front of a gay bar or were -- had anti gay graffiti 7 sprayed on the side of their house, they're not going 8 to do it because we by and large don't have 9 protections for employment, for custody of our 10 children, if we have children, because a lot of 11 places we don't have employment and housing 12 protection, could be kicked out of our apartments, 13 we're just not going to report crimes if it's going to make us go public. And until we can settle that, 14 15 I think a lot of anti gay crimes aren't going to be 16 reported. I always know that the crimes that are 17 reported to our office are probably only about ten 18 percent of what actually goes on. I've talked about friends who have undergone verbal harassment who have 19 20 had their homes and their cars vandalized, who 21 figured, well, it's just par for the course. People 22 don't like gays, of course they're going to do stuff 23 like this, so why bother reporting it at all. You

know, again, that's a mentality that we have to 1 overcome. And, I think another area where we're not 2 3 getting the crimes reported to us, let alone to the 4 police are in working with gay and lesbian racial and 5 ethnic minority communities. In Columbus we have just a miniscule Asian and Hispanic and Native American population. By and large Columbus is a 7 8 black and white town. Our organization has been 9 doing outreach into the African-American gay and 10 lesbian community without a great deal of success, 11 though, and we're still trying to prove ourselves to 12 those communities that we're their ally and that we 13 can work with them. But they still distrust us and 14 they're not going to be reporting to us. I'm hoping that they're working with the Urban League and with 15 16 the NAACP in town. I'm not sure that they are. And 17 I know they're not reporting their crimes to the 18 police any more than the white community is. And 19 that's something that we're going to be working hard 20 to build that trust up between our communities. But 21 it's going to be difficult and it's going to be trust 22 building, that's going to be hard to do. I also

wanted to talk about where crimes happen. As people

have been pointing out, it's not easy to point out
who in a crowd might be a gay or lesbian or bi-sexual
because we come in all sorts of colors and shapes and
affectations and stuff. Some of us are very
masculine, some of us are not, some of us are very
feminine; tall, short, old and young.

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While hate crimes tend to happen just anywhere you happen to be where people can find gay people is easily where they happen. I think that's why a lot of the crimes that are committed happen near the bars. They happen in people's homes or they happen in the workplace. My own experience has been primarily in my home that, you know, I've had neighbors throwing bottles at my house, at my windows, at me. I've had my car vandalized. It's been spray painted, windows broken, stuff like that, and I don't think that that's that uncommon. I'm talking with a lot of people, they won't file an official report, but they'll say, yes, that happened to me too last year. Wherever people can find easily gay people is where the crimes are going to be happening.

And the other point I wanted to make

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was about who is committing the crimes. In the reports that I prepared here in 1991, we had, during the month of July, about a dozen very, very violent attacks against gay men. They all happened in Goodall Park which is just north of downtown and in a neighborhood that's known in town as being a gay neighborhood. Most of the attacks occurred after 9:00 in the evening. They all occurred against men who were walking through the park alone. And Goodall Park is not necessarily known as a crusing spot or as a place where gay men gather. It's more of a neighborhood family kin of park. Because of the way the park is situated, if you're going from someplace from one side to your home, which is on the other side, rather than walk the whole distance of the park, it's much easier, the sidewalks are there. you walk through the middle of the park there are a couple of theaters that are at one end of the park. Two gay bars are near that end of the park. There's a couple of churches and shops there at that end of the park. So, people walk through the park to their home after dark, especially if they were single men, were being targetting by a group of about eight to twelve

white teenagers armed with baseball bats. The assumption, based on witnessed reports, is that the persons that they selected they decided were homosexuals. Their language indicated that because they were shouting, take that queer, you fucking homosexual, take this, we're going to get all you faggots. Not all of the men that they attacked were gay. They just happened to be men walking by themselves through the park and only gay men apparently do that. One of the attacks was violent enough that the man died of his injuries a couple of months later.

bespite the fact that we provided all kinds of information to the police about descriptions of the youths, the fact that everybody in the neighborhood seemed to know who they were, but really couldn't say who they were, no arrests were ever made, and the only way taht the incident ever stopped was when we sort of formed a gay posse to walk the park and make sure that nobody ever had to be walking through that park alone. And, the teen gangs do seem to be the way things happen. Very seldom is the attacker in the parking lot of one of the gay bars a

single person acting on his own. It's usually two or three people, sometimes a bigger group. Most of the gangs that have been committing the assaults in Columbus have been gangs of white teenagers. In the last year we're starting to see more smaller gangs of black teenagers who are also committing the assaults and it may be becoming an equal opportunity gay bashing. But the crimes are starting to get more violent in Columbus that, you know, it's not just something you spray painting faggot on the side of somebody's house. It's somebody throwing Molotov cocktail against the side of the house. It's not just somebody getting hit in the face and their wallet taken. It's somebody getting knifed and hit with a bat, kicked in the stomach and then oh, we'll take his wallet, too. And I'm not exactly sure why there should be such hatred exhibited against the gay community. I think some of it might be related to fears about AIDS and people's misconception that all gay men have AIDS or that gay men are deliberately trying to infect everybody with AIDS or what. think that might be part of it. I think the fact that we're not willing to take second class status

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anymore than, you know, we're standing up and saying what you're doing is wrong, is making a lot of people scared. But the crimes don't seem to be perpetrated against specific individuals, they seem to be targetted more at somebody because he or she is a member of the gay or lesbian or bi-sexual community. So that by and large it wasn't me specifically that was getting the beer bottle thrown at or it wasn't Joe Smith who happened to be walking through the park, that they were targetting every gay man, every lesbian, every bi-sexual person by hitting them with a bat, by throwing the bomb, by sticking the knife. And that's what we're here to testify about, what's happening in our community.

CHAIRMAN BATTLE: Thank you very much, Mr.

Dittmer. Are there questions from Committee members?

Mr. Oya?

MR. OYA: Mr. Dittmer or Ms. Rowling, the incident in the park where you said that people were just targetted because they appeared to be gay, but some of them weren't, were the victims who weren't gay would you classify that in your statistical reporting that this is a crime against --

MR. DITTMER: Right. One of the reports

that I listed here was a woman with -- a heterosexual

woman who happened to have her hair cut short,

walking down the street with her husband, were

perceived to be a gay male couple. Just her luck she

ran into somebody ignorant or who couldn't tell her

gender or who didn't care and wanted to make her a

crime statistic.

CHAIRMAN BATTLE: Ms. Ramos?

MS. RAMOS: We hear this term homophobia used because of the violence. Can you just give me your opinion as to whether you think that's because this violence that's coming up, is it just because they don't like them or do you think it's a fear of being approached, picked up, whatever the term they want to use?

MR. DITTMER: Yes, I don't think homophobia is the correct term. Homophobia was just a fear of homosexuals or homosexuality, and it's more of a hatred of homsexuals than a fear of them. Some individuals may have been approached sometime in their past by somebody who was gay and were emotionally scarred. By and large, studies that I've

seen and I don't have any of them with me, would indicate that's not the case with most of the people who are committing crimes, specifically against gay people. I think a lot of homophobia is alleged behavior and it's encouraged by some church groups, by some political groups, that you know, that people can sometimes quote biblical bases for hating homosexuals. Other people try to pull out social studies and examples and stuff about why we should hate homosexuals. But, when you hate somebody and you don't think of them as, if you will, people, it makes it easier for you to strike them, to fire them from their jobs, you know, to make them victims because you're not really hurting a person, you're just hurting a homo.

earlier in your testimony that gay bars in particular seemed to have been singled out for special attention for some groups and others. I know recently there's been some legal attention to stalker laws. Is it not possible that some relief from this kind of activity might be available though some of the existing laws like stalker laws that would enable law enforcement

officials to perhaps pay a bit more attention to issues and incidents that happen to denter around gay bars?

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MR. DITTMER: I'm not very familiar with how the stalker laws are written, so I'm really not sure about that. I know that when we start getting reports at our office about this particular parking lot seems to be targetted, they've been a lot of assaults there in the last month, when we go to the police, we do get, for a couple of weeks, more cruisers going by and a little bit more police presence in the area. And then when the assaults stop happening, the police coverage goes away then, too. So, it's something that we have to keep after the police and they don't always like us being after them about things like that. So, I really couldn't say specifically about the stalking. We, our organization tries to take advantage of every law that can work in our favor, so that, you know, if it does look like the stalking laws will do it, we're certainly going to take advantage of it.

CHAIRMAN BATTLE: Any other questions? Yes, Ms. Lackland?

MS. LACKLAND: You had said earlier that you said that nine or ten percent of the crimes were reported to the police or incidents were reported to the police. Do you have any information on how many in that category are successfully prosecuted or any penalty was placed upon the perpetrators?

