ver

PRESENTATIONS BEFORE THE

PENNSYLVANIA ADVISORY COMMITTEE

OF THE U.S. COMMISSION ON CIVIL RIGHTS

Green Federal Building
Room 6306
600 Arch Street
Philadelphia, Pennsylvania

Thursday, June 20, 1985 1:30 P.M.

BEFORE:

BRUCE W. KAUFFMAN
EUGENE HICKOCK
STEPHEN W. MAHON
MURRAY FRIEDMAN, Chairperson
MARK STOLARIK
MORRIS MILGRAM
MIN J. DeCOLLINGWOOD
SIEGLINDE SHAPIRO

VINCENT VARALLO ASSOCIATES, INC. REGISTERED PROFESSIONAL REPORTERS

1515 LOCUST STREET
PHILADELPHIA, PA 19102
(215) 561-2220



221 N. OLIVE STREET MEDIA, PA 19063 (215) 565-6150

	н	
1	PRESENT:	2
2		TINO CALABIA, Field Representative
3		BARRY MORRISON, Executive Director
4		Anti-Defamation League of B'nai B'rith Eastern Pennsylvania-Delaware Region
5		BURT STEGEL, Associate Director
6		Jewish Community Relations Council
7		GEORGE SELLERS, Eastern Sectional Director NAACP Pennsylvania State Conference
8	,	BERIT M. LAKEY, Executive Director
9		The Fellowship Commission
10		MAXIMO SANTIAGO, JR., Director Hispanic Outreach Office-Philadelphia
11		Human Relations Commission
12		MICHAEL D. BLUM, Executive Director Nationalities Service Center, Green Circle Program
13		
14		HANG CHAI, President Hmong United Association of Pennsylvania, Inc.
15		A110 •
16		FRANK TYLER, JR., Conciliator U.S. Community Relations Service
17		ROBERT A: CLOUGH, Assistant to the
18		Coordinator On Behalf Of:
19		RICHARD B. ANLIOT, Coordinator Pennsylvania Inter-Agency Civil Tensions
20		Task Force
21		MARTIN HOBAN, Community Relations Officer Pennsylvania State Police
22		
23		
24		

, s

-- ::

r

CARLENE NEAL CHARLES GRATMAN On Behalf Of: SANDRA H. BACOTE, Director, Eastern Regional Office Pennsylvania Human Relations Commission JAMES J. SHANAHAN, Captain for Civil Affairs Philadelphia Police Department MARTIN DUFFY, Chief of Police 8, Newtown Police Department CARSON C. PURIEFOY, Director of Programs Community Action Agency of Delaware County

. 9

14

13

16

17

15

18

19 20

21

22

24

23

Good afternoon, ladies THE CHAIRPERSON: and gentlemen, let me welcome you here on behalf of the Pennsylvania Committee for the U.S. Civil Rights Commission. We'll begin our session today in terms of the topic that is to be discussed with a call for several of the people who are here to testify. Several of you were here this morning for the earlier session and I understand that there was a form that was sent around indicating your presence and the staff here has asked me to see if we could get that back. I assure you it is of absolutely no value. It's just an attendance list.

Sixteen agencies have agreed to be represented during the segment of today's meeting focusing on bigotry in Eastern Pennsylvania. The U.S. Attorney's Office has -- today's meeting of the Philadelphia Advisory Committee now resumes with a forum focusing on racially and religiously motivated violence and extremism. This is a followup to the forum organized by the Committee last fall in Pittsburgh, during which the Committee reviewed the situation in Western Pennsylvania. There we heard from many of the kinds of agencies as are appearing here today.

2

3

4

5

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Has anyone from the U.S. Attorney's Office

However, in Pittsburgh it was generally reported that bigotry-in the form of rallies put on by extremist groups such as the Ku Klux Klan or exemplified by desecration of temples and cemeteries -- had somewhat diminished in that part of the Commonwealth compared to the situation of the '70s and early '80s. That is not to say that bigotry has disappeared. In fact, one guest aired excerpts from a then recent radio talk show in which callers openly slurred racial and religious minorities.

Nevertheless, most of the speakers informed the Committee that the situation had grown appreciably more quiet. From our guests today, we expect to gain information on how such matters stand in Eastern Pennsylvania or at least Greater Metropolitan Philadelphia which makes up much of the southeastern part of the Commonwealth.

Sixteen agencies agreed to provide data this afternoon. Another three were invited. One, the Southeast Asian Mutual Assistance Associations Coalition, had to decline but did file a previously released written statement for our record.

层形形 到现代的

or from the Philadelphia Urban Coalition arrived?

(No response.)

organizational representatives have agreed to appear on the understanding that the Committee is seeking information voluntarily given by them on intimidation and violence associated with racial or religious bigotry in Eastern Pennsylvania. Before the Committee ends, members of the audience will also have an opportunity to raise questions or offer information as well. As you see, these proceedings are being transcribed, and the transcript will be maintained for public inspection at the Mid-Atlantic Regional Office in Washington.

Possibly supplemented by a few subsequent interviews, today's information and that obtained last fall will provide the basis for a report or a briefing memorandum by the Committee to our national office and the Commissioners. To that end, we hope to learn this afternoon not only about what incidents have occurred in the past year or so, but also how agencies and individuals have responded to such incidents and what they would recommend as ways to combat bigotry. The Committee's report could then include observations on

HEMLOCK

COTTON CONTENT

ED UNITED TO VIT

1	7
2	how other communities inside the Commonwealth and maybe
3	even beyond might guard against and reduce bigotry in
4	its present manifestations.
5	With that background in mind, let us
6	proceed. Will the representatives invited for the
7	first panel, that is to say Panel A, please come forward
8	and take your seats here.
9	My schedule simply has us going by
10	alphabetical order and the Anti-Defamation League begins
11	with A.
12	MR. MORRISON: I'm Barry Morrison. It's a
13	pleasure to be here and I appreciate the opportunity to
14	address this group. Panel, Chairman and members of the
15	audience. I understand I have about seven to ten
16	minutes; is that correct?
17	THE CHAIRPERSON: Yes.
18	MR. MORRISON: I will follow the
19	instructions of Tino Calabit and just repeated by the
20	Chairman in reporting on incidents in Eastern
21	Pennsylvania that we are familiar with and on our own
22	response, the Anti-Defamation League in which I serve as
23	Regional Director of Eastern Pennsylvania and Delaware

ME WILL WE

and what we view as preventative measures to address

these kinds of problems.

22

23

24

First, let me begin by making reference to anti-Semitic vandalism. Most of you probably know that the Anti-Defamation League conducts an annual audit of anti-Semitic vandalism. In the first six months of this year in Eastern Pennsylvania, we have recorded at least fifteen acts of anti-Semitic vandalism directed against property and individuals. The kinds of property I'm alluding to include cemeteries, Jewish Federation offices, Jewish Community Centers, synagogues and campus, some fifteen. This number includes bomb threats. Here in Philadelphia, in fact, there was such a bomb threat. It includes a variety of graffiti, swasitkas and KKK symbols, includes messages of this sort. Let me show so those of you on the Panel can see this and those of you behind me, let me just turn around for a second and let you see this swasitka above and read the message, Hitler was right, filthy Jew, scum. murder innocent Arab babies at the hands of the Israeli pig army. Begin, Shalom, the butchers of Beirut. Prepare for the second Holocaust. Star of David and Jewish -- and swastika superimposed over each other.

These fifteen acts seem to reflect that we

4302

3

5

6

7

8

9

10

11

1213

14

15

16

17

18

19

2021

__

23

24

are in a good position -- I don't mean in a good position, but we may very well exceed the twenty-eight incidents that occurred in Eastern Pennsylvania last year and the nineteen of the year before. On a national level you might be interested to know that last -- that last year there was a modest increase in these acts, some 6.7%, seven hundred and fifteen incidents compared with six hundred and seventy the year before, acts of vandalism directed on property as opposed to other threats and assaults, primarily directed to individuals which also reflected an increase of 5.4%, three hundred and sixty-nine incidents versus three hundred and fifty. These figures reflect not just an increase reversing a two year decline, but also a noticeable increase in serious crimes, arson and bombings, growing from twentythree to thirty-two.

We have concerned ourselves not just with tabulating and monitoring acts of anti-Semitism, but other anti-Christian, anti-Black activities. Examples of these include the posters that appeared in Hazelton not too long ago, the work of the Tony and Susan Almo Foundation. Tony Almo is an Arkansas evangelist, has marshaled his troops to circulate around the country in

1

destroyed.

15

16

17

18

19

20

21

23

24

teams and place these posters in prominent locations. 3 These posters have claimed that the Vatican is engaged in joint efforts -- was engaged in joint efforts with the Nazis, that the United States is under the control 6 of the Vatican and that everything ranging from the 7 United Nations to the United States government to 8 organized crime are under the Vatican influence. Finally, these posters call for the expulsion of 10 Catholics from public office. Churches in Philadelphia 11 have been the brunt of vandalism. In January of this 12 year, there were three Roman Catholic churches that 13 found their altars desecrated and religious statues 14

Extremists, while they may be fewer in number and certainly not part of the whoop and waff of our society, still manifest themselves from time to time. Just last week we read a news account in the Philadelphia Inquirer about a confrontation between a U.S. Congressman, Tom Foglietta and a representative of the National Democratic Policy Committee, also known as the United States, U.S. Labor Party. The U.S. Labor Party has given ample evidence of its local presence. It routinely sends out news releases and that was

erasable

19 20

confirmed to me by the editor of the Philadelphia

Tribune the other day. It has harassed University of

Pennsylvania Nobel prize winner Lawrence Klein. It has

attempted to make strides in the political arena in

offering candidates in Democratic primaries, in this

state for mayor, governor and also for congress.

Interestingly, in the last gubernatorial Democratic

primary, the Labor Party candidate holds some forty

percent of the vote in Philadelphia.

The KKK, while again, not terribly visible, not highly organized, from time to time rears its ugly head. Last month we were called by a local television station, Channel 3, to ask us if we would consider being interviewed along with a new leader of the Invisible Empire Knights of the Ku Klux Klan. We, of course, declined.

Lately we have read about ultra-left wing groups, specifically the May 19th Movement. We've read of arrests in connection with the storing of incendiary devices, bombs in Cherry Hill and of the links between the May 19th Movement, Weather Underground, Black Liberation Army.

Finally on the extremist front, we have

2 heard and read about, again in our own local community, 3 Arian Nations and the Order. We've read about a couple 4 of local arrests in connection with the nationwide 5 pursuit by the Federal Bureau of Investigation of this 6 racist and anti-Semitic organization dedicated to the 7 overthrow of the American system of government and which 8 has engaged in shootouts with federal officials, armored car robberies, drug smuggling, counterfeiting and 10 murder.

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Time won't permit -- I know you asked me to also bring a rundown on some of the other extremists groups that represent themselves across this country, but I'll have to save that for another time so that I can conclude by talking about our response to these acts that I've just described and to the preventive measures. Vis-a-vis response, we have had and continue to maintain very close contacts with the law enforcement community that for the purpose of the most part, sharing information to reinforce and strengthen and to further the work of the law enforcement community. referring here to the federal, local and state law enforcement authorities. We are members of the Governor's Civil Task Force on Civil Tension. Some of

8

7

1011

12 13

14

15

16

17

18

20

19

21

22

2324

governmental agency which is a part of that coordinating body. I'm sure you are familiar with its role and Just as we coordinate our efforts and function. communicate more coordinated efforts with and communicate information to the law enforcement community, we do the same with the media because we feel that exposure is a very important part of the remedy of the problems posed by extremism. Because the information on the international organization is included in the offices, we rely upon this network and coordinate our own information sources and digest information and put it in forms that can be circulated. I have copies of various reports prepared by the Anti-Defamation League on extremist groups and vandalism and so forth for you to keep and share with members of the Committee.

its members are here today and we are the only non-

We also try to be, of course, one step ahead of these threats by actively engaging in fact-finding on a regular basis.

Finally, as to prevention, we believe that prevention is the only permanent thing and the most tangible of responses to manifestations of hatred and

2 b:
3 pr
4 te
5 le
6 Ir
7 tr
8 pa
9 pa
10 no
11 Pa
12 St
13 ir
14 pr
15 d:

bigotry to the work of extremist groups who manifest prejudice in the form of vandalism. It's the most long term of our efforts. It involves work in the legislative arena. You are familiar with the Ethnic Intimidation Statute and you may know that we drafted that legislation and helped see it through to its passage. We also drafted and hope to see through passage another important piece of legislation that does not receive quite as much attention called the Paramilitary Training Statute. It says that if in the State of Pennsylvania a person is engaged in training or instructing others in paramilitary training camps for the purpose of engaging ultimately in acts of civil disobedience, then those participants are in violation of the law.

Finally on the legislative front not too long ago we testified before the U.S. Congress to urge that legislation be passed so that federal law enforcement officials will be obligated to collect data regarding ethnic crimes.

Education takes us beyond working through legislatures. It involves preparing handbooks such as this on security which we circulate at the churches and

ie c

21

22

23

24

synagogues, institutions of all sorts so that these institutions might be able to prepare for these unfortunate incidents with which we are all familiar. We have prepared directives and circulated them broadly to synagogues and other such groups and organizations which are intended to allow those institutions to understand how to react to acts of vandalism which are all too common. We have participated with a number of the organizations present in this room, organizations and agencies in conferences on ethnic intimidation, conferences here in Philadelphia, in Allentown and in Harrisburg and a great deal of time is spent with the schools in putting together materials such as this, Extremist Groups in the United States and in preparing a poster series with the theme Prejudice is Foul Play and featuring sports celebrities such as Larry Holmes of Pennsylvania and Julius Irving which will hopefully imbue children with a great appreciation of others and a disdain for bigotry and prejudice.

Ultimately and finally, it is our mission to educate the public at large, the business leadership, the religious leadership and the average everyday person in a community. We hope that through our

preventive measures and through our continuing vigilance, that the problems that we are here to address today will be kept in check and hopefully reduced.

Thank you again.

THE CHAIRPERSON: Thank you very much.

We have a large grouping of testimony
before us, but are there any questions or comments from
members of the Committee?

MR. MAHON: Mr. Morrison, I appreciate your comments. If you looked at the last five years and I think I got part of it where you said how many incidents there were last year and the year before. If you looked at the last five year period, are the number of incidents increasing, decreasing, stable or how do you view the trend, if there is such, that can be identified?

MR. MORRISON: Vis-a-vis?

MR. MAHON: The incidents of defamation.

MR. MORRISON: I want to be very specific about that. In our annual national poll of anti-Semitic vandalism, we showed that last year there was a modest increase in 1984. That year represented the first time that there had been an increase following a two year

decline, two years before that and those two years follow a two year period in which there was a dramatic increase in these acts of anti-Semitic vandalism. I might point out to you that this is but one measure of 6 anti-Semitism and of bigotry and we don't conclude, not that I'm suggesting that that is not your question, that 8 this measure alone is a gauge of growing hostility or diminishing hostility in general towards Jews or others. 10 Just to add another thought, we believe that one needs 11 to rely upon a number of measures, one can look at 12 extremist groups, acts of vandalism, one can keep one's 13 finger on the pulse of the political environment and 14 observe discussions in the arena of foreign affairs. 15 This is another example of ways of determining what the 16 climate might be.

1

17

18

19

20

21

22

23

24

THE CHAIRPERSON: A point of clarification,
Barry. It's my understanding that the figures that are
used to report episodes, whether they be swastika
happenings or what have you, are generally those that
come to your office based on reports, newspaper accounts,
et cetera. If, let's say, someone walks by a swastika
and the temper of the time does not cause him to call
your office or the office of an A.D.L. operation, the

incident may go unreported. In short, the figures of whether they're going up or down are reflections, are they not, of those that are reported or are observed from newspapers. In short, we really don't know whether the incidents are going up or down. These are only reports of incidents that become available to your office?

MR. MORRISON: Yes. Our instrument fluctuates from year to year. It is unquestionably true that we're not aware of all the incidents that occur, that figures that we have to share are but a tip of the iceberg and we can imagine that many more of these incidents do take place and once again these figures only reflect anti-Semitic vandalism. They don't speak about other kinds of vandalism.

THE CHAIRPERSON: I simply want to underline the point that we really don't know whether these incidents are going up or down based on the imperfect measurements we presently have for measurement. I think that's important to underline because the issue of up or down is taken very seriously by the public whether they report it.

