U. S. COMMISSION ON CIVIL RIGHTS

PROCEEDINGS BEFORE THE CALIFORNIA ADVISORY COMMITTEE TO THE U. S.

COMMISSION ON CIVIL RIGHTS

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Meet. 7.1

California.

ALSO PRESENT:

REVEREND GEORGE V. KENNARD, Society of Jesus, San Francisco,

PHILLIP L. HAMMER, Staff Consultant, San Jose, California,

Oakland, California, Tuesday, May 12, 1964. Met, pursuant to notice, at 10:00 o'clock a.m.

State Office Building,

1111 Jackson Street.

Assembly Room,

BISHOP J. A. PIKE, Chairman HONORABLE ROBERT J. DREWES, Sub-Committee Chairman

MEMBERS PRESENT:

WILLIAM BECKER, Assistant to Governor Edward G. Brown on Human Rights, Sacramento, California.

ALPHA L. MONTGOMERY, Attorney, San Diego, California.

DR. REYNALDO J. CARREON, JR., Los Angeles, Chlifornia.

DR. HUBERT PHILLIPS, Fresno, California.

MRS. CARL KUCHMAN, Member of the Sacramento Board of Education, Sacramento, California.

MERVYN M. DYMALLY, Schoolteacher, Los Angeles, California.

STEPHEN REINHARDT, Attorney, Los Angeles, California.

i	i e e e e e e e e e e e e e e e e e e e	
2	STATEMENTS OF:	PAGE
3	Mayor John C. Houlihan	7
4	Theodore Tarail	20
5	Edward P. Eichler	38
6	Mrs. Arlene Slaughter	51
7	Reverend Eugene R. Wolfe	70
8	Stephen A. Arnold	101
9	Clive Graham	114
10	Albert L. McKee	141
11	Jose Rafial Ramos	154
12	Charles W. Goady	161
13	Mrs. Catherine Wurster	173
14	Calvin Davis	190
15	Dr. Fred Stripp	200
16		

IMPEX

1 . 2 . 2

PROCEEDINGS

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BISHOP PIKE: The meeting of the California State Advisory Committee to the United States Civil Rights Commission will come to order.

This is the second in a series of meetings throughout the state this year devoted to a specific topic in the field of Civil Rights following the precedence before our Committee, a Committee consisting of volunteers and nonpartisans selected from both parties or none which cannot stand continuous session, though there are enough problems in this field we could well use our time if we could, but taking a topic a year and seeking to understand better what the situation is in our state with reference to it for the purpose of advising the United States Civil Rights Commission in regards to problems which could call for recommendation for legislation in the Congress for the purpose of making recommendations which would be forwarded to local authorities and for public information.

While we are an official Government agency under the United States Civil Rights Act, we are not a court or an administrative agency in the strict sense of the word able to hold hearings and subpoena witnesses. In effect, however, we have not been hampered in a certain measure of usefulness by that limitation because generally those whom we have asked to come and consult with us have been guite willing to come. know of no exceptions in that regard. Should we find in the

state or in a given area a problem where the taking of formal testimony with cross-examination and all of these procedures would be relevant and necessary then we are able to recommend to the United States Civil Rights Commission that they hold such a hearing.

While our meetings are called informally they are not, and it is important to make that distinction, they are not hearings in the judicial or quasi judicial sense.

I will define the area we are dealing with, and then we will turn our meeting to the Chairman of the Sub-Committee for this Oakland meeting.

We have been concerned with allegations made that 13 the realty boards of our state in their admission of persons 14 as realtors, which is a word of art and protected by state legislation from use by anyone not thus selected by a realty board from the ranks of the real estate brokers who are licensedby the state. In these procedures of admission there has been discrimination as to race. The importance of this discrimination, if it exists, has to do largely with status symbols, the word "realtor" carrying with it somehow a more 21 authentic tring and also the use of multiple listings which are 22 available through realty boards and very much increases the 23 capacity of a given real estate broker to put together the 24 client and the property.

We had a rather extensive day in San Diego with

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reference to this very problem and did not issue a report at 1 that time, it being our policy normally to sample as it were 2 3 several areas of the state trying to draw some conclusions from that. As in the case of last year's project which had to do 4 5 with allegations of discrimination by the police sampling by 6 going to several places enabled us to draw some conclusions. 7 For example, we were very much more commendatory of the 8 situation in Oakland and this area, and we had certain criticism 9 of the situation in Los Angeles, so that this matter of going 10 several places seems to increase our capacity to draw conclusions, 11 and also to find some of the good and positive things which are 12 happening in communities as a basis of recommendation to other 13 communities.

We come to this area on this specific question with an open mind. We are not a prosecuting body, and when we have found over the years in given areas a good story in regards to these matters we are very much delighted, far from feeling we have wasted our time in coming. I think it is good to spread that kind of word, too, that things are happening well in some places, so it is with that open mind in the interest of implementation of the American principals of quality and freedom of opportunity that we hold this meeting.

In each region one of our members has served as a sub-Committee Chairman and who, with other cooperative persons, has developed the agenda for our meeting. The Chairman for

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this meeting, therefore, is Judge Robert Drewes who sits at my right, and with no further word from me except for perhaps some closing comments at the end of our meeting, I will turn this entirely over to him and become one of the members of the Committee for purposes of questions and for purposes of 6 information.

JUDGE DREWES: Thank you, Bishop Pike.

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Let me begin by introducing my colleagues very briefly.

On my extreme right, Honorable Mervyn Dymally, Assemblyman from Los Angeles.

On his left, Dr. R. J. Carreon, Jr., Physician and Surgeon, some time member of the police commission of the City of Los Angeles, and next to him Mrs. Alva Kuchman of Sacramente, a member of the Board of Education of that city.

To my right, Dr. Hubert Phillips Professor, Fresno State College.

On my extreme left -- he is here but not presently seated -- is William Becker who is Special Assistant to our Governor for Human Relations. That is not his specific title but that conveys his responsibilities and his relationship to 22 the Governor.

Mr. Phillip Hammer at my extreme left, now seated is 24 Jour staff consultant, one time on the staff of the United 25 States Commission on Civil Rights, and now a practicing attorney

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To his right, Mr. Stephen Reinhardt, also a practicing attorney from Los Angeles.

Now, turning to our agenda our first speaker is the Honorable John C. Houlihan, Mayor of Oakland.

Mayor Houlihan.

BISHOP PIKE: Our apologies to you, sir, for our delay in getting going.

STATEMENT OF THE HONORABLE JOHN C. HOULIHAN Mayor of Oakland, California.

MAYOR HOULIHAN: I think we accommodate ourselves to this in public life, Bishop.

Thank you very much, Mr. Chairman.

If I may this year again bring to you the official welcome of the people of our community in my representative capacity as their spokesman, and on a more personal basis certainly from my visitation this morning with the Bishop, and I am glad again to see my own comrade in arms Judge Drewes.

I listened to the remarks of the Bishop with some reservations. My presentation last year on this police question evidently was a powerful job of salesmanship because it certainly resulted in some very fine comments in your report which I was pleased to read.

Just so we don't get the notion I am here again to oversell, I would like to say we are still having our difficulties

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in our problem with our police. We are definitely working, I think, way shead of the other American cities in an attempt to increase Negro involvement in our police and fire services.

We have a very interesting program which involves the extension of our training system.

We have a three months probationary training system and a fine police academy here, and perhaps the second -- I have to say this in the presence of the Los Angelinos -- the second finest professional police department in America, Los Angeles being openly regarded as the first.

We are expending this probationary system by an additional three months. Recently we were designated, unfortunately as a matter of political reaction as a distress area by the A.R.A. This, however, has its blessings and we are able to secure now Federal assistance. We intend to begine a very intensive recruiting among people already employed.

People who are in the age bracket of somewhere around 21 or 22 up to 26 to 27 years of age to invite them to participate in a police career here in the City of Oakland.

To do this we are going to ask them to take leave from their employment with assistance from their employers to give them an intensive three-months training program resulting either in acceptance for the additional three months in police academy work as recruits of the Police Department or as trainer law enforcement people in a civilian capacity.

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We have a co-plement in our police department of somewhere around 890 of which 630 are sworn officers. We have had recently in the past several years a reduction of sworn personnel because we feel that the training of a professional police officer cannot be wasted in civilian type duties and, consequently, we get the maximum out of our trained professional personnel.

This is slopping over now into the other police departments of the area. Notably the suburban communities were having some similar difficulities. The County Sheriff's department, which is a large police organization, is now interested in civil unification of their program.

We feel we can produce this academy training and interest these young people in police work either on a professional or non-professional status. This is a major project of this administration which is on-going at the present time.

We have it approved as an A.R.A. project by the Administrator in Washington.

BISHOP PIKE: Excuse me, Mr. Mayor. Could I interrupt to ask what A.R.A. means?

MAYOR HOULTHAN: Area Redevelopment Administration which is a creation of Congress after the Kennedy election, if you will recall his visitations to West Virginia and Appalachian in the beginning of the A.R.A. program which has come under

considerable attack today is a very important part of the President's property program.

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. Oakland is the only city west of the Mississippi engaged in the program.

I wanted to make these few remarks so you would know while we received these very lovely compliments last year we didn't stop our project. We are moving forward in the field of housing as certainly a part of this housing inquiry of yours on admission of real estate brokers to the status. I compliment you on the expression "word of art." Realtor — I divert there because as an attorney I am proud of my professional status and I sometimes get a little bit concerned about professionalization which occurs in other fields.

matter of fact, what I know of the problem and the resentment or the complaints, justified or otherwise, in our communities on this score come to me second and third hand. They don't come to me in any official capacity. They have come up quite clearly, however, in my efforts to assume a responsibility on the matter of housing in our community two years ago — two and a half years ago — after coming into office I learned for the first time that the City of Cakland was being denied certification by the Housing and Home Finance Agency of its redevelopment project. Some nine million dollars was being withheld in Washington, which I learned after about three

trips back there in a conference with Dr. Meaver. This certification or putting up of the money, so to speak, to put the project in operation was attributed to a failure of the community on an efficial basis to have established here an equal opportunity official committee which is a requirment of a workful program of H.H.F.A.

In examining the situation I found that while we had a citizens committee in the community it was a Committee of its own appointment. It was not a Mayor's Committee. It was not an official Committee and, consequently, I was required in order to complete the redevelopment process to get it going to appoint such a Committee under a workable program.

Opportunity, and sought among the groups most interested in the community nominations for appointment to this Committee. I followed the policy which I instituted on other matters and have followed since in establishing citizens Committees under the Mayor's appointment with a direct charge stating the issues and the areas within which they were to operate and the reports and the routes of these reports, rather than give them the impression they were permanent Committees or that they had the right or freedom to report publicly or to the City Council, but in this case to report directly to the Mayor with

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recommendations for Council action in the areas where they would find discrimination in housing.

I would say that prior to the appointment of this Committee I had no firsthand knowledge of major complaints in the City of Oakland on the question of open housing.

I have to repeat that certainly I had secondhand information on complaints by real estate brokers of their denial to the use of multiple housing listings, and such other things.

However, we did have a substantial segment of the Real Estate Fraternity in the community who were made up of Negro brokers.

Several of these Negro brokers I appointed to the Committee on full opportunity, and there for the first time there was a full, free and frank discussion of the problem, and this discussion has continued, I would say, for this whole year -- a period of some two years,

I would say in the first six or eight months of the Committee's activity it was more concerned with this question of the realtor proposition than any other.

I think much more than even the question of nstances of housing discrimination in the matter of sales and rentals and so forth.

The Committee has discussed this matter openly. It

was reported fully in the press. Representatives of the Oakland Real Estate Board were invited to appear and did appear and did express their positions.

I can't say now I know of any direct result in the community. I would leave this to the professionals in the field. It is my recollection that some changes have been made in attitudes in this field.

However, the Committee has been more concerned with addressing itself to the problem of actual housing discrimination in the community.

Certainly the charges have been made and they have been made to the satisfaction of the Committee without any factual data behind it.

So, as a result the Committee came to the Mayor about, oh, less than a year ago asking that the Mayor seek Council support for a special study of this field, and the request was for \$7500.00 for professional consultation and for a factual study to be presented to the Committee for its action.

Such appropriation was made. It was made around August of last year and as a result the Committee, operating entirely independently of the Mayor's office and on their own advices selected Dr. Floyd Hunter to do this job.

He was in to see me recently and told me his report is not yet complete. He asked me if I had any direction

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to give him in the preparation of his report. I am satisfied he was not being in any way intellectually dishonest about the report he was about to present.

I think he was concerned maybe some part of the report might or should be disclosed to the Mayor before it was released publicly, and I told him at the time -
I am sure he will verify it when he talks to you -
there were no holds barred on this report.

He is to make the report on the advice of the Committee and they will do with it what they will.

I will say that about sums up the situation in the community at least from the official level.

We have had, of course, other areas of concern with this matter. We have had the nine point presentation made by the Civil Rights Coordinating Committee at about the same time a Freedom Committee in San Francisco made its demands on the San Francisco Government resulting in the appointment of Mr. Mitchell over there.

We, on the other hand, met the nine point demand by the appointment of a Committee by the Mayor for three councilmen and the Mayor meeting with the Committee from sometime in October until about two months ago in which we resolved the nine points.

Some by reference to the county and some by actual Council action. In the course of all of this we



again had to enact the council's public position on the matter of open housing in the community.

This has been done, and recently we again emphasized our position on this by the enactment of a resolution covering three areas, housing, employment and education.

Insofar as the City Council can get into these areas. In Oakland, as you would know and has been developed to you, the school system is under an Oakland unified school district, a completely separate body from the City Council, elected by the public and without any control from the City Council.

It just so happens its boundries are conterminous with the city boundries. We have other districts now in the city. We have the Junior College District which is a district made up of an area running from Albany on the north down to Alameda and over to San Leandro, the area of San Leandro.

This is the first time we have had any school situation which was outside the geographical boundries of Oakland. We are engaged presently in a very, very difficult dispute with the Crowder Junior College District over the location of this new institution.

The City Council is taking the very strong position that it wants the Junior College located in what

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is called the Civic Center area, this area directly to my right and going on out to the east. We proposed the time has come for the establishment of a college and educational institution, if at all possible, within the very heart of the city.

In this area where you are now sitting we have some substantial cultural developments, a six and one-half or seven million dollar museum center about a block away.

We have our main library here. We have all of our culture and Governmental functions in this area.

We think it is a suitable place for education. We of the City Council unanimously feel that efforts to place this Junior College in a residential area up on top of the hills are motivated more by racist sentiments than they should be.

We feel quite strongly that the location of the Junior College within the center of the city will serve all of our citizens, and especially our minority citizens.

We feel the location of the Junior College in the hills even further compounds the problem.

We look upon their establishment of the hill area side as a white campus and the site in the downtown area as a Negro campus.

Our City Council has unanimously, and I say this with quite some pride because ours is entirely

Caucasian and we have not always been united in our positions on race questions, but on this issue we have a strong front.

We are taking the position that the City of Oakland must step out in this field. We disagree with the educators about the Ivy covered, monastic, contemplative, open, tree studded, silvan glade type of campus. We think it is time the educators began to think in terms of education rather than surroundings.

There are some very brilliant men who have been educated in tall buildings, and we feel this concentration within the city is an important part of education.

It also has a lot to do with housing in our community. We hope by this it will help us in the matter of the complexion of our community.

We look forward in this community to even a greater percentage of Negro residents, Negro citizenships. It's being manifested in our school system by the number in attendance and it's being manifested by our inability to bring back many of our white refugee residents who are now living suburbia.

This is the position of the City of Oakland at the present time, Mr. Chairman. We are not giving a sales job. We are facing up to the facts of life in this community.