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MR. DITTMER: I don't have actual numbers on that As I was going through the reports of the last four years in our office preparing the pages that I had turned in to you, I was discovering again and again and again while notations as the end of them with suspects not apprehended. In a couple of cases that I know where suspects were apprehended and brought to trial, I went to a couple of the trails and in those cases the person was found not guilty. Columbus has an ethnic intimidation ordinance that was established that went into effect in January, 1989. There have been two gay cases that have been tried under that case in Columbus. The ordinance includes sexual orientation. In one of the cases -in both of those cases one involved a woman who was maced and tear gassed at a gay pride march. The other was a male couple whose house had been

repeatedly vandalized, faced verbal harassment, windows broken, car tires slashed and stuff. In both of those cases, the jurys in both cases decided that the assailant was innocent. And since 1987, there haven't been any gay related ethnic intimidation cases brought to court because people just don't feel that they're going to be heard.

CHAIRMAN BATTLE: Thank you very much, gentleman.

BETSY PRESSLER

I'm Betsy Pressler. I'm a lesbian
living in the City of Cincinnati. I'm the past
president of Stonewall Cincinnati and I'm currently a
members of the Board of Directors of the National Gay
and Lesbian Policy Institute based in Washington,
D.C..

I'm coming here today not just to tell my story, but to speak for many victims of anti gay and lesbian hate crimes who are afraid that coming forward will place them in further danger. Not that long ago I was trapped in a telephone booth with teens pounding on the outside of the glss and they wanted to know whether or not I was a lesbian. For

the first time I did something that I promised myself I would never do, and that is, I lied about my sexual orientation. And since that time I thought a lot about what would have happened had I chosen to tell the truth and the only thing that I think that I can be sure I would be telling you a different story today other than telling you that they left me alone and walked away.

I work in a corporation that offers EEO protection on the basis of sexual orientation and I feel that that policy offers me a certain degree of comfort in being open about my sexual orientation. In my workplace, with my co workers and with my friends and although my company has made a public stand against discrimination against all people, I still receive hate mail and other propaganda in my mailbox, and on my desk at work. I receive a lot of magazines that cite a lot of dubious statistics about how disease and alleged social ills are spread by homosexuals. I receive prayers written by my co-workers who urge me to turn away from my life of sin and I received numerous brochures offering to cure me if I would turn my life over to God and I

1 received similar mailings at home and also telephone 2 calls to my home and I supposed this is part of the penalty for telling the truth about who I am at work 3 and with my co workers. Perhaps what is scariest to 5 me are those people who are motivated to hate others 6 all in the name of good. And their anti gay rhetoric 7 dehumanizes me and dehumanizes others and it opens the door for this eventual moral responsibility to 9 act upon their prejudice. There are many anti choice 10 Operation Rescue is just one of them who 11 have made their trademark by engaging in these type of tactics. There are not just content to target the 12 13 abortion clinic, but they've moved their tactics to 14 the residential block where their pickets disrupt and 15 deface the homes of physicians and pro choice 16 activists and employees of the clinics who provide 17 reproductive counseling services. The slaying of Dr. 18 David Gunn, in my opinion, is for example, is the 19 work of God gone awry. His murderer was even praised 20 for firing the warning shot in America's holy war. 21 And this is exactly how I shudder to realize the 22 residential picket program is moving in to include

the homes of gay and lesbian and activists in our

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community. I believe that there's a certain empowerment that comes to those who commit that crime, especially when the victim is silent and scared to come forward. Often the perpetrator is applauded and further encouraged to strike again as their crime solely escalates from hate mail to phone calls to physical violence, and left alone and left unchecked, it can only grow.

I think that we're in historic times for lesbian and gay men in America. Never before have our issues been so prominent and so much on the mind and lips of every American and I think that this is the greatest opportunity that we're going to have for education that we've ever seen. And it's our chance to tell the truth about who we are and to deispell the rumors and stereotypes that can finally be our honest and human selves. But, again, I think that we will all pay a price for that truth as our visibility increases. I think some will — the acts of hate against us, I think that we have seen an Oregon, Colorado and other states and communities where anti gay members have been on the ballot as the rhetoric of the people promoting those ballots

increase so do the acts of violence and hate crimes against members of the gay and lesbian community.

And I think as we face the possibility of having that on the ballot in Cincinnati and statewide in Ohio, we need to be very aware that that statistic will prbably hold true for us here.

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I just want to address two things that I heard earlier; one of them regarding homosexuality being a choice and I believe that it's not a choice. I believe that a person's behavior is a choice. I believe that people are born with a certain sexual orientation and whether or not they act on that is their choice. Many people who do not come to terms with their sexual orientation until later in life often live life as heterosexuals, are married, have children, and don't discover or disclose to themselves until much later in their lives that they are gay and lesbian. And so I think that although the person is born with a certain sexual orientation, whether or not they act on that is something that may be a variable throughout their life. And I know that there has been a story and stuff from the National Institute of Health about an alleged gay gene,

something that's been identified as possibly contributing to homosexuality and although we welcome research into sexual orientation and the discovery of what possibly cold be some of the determining factors, I would totally reject the notion that homosexuality is in many ways to be classified as handicap. I do not believe that there's anything wrong with it and I certainly don't want to be cured in any way. Thank you.

CHAIRMAN BATTLE: Ms. Pressler. Comments, questions from the committee members? Yes?

MARK DEVER

Mark Dever. I'm operations manager for Stonewall Cincinnati. There's certainly advantages to going first and there's certainly advantages to going last. Everybody has managed to touch on some part of my speech in the past hour, so I'm going to be closing up, I guess, a little bit and highlighting a few points for you.

I have worked for Stonewall since

October of 1991 as the anti violence project

coordinator for Stonewall and in the wake of arrests

and beating of Steven Obanion by the Cincinnati

Police Department and officials of the Hamilton County Justice Center. In the early morning hours of September 4th, 1991, Mr. Obanion was stopped by Cincinnati police officers for jay walking after leaving a downtown gay bar. A simple act of crossing Walnut Street by a gay man soon brought national attention to Cincinnati. Mr. Obanion was topped for a minor violation, traffic violation and in the process of being cited, bade a flippant comment to the police. He was then thrown to the pavemen and charged with resisting arrest. He was taken to the Hamilton County Justice Center with minor injuries. While in custody Mr. Obanion, who is HIV positive, was taken to the infirmary for examination. After declining treatment, he was physically restrained, held down by the neck. He began choking and vomitted. He was then forcibly restrained and received several blows to the face and head requiring even further medical attention. Because Mr. Obanion has AIDS, a condition he brought to the attention of the Justice Center officials, he was charged with three counts of attempted murder and felonious assault of an officer. The officer came into contact

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with his bodily fluids. Mr. Obanion was denied access to his prescribed AIDS medication, AZT, for the entire three days of his incarceration, thus jeopardizing his health. Throughout his ordeal he was verbally abused, intimidated and humiliated by Hamilton County Justice Center because of his sexual orientation. Sheriff Simon Leeze who completely exhonerated the justice center personnel within 48 hours of the incident, basically condones the violent assault on a uniformed, injured person. He used this opportunity to further his dissemination of misinformation about the HIV virus and it's transmission by charging a period with AIDS with attempted murder because he vomitted. Mr. Obanion was ultimately found innocent of the attempted murder charges, but the affect it had upon the gay and lesbian community within Cincinnati is still being felt today. A clear and resounding message was sent out to gay men and lesbians that they could easily become victims of violence by the very people who are charged with protecting us. I wish I could point to this as a solitary and isolated incident. But, unfortunately, time and again the gay and lesbian

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community has seen it's elected officials, those we as gay and lesbian taxpayers support to represent the entire community, lay the groundwork for violence against us. Perhaps the most outlandish was Hamilton County Coroner Dr. Frank Cleveland's public assertions that every HIV positive person be herded in their hospital as a detention camp. Although many of us find this comical, it sends a message to those who trust and respect Dr. Cleveland. He told them that it's acceptable to hate a segment of our community and as you know, hate can only breed on thing, and that is violence.

Living with the threat of violence has become a part of who and what we are as gay men and lesbians. It's as real and tangible to us as the table that you're sitting at. It's always in sight and always a consideration in every tactivity we undertake. Will the neighbors start throwing rocks through my window because they saw me kiss my lover on my way to work this morning? Will I be safe walking downtown because my picture was in the paper and as an openly gay veteran? Will the officer who pulls me over for speeding ultimately put me in the

hospital because he hates queers? These are not philosophical questions that we ponder while sipping cocktails at a party. These are things that we live with every single day of our lives.

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I find it particularly ironic that non gay and non lesbian people feel somehow isolated from these instances of violence. And I believe Shirley mentioned earlier I know a Cincinnati man who was fighting a rare form of cancer and his eyes were black and he was in intensive chemotherapy, and because of his chemotherapy, it made it very hard for him to rest, so he took walks to help him sleep. One night he happened upon a gang of teenagers who upon seeing his condition, diagnosed he had AIDS and therefore must be gay, kicked, hit and punched him into unconsciousness. Bob survived the attack, but he learned firsthand what I have understood for most of my life, being gay can mean being dead. You have within your power to educate the larger public about who and what, where. I would have abandoned the lesbian and gay movement years ago if I didn't honestly and ernestly believe. I believe that when presented with the facts, Americans will side with

what's right and what is just. The message has to be heard by our elected officials, our last enforcement personnel, our parents, our friends, and our government, please let them know that we're being killed out here and we need to make it stop. Thank you.

