DELAWARE STATE COMMITTEE OF
UNITED STATES COMMISSION ON CIVIL RIGHTS

HEARING ON DELAWARE PRISON SYSTEM

SMYRNA CORRECTIONAL INSTITUTION

SMYRNA, DELAWARE

WEDNESDAY, JUNE 6, 1973

9:00 A. M.

PRESENT:

L. COLEMAN DORSEY, CHAIRMAN

MSGR. THOMAS J. REESE

LULA P. COOPER

ROBERT T. COULTER, ESQ.

HOWARD H. BROWN

SHERMAN N. MILLER

STAFF:

DONALD GOFF

WITNESS:

JOHN C. ELLINGSWORTH - Sussex

CCR 3 Meet. 174

FOSTER

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INDEX ROBERT COULTER L. COLEMAN DORSEY DONALD GOFF 5. L. COLEMAN DORSEY SHERMAN MILLER L. COLEMAN DORSEY MSGR. THOMAS REESE HOWARD BROWN L. COLEMAN DORSEY SHERMAN MILLER LULA COOPER

...JOHN C. ELLINGSWORTH, was called and testified as follows:

MR. DORSEY: Mr. Ellingsworth, as you gather, I am Chairman and we follow a practice of having the general council address questions on behalf of the committee, and then the committee members ask questions. I would like to express our appreciation for your coming up today.

THE WITNESS: I am sorry I wasn't here last week, but I was on vacation.

MR. COULTER: As I have advised all the other witnesses, the proceedings are recorded on video tape equipment. If at anytime you would wish to not be recorded on that equipment, that is your privilege. If you would like to decline to be photographed by that equipment, can you say so now?

THE WITNESS: I don't have any objection.

BY MR. COULTER:

- Q. For the record, will you please state your full name and present position?
- A. Superintendent of Sussex Correctional Institution
 John C. Ellingsworth, Georgetown.

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to a cell. The medical area is another problem we are having. We only have a part-time doctor; we don't have a full-time doctor. And as far as the psychiatric treatment under this thing, it is one of our major problems. We don't have a psychiatrist at Sussex.

MR. COULTER: Excuse me, I am going to have to attend to another matter just now.

The Chairman will continue the questions until I get back.

BY MR. DORSEY:

- Q. Is it possible to comply fully with the regulations with regard to recreation rooms, rooms and bathing facilities?
- A. The recreation room, we cannot comply with.

 The bathing facilities we don't have any problem with.

 They take a shower anytime during the day that they

 like. There is no limit—no time limit on taking a

 shower. They can take 10 or 15 showers a day if they

 want to.
- Q. I gather your staff is divided between custodial and treatment staff; is that right?
- A. Right.
- Q. Is Lieutenant Nelson on the custodial side?

. The second

A. Right.

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Q.	Do	you	have	any	staff	to	assist	you	in	the
manager	ment	of	the	whole	faci:	lit:	ies?			

- A. Other than the captains. You have shift captains and you have an assistant captain at present. He is retiring. At the end of the month I will be there by myself.
- Q. Do you have any secretaries or anything?
- A. I have one secretary, but she is tied up with other duties. We have a shortage of clerks. She does all of my typing.
- Q. Is there a shortage because of lack of money?
- A. Lack of money and lack of staff.
 - Q. Are there positions there but not filled?
 - A. The positions haven't been alloted. They have been in the budget before. As a matter of fact, I have put in for assistant superintendent.
 - Q. How are medical services handled?
 - A. We hire one medical orderly, and he stays pretty busy, especially with 206 inmates which we have at the present time.
 - Q. How much training has the medical orderly received?
 - A. He has quite a bit. He doesn't have any degree in medical technology, but he does fairly good.
 - Q. Is he an inmate or staff?

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afternoon?

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A.

Q.

A.

Q.

Α.

staff?

them?

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Any what? A.

Is there anyone with nurse's training on the Q.