JUDGE DREWES: Thank you, Mayor. Has Dr. Hunter indicated to you approximately MAYOR HOULIHAN: I was hopeful he would be here. When he spoke to me last, which was, I guess, about three weeks ago in the Mayor's office, he said he was getting Now, I don't know anymore about it than that because, as I have told you, this has been conducted in entirely by the Committee and without any direction of I think his visit to me was a courtesy visit. think some member of our Committee on full opportunity JUDGE DREWES: The Committee, I am sure, would be very happy to receive a copy of his report when it is MAYOR HOULIHAN: When the report comes to my

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STATEMENT OF THEODORE TARAIL Community Relations Consultant, Council of Social Planning, Alameda County

MR. TARAIL: My name is Theodore Tarail. I am
a Community Relations Consultant with the Council of
Social Planning of Alameda County, and I am one of Assemblyman Nick Petris' close associates, particularly in the
area of redevelopment and housing, and he hasaasked me to
present this statement for him.

He has a letter which he asked me to read to the members of the Committee first, and then present this statement, and answer any questions in relations to the details of the statement.

This is addressed to Bishop Pike, the Chairman of the Committee.

It says: "I regret very much that I shall be unable to participate in the hearing of the Califorina Advisory Committee to the United States Commission on Civil Rights on Tuesday, May 12. The Legislative Session is now in its closing days and it is absolutely imperative that I be in Sacramento.

"I want to thank the Committee for extending the opportunity to me to participate. I am énclosing a copy of a statement which I would like to submit for the Committee's consideration. Discrimination in housing in Oakland is a serious problem in spite of the pretenses of

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those who would have use believe otherwise. The statement sets forth information in support of my conclusion.

"Sincerely yours. Nicholas C. Petris."

This is his statement: As part of my personal interest and concern about Oakland and its problems I serve as chairman of an advisory committee on bedevelopment, which is a part of the council of social planning of Alameda County.

The Council of Social Planning is a non-profit organization concerned with the development and improvement of welfare, housing, health and recreation services in the community.

For almost two years it has had a contract within the Dakland Redevelopment Agency to provide the services of two consultants, a Social Work Conculstant and a Community 16 Relations Consultant.

The Committee on Redevelopment which I mentioned previously serves as advisory body to these consultants. The Committee has been very much interested and involved in examining and dealing with the housing restrictions which have made it difficult for some families affected by redevelopment to find decent, safe and sanitary housing.

In the course of our activities, we discovered the following instances of housing restrictions based solely on Most of these occurred prior to the passage of the

Rumford Housing Act. All of them have been verified by our sthff.

The first area is in the area of restrictions in the rental of apartments. This is in the City of Oakland, exclusively.

The first example concerns an owner of an apartment house in North Oakland who informed a prospective tenant that she had an apartment for ment but she stated that she would not rent it to non-whites "regardless of qualifications."

The second instance I have is the owner of an eight unit apartment house in East Oakland, who was a city employee, informed a minority family who phoned in reply to an ad in the Oakland Tribune that "in the past all his tenants have been white and he wanted to keep it that way."

The third example, a rooming house advertising
"Housekeeping Rooms for Rent" informed a minority person
seeking a room that she does have rooms for rent but she
"will not rent to Negroes."

The fourth example, the owner of a twalve unit apartment house on the border of a minority ghetto had four vacant apartments in her building. She told a prospective Negro tenant that she could rent only to whites.

She refused to eliminate the factor of race as a

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qualification even though she had four vacancies for many months. This is one-third of the vacancies. incidentally.

The next instance occurred after the passage of the Rumford Act.

The owner of a duplex in North Cakland, who lived outside of the city, refused to rent one of his apartments to a responsible Negro family. He claimed that his white tenant would move out.

There were only two tenants. It was a duplex. The house involved was located on an integrated street with Negroes and whites living peaceful side by side. The owner took down the "for rent" sign and is now trying to sell his house at an exorbitant price to a minority buyer.

He is also trying to involve three white property dwn lers next to his house in a similar plan.

The next section consists of instances of restriction in the sale of homes prior to the passage of the Rumford Act.

No. 1, a prospective Negro buyer made eight different offers to purchase a substantial home in the Lake District of Oakland.

In some cases the full asking price was offered but the offers were rejected.

in one instance, a Negro buyer, with

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asking price for the purchase of a home in the Lake Shore area of Oakland. The owner who was a white real estate salesman accepted the offer and then returned the deposit.

It turned out that the real estate broker for whom he worked objected to having the house sold to a Negro family. This happened the next day, incidentally. The home was taken off the market. It was sold some months later to a Chinese family for \$3,000 less than the offer made by the Negro family.

The third instance, a Negro family bought a twofamily house in a predominantly white area in East Cakland.

After they purchased it, the family was reapproached by
the white broker who sold it to them. He wanted to buy
back the house at a higher price.

The owner, incidentally didn't sell. The fourth instance, a property owner in the Lake District decided to take his house off the market rather than sell to a non-white family. He so instructed his broker.

The fifth instance is the story which concerns a minority staff member of the Oakland Redevelopment Agency who was trying to purchase a home in the Crocker-Highland area.

While driving by in the morning, he saw a house which appeared to meet his needs and called the broker who had the listing. Since the price and description of the

interior sounded attractive, he stated that he would call back Later to see the house.

Since his wife was a schoolteacher, she could not be reached until late that afternoon. Later that same morning the broker called him. He said that two Negro families had expressed interest in the house and the real estate brokers were trying "to keep the blacks out." He said he would therefore welcome an offer from the staff member.

He intimated that \$1500 less than the asking price would be acceptable. Another problem we encountered was the resistance of white real estate brokers to assisting in the elimination of race as a qualification for housing in Oakland.

For example, a number of prominent real estate brokers were asked to find possible homes for a Negro family of middle income in Montclair, the Lake Shore District and in the Skyline area. They were unable to come up with any suggestions.

Mr. Petris thought you would also be interested, ladies and gentlemen, in a recent telephone survey made by the staff of the Oakland Redevelopment Agency on sales and rentals in housing in Oakland listed in the Sunday, April 26 issue of the Oakland Tribune.

This survey was made to determine what housing

seeking housing as a result of redevelopment, and so on.

It is part of the relocation process.

In connection with sales housing 486 telephone calls were made. Incidentally, these telephone calls were all made after the passage of the Rumford Fair Housing Act.

of the 486 phone calls made on sales housing 103 or 21 per cent were restricted by reason of race.

BISHOP PIKE: Sir, could I interrupt to ask how this was discovered in the phone call, that is, was that question also asked?

MR. TARAIL: It was asked. It was directly asked.

There were 675 phone calls on rentals. These were vacancies in the vicinity of Oakland. 675 phone calls on rentals were made by the staff. Of these, 113 were restricted by reason of race, involving 17 per cent of the number of phone calls on rentals.

Now, of the total of 1,1611phone calls made covering both sales and rentals, the staff was informed by 70 real estate brokers and agents that the listings were racially restricted.

JUDGE DREWES: Again, this was after the Rumford Act was passed?

MR. TARAIL: This was after the Rumford Act was

BISHOP PIKE: This is very important as a point of information, if I may ask one other procedural question.

These phone calls made, I take it, were made in some cases to brokers if they were the ones indicated and sometimes to individuals?

MR. TARAIL: Yes.

BISHOP PIKE: So 70 brokers were involved in this same phone process?

MR. TARAIL: Exactly. It happened to be the ones listed in the ads to give you the information on the apartment.

JUDGE DREWES: Sometimes brokers were called and sometimes owners?

MR. TARAIL: Depending on the situation, or managers, and so on.

I think I would like to share this with you. This is not factual information. I stop here with the factual information and give you the impressions of one of the staff who made the phone calls as to what the reasons were for some of the problems that you have seen in those statistics. These are his comments.

I thought I would present this for the record, ladies and gentlemen.

In connection with sales housing, the majority of brokers are awars of the Rumford Fair Housing Act and,

therefore, deny restrictions. When questioned further about home owner attitudes, a number state the owner might or would restrict. They don't say they might or would restrict, and he commented that restrictions apply heavily to such middle class areas as Montclair, Skyline, Lake Merritt and Adams Point, and in the lower priced areas the change seems to be occurring and more housing seems to be available.

A number state plainly "Caucasian only," or "the neighborhood is all white," or "Orientals are o.k."

This is typical by the way. Orientals are becoming more acceptable than Negroes in the housing market.

Larger brokers are more restrictave than smaller companies or individuals as evidenced by the careful screening of my questions and the careful answerssfor his salesmen.

In connection with rental housing the comments of this staff person are as follows:

Higher priced apartments are usually managed and invariably the manager ducks the question or otherwise indicated restriction.

Lower priced apartments are in a changing or already changed situation.

I question that personally, ladies and gentlemen. I think -- this my own personal comment -- in some instances yes and in some instances no, as a result of my experience.

A relatively few are openly hostile to integration.

would be telling the monority groups of our state, "Keep our second-class citizenship. That's the way we want it."

Those are my comments in Mr. Petris' statement.

I added some things of my own, if you will forgive me.

JUDGE DREWES: Well, during the course of your presentation you said the following, and I have been furnished a copy of your statement, "I have the overall impression that more could and should be done to bring together the willing owner and the willing and capable tenant or home buyer."

Are you expressing your impression or is this the staff person?

MR. TARAIL: The impressions of the staff person.

I am quoting from his statement.

I agree with this, by the way.

JUDGE DREWES: What, if anything, did this staff person indicate he thought could be done in this particular area?

MR. TARAIL: Well, as a matter of fact, relocation, the relocation staff which is concerned with assisting families find housing, and these are families who are affected by this, and we do a great deal in trying to bring prospective home owners and prospective buyers and tenants together with many of the listings that are available.

They keep a complete listing of housing that is

available in the community, both sales, and rentals, and do quite a job of attempting to bring together.

JUDGE DREWES: Do you have in mind some formal structure or anything of that nature?

MR. TARAIL: No. As a matter of fact, this is the kind of thing — my own comments about this would be that a very important educational job needs to be done through all of our community instruments like the churches and the civic organizations and various groups where people are organized to discuss some of these problems and to create a climate which will help to open up more housing opportunities in the city and also in the county.

Now, one other thing I would like to say a word about since I am rambling on, if I may be permitted to do so, is the fact that if housing were made open and equality of opportunity of housing were setup for the entire county of Alameda there would be a chance over a period of time to have people live where ever they want to live on the basis of their ability to pay and on the basis of the standing they have in the community, eliminating the factor of race, and this would help to relieve the situation in Oakland, in our opinion, a great deal because of the fact there are more opportunities for minority groups to find housing in Oakland in certain areas, and very little outside of the City of Oakland.

Perhaps in the City of Berkley there is also this picture and in some areas of the City of Alameda, but outside of that if you have looked at the facts in relation to the minority groups participation in housing, both rental and sales, in perhaps Southern Alameda County, you will see that this is a real restricted new situation really.

BISHOP PIKE: Since we are interested in more than Oakland I appreciate getting into that other point, and we are asking you to elaborate a little bit.

I will put in the record this instance myself, not nameling the person or the particular Parish Church involved, but one of our parishes in the East Bay, in the type of community to which you are obviously referring, decided they needed a second priest or curate, and the Rector nominated to the vestry a Negro for this position, a recent graduate of the seminary, a very qualified person.

I was quite pleased to find that the vestry elected him and was willing to have him, though there was no Negro family in the congregation, but then when it appeared he was going to move into the community the vestry withdrew its call.

They were very glad to have him in charge of the youth work, in charge of administring to the sick as long as he didn't live in this community, and he refused on principle to live outside.

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It might have been convenient under other circumstances
but I thought that was very revealing as to where the
prejudice gets most intense, and in housing seems to be
where it shows up.

MR. TARAIL: This is the area as far as we have found, too.

DISHOP PIKE: Now, the surrounding suburbs of Oakland, or whatever you would call them are the kind of communities which are in some sense bedrooms for Oakland and in other ways, have their own life and small industry sometimes, and so forth.

Would you say that the picture there is generally a segregated one?

MR. TARAIL: Very much so. As a matter of fact —

I don't think I have the exact facts with me, but in some

communities like San Leandro, San Lorenzo, Hayward and Castro

Valley and Fremont, a study of the census figures revealed

that some of these communities have less than one-tenth of

one per cent Negro, and the changing pattern that is taking

place is an increase in Orientals that are moving in first.

This seems to be the beginning of the break, and there has been very little improvement in connection with the number of families moving into the suburbs of Southern Alameda County.

One of the problems, incidentally, in addition to

income housing, by the way, that is available, so even if the Rumford Act remained on the books and the inititive were defeated it is important that income housing within the pocketbook of the minority group family needs to be developed, not only in the city but in the suburbs, in our opinion, which would help tremendously in gathering and making a more representative calculation picture in the suburbs of our communities.

JUDGE DREWES: Any questions?

Before you ask a question, Father, let me introduce you.

The man about to speak is Father George Kennard of the Society of Jesus. We are indebted to him for his assistance in organizing this meeting today.

there should be some instrumentality by which minority buyers can be introduced directly to the home owners, it strikes me that the community has a right to expect that the organized real estate industry will itself perform such a function since at least realters subscribe to a code of ethics which says that the realter is the agency through which land ownerships secures its widest distribution, and the realters acknowledge a grave social responsibility and a patriotic duty — these are the words of their code — to eliminate

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from the communities and the practices which are harmful to the common welfare.

Now, if that is the case, shouldn't the community, in your opinion, insist that the organized real estate industry itself make some effort to introduce minority buyers to perhaps unwilling or unifformed majority owners?

MR. TARAIL: I speak for myself now. I couldn't possibly speak for Nicholos Petris or for anybody else.

I think this is a very important role that the real estate industry needs to perform, and I maintain as part of the process of helping the real estate industry perform that role that people will have to help them.

The climate that exist in the community is very important to assist the real estate board in facing up to its responsibility, and I would say at this particular moment it is not.

JUDGE DREWES: Further questions?

MR. BECKER: Yes.

Mr. Tarail, when the redevelopment agency brings a willing buyer together with a willing seller, does it collect a commission?

MR. TARAIL: None whatsoever, no.

MR. BECKER: Do you mean the people can make a transaction in the field of housing without paying a realtor's commission?

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HR. TARAIL: Yes, if there is no real estate broker involved, obviously. The redevelopment agency provides a listing of housing, for example, that may be F.H.A. or V.A., Bankrupt or Foreclosure.

They use the ads in the newspapers and people call in and say they have this house for sale, and if there is no broker involved they don't pay a commission.

MR. BECKER: How do they conclude the legalism of getting the proper papers and recording of deed without using a real estate broker?

MR. TARAIL: You have me there in terms of this.

JUDGE DREWES: The title insurance company. They
do all of the work anyway.

MR. TARAIL: I am not familiar with this. As a matter of fact, it seems to me it is possible that an attorney might perform some of these functions.

I can't answer the question. I don't know.

JUDGE DREWES: Someone in the audience has the answer.

HELEN HAMMERMAN: I am Helen Hammerman, Relocation Officer for the Redevelopment Agency of the City of Oakland.

I would like to clarify that point. While our listing service is a listing of housing which has been inspected and certified to be decent, safe and sanitary, which is certified to be available without the discrimination hased

on race, creed or color, we accept any listing which a broker or a private owner or private landlord wishes to place with us, and if this is being handled by a broker we simply serve as the introducing agency and the details are worked out between our displaced purchaser and the broker.

If there is no broker involved he is free to retain his own broker or make whatever arrangements seem appropriate to him.

We would advise that he have legal or qualified broker assistance in consummating the sale because we recognize that this is a highly technical and legal problem, but the Agency itself makes no charge for its services, but any listing is processed after that introduction in the same way as a person coming off the open market would handle it.

JUDGE DREWES: Thank you very much.

We are, as usually, running somewhat behind, so I will proceed to call our next speaker.

Thank you, Mr. Tarail.

BISHOP PIKE: It might be well to point out another member of our Committee, Mr. Alpha Montgomery, Attorney from San Diego, has joined us.

JUDGE DREWES: Is Mr. Clinton White present or someone appearing for him?

(No response.)

JUDGE DREWES: Mr. White may appear later.