CHAIRMAN BATTLE: Thank you, Mr. Dever.

Quetions? Mr. Oya?

MR. OYA: Actually this would be to anyone whose testified. What I would summarize from your testimony is hate crimes against gays and lesbians is a problem. What are your recommendations for dealing with this? I've heard sort of the general education mandate, but what else can be done to address this?

MR. DEVER: One of the things is a standardized reporting system. Yes, we're covered under the Hate Crime Act of 1990, but there isn't anything that is requiring people who weren't taking the statistics prior to 1990 to start taking them now. We don't know how pervasive the problem is and we don't have a standard reporting system for making it happen. I think a couple of people, too, particularly in sexual orientation cuts across all

other minorities. There are African-American gays and lesbians. There are Asian, Latino gays and lesbians. So, we need a standardized reporting of how pervasive the problem actually is.

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MR. DETTMER: One thing that I would recommend also would be passage of legislation that would provide the civil rights protection for gay men and lesbians and bi-sexual so that when we do go to report our crime, we don't have to fear loss of our jobs, loss of our homes, loss of our standing in the community because of who we are and the fact that we did go public in reporting these crimes that keeps a lot of people very closeted in terms of being victims of crimes.

CHAIRMAN BATTLE: Ms. Frazier?

MS. CURTIS-FRAZIER: I was just going to ask one question, Ms. Lesser, you shared the survey on hate crimes survey that you all are doing. Did you tell us what it is you're going to do with this information once you get it?

MS. LESSER: We'll be doing a number of things with that information. As a human rights organization, we're looking to provie services to our community, and depending on the results of that survey, it may take the form of support groups, if the problem is violent street crime, then perhaps we can use models of I think Todd used the word posse of perhaps having groups go out patroling the street.

Other cities have done whistle blowing campaigns. So, based on the results of that survey, we'll be providing services to our own community.

Additionally, we hope though that survey to try and require Cincinnati Police to take statistics and to work on getting that as part of a requirement again and to show how pervasive the problem is and make recommendations as far as standardized reporting, as Mark alluded to.

MS. CURTIS-FRAZIER: Thank you.

MR. DEVER: I think along those same lines is the education angle again, educating people that whenever we go to an ofifcial government agency or they want to see numbers and we can give them anecdotal information forever, they need to see numbers.

CHAIRMAN BATTLE: Okay. Other questions?

Thank you again, all of the representatives from both

Stonewall Cincinnati and Stonewall Columbus. You've certainly given us much more insight than any of us had individually or collectively, and I'm sure the testimony will be a part of the record certainly, and will enter into our findings and recommendation for these four days of hearing in Cincinnati and two next week in Cleveland. I only hope that the representatives of northern Ohio, the Stonewall organization will be as forthcoming as you have been here in southern Ohio. Thank you very much.

Let me suggest that we take a short break for our Committee members and when we return we'll resume hearing our testimony.

(A brief recess was taken.)

CHAIRMAN BATTLE: Good morning, Mr. Gresham.

MR. GRESHAM: Good morning, how are you?

CHAIRMAN BATTLE: Welcome again and would

you move the microphone over a little closer to you

so we'll be able to hear you clearly?

SAMUEL GRESHAM, JR.

Ladies and gentlemen of the Ohio

Advisory Committee to the United States Commission on

Civil Rights, my name is Samuel Gresham, Jr. I'm

President and Chief Executive Officer of the Columbus
Urban League located at 700 Briden Road, Columbus,
Ohio. I'm also a 20 year resident of the State of
Ohio. I'm so honored to speak before this advisory
committee on this day.

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Racially motivated violence has been a long and indigenous part of the history of this country. There's been a great deal of speculation about the reason for it's increase and racial violence. There are three major factors that I'd like for this group to consider; economic inequality, poor economic conditions and health of this country continued racist attitudes and increase in racial hatred and hate organized groups activity. The three or four aforementioned reasons created a base for some sort of understanding. However, the database that's needed to examine the issue is lacing. At present theres no conference of national statistics compiled on the incidents of racially motivated violence and there's no legislative mandate requiring law enforcement agencies to maintain records on the phenomenon. Not surprising, many such incidents go unreported. Additionally, the lack of a uniform

definition of what comprises racially motivated crime leads police to make the subjective determination, a great source of recording error. Morover, the speculation on the imposition of racially motivated violence concentrates solely on the individual level of prejudice and attitude, often ignoring the broader social economic content. And I believe this is a major error that results in our true lack of understanding of this phenomenon.

Available data leads, no doubt, that racially motivated violence is a growing phenonemon here in Ohio. As reported by the Anti Defamation League, over the past three years, incidents of ethnic intimidation have nearly doubled, anti semitic incidents in Ohio have rose by 33 percent in 1991 over 1990. Moreover, as i most reports in Ohio, African-Americans continue to be the primary targets. Asian-Americans, Arab-Americans have also become targets. Asian-Americans, Arab-Americans have also become targets because of this perceived relationship to their mother country at given times iun the economic difficulty of America.

During the last five years, Ohio

experienced the following: on 12-29-92, in north side Ohio, two white youths erected and attempted to 2 burn a cross on a vacant lot, north side Ohio, a suburb of Cincinnati. The teens who were shouting 5 racial epithets, were chased away from the scene by 6 area blacks. In 1-2-93, Murray, Ohio, a man was 7 arrested in Murray, Ohio and accused of aggravated 8 menacing after he allegedly burned a cross in the 9 front yard of a black woman's home. 1-15-93, Wilburforce, Ohio, a plot to blow up the Natinoal 11 African American Museum and Cultural Center was 12 thwarted by undercover government agents who learned of the plot several days before it was to be 14 executed. It was scheduled to coincide with the 15 birthday of Dr. Martin Luther King. 1-23-93, Cincinnati, Ohio, a black woman was harassed by 17 having her tires slashed, car window broken, having 18 eggs thrown at her home and having dead animals left in her vehicle. 1-29-93, Oxford, Ohio, a black 19 20 student at Miami University of Ohio was running for a 21 student position of vice president of minority 22 affairs found one of his campaign flyers outside of 23 his dorm room in a puddle of urine. Earlier he found

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racial slurs scrawled on his dorm room door. 5-2-93, Dayton, Ohio, a black woman was watching a basketball game Sunday afternoon in a black owned bar in a white neighborhood was shot in the head by one of several bullets that was shot through the window by a passing car. 1-9-88, Columbus, Ohio, four young white men were indicted on a total of 49 counts of ethnic intimidation. These men were accused of menacing black teenagers outside of a movie theater. Two of these facing charges were sons of Columbus police officers. They were accused of hitting a 15 year old black youth with an aluminum baseball bat. The black youth suffered a fractured skull and a loss of sight and hearing. Finally, in 1988, the State of Ohio was fund to have suspended more black students from public school than any other state in the union by a national report issued by the Department of Education. You will probably ask yourself why did I include this in this report? This information, coupled with the fact that African-Americans comprise 50 percent or more of the prisonpopulation, that they are only ten percent of the state population, and the fact that 80 percent or more of the youths

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institutionalized at the Ohio Department of Youth Services for drug offenses are black is devastating.

portion of the social economic context in which hate crimes exist and evolve in the State of Ohio.

Studies on racial attitudes and racial relations have looked at the issue at two levels; the micro level, which is attitude of individuals developed toward thers of different race and ethnicity; and the second, the macro level, going beyond individual levels to identify structural, systematic features of a society that sets the stage for the perpetuation of racists views. This is the area that I feel we lack the proper emphasis or interest because it's difficult to measure. Moreover, the state that allow behavior to deelop is very important and we must continue to work on it.

The messages that people receive about a particular group from leadership and in the general public easily manifests itself in the behavior. And this is where we need to emphasize behavior, not attitude. I don't care what people thing, it's how they manifest their attitude, that's what's

important. One can carry an attitude, but if the attitude is not allowed to manifest itself in behavior, hate crimes stop or they're mitigated from happening.