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1
     staff?
2
            No.
3
            Are you able to send inmates out to the hospital?
           Anytime we feel it is necessary and we can't
    get them to a doctor, the staff has orders to trans-
5.
    port either by vehicle or ambulance.
6
            Are inmates permitted to give legal assistance
7
    to other inmates?
           Yes, they are.
    A.
    Q.
           Without any restrictions?
           Well, the restriction would be according to the
11
    time they get to give legal assistance. I mean, we've
12
    got a schedule.
13
    Q.
            The cells are arranged in tiers; is that right?
14
         Yes.
    A .
15
    Q.
           You have one tier that is named D-1?
16
    A.
           Right.
17
    Q.
           Why is D-1 tier all black?
18
           Well, there is no reason for it. In other words,
19
    I -- we have three whites on there and they went to the
    farm section. But our kitchen, it has two whites on
         We only have two whites in the kitchen. C has
    it.
    mostly black. This is just a coincidence.
           Are black and white inmates permitted to share
    a single cell?
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If they wish. If we have cells available on 1 2 the one to one basis, we put them individually. If we have an individual that wants to be moved out of 3 that cell and prefers, we honor it. We save a lot of 4 hassle and alot of trouble for our staff. 5 Q. You have some --6 I have to clarify that a little more. A . 7 Q. You have some prisoners that stay in single 8 cells; is that right? 9 Very few. A. 10 Most of your cells are doubles? Q. 11 Double. A . 12 And an assignment to double cells are selected Q. 13 by you or by the prisoners? 14 By me or by the prisoners? A . Q. Right. By the staff. A. 17 All right. So the staff decides who is going 18 to live in a double cell? 19 The staff decides whether there is room, and 20 they put them. 21 Q. The staff decides who is going to live in a 22 particular cell? 23 A. Yes. 24 Okay. Now, you had a point you wanted to clarify! Q.

Yes. Most of the inmates at Sussex prefer A . 2 black and black, white and white. And they have always 3 requested this, and it seems to be the fact that this eliminates a problem. We have no qualms on that. 4 5 What percentage of your inmates come from north of the Chesapeake and Delaware Canal? 6 I would say at least half. I am just estimating. 7 8 I have to go through the files. What percentage of your guards come from north Q. 9 of the Canal? 10 Α. None. 11 Are there any cultural differences between your Q. 12 guards and the inmates? 13 A. Any what? 14 Q. Cultural differences? 15 A. What do you mean by that? 16 Have they been brought up in the same surrounding 17 such as agricultural community versus a large city? Well, we have -- I don't know. But most of our Α. staff, which is an old staff, which has a number of years, all come from the agriculture area. We have a number of inmates from Wilmington area. Whether they were all in the farm, I don't know. 23 What kind of rehabilitation activity program 24 is available? 25

A. We have the educational program, which we have been fortunate to have from outside sponsors. The vocational school at Georgetown sponsored it. Through their function we had a and b, adult basic. And we also had ged. Adult basic was sponsored by the institution. Ged was sponsored by the community vocational school.

- Q. How many teachers do you have on your staff?
- A. We don't have any.
- Q. Who does the staffing for the teachers that work with your inmates?
- A. Department of Education.
- Q. How many black teachers are there that work with your inmates?
- A. One black teacher and one white teacher.
- Q. So you only have two teachers, then, that work?
- A. We don't have them now, I don't think.
- Q. What other kind of rehabilitive program is there besides education?
- what we called outside educational program. We had to stop it due to the staffing. We had that at Sussex.

 We had one guy a year ago in college. He was taking college courses in the community college. As a matter of fact, we have been proceeding along these lines very

well. But we didn't have the staff to keep it up. 1 You needed staff because you had to have Q. 2 transportation? 3 We needed to have transportation mainly. 4 Was there any concern that that man was a poor 5 security risk? 6 No. A. 7 Was there any reason why you couldn't give him 8 a car and let him drive? Well, the only thing is the rule states that Α. they don't drive their own automobile. We did have one -- we had the case going over -- the boy that was going 12 to get his high school education over at the vocational 13 school. We let the family transport him without any 14 problem. As a matter of fact, I think that was a guy 15 whose family transported him. 16 Q. Why is work release not expanded? 17 The main reason is we don't have the facility 18 to expand it. I don't think we have the problem with 19 jobs, employment. But I think mainly the problem we've 20 got is facility. 21 Q. What facilities do you need for work release? 22 Α. I made the recommendation sometime ago that I 23 figured we should at least have 150. 24

What facilities do you need for work release?

The Real Property

Q.

Work release center.