Mr. Edward Eichler.

I have asked Mr. Eichler to tell us something about the relationship between the suburbs in the central cities generally in connection with the matter of our inquiry.

Will you tell us something about yourself, Mr. Eichler, so my colleagues will appreciate your background.

> STATEMENT OF EDWARD P. EICHLER Chairman, Governor's Advisory Commission on Housing

MR. EICHLER: My name is Edward P. Eichler, Mr. Chairman.

I am Chairman of the Governor's Advisory Commission on housing. I was, up until a few months ago, president of Link Bichler Homes. I am onleave from that job running an analysion new communities for the University of California a project funded by the Ford Foundation.

In the letter that you addressed to me -- I am sorry I do not have a written statement -- you asked me to deal with questions of what I call overt discrimination as opposed to more subtle problems.

I will go through those very briefly. It seems to me that one matter about fair housing laws or executive orders or any other kind of governmental action is often overlooked.

The whole purpose of this is to put kind of a shield or blanket over the market so that discrimination can be removed as a source of competition.

Since the enactment of the Rumford Law and to some degree before that, the enactment of the Unruh-Hawkins Law, a number of builders and real estate brokers — I know builders better than I know real estate brokers — have voluntarily, you might say, without the direct action of a suit, have opened their housing and found no great problem from this or the problems have not been insurmountable. I doubt that any Committee or any investigation would fine this very much.

There isn't very much known about it. They just do it, and they are doing it in response to a law and using the law as protection in saying to any prospective buyer or resident who would object to the practice of a Negro living in a suburban community, "Well, I can't do anything about this. This is the law."

One other comment I would make about this, which may be overly direct, is that on the business of the relationship between a real estate broker and a seller, it is my personal judgement from 15 years of experience in this matter, that rarely does a home owner in the sale of his property pay any attention to this matter.

He just doesn't think of it. He just goes to the broker and says, "I want 'X' thousand dollars a house. I have to have 'X' thousand dollars for my house. I have to move somewhere," and it is my concerted judgement that the practice of discrimination which is very wide spread obviously in the

brokers making the determination not in response to that

particular seller but in the fear of the response of other

potential sellers in the neighborhood or the comments of their

colleagues or other fears that causes this sort of action.

Now, as to the problem in general in the suburbs, obviously the statistics contained in the Governor's Advisory Commission on Housing, as well as other reports, show that by and large the suburbs are segregated. There are very few Negroes in most suburban communities except for a few enclaves here and there which have grown up by one accident or another, and even those are, of course, are segregated enclaves, like East Palo Alto.

The probability is more as a result of economic factors than it is of direct overt discrimination. I have a simple statement on this. If I could rule out overt discrimination by law or by any other form of action tomorrow it would not greatly alter the patterns of residents in suburban communities, or to put it another way the relationship between older cities like Berkley, Oakland and San Francisco and outlying communities, so I want to go beyond the question.

I just want to take it as a fact that strong laws are important, that the President's Executive Order, I think, was in one sense tragic when it did not include used housing and did not include housing financed by savings and loan:

institutions or other institutions having their deposits insured by the Federal Government, and I would think the United States Civil Rights Commission ought to pursue that matter at every possible juncture.

This is like saying to someone you can sell drugs in one market that are dangerous and drugs in another market that are not. It just doesn't seem to me to make a great deal of sense, but on the economic question we have to understand that Negroes present a disproportionately high share of lower income families, those families that Michael Harrington characterized as "the other American."

There are a great many factors operating in the suburban housing market which are likely to make this matter in the next two decades worse, not better, than it was in the preceding decade.

The report of my Commission, probably the most elaborate report analysis of state housing that has ever been done in this country, describes the situation in which the cleavage between the older cities and the newer communities, partly as the result of housing costs, partly as a result of population growth, partly as a result of automation, and other factors dealing with employment problems, that the cleavage by 1975 or 1980 in this state would be greater than it is in any state in the Union.

It seems to me we live in some kind of euphoria in

Sept. 157

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California assuming that integration is proceeding pretty well and all we have to do is give it a little push here and there.

One of the factors that is really a great problem in this is the way we manage our public financing, not just in this state but in any state, whereby we collect most of the revenue for the support of local services, principally the school property tax, and collect it at the local level and we provide it at the local level.

There are some conventions from the state and

Federal Government, but they are not too large. Well, your

obviously putting any local jurisdiction in the position

whereby its physical interest is to insure, as the City

Manager of one very rich city in California once said to me,

"What you want to get is the highest price of housing with

the least number of children."

Well, that's not likely to run -- that will run counter to, I think, social objectives. I think as long as we maintain that kind of system we are going to see local jurisdictions through zoning, through building codes, through sub-division regulations, making every attempt to make the costs of housing higher, and thereby cause economic and thereby racial segregation to increase.

We also have the situation in California where we develop, irrespective of the physical issue, extremely high

standards for the construction of housing and related facilities. I think these standards are very good, but they have their difficult characteristic and again promoting a very high cost of housing.

You could put this very simply and say what we found in the report was the cost of housing was increasing faster than the rise of income throughout the decade, and it showed every probability of increasing at an even faster rate.

There are a whole variety of questions in the Federal Tax Laws which are extremely damaging in this situation. The whole system of taxing the sale of raw land and capital gain rates having the holding of land costs, the interest and taxes being deductable, it's as if the Federal Government were running an ad in the Wall Street Journal ever day which said, "Please speculate in land," and we found, for instance, the cost of land in California rose ten times faster in this decade than the consumer index or rise in construction cost.

I think this is not going to be any simple solution to this sort of problem. As I said, I think one would be a change in the state tax, state and local tax system, whereby we collected taxes much more, either the metropolitan since there is no metropolitan Government at the state level or at some wider jurisdiction so that people will not be making the

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choice of where they live on a physical basis that whereever you live you will be agving taxes to support the general needs of the community, but even that, I think, would not be enough.

I think we will need a very strong program of both subsidies and localinterest rate loans in the suburbs, and particularly it has been generally the history of this country that whatever minor loans, low interest rate loans or subsidies that have been granted by the Federal Government or the State Government have been in a sense for the wrong purpose or not for the most important purpose.

It does us little good, for instance, to say, "you ought to provide help for people displaced by urban renewal or more importantly by highways," when we realize we have a basic shortage of housing in California, particularly for low income groups.

If you will look at the problem in its broader sense you would be saying the job is to expand the supply of housing and that the only way to do that is to expand it: directly for lower income groups.

They need not all be new housing programs. be subsidies for people buying used housing or renting used housing. It could be either one. We made a variety of recommendations to both the state and Federal Government that there be programs of this sort, direct Governmental low e loans in the suburbs and scities for home ownership or rental.

As some of you know, I think a Federal program called 221-B-3, a low interest rate loan, is only for rental and it is untable in areas which have a workable program; a desirable tag in a sense because a workable program of a community is desirable, but on the other hand it means an awful lot of suburbs are not eligible, and, therefore, the market is locked.

Thelast comment I would like to make on that, and then I will try to answer any specific questions on it, is we may be facing in California, and we are going to try to get some information on this in the study I am doing at the University, not just the problem of housing but the absence of low skilled jobs in the suburbs.

We may actually be seeing it now, but it isn't so much just a question that the suburbs are in a sense forcing minorities and other low income people to live in older areas and commute out, but the jobs, though, there are lots of jobs being created in the suburbs, they are primarily not jobs which are easily filled by such people.

Again, this comes back to the physical question. You get kind of a vicious circle going on in this where a community, county or city or large developer whose interests tend to be quite simpler to the community, and this is the tax law structure, will attempt to find the kind of industry

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which does not employ very many people like this.

If you read the brochures, for instance, of the large developers in California who urge research, development and science, you would find blight out of those brochures and, of course, the city and county Government realizing these are industries which pay lot of taxes and need relatively those services, are very anxious to get this, so we kind of created for ourselves a high cost housing market, a perverse tax system, and we have a variety of overt discrimination practices of which you are quite aware which are likely to make this matter worse, and I would just close by saying I think the dangers inherent in this situation are not only great in terms of the interaction between groups in psychological situations where you would have ghettoization not just at relatively neighborhood level but ghettoization at a metropolitan level where you have jurisdictions political and otherwise of a hundred, two hundred, three hundred, four hundred and even seven or eight hundred thousand people which would be largely upper income, largely white families and jurisdiction beside them which would be largely lower income non-white.

Not only are there interactions of phychological problems in this but there are obviously the service question, how is the political jurisdiction like Oakland, for instance, becoming largely non-white and largely low income, how is it to provide the services to the people who need those services

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I will close by saying again I do not think that any form of action, desirable though it is, by Government to try to ban discrimination in an overt sense will more than scratch the surface of this problem.

Thank you. I will try to answer any questions.

JUDGE DREWES: Thank you, Mr. Eichler. I have a question.

Tou mentioned the need for more moderate or low cost housing in the suburban areas.

Does this necessarily involve State or Federal action or can the developers be made to respond to some inducements?

MR. EICHLER: No. I think the developers can be made to respond only through carrots, to put it very bluntly.

changes in the institutional system in the tax laws which I said, for instance, which pushed them in the other direction.

Partly, though, by direct, the use of direct, low interest rate loans or subsidies, I think probably both. There are different kinds of situations where one would work or the other will work whereby developers would be providing housing but the effect of carrying costs of that house would be reduced by a Governmental program.

The developers would be much more likely to take this on with those sort of carrots, but the State Government

has in my judgement, a profound responsibility in this in trying to rearrange the system of local Government so that we don't put such a tremendous, well, perverse disincentive upon local Government to get a reasonable form of economic and racial integration.

It is not now in the interest from a physical basis anyway, of a local Gevernmental jurisdiction to do this.

JUDGE DREWES: They compete among themselves for a favorite position.

MR. EICHLER: That is right. We are always going to have social forces playing the political field.

JUDGE DREWES: Questions?

DR. PHILLIPS: I would like to ask one.

Would you go far enough to say that the present tax laws favor the slum land, a definite statement to that effect?

present tax laws probably would be or changed sometime, I think, to put a higher burden on land and a lower burden on improvements.

DR. PHILLIPS: You didn't need to hestitate on that answer.

MR. EICHLER: This is not a subject with which I am terribly familiar.

DR. PHILLIPS: Well, it is my own conviction. I wanted a little help on it.

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MR. BECKER: I wanted to ask a question, Mr. Eichler.

You have had a lot of experience with integrated

developments which you and your father built over the years.

How is the experience on the subject of people leaving the development because you have sold a home to a minority family? Do people flee?

MR. EICHLER: We have no evidence of this. The best way to get that kind of evidence would be in the resale value. Any fleeing, either it would result in a decrease in the value of the houses or an increase in the number of Negroes, one or the other.

It hasn't resulted in any increase in the number of Negroes. There are occasional resales, but they haven't greatly altered the situation, and it hasn't resulted in a decrease in the value.

What always shocks everybody is that our experience is that we can build subdivisions when it is clearly known in the community we will sell houses to Negroes, and we don't get any Negro buyers, so the whole idea of a mass influx of Negroes into a new community, even if we had subsidizing housing, I don't think we could get any kind of a mass influx.

MR. MONTGOMERY: Mr. Eichler, do you feel as the result of the Rumford Legislation that this Act has crystallized the resistance of this real estate broker you mentioned or do you find as a result of the legislation more brokers tend to

show or are willing to sell property to the minority people?

MR. EICHLER: Let me separate the home builders and real estate. Clearly the large number — not all of them, but a large number of home builders have responded to the Rumford Act and to the President's Order by quietly opening up their housing, and I think particularly the largest home builders, the ones who see themselves as permanent institutions would prefer to see the Rumford Act maintained. I am very hard pressed to understand the actions of the real estate brokers.

I think they are acting against their own interest.

I think if they want to have initiative they ought to have initiative to apply the Rumford Act to houses sold whether from real estate brokers or not, but I think that some kind or a cause has been built up about this which has an idealogical cast entirely outside the question of the operation of the real estate market.

Somehow this cause has captured the imagination of large numbers of real estate brokers and it is almost like going to a football game or something. It has gotten to be that kind of a thing.

I can't find any real estate brokers who will explain to me, and I have been spending too much of my recent life debating publicly with real estate brokers on this issue, who will explain to me where his self-interest lies in this matter.

ought not to enter this sort of field in general, at which point I would then ask why the public accommodations statute was not also introduced into the initiative issue or other questions if it is the general belief about what the Government sught or ought not to do.

JUDGE DREWES: We have put the same questions and gotten more or less the same responses.

Thank you, Mr. Eichler. We appreciate your being with us.

Mrs. Arlene Slaughter.

STATEMENT OF MRS. ARLENE SLAUGHTER Real Estate Broker, Oakland, California

MRS. SLAUGHTER: To introduce myself, I am a practicing real estate broker, member of the Oakland Real Estate Board and the California Real Estate Association, but I like to refer to myself as an "Equal Opportunity Broker."

I feel were it possible to take this Committee on a two-hour tour in my automobile of Oakland and its adjoining cities, the necessity of proving the existence of racially segregated housing would be obviated.

The tour would commence with the West Oakland, North Oakland, lower East Oakland, below East 14th Street, Havenscourt and Brookfield Village areas, to establish the Negro ghetto areas.

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Then in turn we can proceed to the Berkeley Hills, Rockridge, east of college, Montlcair, Maxwell Park, Avenue Terrace, piedmont,

San Lorenzo, San Leandro and El Cerrito Hill areas to discover the white ghettos, and then needless to say we go "over the hill" to white suburbia in the form of Orinda, Lafayette, Walnut Creek, etcetera, where except for the existance of Eichler tracts and this an "open occupancy policy" we find practically no minority home:owners.

Interspersed throughout the community we find what we call little "pocket ghettos," that is to say, where adjoining or neighboring properties are owned by Negroes on a given street or two but nowhere else in the area as a whole do not whites reside such as in sections of Oakmore, a small area in Montclair, and recently in San Leandro.

Because of the existance of these "pocket ghettos" no one can claim the existance of truly integrated areas.

With one or two minor exceptions, there is no such thing in our East Bay cities.

All we have to do is drive by, on our tour, the schools in these areas and first note the racial composition of the children and then watch which direction their noses are pointed as they head for home when school is out.

Definite racial forks in the road develop at this time of day. I am sure there are others present here today

who are equipped with statistics in this regard.

In responding to your second area of concern insofar as the impact of real estate sales practices on housing among racial minority groups is concerned, I would have to make a blanket statement on the role of realtors.

The realtor generally will only expose property to Negroes where other Negroes already reside, thus extending and perpetuating the already existing ghettos. He also feels it is his ethical duty to inform any white home buyer of the existence of any non-white residents in an area where such might be the case.

When a non-white has sought to buy a home in a previously all white area the realtor offtimes will go door to door in the area to get the "permission" of the neighbors before allowing this purchase to be consummated, despite, perhaps a favorable attitude by the seller of the home, and finally despite existing laws the realtor will induce a seller to limit the sale of his property to "Caucasians only" in all-white areas for "the sake of the neighbors" as well as, of course, for the sake of the realtor who is concerned about keeping control of his area as well.

I feel I best qualified to contribute to this hearing some of the effects of multiple listing arrangements in maintenance of racially segregated housing.

Firstly, let me deal with our own office. Our seal estate company, Central Realty Service, is an inter-racia

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company with 31 salespeople of whom approximately 50 per cent are white and 50 per cent are non-white.

We do real estate business in about the same ratio insofar as our clientele is concerned.

A year and a half ago we became members of the Oakland Realty Board and thus had access to the multiple listing service. I was amazed to discover that the Oakland Real Estate Board still used "Caucasians only" on their multiple listings.

Not only was this used on listings that supposedly did not fall under the Rumford and Unruh Laws but also from time to time on listings that did fall in these categories.

I bring you some examples of these listings.

JUDGE DREWES: May we have those?

MRS. SLAUGHTER: Yes. I will leave these with

I related to the Oakland Real Estate Board my concern about this situation. If I may take the liberty to read a letter I wrote to the Oakland Real Estate Board.