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Given this as the backdrop, these are my following recommendations: One, that leadership in Ohio and America must send a message that hate crimes will not be tolerated. The governor, the state assembly, mayors of cities, city council and business leaders must send a message that we will not tolerate hate crimes in our community. And let me elaborate on that. In American society we are a conforming entity. We follow the leader. If leadership is saying like they are saying, the economy is the major issue, like they are saying in large part that women issues are important, if leadership is talking about it, if leadership is re-enforcing it in all aspects of our business and our conduct in schools and churches, in business centers, then it becomes a part of the norm. If leadership is not talking about it, then people are left to make their own determination. I believe that's extremely important. 2. There must be a

national uniform definition of hate crimes. There's no national uniform definition. The State of Ohio has one definition, the State of California has another definition on what it means. So, when I look at a report from the City of Columbus, which I retrieved before I came here, and you know what I saw in that report, that the largest group that were professing hate crimes were African-Americans against white people. Now, my first look at that report said there's a problem with that reporting system, you know, because I know that's not true. I get too many reports coming in my office. But, the police reorts said that the group doing the most hate crimes in the City of Columbus are African Americans, and I know there's a problem with that. I know it's a point of interpretation of the police officer on the beat, what type of crime is this? I think we need to do something about that. And we need a comprehensive system for reporting detailed information about each hate crime. We don't get the comprehensive information that we need; was this hate crime manifested by ethnic, racial or was it a personal thing? It had nothing to do with the ethnicity or

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the color of the individual. We need to get more detailed information on that. 3. That the broader socioeconomic context of hate crimes must be researched in greater detail.

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I talked earlier about messages. think messages in the environment in which people operate from the standpoint of legitimacy in one's behavior we overlook. Let's take for an example, I'm from Greenwood, Mississippi and 40 years ago the message that was sent by the county commissioner and the sheriff in LeFlore County, Mississippi is that it was acceptable to kill black folks. 40 years later there's a black sheriff and majority of the county commissioners are African-American and there are a different set of messages that are going out altogether. That's important, that's very important. We continue to overlook that the broader social context in which hate and a hate situation eventually evolves. 4. Law enforcement agencies must be informed and instructed by national, state and local laws to treat hate crimes with as much emphasis as murder and any other crimes. States should be mandated to report these crimes rather than be

allowed to do so on a voluntary basis. We have laws, but they are very loosely enforced. They're not a priority to people. You know if I got three murders, one rape, you know what falls at the bottom of the pile in getting any involvement? You know what division you don't want to be in, the violent crimes unit. You don't want to be in that because you want to be on vice, you want to be on bunco, you want to be on something else, SWAT. It's a throw away and we need to change emphasis on that from a legal standpoint.

we need to educate the community in open dialogue about the problem. As long as we continue to deny that the problem exists, this problem is not going to go away. Multicultural awareness and educational workshops should be held periodically. Community residents and others should push schools to develop multicultural curriculums. 6. State and local, national governments must develop and implemnt systematic long and short range methods to bring about structural changes that will reduce in equality and social economic conditions. For me, besides the context of the law, that's very

important. But, it's much more complicating and 1 probably beyond the jurisdiction of this body, but I 3 think the recommendation needs to be made, it's quite simple, the economic situations which 4 5 African-Americans find themselves in, America is dictated by and large by racist behavior and discriminatory practices which allows us to end up at 7 the end of the stick with poor housing, with poor 8 9 education. All this feeds into what I call the 10 broader social context of racism. There are messages 11 that are being sent. Let me give you one of the 12 messages that I think is very detrimental, and people 13 would fight me about that, athletics. I think it's a 14 detrimental message. For the gentlemen and ladies 15 on the Board, on this Commission, how many white 16 cornerbacks are there in the NFL, starting 17 cornerbacks? How many starting white cornerbacks on 18 the NFL? So you don't ramble your brain, there are 19 none. Are there any international white young men 20 who run in the 110 yard dash? No -- who are of some 21 prominence? Now, that's not to say these young men 22 cannot play these positions and not that they can't

train themselves to run in the 110 yard dash. Its

that we have sent the message and that we have accepted it so much that we made those black positions. Now when you do that, you accept everything else that goes with racism when you do that. And we as African-Americans forget that because we really playing into the trap, we're playing into the trap of stereotypes. There's no starting cornerbacks in the NFL who is other than African-American. Why? Because it's a highly vunerable position, they don't stay long, and it's a high mortality rate. What does that say? What type of meassage does that send off to our kids? I think that broader context we realy don't understand, we don't make people sensitive about it.

I have one other recommendation, actually two other. One, that the office of Civil Rights develop an office on hate crimes and that the Civil Rights Office begin to monitor and file an annual report on hate crimes and do indept analysis at the office of Civil Rights. I don't want the Attorney General's office to do it or HSS. I think it should come from a group of people who are interested in the subject matter and will require the

proper resources to get it done. Not saying those other people won't get it done, but I have the belief that the Civil Rights Commission will do that much better. And I think that office needs to be established and on an annual basis it does research to deal with hate crimes covering across all the latitudes.

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In summary, racism is distastful. definition, racism means social action or government policy based upon racial, ethnic or religious differences. At a societal level, it is a self fulfilling prophecy that creates a political, economic, social structure which denies equal access and opportunities to out prove members. Results are socially accepted practice where legal or quasi legal forms of segregation or discrimination causes people to react in a negative way or in a positive overtone, depending on their point of view on the subject. In a social gathering people are polite about the subject for we now know and understand it exists. We feel powerless in addressing it, but why? We know how to resolve racism. The question is do we have the will? Floyd Murdaugh in his monumental survey on Race Relations, An American Dilemma predicts a slow improvement in the educational, political and social status of African-Americans. A worsening of economic situation arising, self confidence and assertiveness among African-Americans, and an impending breakdown among whites on formally accepted beliefs and attitudes of white race domination. Murdaugh correctly anticipated increased African-American solidarity and dissention over racial practices among whites and the national movement towards legalitarian reform. However, Murdaugh did not correctly forecast the strong resistance to full equality for African-Americans that will remain after the old system of legalizing segregation had been eliminated.

A quarter of a century later, urban uprising of the 60s prompted another major report, a report of the National Advisory Commission on Civil Disorder, the Kerner Report in 1960 also emphasizing the American dilemma of a nation continuing to move towards two societies; one black, one white; separate, but unequal. The Kerner Report emphasized how the legacy of past discrimination in the forms of segregation and poverty had created a black community

whose environment was destructive to many of its inhabitants, to a community largely contained by white institutions and condoned by white society.

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Two decades after the landmark report in the African maks of the upheaval in Los Angeles, we now try to find that desperate, but important changes need to be made. There's a striking resemblance between the descriptions of 1968 and the position of African-Americans today. Black status continues to be derived from the persisting basic condition not yet removed by either private initiatives or national action. And have been taken much less by those repeatedly proposed, but not fully undertaken. Most recently L.A. follows a typical pattern. There's a long overdue sole-searching along with an attempt at political manipulation on a deadly serious issue. On both sides, black and white at each of the incidents, there's a hardening of positions. I would like to describe it as a dance between hope and betrayal. When these incidents occur, there is a sadness and a hope in the African-American community. Hope that leadership will move to solve the problems, and sadness because

of the destruction and the death that happens to the African-American community. From the perspective of the African-American in recent history, the dance of hope and betrayal symbolizes the hardening outlook about the potential resolution of the situation.

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Conversely, in the white community there's generally empathetic reaction, followed by sole-searching, questioning of each other, group discussion in schools, in churches. This is generally followed by a viceral reaction symbolized by the call for law and order. The statement is always made, rioting is not the way to atone or express one's dislike. This issue is bantered back and forth with emotionalism. Then the cycle starts all over again. Then the rioters must be punished because they destroyed property. Second, the Court and the police reaction, and then there's the general community backlash and the denegration of the African-American rioters in the medial. The subject becomes a political issue. The lines are drawn. white community becomes more hardened. The result is the issue is not addressed in proportion to the seriousness, and in reality, the opportunity is lost.

1 Months after Los Angeles the astonishing disappearance of the event from the 3 public dialogue is a testimony to just how painful and distressing it is to engage in a serious discussion about ending the racial problems of 6 America. Tormented public discussion of race stresses the best of who we are and what we are as a 7 8 people because if we fail to confront the complexity 9 of the issues in a candid and critical manner. Thank 10 you. 11 I will entertain any questions you may 12 have. 13 CHAIRMAN BATTLE: Thank you, Mr. Gresham. 14 Questions from the Committe? 15 MR. GRESHAM: By the way, I have copies of 16 my presentation for each one of the Commissioners. 17 Thank you. Ms. Frazier? 18 MS. CURTIS-FRAZIER: The Committee is aware 19 that in October the Klu Klux Klan has applied for 20 application to assemble. Can you tell us a little bit 21 more about that and what kind of plans you are aware 22 of that is going on in Columbus to deal with that?

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MR. GRESHAM: I'm a member of the Human

Relations Commission in the City of Columbus and we 1 have appointed a committee chaired by member Reverend 2 Clark, First Church of God. Members include Alan 3 Katchen, myself, Ms. Nichols from the King Center. I 4 5 can't think of all the other members, but we are planning a counter rally which we are looking for a 6 name for a day of Hope, a day of freedom, and 7 especially freedom which we are going to conduct a 8 9 counter rally probably at Vince Memoral at the Ohio 10 Center. We are planning to counter their efforts. We are making the special appeal in this case to 11 12 people around the state and to particularly young 13 people around the state. We remember what happened 14 last time the Klan visited our capitol city and we are trying to fill the void that we know that will 15 16 happen if someone doesn't take any action. So, we're appealing to young people to come to our event. 17 18 We're trying to structure our event so it appeals to 19 young people to let them take the energies that they have and use them in a constructive way to deal with 20 21 the issue of racism and hate groups. That's all I 22 know right now. We're trying to galvanize the white 23 and black community as well as what we call a public

statement about positive human relations in the City of Columbus. 2

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MS. CURTIS-FRAZIER: Thank you.