MR. MORRISON: I think there is a

consistency in how we address and report this information and the apprach that we take remains the same so that based upon a limited sample of these incidents that come to our attention, we can safely say whether or not the incidents are up or down, but that may or may not reflect whether the total numbers of these incidents, exclusive of those that we are not aware of, are increasing or diminishing.

THE CHAIRPERSON: Thank you very much, Mr. Morrison.

Our next Panelist is Burt Siegel who is the Associate Director of the Jewish Community Relations Council.

MR. SIEGEL: I don't think I will take my full seven minutes because a good bit of what I would have said if I did take the time probably would just be redundant after Barry's report.

In terms of a measurement of the incidents in the Philadelphia area, we do annually serve the experiences of synagogues in the Philadelphia Metropolitan area. This is really Montgomery, Philadelphia County, Montgomery County and Delaware County. I thought I would share the comparison over the

23

24

four years with the Panel. For 1984, seventy-four synagogues reported, which is probably about ninety-six percent of the synagogues in the area. This year seven percent of the synagogues reported incidents of anti-Semitic graffiti. Fourteen percent reported incidents of other vandalism. Now, the problem with determining vandalism against houses of worship, whether they're synagogues, churches or cemeteries, is there is really no way of determining if, for instance, windows are broken in a synagogue or windows are broken in a church, you really can't tell whether the intent was anti-Semitic. Institutional vandalism is a very serious problem. Nevertheless, of that fourteen percent, the majority of them seem to have had some anti-Semitic bias, a window was broken and there was, perhaps, a swastika drawn on the side of the building or anti-Semitic graffiti as well. That compares with last year, the anti-Semitic graffiti was actually down slightly. Last year ten percent of the synagogues reported anti-Semitic graffiti and this year it was seven percent. The population is a relatively small one. I really can't say that it's necessarily a downward trend.

In terms of other kinds of vandalism, in

1983, fourteen percent reported other vandalism. was the same number as today. For the four years that we have been conducting this survey, I would say that the number of incidents are on a relatively level plain. You know, one year you may have one or two more than the other year, but there don't seem to be any sharp peaks and valleys. We do seem to define the sharp increase for a short period of time are often after public events that those people that harbor anti-Semitic feelings seem to be responding to. For instance, while you again can't necessarily attribute it as a response to what we were all reading about, in the two weeks after the President's trip to Bitburg, the response of the Jewish community, the variety of responses, two synagogues in the Philadelphia area were vandalized. It is speculation to assume that this was as a result of that, but if it were, that would not be atypical. When those kinds of things happen we often do see those people who do harbor these kinds of feelings kind of coming out of the woodwork and saying now is the time for me to do something. You also have the phenomenon of the copycat crime where there will be a synagogue vandalized in Chicago, New York or Los Angeles, it is not that

20

21

17

18

19

22

23

24

uncommon to see synagogues around the United States vandalized subsequent to that. Where there are apprehensions and that really is in a very small percentage of the cases, there does not seem to be any organized anti-Semitic activity. While it does happen, at least in Philadelphia, we don't have any evidence that it is the Klan or the National Alliance or on the other hand, any of the left wing organizations that are responsible. Nevertheless, there often seems to be some kind of political motive as Barry pointed out in that sheet of paper, a desecration of the synagogue was linked to someone's political beliefs and in that particular case, perhaps, a left wing political belief. you will often see the same kind of thing coming from the right, but again that does not necessarily mean that the person who does that is affiliated with a right wing anti-Semitic organization, but rather is acting upon feelings coming out of that kind of orientation.

Frankly, we have been somewhat frustrated over the years with the way a number of local law enforcement agencies have responded to these kinds of problems, or perhaps more accurately, not responded.

They often take vandalism of a synagogue or of a

24

1

cemetary or the painting of swastikas as nothing more than graffiti or simple vandalism and one of the things that the Anti-Defamation League and the Jewish Community Relations Council has been trying to do with a variety of law enforcement agencies is that to understand that writing kill the Jews or painting a swastika on the side of a synagogue is a much more serious act than merely writing Joe is here on the side of a school building. There has been a good bit of improvement in that area. A number of the suburban police departments in the Philadelphia area had been lax in responding to those kinds of things. Also, in response to that, a number of pieces of legislation have been introduced, the ones that Barry mentioned. the last several weeks another bill was introduced in the Pennsylvania House and Senate that would require all local police jurisdictions to report these kinds of crimes of bias to the Pennsylvania Commission on Human Relations as well as the Pennsylvania State Police. number one, there would be a record to determine whether there is any pattern or not, but also there would be, if not pressure, because I don't know that not doing that would subject the police jurisdictions to any

7 8

mindset that says one indeed has an obligation to report these crimes for what they are. They are not simply crimes of vandalism and graffiti.

Thank you.

THE CHAIRPERSON: Thank you, Mr. Siegel.

Any questions or comments?

(No response.)

THE CHAIRPERSON: Our next Panelist in this session which is an overview on community organizations, our next Panelist will be Berit Lakey of The Fellowship Commission.

MS. LAKEY: The Fellowship Commission, as some of you may know, has been in Philadelphia since the early '40s concerned with a wide range of human rights and human relations issues. Our present programs that are particularly relevant to the kinds of things that we are talking about this afternoon, are I think the Southeast Asian Program that we have of providing technical assistance to the mutual assistance associations that are refugee groups speaking for their own people. We are also involved in a neighborhoods human relations project in which we provide training to

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

24

23 It's hard to document or to prove that

these were racially motivated. Sometimes the racial

neighborhood people that are involved in dealing with conflicts on the neighborhood level. Some of those projects are dealing specifically with inter-group tensions as between racial groups. Then there is the longstanding project of The Fellowship Commission of monitoring elections to see that election campaigns are conducted fairly. So, my comments will be really coming out of those three projects in particular.

I think it's safe to say that we are finding in Philadelphia right now plenty of racial tension. Although the outward acts of specific racially -- that you can identify as racially motivated violence or bigotry are hard to pinpoint and so we don't find a great deal of incidents that can be specifically identified as such, but we certainly see the flare-ups of the tensions as in neighborhoods where crimes are committed and the crimes cross racial boundaries as in South Philadelphia in the Tasker Homes area, for example. It's clearly a volatile kind of situation and that's only one of our neighborhoods in Philadelphia where this is the case.

3

4

5

б

7

8

9

10

' 11

12

13

14

15

16

17

18

19

20

21

22

23

24

tension comes out, maybe as a result of acts that might not have a specific racial motivation, but the tension spills over. It is important, I think, in this regard to recognize that Philadelphia in the 1980 census proved to be more racially segregated than had been the case in the 1970 census, so that population groups are separating which I think is an indication of increasing tension.

In terms of the refugee groups that we have been working with for the past four years, it is no secret that most of them have been located in the poor neighborhoods where the community tensions are already high, where the resources are few and where the crime rates as a result are high. Again, there have been a number of incidents that we have known about where refugees' property has been attacked, car windows smashed, house windows broken, where there have been fights between Asian children in school and American children in school, but very rarely could we say that it was specifically -- could we prove that it was racially Again, it's hard to document many of these motivated. things because police very often don't get involved or if they do, the language problem prevents much further

work than they're going to be seeing and recognizing that something has happened. The refugees are often not able to provide the names of people that perpetrated the crime and the police, of course, are not able to ask questions in languages that could be understood.

There's also the problem that we have identified that people are very reluctant to report incidents that happen to them for two reasons, one is they're assuming nothing is going to happen anyway, so, therefore, it would be just a nuisance and a bother and the other thing is that a certain amount of fear of something happening to them if they involve the authorities.

We have been watching the schools this year and have been pleased to note that the level of violence that we had seen in the schools last year certainly seems to have quieted down this year, and so there has been very little to report in terms of inter-racial as it refers to the new Asian population and the American population in terms of violence. We did have a report coming in this morning of a beating of a Vietnamese child, but we haven't been able to investigate that so we don't know, again, and we may never know what the

2 motivation was.

1

3

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

One of the things that we have recognized and I don't know that there is much in the sense to do about it, but we want at least to register this is that we have seen the refugee population feel exploited by the American media. When you find on the front page of the largest metropolitan paper a picture of an old refugee woman who has in desperation committed suicide, that is heartless and it feels like this is put through to sell papers and it's certainly not helping a minority population to feel welcome in a culture that is alien to them in many other ways. The same thing happened recently where there was a story on -- where the Hmong population, which is a very small group in Philadelphia, where they came from originally, which is admirable in itself, but the fact that the story was illustrated by a partly nude Hmong woman was an insult to that community and was felt as such by the leaders of the refugee community that we had talked with and so whereas we cannot say this is done maliciously, we think that sometimes thoughtlessness and using other people for one's own ends end up in a very painful way.

In terms of the elections of two years ago,

J

I think we were all watching very carefully since at that time we had a first -- in the election when Wilson Goode won the primary, there could have been a lot of problems. There were surprisingly little racial slurs. At that time there were some. One of them was a particularly vicious cartoon that had been distributed we found somewhere in the Northeast. We were never able to find out who had distributed it. It was done anonymously and was repudiated by Mr. Goode's opposition. So, it was there. I don't know if it was circulated widely, but it had been passed out door to door.

We also found last year in the primary for the state elections that in a particular district in Philadelphia that the incumbent was using clear racial appeals in a way saying, keep out the opposition and it was clear that the opposition was a different race. In that case we were in touch with the candidate who did not recognize having been in touch with us, but in general we have not found that there's been much of this kind of overt bigotry coming out in recent elections.

THE CHAIRPERSON: Thank you very much.

MR. HICKOCK: As I understand it and I

1

2

3

4

5

6

7

9

10

11

12

13 14

15

16

17

18

19

2021

22

23

24

haven't seen this, you published -- your Commission published a report about a year and a half ago on inter-racial conflict in the city and gave it to the city officials. Has there been any response on the part of City Hall?

MS. LAKEY: What we did when we knew that there would be a new mayor, was to take a look at the way the city officially responds to inter-group and inter-racial tensions, looking at the agencies that are charged with dealing with that. We wrote a report and gave it to the Mayor shortly after he took office. Mayor then referred it to his Deputy Mayor and then to the Managing Director's Office. We met with one of the Deputies in the Managing Director's Office originally and then last fall I did have an opportunity to meet with the Managing Director. Our concern was, at least two-fold; one, that there appeared to be very little coordination between the agencies in the city that are charged with dealing with these tensions and secondly, that their efforts were very largely focused on crisis response, rather than an ongoing dealing with tensions in a way that could be described as preventive. Since my meeting, the Managing Director did begin having

weekly meetings with the agencies we have indicated as
well as others and to my knowledge, that has continued
to the present when they kind of agree on which agency
will be the lead in a particular crisis situation that
they are identified with. That process has not been
open to anybody else to know what happens, but I do
believe it has continued. We are not satisfied that the
process of sorting out where basic responsibilities lie
for those kinds of tensions will be worked out within

MR. HICKOCK: But, you do feel that you've seen a reaction and had some impact?

MS. LAKEY: Yes, there was a reaction that we were pleased with. We'd like for there to be some additional steps that can act in a more preventive way.

testimony, briefly, the episode with the Hmong. Is there anything more that you wish to, particularly in view of your agency's involvement in that issue, is there anything more that you wish to add or comment on last summer's situation?

MS. LAKEY: I don't think there is much that we need to say about it at this point. Of course,

the city machinery.

1

17

18

12

20

19

21 22

24

23

the Philadelphia Commission on Human Relations conducted extensive hearings after that where we testified and a lot of other people did. I understand their report will be due to come out fairly shortly and so I would just commend to you that report when it is published. We felt, again, that it was helpful to have attention placed on the needs of the refugee community that in fact they and the American communities in which they had been placed were put at the disadvantage by straining strained resources further in those communities, but again we were also fairly clear that it's hard to say what specifically is racially motivated and what is acts of desperation coming out from populations that are without a lot of resources.

THE CHAIRPERSON: Our next Panelist is George Sellers who is the Eastern Sectional Director of the NAACP and has the responsibility for simplifying, as I understand it, several of the branches in this area.

Mr. Sellers?

MR. SELLERS: Mr. Chairman, members of the Panel, Pennsylvania Advisory Committee, representatives from other religious, civil rights and community organizations, visitors and friends, as you probably

22 23

eighteen hundred chapters throughout the United States with a national Board of Directors and Executive Secretary. Of course, I was just looking around this room especially up front and my first thought was on the national effort and in NAACP a lot of times we can't separate, on the national effort it was the NAACP who used most of the resources, the energies through our Washington bureau to prohibit the dismantling of the United States Civil Rights Commission. That's national. I just couldn't help but bring that to mind as I saw you gentlemen and ladies up there.

However, today being the Eastern Sectional Director my role is to try and bring some incite to this distinguished Panel, some of the things that happened in Eastern Pennsylvania. The one thing about NAACP people, especially officers and directors, whatever our roles are, we have learned to play that role and then we will be assured of keeping that role intact.

On Thursday, July 2nd, 1964, Lyndon Baines
Johnson, thirty-sixth president of the United States,
signed a controversial Civil Rights bill into law who
said, "This bill is a renewal and reinforcement, a

1

symbol and strengthening of that abiding commitment to human dignity and equality of man which has been the purpose of the American nation for almost two hundred years." Today in 1985 this commitment is still supported by the National Association for the Advancement of Colored People. In 1985 there is a trend of continued hostility towards civil rights and a retreat from civil rights law enforcement and the pursuit of equal opportunity has been all but complete. In Eastern Pennsylvania the NAACP has a network of seventeen chapters in the counties of Rastern Pennsylvania who is the NAACP watchdog against any form of racism. Our chapter presidents, other officers and members are available around the clock to fight injustice. In Pennsylvania we have a total of over fifty-seven chapters who make up our army of freedom fighters.

There have been incidents of racism in

Eastern Pennsylvania where white youngsters attacked a

black woman for supporting black candidates for elected

political office. Most recently a black woman was

attacked by white neighbors after moving into a

predominant white neighborhood. In Bucks County there

24

23

21

22

1

3

4

5

6

7

9

10

11

12

1314

15

16

17

18

19

20

21

22

2324

has been a reported incident of attacks on a black couple after moving to a predominant white neighborhood. There have been many more incidents of racially and religiously motivated violence and extremism in the Eastern part of Pennsylvania.

Now, the action the NAACP takes is to refer these matters to the appropriate city, county or state governments or agencies for proper action. Now, when in the opinion of the NAACP an appropriate solution is not achieved, then our legal department is contacted for further advice and consent to pursue further action being essential for a reasonable conclusion of the complaint. Now, as all of you are familiar with some of the incidents to come to our attention, the way we operate, we have, if you come in our office alone, we have over three and four hundred complaints a month of different racial things and we do, you know, intercede, but we're very fortunate because of the type of organization that we have, if things are not like we think they should be, then we are prepared to take litigation, direct action and any other form.

The NAACP works in concert with other organizations to try and educate the community on better

and the Anti-Defamation League and the Jewish Community Council. In doing this, it is our intent to try and bring about that type of better relations that would, perhaps, make the people understand the importance of trying to work together.

Since 1909 we have been on the battlefield.

human relations among all people and of course I'm very

flattered and happy to be on the Panel with some of our

distinguished organizations, The Fellowship Commission

Since 1909 we have been on the battlefield for justice and we fight on all fronts of justice regardless of whatever the complaint is. It could be a complaint from a youngster feeling that they were misproperly handled by a schoolteacher or principal. We have cases of that type. Again, we have received complaints of vandalism from black churches, et cetera, et cetera and we do refer them accordingly if we feel that they're moving too slow and that goes for any agency, we use our own methods.

Roy Wilkins said in his life story, "We continue to stand fast against any forms of bigotry."

And so in 1985 after over seventy-five years, the NAACP stands fast.

I would like to thank the Pennsylvania

21 22

Advisory Committee for inviting me to participate at this forum and do hope this will prove to be another avenue of bringing better human relations among all Americans.

Thank you very much.

THE CHAIRPERSON: Thank you, sir.

Panel. We've heard about the incidents that these populations have experienced in terms of defamation or discrimination. What kinds of preventive programs are you involved in or what recommendations would you make to this Committee in terms of preventive measures that can be taken?