This was January 31st, 1961. It was addressed to Mr. Samuel Dotson, Chairman of the Multiple Listing Committee

*Dear Mr. Dotson: I am very concerned with the handling of our multiple listings in relation to our compliance, as individual realtors, with the Unruh and Rumford Laws.

"I would like the Committee to investigate the following problem situations:

*One, listings have come through with 'Caucasians only, on property that has an existing F.H.A. or G.I. loan and is owner-occupied. This property definitely comes under the jurisdiction of the Rumford Law which states that an owner cannot discriminate in selling his property because of race of buyer, under the above circumstances.

"Two, the terms 'Show to Caucasians or Orientals only,' or 'Caucasians only' or 'Caucasians or Orientals only' should not be construed to mean that the property cannot be shown to non-whites.

"The Unruh Law specifically states that as real estate brokers, we are obligated to show our listings to all potential buyers regardless of race, creed or national national origin.

"We are, incidentally, obligated to take and present offers as well under these circumstances. Apparently, many of our members are not aware of this or do not so inform their sellers of these facts when putting restrictive clauses in their listing contracts.

"I feel that we as responsible people in our community want to obey all existing laws rather than engage in a defiance of them in an organized manner.

"I would like the opportunity to discuss this further with your Committee if you should deem it necessary.

"Sincerely, Arlene Slaughter."

The only response I had to this letter was a phone call from the executive secretary of the Oakland Real Estate Board during which conversation he disagreed with my interpretation of the laws and, furthermore, informed me that it was incumbent on an office such as ours, that is well-known for its integrationist philosophy, to check with brokers prior to showing a property in an area which might be all-white in character.

He stated that it was our ethical duty to our fellow realtors to inform them of the color of the buyer before showing a multiple listing. This, mind you, whether or not "Caucasians only" appeared on the listing. He also indicated that we should take the same approach in showing homes that were held open.

In other words, don't show unless you check with broker "X" first.

JUDGE DREWES: Let me interrupt you there, Mrs. Slaughter.

Did that come by mail or by telephone?

MRS. SLAUGHTER: The conversation was by telephone.

I never received a written response to the letter nor was a

meeting ever held at my request.

JUDGE DREWES: What is his name?

MRS. SLAUGHTER: Loren Morey who I had hoped might be present today.

It is interesting to note that separate little listing services are developing such as in the "Hill Mart," that is, the Montclair area in order to avoid having their listings placed on the general multiple listing service and thus be exposed to our and other offices.

In addition, it is also interesting to note that seval realtors will now get together and exchange information with only one another to avoid the same consequence.

Lock-boxes were previously used extensively and are now becoming a rarity. Addresses of property are being excluded from ads with more and more consistency, and so with the practices of "open houses."

With the advent of new laws to protect their rights, minority buyers are becoming more and more insistant on exercising their rights and thus more and more dodges are required on the part of the realtor to keep them from doing this.

we call for any information on a listing to a fellow realtor,
the first question we are asked is "who or what is your
buyer." I have instructed my agents not to answer this

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question on grounds that it is in violation of the Unruh Act.

Brokers call on our listings wanting to know first' the neighborhood composition before they will expose it to a non-white buyer. When a Negro agent in our office showed a property with a "Caucasian only" clause on the listing and met the seller who welcomed him and assured him the property was not restricted, the realtor who was the listing agent swears it was.

When we listed a property in an all-white area the neighboring realtors immediately visited the owner and attempted to pressure them to cancel their listing because "Central Realty Agents are a bunch of Mulattos and will sell to Negroes only."

When offers are presented from our office to fellow realtors from non-white buyers on realtors listings it sometimes takes days and even weeks to get the offer presented to the seller.

This definitely affects the minority buyer, let alone does it affect the Negro real estate salesmen who, incidentially, although a realtor can't even become a member of the Oakland Real Estate Board Golf Club.

An additional point of interest insofar as the relationship of real estate brokers and minority brokers is the attitude taken by the Berkeley Realty Board.

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After three months of postponements the Berkeley Realty Board finally refused to allow our office to become "non-resident members" on the grounds that I rented space in the rear of my premises to C.O.R.E. and this would be in conflict with board membership somehow.

JUDGE DREWES: How were you advised of that?

MRS. SLAUGHTER: By a public statement on the part of the executive secretary of the Berkeley Realty Board.

JUDGE DREWES: Published?

MRS. SLAUGHTER: It was published, yes.

By denying us membership we are unable to avail ourselves of the use of the Berkeley multiple listing service and also must work for a lesser fee on sales made by us of a Berkeley realtors' listing.

They can also deny us the right to cooperate on.
their listings by virtue of the fact that we are non-board
members, and round and round it goes.

Needless to say, I have consulted with attorneys regarding this matter and they are in the process of preparing the necessary papers to file a suit on my behalf against the Berkeley Realty Board.

The practices of the multiple listing service alone do not only affect the minority buyer, the educational policy of the board adversely affects him, too.

The Oakland Real Estate Board refused to have any

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type of democratic discussion of the issues involved in the Rumford or Unruh Laws or the subsequent initiative to outlaw these laws. Never once have they had a speaker at their weekly luncheons dealing favorably with these or any other housing legislation.

They have continually refused to allow representatives from the inter-faith committee on religion and race or even FEPC to address the membership on a pro-fair housing stand. This does not allow for realtors to hear both sides of the question and couple this with continuing mailings advocating the "initiative" going out to each mealtor, a brain-washing process develops that must reflect itself in the realtors' relations with his clients.

And finally, when the realtors were presented with fair housing legislation they countered that what was necessary was education. They setup "an Equal Opportunities Committee" state-wide that has never functioned.

In this connection I would also like to read a letter that was written to Emmett Kilpratrick, President of the Oakland Real Estate Board, who is supposed to be here today.

This was in January of this year.

"Dear Mr. Kilpratrick: It is my understanding, that during the course of 1963, it was decided by California Real Estate Association that an 'Equal Rights Committee'

was to be established on a state-wide regional-wide local-board basis.

"I know the Committee exists on the state level and have made inquires from time to time about its formation on a local level.

*Because of many existing internal and external problems that might very well fall under the jurisdiction of such a Committee, I would like at this time to urge you to give serious consideration to the formation of such a Committee.

"I, for one, would be very happy to serve on this

Committee. I feel that my experience may be of assistance
to the Board," et cetera, "Very sincerely, Arlene

Slaughter."

No such Committee exists locally.

MR. PHILLIPS: Any reply to that letter?

MRS. SLAUGHTER: My reply to this letter was in the form of a letter from Mr. Kilpatrick who said he would take the matter under consideration.

So with the percentage of "Caucasian only" listings increasing, and this can be established, I am sure, very easily, and nothing being done from within or without the real estates boards successfully to re-educate their membership, discriminatory, practices are bound to persist and in the absence of a strong local Fair Housing ordinance, Oakland's

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shifting population will continue to move with ghettos expanding and finally meeting other ghettos rather than a truly integrated community beingon the horizon as a reality.

I would be happy to answer questions about the statements I have made and also to suggest some of the corrective actions that might be usefuliin alleviating this situation.

I am sure the members of your Committee will be hearing and have heard a great deal about our California Laws in this general area.

However, before I conclude I would like to make one or two suggestions on an issue that may not be developed to any great extent today.

This was written prior to Mr. Eichler's testimony, and he did go into the question of the President's Executive Order which I also urge be strengthened and enlarged to cover conventional lending institutions.

Now, any questions the Committee wishes to ask I will be more than happy to try to answer them.

JUDGE DREWES: Thank you, Mrs. Slaughter.

Questions?

MR. DYMALLY: Mrs. Slaughter, are you a realtor?

MRS. SLAUGHTER: Yes. I am a member of the Oakland

Real Estate Board.

MR. DYMALLY: Do you now rent to C.O.R.E.?

realtors in Oakland.

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In Los Angeles we have Negroes who are

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realtors but they are not members of any local board, so, therefore, they do not get the multiple listings.

MRS. SLAUGHTER: That is not the case here. The multiple listings service is part of the realty board here so they do receive the multiple listings.

MR. REINHARDT: What about the Berkeley Board, are there Negro members of the Berkeley Board?

MRS. SLAUGHTER: One Negro member at the Berkeley Board.

MR. REINHARDT: You say your attorney is preparing a suit to compel your admission to the Berkeley Board?

MRS. SLAUGHTER: Yes, sir.

MR. REINHARDT: Since we had out hearing in Los
Angeles, as Mr. Dymally has mentioned, we did have testimony
that the Negro realtors there were members of the general
board, but were not admitted to the Southwest Realty Board.

As a result, they could not obtain multiple listings
Since our hearing a suit has been filed in Los Angeles to
compel the Southwest Realty Board to take those Negro realtors
into membership.

I would imagine it would be the same type of suit you would be bringing here.

MRS. SLAUGHTER: Yes. My attorneys are in contact with the attorneys in the South.

Despite the fact the multiple listings are received,

I have pointed out in my statement that separate little multiple listing organizations are developing in order to prevent the Negro brokers from receiving information on properties in restricted areas such as the Hill Mart Listing Service, you see.

No Negro is a member of that group nor do those listings ever get to a Negro broker. It is not an overt situation here. The sublety is much greater.

MR. REINHARDT: Perhaps I misunderstood one thing in the letter read. Did I understand you to say that if a tenant or if a owner of a house asks to have it listed, if it is not covered by the law, and an owner asks to have it listed as "Caucasian only" that it should be listed that way?

MRS. SLAUGHTER: No, I did not say this in the letter. What I indicated was that at times, often times, in concurrance with what Mr. Eichler stated, it is the realtor who either automatically lists the property as "Caucasian only" without even discussing it with the owner, or if there is any question on the part of the owner the realtor often times will induce the owner for thesake of the neighbors to list it as "Caucasians only."

JUDGE DREWES: Or take a voluntary poll of the neighborhood to see how people think about it and report back to the owner.

MRS. SLAUGHTER: That is right.

BISHOP PIKE: Might I ask a question about that particular listing service system. I have forgotten the neighborhood you mentioned.

What area did you mention a moment ago?

MRS. SLAUGHTER: The Montclair area.

BISHOP PIKE: Take that, for example. There is a multiple listing for that, a little one, you would say, would you not?

MRS. SLAUGHTER: Yes.

BISHOP PIKE: Now, who actually operates that? Is that run by some other group in your association or is it run by the realty board?

MRS. SLAUGHTER: TheMontclair section is part of Oakland, and this listing service is not an official body.

The Montclair realtors get together themselves, you see, and expose this information to one another.

BISHOP PIKE: That's in addition to general listing?

MRS. SLAUGHTER: Yes.

BISHOP PIKE: Would these houses also be in the general pool or not?

MRS. SLAUGHTER: This is designed to avoid that. BISHOP PIKE: Thank you.

MR. MONTGOMERY: Can you give us an estimate of or just what per cent this collateral/additional listing occupies in your over-all multiple listing system?

MRS. SLAUGHTER: I am sorry, I can't, Mr.

Montgomery. I am not exposed to these listings and, therefore, I don't know.

All I know is there is a real absence of listings from Montclair on the general multiple listing service where there used to be -- I know for a fact there are many, many homes for sale in this area.

They just don't appear on the general multiple listing.

MR. MONTGOMERY: Do you feel that the real estate broker believes that he has some type of mandate from the seller not to show or sell his property to a minority person or is this just something he has undertaken on his own prerogative?

MRS. SLAUGHTER: I would say more often than not it is something he has undertaken on his own prerogative. We have found many instances where sellers are even unaware that there were restrictions placed on their property.

MR. MONTGOMERY: That's the majority situation?

MRS. SLAUGHTER: I would not like to use percentages.

I can tell you there are many situations of this type.

DR. CARREON: Mrs. Slaughter, it seems as though there was no mention of discrimination against Mexican-Americans as there was against Negroes.

Do you find much of a problem on the matter of

discrimination against Mexican-Americans in this area?

MRS. SLAUGHTER: No, not very much. I would say, Dr. not very much. Maybe in specific areas moreso. For example, in the San Leandro area where we had one case of really overt discrimination against an American Indian.

This area is perhaps more discriminatory than certain sections of Oakland.

DR. CARREON: Thank you.

FATHER KENNARD: Mrs. Slaughter, would you estimate what portion or percentage of the multiple listings in Oakland actually carry some kind of discriminatory notation such as "Caucasians only"?

MRS. SLAUGHTER: Yes. We have been keeping a running track of this in our office, and I would say it runs between 10 and 15 per cent of the total number of listings that come out. These come out twice a week, and this counts, incidentally, is from January of this year.

FATHER KENNARD: Mrs. Slaughter, since, as you indicate, the realtors rely upon education as the solution, I am quite puzzled as to why they do not begin educating their own membership to their own more recent developments.

The attitude which you called a attention to, the assumption there is an ethical duty to protect the integraty of white neighborhoods runs counter to a revision in the Realtors Code of Ethics which was made by Mr. Consor, I belief

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about six years ago, and which just last year was widely publicized as being covered in a new book put out by N.A.R.E.B.

Is this fact that Article 5, a realtor shall not be instrumental in introducing, and so on, not intended by N.A.R.E.B. to apply to race? Is this fact widely publicized among the realtors, and if not how can they in conscience appeal to education?

MRS. SLAUGHTER: You know what I wish you would do, Father Kennard, ask Mr. Kilpatrick or Mr. Robinson or Mr. Force who I understand are to appear here today this question.

It's an enigma to me because, frankly, in my own personal experience with the Oakland Real Estate Board and with the Berkeley Realty Board I have found it a lot of double talk.

would like to say Mrs. Slaughter who is not a Catholic has been written up in a feature article in the Diocesan paper here as actively promoting the ideals of Catholic Social Phylosophy and, as a matter of fact, the Catholic Interracial Council has gone on record with a public statement urging the Catholic realtors of Berkeley to support her application for admission, and the Interracial Council is now running an ad in the Catholic paper urging Catholic realtors to support Mrs. Slaughter.

JUDGE DREWES: Thank you, Mrs. Slaughter.

We have the usual time problem, and our agenda indicates that there are two persons yet to appear this morning before we adjourn.

One is the Reverend Eugene R. Wolfe. Is he here?

Thank you, and also Mr. Stephen Arnold. Is he here? Thank you.

Let me put this to you. We can only hear from one of you before we recess. Would it be terribly inconvenient to either one of you or both of you if you came back?

You are indicating, Mr. Arnold, you could come back at 1:15 without any difficulty? Fine. Then we will hear from Reverend Wolfe who is next on our agenda.

STATEMENT OF REVEREND EUGENE R. WOLFE Chairman, Citizens Committee for Fair Housing

REVEREND WOLFE: Mr. Chairman, and members of the Committee, I would like to make my presentation dealing in three areas.

One, an overview of what the extent of racial distribution and patterns are in Oakland and the East Bay, although I don't want to repeat what has been said from others but I want to sum up the picture so you can see the extent of the ghettos patterns in the East Bay.

JUDGE DREWES: Before you do that, would you tell us who you are for our record.

REVEREND WOLFE: I am Reverend Eugene R. Wolfe, and

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I am Chairman of the Citizens Committee for Fair Housing in the City of Oakland. This is an organization which is described in this pamphlet.

It's a volunteer organization of citizens who are working for expanding equal housing opportunities in the City of Oakland.

BISHOP PIKE: For the record also, which church do you serve?

REVEREND WOLFE: I serve as a Social Service

Director with the Oakland Council of Churches. I am an

ordained Baptist Clergyman of the American Baptist Convention.

BISHOP PIKE: Thank you very much.

REVEREND WOLFE: Then secondly, I would like to give the highlights of a field survey that a Committee of our citizens group did among Negro home owners in the Hill area section of Oakland and some of the things we gleaned from that survey, and then thirdly I would like to make some references to the interaction between school practices in terms of tenant boundries and areas as they affect and influence housing patterns.