CHAIRMAN BATTLE: Other questions? Mr. Oya?

MR. OYA: You mentioned the need to have uniform definition of hate crimes and also for reporting and for law enforcement officials to be trained on that. We've heard testimony previously from the law enforcement community or two representatives that reporting is honerous as it is just in general, all the forms that they have to fill out and training is a resource issue. What can we do to help them out there because it sounds like if there's legislation, a mandate, you shall do this, it's not going to be met with open arms and smiling faces. What can be done to help the law's enforcement, community understanding the impoprtance of this and incorporate the changes that need to occur to have uniform reporting?

MR. GRESHAM: You know, you raise that point. I've had two years of experience with law enforcement community working out at the police academy to develop sensitivity program for police

officers, 24 hours. We tried to get them to do that 1 from the Governor's Commission on Socially 2 Disadvantaged Black Males to do that voluntarily. So, I've had going on three years of experience with that, and let me tell you that when we got down to 5 the end, the issue became resources, whether a new officer would have to take 24 hours, and it would be 7 8 21 hours of inservice for existing officers, and the question of overtime and how they would be paid 9 became a very serious issue. I think it's a red 10 11 herring. If there are hate crimes as a priority as 12 determined by the chief of police and the safety director in those communities, they already deal 13 with, and if they're not, they will not be dealt 14 with. Those things that are priority from the top 15 will be dealt with. I don't want to hear that if the 16 17 chief feels that domestic violence against woman is 18 an issue, they will be dealt with. So, when police 19 tell you we don't have enough resources, that's a 20 code word for we don't want to do that. And if you 21 want us to do it, then pay us something extra. 22 Let me point out to you what I pointed out to them. It costs them so much in suits each

year for Rodney King type incidents in their communities, it cost them a ton of money because they don't win all of them. If you do these things in the area of sensitivity, first of all, and if you do these things in the area of hate crimes, you reduce the possibilities of that cost to yourself.

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I also be honest with them, over the long term your cost will appreciably rise in the area of race relations. If you don't begin to form a program to deal with it, it's going to cost you more money. Whether it's the Klu Klux Klans or the Black Panthers, and that's another issue I want to tell this Commission about. I'm telling you African-America is ready for a charismatic, militant leader. A large part of African-America is going to follow him. Now, the only person on the scene right now is Louis Farakhan, but I'm telling you, paramilitary units are being developed all over this country and there will be unified efforts in the future. Now, they're responding to what they consider the onset of circumstances. They are responding to what they consider the lack of government involvement, the lack of the sensitivity

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on the part of government to their issues. They are organizing and the one thing I will tell you, they have read Mein Culp, they know the 7 Principles of Kumesaba, they know all the history of the Black Panthers. They know what not to do, which is to become a public issue of distinction. They understand the Weathermen, they understand SDS, they understand Symbalese Liberation Army. They're learning their history out there and if you thought that's going away, it hasn't gone away. And the other factor I want to tell you about it, too, is technology raises the whole spectrum. The United Nations Building did not only give ideas to international terrorist, okay? Don't be naive. It did not. It gave ideas to domestic terrorists and people who want to cause havoc within the context of America. And I wanted to put that on the table because I get it everyday, and I want to tell you this point blankly and I want to record this. They're not going to listen to me because I've -- I represent an institution that they don't believe represents them. We work on that, but I'm a part of the suits generation. They're not going to listen to

me, they're not going to listen to the NAACP and I 1 hate to say this, they're going to have their own 2 efforts, their own rules, their own ideas and their 3 own beliefs. And I'm going to tell you another 5 thing. The cycle is about to come again. What is it, 30 year cycle? It's about to come again. 7 I'm hoping that this Commission, in particular under this administration can begin to save us a lot of 8 problems in the year 2000 and beyond because I think the issue that you're working on is going to be very 10 important. Black folks are not going to turn their 11 cheek in the year 2000. Asians are not going to turn 12 their cheek in the year 2000. Latinos and brown 13 people, they are not going to turn their cheek. And 14 L.A. also pointed out another thing, if you didn't 15 know it, there were selective targeting in L.A.. 53 16 black folks died, but that was different than any 17 riots that we've ever seen before in the history of 18 this country. Now, they don't have a charismatic 19 leader, that was a spontaneous reaction. Give them a 20 charismatic leader and we're going to have a problem. 21 22 So, bunk on what the police say. They'd better do something about this because if not, it's 23

going to cost them a lot more.

CHAIRMAN BATTLE: Other questions? Yes, Ms.

Lackland?

MS. LACKLAND: Sam, I know the Human
Relations Council has just recently established in
Columbus, but what role does the police department
play on that counsel, if any?

MR. GRESHAM: None.

MS. LACKLAND: Are they represented?

MR. GRESHAM: Safety director is represented, but that in itself cause controversy because we will be reviewing complaints with that department. So, part of the community thought that would be having the fox in with the hens. The mayor appointed him ex-officio at the last part, but there's a great deal of liaison with them, and I suspect in the City of Columbus. For those who don't know, the City of Columbus did not have a comprehensive affirmative action plan in government whatsoever. One of my missions on the Human Rights Commission, Human Relations Commission is to put such in place. So, I think we're going to have a lot of interaction with the Columbus Police Department. And

just to add fuel to that issue that you raised, the City of Columbus is now talking about privatizing it's refuse collection. And you know three percent of the employees in refuse collection are who, African-Americans. So, it's really set up a whole series of issues with the City of Columbus. And they do have a \$34 million projected deficit for the year, so the City of Columbus is going to be facing a whole series of problems; police being one of many. The fire department, too. If you don't know, it was reported not recently of a practice of people buying people out. Had you heard of that practice? For the rest of the Commission members, if you were on a list to be promoted and say you were number two and I was number -- say you were number one and I was number two. I could go down to the bank, make a withdrawal and buy you out. That means you withdraw from being number one on the list and then I automatically move We didn't even -- the black folks didn't even up. know such a practice existed, but people were buying people out on the list. I think that's a serious problem. City attorney says that it's legal, but given the seniority that exists and given previous

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opression, black folks are where on the list? We'd have to spend millions of dollars to buy people out in order to get promotions. So, I think what you're saying the service director of the City of Columbus are going to be facing a lot of issues and the police department is not yet at a point where it should be.

MS. LACKLAND: I guess one of the things
that concerned me the last couple of days we've heard
a lot of testimony about the critical role that the
police department on the local and state level should
be playing and in dealing with hate crimes and yet
you heard such contrary information about the role
they're playing and, in fact, I keep thinking about
the Lutesville incident where security guards are
openly members of the Aryian Brothers and other hate
groups and I don't know, it seems to be a thread.

MR. GRESHAM: You know something, we have amnesia, historic amnesia. I did a t.v. show proram not too long ago and I said to people, we have historical amnesia is we don't learn and remember the painful things that went before us. We don't, historically, African Americans did not start enjoying the vestiges of freedom in America until

1964 and in real cases, it took until 1974 to actualize what the 1964 Civil Rights Bill, public accommodation and all that did. If you do the math on that, from '64 to now, that's less than 30 years. So, what we're asking people to do is make between 1619 and 1964 is 385 years, we're asking them to forget 385 years in 30 years, and the attitude, behaviors, information systems. It's not going to happen all of a sudden. We are at a point where in America everything says we should be equal, bunk. It's only been 30 years and in some cases it's only been 20 years. How in the heck can we be equal? How do we get rid of all these institutionalized practices, attitudes and behaviors all of a sudden? Now we're supposed to come up to the starting line and run a race fairly? Bunk. Can't be done, too many landmines in the track, too many behaviors, too many attitudes. Simply cannot be done. Police department, Columbus police department. We didn't start to get on the police department until 1979, am I correct? Not until then. That's less than 15 years. So, there's not a lot of history therein which people are involved with. We assume that police

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officers. They have their own biases, they have their own weaknesses in the police department? My view is that a police officer cannot be on the police department unless he or she holds a bachelor's degree in sociology. That would be my rule. Now, we get a different police department then, wouldn't we? How -- what you do is you see the movies on homicide, that's the last thing that people do on the police department. The primary thing that they do is domestic runs. So, why are you accepting somebody who you spend more time on shooting guns and finger printing and you spend the least amount of time on the thing that they do the most of which is domestic runs, breaking up a family fight, breaking up wife and husband fights. They spend the least amount of time on that. Why? Because it doesn't appeal to those people in high school. The position would not apeal to certain people unless it had all those caveots; the gun, the power, the intrigue. But, if I say you must have a bachelor's degree in sociology, I'd get an entirely different type of person, different type of police force. I think that's one of the problem we are battling today is what is the