MR. MORRISON: It takes a multiprong approach. For one, increased vigilance is definitely in order and the Commission -- this Committee holding these meetings today seems to reinforce that point, that vigilance is necessary. Various sectors of our community need to be addressed. We need to work through the churches because a good number of people are inspired and directed through their faith. We need to work through the schools and to have teachers deal with their own prejudices and bigotry and to have teachers be

enlightened and to allow administrators to be more 3 teachers accordingly. We need to reach into the 4 5 political arena, where we talked about those opposed to 6 race in political campaigns and we'd like to see more 7 statements made, more sermons taking place on the political level at the highest level and we've tried to do some of that through our own code of fair campaign practices with a signing here in Pennsylvania and

Washington, D.C.

We also think that every effort should be made through organizations such as those represented here today to bridge communities, to attempt to dissipate tensions, to try to break down the barriers.

informed and more inclined to instruct instructors of

MS. LAKEY: I think one thing that bodies such as yours can do and bodies that you are affiliated with is to put out the word that bigotry is not American; that it is not acceptable, that it is not something that goes along with anybody's faith in the best way. I think that's the kind of message that should go out with your having the hearings that you're just not looking at it with interest, but you're looking at it to see that it does not continue and that it's not

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

condoned from our top national leadership.

In terms of what we can do, The Fellowship Commission, for example, we have found that there is a real need for support and help for people who live in neighborhoods, who work in organizations to give them the support and the skill to learn how to wage conflict honestly and productively. I think that's something that most of us don't learn a lot and I think that there are many people who are really goodwilled that are concerned about racism, anti-Semitism, sexism, the other "isms" that we battle, but who haven't really had a place where they can surface some of their thoughts and their prejudices and have a chance to work them out and. so, that's something that we are hoping to address through our training programs and through a public information program that we are wanting to initiate of really using, for example, the neighborhood papers to get out information to people about the ethnic groups, the racial groups that live in different parts of Philadelphia or who are present in this area so that there is more information about the reality of those people's lives and also the kind of good ideas that get surfaced from place to place so that the wheel does not

4

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

have to be reinvented constantly.

MR. SIEGEL: I'll reiterate what the previous two speakers said. It has to be a multifaceted approach. Obviously, there is still need for certain legislative remedies, but I would also like to second what Barry said, tragically enough there seems to be less of a respect for pluralism, religious and ethnic pluralism today in some communities than there was ten or fifteen years ago. The American dream of we're all Americans, one used to believe increasingly more and more of us would subscribe to that. I think a good bit of the data both in terms of incidents as well as attitudes don't support that convention and that's something that constantly needs work and that obviously bodies like this and organizations that the four of us represent have to be at bat constantly.

THE CHAIRPERSON: Thank you very much.

I'm going to call for just a two or three minute stand in your place break so that we can take pause and then we'll get back to our session. Please don't go too far away.

(Break taken in the proceedings.)

THE CHAIRPERSON: We're going to start with

23

24

our second Panel. We are running a bit late and I want to announce that the United States Attorney's Office was here, but by virtue of the problems of our running late and that need for being in court, we are not able to take their testimony at this time, but I am empowered to report to you that they will be interviewed by the staff of the Commission, so that their testimony will be heard.

Our next session is Panel B and we will have as our first Panelist Maximo Santiago, Jr., who is the Director of the Hispanic Outreach Office of the Philadelphia Human Relations Commission.

Mr. Santiago?

MR. SANTIAGO: Thank you, Mr. Chairman, members of the Committee, my dear friend Mrs. Min

DeCollingwood and distinguished guests and victims of bigotry and racism in Philadelphia. My name is Max

Santiago, Jr. I hail from Humacao, Puerto Rico. I've worked for the City of Philadelphia going on twenty years and I'm the Director and founder of the Hispanic Outreach Office for the Philadelphia Commission on Human Relations.

The Philadelphia Commission on Human
Relations saw fit in 1978 in conjunction with the Mayor

to establish the Hispanic Outreach Office as a result of an incident of bigotry and racism in Philadelphia which occurred in November of '76 where five members of a Puerto Rican family who happened to have the same last name as I do, Santiago, were firebombed causing death to five members of that family. I'm sorry to say that I was the representative who dealt with that case and unfortunately I was not able to diffuse it to the point where we were able to prevent this hideous act.

I have come here today to plead my case with you in respect to what is happening in Philadelphia's Hispanic community which is a community composed primarily of members of the group known as Puerto Ricans, my group, which numbers in excess of a hundred thousand members and when you add in all the other Hispanic groups, you're talking about a community which is estimated in excess of one hundred and twenty-five thousand citizens, taxpayers of the City of Philadelphia. Our office is a city office which is paid for by taxpayers' dollars and serves all the members of the geographical location which is under the office's jurisdiction.

I have invited today two families, the Juan

3

7

5

6

7

8

9

1011

12

13

14

15

16

17

18

19

20

22

23

24

Candlearia family who is here who are victims of bigotry and racism in Philadelphia, a case which is presently being handled by our field office and Mrs. Carmen Cintron who in March of 1984 had her home firebombed in Philadelphia as a result of bigotry and racism inflicting serious injury to her son and to her causing her to have to be relocated to another neighborhood.

The job of the Hispanic Outreach Office of the City of Philadelphia is to diffuse, to deal with and gain leverage in these types of incidents. In 1983 my office dealt with twenty serious reported incidents of bigotry and racism and vandalism, not to count those that go unreported. In 1984 we had an increase of twelve. We had thirty-two reported incidents and so far in 1985 we've had approximately thirteen, halfway into the year. These are incidents serious enough to warrant the intervention of the staff of our office, a bilingual staff who apart from the many other functions that they fulfill as city representatives deal directly in the field with helping to diffuse and gain leverage on incidents of inter-group racial tension. Needless to say, Philadelphia does not take second place to anyone in the area of bigotry and racism as the serious

incidents that have occurred over the years will prove.

I am very concerned, of course, with what happens in Philadelphia's Hispanic community, primarily a Puerto Rican community. As Puerto Ricans in Philadelphia reach out for the so-called American dream and strive to better their lifestyle by moving into different ethnic neighborhoods, may it be through the rental of a property or the purchase of a home, it seems that more often than not they are confronted with rejection, they are confronted with physical attack, harassment, intimidation and at times the loss of life.

I would like to be brief in my comments in a smuch as I would like for the individuals that I have invited here today to tell you directly of their personal experience with incidents of this nature. I can only tell you that our office has been able to establish patterns, patterns that are associated with clashes in culture, in lifestyle rooted in the economics of the neighborhood. Oftentimes the perpetrators of these acts are individuals who for one reason or other have not been able to economically scale the ladder and feel left behind and when members of the Philadelphia Hispanic community buy a home or move into their neighborhoods,

3

4

5

6

8

9

10

11 12

13

14

15

16

17

18

19

20

22

23

24

they are viewed as a threat or in many instances, as
the cause of why they as the majority population can no
longer control their particular neighborhood, a
neighborhood that maybe they once considered theirs.

The bigotry, the racism seems to accelerate depending on the nature of the Hispanic family that moves in. If "The Hispanic family fits the stereotype image that they have" then the kind of harassment, kind of bigotry demonstrated tends to be more subtle, less violent. If the Hispanic family begins to demonstrate that they economically possess the wherewithal to repair their home, own a new automobile, dress their children in what could be considered a middle class standard, then the type of bigotry that we have witnessed at our office is demonstrated as one which is more hostile because now there tends to be a comparison, a standard of measurement against which those individuals who are in that community look at and gauge themselves upon. Consequently as you will see in the case of one of the families that I've invited here today, when this family was given this property by the City of Philadelphia and began to invest money repairing it and fixing it up, there was an immediate violent

reaction to that.

The problem needs to be addressed in a rather quick manner if these incidents are to be controlled. By that I mean the police must act quickly. Unfortunately, the kind of feedback we have is that the police response is not fast enough, is not strong enough. The police visibility in these neighborhoods where this occurs is not acceptable. It becomes acceptable after agencies and programs such as ours get involved and begin to pressure for better and quicker service.

problem when dealing with a community like the

Philadelphia Hispanic community where many of its

members do not speak English. That is why the staff of

the Hispanic Outreach Office is bilingual and

bicultural. I think that that goes a long way in

helping to, in a very quick manner, unravel the often

complicated amount of information that is associated

with these cases.

I would like to quickly conclude by saying that one way and I've expressed this to Mrs.

DeCollingwood, how this Committee can play a significant

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18 19

from her?

You'll be translating?

20

21

22

23

24

role in Philadelphia is to encourage that the authorities here implement the 1982 Ethnic Intimidation Act that Governor Thornburgh signed into law in more of these cases. It appears that the District Attorney's Office has not, for whatever reason, seen fit in the past to implement the use of the Ethnic Intimidation Law which carries more severe penalties on those who perpetrate acts of bigotry and racism where loss of property or even life is at issue.

I would like at this moment to, if you will allow me, to invite Mrs. Carmen Cintron who in 1984 after having rented a property in Philadelphia was firebombed. I'd like for her to give you some of her views as to why this happened and how this has affected her family and her life since then.

> THE CHAIRPERSON: Welcome, Mrs. Cintron. MR. SANTIAGO: What would you like to hear

THE CHAIRPERSON: I think the circumstances that were involved in your episode.

MR. SANTIAGO: Yes. Mrs. Cintron states that she only was able to live in this rental property

21

22

23

24

1

five days. I'll sort of expand on what she said somewhat. She moved into this property. The landlord had been forewarned by a hoodlum element in the neighborhood, youth in the neighborhood and adults, male adults, white male adults, that if he rented the property to a Hispanic family or a minority family and by that I mean black, that there would be retaliation and indeed there was immediate and swift retaliation as soon as she moved in with her children. It started with having all her windows broken, threats, racial slurs and several days later it followed with an incendiary device having been thrown through one of the windows igniting the property. The device landed on her son's lap and he was severely burned, she was burnt and all her hair was burnt and fortunately they were able to excape from the property. They lost everything. The City of Philadelphia at that point in conjunction with our office, with our field office, was instructed by the Mayor to find suitable housing for Mrs. Cintron and a property was secured at a rather expensive cost and in a very short period of time was rehabilitated in a neighborhood where we hoped that this type of thing would not occur and Mrs. Cintron and her family have

1

living in that property ever since.

3

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Her case is one of the first cases where the Ethnic Intimidation Law was implemented here in Philadelphia. Unfortunately, Mrs. Cintron does not feel that the -- that justice was attained because she feels that one of the key perpetrators went scot-free, but there were arrests made and people are behind bars as a result of that.

Mrs. Cintron would like you to know that she feels somewhat depressed and deceived in that she never thought that anything like this would occur to her or anyone else in a city like Philadelphia; that in her country, Puerto Rico, people of different races and groups come and go, purchase homes and are not firebombed, so that she -- her life has changed dramatically. Her values, she and I have spoken over the past, have changed dramatically in terms of how she views life here in a city like Philadelphia. I think that she harbors a lot of fear and would be quite reluctant to push on and would then have to live an isolated kind of insulated kind of life within the Hispanic community rather than branch out and reach out for the so-called American dream.

3

4

5

6

8

9

1011

12

1314

15

16

17

18

19

20

22

23

24

MR. MILGRAM: To what extent did neighbors come to her aid and support and help in the prosecution of the criminals?

MR. SANTIAGO: She feels that her neighbors did not respond in any way except one who came forth because he was directly involved and felt that by helping the prosecutors, he would get off which he did. Other than that, she does not feel that she received any meaningful support from her neighbors. I'd like to qualify what she says, because this is quite often the case. What I have -- what our staff has discovered in dealing with these cases at our office is that when members of that community, established members of that community come forth and decide to help a family in distress, they themselves then become the victims of retaliation. So when they do, they have to be very careful how they go about doing that and oftentimes, I know in her case, unbeknownst to her, that there were some senior citizens who lived on this block and who said to me, Max, it's terrible what they've done to that family and we don't want you to think that this is indicative of how we all feel on this street, but we are as fearful of that element or that group who committed

these acts as the family who suffered in this situation and, therefore, we cannot come out because we live here and probably would then be set upon by them or their friends.

THE CHAIRPERSON: Thank you.

MS. DeCOLLINGWOOD: Mr. Chairman, I would like to commend Nax for being able to produce a witness in front of this Commission. It has been my experience that the Hispanic community oftentimes suffers from incidents such as this, do not come out, do not know what organizations are available to help in situations such as this and I think this is, might be even historical in terms of involvement of this high level of Panel in the City of Philadelphia, it was not easy for you to produce a witness and I think what your office is doing is commendable by proof that she is here. I know culturally that what she's doing is brave. I want to thank her, Max, and yourself for producing this information.

MR. SANTIAGO: If I may just take another minute of your time since I did invite them here. I have another couple, Mr. and Mrs. Candlearia who were given a property by the City of Philadelphia through the

city's Gift Property Program which is a program which endeavors to take properties that are no longer on the tax roll and put them on the tax roll and give them to worthy citizens of the city who will take care of them and at the same time provide housing to people who normally would not be able to afford securing a mortgage because they don't have the initial start-up money. Mr. Juan Candlearia is a missionary who is very involved in Hispanic religious affairs. Mr. Candlearia on June 6th was attacked in his home and he and his wife were both beaten.

MR. MILGRAM: This year?

MR. SANTIAGO: This happened June of this year. The individual who did this has been arrested and there is a case pending, but, the threats continue.

I have provided Commissioner deCollingwood with pictures that he brought of how even after the individual was apprehended by police, his friends came by and destroyed his van and have made threats to firebomb the property. This is an example of a family who has invested upwards of a thousand dollars in repairing their home and making it livable and trying to better the neighborhood, being told we don't want you. We want you out. They have

_

chosen not to move. In most cases in Philadelphia's

Puerto Rican community most families abandon the house.

They forfeit their mortgages and what they've invested in terms of equity and leave. Very seldom do you find a courageous family like this who says, we're not moving, we're staying, we'll take our chances and we pray to God that you can somehow provide us with at least enough measure of protection from the police and other agencies so that we can diffuse this situation and live here peacefully.

Mr. Candlearia is available to you for any questions that you may wish to ask him.

the Chairperson: We are running so far behind. I don't wish to seem unfeeling or unsympathetic. As a matter of fact, I think you've given us an extraordinary insight into the human dimension of this kind of problem. It's not an abstraction, ethnic intimidation is rather vague. So, I think that with the testimony of Mrs. Cintron and with your report, I think, perhaps, we had better go on.

Thank you very much. Would you convey to your guests the appreciation of our Committee for helping us to better understand these problems. I think

-

present, we also will have an opportunity to have the community understand some of the pernicious forces that are at work in the community.

Thank you very much.

MR. SANTIAGO: Thank you very much.

THE CHAIRPERSON: Our next Panelist is Michael Blum who is the Executive Director of the Nationalities Service Center.

Mike?

MR. BLUM: The Nationalities Service Center is a United Way organization that works with immigrants and refugees in the community and non-English speakers. It works in the Southeast Region of Pennsylvania and I decided not to talk about some of the specific incidents because I think there is going to be enough reporting to the Panel on the issues that are taking place with individual families and I think what both Miss DeCollingwood said and what Max Santiago indicated, a lot of people keep these incidents to themselves. It is culturally not in style necessarily from a lot of communities to come forward and to report this, so I commend Mr. Santiago for what he has produced today.

3

4

5

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

I'm also Executive Director of the Green Circle Program which is a cross-cultural program that operates in forty states throughout the United States and functions mainly through chapters of the Girl Scouts and National Conferences of Christians and Jews.

I'm interested today to talk to you a little bit about the issues of prevention. I think we live in a society that has never accepted its pluralism and I think on a national level the way in which the country projects itself, the kinds of questions it asks in terms of understanding the issues that face the country contributes to the problem. I've alway been struck by the fact that we confuse race and language when we ask for racial identification, we include in that Hispanic. It would say to me that a country that doesn't know the difference between race and language doesn't know who it I think that is one of the basic issues that face the United States, that people are at odds in terms of understanding the American culture and when you ask somebody what is the American culture, they are hard pressed to define that and identify the American character. We can talk about hot dogs and hamburgers, we can talk about technology, but in terms of the

character of the American people, I think we are still at odds in terms of identifying that clearly.