It has often been said that schools are victims of housing patterns. I would like to suggest there are some ways perhaps school practices may also aggravate racial imbalance in our city.

So to begin with back in 1930 and 1940 in both

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times Oakland's Negro population was about 3 per cent of its total population. Then in the 20 years between 1940 and 1960 was when the greatest net increase came in non-white population in our areas in many northern cities, and in 1940 and 1950 the Negro population has increased 5 times in that 10-year decade, and in the last decade it increased 87 per cent, so the net result today is we have 22.8 per cent of our population — that was in 1960 — that was Negro, or roughly 83000 Negroes in the City of Oakland.

This is much higher today and I can show this by terms of the racial population in our schools. The county as a whole has around 111,000 Negroes, and so Cakland has 75 per cent of all Negroes in the County of Alameda.

Berkeleyhas about another 20 per cent. That makes up 95 per cent, and then Alameda and Emeryville have another 3 per cent which leaves in the whole vast lands of the Southern Alameda County less than 2 per cent of all the Negroes in Alameda County, and down there there are roughly 2000 Negroes in a population of over a half million, and of those 2000 Negroes you are going to take away 1,000 of them who are living in institutions, so you only have a thousand Negroes who are living in terms of their homes or renting places of residence in Southern Alameda County, and of that thousand half of them are residents of a little town called Russell City which the county has recently decided to be a redevelopment

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project to make an industrial park, and so half of the Negroe who live in Southern Alameda County in Russell City will be wiped out by that project, so that will reduce the Negro population to roughly 500, presuming that most of these Negroes will not find relocation in Southern Alameda County.

So you can see the great concentration of the Negro population increase has been in the central cities of Oakland and Berkeley.

At the same time, there has been this increase in Negro population. For 1930 to 1950 there was a steady increase in white population, but then in the decade of 1950 to 1960 Oakland lost in one decade the white population that it had gained in the previous two decades.

So today in Oakland we have fewer white persons living here now than who lived here in 1930. In other words, there was just an exchange of the net increase in in gain in the Negro population with a net loss of the white population moving from the city.

This map over here indicates the concentrations and the percentages and how it is growing. Initially back in 1930 the Negro ghetto was pretty much confined over in this corner of West Oakland but then as the ghetto expanded it began to expand up in North Oakland and on out in various sections of East Oakland in the lower flat-lands of our city.

Our city has flat-lands, foot-hills and the hills.

You know the topography of Oakland, so basically the flat-lands have been the areas of inmigration in areas where Negroes and Spanish surnames persons could move more readily, and this ghetto, as you see, has expanded throughout the city because it is increasing in population and it is in this area where we are also having great losses in the white population.

moved out of Cakland, from 1950 to 1960, and all of these white persons moved out of the flat-land section of our community because the hill land area above Warren Freeway in the Montclair area and other sections of the Hill had a net increase of almost 10,000 persons, and this is essentially white persons.

We had an increase of 38 Negro persons in the Hill area in that 10-year period, which seems one Negro family a year has moved into our Hill area section.

In the Hill area of Oakland less than one-third of one per cent of the population is Negro. So the Hill area of Oakland is as badly a white ghetto segregated as is the suburban area of Southern Alameda County and out through the tunnel in Contra Costa County.

I will give you the highlights of our interviews with half of those Negro families we talked to in the Hill area. In addition to the flat-lands there is a small ghetto of high-priced homes in the Lake Shore area of Oakland where

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Negroes have been able to purchase homes, and according to other speakers here once a Negro is in an area or two families the realtors will gradually show other Negro families who are looking for that price home to that same area rather than giving them the freedom of choosing throughout the city.

They will direct them to the gmettos that they themselves are creating. So in this area here though the census tract is colored, 75 per cent of the Negroes in that census tract live in one-quarter of the tract so even the whole tract isn't dispersed.

They are forced to live in certain blocks that are contiguous, and there is another one out in East Oakland there in the hills in the Tolar Heights where the same pattern is developing where probably a little bit cheaper homes are, in the twenty and twenty-five thousand or thirty thousand dollar range, whereas Lake Shore goes all the way up to \$40,000 homes.

If these people had freedom to move throughout the city where they wanted probably many of them would be living throughout the Hill area and you would hardly notice them.

There wouldn't be that many involved.

JUDGE DREWES: Did I understand you to say that prospective buyers in the minority peoples are directed to that area by the salesmen or broker?

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REVEREND WOLFE: If a Negro is looking for a home in the \$35,000 or \$40,000 price range inevitably he will be shown the Lake Shore area of Oakland and will not be shown any sections of the Hill area.

JUDGE DREWES: What is your basis for your statement, from talking to the purchasers?

REVEREND WOLFE: Yes, and also talking to Negro families looking for homes, and this is what the pattern is.

They are directed to those kind of places, and I can indicate how the Negroes got to the Hill area and the problems they had there.

JUDGE DREWES: Thank you.

REVEREND WOLFE: In Oakland there are around 3,000 non-white families who earn over \$8,000 who presumably could be living in homes of \$20,000 and up if they chosesto and were able to without any discrimination, 3,000 non-white families.

The facts are that only 55 non-white families who live in homes in Oakland valued at \$20,000 and up. I don't know whether this proves anything, but it suggests that there are large numbers of good earning Negro families, non-white families who have earning power to have more expensive homes than what they apparently have in Oakland, but it would need more investigation to prove that in detail, but they don't have housing commensurate with their income, that proportion

of the population.

JUDGE DREWES: That would make an interesting study.

REVEREND WOLFE: Then the non-white home ownership
pattern is very much on the increase in Oakland as in many
central cities.

The Negroes have found, many of them have found, it easier to buy a home in the flats, flat-lands of the city rather than face discrimination in various places as they move around the community.

They can usually get more housing for their money in home purchasing plus less discrimination as long as they are willing to go into a black ghetto than they can seeking rental housing, what they can get for their money in rental housing, so the home ownership pattern from 1950 to 1960 increased roughly from about 35 per cent of the Negroes who owned their homes.

In 1960 it showed 42 per cent of all Negroes who owned their homes in our Community. They are indigenous home owning people, tax paying people in large degrees, and the white proportion of home owners is on the decline in the city.

It decreased from 51 percent of white families who owned their homes to 49 per cent in 1960. So it will be only a very short time before the Negroes will have as high a per cent in home owners as the whites in the City of Oakland.

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Enough on the general overview of that picture of racial distribution. With regards to the interviews we did with families in the Hill area, I said there were 56 non-white families who live in this area above Warren Freeway, the full length of the city from Berkeley to San Leandro, the San Leandro line, 56 non-white persons who we can estimate approximately half are Negro and half are Oriental families.

It was this group of people that we attempted to seek interviews with to find out how they got there, whether they faced problems to get in there, whether it was easy or whether they faced other experiences of discrimination, and we found almost a complete blank as far as desire to cooperate from Oriental families in the survey, unwillingness to get involved in this type of thing even though it would be held confidential of this particular information.

The only Oriental families we got information from were those who happened to be neighbors of some of our interviewers, and because of their neighbor they were willing to respond.

We were able to interview over half of the Negro families in the Hill area as well as any families in the ghetto I referred to, and other persons have referred to in Oakland, Warren Freeway, below Warren Freeway, and in those, a summation of what we found there was that no white realtor handled any of the above transactions except the proxy ones

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which were about 50 per cent of the cases where persons acquired their homes eventually by buying through a broker.

The Negroes who live in the Hill area are pretty sophisticated persons about how to acquire a house and they have too no longer face the embarrassment of the normal pattern, so most of them if they want to go there the easiest way is to find someone to buy through, and this is the way 50 per cent of them have done.

No white realtor or member of the Oakland Real Estate Board has handled any of the above transactions. No member of the Oakland Real Estate Board has knowingly handled any transer of Hill area homes to a Negro family.

Some of them handled it because they were handling the proxyy But they were not aware of it.

MR. DYMALLY; Proxies are Caucasians, of course.

REVEREND WOLFE: Yes. In one case it is a case of a mixed marriage and the white wife bought in with the husband staying away. Of the families we interviewed 30 per cent of them bought their lots and then built their houses.

This they found was another way of getting around it, to buy the lot, and even some of the lots were bought through proxy or usually directly from an owner, and not going through a realtor.

30 per cent of them bought through proxy, bought their homes directly, and the other proxy ones are the ones

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who bought their lots. 30 per cent of them bought through a white owner directly. In other words, rather than going through a realtor they went directly -- when they found a home for sale and were able to make a deal with the white owner who was willing to sell.

In one case the white owner was willing to sell because he apparently sold at a price of \$4,000 above what had been the asking price earlier in the advertisement, and so the Negro family was willing to pay a premium of \$4,000.

In spite of the protestation of the white realtor who did not want to handle this transaction and would not handle it, the white home owner decided, I guess, she could get more money by selling to a Negro so she found a Negro realtor who handled it for her.

The Negro realtor was just the innocent victim of wanting to get someone in a home. He wasn't trying to make a fast dollar on the thing, but no white realtor would handle it, and so the Negro realtor stepped in at the request of the home owner.

JUDGE DREWES: He got a bigger commission?

REVEREND WOLFE: He got a bigger commission, but at the same time no white person was willing to get the big commission.

JUDGE DREWES: This relates to Mr. Eichler's query as to where the self-interest lies.

REVEREND WOLFE: I want to read several paragraphs from three of these cases to indicate some of their own observations of their experiences.

In this one case they previously had approached the realtor, had not been shown anything in predominantly white areas. This is along the lines I was saying before.

Saw houses in the Hill area and the client called the realtor. Not realizing she was a Negro he praised the house and said it was an all-white area. He was embarrassed when the client said she was Negro. She did not pursue it further.

In buying this home the owner was willing to sell through a Negro realtor because of the price differential of \$14,000. The morning after the client bought the house a realtor who handled many houses in that area of Montclair called at 6:00 a.m. in the morning indicating he had been approached by others to call them and ask if they wished to sell.

The client said if he could find a similar house at the same price with a view, et cetera, he would consider it.

The realtor shrugged his shoulders. He had also begun questioning by asking of the children whether the children would be playing outside.

The client replied, "You can't teach a horse to run in a stable." Three others in a group representing

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themselves as being from an improvement association in the Hill area offered them the \$18,000 asking price which had been previously asked for, and, of course, he rejected it.

They were not aware he had been -- they were not aware he had made \$4,000 more for it, so it was an attempt by the improvement group to buy him out.

Another case in purchasing this home was shown the home by Negro realtor friend who had the house on multiple listing. This relates to that practice now of the Montclair realtors withdrawing their homes from the city-wide listing and just exchanging it among themselves because now with the advent of Negro members on the Oakland Real Estate Board who have access to multiple listings, they had to devise some way to avoid having Negro members show homes in the Hill area to their clients.

This was when the Negro realtors were first admitted before they started this matter of withdrawing the homes in Montclair from multiple listing, and he had the home on multiple listing. He put in a bid and was told the higher bid had been accepted and the sold sign appeared.

Later it was taken down. After a while when the for sale sign went up again the client stopped by and told the owner he was still interested. The owner called the realtor friend and said he wouldn't well to a Negro.

The client then got a proxy, a close friend to buy

the house, and after the deal was completed the seller realized who he had sold to and he called the broker and was angry.

In the original dealing the Negro realtor had nothing to do with the subsequent proxy dealing, however, the Montclair Realty Firm who had obtained the house originally thought he had called him and threatened to cause him difficulties within the Board because they thought he had actually handled the transaction, so I would assume that Negro members of the Oakland Real Estate Board are in for problems if they consider showing or selling a home to a Negro client in an all-white area.

In another case here a person applied for lots in the Hills, building lots in the Hills, to the real estate offices. The first office actually showed them the lot they now own, so when they came back to make further inquiry they were told the owner-objected to a sale to a non-white.

Montclair resulted in both discreet and rude answers which indicated Negroes were not welcome, that the dealers would not sell to them. They finally purchased the lot through a white intermediary and the man was able to purchase the lot immediately and got it for \$250.00 less. These are just three of the cases which illustrates some of the problems the Negro families have, even those who get there.

Often we hear very high qualified leaders in our city telling us there are no problems for a Negro who has a high income and wants to buy a home in the Hill area, if he has the money he can do it.

They make this conclusion because they see a few
Negroes scattered up there and they assume they had no problems
or had to use various devices to get in, and this would
illustrate that is not quite the picture.

Now, the third and final thing I wanted to say was something about the effect of racial imbalance in our schools as a result of housing patterns, how some of the schools practices might also influence racial imbalance in neighborhoods in housing pictures.

The Oakland schools, even though the city-wide average of Negro population in 1960 in Oakland is 22.8 per cent, today in Oakland 44.8 per cent of all of the school population is Negro, not now white but is Negro.

The Negro group is the largest ethnic group in the City of Oakland in terms of all its public schools. In the elementary schools they are the largest. In the Junior High slightly less, but in the Senior High slightly less but the net over-all effect is 44.8 per cent.

Median age of Negro families in Oakland is 25. The median age of white families is 40. This is the explanation for why the child rearing age of the young family are Negro

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families and why they are on such an increase.

In eight months between last September and this March there have been radical changes in the racial imbalance in our schools in Oakland. There was a racial headcount done last June of '63 and there was a racial headcount done by the school officials in March '64.

In that eight-month period there was a net loss of 1200 white persons from out Senior High schools and a net gain of 1200 Negro persons, and the same thing to be said if you did it for Junior High and Elementary.

It is showing very much the changing patterns in neighborhood by neighborhood. One of the things resulting in this is the drawing in of the boundry for our new Skyline High School in Oakland.

in Oakland have gone from the estuary down along Alameda vertical up to the Hills. This insured that of our High Schools practically, except from way over in the West Oakland ghetto and didn't go to the Hill, the other five High Schools which had a line going from the estuary to the Hill, traditionally they have been integrated schools, both economically, racially and culturally because of the way their patterns were drawn.

With the advent of the new high school located up on the edge of the city up in the Hills where they had to

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annex part of the land to get it in the city to build it, then they drew the lines for this attendance district and they cut off the whole Hill area which had all fed into various schools in the flatlands before, so this has made it into a very homogeneous economic high income white school and has tipped the other schools in the flatlands quite radically just in that one act when they opened up Skyline that one year.

The Negro proportion in some of the flatland High Schools increased to 5 per cent from just that one action because 100 white families or 200 white families in this school.

I will leave these sheets here which will describe? the pattern.

I wish you would. JUDGE DREWES: If you don't mind, Reverend, this is not the principal point of this hearing, although intensely interesting, so if you don't object I would rather give the members of the Committee a change of questioning you on the first part of your statement and you may leave with us any information you have on the school situation.

Are there questions?

BISHOP PIKE: I have just one question, Judge Drewes. This redistributing which was done was there protest at the time?

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1:15 p.m.

JUDGE DREWES: The afternoon session of these proceedings before the California Advisory Committee to the United States Commission on Civil Rights is now in order.

Mr. Stephen Arnold.

Will you identify yourself, Mr. Arnold?

STATEMENT OF STEPHEN A. ARNOLD
Berkeley Realty Board
California Real Estate Assciation
Member, California Realtors for Fair
Housing, Northern Section

MR. ARNOLD: I am Stephen A. Arnold. I am a member of the Berkeley Realty Board, California Real Estate Association, and also I am the Chairman of the Northern Section, California Realtors for Fair Housing.

As a member of the California Real State Association

I am proud of its afforts to upgrade the professional status

of the realtor by encouraging continuing education in the

field of real estate.

The benefits of this attained competency through participation in the C.R.E.A. educational programs by realtors are, of course, passed on to the public, and the public has accepted the realtor as a qualified advisor and expert in the field of real estate.

Surely, no one of this distinguished committee assembled here could deny the role the C.R.E.A. has played in

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the upgrading of the real estate profession. However, the realtor owes its clients more than just sales competency. We are not a trade group. We are a professional organization licensed by the public.

Our obligation should not be solely limited to the maintenance of private property interests.