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purpose of police for? The police force is to maintain order, not to kill people. How you maintain order in England is entirely different than in the United States. As you know, in England they don't even have guns. Why can they get away with it for all these years and we can't? Well, we have too many I don't want to get into that debate, but guns. fundamentally, what I'm saying is police departments still have their racist attitude and behavior and we still, if you assume that they aren't, you're crazy. And what we still need to be doing is working on changing them. Remember in Columbus it's only been since 1979 and how did that happen? Because African-Americans sued them and they're still fighting them on that. So, police departments are the last bastion of hope in reality on hate crimes because a lot of their people are sympathetic to the hate crime perpetrators. I don't want to say make it a sweeping generalization about police officers, but I think my anecdotal information and my actual facts can support it. It's not pulled out of the air, okay, because of the personalities on the police department and there are black police officers who



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are just as racist as white people and they're on the police department, too, all right? As my friend Patrick Bucannon said the other night, I watched Crossfire and as he talked to someone about the police issue, he said they are the last line and I also ask the last line for who, okay? And that's how people see them as the last line between the venom and the ignorance and the death out there, and my nice, safe neighborhood. Interesting view.

Question that I have, Mr. Gresham, and it concerns the role of not only the Columbus Urban League, but a community based organization in general that whose focus is on helping the community and people you mentioned in your recommendation that you saw the U.S. Commission having a role in perhaps dedicating a certain group to hate crimes. What do you feel the role of a community-based organization such as the Urban League and othes has and could come to in this same issue?

MR. GRESHAM: I think two things I want to point out. The main line civil rights organization in America are going through a change. They're going

through a transition now. I've been in the Urban League for seven years. There are 113 affiliates, the quarter century club which is the group of men and women who have been in there for 25 years or more is now down to seven people. The organization is changing. Fundamentally what that answer is there's going to be a shake out period in the NAACP as it's going thoru with Ben Chavis there now, they're going through the shake out shortly. They'll probably be a transition in the National Urban League and then they'll be a shake out. But what I think will come out of it is much more professional individuals leading volunteer organizations and non profit organizations. I think what you will see is the evolution of accepting responsibility for identifying these types of crimes within the context of our community more readily. I was embarassed to ask my director for the central leadership when I was preparing my letter to call ADL to give me some information and I said, Goddamn it, that's it, I'm not calling ADL any more. We're going to find a way to report, to retrieve this information ourselves. Historically ADL has done a good job, but ADL in

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itself is going to attract a certain type of people. A lot of black folks aren't going to go to ADL. A lot of black folks aren't going to come from Urban League and NAACP. In reality, we as an agency haven't said we want to hear that. We haven't said come bring us information, we're compiling this data. Most of those organizations, particularly Urban League, has moved away from race relations and has moved more into job training. You're going to see the Urban League move back to race relations more so because I think it's the centerpiece of the year 2000. John Jacobs was at the national convention was saying don't get mad, get organized, don't get mad, get organized. And I think you're going to see that as a buzz word. We are organized. We are spending a lot of time organizing. What used to be our forte in our community has become our weakness. We have become what I call Hollywood civil rights leaders. We do everything by fax machine and cellular telephone and we fly in to Little Rock for a demonstration, then we fly down to Jackson, Mississippi for another demonstration. That's not how it's done. You've got to rub elbows with people.

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dirty. You've got to get out of that. I think you're going to see a heck of a lot more of that. Hollywood is gone. I think you're going to see a new brand of leader in these institutions. In a short way of answering your question, we have to take more responsibility for the subject ourselves. We have to educate our people to the vestiges of racism. Black kids don't know enough. There are black adults that sometimes don't even know when they're being discriminated against. They really don't. They just accept what people are doing to them. I give you an example. We were with some young people and we were in a restaurant and we said we should get certain types of service, and the person who said, that's young, no, don't ask for that. Why can't you, you're paying for it? And that upset us that this person didn't insist on that. We've got a lot of work to do. We assume things were passed on to our kids and through our institutions, but they haven't. The Urban League and NAACP has a lot of work to do because there's a large part of the community has no relationship to it whatsoever because they don't

think they deal with this issue and race is their issue. If you want to get a good conversation started in a beauty shop and barber shop and start talking about race in the black community, everybody wants to talk about ti because everybody has a story. So, in essence, we're going to have to change our position or we're not going to continue to enjoy the support from the black community.

One more thing, I'll predict the

National Urban League will lead demonstrations in the

1990s. If you didn't know it, the National Urban

League has never organized a demonstration against

anything. It has been CORE and it has been the NAACP

in the '90s and next year the Urban League will be

organizing demonstrations. You will see a different

type of organization.

CHAIRMAN BATTLE: I do remember from the Urban League conference recently that John Jacobs mentioned that the Urban League would be a major player in the August 29th re-enactment on the March on Washington. So, I guess your prediction is going to come true very quickly. But, you were speaking, I think, of cities across the country where the Urban

League will be the player in pulling that type of thing off.

Are there other questions for Mr.

Gresham? Thank you very much. We appreciate your testimony.

(A brief recess was taken.)

CHAIRMAN BATTLE: We have moved into the area of public comment. I'd like to invite Mr. Oya, a member of our committee, to address the issue of hate crimes against the Asian Americans in the Cincinnati area.

KENNETH D. OYA

I have nothing formal prepared to just to say I was in contact with various people within the Cincinnati area asking them specifically about crimes of violence against Asians in this context of hate crimes and I got pretty much a negative response saying that we've been fortunate. There's been no overt actions of violence against the Asian American community. There are comments that yes, name calling, slurs, things like that, but nothing I would classify in the hate crimes area. It could be a combination of things. One, as you're probably aware, the

1 population of Asian Americans in the State of Ohio is small in this community. We've got Hamilton County, one percent or less of population is Asian American; so small numbers themselves. And the other is the Asian community, I believe, is not well-organized in 5 information passing among the different 7 organizations. Chinese American organizations, we've got Japanese American Citizens League which I'm a part of, and various organizations. So, I think one 10 of the things that the Asian Community here needs to 11 look at is more networking on order to gather this 12 type of information reporting. But, again, so far I 13 think we've been lucky in this area. CHAIRMAN BATTLE: Thank you very much. Any 14 questions for Mr. Oya? 15

We are now in that period for hearing the public and we have one member of the public in the room and that's Mr. Obie Mitchell. if he would like to add something or testify, you're certainly welcome to do that. Would you identify yourself and your affiliation?

OBIE MITCHELL

Obie Mitchell. I'm a news reporter and

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producer with WIZF radio. But let me state that the comments I'm about to make are strictly for my own observations as reporter and not those of WIZF radio or any other affiliation or organization that I'm associated with. Basically I would like to make these points. When we are talking about hate crimes, we have to tlak about from the perspective of who is reporting the hate crimes and who is acting upon the hate crimes. Here in Cincinnati the predominant people who are reporting the hate crimes are going to be the African-American. They're going to be the minority groups, however you classify them. But the people who are going to be acting on the hate crimes and, of course, again, the hate crimes aren't going to be those people. It's going to be predominantly white male oriented people. The police force and I think the fact that we have to have consent decrees to put more minorities in a police force states the fact that who is going to be reporting on those crimes, those same policemen don't come from the same area where the crimes are being perpetrated. You're not going to have a white police officer from the west end, even a white police officer who is from

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Price Hill, coming from lower Price Hill, coming from upper Price Hill where a hate crime is even committed against a poor white person has an attitude is not the same. Therefore, he's going to only report an issue based on his perspective, and generally to protect his own. I think a classic example of that is the Rodney King case. The police officer is not just the 4 who directly were originally tried, but the entire 12 that were in a circle watching the incident take place. We are not from the south central L.A. area. They were from the area which the jury actually made the first decision on them. They were neighbors. Those policemen from their perspective did what their neighbors probably expected them to do, and that's not the generalization, that's just a reality. People protect their own. Police are going to protect their own. If a person perpetuated a hate crime and he's from the same community, not even the same community, but from the same economic class, the same status, he's going to get preferential treatment. A case in point, when I observed an incident in lower Price Hill, an African American was attempting to commit

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treatment of the neighborhood children who were all white, the police were white, the children were white, but the kids were from lower Price Hill. In response to the kids, they didn't just tell the kids to get away, they were very bitter with the kids, get out of here little runt. That type of attitude tells you automatically that even in dealing with just a simple domestic crime, their attitude to their own because of a socieoeconomic class, that's not the same. They do treat their own people better.