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Α.

on their part. They are saying, "We are still in jail."

Make up your mind. If you are going to classify him

out in the work release program, make it close to the

institution but in a separate facility.

- Q. You think that the only way for work release to be effective is for the men involved to be in a minimum security; is that right?
- A. A separate unit, right.
- Q. It would not work with men who would be returned to medium security facilities; is that right?
- A. Well, the work release procedure, you go to a classification system. We feel at Sussex to get on a classification of work release there is programs that you participate in; we recommend these. We recommend treatment programs if needed. And we strongly feel that one of the basic things of work release is the family ties for the support of the family and to pay their expenses. So if you are on a medium status, you are not on work release. You are processing to get on a minimum status. There is maximum, medium, and minimum. To be on a work release status you come from maximum or medium to minimum. So you are put on a work release program.
- Q. Since they cannot classify a man out of medium to a work release facility, therefore, they cannot put

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the man into a work release program; is that right?

- What you are saying is they cannot classify to minimum facility?
- Q. Right.

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- When they get in the minimum type area of classification, then they are on work release.
- Q. Is that right?
- A. Right.
- And you can't do that if there is no minimum Q. facility there; is that it?
- Right. A.
- What sort of punishment system do you have in Sussex to make sure the inmates abide by the rules?
- I think if you read your treatment of inmate rules, it is right in there.
- Then it speaks of solitary. But in Georgetown Q. I gather it talks only of keeping a man in lockup and things of that sort; is that right?
- A. Well, in isolation areas; but actually this area back in here is the receiving area, too. If you came to the institution, you are back in the same area they are. They go through a process just like it is in the inmate treatment.
 - Q. Could you describe the isolation area for us?

TARA A

Well, the isolation area we have toilet facility--A.

Isolatory Oct &

area or the other area, whichever is vacant for this punishment or isolation.

- Q. Are the isolation cells, the punishment cells, with solid walls and solid doors?
- A. No. They are similar to your tier areas out in the other areas.
- Q. That is the most extreme sort of punishment at Sussex?
- A. No punishment. It is isolation. We have 24-hour lockup. We have reprimands, the type things the boys use.
- Q. I gather if a fellow gets really bad, you try to somehow get him back up to Smyrna; is that it?
- A. We have been accused of this.
- Q. Mr. Ellingsworth, another one of the staff
 members is Mr. Donald Goff. Mr. Goff has been a consultant to the Commission and has been working to help
 establish a set of minimum standard guidelines for the
 Commission to try out, and see during these hearings
 what the general reaction is in a variety of states.
 Mr. Goff would like to ask a few questions if you don't
 mind.

BY MR. GOFF:

Q. Several times there has been an observation that

there is insufficient staffing both here and at Who determines the extent of the positions Smyrna. that you have in your institution? I do it through the budget. A. 4 You make a formal budget request to whom? Q. 5 A. To the maintenance office. 6 Q. To the Commission? 7 A. To the Director or assistant. 8 And then what happens to it from there? Will Q. 9 he knock it out or --10 Well, I would rather not say. My hands are off 11 of it after that, just hoping that I get everything 12 that I ask for. 13 You are just hoping? 14 Yes. A. 15 Q. In your last budget how many additional 16 correctional officers did you request? 17 I requested -- I think it was eight. A. 18 How many did you receive? Q. 19 We received five last summer. Now, I don't 20 think it was my budget request, but it helped. 21 You requested all eight and you received five? Q. 22 A. Yes. 23

> You feel that you only needed three more than Q. you received?

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	1	A. Right.
	2	Q. When a new officer comes I come to you as a
	3	new officer, I come through the merit system. What
	4 .	happens to me as a new officer?
00	5	A. Well, the last five went through a training
other	6	program over at Smyrna High School.
pac	7	Q. A Smyrna High School training program?
	8	A, Yes.
	9	Q. Can you tell us about it?
	10	A. Only thing I know about it is that they have
	11	so much classwork and they had so much field work.
	12	Q. Who conducted the training?
	13	A. Mr. Grant.
	14	Q. Who is Mr. Grant, sir?
	15	A. He is the institution training officer or
	16	department training officer.
	17	Q. He is the department officer, and you have no
	18	idea of the content that these individuals were taught?
	19	A. I taught one class. The class I had was on
	20	adjustment procedures.
	21	Q. How long is this particular training program?
	22	A. I think it was four weeks.
	23	Q. Four weeks?
	24	A. Yes.
11.1	25	Q. They are not on post for four weeks?