But what has been done by the C.R.E.A. to further the honor, dignity and public usefulness for the real estate business? How far have we fallen from our proclaimed standard of the "Golden Rule" and our pledge to observe its high ideals?

Instead of fostering human values to attain understanding, we have turned our back on the problem of social justice at a time in history of this great republic when the issue of equal opportunity in housing dominates the landscape of the earth's greatest "free society."

It is most regretable that the California Real Estate Association did not search for and endorse methods to better afford minorities the means of overcoming prejudices that prevent them from realizing full citizenship rights in education, employment and housing.

Housing discrimination results in denials of education which in turn create denials in employment. As Gene Consor, executive secretary of the National Association of Real Estate Boards, so aptly pointed out in "Realtors

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Headlines," November 11, 1963, and I would like to quote,
"The Negro presents a more difficult problem of such long
standing that he has the right to seek solutions aggressively.
The problem calls for more attention than we and others have
been willing to give it. Let us foreclose further daydreaming. The pressures for recognition, politically applied, will
not go away."

I interpret this message by a national leader of realtors as a challenge to realtors, and their state associations, to offer a positive program, a program, if you will, of education, education of realtors to the facts of life.

So far, the California Real Estate Association has only given "lip service" to this call.

By establishing an equal rights committee in the California Real Estate Association, my colleagues feel that they have madetheir contribution. However, my local realty board, Berkeley, has not as yet engaged in the formation of such a group.

Our activities in the field of human understanding are directed toward "preservation of individual freedom" by supporting the constitutional amendment that will destroy the fair housing legislation in this state.

While commending the California Real Estate Association for upholding its lofty ideals in the past, I feel justified in criticizing the Association for the failure of

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its leadership to use the talents and forces of this huge organization to educate the member boards and individual members for the purpose of establishing a cooperative and harmonious relationship in the fields of property rights and individual human rights.

The local realty board can then encourage positive action in the community instead of being in the negative position of reaction.

Since the purpose of this hearing is for facts and ideals, we must examine the present posture of the California Real Estate Association and what it understands its position to be as a responsible organization dealing with the problem of race and property.

It is reasonable to say that the C.R.E.A. has little affection for our fair housing laws and has demonstrated its feeling by joining with other groups and individuals to defeat this needed legislation.

Many realtors have objected to the California Real Estate Association's approach as a solution to the problem and resent the organized "brainwashing" technique employed by the Realtors Association to win support from its membership. Many patriotic realtors object to the Communist label because they dare disagree with the C.R.E.A. leadership.

Many realtors object because qualified licensees are excluded from participation in multiple listing services

just because they are Negro.

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Some realtors are not satisfied with the image the has been placed on this profession because we have not needed the pronouncement made by our national executive secretary Gene Consor, and I quote again from his November 11, 1963 article:

"The problem calls for more attention than we have been willing to give it," and we must assume the attention Mr. Consor speaks of is not the insiduous constitutional initiative amendment offered by some of my colleagues. Please believe me when I say that every realtor in the State of California does not coldly walk away from the proposition that equal opportunity in housing and equal opportunity to make a living in the real estate profession is not only a constitutional right, but a desired goal that will truly give status and create an image of the word "realtor" that our children and our children's children can be proud of.

Not every realtor can turn his back on human values.

Some will fight to influence his realty board and state

association and join with other realtors for freedom, dignity
and human fulfillment.

But we should not be concerned with these realtors who have made a decision for social justice. The problem lies with the vast majority of realtors of good will who have remained uncommitted, or who have not been willing to openly

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oppose the California Real Estate Association's indifference to social inequities.

What are the responsibilities of the real estate profession to resolve problems and conflicts that exist in the area of minority housing? Surely the California Real Estate Association no longer advocates, and I quote from an editorial in the California Real Estate Magazine dated September 1948:

"The threat of occupancy by Negroes of property in such areas depreciates the value of all home properties and constitutes a direct deterrent to investment in the construction or acquisition of homes of superior quality, whether large or small. The experience has been uniform that whenever and wherever Negroes have occupied homes insuch areas, this has not only depreciated values of the properties which they own, but has depreciated the values of all surrounding properties."

This is attached as Exhibit A.

Maybe this was true in 1948, maybe, but this is 1964, and we have plenty of studies to disprove this theory. Yet I have never read anything in our state magazine to the contrary. It may be only a coincidence, but neither the State Association nor the local board has ever openly explored these myths.

I am a witness to the fact that it is extremely

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difficult, if not impossible, to get both sides of this controversy presented openly in any meeting of a realtors group.

Although many groups and organizations have flooded the realtors and boards with information, this has been denounced as Socialist propaganda by some members of the controlling group.

My realtor colleagues should not be written off as a lostcause. As I have previously said, the vast majority are highly ethical men of good will who will respect the truth if they can get it.

The Association should be encouraged to self-help educational methods. It is therealtor who needs the education. Realtors should be asked to serve on local community projects involving housing for minorities.

Association with other well meaning groups is bound to broaden the realtors' attitude. The tests to qualify for the real estate salesman and brokers' examinations should have comprehensive questions regarding minority housing problems. The new people coming into the business should be prepared to face facts.

I amnot sure that I have contributed anything of real value to this committee today, but I hope the realtors in attendance here will be willing to try a positive approach as an alternative to the rear guard action we are now engaged in.

The greatest and most lasting contribution that can

be made in the field of housing for all Americans can best be accomplished by those people who earn their livelihood in real estate.

Encourage him. He is your local realtor.

That is all I have to say, gentlemen and ladies.

JUDGE DREWES: Further questions?

MR. MONTGOMERY: I have one.

Mr. Arnold, how widespread is the practice of restricted listing or to show the Caucasians only in the use of this multiple-listing system you mentioned?

MR. ARNOLD: Actually, in the Berkeley Realty Board, there is, you might say, a gentleman's agreement to keep minority groups restricted to certain areas. In the West Contra Costa Board, of which I am a member, too, I think this is pretty well understood there.

shown to Negroes and have been sold without any difficulty at all. I don't think there is a direct conspiracy by officials of the Board. It seems to be a gentleman's agreement on the part of the participants, the participating realtors, not to engage in integrating neighborhoods.

MR. MONTGOMERY: As a broker, do you feel this attitude is one that the broker takes upon himself to foster or
does he believe that the property owner wants him to act in
this manner?

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MR. ARNOLD: I think the broker almost always initiates this practice. This is my feeling.

JUDGE DREWS: You were present, I think, this morning when Mr. Eichler said that he had discussed the problems with which we are concerned on many occasions with brokers, and he has never yet met one who could clearly articulate where his own best interest lay in this particular regard.

Do you care to commenton that?

MR. ARNOLD: Actually, without having the facts before me, I believe we are involved in a political situation regarding the California Real Estate Association. I honestly believe our Board has been taken over by some extreme people, and without evidence that I could justly present here -- it is more of a political situation, and I think an economic situation or belief that the realty board is going to be damaged by integration.

They feel that their position is not understood by the present administration and, consequently, they not only want to change the present administration, but they would like to embarrass it as much as possible.

That is what I honestly believe.

JUDGE DREWES: What about the typical broker, does he think in political terms or economic terms in connection with these practices?

MR. ARNOLD: Actually, I don't believe the broker

gets too involved in political activities, but actually the typical broker doesn't get involved in the politics within the California Real Estate Association.

This information that is passed on to us, what I call brainwashing, is formulated by the executive group who obviously have some political ideas of their own, and I think it is pretty much accepted by the average broker that this is where their best interests lay, and I don't honestly think that the average real estate person is too concerned with political affairs, although we are a conservative group.

I don't think we are very demonstrative in political activities.

BISHOP PIKE: Might I ask, in connection with this last answer, when you say the extreme persons who have gained control, you mean of the C.R.E.A.?

MR. ARNOLD: Right, I mean the California Real .

Estate Association.

MR. REINHARDT: May I just ask about the problem with your local board?

You are a member of the Berkeley Board?

MR. ARNOLD: Berkeley, and West Contra Costa.

MR. REINHARDT: Are there Negro members of the Berkeley Board?

MR. ARNOLD: We have one Negro member that was admitted. I think, about times years ago, due to influence,

I believe, of the Attorney General's Office, if I am not mistaken.

MR. REINHARDT: Doyou attend the meetings of your local Board?

MR. ARNOLD: I try to attend most of the meetings of the local Board. I should say the general meetings I haven't been going too often, but I try to attend the Board of Directors meetings.

MR. REINHARDT: Mrs. Slaughter testified this morning and told us the application of her agency for membership in the Berkeley Board had been turned down.

Are you familiar withthat matter?

MR. ARNOLD: Oh, yes.

MR. REINHARDT: Was there a discussion in the Berkeley Board about that, an open discussion?

meeting where her application was turned down, but her application had been tabled for several meetings, and it was discussed that they were investigating whather activities might be with C.O.R.E. due to the fact that C.O.R.E. rented some little building in back of her office, or something to that effect, and I think that this might be part of the reason why they are concerned, and I thinkthe fact that Mrs. Slaughter has an integrated office is another reason, too.

MR. DYHALLY: Do you think that legislation to

correct some of these practices, such as having racial identification on the multiple listing would help correct this situation?

MR. ARNOLD: I think many things would help correct the situation. I think the most important thing we have to do is to get to the individual realtors and get information to them, what I call the facts of life, which is generally the situation.

They must be aware of the surveys and the educational material that will help them make up their own minds. We have nothing in our libraries at any of the realty boards that even discuss problems or theories of race and property. The only thing we hear are negative things about integration, and because we are licensed by the public I think we owe the public something.

I think the term "realtor" is a registered trademark or copied name. It is protected by the people, and I
think we owe the people something.

MR. DYMALLY: One observation. We had a bill to eliminate the term "realtor" from the Code, but we found in the Senate that they were so anxious to have it eliminated, the C.R.E.A., that we thought we ought to keep it because there must be some reason.

Our conclusion was that they feel now that it is in the Code, that the State has some kind of legal jurisdiction

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over this term, and might take them into Court, but if they eliminate it from the Code and the State can't say anything about it, so as a result of which the bill almost passed the Senate, and we stoppedit.

At any time they oppose us, we will bring back the bill. As long as they are supporting us, I think we ought to keep it that way.

(Laughter.)

MR. ARNOLD: In the Real Estate Code, there is protection for the term "realtor." If it is used by a non-realtor, I think a person's license is in jeopardy. This is certainly something that should be investigated, too.

MR. REINHARDT: We did ask the Attorney-General at our Los Angèles meeting whether he didn't feel having that term in the Code meant that the Realty Boards had a duty to apply the term fairly without discrimination.

I am still somewhat at a loss to understand his answer that this was a matter for private litigation. He did indicate, I recall, however, that he felt if it were tested through privately, private litigation, that possibly the result that Mr. Dymally suggests would be the result, that if they do take advantage of a term the benefits which they secure under a state statute, then it might have to be applied equally.

I think the private litigation is now in progress.

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MR. GRAHAM: Thank you. I am delighted to be here, and my position is somewhat unusual in that I do get most of the literature that is sent out from both C.R.E.A. and, of course, I am aware of the things that are happening as far as the F.E.P.C. is concerned.

I am going to take advantage of one of the phrases in the letter that I received about the area related to this problem, rather than a specific problem and dealing probably with what the proponents are doing to promote the initiative.

Some of these things I am sure you are aware of, but probably from the point of recipient and a member in the Association and how we are receiving the material, and how they obtain their financial support; the ones supporting the initiative, and then in a general discussion what has the realtor with an open mind learned since September 1963, when the State Association agreed to circulate the petition.

So, first of all, they are organizing and providing a speaker service for boards and groups, and some of the speakers that are continuing on, of course, are very busy.

Recently a Southland newspaper stated that one of the realtors was making a speech at a breakfast and a luncheon and a dinner, in the same day, and then they added, "The bigger the bigot, the busier the bee."

(Laughter.)

So you can see, "The bigger the bigot, the busier

they really are."

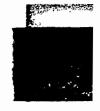
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Press releases are coming from the California Real Estate Association or, rather, from the Committee for Home Protection, which was supposed to have been set up for supporting the initiative and promoting the passage of it. I have just received a California Real Estate Association News Service from the meetings that are being held in Chicago now. Now the seminar that was held for the executives all over the country, why, they brought counsel for the Michigan Real Estate Association to speak to them.

Of course, this is the type of thing that slanted in the general direction of the big bad wolf that is taking over the entire country and slanted that direction, and this is picked up and quoted by our executive vice-president to be disseminated here in California.

This will go to allof the directors, all of the past presidents, of course, all the boards and presidents and secretaries, I am sure, as well as the newspapers, so it gets pretty wide coverage in that respect.

I have another news release that goes to the directors of N.A.R.E.B., and our president of the National Association is going to say tomorrow night, make this statement at a dinner, "A dramatic turnof public opinion in the nation; against the forced housing laws adopted or proposed by a number of states and cities were reported here last night by



Ed Mendenhall, whose home is High Point, North Carolina."

parency we read in all of these, butthese are picked up, these little statements are picked up and used where they can find any outlet for them at all. Publishing pamphlets -- now, this is the one effort, and I am going to leave some of these with the committee in the event they haven't seen it, but this, "Protect your home, Yes," is the only publication that I have seen from the committee for home protection, and this in itself is probably as great a fraud and misrepresentation of facts that has been forced on the people of the State of California in a long time.

If a licensee were to describe a property in the same manner that we have described the facts here, why, he would be out of business in short order, but I think this is something you will be interested in seeing. It is completely distorted in every respect.

They are continual, "Protect your home," and throughout it, it talks about the home owner and what it is going to do for the home owner, in practically all of these instances, so this one is really viscious.

Now, the California Real Estate Association under their banner has developed this little pamphlet and this is "Freedom of Choice versus Forced Housing."

While this deals with more facts, there are only

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two or three instances in it where it has completely twisted the Rumford Act around to fit that, so I am going to leave most of these with you.

If there are some questions on these, we can discuss it after a while. Without any written directive -- there was something that came out in the very beginning, right after the convention in Los Angeles in '63, where the directors agreed to support the initiative.

There was a directive that came out that asked the boards not to hear any speakers opposing the initiative until it had a chance to do some screening.

Well, there has been nothing come out that has contradicted that in the meantime, and because it did receive quite a bit of publicity, why, I don't think anything will be coming out prohibiting speakers from appearing on the other side of the question, except at local board option.

There is sort of a discussion that goes on at most of the seminars or meetings that it is just prohibited on the local level, so you are not hearing the story as Mr. Arnold mentioned. You can get up, and I attend all of my local meetings, and say just about anything you want to say in favor of initiative, regardless of any facts, and you just meet with all sorts of applause.

It is just terrific, but if anyone even attempts to say something on the other side, why, they certainly receive

firm stand, and they are hearing a little bit about both sides, but I think you probably would be interested in knowing how they obtain their financial support.

They solicit the members of the local real estate

the wrong kind of a reception in a hurry in most cases.

are a few exceptions the judicial board has taken a pretty

They solicit the members of the local real estate board for contributions to the Committee for Home Protection.

The money is supposed to be paid to the Committee for Home Protection, and some local boards have organized teams to solicit the home owners, and again they are using the same type of misstatements, the same kind of carelessness in obtaining these funds they used in obtaining the signatures on the ballots on the initiative in the first place, so it is without regard in that respect.

People have contributed to this that I know. I have talked to them later, and they said, "Yes, I gave something, but do you know what the person said to me?"

And so they make these ridiculous statements to the people. A lot of it is being obtained on that basis, too. However, they are getting a great deal of criticism from the members themselves in the manner in which they handle it. It goes from hand to hand without any receipts or without any accounting or auditing at the local level, and usually is just delivered to the C.R.E.A. in just any form they happened to have it in their pocket at the time.

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They are in great need of funds, and now the local boards -- they are leaving it largely up to the local boards to institute their own program, setting a quota based upon the number of members in their board.