We see throughout the school system in our community the inability of people to live effectively together. They might not all warrant the attention of the Ethnic Intimidation Act, but they do suggest that people do not know how to live creatively together and I would say that people do not know how to live creatively together, because we have not, as leaders, effectively identified what is the American culture, what is the American character so that people can understand not only their unity in terms of politics, but can understand their unity in social and psychological terms.

As a very simple and maybe humorous example, I was talking to a staff person the other day and the staff person said she was going home and home happened to be outside the United States and I asked her how she is treated when she gets home and she said she is treated as an American, so then I asked her where really is home. The fact that many people in this country identify themselves in hyphenated terms also suggests that maybe they don't understand the similarity

24

1

in character that evolves by the interaction that takes place within this country. The Bulge Institute had a recent article in its newsletter by Michael Novak that talked about the pluralistic personality. That's another way of maybe beginning to identify the American character, but it seems to me as we are in a period of renewed patriotism and we understand clearly the American flag, the Liberty Bell and some of the other hoopla that goes around that, we have an opportunity to begin to explore more deeply and provide leadership about what is the American culture, what is the American character and have the people of all communities understand how they are forming an American character, an American personality different from all of the hyphenated dimensions of their heritage which are significant, but do not describe in totality who they are, so that what I would suggest for the Panel is to provide a new kind of leadership both in the kinds of questions we're asking Americans in terms of how they identify themselves. What is unique about this country is the fact that people can voluntarily identify who they are and we are not giving that opportunity to people as we provide and do different surveys and talk

about the issues that we're supposedly trying to resolve.

In closing, I would like to suggest that maybe the way in which we even talk about the problem contributes to its maintenance.

Thank you very much.

THE CHAIRPERSON: Thank you very much.

Our next Panelist is a representative of the Hmong United Association of Pennsylvania. I'm not sure I'm pronouncing your name properly but I believe it is Hang Chai?

MR. CHAI: Right.

THE CHAIRPERSON: Mr. Chai has recently been installed as President of Hmong United.

Please . The state of the state

MR. CHAI: I thank you very much for giving me the opportunity to say a couple of words. I am Hang Chai the President of Hmong United Association in Philadelphia and also the Vice President of the Southeast Asia Refugee MA Coalition.

I would like to make a couple of comments about an Hmong man who was beaten in West Philadelphia last year, in 1984. The situation at that time was

that somebody broke the car which belonged to the brother of this man a couple of days ago. The date that the man was beaten, the car was broke again.

THE CHAIRPERSON: This is a few days ago?

MR. CHAI: Yes, a few days ago the car was broken and at this time the breaking occurred and they tried to chase those people and identify who they are and the American youth attacked the Hmong man very badly. We do not know why the American broke the car twice. By only trying to protect their property, our people was brutally hurt. Also my car was broken two times, my window was broken. We do not know why the American people do that.

I think some of the American people, they
do not know why we came here, for what. We came here
because the American government get involved in the war,
so we cannot stay in our country. We had to come here.
We come here not for fighting, but for peace, for
freedom and to help each other.

We are happy that you had this meeting so that we can talk about our problem and we also hope that you or your agency can find ways to prevent the conflict in the future so that we can live in peace in the City

Q

24 communication?

of Philadelphia. At home in Southeast Asia we are happy to go to different agencies.

MS. DeCOLLINGWOOD: How large is the Hmong population in Philadelphia?

MR. CHAI: 1976 to 1980, three thousand people and '82 to '84, two thousand, five hundred and after the incident some of the people tried to move out. They thought there is no safe -- it is not a safe place for the Hmong people, so they tried to move out. Right now there are about five hundred people in the City of Philadelphia.

THE CHAIRPERSON: Have you found the authorities in any way responsive to the kinds of actions that you've been faced with?

MR. CHAI: When we have trouble, we can contact the authority like Mr. Michael Blum of the Nationalities Center, we contact them and can call the police to come out and help, but the problem is that it is a language problem. We cannot call the police. We cannot talk to some agency to help. It's a big problem that we face now.

THE CHAIRPERSON: The problem of

_

MR. CHAI: Right.

MS. DeCOLLINGWOOD: Mr. Chai, do you keep track of where the people that have left the Philadelphia area have gone to and do they face similar problems and situations of violence and bigotry in other places that they have moved to?

MR. CHAI: As I know, the people that tried to move out to the suburbs, so they can live in peace, nobody can talk to them or say some bad words to them, you know, or do something bad to them. So, they feel that it's a good place for them. It's a safer place for them, so this is the reason why they moved out, so they support themselves.

MR. CHAI: About four hundred people moved from Philadelphia to Lancaster area.

MR. MILGRAM: What about the other suburbs that are closer in?

MR. CHAI: The other suburbs in Erie,
Pennsylvania and Harrisburg -- I'm sorry, Pittsburgh.

MR. MILGRAM: Those cities are a fair distance away. By the suburbs, I mean Bucks County,

б

areas?

Montgomery County, Delaware County, Chester County, have Hmong moved there in those counties?

MR. CHAI: No, only in Lancaster County.

MR. MILGRAM: Did any churches in the suburbs of Philadelphia invite the Hmong to come to their neighborhoods where they could be safe?

MR. CHAI: Yes, they have different churches, the Roman Catholic Church, the Lutheran Church and the Baptist Church.

MR. MILGRAM: In the suburbs of Philadelphia?

MR. CHAI: Right.

MR. MILGRAM: But they didn't go to those

MR. CHAI: No, only the one area that I mentioned in Lancaster.

THE CHAIRPERSON: Thank you very much.

We were to have been addressed by a representative of the Korean Association, but I gather he is not here now. Therefore, we'll turn next to the Panel and here I'm somewhat at sea because this is a Panel dealing with -- this is the Federal Panel and I understand that several of the federal authorities were

2 -

2.1

here earlier, but by virtue of the pressures of time and their other commitments have departed, so I don't know who is here and who is not here.

MR. CALABIA: The Community Relations Service is here.

THE CHAIRPERSON: Would you identify your agency more specifically for both the Panel and the audience.

MR. TYLER: I'm Frank Tyler with the
Community Relations Service of the United States
Department of Justice. I've distributed information to
you which outlines our specific congressional mandate
and the various programmatic areas which we cover in the
area of administration of justice, education and general
community response which covers the gamut of certain
situations which goes from cross burnings to vandalism,
be it institutional or otherwise, the desecration of
cemeteries. My primary responsibility is Eastern
Pennsylvania and the State of Virginia as a general list.
As a specialist, I'm the Regional Administration of
Justice liaison and the Immigration specialist.

I'd like to historically take you back, even your Commission when you held hearings in Chester

County in 1976 which dealt primarily with tensions in the mushroom area dealing specifically with undocumented aliens and their treatment and also the treatment of migrants in the Commonwealth of Pennsylvania, Haitians. migrants in the Central part of Pennsylvania and indeed today since those investigative hearings we have some similar problems if we're talking about Hispanics, if we're talking about Haitians, not necessarily Haitians in the migrant stream, but Haitians in Brie, Pennsylvania who are considered, in some instances,

migrants and others who are considered entrants.

Leading from that is a period from 1977 until approximately 1980, there are reports that have been documented about a very severe problem dealing specifically with minorities moving into predominantly white neighborhoods and in some instances being firebombed, homes desecrated and virtually moved out from the area. We have had instances of actual Klan recruitment in Eastern Pennsylvania. Much of that has diminished. In 1979 there was a report by the Governor's Civil Tension Task Force which indicated that the highest incidents reported to agencies was in Delaware County in Eastern Pennsylvania. At that time

we approached the President Judge of Delaware County who appointed a task force to deal with a response and indeed the county council developed an ordinance, as did the Borough of Darby which at that time was experiencing quite a bit of hostility between -- in the area of minorities moving into predominantly white areas.

We have seen a decline in the number of reported incidents and I really don't know what that means. Does that mean that, perhaps, because of economic conditions that a number of minorities do not have the wherewithal to purchase homes in predominantly white neighborhoods or does it mean that the effectiveness of law enforcement has been such that there is in certain geographical areas a hesitancy on the part of many so-called, if you will, pranksters and young folk to do these kind of dastardly acts. By the way, most of the information, when you have these acts at homes and what have you have been reportedly done by young people.

In October of 1982 after the Governor of the Commonwealth of Pennsylvania signed the Ethnic Intimidation bill, the Community Relations Service for the Mid-Atlantic Region developed a regional objective

and submitted it to our office in Washington. That objective encompassed the area of the containment and reduction of racial harassment in the Commonwealth of Pennsylvania. In that whole design we were concerned about how was the law, Ethnic Intimidation, how would it be interpreted at the local level, how would it be interpreted from the District Attorney's office and how would it be understood by local police authorities in responding to the implementation of that law. In that context we developed a suggested law enforcement response based upon the Ethnic Intimidation Law and in fact prior to that have worked, particularly with many of the suburban police departments in responding and indeed we still do today.

I would be remissed if I did not share with you that we're talking about a bit more than black and Hispanic because indeed in the multi-ethnic, new residents that are coming into the City of Philadelphia such as from Southeast Asia, from Afghanistan, from Pakistan, from Ethiopia, we have indeed found harassment of these new residents in the Commonwealth of Pennsylvania.

One of our problems as exhibited in the

11 12

situation that occurred in West Philadelphia with the Hmong, is the language barrier as well as, as we look at those homelands and the relationship between those individuals and their law enforcement agency in their homelands. One of the things that we've developed as far as a training tool in a videotape for law enforcement just to respond to the needs of Southeast Asians, is how to do a home interview, how to do a street stop, how to explain law enforcement in this country to Southeast Asians and most of that was developed in our offices where you have large concentrations of Southeast Asians, particularly in Orange County, California and in Seattle, Washington.

Another concern that we have, once we have a new resident involved in our criminal justice system, either as a victim or a perpetrator, there is decidedly surfacing the need for interpretive service for non-English speaking people. At the crime scene, I've been kind of fascinated, for instance, with the question of since those coming from Southeast Asia as a war country might have a handicap of a deafness, how would they be read their Miranda rights in sign language. At some point in time we're going to be confronted with that.

2

3

4.

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

There's no doubt that another area that we're picking up, not necessarily here in the Commonwealth of Pennsylvania, but in other areas throughout the country is the organization of extremist groups in prisons where you have the gathering of what might be considered gangs and much of that might be -and indeed it is, extremist groups forming, whether for protection, their own protection, inside a correctional institution, but they come out with that same mentality that's developed in there. Indeed and this is going back some time, we have responded to hate violent group activities in the military, specifically at Fort Monroe, Virginia, where we found five active Klan members in the military police and also you might have touched upon it with this new spy case with Walker, but of course Walker had a relationship with Bill Wilkinson and indeed we did have an attempt for the Klan to recruit at the navy installation in Norfolk, Virginia some time ago.

While we are not seeing a significant number of violent crimes here, one of the kind of things that has occurred in the Commonwealth of Pennsylvania through the design of the Ethnic Intimidation is a whole

manual that hopefully will be introduced and I'm sure 3 5 6 7 8

the state agencies will give you a much more detailed overview of where we are at here in the Commonwealth in institutionalizing the Ethnic Intimidation Act at the District Attorney's level, at the Pennsylvania Attorney General's level and at the local police level when they do their initial investigation.

Thank you.

THE CHAIRPERSON: Thank you very much.

MR. HICKOCK: I just have one question.

It's sort of been, I guess, a question that -- what's your impression as far as the seeds of a lot of the violence we see of this type. Do you think it's institutionally based, in other words, individuals who are members of racial groups, racial -- racist groups who seize upon an opportunity to act violently against an individual or do you think it's really just individuals who are taking out their frustrations on a racial group?

MR. TYLER: There's no question that when we have times of economic downturn that there are those that seize this opportunity. However, a more intimate view, if I may share with you, is what happens when a

9

10 11

14

15

16

17

18

19

20

21

22

23

24

3

5

_

6

7

8

9

10

11

,12

13

14

15

16

17

18

19

20

21

22

23

24

family around the table has told their children that a certain minority is a certain kind of way and not worthy of anything and what have you, but then that given minority moves next door and that minority family may be in such an economic position that the little daughter and the little son is dressed fairly decent, that that family has fairly good furniture, a car and that father who has told the daughter and the son that, you know, they're this and that, the child comes back and says they're not like you told me, they're better than we are and in a sense they're telling that father that you lied In some circumstances what he will do, he will go down to his local tavern and tell his friends and let's burn them out and his friends gather around a water hole or worse than that, he will get young people -- I think we've had an example of that not too long ago right here in Philadelphia, allegedly that a thirty-one year old man put up two eleven year olds to burn a cross on a black family's home, so we have that kind of influence.

So, you do, in answer to your question, what the Governor of Maryland states it as, the scape-goat syndrome, that we blame everyone else for our

problems. As we see layoffs happening in many of our major industrial plants around here, you might well predict that a minority may get blamed for the layoff, so you have that condition. You may also have outsiders instigating and saying, well, because you have the affirmative action or because of this, because you integrated schools, this is the reason why this has happened, so that incites a number of people and in others it's more intimately a neighbor, neighbor kind of thing because they'll feel frustrated because someone may move in that's different.

MR. HICKOCK: The reason I bring it up, I'm -- I think this Committee and I know myself personally, you know, there are two kinds of problems, one is the institutional racism, the KKK and groups like that we have to know about and we have to know if they are out doing things and causing problems, but there is also the problem of people and I notice, you know, that's what you're getting at, the father talks to the daughter and so forth; we need to know about both of those if we're to talk both kinds of understanding on our part.

MR. TYLER: One of the things we have started and we haven't completed is developing a

4.

curriculum that deals with that along with the

Pennsylvania Department of Education, to talk about

that at a very young age in a rural school or an urban

school and a suburban school that will address that

issue. There's been a lot of literature on that, but

however, we're attempting to deal with that

specifically in the Commonwealth of Pennsylvania.

Unless I forget, we also have to deal with this whole area of institutional vandalism that goes beyond just the desecration of a synagogue. We have had most recently, the desecration in a black cemetery in Collingdale and this is not the first time that it happened, one of the oldest cemeteries in this area of two hundred tombstones that were turned over and that amounts, I guess, to about ten thousand dollars in that replacement. We have that kind of thing occurring and it's based upon race.

MR. MILGRAM: Where was that?

MR. TYLER: That's in Collingdale,

Pennsylvania. Eden Cemetery.

THE CHAIRPERSON: Thank you, Mr. Tyler.

Thank you for sharing with us the two films that we were able to watch during the luncheon break.

MR. TYLER: You're welcome.

THE CHAIRPERSON: I want to make sure that we have not overlooked any of the federal officials that were scheduled to be here. Is there anyone here that was scheduled?

(No response.)

THE CHAIRPERSON: All right, then, we'll turn next to the State Panel. Here we will have --

MR. MILGRAM: Before we go on. Is there anybody here who is not scheduled but is from the U.S. F.B.I. or the U.S. Department of Justice?

(No response.)

THE CHAIRPERSON: Apparently not.

We have here Charles Neal; is it? I'm sorry, Carlene Neal. Can we have the testimony? Have you tossed a coin and decided who goes first?

MR. CLOUGH: My name is Robert Clough. I am employed by the Pennsylvania Human Relations

Commission, the Commonwealth agency responsible for administering the anti-discrimination laws of Pennsylvania. I am also Assistant to the Coordinator of the Inter-Agency Task Force on Civil Tension. On behalf of both agencies, let me express our appreciation for

this opportunity to share our experience regarding your topic of racial and religious intimidation.

The interest of the Pennsylvania Human Relations Commission in situations of racial tension stems from specific powers and duties of the Commission outlined in its law. For example, the Commission has the power and the duty "To investigate where no complaint has been filed, but with the consent of at least eight of the members of the Commission, any problem of racial discrimination, with the intent of avoiding and preventing the development of racial tension." That's under Section 7.

The Pennsylvania Human Relations Act has a "Section 8.1, Investigatory Hearings Related to Racial Problems." This in essence provides that whenever any problem of racial tension arises, the Commission may hold a public or private investigatory hearing in the county where the problem exists for the purpose of gathering all of the facts and making recommendations, the non-implementation of which can be the basis of a Commission-initiated complaint and Commission order. Records and witnesses can be subpoensed and testimony taken under oath.

It is from these legal mandates that the Pennsylvania Human Relations Commission has had a long history of participation in state level efforts to deal with tension situations related to the race, color, religion or national origin of individuals and groups.