TERRAL MARKET

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           Well, they come down to the institution and
2
    just filter through and get familiar with it. Of
    course, after we get them we usually try to train them
3
    with older officers.
4
           You put them on with an older officer to become
5.
     familiar with the post, and what-have-you?
6
    Α.
            Yes.
7
    Q.
           How much firearm training is given?
8
           I don't know.
    Α.
9
           You don't know?
    Q.
10
            No.
    Α.
11
    Q.
           What weapons do you have in your institution?
12
            We have carbine. We have a shotgun. We have
    Α.
13
    gas guns.
14
            Are any of the officers in your institution
15
    qualified?
16
            We have the .38 revolver.
    A.
17
    Q.
            Do any of the officers qualify?
18
    A.
            You mean firing?
19
    Q.
            Yes, sir.
20
    Α.
            We fire every year.
21
    Q.
            There is a regular qualification?
22
            Right. Put out by the department.
    A.
23
    Q.
            So every officer must qualify?
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24

Α.

Yes.

1 So you know the officer that have qualified Q. and the one that has not? . 3 Α. Right. With all the weapons? Q. Right. A. 5. I assume that you are a member of the American Q. 6 Correctional Association. 7 . A . Right. 8 2. The Warden Association? 9 A. No. 10 Are you familiar with the Manual of Correctional 11 Standards? 12 Right. A . 13 Q. Have you made any use of the correctional 14 training guides? 15 A . To some degree, yes. 16 When is that used, sir? Q. 17 A. We use it quite a bit. I use it myself, and we 18 do have volumes to go to the correctional staff to use. 19 Actually I just use it for reference. 20 Is there any inservice training conducted in 21 the institution or inside the department? A. We had inservice last year, I believe. 23

Q.

24

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Department, right. Α.

Was that department?

- 1 Q. How many officers attended?
- A. I think the majority of them. I can't tell you
- 3 right offhand. I would say the majority.
- 4 Q. The majority of the officers attended?
- 5 A. Right.
- 6 Q. Is that a one-day session?
- 7 A. No. It went on quite awhile. I believe we
- 8 had it year before last. I don't know how many
- 9 sessions. As a matter of fact, we had the Federal
- trainer down for baton training, the night stick. We
- haven't had any this year.
- 12 Q. Are the wardens involved in the training, in
- developing the training curriculum? Can you give us
- some idea what the training curriculum is? You
- mentioned the baton. Lock counts, was that included?
- 16 A. Yes. Shakedowns, count procedures, report
- writing. There is a number of things pertaining to
- an officer's job.
- Q. Anything in terms of "the new breed?"
- 20 A. What was this?
 - Q. Anything in terms of "the new breed?"
- 22 A. No.

25

- Q. You have been in correction now for 19 years?
- A. Right.
 - Q. Would you make some kind of evaluation as to

THE REAL PROPERTY.

whether the inmate that we are receiving now in our institutions are similar to the inmates that we had, let's say, in 1960?

- A. No. They are not the same.
- Q. They are not the same?
- A. No.
 - Q. In what sense are they different, sir?
 - A. Well, I feel that most of the inmates now are younger. I feel that they have got more of an educational background; and I feel also that I think due to the society changing we got to consider the drug problem now, a major improvement in crime, which we didn't have back a few years ago.

Q. From the point of view of institutional management, has there been any shift in the "problem"?

A. Well, yes. We have been trying to get programs in to try to take care of the drug problem. The alcohol problem has been for years. Of course, you have the drug problem now. Like I say, we are trying to institute programs into the institution to try to get these people back. As a matter of fact, the drug program has got treatment centers that we have sent a number of these people for treatment. We have the Critten House--

Q. From an institutional operational point of view,

A77. B A1 man

Q. But you are saying--

A. Drug related cases. I am not just talking about drugs, just drug related.

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Q. What I am trying to get at is this whole shift in orientation of inmate population, which the journal has almost every month. They are talking about this court case; they are talking about that court case. They are talking basically about the shift in the inmate orientation. I am trying to pin down whether or not you do not agree with the fact that there has been a shift in the inmate orientation from now and 1960?