Why, they will ask the board to institute some sort of program to raise funds based upon that. I am not certain how many boards have met their quota. They probably never will because the quota keeps going. They are on the second gorvound now, and they are asking people for the second time to come in and renew all of their efforts, claiming that the tremendous legal expense is the thing that is siphoning off most of the money and, consequently, they have a P.R. man that is really suffering at this point in beingable to have more pamphlets and more information to put out, so that part of the work is the reason why they are not getting the complete coverage in the newspapers and getting all of the material that they would like to have to support this.

I feel that the realtor with an open mind has learned a lot of things since September 1963, and that is when our State Association almost unanimously voted toquietly go about letting people decide whether or not they were in favor of the Rumford Act.

Number one, the realtor has found out this, that the leaders miscalculated on the expenses involved.

Númber two, the leaders miscalculated on the

opposition and, three, the leaders miscalculated on the language of the initiative, and more and more are learning of the weaknesses and inconsistencies of the initiative itself.

Now, we are talking about the general run of fellow that hasn't been involved in this thing one way or the other.

Five, more and more are becoming aware of the moral issue and, six, more and more are becoming aware of the benefits derived from an open and free market.

Seven, more and more are becoming acquainted with the workings of the Rumford Act, and they see the true benefits and effects on the housing market. They can actually see this in practice.

Eight, a few realize now that if the realtors had taken a firm position years ago in housing, we would have solved the problem of defacto segregation in schools and contributed greatly to the total problem of equal opportunity.

I don't meanto infer the majority of realtors were doing an about face, but even realtors eventually recognize the situation.

So, therefore, the time between now and November will be in favor of fair housing if the initiative lasts that long, so if there are some questions I could be helpful in answering, I would be very delighted to do so.

DR. PHILLIPS: On that question of finance, I have friends who feelthat this enormous expense has been met in

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part by outside money. Have you any ideas on that?

MR. GRAHAM: I have heard of one fairly sizeable contribution made here in the North. I don't know who made it. but this was in the San Francisco area. That is the only one I know of from an outside source.

DR. PHILLIPS: One other question. This is rather personal. I should have really asked it of Mrs. Slaughter this morning.

I have been wondering what sort of pressure, what hharassment comes to folks like you and Mrs. Slaughter who don't run with your crowd, to use that expression.

Now, I know from what some folks have told me they have had pressure. In what form does it take?

MR. GRAHAM: Well, this was, I think, first common knowledge to the industry that I was not with them on this in San Diego at the annual meeting, and almost immediately a lot of my friends were asking other friends, "What can we do for poor Clive?"

(Laughter.)

And a lot of people were afraid to speak to me, and so, consequently, you are standing alone for a while but, oddly enough, at that time they just thought the entire world was with them in this, and since then they are realizing that it certainly is a divided issue, and more and more I find at state meetings, and at local board level, why, I have more and

more people sitting at my table, and some of them actually wanting to be identified along with our side.

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That is why I say more and more people are understanding a lot more about it now than they dreamed was involved.

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MR. HAMMER: Commissioner Graham, are you also active in the National Association of the Real Estate Board?

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MR. GRAHAM: Yes.

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MR. HAMMER: Has the National Association taken a position on legislation of this kind through the years?

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MR. GRAHAM: No, except in a general way, in their general statements that they are protecting the rights of the

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property owner, and that type of thing.

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However, the State Association Committee has formulated or has put together a kit of what is being done on socalled forced housing in all of the states; and this is being made available to the various people that are interested in the states to see what is being done in the various states that have met this problem.

There is a general statement, and this president, while the president last year of N.A.R.E.B. completely avoided getting involved in this type of thing, this one has made statements that are certainly emanating from the press release area of N.A.R.E.B. but, however, unless there is action being taken today in Chicago, why, there is nothing in there to have

them actually step into this.

They feel this is something that should be conducted on the state level, and that N.A.R.B.B. shouldn't be in it except to make available all the information on what other states are doing.

MR. HAMMER: Are you aware of campaigns in other states similar to the one that is occurring in California?

MR. GRAHAM: Yes. The N.A.R.E.B. president will say tomorrow night, will express confidence that the voters of Illinois and California will express their resounding accord when they cast their ballots on upcoming referendum on the same subject.

I don't know, but I believe the one in Illinois is a referendum and not an initiative.

MR. REINHARDT: In Illinois, by the way, I think they had the same experience you mentioned here. I have forgotten the name -- the Committee for Home Protection.

In Illinois, the ad started out under the name of the Committee for Home Protection.

I heard a radio broadcast the other day. I think it was a series CBS has been doing on this subject. They said when you call the telephone number listed for the Committee for Home Protection, you get the Illinois Real Estate

Association, so apparently they are using the same front group name here and in Illinois, but in both instances all they use

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is the name and they just use the address, phone number, offices of the real estate association.

MR. GRAHAM: They may have a different telephone number, and it is down the hall, of course, keeping it separate, but Mr. Wilson, our immediate past president, you see, is the chairman of this, so that would be enough association to put us in the same family with them anyway.

I don't want to say this, though, that having an opportunity to see the method in which F.E.B.C. works on these housing cases, I am more convinced than ever that if more realtors could and were exposed to the true functioning and the true experiences, they would see that this is a tremendous role they could play as negotiators.

This is our whole business, negotiating and conciliation between the buyer and seller, but in this case, between the complainant and respondent, and from the success we have had from these, you can't possibly measure the success of the agency with the number of complaints, because we know of case after case.

Now, a lot of people are law-abiding cifizens, and it is the law, and they are going to go along with it. We are having case after case of where we are hearing about these things, and they want to know if it was because they had been told by the F.E.P.C. to move the people in.

The landlord in many instances is saying no. It

happens to be the law. I know a lot of banks that have issued their policies. We have had consultations with some of the larger banks and property management in types to where it is widespread, and a directive goes out from the bank, and believe me it is open occupancy in its truest form. I know that.

MR. HAMMER: We have heard from a number of speakers today on that point, at least more than yourself, that there is a serious problem of misinfermation or miseducation of individual realtors, that somehow they are not informed of what is the issue.

How, from your experience in this industry, does one get through to individual realters? What should be done byat public agencies and citizens group?

MR. GRAHAM: We are making every attempt to have them engage in a debate in their owncommunities. However, it is difficult to get them into the board itself, but when you do, why, you at least get to discuss some of the real issues.

We are hopeful we can get a directive coming from the committee of the California Real Estate Association advising all of the boards to open it up,, and invite people in that have a different point of view, shame them into it, if nothing else.

MR. DYMALLY: Do you think there is a need for some more basic education on the part of the real estate broker,

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other than high school graduation is not enough to hold a broker's license?

MR. GRAHAM: No. I don't think that is necessary or related to this problem. However, by and large, the licensee that is not involved in board politics or board offices, that is just running his business and working in the field, we find in our area which we do a little business in Orange County and in the southern part of Long Beach, Los Angeles County, outside of the Southwest Branch, we do find that our salesmen are working within the law and have been for a number of years.

Now, when we have open houses, there is no problem, and there is no problem in showing it any more. The public in most areas, and especially in ours, has accepted the fact this is the law, and no longer are you considered unique by the mere fact you happen to have in your car a Negro or Mexican-American or Japanese-American, or anyone else.

MR. DYMALLY: There has been a lot of reference here to this question of education. I get the impression that real estate brokers are not very well educated.

(Laughter.)

They don't seem to understand human relations, and. they don't seem to understand the law. Maybe they need to have a higher quality of education, be more prepared on some of the basic sciences and arts before they hold a broker's

license.

MR. GRAHAM: I was serving on President Consor's advisory committee at the Real Estate Commission when we discussed this at great length, and he was apposed to us putting in eventhe high school requirement, and he thought it should be left absolutely open, because he thought the real estate industry was allowing itself to be criticized for setting a standard at that level, or any level, as far as that goes.

He pointed out the university does not have that.

There are a few exceptions that come in without academic training, but nevertheless he felt this was a mistake so maybe since they have set a level that you are right, maybe it could be pushed up the ladder and made more effective.

MR. BECKER: Mr. Graham, in Mr. Shaddock's testimony in Los Angeles, he said, of course, the standards for getting a license had been increased, that when he got a license all that it was necessary to do was to pay ten dollars. This is quite a few years ago.

Do you think that we should examine -- I am talking now about the licensing apparatus -- the proposition of occasional re-examination of licensees in order to see whether they are keeping up with the new laws enacted, so if someone who came in on ten dollars thirty years ago shouldn't necessarilybe presumed to be acquainted with thirgs like the Rumford Fair Housing Act.

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MR. GRAHAM: Well, frankly, I don't know. I would have to give that a lot of thought. Did he feel they should

MR. BECKER: No.

(Laughter.)

MR. GRAHAM: I am not sure that I would -- we are certainly doing everything we can do on a voluntary basis to encourage the people to attend all of the conferences, and there are designations being given to these people that will specialize in certain fields in order to stimulate their upgrading their business, but this other point is one that will be --

BISHOP PIKE: I would be very nervous about that.

I would hate now, for example, to take even my bar examinations or my theological examinations.

(Laughter.)

MRS. KUCHMAN: I suppose the matter of education is helping. We assume education does, but yet I hope we will remember what Charles Dickens said in his attempt to indicate that he thought educated people would then know right from wrong, but to his dismay he learned that education doesn't make you choose the right way.

I think in this area is one not only of ration but emotion, that education at the level where the broker operates is not the only answer.

MR. GRAHAM: I think when I refer to education here,

is education on this subject, and in that broad term that they need to be educated to what relevant facts are involved.

DR. PHILLIPS: Mr. Wilson, whose name appears often in these hearings, was formerly associated with Mrs. Kuchman and myself, and we had something to do with his college education.

(Laughter.)

He is a grand person, personally. This is a grand person, from a fine family, but here -- well, something...

MR. GRAHAM: I understand how they feel, truly, I do. They have placed a big shroud around the property itself, and they are just going all out and to any extreme, and Mr. Shaddock has made this statement, "This is a fight, and we will do anything to win."

JUDGE DREWES: I was going to ask you that, Commissioner.

Why does such a substantial portion of the industry feel that segregated housing somehow is in its best interest? What is the identification between this kind of approach and the real estate industry?

Does it restrict the market, in fact?

MR. GRAHAM: No. In practically every release, and here, too, they say in it if you just separate the paragraph before it or following it, they make the statement that the end is highly desirable, that we are all seeking, it is the

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method of achieving it, and I think that they will always make the statement in practically every release I have read.

Icould take that out and I could say it very nicely anyplace at all, and it would be just the proper thing to say. but then when they throw it into centralized government -this is the peculiar thing, you hear so much about they are fighting centralized government.

California is the leader in developing a division exactly like the Fair Employment Practices Commission, and through our lobbying and legislative work we have been able to create a licensing law pattern for all of the states. We were one of the very first states to have a licensing law, and we went out, and we sold it to the nation.

We got all of the states. We finally succeeded, I think, just last year in getting the last two states to adopt the licensing law, and we are constantly going back to the Legislature and asking for more things to make it more restrictive on our people that are operating in here for the protection of the public.

We should have started in a good many years ago if this is the thing we are talking about in that field.

MRS. KUCHMAN: Mr. Graham, you comment upon some of the things that were in this little booklet that has an eagle on it, and how in error they were.

I think you ought to know on the front of that is a

quotation from Judge Irving Perluss, who is a Sacramento judge, and if I am not mistaken this probably was lifted from his Judicial Order, at which time he ruled against the Sacramento City School District and ordered a racial balance to be created in a new junior high school set-up.

So I would think this was being lifted, and is being used in quite --

MR. REINHARDT: Before you rely on that, I don't think that is what it is lifted from.

MRS. KUCHMAN: Is that right? I am glad to know, because I thought perhaps it was.

MR. REINHARDT: Judge Perluss is a very outstanding liberal judge who I am sure is wholeheartedly opposed to the initiative, and I am sure he would be very distressed to learn that his name is being used on a pamphlet supporting the initiative.

However, he was asked to rule on the question of the constitutionality of placing the initiative on the ballot. As a Superior Court Judge, I think it is clear he didn't have any alternative but to say under the present state of the law it was constitutional, and really it is a problem that would have to be finally resolved by the Supreme Court of California where it is now pending.

I would be fairly sure this statement comes from his lower court ruling on that question.

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MR. DYMALLY: His position was that even if there were, even if this was unconstitutional, the people had a right to vote on it.

He did not want to pass judgment on the constitutionality, but it was not in support as they would imply here on initiative.

MR. REINHARDT: Yes. When we are discussing this,
"Is it fundamental in our democratic society, the rights of
people are reserved to them, must always be jealously guarded,"
they are implying that he, of course, is denying this, but
our interpretation --

JUDGE DREWES: Well, this makes it seem the right he is talking about is the right related to private property.

The right he is talking about is the right to vote on an issue.

MR. REINHARDT: He made the ruling before it was on the ballot, and he thought it should be qualified before they even got into it. It was on the basis such as that he denied the registrar from taking the vote.

JUDGE DREWES: This is certainly a perfect vertion of his philosophy in what he was saying.

MR. GRAHAM: I think the only thing they have stated accurately is the language on the initiative. For instance, this entire second page, "Is this initiative constitutional?"

This was printed after the initiative was on the ballot, and here they devote an entire article here citing

when acquiring is your key word and the first word of the things guaranteed to you under Article 1; and then Article 4; and then they throw in these other remarks on Judge Perluss. This entire page was something that shouldn't have been sent, but now the realtors are learning, though, the home owner, if he is exempt now, will not be in any different position after the initiative if it were to pass.

Article 1, and why they ever put this on here, I don't know,

He is learning, also, that they are not even involved in this one way or the other, and if the initiative does pass those who publicly assist in financing will not be exempt under the initiative, and so it all boils down we are talking about the landlord and practices that are not right.

It is a small area that is making a lot of them very unhappy.

DR. CARREON: Commissioner Graham, from all that has been said implies a lot of education is needed among realtors, which we grant.

By the same token, if there were to be an election tomorrow, is it your opinion that the initiative would win and if so, is it necessary then to education the public and, if so, what is the F.E.P.C. doing about it?

You are on both sides of the fence, apparently.

MR. GRAHAM: Well, the first part of the question, if the election were tomorrow, I believe the initiative would

win because there are too many people uninformed. Then we say again, what is the F.E.P.C. doing about it? I think everyone in the Division itself are working overtime and engaged in speaking engagements.

I am rushing back to one tonight. We have, I think, one every night this week, and this is on their own time, the consultants, the staff and everyone else.

They call for someone to speak on the subject, so they are doing everything they can, but you are absolutely right. We are doing everything we can to appear before groups. We are limited as tobudget, as to what we can do with the publication.

We do have a very fine fact sheet of questions and answers on the Rumford Act, but we are not fighting the initiative, as such. This is something we have to do on our own time, and at our own discretion.

MR. MONTGOMERY: I have this one short question, Mr. Chairman.

Mr. Graham, in your experience as a broker, do you find that the restricted listing is a widepsread practice among various realty boards, or is it just a minor segment of your entire overall listing system?

MR. GRAHAM: I would say it is minor, very minor.

MR. MONTGOMERY: Is it placed there by the broker himself, or do you feel he is motivated by the property owner

to put this type of thing, for example, we had this morning, "Show to Caucasians or show to Orientals only."

MR. GRAHAM: I didn't hear this testimony this morning, but many offices have the policy they will not have a restricted license, number one.

BISHOP PIKE: Restricted listing.

MR. GRAHAM: Yes, restricted listing.

Two, the salesman and the broker, if given an opportunity, unless he is really a bigot, can function much better
in an open and free market. There should benno restriction on
him whatsoever, and the seller selling a home to the highest
and best price, and the broader we can make the exposure and
the broader we can make the market, the higher price, and more
nearly he is going to receive value for his property.

If we have to negrow the buyer down to a member of a church, we will say, because it is nearer, well, the man will probably get 25 per cent and mayber less thanking value, and even lower.