A product of this longtime interest of the state Human Relations Commission in inter-group tension has been what is now known as the Inter-Agency Task Force on Civil Tension. It was anticipated just before the summer of 1972 that this was going to be a hot summer in many locations in Pennsylvania. In response to that expectation, the then Governor Milton J. Shapp promulgated the following Governor's Executive Order regarding Civil Disorder and Emergency, that was since repromulgated on April 4, 1978.

"It is the policy of this Administration to make every effort to resolve community problems, to establish dialogue with lawful dissenters, to preserve rights of peaceful assembly and expression, and to reduce tensions before employing law enforcement elements. Every state agency under my direction will make every effort to cooperate in carrying out this order, and will provide such assistance as is requested

8

9

7

11

12

13

10

14

15

1617

18

1920

21

22 23

24

by me or my designated representative to prevent civil disorder and restore peace and order. All agencies will lend every assistance to reduce tensions and to help alleviate the causes of disorder, and will use such resources at their command as may be needed to establish and maintain lines of communication to an aggrieved community when called upon to do so."

At that point in time, a Governor's Civil Tension Task Force was created, consisting of cabinet level officials chaired by the Lieutenant Governor. When the level of tension eased somewhat, this Task Force was succeeded by what is now called the Inter-Agency Task Force on Civil Tension. This is a group of representatives of eight Commonwealth agencies, one federal agency, namely, the Community Relations Service of the United States Department of Justice, and two private statewide organizations, namely, the Pennsylvania Chiefs of Police Association and the Anti-Defamation League of B'nai B'rith. The Commonwealth agencies consist of such law enforcement agencies as the Pennsylvania Human Relations Commission, the Pennsylvania Office of Attorney General, and the Pennsylvania State Police. The other Commonwealth

agencies consist of the Pennsylvania Department of Education, representing both concern with tension in school districts and tension in colleges and universities, the Pennsylvania Department of Community Affairs, the Pennsylvania Department of Public Welfare and representing ethnic groups the Governor's Council on the Hispanic Community and the Governor's Heritage Affairs Advisory Commission.

The overall purpose of the Inter-Agency
Task Force on Civil Tension is "To respond to tension
situations with maximum communication, cooperation, and
coordination among the agencies represented on the
Tension Task Force and with local government officials
and community groups and representatives."

Its twofold purpose is to both reduce such inter-group tension and violence between individuals and groups and to help prevent or resolve the problems that cause such tension. It accomplishes these purposes by investigating and monitoring tension situations, by providing assistance to the victims of such situations and by assisting law enforcement, local governmental and community organizations in developing and implementing short-range and long-range plans to deal with the

 22°

problems that cause such tension. To this task it provides the technical assistance and other resources of the Tension Task Force agencies.

Specifically, how does this Tension Task

Force respond to inter-group tension? It happens to be
my principal responsibility as Assistant to the

Coordinator of this Task Force to implement this
procedure. Let me recite a typical scenario in response
to typically a phone call from a representative of one
of our Tension Task Force agencies about a tension
situation. I immediately complete a Tension Situation

Report which includes the following kinds of elements.

THE CHAIRPERSON: Excuse me. I note that you have submitted this document to us or at least your organization has transmitted this document to us and that we have your testimony and each member of this Committee has your testimony. I'm wondering whether in the interest of time, you could just briefly summarize the thrust of the document, because it is a lengthy one and we are beginning to run out of time now.

MR. CLOUGH: Yes, sir, I was just following orders.

THE CHAIRPERSON: Can you kindly summarize,

1

as best you can, since we do have your testimony here in front of us. I'm sorry if I'm throwing you a curve ball.

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

MR. CLOUGH: Basically what I do. sir. I sit in Harrisburg and make myself available to the members of the Tension Task Force. When areas throughout the state, from Western Pennsylvania to Eastern Pennsylvania have a problem dealing with ethnic intimidation or institutional vandalism, they call me on the phone. What I do is take the information, make out a tension sheet which is included in this form. notify the State Police, the Attorney General's Office. If it's an incident in the Hispanic community, the Governor's Hispanic Council. If it's dealing with the Southeast Asian Community, I notify the Governor's Heritage Advisory Council person on our board. If it's a school incident dealing with higher education, I notify the Equal Opportunity Office of the Department of Higher Education and if it's dealing with a problem in a public school, I notify the Board of Education's Department of School Equity. Immediately I transmit the information to them. If they want to get involved, they let me know. I notify the person in our region that

these people are available to them and they go immediately to the scene to see what they can do to eradicate the problem.

THE CHAIRPERSON: Can you provide this

Committee with an overall sense of the dimensions of the

provlems we are confroned with in this arena now?

MR. CLOUGH: Well, in this are statistics, but basically let me say this. I receive from A.D.L. their reports where they sent me a list for the month of January until May, sixty-three cases of ethnic intimidation and institutional vandalism. I also through my conducting of -- or collecting of information from various people who call me assemble statistics basically of all those allegations that are made to this office, who responded to it and as a result of this, I can say that this region is the highest region for the amount of ethnic intimidation and institutional vandalism crimes that are committed.

THE CHAIRPERSON: In the State of Pennsylvania?

MR. CLOUGH: I'd say the counties of Chester, Delaware, Bucks, Montgomery have the highest incidents excluding the City of Philadelphia itself that

has the highest. The most severe are the City of Philadelphia kinds of situations usually, although we've had some very severe cases of ethnic intimidation and institutional vandalism in the five counties surrounding the city also.

THE CHAIRPERSON: That's very helpful. We have an overall picture.

MR. MAHON: I'd like to follow up on that, can you say why that is true that the greatest incidents are here as opposed to Pittsburgh?

MR. CLOUGH: I'd say because the reporting system is probably more adequate. They probably have incidents in Western Pennsylvania, but we don't get the same kind of response from the agencies in Western Pennsylvania as we do in Eastern Pennsylvania and that's due to the efforts of Mr. Tyler in U.S. Justice and Mr. Percy and also our regional representative who will disseminate this information as quickly as possible so we have records of these things that occur. I've had incidents that weren't reported to me from Western Pennsylvania that I had knowledge of, so it means that the system has broken down as far as the information coming into my office is concerned.

5.

MR. HICKOCK: Don't you also have more ethnic groups in this part of the state, though?

MR. CLOUGH: Not really. We have more urban settings and suburban settings. In Western Pennsylvania you have large counties with very limited population. The City of Pittsburgh and Erie are perhaps the two largest cities in which, in comparing to Philadelphia, their reports are way down. I think that part of the reason is that there are -- the layout of the population is such that it is more of a, rather than an urban setting in a large city, it's more of an ethnic community kind of setting which is usually more stationary.

THE CHAIRPERSON: It sounds to me that you are evaluating the reporting system as much as you are reporting the actual incidents.

MR. CLOUGH: Well, I was hoping you would ask me what we needed and I was going to say a reporting system that is accurate and consistent so that we can identify these areas and immediately give them the same kind of response and help that we try to do in the areas in which we do get reports from Eastern Pennsylvania. We need to educate the community so they know what to

•

report and when to report it. A lot of people wait six months later and, say, this happened to be in January and by that time it's over and a continuing situation where if we knew about it in January, we could go immediately to it and try to remedy that situation before it gets any worse or repetitive.

MR. HICKOCK: That brings me to a different kind of question. You say that most of your responsibility is reaction to events that have taken place or do you find that a lot of what you're trying to do is stop things from taking place. We've heard a lot of community groups talking. You don't do that?

MR. CLOUGH: At first it was reaction. We find that we've trained police departments on ethnic intimidation and awareness. We've trained Harrisburg police and the fire department. We've trained Lancaster. We're getting ready for York and Reading. We're having a conference in Pittsburgh. We just had one here in Philadelphia to educate law enforcement people. We have to disseminate the information to the community to -- so they know their situations and work with the police instead of working against the police and that they're not afraid to call the police because

3

4

5

·6. 7

8

9

1011

12

13

14

15

16

17

18.

19

20

21

22

23

24

we are there to support them by giving them the kinds of information and the kind of support that they need to carry out their responsibility as citizens.

MR. MAHON: One follow up on that. Where are you getting the funds to do the training in York and Johnstown and Pittsburgh and so forth? Is that under the Ethnic Intimidation Act?

MR. CLOUGH: There are no funds under the Part of our responsibility is to train upon Act. request and what happens, for instance, Lancaster sent us a letter and said we need to train our people as far as what is the Intimidation Act and institutional vandalism. We've trained the State Police trainers. We've trained the State Police brass from the Lieutenant up to the Commissioner on ethnic intimidation, institutional vandalism and cultural awareness and the cultural awareness is just as important primarily because if the law enforcement agencies don't know how to respond to these kinds of things that they don't know about, then a confrontation is more likely to occur. We not only train the police officers. We train the firefighters also because ethnic intimidation is not strictly a black and white situation, as you know by now.

It can occur in many forms to many people. It depends on the sickness of those involved. One of the things we found that if a fire usually occurs and if so, and the firefighters arrive on the scene, what do they do in order to apprehend the persons responsible for the act. Training, education, dissemination of information to the police officers as well as the citizens will help remedy this situation.

MR. MAHON: Had you trained the City of Philadelphia police or firemen before this Move incident?

MR. CLOUGH: They attended a conference on institutional vandalism and ethnic intimidation in Harrisburg in January, I believe or April. After that I have no information.

MS. DeCOLLINGWOOD: Did they attend a conference at the Temple University Law School?

MR. CLOUGH: Well, I work on the state level. We have regional offices in Pittsburgh, Harrisburg and in Philadelphia. What we did, we gave a central conference location in Harrisburg and the Ethnic Intimidation Conference is handled by the Philadelphia office and there will be one soon in Pittsburgh that

will be handled by the Pittsburgh regional office. That way we allow the local communities to handle and get involved in the giving of this kind of a program so that will intice other people to get involved in local levels.

THE CHAIRPERSON: Perhaps this is a good time to move to your colleagues unless there are any further questions or comments.

Thank you very much.

MS. NEAL: My name is Carlene Neal. I'm with the Philadelphia Regional Office of the Pennsylvania Human Relations Commission. I am here along with Charles Gratman. We're representing Sandra Bacote today. She wished for us to extend her regret that she was unable to be here because of her conflict in schedule. She did want to attempt to make it but it was not possible and to assure you that it is not indicative of her -- the Regional Office's response to ethnic intimidation and racial and religious tension.

Getting back to what you said, there was only one person representing the Guardian Civic League from the Philadelphia Police Department at our conference last week. It was noted by many people that

.10

the presence of the Philadelphia Police Department was not there.

MR. MILGRAM: Were they very specifically

MS. NEAL: Yes.

MR. MILGRAM: What was the conference

called?

invited?

MS. NEAL: It was called Protecting Our Differences. It was held on June 13 at the Temple Law School.

MR. MILGRAM: June 13, 1985?

MS. NEAL: Yes and we did have representation from police departments of the five county area which encompasses the Eastern Region or the Philadelphia Region.

Briefly, my position is that I am the Supervisor of Education and Community Services at the Philadelphia Regional Office and Charles Gratman is the Housing Supervisor at the Philadelphia Regional Office. When there's a tension situation involving the school system, I get involved. The primary responsibility for tension rests with Charles Gratman in our Regional Office and he deals with our housing or housing related tension

2 situations.

3

4.

5

б

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

23

24

Typically one of the most recent incidents

I'll turn it over to Charley now to provide the testimony.

MR. GRATMAN: Thank you for the opportunity to allow me to discuss the topic of racial and religious intimidation that takes place in Eastern Pennsylvania.

The Philadelphia Regional Office has responded to forty-six incidents of tension in the five county area of Southeast Pennsylvania in the current fiscal year. We've also conducted thirteen investigations into situations which were reported to us as tension situations, but were later found to be not tension related. We are all too aware of the fact that we believe that this total number is not at all an accurate count of the numbers or issues which are addressed by the private or public agencies. Thirtyfive percent of the incidents, that's of the forty-six incidents, involve move-in situations or harassment of minorities where there is a suspected violation of fair housing provisions directed against individuals or real estate entities engaged in the implementation of fair housing or open housing mandates.

14

13

16

17

15

18

19

20

21 22

23

24

involved threats to a Delaware County realtor due to a sale of a black -- sale of a home to a black family in a community previously identified as white. The threatening notes to the real estate agency said "Stop selling your homes to niggers or your family will get this card" and it was signed KKK. The card was a sympathy card. This was one of three threatening communications which were sent to the real estate company through the mail and presently the F.B.I. is involved. The postal authorities are involved, the State Police are involved and of course our Commission is involved in the investigation.

Fifteen percent of the tension cases did not involve housing and may be characterized as institutional tension situations unrelated to housing or to vandalism of personal property.

Two recent situations merit note here. In the first instance a local girls school in Delaware County faced a problem of systematic racial slurs and the racial intimidation of the minority black student population. The second situation is the confrontation and direct action packed inspired religious group when dealing with another religious group when it sought to

2

3

4

5

б

7

8

10

11

12

13 14

15

16

17

18

19

20

21

22

23

24

convert others to its beliefs.

Disputes and confrontations between individuals, between neighbors of different racial and religious or cultural backgrounds account for the third category of tension situations faced most frequently by our Regional Office. An example is a black family in Bucks County which is currently being harassed by a white neighbor. This case is in litigation and a charge of ethnic intimidation has been filed against the white neighbor in addition to the assault charges.

The track record of the Philadelphia Regional Office is clear. When black and Jewish families were threatened by acts of vandalism to property and threats of life in Roslyn, Abington Township, we were there. The Commission's presence resulted in a 1977 investigatory hearing and recommendations which brought change through enforcement of law, successful prosecution and the creation of local entities and institutional change which has created a healthier climate for minorities and non-minorities.

In 1981 when black families were reportedly threatened into relocation of a previously all white community of Eastern Delaware County we were there

to the second se

working on individual cases initially and finally establishing a pattern of the failure of local law enforcement agencies, secular and non-secular institutions to correct systematic violation of fair housing and criminal statutes, an investigatory hearing and subsequent recommendation resulted in the creation of new institutions and some leadership and cooperate efforts by the real estate and commercial establishment.

In 1978 when the Move or family advocates tension situation erupted in Philadelphia, we were also there. In fact, the Philadelphia Regional Office staff voluntarily teamed to provide a round the clock monitoring before the ultimate crisis.

We also worked to desegregate the all white Mounted Police Force which patrolled the Thirty-Third and Powelton area which heightened the existing tension levels.

In 1985 we have monitored from afar because of numerous agencies involved in a local level.

While we take pride in our presentation of the more dramatic efforts to meet our mandate, we all -- we know all too well that the gains made were meager ones in an effort to create a regional climate

2.

r t

1

3

4.

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24 any questions.

respectful of racial and religious differences.

Staffing resources simply do not provide for the effective ongoing monitoring which is required of the more difficult tension situations and they do not allow for sufficient prevention efforts. Despite our recent conference with law enforcement and civil rights advocates protecting our differences, day to day ongoing efforts must be performed at the neighborhood and local Fair housing, civil rights and selective law level. enforcement organizations at the local level must be provided adequate, technical and financial resources to produce change at the most elementary community levels.

As the Pennsylvania Human Relations Commission discrimination caseload increases, staff resources are becoming sparse. Currently two staff persons myself and Carlene Neal perform the tension related responsibilities in the region. We would like to see the availability of technical and financial resources at the local level which would make our referrals, monitoring and direct service responsibilities a cooperative one with reliable local institutions.

Both Carlene and I will be responsive to

THE CHAIRPERSON: Thank you very much for your comments and testimony. I think we have to simply move on.

MR. HOBAN: I'm Trooper Hoban.

THE CHAIRPERSON: I was about to call on you. Would you identify yourself, please.

MR. HOBAN: Martin Hoban from the Pennsylvania State Police. I'm the counterpart in the State Police on the Task Force and as a rule, I get the information from Charles Gratman at which time I present myself to the Chief of Police and make myself available either for the investigation or as an observer. We are available to the police departments for investigation, however, the police departments usually prefer to conduct their own investigations. However, they ask us for advice and use us for observers.

The Education Program mentioned by Mr. Clough, as of Monday morning, the Pennsylvania State Police will begin their education with the Ethnic Intimidation Law.

THE CHAIRPERSON: This is in cooperation with the Pennsylvania Human Relations Commission?