A. I agree with you.

Q. Do you think there is anything to be done about this?

A. Well, the only thing I know now, the inmates that are coming in now, we've got to get on a more personal type level with them. Now you've got to get on an individual type basis and explain to them.

Because I think alot of them still don't know why they are in the prison. They are cut off like that, and this is what you've got to get across to them.

Q. And you think it is different now than it was

- Q. And you think it is different now than it was in 1960?
- A. Yes.

- Q. They don't understand why they are in?
- A. That's right. I don't think they sincerely understand why they are there and why there are put

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1
    there. And then understand the change of environment.
    I don't think they feel that coming from society into
2
3
    a place of incarceration -- they can't grasp it. It has
    to be explained to them, if you can do it.
4
    Q.
       They don't feel that they get a fair shake?
5
        Right.
6
          Where in the past they may have been willing to
7
    accept this?
8
          Well, in the past you had what I call your
9
    regular weekend commitment, the drinking or drunk, or
10
    whatever you want to call him. I think he looked
11
    forward to it to thaw out for Monday morning.
12
           Just one other area: Are you responsible, sir,
13
    for the food that is served in your institution?
    A.
            No.
15
            Who is responsible for preparing the menu?
    Q.
16
           It is done up at DCC by the dietitian.
    A.
17
    Q.
            Is there a professional dietitian?
18
    A.
           Yes.
19
    Q.
            And she submits the menu to you?
20
    A.
            She submits it to me and my kitchen staff.
21
    Q.
            When the food is on the line, is it pretested
22
    or pretasted?
23
           Yes. I've got some healthy looking veteran
24
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lood

people.

- 26 1 Q. And they eat a meal off the line? 2 A . Right. 3 Q. Is there a posted menu? A. Yes. 4 5 Q. There is a posted menu? A. Yes. 6 Q. So that the inmate know in advance? 7 If there is a change, it is posted, also. A. 8 One further minor question: Is garbage weighed Q. 9 in your institution? 10 No. 11 BY MR. DORSEY: 12 Q. Are any substitutes offered for people on a 13 pork-free diet? 14 The only substitutes that we have available in 15 the diet -- if it is pork there, then they will have to 16 eat the other vegetables there. We don't have a 17 substitute. 18 BY MR. MILLER: 19 Do you find that it is possibly cheaper for 20 prisoners or inmates who may get 30 days or 90 days, 21 even up to six months, to come in on these weekend 22 things where they spend Friday night, Saturday, and 23
 - Well, you've got to look at the view. I have no A.

.....

Sunday until they --

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1 objection to weekend commitments. As a matter of fact. I am all for it. Because these people have -- are 2 screened by the Courts. Mostly it is Motor D 3 violators. But the objection is that these people 4. should not be incarcerated in regular institutions. 5 These people are not security type people. They are 6 put under alot of stress and strain; contraband and this 7 type thing, bringing contraband for other inmates. 8 They take alot of harassment. My question is, why don't we have a center or building away from the 10 institution; close to the institution under supervision, 11 but not too close. You would have a large number of 12 people that you could keep out of the institutions 13 with this. 14 Q. Do you feel that would have more positive --15 We had 18 the other week. And we were so full 16 that we had to turn part of them away. We had 18 17 weekenders. You take 18 here or down in Sussex and 18 what you've got here, it runs up to a fairly good size. 19 Just to pursue one of Mr. Goff's questions 20 just a little bit: We are somewhat concerned about 21 the difference in outlook with the new type of prisoner 22 coming down. Maybe the guy comes from the inner city. Urban culture thinks very much different from a guy 24 coming from the inner city culture.

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- A. Yes, we find this out.
- Q. Listening to you, you stated that most of your people have been around with you for a good long time.
- Right; the staff.
- And most of them you can say are somewhat settled in their ways?
- I would say a small percentage are. I have come up through the old hardcore, too. And I changed my ways. I am not really old; I may look old. I am only 43, and I come up very young in the correctional system. I feel I changed my way of thinking with the system and on through. And I think there is a large number of old staff that has. I don't think they are objecting to the treatment at all.
- Q. What are you all doing to sit down and meet with prisoners to try to work out what is the problems of cultural differences that may exist?
- A. Well, I have -- of course, I have limited time to talk to the inmates. We have the Jaycee Chapter. I talked to the AA people yesterday. We get alot of feeling through our classification system. Social services get alot of input on this type of thing. I can't say my door is always open; but if it is a serious complaint, then I try to get to it as soon as I possibly can. Just like today I have probably got one

Communication with the land

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21 22

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THE REAL PROPERTY.