Another example I would like to state when I was a news reporter with a new record,
University of Cincinnati student newspaper, I had the chance to go on patrol with a UC Police Officer. and I observed two separate incidents. I observed two separate incidents. I observed one incident where the officer had come across an African American driving his car who's right front light were out. At first he stopped the car to tell the kid, okay, your front light is out. Maybe I can help you with it. They opened the trunk and he got the light on. But, he went through that which is mandatory, checked the

violation. He never gave the kid a ticket for a violation. Then he checked the kid's license and in calling in the license the dispatcher called back that a kid with the same name and the same license was reported having committed a crime and not showing up on a warrant. The dispatcher described the kid as 5'8", 185 pounds. The kid with the car without the light was 6'3", 235 some pounds. Now, that's a big descrepancy. But the officer went ahead and called in this other fellow officer, checked the car and made the arrest and took the kid down to Hamilton County Justice Center. I asked the officer why did you do this? He said, well, even though the sizes are different, when you're describing people, people don't know exact height and variances. I said, well, ckay, you did everything by the numbers. When we came back and finished the patrol, he then stopped a white kid who had been carrying a can of beer. He told the kid, okay, I'm not going to arrest you, I just want you to put the beer away. The kid became belligerent and said you don't know who my father was and so forth. The kid was belligerent three separate

statements and at no time did the officer follow the 1 line. I'm going to arrest you. I'm going to check 2 your license. I'm going to run down the book. 3 stuck it out with this white kid until the white kid poured the beer out. There's a different perspective. 5 Black kids with the car was driving what we call a hopity. It was an old 1972 Cadillac. Okay, the 7 8 white kid is walking with the beer, he didn't even 9 check his background or anything, he just said throw away the beer and the kid was belligerent with him 10 three times. Technically that officer by law has to 11 take that kid and say you're challenging my 12 authority, I have to take you down to the Hamilton 13 14 Justice Center for being obstinate to authority, and that didn't take place. Now, as innocent as this 15 officer may seem, that officer will tell you he's not 16 a racist. He's right, he's not a racist, he's not 17 even prejudice, but his perception of how to handle 18 two different people vary and affect how he handles 19 that because now can you imagine that same officer 20 who is innocent now has to do a report on a hate 21 crime with the same people, and you've just been told 22 by the gay, lesbian group that most perpetuators of 23

gays are middle class people between 16 and 25. Is he going to be more lenient with a kid between 16 and 25? Is he going to be more harder on a black kid that beat up Denny because he drove through a black neighborhood at the wrong time and that's what you're going to be — to have to take into account, what are the people who are going to handle these cases going to be thinking? Just to leave that on the table.

CHAIRMAN BATTLE: Thank you, Mr. Mitchell.

Any questions for Mr. Mitchell?

MR. OYA: Unrelated to your testimony, but we've heard past testimony about how the media can contribute to hate crimes. The portrayal -- do you have any statements or comments on that?

MR. MITCHELL: Well, actually I agreed with Arzell Nelson on several issues of when we talk about media and particularly advertisers. Advertisers don't care what's racist or what isn't racist. They care how do they get paid. For example, McDonald's runs a whole series of commercials on black kids rapping, you know, and that's not to say that that's all they do. They have shown one positive commercial where the black kids come into the system and gets

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promoted. But, even today I saw a commercial by Burger King where they took clips of Shaft, they took clips of Shaft to promote, you know, the selling of their food products. And there's a pattern here because you have to look back, Shaft was a movie, Superfly was a movie during the black exploitation days. Ask anybody who back them, they'll tell you they feel those movies were probably exploitive movies of that time. If that commercial is shown, what does that commercial say? Now, in 1992 are we going back to that same attitude of how we perceive blacks, the Daddy Mac, the Mac Daddies? You see what I'm saying? I think also in the media we have to look at how the news media uses words to define cases or situations that they're covering. For example, the phenomenon of the term I call black on black crime, okay. It's not a secret, blacks have committed crimes against blacks, but nobody ever says in the media, white on white crime when a Senator embezzles money from a savings and loan corporation across this nation. No one says white on white crime. Let's face it, most people who save this money are white people, and this is a white male.

But, we always say black on black crime.

The reality is crimes are committed by proximity. Black people live amongst black people. They don't go to Indian Hills to go hit somebody because nobody in Indian Hills is immediately accessible to you. Your wife, who's cussed you out feels the pressure, you take that home and you do it on your wife. It's not because you're black, it's because you're oppressed. Crime's proximity to crime. Crimes are not racial.

Another term that we often use is endangered male species. That's been very popular. Black male is endangered and obsolete. Let's look at the reality of that term. If we are endangered, I mean, do you make a law for just black males to help them survive or isn't it true that if black males are endangered, isn't the black community at danger because it takes two to perpetuate a group of people. Okay, but no one ever says endangered white males. The fact of the matter is, if we're endangered and if we're obsolete, what do you do with a people that are obsolete. Do you pay to warehouse them? Do you pay to destroy them, or eliminate them? Those terms

become indoctrinated into the overall society. If I'm perceived by the overall society, why should the society, the mainstream society hire a black male? You're endangered, you're extinct, and your obsolete. I don't need you. You see what I'm saying? Those type of terms when pronounced by the media have a mental effect which justifies hate crimes and other forms of institutionalized racism.

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CHAIRMAN BATTLE: Thank you very much, Mr. Mitchell.

MR. MITCHELL: Thank you.

CHAIRMAN BATTLE: Would you state your full name and spell your last name for us, please, for the record?

MAGED DABDOUB

My name is Maged Dabdoub. I'm the president of the Arab American Association in Cincinnati and also today I'm the spokesman for the American Arab Anti Discrimination Committee. I'm also president of the Interactive Councils on Grater Cincinnati. Today I'd like to speak to you about the harrassments of Arab Americans in Cincinnati in general, and the Arab Americans all over the United

States. And the fact is the Arab Americans, of course they came from different countries, from 22 3 arab countries. They came to this country, we were not forced to come to this country. It was our choice and we became citizens of this country. And 5 when we became citizens of this country, I thought we going to be treated the same like everybody else. 7 But the more I think about it, the more it becomes 8 9 clear that we're not treated like citizens who were born here, but like a second or third class citizen. 10 And if you go back to 1990 when the Gulf War started, 11 12 this is when we start to notice difference, not just 13 from the people, the people that we would deal with. What you said today in the paper is ignorance, but 14 from the law enforcement officers and the statements 15 they made publicly that created troubles for the 16 17 Arabs in the United States in general statements by 18 the FBI. The police officers state, for example, that 19 they are capable of arresting five thousand Arabs and 20 putting them in prison, giving the impression for the 21 average American that the Arabs are tourists. 22 Another issue you have to look at like

Trade Center in New York. You read in the paper an Arab, a Muslim, but if a Jew committed the same -- I mean, these people that didn't even commit, they are still under investigation. They haven't been prosecuted. They are still investigating. But, they already labeled them as Arab Muslims. We don't read in the paper like David Koresch in Texas, that incident, we didn't see in the paper, a Christian. And if a Jew, the same thing would say a Jew. But when it comes to Arabs and Muslims, we get labeled. Not just by the media, also by the FBI. A couple of years ago the INS, Immigration and Naturalization Service, they showed on t.v., on 60 Minutes they have plans to put eight thousand Arabs in L.A. prison in case of any terrorist activity in this country. Now, I thought the Japanese's experience was a good experience for this country, but I think it was not.

You know, for me when I came to this country, I came when I was 21. I've been in the country for the last fifteen years. The day when I came to this country, I was harassed and he was asked to go back home. And I kept telling people I came because I wanted to and nobody's forcing me. And

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it's a daily struggle for us to me. I got used to it. It doesn't bother me anymore. I don't go around and hide myself. I'm proud of who I am. I'm proud I'm an Arab American. I'm proud I'm a Muslim and I could handle myself. But the problem we're having is with our children who were born in this country, and in my case my wife, she was born in Cincinnati. She's American, but my children, during the Gulf War, my son at school, 5th grade, he was asked to go back home to his country. He came home and he told me, Dad, I was born in this country. I'm an American. Where am I supposed to go? Back in 1991 we did have the 1,000 harassments for the Arabs. The students at the university, the University of Cincinnati, a university, they were harssed, damaging cars for a couple of professors at the University of Cincinnati, and an Iraqi, his apartment was, people came to his apartment and they damaged all his belonging and they took all his money and they even took his passport. Children at school were harassed because of their names. Restaurant owners, they were harassed because of their orgin. The Mosque, we have a Mosque here. They burned the trash in the Mosque on the outside.

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In other cities they had bombings, death threats over the phone. Arab Americans in general back in 1989 they were happy when the president proclaimed October 25th as Arab American Day with all the achievements we have done to this country. But, then we're talking about the reality here, announcements by the law enforcement. Isn't it really ignorance or is it intentional? It's very hard for me to think of it as ignorance. Back in 1991 when the Gulf War started, I asked the FBI and the law enforcement and the media and the mayor to come to a meeting with our community to meet our community, and they did come and I remember clearly an FBI agent said I would treat nice an Arab. See, I didn't know there's a Mosque in Cincinnati and it's very hard for me to understand and accept it. and the week before that an announcement by the FBI was aginst he Arabs which promoted phone calls we got, and the title we got from the people. The radio stations, talk shows, WCTY, if you heard about it, if you heard it. I sent letters to the director there, the managers of the station. They were promoting the hatred and racism against Arabs and, of course, people get their

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information either from the radio, t.v. or the newspaper. Our community, by the way, we have 3,400 Arabs in the Cincinnati area and we start questioning whether we are really accepted as mainstream Americans. But, as I said before, the hardest thing on us is our children. They start questioning that.