MR. HOBAN: Yes. I can submit to you the

12.3

1 94 2 State Police policy on Ethnic Intimidation. That is, 3 what we do and how we conduct the investigations. 4 MR. HICKOCK: How many other states or 5 other programs like this in our state are operated? Do 6 you know how many other states have Ethnic Intimidation 7 statutes or how other states work with local police? 8 MR. CLOUGH: Our information has been given 9 to us very adequately by Mr. Tyler. He is probably more 10 equipped to answer that question than I am. 11 MR. TYLER: What was the question? 12 MR. HICKOCK: How many other states have 13 Ethnic Intimidation statutes? MR. TYLER: I can submit to you every state 14 15 that has one and they're limited to some degree. Right 16 adjacent to us, one state, the State of Maryland has a 17 good one. Seattle, Washington, Utah, Maine, New York. 18 To the best of my knowledge, Delaware does not have one. 19 West Virginia does not have one, New Jersey, but we have 20 done some research. It may be dated. It's 1983, but I 21 can submit that to you. MR. HICKOCK: Well, I was asking because in 22 the process of establishing workshops and training 23 programs and communication networks and so forth, I was 24

MEMMORK

wondering if an attempt was made to look at how it was done in other states, either for a --

MR. CLOUGH: When we were setting up our training programs, Mr. Tyler gave us the information that he had received from other agencies and we evaluated it and from it we extrapolated the good parts that would make ours more binding and we also included some of our own and from that we came up with our purpose and as far as training is concerned, we're trying to go as close to the Act as we can, because it's continually changing. In fact, there is a change coming out now from the original Act, amendments to it which will make it stronger which means our training will become more precise and more stronger too in order to help enforce those laws, and that's what we're trying to do. We're trying to take the loopholes out so that when charges are made they can be prosecuted from arrest all the way up to the courts.

MS. DeCOLLINGWOOD: Mr. Hoban, you mentioned that the State Police is going to begin education, training courses on the Ethnic Intimidation?

MR. HOBAN: Yes.

MS. DeCOLLINGWOOD: Is that voluntary on the

MEMILOCK

24

1

3

4

5

6

7

8

9

10

11

12

13

15

16

17

18

19

20

21

22

23

part of the department?

MR. HOBAN: Yes.

MS. DeCOLLINGWOOD: As I think I read into your comment before, it is not mandatory.

MR. HOBAN: It's voluntary.

MS. DeCOLLINGWOOD: Will that be given to every member of the State Police?

MR. HOBAN: Every member of the State Police.

MS. DeCOLLINGWOOD: Not just entering cadets?

MR. HOBAN: Every member.

THE CHAIRPERSON: What has been the experience of the State Police with the Ethnic Intimidation Act?

MR. HOBAN: I think we should not underestimate the private complaint. When a police department is called into a neighborhood, of course they're called in, they don't take a side. They're neutral. They're investigating a complaint of, say, someone just throwing stones. That might be the beginning of something which comes later on. I know of a case in Prospect Park, Delaware County where

£ 1

3

4

2

5

6

7 8

9

11

10

12 13

14

15

16

17

18

19

21

20

22

23 24 harassment was going on, a move-in was being harassed by a white neighbor and went on and on and on. It amounted to little harassments. It was stopped by a private complaint. The reason I say a private complaint over a police complaint is that if you make a private complaint, you can say, okay, Your Honor, I'll stop it. That is less likely to happen with a police complaint.

THE CHAIRPERSON: Are you saying that if an individual makes the complaint in front of a court, that is more likely to receive attention than if --

MR. HOBAN: No, but there is more flexibility there. In other words, if I made a complaint against you rather than having the police make it, I can say I'll withdraw the charges. The police are less likely to withdraw the charges.

MR. MILGRAM: You as a State Trooper are different than the local police?

MR. HOBAN: Any police department. Let me give you a parallel. A union situation where there is an argument about whether to use union or non-union Now, this has happened in Kennett Square where an attorney who was taking photographs with a videotape camera was assaulted by a union member and he said to

12

13

14

15

16

17

18

19

20

21

22

the State Police, we want charges filed and the charges Then they said, no, we'll drop the charges, were filed. so the charges were then withdrawn. Now, later on they discovered that when the man was hit, he suffered brain damage which they didn't realize at the time. Then they wanted the charges reinstated, but, you see, you're not going to have a police department doing that, whereas if they were filed privately, it would have that -- you would have that flexibility. Well, Your Honor, we'll withhold the charges for now or we'll hold them in I'm not saying that this is the only way to go or that the police should not make the complaint, but I think it's often overlooked in our debates about the Ethnic Intimidation Law. I think when the person signs a complaint itself, it just gives it more weight and it shows the offender that the complainant really does mean business.

MR. CLOUGH: Sir, when you go over this, under Section 2 of the Act itself, it shows you that an individual can file a civil action and as a result of this, they can get damages, special damages, emotional distress damages, punitive damages, reasonable attorneys fees and whatever which usually through the criminal

24

23

- 12 J

π. 1

court itself, it may or may not be a part of the mandate of the court. So, there are two ways to go and what I'm saying in educating the public, if they go to the police and they don't get the response, they can still go to the District Attorney of that particular county and file the same charge or go to the District Justice.

MR. HOBAN: Or they can sign together with the police.

MR. MAHON: As a follow up on Mr. Friedman's question and not necessarily a question of you, but do you feel that the Ethnic Intimidation Act has had a positive impact on Pennsylvanians in terms of refusing intimidation or do you feel that it's still not known enough. What's your assessment of the impact or the effectiveness of that Act?

MR. CLOUGH: My assessment and my opinion is that it has helped us to educate police departments not only in ethnic intimidation and institutional vandalism and the seriousness of that particular act by it now being a crime, but it also gives us an opportunity to work with that police department in dealing with cultural awareness kinds of problems which I think a lot of the problems stem from that particular thing. People

S " s

will move into a community and rumors will circulate, this person is this, that and the other, but when the people get to know the realities of the people, what they really are like, then they say, they're no different than we are, they just do things differently than we do. So, the State Police asked us to help them. We responded. That's our job. Police departments ask us to train their men. We respond which is great, so the Act has helped people to get the initiative to get help that they need from us and we can respond without it being a political kind of a situation.

THE CHAIRPERSON: In the actual acts of vandalism and ethnic intimidation, apart from the educational aspect of the law --

MS. NEAL: I'd like to respond to what you were saying. I think that since 1982 the number of instances in which the Act -- the number of instances in which it has been utilized to mitigate tension or to provide relief does not suggest that it is fully utilized yet and the educational efforts which -- these conferences and the police training are very recent, so we have yet to really see the actual full understanding of how the Act can be utilized not only by the victims

Sometimes

1 2

but by the police departments whose responsibility it is to enforce it.

The answer is, yes, it is

4.

3

5 important and what it's doing for agencies such as ours 6 is that in the past where a cross would be burned on a 7 8 9 10 11 12 13 14

lawn, it would be reported as possibly vandalism or maybe just a fire on the lawn. Now it should be reported as ethnic intimidation, which legally explains If a church or a synagogue has been spray what it is. painted, we now have institutional vandalism. that it was a swastika would not appear. Vandalism would be written down. Now, we know exactly what it is, otherwise what we're trying to get across to the training program is that it's an improper police incident report and if we get the proper incident reports completed, we will now know exactly what is going on in the Commonwealth and that's why it is important.

MR. GRATMAN:

19 20

21

22

15

16

17

18

One other question. MR. HICKOCK: wondering how often would you say in a report of an incident that is supposed to be racially motivated, when you investigate it, you find out there was another Does that happen very often? motivation?

24

23

1

3

,

5

б

7

8

9

10

11

12

13

14

15

16

Τ (

18

19

20

21

22

23

24

MR. HOBAN: This is a common complaint of the police. Oftentimes they'll have things going on in a neighborhood, things that they can just show a history of wandalism in a particular neighborhood and then a minority moves in and then the vandalism turns to a racial tone. So, the argument there is, was it racial or was it just indoctrination of this person to the neighborhood which is going on for so long, but you'd have to say, yes, it was racial intimidation.

MR. HICKOCK: I guess that's the point. If it's an Ethnic Intimidation statute, then obviously you have to find some way in demonstrating that it was what took place. I don't know how difficult that is at times.

Let me add to that. MR. GRATMAN: We had our investigatory hearings. This might be an example of what you're looking for. This is back, I guess in '77 and we had access to police incident records. Wе went through some of the police departments. You would find them to be what you would expect them to be, a car window broken, a tire slashed and you would get this type of repetition. Then every once in a while you would see every tire slashed, every window broken, cars spray painted and you would see patterns of that every once in

1 2 a while. It reached a point where you almost didn't 3 have to look as to the race of the person. You would 4. know by the type of damage that it got beyond the point 5 of somebody walking down the street and just scratching 6 It would be an attack and it would be a vicious 7 attack not to break a window, but to send out a message. 8 That would still be called vandalism. You could 9 distinguish, but it took a long time. 10 Coming back to the ethnic intimidation, it 11 is an important issue but it's only important if the 12 police departments utilize it and we're hoping that they 13 will. MR. MAHON: What is the length of the 14 15 training that the State Police will begin on Monday? 16 MR. HOBAN: It will be an eight hour 17 course. 18 MR. MAHON: Would it be possible to supply 19 us with an outline of what's covered in the training, in 20 the eight hour program? 21 MR. HOBAN: Yes. THE CHAIRPERSON: Is there a Martin Hoban 22 23 here? 24 MR. HOBAN: Yes.

104 1 2 THE CHAIRPERSON: You are Martin Hoban? MR. HOBAN: Yes. 3 THE CHAIRPERSON: Then is there a Miller 4 5. Tabler? 6 MR. HOBAN: Absent. 7 In a few minutes we'll hear MR. STOLARIK: 8 from a Local Panel and we'll have heard from local, 9 state and national. My question is a procedural one, if 10 someone makes a complaint of ethnic intimidation or 11 harassment or whatever, how does it work itself from the 12 local, state to the national? 13 MR. GRATMAN: We're innerconnected. 14 MR. STOLARIK: Do you hear about it right 15 away? 16 MR. GRATMAN: It would depend. If it took 17 place in Philadelphia and it was not, say in a border 18 street to one of the counties, we may not hear about it 19 for a while because it would be an in Philadelphia 20 If it took -- if it was reported to us, we problem. 21 would immediately notify the Philadelphia Commission on 22 If it took place in one of the Human Relations. 23 counties, the Philadelphia Commission probably wouldn't 24 hear about it because it may not concern them unless it

F 1

was, again, in a border community and we thought it would spill over into Philadelphia. We are innerconnected. There is a monthly meeting in Harrisburg. Philadelphia is a participant. All the state agencies participate, the federal government participates and there is a sharing of information. One of the things that I think Bob Clough was trying to say and it's probably in his report is that in the absence of funding, all the agencies perform these duties through self-financing and the amount of distribution and how this takes place is voluntary and at times it breaks down because of that. There is no funding available for this type of program. It's all voluntary. We all absorb it.

THE CHAIRPERSON: Thank you very much. Shall we start with Mr. Shanahan?

MR. SHANAHAN: I'm Captain James Shanahan, Commanding Officer of the Civil Affairs Unit of the Philadelphia Police Department.

I'd like to start off first by saying that in reference to the hearings of the Pennsylvania Human Relations Commission which were held last week at Temple Law Center. I only found out about those hearings myself a couple days ago from an outside

1 4 7

т.

source. I brought this to the attention of the Police Commissioner and he had told me that he was not invited to this thing.

MS. NEAL: Yes, he was.

MR. SHANAHAN: How was it communicated?

MS. NEAL: We used the media, for one thing to advertise the event. We had sent pre-registration information out.

MR. SHANAHAN: To whom?

MS. NEAL: I do recall something with the Police Commissioner's name on it and I was responsible --

MR. SHANAHAN: I don't think that's fair if you recall something of it. The Police Commissioner is telling me that he did not receive an invitation.

MS. NEAL: I do know that Charley and I send out a lot of mail and the Police Commissioner was on that mailing list. Well, that's the way that was. There were also some organizations, I believe, within the police department that were sent some communication.

MR. SHANAHAN: You did mention one organization that was represented there.

MS. NEAL: That was one --

MR. SHANAHAN: I was not notified and that

1

I inquired of the Police Commissioner.

3

4

5

6

7

8

9

10

1,1

12

13

14

15

16

17

18

19

20

21

22

23

24

MS. NEAL: I'll tell you this. There is documents in the office and you're welcome to see them that verify that there have been attempts also to include them in some co-sponsoring activities.

MR. SHANAHAN: Fine. Thank you.

I know that we're pressed for time here and I'll be short. The responsibilities, the primary investigation of these types of incidents, the responsibility of the geographical detective division area of the occurrence of the event with the assistance of the Juvenile Aid Division if the offenders or suspects or whatever are under eighteen years of age. The Civil Affairs responsibility is to make follow up interviews of the complainants, witnesses and community members to ascertain the causes of said occurrences or incidents to see if we can place the causes. establish patrol checks of the neighborhoods and follow up contacts are made on most of these incidents in an effort to diffuse the emotions and prevent similar occurrences. We attempt to work with community people within the community that we have dealt with on other reasons and other areas that we might be involved.

5

34

Myself as the Commanding Officer of the Civil Affairs Unit and Lieutenant Falcone who is the Lieutenant of the Civil Affairs Unit and a police department representative have a weekly meeting of the Managing Director's Inter-Agency Task Force. This Task Force was formed by the Managing Director to coordinate all racial and religious intimidation type incidents and to define which areas in the city are responsible for bringing a solution, a situation to its successful conclusion. Additionally, incidents of gang related activities and neighborhood unrest situations are discussed at length. These may or may not involve the Civil Affairs Unit personally.

The Task Force is made up of members of the Philadelphia Commission on Human Relations, Community Intervention Programs, the Crisis Intervention Network and a representative from the Criminal Justice Coordinating Office, Mr. Richard Moore and any other agencies actively involved in suppressing violence directed at specific racial and/or religious groups or ethnic groups. Additional agencies such as the Southwest Philadelphia Task Force and other agencies that have been formed to deal with these situations in specific areas

of the city also sit in on these meetings as designated by the Managing Director.

23

24

The Civil Affairs Unit was involved from 10-1-84 to 6-1-85 in the handling of fifty-one cases where racial, religious or ethnic intimidation was apparent. Of these fifty-one cases, three involved cross burnings. Twenty-four involved Southeast Asians as targets that were perpetrated by both white and black groups and the remaining twenty-four incidents involved situations, black on white, white on black, Hispanic on black and so forth. Of those incidents that I'm referring to, in the twenty-seven racial incidents including the cross burnings, there was a total of fifteen arrests and one exceptionally cleared wherein the perpetrator was identified, but there was a withdrawal of prosecution by the person that was involved in it. In the twenty-four Asian incidents, unfortunately there was only five arrests involved. There is and I think we ought to accept it, there is a reluctance of the Asian population to report crimes to the police. It's a bad situation we're attempting to deal with here in the City of Philadelphia.

It has been the experience of the Civil

3 4 5

7 8

10 11

9

12

14

13

15

16

17

18

19

21

20

22

2324

Affairs Unit that the incidents of cross burnings, anti-Semitic, including racially motivated violence is in most cases the work of teenagers and young adult The acts of anti-Semitic graffiti, including offenders. swastikas spray painted on synagogues and so forth, would appear to be in the category of juvenile pranks in a desire to commit vandalism by the offenders. most likely based on what the offender sees, reads, thinks and attitudes developed at home around the table. These incidents are considered serious and potentially dangerous occurrences and are investigated and processed with as much intensity as any other reported crime. Coupled with the attitude of the offenders is the national problem of teenage alcohol and drug abuse. It is believed that the use of alcohol and drug by the offenders escalates nerve enough to commit criminal A prime example of this is defacing tombstones, monuments and places of worship.

The more recent Southeast Asian incidents in the City of Philadelphia is a new experience for a lot of policemen. Violence directed at these groups would appear to be by individuals who feel threatened in their jobs, their values and by this new population

٠.

~ 7

group with cultural differences and causes a problem.

This seems to be the basis of where it's at.

There does not appear to be, though, a pattern of any white supremacist groups or any other concentrated organized activity emerging in the Philadelphia area. Most of these acts appear to be individuals acting, maybe in concert with two or three other individuals, but nothing in an organized nature of the Ku Klux Klan or anything of that nature.

Thank you.