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now, and I am up here. And this --- due to the fact that we don't have staff to handle all of this. I have to say the staff on the level of correctional officer take alot of responsibility off of the shoulder of social services, myself and all. That is the advantage you have with old staff.

- Q. As previously reported to us, I think the educational facilities, you have one room that you have a multitude of things going on?
- A. Yes.
- Q. Are you trying to develop some sort of rehabilitive program, or are you just trying to, you know, just to hold things at status quo and hope that the lid don't blow? I've got some serious question about the effectiveness of what you are attempting to do.
- A. We have already tried. As a matter of fact, like I say, the money hasn't been available for these programs. We had volunteer people from other areas. The Department of Education and all have volunteered these people on their own to come in there. I've got a location right now, but I don't have the room. We have tried to find space to set up vocational training in welding, machine shop.
- Q. Without going too far, what I am getting at, is

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it necessary to have a riot or stabbing in order to get some space?

- A. I don't think you get anything by that. You don't gain anything by stabbing people and you don't gain anything by rioting.
- Q. Evidently you are saying that you are trying-
 MR. DORSEY: I think that we are

 trying to gather evidence, and we can just stop

 there. Are there any other questions?

 MR. MILLER: Just one more on the

BY MR. MILLER:

firearms.

- Q. You said that your people fire every year. But do they meet a specific standard?
- A. Well, no. But we are getting involved in that right now. We are getting into the involvment now of trying to do it on a Federal type standard due to the fact that we are going to have a pistol chamber at Sussex. There are certain procedures. It would be on a national level when we get this thing going. I am sure it is going to get started when the range is done.

BY MR. DORSEY:

Q. On that question, do your tests include drills on the gas guns or the tear gas gun?

1 Yes. A. You don't have any automatic firing weapons? 3 No. A . BY MSGR. REESE: 4 I was wondering if there is any special problem associated with black militancy and white hippies? The only problem is when they all go down to 7 the seashore. BY MR. BROWN: 9 How many black staff members do you have? What 10 is the makeup of the staff? 11 We put on two, and there was five last year. 12 I think two of them were black. And I've got a black 13 secretary that works in the office. We have two other black correctional people that has a little time in now on the shift. 16 I am sure your next question is going 17 to be how come they don't advance up to the supervisory. 18 There hasn't been that many openings. I talked to 19 Officer Williams and asked him why he didn't advance, 20 and he said the area hadn't opened up that he wanted 21 to get into. 22 BY MR. DORSEY: 23 There was discrimination years ago, so, therefore 24

there is just nobody in the ranks long enough?

A. Well, I don't like to think--well, I can't say. You have asked me years ago; I don't know. I don't know whether there was discrimination or not.

Officer Williams was there a number of years, and there wasn't any discrimination. We have had a couple quit that is black. I mean, we can't stop them from quitting.

BY MR. MILLER:

Q. One question: What are you doing--do you have Spanish speaking inmates?

A. Very few. We may pop up with one now and then. We have an interpreter that we get through the council that is cooperative in coming over. Then in several cases we had Spanish people from the school on a private tutoring thing. We don't have very many.

BY MS. COOPER:

Q. I have a question to ask about the budget process: You make a request for the needs that you have. Do you have a hearing with the Director of Prisons on your budget? Once you submit your budget, do you talk to someone in charge as to why you have asked for increases in the area and then do you document these increases? Do you have a hearing with the person about your line items in your budget?

A. No. I submit them to them in writing. We have

MR. DORSEY: Okay. Mr. Ellingsworth, we have heard what we have been interested in. Would you like to make any additional comments

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or remarks?

5.

would like to say you are welcome to come down and help us this afternoon. Bring all of these people with you, if you like.

MR. DORSEY: Okay. Thank you very much.

(Witness excused).

WEAR AND