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Now, what can we do to govern future incidents. I agree with you, Mr. Chairman, that education, but I think need to go farther than that. Education has to start at the school, the levels. In my case, I'm doing my part. I'm going to every shcool I can get into for the last three years speaking about diversity and the city where I work. I'm participating in the panel discussions to talk about diversity in different cultures. But, I think we have to start with the children. Our children at the schools from kindergarten to testify then that it's okay to be different. It's okay to be an Arab from a different background. And this is what makes this country great. The education, also we need to educate the public, the media, their ignorance, the law enforcement officials. They're ignorant. I had a meeting with Hamilton County Sheriff's a couple of

weeks ago and I couldn't believe what they told me. I met two of the chiefs and they are supposed to be 2 educated. They're not. I think regular meetings 3 with the media and law enforcement should be done. Now, statements by the FBI in today's paper, they said they are taking diversity courses. It sounds 7 grand, but is it really going to make a difference? 8 No. Who is giving these courses, Americans. Who was 9 born in the country they have to meet, Arabs. They 10 have to meet people with different accents. When I 11 talk to these chiefs a couple of weeks ago, they 12 didn't understand me. They thought I'm speaking 13 Arabic. They have to meet us and talk to us. I 14 speak, I thought I speak proper English. The chief 15 from Loveland, the City of Loveland, I asked him the 16 question three times. He didn't understand me. He 17 said, what are you talking about? I don't understand 18 you. Now, how is he going to handle dealing with 19 foreigners? I'm an American citizen. I'm proud of 20 it. Now, when it becomes like that, I start 21 questioning do they really look at me as a citizen 22 with a full benefits? Now, the Trade Center, it's

created a lot of problems for us as Arabs in general

and the peole are not convicted yet, but still you 1 look in the media, in the paper, t.v., radio, the 3 Arabs and it has a bad affect on us. And, also the third one, people need to be reminded of the laws of this country, that everybody has the same rights, 5 people are ignorant that it has to be -- they have to 6 7 be reminded all the time. We had an incident in 8 Cincinnati a couple of months ago and Arab -- by 9 accident he was followed by a couple of people and he 10 tried to run away in his car and two ladies were 11 fighting in the street and he hit both of them and 12 they arrested him and they put him in prison. The 13 prosecutor, his last statement to court said this 14 quy, this Arab attacked these women. It was an 15 accident, and he claimed that he did it because he's 16 an Arab, he's a Muslim, and this Arab and Muslims do 17 not like women and they do not respect their wives. 18 I can't believe the judge would allow such a 19 statement. That statement is a racist statement in 20 the court, but the fact it comes down to is ignorance 21 and nobody is going to stop them. I think I have 22 enough. I'm willing to answer any questions. 23 CHAIRMAN BATTLE: Thank you, Mr. Dabdoub.

Are there any questions from Committee members? Mr. Leventhal?

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MR. LEVENTHAL: I read in the paper I saw the movie Aladdin and then, of course, there were many negative stereotypes for Arabs and Muslims in the movie, but then later on I read that I think it was the Arab Anti Discrimination Committee, that prevailed upon Hollywood to change some of these negative stereotypes; whether it was in the home movie or not I don't know. But it's at least a step in the right direction when some sort of force can be used to try to minimize or eliminate negative stereotypes. Are you familiar with Aladdin and with what happened in the Arab community?

MR. DABDOUB: Yes, the American Arab Anti Discrimination Committee, which is an organization that 20,000 members have been very active to change this, but it's a hard war and it takes -- I mean, you cannot change things within a year or two. I mean, this anti Arab movies and media attacks has been going on since 1914, 1920 when they start making movies and until now. We have more than four hundred movies which puts the Arabs down. Now, nobody, I

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mean the ADC is trying to stop it and we are trying very hard to write articles in the paper to speak out to people; and hopefully, we can change the mentality. But I, as I said, but we need the help also from the law enforcement from the government to keep reminding people that these Arabs who are here, they have the same rights now. I haven't read anywhere in the paper about the accomplishment of the Arabs in this country. I haven't read anywhere in the paper about the famous Arabs in this country and what they have achieved. I mean, we have congressmen, we have doctors, we have lawyers, engineers all over and politicians. Everybody knows who the Arabs are. But nobody's mentioning that. They don't look at the good side of it. But it's always been a bad side of it that has been published in the paper. And the law enforcement, the government, they cannot do anything. But I understand they cannot monitor everything, but keep reminding people that it is against the law, it would help us and it will help in the future generation. I mean right now my son, he's 11 years old. He's not sure is he American or is he an Arab? Does he really

want to stay in this country or does he want to go back home? I mean he was born in the country, but sometimes he starts questioning am I a U.S. citizen? I mean, even when I go to Canada, I have relatives in Canada. When I come back to the United States, immigration officers they question me, prove to us that you're a U.S. citizen. Now, there's nothing in the law. The only thing they gave me when I became a U.S. citizen is a certificate. I cannot copy, I cannot carry around and there's nothing in the law that says a U.S. citizen must have U.S. passport to travel back and forth to Canada. There's nothing and we don't have anything I'd have to carry to say we are a U.S. citizen. What am I supposed to do? Yes, I do have my passport, but it's their job to verify. I could give my social security number. They have computers, they could verify whether I'm U.S. citizen or not. But everytime I go to Canada and come back, I get harassed at the border and they ask me questions, how did you get your citizenship? What difference does it make to him how I got my citizenship? I got my citizenship. What difference does it make? And they start questioning me then.

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Now, this is why, you know, my wife she's from 1 Cincinnati. They don't ask her these questions. My 2 father in law is from Cincinnati, he doesn't have 3 anything. The only thing he has is driver's license. They don't question him how did you become a U.S. 5 citizen? They judge us based on I have dark 6 7 mustache, dark hair. You're not an American. I mean, these things should be stopped. When we're 8 talking about education, these law enforcement 9 10 officers, they need to be educated. They have to get back to these people and talk to them and listen to 11 12 some of these facts, this might help, it might be 13 good for them to hear this. 14 CHAIRMAN BATTLE: Any other questions?

Other questions? Thank you for being here.

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MR. DABDOUB: Thank you very much, and good luck on your hard job.

CHAIRMAN BATTLE: Thank you.

In closing, I just like to open it up to any committee members that might have any closing statements to make. Our next step in the process will be, as Peter mentioned, to begin with we'll get a copy of the transcript when the session in

Cleveland is completed within about 30 days or so, and we would want you to take a lot of care to look at the transcript. Use that as an opportunity to insert your own impressions of what you heard, your opinions about where we go from here, conclusions that might be particularly important to you as you look at the transcript and get those back to Peter and Connie as quickly as possible so that we can get the kind of turnaround on our project that our region is known for and be able to put a wrap on it by, well, I think at the end of about five months. So that the final product can be digested and sent over to Washington in a timely manner for the Commissioners to decide if there are any questions.

When you get the transcript, certainly contact Peter or Connie right away. Certainly contact me and I'm available also just to kind of bounce some ideas off of perhaps if you have perhaps a different impression of what was said or what you thought was intended by some of the testimony. I'd be happy to have some conversation around you offering my opinion for what that might be worth.

But, I appreciate your attendance. We've had two good

days of hearings, I believe, and after we finish next 1 week at this time in Cleveland, we'll have the 3 makings for a dynamic piece that I think will serve the country well. 5 Thank you. MS. RAMOS: Lynn, I just what to make sure that the record reflects that I left yesterday during 8 the one case that was in hearing. 9 CHAIRMAN BATTLE: Yes, I think Vernita 10 probably can find that back in the record of the 11 transcript that Grace Ramos did leave at the 12 beginning of the testimony from, I believe it was 13 MS. RAMOS: Loretta West or something. 14 CHAIRMAN BATTLE: Laurie Lewis, in her 15 testimony about an employment related issue that 16 might have ramifications for further investigation 17 with the Ohio Civil Rights Commission. 18 Any other comments? This hearing 19 stands adjourned. Thank you. 20 (The hearing was adjourned at 12:10 p.m..) 21 22 23

CERTIFICATION

I, VERNITA HALSELL-POWELL, a Certified Shorthand Reporter and Notary Public within and for the County of Cook, State of Illinois, hereby certify that I reported in shorthand the testimony given at the above entitled cause, and state that this is a true and accurate transcription of my

shorthand notes so taken as aforesaid.

Notary Public, Cook County, Illinois