THE CHAIRPERSON: You are representing Philadelphia here, so maybe we ought to pause and ask questions.

MR. HICKOCK: I was just wondering and I guess I'm asking for sort of a gut reaction based upon your observation and so forth within the police department, how do most members of the police force feel about this relatively new statute and the kinds of issues?

MR. SHANAHAN: I think it's a very good statute. I think the problem is the publication that these potential offenders are not aware of it. I think there should be some sort of a campaign, a stronger

1.3

1.5

campaign than I've observed personally to involve the public, to make the public aware that this is not going to be tolerated and that they know what they're getting into and a lot of the responsibility of our unit is to make sure that these things when they are reported to the police, that they just don't end up, as we talked about before, as vandalism. Sometimes in a system it has a tendency to do that. I think sometimes the situation becomes those types of things where kids get themselves involved or young adults get themselves involved in doing this because they don't know or understand these people and they do something and they don't realize what they're getting involved in. If this law was more publicized, it would have a greater effect.

MR. HICKOCK: Based upon what I've heard today, I would certainly argue that it's a tremendous law, but do you think that most of the members of the police force feel it's one more problem that they're going to have to deal with or do you think it's something that they would tend to think that it not only should be enforced but that they would support it themselves?

MR. SHANAHAN: Yes, we have a sensitivity

course at the police academy and part of this is what's going on with this law. I don't think there's any problem with enforcing the law.

MR. HICKOCK: I think by definition based upon your comments that anyone charged with an obligation to enforce a law such as this, would be quick to become much more aware and sensitive to these kinds of problems.

MS. DeCOLLINGWOOD: A report recently came by my desk about an incident that could be interpreted, I read it very quickly, but there was also something in the media that seems to insinuate that there are some incidents that could be classified as ethnic intimidation on the part of the Philadelphia Police Department in the Spring Garden area where a number of, not arrests, but people who were of Puerto Rican descent or Hispanic origin were pulled into the police station for interrogation as a result of Officer Trench's unfortunate incident.

MR. SHANAHAN: I don't think I'm really prepared to answer you with regard to that situation.

I was not involved in the investigation of that situation or in that community so I don't think it would

A THE LANGE TO THE STATE OF THE

10⁻

be fair to myself or the department to comment on that situation because I don't have any knowledge of the specifics of what happened out there.

the CHAIRPERSON: I have a question and it's been bothering me for a number of years and that is the precision with which we have information about ethnic incidents or whether they be of a mild kind like in swastika daubings or actual physical attacks.

Earlier this morning we heard from the Anti-Defamation League that the state of anti-Semitism goes up or down based on incidents reported to them and if they are not reported to them, then it can go up or down depending on how --

MR. SHANAHAN: It's like the crime rate.

THE CHAIRPERSON: I've had a sense for some years and here as a professional employed in that work of not really knowing what in heaven is really going on and finding that in the New York Times and other places, they are taking information which is essentially reports that are given to an agency and then the New York Times will print it as, anti-Semitism is up or anti-Semitism is down. You actually keep records of incidents as reported to you as well?

б

MR. SHANAHAN: As reported to us. It's obviously the same thing that we might read something in the newspaper that has never been reported. It may go to the newspaper and not be reported.

THE CHAIRPERSON: Do you have any willingness or ability to actually report year by year to the public on these matters so at least an official agency that has responsibilities here could make available such information? I realize it's maybe the same problem.

MR. SHANAHAN: I'm sure that we could. It would be very easy to statistically give information on these situations and breaking them down could be done. I'm sure that could be done and provided to you people through the Police Commissioner. If you were asking for specific information, I can take that down. Are you talking about all these instances?

THE CHAIRPERSON: I've been thinking for a number of years of the issue of how to get your hands on sufficiently precise information, to get a real sense of what is the nature of gacial, religious and ethnic --

MR. SHANAHAN: A lot of it is not reported.

MR. HICKOCK: Wouldn't you think that most

4.

Duffy?

of it is reported?

MR. SHANAHAN: No, I don't think that. I think a goodly percentage is not reported. I don't want to use figures, but a goodly percentage is not reported.

THE CHAIRPERSON: But this isn't a question of --

MR. SHANAHAN: I don't know how you can address crime that is not reported to you, unless you do surveys of people that have been done in the past, victims of that type of situation as to crime that they've had perpetrated against them and never reported. They have done surveys like that and have shown a tremendous amount of crime that is not reported.

THE CHAIRPERSON: Shall we go on to Mr.

MR. PURIEFOY: May I go next?

MR. DUFFY: Yes.

MR. PURIEFOY: My name is Carson Puriefoy,
Director of Programs of the Community Action Agency of
Delaware County. I'm here on behalf of the Community
Action Agency and its board of directors as well as the
Delaware County Council. We are the designated AntiPoverty Program for the County of Delaware and also

2

3

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

the County Council as a result of the Task Force that had been set up some years back to study racial violence and discrimination in the county. We have been designated by the county to hear alleged cases of discrimination in the county. The county could have come out with an ordinance or they could have established another bureaucracy to hear cases of alleged discrimination in the county, however, they saw to do it differently, they saw to put it through our agency and have us to hear these various cases and then to pass them onto the proper regulatory body.

When this first happened, I wasn't too really pleased with this, because it gave us no police powers, but at the same time I realized -- I realize now that it was something that we have been able to use and make use of it to our benefit as well as to the benefit of those disadvantaged citizens in our county, for the simple reason that we are a multi-service program and we have many people come into our program. Delaware County has five hundred and fifty thousand people and thirtyseven thousand of those people are considered to be disadvantaged and because most of those people that are disadvantaged in some way or another interface with our

3

5

6

8

9 ,

1011

12

13

14

15

16

17

18

19

20

21

22

23

24

Housing Program, the Emergency Services Program or the Federal Food Commodity Program, they do come in contact with our program and as a result of that, they happen to know where we're located. We happen to be physically located in the third most impoverished city in the country which is Chester City. People do come to They come to our program seeking services and Chester. therefore, if they feel that they've been discriminated against, then they do come to our program and we do have a sensitivity and we respond to these people's needs and I think in that sense even though we don't have any police powers and can't really do anything, we can give them access to the system and they're more willing to listen to us, they're more willing to come to our agency and file a complaint as opposed to going into a police department or into the Pennsylvania Human Relations Commission which is located all the way in Philadelphia and many of the citizens in Delaware County have really never been into Philadelphia or if they ve been to Philadelphia, they can't really find their way and so in that sense I think that we have been able to be of some service.

program, whether it's through the Utility Program or the

5 4

3

4.

5

б

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

I am somewhat dismayed that we don't have that many complaints coming in. I don't think that's indicative of racial discrimination, ethnic intimidation not taking place. I think, in fact, that it's on the I just feel that, as the gentleman just said here, I think there are a lot of cases that are just not reported. I think that there needs to be some push to raise the consciousness and awareness of the public. I think there needs to be an intensive -- we need to intensify -- I think we need to publicize more of the things that are going on, more of the agencies that are available to help people and I think that if that happens, I think people are going to be more prone to come out and say they've been discriminated against or they've been treated unfairly and I think those cases then will reach the proper authorities.

That's basically our role in Delaware County.

MR. HICKOCK: My impression is that one of the reasons you're here is because of your unique status of not being a governmental institution.

MR. PURIEFOY: We're a private non-profit institution.

.,

_

_

MR. HICKOCK: Do you think that one reason is that you don't get as many complaints is because you're not a governmental agency?

MR. PURIEFOY: That could be, but I think the primary reason is that people just are reluctant to come forth simply because there's been a long history of the revolving door kind of thing and in many instances nothing has been done to their satisfaction.

MS. DeCOLLINGWOOD: Do you think that there would be less reluctance to report to an agency that is more open and perhaps more friendly and perhaps more in touch with the community than a government agency?

MR. PURIEFOY: Absolutely.

MS. DeCOLLINGWOOD: What seems to me, then, is that you would benefit from, for lack of a better word, marketing -- how do you advertise the fact that you are the agency that's monitoring these incidents?

MR. PURIEFOY: We advertise through our brochures for our program as well as through the public service announcements and all the other various means of advertising that we do for our program and again, we see somewhere in the neighborhood -- we serviced last year over two hundred and forty thousand people in terms of

giving them food and utility assistance and that kind of thing and so, therefore, we do see a lot of people in the county and they are made aware of all the programs. We also conduct seminars, workshops and this kind of think and our brochures, they inundate the county.

THE CHAIRPERSON: I'm going to move us on to, if I may, to Mr. Duffy who carries the reputation of having brought the first indictment, conviction under the Ethnic Intimidation Act.

MR. DUFFY: That's right. My name is Martin C. Duffy. I'm Chief of Police of the Newtown Township Police Department in Bucks County. Newtown Township is located approximately twenty-five miles north of the City of Philadelphia.

I'd like to briefly explain the facts of the first arrests under the Ethnic Intimidation Law.

I have an article. On July 4, 1983, the Newtown

Township Police Department received a call about

2:40 p.m. from a Mrs. Carol Scott. Mrs. Scott is black.

She resides with her family in a housing development known as Newtown Crossing. The Scotts at that time were the only black family in a housing development of thirteen hundred families. Sometime during the night,

17 18

15

16

20

19

2122

23

24

overnight of July 3rd into the morning of July 4th, somebody burned a three foot by two foot cross on the Scotts' front lawn using some type of accelerant and put it in the shape of a cross and they lit it. Our initial investigation led us to some people in the neighborhood who supplied us with some information about possibly some people in that neighborhood that might be involved. Subsequent follow up investigation led to the arrest of two fifteen year old white juvenile boys who lived approximately one block from the Scotts. discovered that on the evening of July 3rd these two boys were at a party approximately a block from where the Scotts lived. They talked about at the time that a black family lived in Newtown Crossing and they desired to go down to their home and cause them a little harassment. They left the home, went to the home of one of the juveniles with a eighteen year old white male driving the car, obtained a container of gasoline, went to the Scott home, placed it on the front lawn, lit it and left the scene. Now, both of the juveniles have been Unfortunately, we have not been able to arrested.

locate the eighteen year old who was driving the car.

.

He has left the state supposedly. We have not been able to locate him. Both juveniles were petitioned to Bucks County Court. Both of them came from that development. One young man came from a well to do family. The other young man's father was an attorney, very uncooperative with the police department. Both juveniles were adjudicated, being juvenile delinquents, both were placed on probation and have been doing some sort of community work.

training police officers, in local police departments especially, to stress that initial police response should be handled as a serious matter. I think too many times we're going to scenes of acts of ethnic intimidation, cross burnings or painting of swastikas or whatnot and we're handling it just as criminal mischief. It's also to be stressed to any officer that a successful prosecution will require that the officer goes beyond the normal investigation. You have to do more than just taking the report down and filing it at headquarters. There must be a thorough follow up investigation, keeping the victim informed of what's going on at all times. It's important that the officer

4.

must establish the intent to intimidate or harass was because of that person's race, color or religion, ancestry or national origin.

It's also very important to stress the gathering of physical evidence. Too many times they take the report and somebody decides later on, this is really serious, we have to go back to the scene and gather physical evidence. We go back and the physical evidence is gone, possibly any accelerants used, any containers, any spray cans left at the scene that possibly might have fingerprints on them. We have to gather the physical evidence, get the photographs, take fingerprints, get statements from witnesses as soon as possible.

The most important thing that must be stressed is that we relay an attitude of sensitivity and tact. You must be very sensitive and tactful in dealing with the victims. When you receive the call, going back and talking to the victims, letting them know that you are really concerned that this will be followed up and we're just not going to file it and forget about it. This proper attitude will enhance public confidence and the respect of the local police department.

The key to any local police department is your Police Chief. Newtown Police Department has twelve officers. We don't have the luxury of a community relations officer, we don't have evidence technicians, but we know where to get these resources. We can call on the District Attorney's Office, we can call on the State Human Relations Commission, the Inter-Agency Task Force on Civil Tension, we can call on community groups and we do that. It's also the Chief's responsibility to contact the Human Relations Commission, other interested community groups and let them know what's going on.

Don't let them hear by rumor what's going on.

You heard a lot of people talk about training. In Pennsylvania it's mandated that every new police officer coming on the job receives four hundred and eighty hours of training. I think it's a great idea that we include a block of training about ethnic intimidation investigation. That's great. But there is a big problem. The big problem is, bringing that back to your local police departments and that officer being able to use that training. Many times, an officer will come back to a local police department and they'll be told by a veteran on the street, forget what you learn

2 :

at the academy. You're going to do what I tell you to do. We have a problem and a lot of police departments have that problem today. The Police Chief is the key. He has to be committed. If he is not committed, he does not relay his feelings of commitment to his officers. He doesn't have to go too far to establish control in the police department. Most police departments in Bucks County average twelve to fifteen officers. He must convey to them that he is committed, he's not going to tolerate any dereliction of duty when it comes to investigating these types of crimes.

position, we do have problems in our ranks. We have problems with people who because of their own personal prejudices will discourage young officers or other officers from investigating this. I'd be lying to you people if I said everything is fine. We're going to get this Ethnic Intimidation Act, we're going to solve all the problems. Unless we have that commitment from the Chief of Police to take action and to let the people know that he's not going to tolerate any dereliction of duty when it comes to investigating this, the problems are going to continue.

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

2,1

22

23

24

You know, we have in this country a great program on drunken driving. We have Mothers Against Drunken Driving, we have groups that are so outraged with what's going on in this country with drunken drivers, that pressure was exerted on the federal, state and local levels to do something about it and we are, we got the pressure, we feel the heat. We're being held accountable. Now, there's a big thing on now with, as far as quickly and efficiently investigating missing children, abused children. That is the proper thing to do and do it quickly. We're getting the heat. We're not getting any heat on investigating ethnic intimidation. I think we need a program on television like we have for drunk driving, like we have for investigating missing children and I address you and I tell you right now, unless we do that, unless you get the local officials, what I mean by local officials, you have to get to the board of supervisors, the organizations like the townships and boroughs, their associations, they have to be educated.

I bet you any money if I went to Bucks
County today and took a survey of police officers of
Bucks County who knew, if I asked them what the ethnic

13.

intimidation encompasses and what it's all about, ninetynine percent would say I really don't understand it.

If I went to the Chiefs of Police in Bucks County today
and said, what's it all about and, did you go down to

Temple University where we had five police agencies show
up? No. I think we have to work through our local
officials, our Chiefs of Police Association, we need
some input from the federal and state agencies.

What I say is not very popular with a lot of police departments, but it's the truth. Unless we take that initiative and unless we hold Chiefs of Police responsible, this is great, train them, but it's not going to make any difference. You have to have committed people out there. Unfortunately, everybody isn't committed to it.

Thank you.

THE CHAIRPERSON: Thank you. That's certainly a very invigorating report that you've given us.

Any questions or comments?

MR. MILGRAM: I notice I have the item,
I'm a Newtown Resident and I have the item here. Is
this an item that belongs to you? Gan-I get a copy of

2 this?

THE CHAIRPERSON: Yes.

5 | 6 | 7 | 8 | 9 | 10 |

It seems to me that your remarks cut to the heart of the issues that we are dealing with here in the sense that we have new legislation and the ability to integrate that legislation into the community and particularly into those elements that have to deal with it is probably a central question and it may very well be that in our summary of discussions here today this might be dealt with and maybe even highlighted.

MS. DeCOLLINGWOOD: As I understand it from Temple University's presentation last week, that pending legislation, mandatory training only addresses police cadets and from your presentation, I gather that you think -- we should press our legislators to write into the legislation that is pending right now that it should be mandatory for everyone?

MR. DUFFY: Inservice training for every police officer and every Police Chief, that's right.

THE CHAIRPERSON: Do you want to comment on the suggestion that was made?

MR. SHANAHAN: I don't have any problem with it all.

б

THE CHAIRPERSON: You think if the suggestion was made to develop a stronger training with regard to these issues --

MR. SHANAHAN: Being as large a department as we are, we are obviously involved in a lot more training and a lot of these things are done in larger departments, but it is a problem, as he said.

THE CHAIRPERSON: Would this legislation have been integrated into the training programs yet, to your knowledge?

MR. SHANAHAN: Yes, it is.

MR. CUMMINGS: I'm Lieutenant Cummings from the Civil Affairs Unit. What the Captain referred to was, the training is given at the academy on a mandatory basis for all police officers in the Philadelphia Police Department. Like Chief Duffy said, I'm sure there's an amount of police officers out there who are resistant to this type of thing or this type of training, this type of process of doing police work. I'm sure that the program as put forth by the department here -- hopefully we will overcome that attitude in a very short time, whatever attitude does exist.

THE CHAIRPERSON: Are you familiar with the

training program that is in place at the moment?

MR. CUMMINGS: We're not totally familiar with that program. If I knew the discussion was going to be on that, I would have had that information. Our basic role is scheduling people to attend these classes.

MR. SHANAHAN: That's the biggest function within units outside of the training academy is to get the people there. That becomes our responsibility to send people on a daily basis for different types of training from the academy and that's our responsibility to get them there.

THE CHAIRPERSON: In response to the question of integrating this new material, are you saying it's being integrated into the police academy program or the inservice program?

MR. SHANAHAN: Inservice training is the responsibility of the police academy. The recruit training and you have the inservice training.

MR. STOLARIK: Are officers required to attend inservice training programs?

MR. SHANAHAN: Yes.

MS. DeCOLLINGWOOD: Why do you think there is a need then to strengthen the Ethnic Intimidation Act

8.

by virtue of this new legislation that's pending?

MR. SHANAHAN: I'm sorry.

MS. DeCOLLINGWOOD: If it is mandatory that training on the Ethnic Intimidation --

MR. SHANAHAN: I don't know exactly how that's been integrated into the program at the academy. I'm not sure of that at this point. I can get that information for you, exactly how it was integrated.

MS. DeCOLLINGWOOD: But is it mandatory?

MR. SHANAHAN: I'm not sure how it's integrated in the academy. I will find out for you. If you can tell me who I can contact, I'll be glad to get that information.

MR. CUMMINGS: I don't understand your strengthening of the law?

MS. DeCOLLINGWOOD: There is pending legislation right now introduced by Leroy Irvis is one person -- there are two senate bills, 1436 and I don't have my notes with me, that strengthen the Ethnic Intimidation Act by - one of the ways is by making training on the Ethnic Intimidation Act and a set of procedures and so on, making it mandatory but it states only to police cadets. I read your statement to say

that it already is being done and that it is mandatory and my question is, why have they had to have legislation.

MR. SHANAHAN: I'm sorry, inservice training on a particular level is in force in the Philadelphia Police Department. Exactly how the Ethnic Intimidation Law is in that program, I don't know.

THE AUDIENCE: Under Act 120, four hundred and eighty hours are mandated by legislation and there are certain areas that are given in those four hundred and eighty hours. Under Act 120 they include what topics are to be given and how many hours to be given in that four hundred and eighty hours.

THE CHAIRPERSON: Your name, sir?

MR. BERRY: Sergeant John Berry, Upper Darby Police Department.

MR. TYLER: When we're talking about large tan police departments such as Erie,

metropolitan police departments such as Erie,

Philadelphia, that have training academies, but it's an
entirely different situation in our smaller suburban
police departments. When we're talking about inservice
training, be it in firearms training, let alone ethnic
intimidation, we have a scheduling problem. What we're

2 looking at is how we can have regional without a big 3 4. 5 6 8 10 11 12

14 15

13

17

16

19

18

20 21

22

23

24

fanfare, set up regional training, for instance, with those police departments in Delaware County or in Bucks County and not necessarily wait for this legislation to get passed. There's another set of legislation that you may not know about, let me refer to the Judiciary Committee on May 14th that has to deal with spray painting vandalism that may also go down into the person that sold the spray can that was used in that, so we do have copies of that, so there's a lot of legislation that's being drawn up as we get into other kinds of experience here in the Commonwealth of Pennsylvania.

THE CHAIRPERSON: We seem to have drifted into the portion of the program that calls for audience discussion or participation. We've been here a long day and I think the amount of information we're getting is beginning to saturate us a little bit too.

Is there any discussion that either our Committee or the Panel that is with us now or the audience that is left here would like to share with us before we conclude these hearings?

MR. MILGRAM: I'd like to share it with you, but there isn't time. If the Police Chief from

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

Newtown is driving back, I'd like to share it with him.

MR. DUFFY: I hope that this Ethnic Intimidation Act is not like a lot of things that I've seen that gets a lot of mileage publicity wise and the police departments get a lot of mileage out of it. we going to forget about it? Are we going to proceed with this and hold police departments accountable for its enforcement and we have to hold elected officials accountable too. There's so many little municipalities in Pennsylvania and I think it's important to get to elected officials. It's their responsibility if the police department is not doing it. I guarantee you there's not too many elected officials that know about this Act and know that they're responsible for the police departments actions. I think we have to get to them.

THE CHAIRPERSON: Yes?

THE AUDIENCE: In reference to the police department; in Philadelphia I'm very glad to hear, so that it won't be looked upon as beating up on the policemen, but I'm glad to hear from the ranks of the police department in spite of where it is, that there are problems within the police department. The various

ethnic communities that surround the five county areas have problems with the police department in reference to ethnics for the simple reason that there are segments of the police department made up of particular ethnics that beat up, I mean verbally, on people in reference to doing their job. One of the most common slurs in the Philadelphia community that lies in the black community is the fact that when a person is arrested, regardless of what it is, a ticket, whatever, oftentimes a white male police will say and I quote and I have it documented, "You niggers go get yourself a Jew lawyer and try to get out of this." That is a common verbiage in reference to and the other one, somebody mentioned the gangs in the jails. That's very prevalent.

that set the standards by which we live in this nation and set the values seem all of a sudden to embrace certain kinds of feelings and belief that spur and motivate entrenched feelings in reference to different races and different sexes to come out in the open because they feel protected which means that the intimidation in reference to blacks and Jewish people in certain areas, I live in Montgomery County and Abington

16 17

15

19

18

21

20

22

23

24

was at a peak and severed off and now it's beginning The children are having little spurts in the classrooms. There are six hundred and forty-three thousand people in Montgomery County and there are thirty-three thousand blacks which means that we're a very numerical minority and there are certain instances when there are conflicts with police in reference to what's supposedly vandalism, the problem that has been investigated and found is the manner in which the circumstances has been reported which means that the police report is given to one of the related service agencies and from that information is how they proceed in doing their investigation. Now, if it's vandalism, then it is treated as vandalism. Yet, it could be almost a situation where somebody was almost killed, but it's still considered vandalism.

Now, the Intimidation Act is not very well known throughout the police departments, period. As a result of that there are statements like the gentleman made, Mr. Duffy, in reference to the Chief of Police, that's not that important. We have a very serious problem in Norristown Borough, the largest borough in the world, the Norristown Police Borough. You get the

1

14

13

16

15

1718

19

20

21

22

23

24

band on the radio and listen to police calls and the first thing you hear on Saturday is, let's go get us some niggers. This is a very common situation. It can be documented. We had to approach the Chief of Borough Council, the Chief of Police in Norristown and the supervisor and they save face by doing it on a negotiation basis and they don't win, the three practicing lawyers out of the whole Bar Association in Montgomery County, they don't win no cases for the blacks. Graterford Prison, we are three percent of the county, but Graterford Prison is sixty-five percent black.

The institutions embrace these things and have poeple come out and surface their feelings and they feel protected and the police department contributes to that and as a person that has a volume of it in the last three years, the average NAACP branches have had an overwhelming volume of racial discrimination on the job, police and violence with the children, one among the other.

MR. MILGRAM: Would the speaker give her name, please?

> MS. WARNER: My name is Evelyn Warner,

б

president of the Ambler Branch of Montgomery County,

Pennsylvania, NAACP and I've been president for twelve

years. We have done some very extensive research in

Montgomery County. Delaware County is the worse county

in the area for --

THE CHAIRPERSON: You're making a lot of serious charges and I would like to see you put them together in some kind of documentation.

MS. WARNER: The institutions embrace the kinds of things that happen, so that people are allowed to surface their feelings.

THE CHAIRPERSON: It would be helpful to us in our hearing here to have a more detailed and more specific statement of the kinds of experiences that you're referring to.

MS. WARNER: We've had some experiences in Montgomery County where blacks have moved into white communities and we begged them to report it and the fear of it is, in two particular cases, there were two women head of the household that was fearful of reporting it for fear of continued harassment due to the fact that one was a Philadelphia schoolteacher that had to leave her child for a couple hours between the child coming

3

5

6

7

8

9

10

12

11

13

14

15

16

17

18

19

20

21

22

23

24

home from school and she coming home from work, so she wouldn't report it. She started to go to the Human Relations and she was afraid to go.

THE CHAIRPERSON: Let me just hold you This is not our ability to function in this arena as you know, but there are representatives here of the Pennsylvania Human Relations Commission.

> I'm on the council. MS. WARNER:

My name is Robin Miller and MS. MILLER: I'm an independent training consultant in human Forgive me if I don't contribute to you relations. right now, but I'm trying to pull my thoughts together. One, I want to, perhaps, not necessarily on behalf of the police department, but I do want to acknowledge the fact that the police are -- call us products or victims of the same socialization processes. We've all received the same misinformation that those -- this is -- Captain Shanahan mentioned something about attitudes are developed at home around the dinner table, but I don't think they're just developed at home. I would hesitate to blame our parents for giving us those kinds of attitudes, but they're cultural and institutional. Eight hours in police training to contradict a lifetime

1

3

4

5

6

7

10

11

12

13 14

15

16

17

18

19

20

21

22

23

24

of misinformation over and above the four hundred and eighty hours, we're really asking an impossible task in terms of building sensitivity and the ability to recognize when an act is of ethnic intimidation and especially when it doesn't come via violence.

I was listening to the report by the A.D.L. representative earlier and he spoke about posters that the A.D.L. puts out showing black heroes, saying that bigotry is foul play and nonetheless the black heroes, the black sports heroes and I have to question when the blacks that are portrayed are exactly those that are only the ones -- blacks are allowed to make it in That sort of -- how far does our sensitivity go sports. in recognizing the depth of the misinformation that we have received. Also as a trainer, I've trained groups that are voluntarily there and those that are mandated there and the difference is incredible in terms of my job and how I join the population that I'm working with, so being that this is the second day I've sat through a conference that deals with these kinds of issues and the Act itself, the Act, I'm glad that the Act is here. It's an insertion of public policy saying this must be and the dispersion of that Act as public policy is sort

2 of
3 th
4 pe
5 pr
6 we
7 ex
8 tr
9 po
10 to
11 sr
12 cr

of -- you would think it would already be information that we all had, that of course we should not hurt the people who are around us, but, again, so there's a public policy saying we really shouldn't and if you do, we're going to punish you and I was listening to Evelyn earlier and she was saying that the police have to be trained and all of a sudden I see us concentrating on police training as the source of where the cure is going to come from and I really want to just say, I'm not so sure that the police being trained is the source of the cure and I'm not so sure that having a conference or producing a document is the cure either.

Again, I wasn't sure that I was going to contribute to the cure myself, but I was really tired of having these thoughts in my own head. Thank you.

MR. SEELERS: First of all, let me publicly say that the Chief of Police Martin Duffy, I've been reading about him and I'm just honored that I've been in his midst today and I want him to know that.

The next thing, what I am also concerned about, Mr. Chairman, number one, let us not play games at this conference. All of us have our prejudice, all of us have our prejudice. I think Chief of Police Duffy

3 4 5

`22

came up with one of the best recommendations I've heard today. If there is a violation of the law, once we get the perpetrators, I think it's time that we stop playing games and put them in jail or fine them. Now, from all the things I've heard today, I think that recommendation or the manner in which he handled his situation out there in Bucks County is one of the best I've heard today.

The next thing, as it relates to the police department, I would certainly like to say that there are times when the police department is expected, perhaps, to just do just too many things that they can't do.

Keep in mind that they too -- when they created the Civil Affairs Unit, I just happened to be among those individuals under the late Cecil B. Moore when that Unit was created and the Civil -- well, they called it the Civil Disobedience Squad in those days under Inspector Benson and I must admit of all the things that the city did in the police department to create that Unit, did keep away a lot of the frustration and anxiety among those of us who were protesting and those of us who were being protested against.

Those are my two comments I would like to

4

3

5

6

7

8

9

10

11

12

13 14

15

16

17

18

19 20

21

22

23

24

say and again. I think these meetings are most important, but I would like to recommend to the Commission, I'm convinced that a lot of times when we have these meetings and these hearings, we are saying it to the poeple who really know what some of the problems are and a lot of times the people who should know about it, they won't be here, because the daytime is not the right time when it comes down to things as serious as racial intimidation, et cetera. So, if there's any way possible that, maybe we need to think in terms of having the same philosophy of the NAACP, have hearings or anything else at a time when the people who would like to participate and perhaps can contribute can be there, so that's -- I know you're tired. I just left a federal job and everything else to get ready to go to Dallas, Texas next week, but I believe this, is a mistake we're making. There's people that need to be here.

THE CHAIRPERSON: I think we ought to begin to wrap this up. I will recognize you only if you have important vital comment to make, please.

THE AUDIENCE: The vital part of my comment is that it will be brief. My name is Marshal Murray, president of the Bucks County NAACP and when I saw the

3

5

б

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

name Duffy and Newtown, well, my ears perked up a bit. We had a case in, I guess Hallam is right near Newtown. As a result of his speech which was a very progressive speech, the question came to my mind, that's what I'm leading to, this question, his speech was very progressive and the kind of thinking that we feel will help, but the question came to my mind, what does a police officer do or how does he handle a situation where his thoughts and his methods of operation are not in accord with the community? How does he reconcile that?

THE CHAIRPERSON: I'm going to rule that this is a broader issue and, you know, our own inquiry here today is more limited with regard to the ethnic harassment and intimidation and I think you're raising a broader guestion.

Suppose we limit it to ethnic MR. MURRAY: intimidation? How does he handle it when his views on ethnic intimidation do not coincide with the views of the community from which he comes, any officer, how do you handle it?

MR. DUFFY: If he can't handle it, he shouldn't be there.

MR. MURRAY: If an officer is in a very prejudiced community and his views are of such that the minority should receive the proper protection but the community itself is not sensitized as he has been to the proper method of dealing with them, so what happens? He loses his job; doesn't he?

MR. DUFFY: I'm afraid I have to admit that what the gentleman says is right. I can't give you -- there are communities that probably would frown upon an officer doing the proper thing. They're out there.

Let's face it, they're out there and what the gentleman said is right, he could lose his job.

MS. WARNER: That's ethnic intimidation.

MR. DUFFY: That's right.

MR. BRATSIS: Lieutenant Nick Bratsis,
Upper Darby Police. I'm afraid I would have to disagree.
He would probably be ostracized by his Chief, but
wouldn't lose his job. This type of thing wouldn't be
able to go on with his Chief condoning it and most
probably the people that he works with, but to imply
that he would be fired, no, he wouldn't be fired. He
couldn't be fired.

MS. WARNER: Last year a black man

 22°

THE CHAIRPERSON: Ladies and gentlemen, it's been a very long day. Thank you, gentlemen, for

attempted in the State Police, the man committed suicide. They had trumped up cases against the man and in the State Police of Pennsylvania and the brother ended up killing himself. That certainly was ethnic intimidation.

THE CHAIRPERSON: Is this absolutely vital and necessary?

MR. GRATMAN: Our Commission has handled several of those cases and those cases will be turned over to Tino if he's interested and to add to that, we've had a recent incident of a black family almost being firebombed because the perpetrators were drunk and under drugs and firebombed the white family that lived next door and were recently sent to prison. We have a community in Abington that had their cars spray painted and public property spray painted with swastikas. This is what's going on right now in one particular community.

MS. WARNER: That's right. The police don't necessarily encourage it, but they stand by and watch it.

```
148
 1
    coming before us and we will be taking this material,
 2
    examining it, organizing it and making some
 3
    recommendations with regard to what we've heard today.
                  Thank you very much.
 5
                  (Presentations concluded.)
 б
 7
 8
9
10
11
12
13
14
15
16
17
18
                                        11
19
20
21
22
23
24
```

I HEREBY CERTIFY that the proceedings and evidence are contained fully and accurately in the stenographic notes taken by me upon the foregoing matter on Thursday, June 20, 1985, and that this is a correct transcript of same.

Dennis Corsi

Registered Professional Reporter

(The foregoing certification of this transcript does not apply to any reproduction of the same by any means, unless under the direct control

and/or supervision of the certifying reporter.)

.22

23.