JUDGE DREWES: That was the point I was trying to make a moment ago. If this is so, why does such a substantial segment of the industry want it otherwise?

MR. GRAHAM: I think it is like Mr. Arnold said, we do have some leaders that have gotten themselves out into a position here where they are committed to this thing, and they are going along with it, believing that this is a right that

the property owner should have.

We had a man several years ago, eight or ten years ago, in the National Association, that wanted N.A.R.E.B. to take a stand on this, andhe had some support, but not enough, apparently, for us to do something about it.

So the Rumford Act has been made to appear such a tremendous club over everyone's head that they just haven't begun to realize that it is not.

JUDGE DREWES: Mr. Commissioner, this doesn't have, if I understand it correctly, this kind of immediacy, as I see it.

It came to my attention recently that as long ago as 1948 some officer of the C.R.E.A. was advocating that the Federal Constitution be amended to overrule the Supreme Court's decision on restricted covenant.

There has been this kind of thinking apparently held by a substantial segment of the industry for a long, long time.

MR. GRAHAM: Well, this is true. We really and firmly believe right down to the grass roots of the organization that the home is everything, and we want to protect it.

However, that was the president of the Los Angeles
Realty Board, and he wasn't a national officer at the time,
but nevertheless he carried the message back, and I am sure he
reflected the general opinion of everyone in that regard.

In light of that, we can see how ridiculous it is

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now, and by the same amount of forecast we should be able to see where we are going to end up with this.

MR. BECKER: I wanted to respond a little bit to the question Dr. Carreon put to Mr. Graham, and that is I hope we don't convey the impression the only educational work which needs to be done should be done by the F.E.P.C., and that this committee and its members are exempt from that responsibility.

BISHOP PIKE: Thank you.

DR. CARREON: I knewwwhat answers he was going to give. I just wanted to get them on the record.

FATHER KENNARD: I would like to ask Mr. Graham if possibly a motive, subconscious perhaps, of realtors might be that since realtors don't build homes, they only sell them, the more often existing homes are sold, the more commissions realtors pick up and, therefore, if there is high residential mobility, white people moving out at the slightest scare, and their homes becoming available at the fringes of the neighbor-hood, isn't this in general, this flight from the central cities, to the suburbs, a pattern of high residential mobility in which the realtor stands to profit more than he would if people realized more neighborhoods were going to be more or less integrated and would, therefore, settle down and not sell their homes as often?

Isn't that possible a financial motive underlying this

whole attempt to keep the present pattern?

MR. GRAHAM: No, I wouldn't say that was underlying the entire -- I don't think a lot of people have thought that far ahead.

(Laughter.)

I think we have to -- each time that there is a sale, there is an impelling reason for it. The seller has some reason. He is either going up the ladder or going down, or he is moving or has lost his job. There is always something.

Practically every listing you take, the reason for selling is the most important reason why you should take the listing, number one, and that reason is one, and they have gone on record as opposing block-busting.

There are people that do that type of thing wherever they possibly can, but I am sure they haven't begun -- this has not reached proportions of overall financial gain to the individual realtors. They really feel differently than that, I am sure.

FATHER KENNARD: One reason I asked that, this morning we had testimony which seemed to indicate that as soon as the school population began to reach a certain percentage of minority students, that then people began to move out of the neighborhood, so that a very impelling motive for going elsewhere, buying a home elsewhere, is the school

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pattern, and that means, therefore, that where this motive obtains there will be one additional motive for selling your present home and buying another one.

MR. GRAHAM: I can see where there would be instances and areas that would fall inthat category, but talking about the larger cities, they are pretty well developed, and their areas are outlined, defined.

MR. DYMALLY: Isn't there some threat, then, if this initiative passes to the agency agreement, that the seller could say, just before the sale is concluded, "In my absolute discretion, I refuse to sell," and then go over the broker, all of the arrangements having been made, and sell to the person directly?

MR. GRAHAM: You are absolutely right. The greatest pastime the public has at the present time is to beat the real estate agent out of his commission, and I maintain this, that, of course, we have got all of these saying, "No, this is not true."

But I maintain as we go along we will be in a very precarious position if the initiative were to carry, that he cannot waive his constitutional rights.

We have been advised it is not enforceable. While now we do have an enforceable contract in our listing, and if we are able to supply a purchaser we have earned our commission whether we sell it to him or not, but in this case we

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will not, and it will not be enforceable.

We can't take it to court and collect our commission of the state Association has come out and said they have been advised by their attorney they can draft such a contract.

We haven't seen it yet.

JUDGE DREWES: Thank you very much, Mr. Graham. We appreciate your appearing before us.

BISHOP PIKE: Thank you, sir.

JUDGE DREWES: Is Mr. Albert McKee with us?

Mf. McKee, we are running behind time, as usual, and I would appreciate it if you would summarize your remarks to the extent you are able to. If you prepared a statement, you can file it with us.

STATEMENT OF ALBERT L. McKEE Realtor Oakland, California

MR. McKEE: I have prepared a very short statement. In fact, I think the greatest value I could be to you is in answering your questions first as a professional broker who operates the first integrated office in the Bay Area for the last 11 years and, secondly, as a Negro who has been in the housing market for some years.

Now, my statement is very short, if you want me to read this.

JUDGE DREWES: Yes, proceed.

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MR. McKEE: Members of the California Advisory Committee. This statement was prepared on the questionnaire you sent me, and I have just attempted to answer those questions.

Yes, there is racially segregated housing in Oakland and Berkeley. These are the areas that I can speak about professionally. They were created in the same manner that segregated housing was created in the eastern cities.

One, the availability of only the oldest housing in the city to minorities.

Two, the low down payment of minority buyers due to economic discrimination.

Three, the discriminatory practices of real estate brokers and lending institutions. The discriminatory practices of the public.

I think that real estate sales practices have a great deal of effect on the housing pattern of a city, and I. think that if the realtor and realtist -- I happen to be a member of both organizations -- have a real responsibility in this area.

I think that we real estate brokers may segregate or desegregate a neighborhood if we decide on such a policy and follow it. I think the expanded opportunity for unsegregated housing in this area is a testimony to real estate brokers of good will in both groups.

The effect of multiple listing arrangements and restrictive listings in maintenance of racially segregated housing is a disasterous flow to full integration in housing. It is an inviduous conspiracy, and I think illegal.

Some of my fellow realtors honestly disagree, and I will fight for their right to disagree, but I will do all in my power to defeat their ideology and practices.

I think they are dead wrong in the light of today's public policy, as stated by our local, state and national leaders, and by our moral and ethical standards. The speaker, as past president of the California Association of Real Brokers, called the first meeting of the Realtists and Realtors, and led a continuous attack on realtors for a period of years to achieve the integration in the realtors that is now coming about in this area.

I have paid a severe price, as I was just admitted to the Board this year. I felt a sense of frustratio and bitterness. I expected to run into all kinds of chicanery and deceit in the official policy of the Board.

I must confess as I sit here that I have found men of good will in the realtors, and that many of my fears were unfounded, that the light of progress is also dawning in the realtor's ranks.

I think that many realtors are still in the dark ages in their special thinking, but as real estate brokers of

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good will on the outside of the Board continue to join and unite with brokers of good will inside the Board, we may yet lead our entire fraternity into the high noon of progress.

I think the realtors will set integrated housing and civil rights back years by passing the initiative which is designed to negate and nullify the civil rights legislation which has been passed, that is to say Unruh and Rumford Bills, but the damage that will be done to the organized real estate profession as a result may be the proper lesson that we may have to learn in order to properly prepare us for the duty and responsibility of brokers and leaders in a changing world of social responsibility.

I think that it is the responsibility of the everincreasing number of minority brokers who are becoming members
of the realtors to become active in the ranks and help their
colleagues to see the new era of integrated housing.

To help change some of the archaic concepts of housing and to foster the notion that property rights are only valuable to humans and, therefore, must never take precedence over human rights.

To prove that, ethics, morality and decency are never measured by color, race, or creed, but by environments and education, whether formal or otherwise.

That nothing in integrated housing contradicts or defeats the ideology of the realtor as expressed in the

Realtors' Creed.

That as a profession we must constantly remain aware of changing conditions, not only in the marketplace, but in the relationships of people to people. Everyone today yearns for freedom, dignity, and a place in the sun.

I think no group or combination of groups can deny individuals or groups of individuals realization of these yearnings without paying a severe price for the denial. My commitment for the years to come is to do my part among my colleagues to place our group on the side of freedom and dignity.

JUDGE DREWES: Thank you, Mr. McKee.

Are there questions?

What board did you say you are a member of?

MR. McKEE: Well, I ism a member of the Cakland Real Estate Board, the California Real Estate Association, and the National Association of Real Estate Brokers.

I am also a member of the Association of Real Property:
Brokers, the California Association of Real Estate Brokers,
the National Association of Real Estate Brokers.

The last three organizations were organizations that came into existence due to the fact that for many, many years members of the minority group were not permitted to join the other groups, and so we are still active.

JUDGE DREWES: Did I understand you to say you

1	joined the Oakland Board within just the past year?
2	MR. McKEE: Yes.
3	JUDGE DREWES: How long have you been in business?
4	MR. Mc KEE: Eleven years.
5	JUDGE DREWES: How does it happen you joined just in
6	the last year?
7	MR. McKEE: Well, my membership was not acceptable
8	for 11 years.
9	JUDGE DREWES: How many times did you apply?
10	MR. McKEE: Three times no, officially twice.
11	Unofficially, about six times.
12	JUDGE DREWES: Were you given the reason for your
13	application having been denied in earlier years?
14	MR. McKEE: Yes.
15	JUDGE DREWES: What was the reason?
16	MR. MCKEE: I did not pass the membership committee,
17	and I was not recommended to the board of directors. That was
18	in 1945.
19	In 1960, I passed the membership committee, but I
20	did not pass the I didn't pass the board of directors, and
21	then I passed the membership committee twice more, and then the
5,5	third go-round I passed the board of directors.
23	JUDGE DREWES: How many other Negro realtors are
24	there in Oakland?
25	MR. McKEE: In the present board?

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was existence of some discrimination on the part of the public

that perhaps contributed to the maintenance of segregated

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housing. Don't you feel that the real estate broker himself is the one that is largely responsible for segregated housing in your particular community?

MR. McKEE: I said in my paper that I feel the real estate broker could create a segregated or an unsegregated neighborhood. In other words, if the brokers as a group decided to have a neighborhood segregated. I think they could segregate it or desegregate a neighborhood.

However, I am not going to put all of the responsibility of attitude on the shoulders of the broker. You first have tohave a prejudiced public in order for the broker to operate on, and certainly the broker has been responsible for being the agitator for keeping neighborhoods unsegregated but you still have a certain -- a large percentage of the American public that are prejudiced, even some of our and the greatest liberals.

They are liberal up to a point, up to the point of the Negro living next door to them, so we still have a large portion of the public that is prejudiced.

Otherwise, if we had a run-off today, the initiative would not win.

MR. BECKER: Mr. McKee, how many members are there of the real property brokers, the realtists in Oakland?

MR. McKEE: I would say about 30 brokers.

The other 20 don't want to join the MR. BECKER:

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MR. McKEE: I think they are joining in everincreasing numbers. I think there has been a certain amount
of fear about joining the Board and, of course, people are
individuals.

There are some people who feel if they don't want me, I don't want them. I would say generally, as the ranks are opening as far as the Board is concerned, that other Negro brokers are coming in, and I think eventually the major portion of the brokers will be inthe Cakland Board.

BISHOP PIKE: May I ask a question for clarification. You mentioned the word realtist. Were you referring to what exists in some communities a predominantly Negro, a totally Negro Board?

That word realtist sometimes is used that way.

MR. McKEE: May I give you the official definition?

This word is an incorporated word, the same as realtor. The

National Association of Real Estate Boards, N.A.R.E.B., is

the official designation of Realtor.

The National Association of Real Estate Brokers is the realtist designation, and it is incorporated, and has the same type of protection nationally as realtor.

BESHOP PIKE: What is the local chapter called of this realtist group?

MR. McKEE: They have individual names. For instance,

MR. MCKEE:

Yes.

Will you identify yourself, sir.

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STATEMENT OF JOSE RAFAEL RAMOS Chairman, Cakland Chapter Mexican-American Political Association

MR. RAMOS: Yes. My name is Jose Rafael Ramos. I am the Chairman of the Oakland Chapter of the Mexican-American Political Association.

Mr. Bert Corona is the state secretary of the Mexican-American Political Association.

In response to your questions which were specifically stated at the beginning of the questionnaire which you sent out announcing the meetings, the Mexican-American community has not conducted a systematic survey of complaints concerning realty practices.

However, it is the belief of most persons whom I have talked to and who spoke at the meetings that we conducted in order to define answers to your questions that Mexicans who are trigueno or dark suffer the same barriers which Negroes suffer, and the color barrier seems to cut across national ethnic groups.

The Mexican-Americans are the largest minority in this county outside of the principal cities of Oakland and Berkeley, andthey are the second largest minority in Berkeley and Oakland.

Surprisingly enough, there is a large percentage of Mexican-American home ownership in this county, larger than there is among the general population. However, the median

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value of the home is about \$1500 lower, \$13,600 compared to \$16,000, and they own more deteriorating homes and twice as many homes which are dilapidated.

Mexican-Americans live in homes which are somewhat more crowded than homes generally in the county. There is 3.3 persons per housing unit compared with about 2.5, so there is about one more person living in the Mexican-American housing unit than there is among the general population.

Now, statistics hide a multitude of sins, and there are pockets in Oakland which represent little ghettos, places where the value of the property has deteriorated, where Mexicans don't have enough money to keep their property up.

For one thing, the unemployment for MexicanAmericans is about 1.6 per cent higher than the county average, which is about six per cent, and that gives us an unemployment rate which at times does go over eight per cent, and sometimes reaches nine per cent.

One of the sources of this unemployment, or one of the bases of this unemployment we think is the low level of education. Practically only one out of five Mexican-Americans is graduated from high school in this county, and neary 50 per cent or half have agrade school education or less.

We foresee serious difficulties arisingout of this. In the future, it is quite likely that the Mexican-American will be at the bottom of the ladder, having less education,

less professionals, less political power, less political voice.

on any board or commission in this county. There hasn't been an elected official in this county whois of Mexican-American descent until recently when several Mexican-Americansorganizations got together in Union City, the southern end of the county where there is a majority of Mexican-Americans, and worked out a registration drive and an election drive, and had a councilman elected.

MR. DYMALLY: What is the name of that city?

MR. RAMOS: Union City. That includes Alvarado and
Decoto.

The name of the councilman elected was Bernie Morales, and he was elected on April 14th of this year.

Mexican-Americans have been moving away from the older areas of Oakland, and this has resulted in a fewer number of students in the elementary and junior high schools. In an eight-month period between June of '63 and March of this year, there were, for instance, 184 fewer elementary school students and 136 fewer junior high school students.

There was an increase in senior high school students in '63. This reflects the fact that the older families have stayed in Oakland, and the younger families have moved out to the southernend of the county.

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The Mexican-American, as a group, has an ambivalent attitude toward the Negro. Among the Mexican-American leadership you will find cooperation with Negro groups, and you will find, for instance, that the Oakland Chapter of MAPA endorsed the school boycott.

On the other hand, there are many Mexican-Americans who do not wish to associate themselves with Negro groups. I received a very vehement call this morning informing me that many Mexican-Americans in another group were very upset that it appeared that they had gone on record as supporting the boycott, or had gone on record as hawing gone on record as having worked with the NAACP.

Now, I have pointed out there is quite a high percentage of Mexican-American ownership of homes. Many Mexican Americans have signed the petition for the initiative, and there are serious obstacles in educating many of the Mexican-Americans in civil rights.

There are obstacles in educating the Mexican-American in his own interests civicly and politically.

I think there are two reasons why these obstacles exist. The first is that the Mexican-American is poorly educated, and, secondly, that he has a low economic and social status, probably as a result of his poor education.

When I say he is poorly educated, I mean he is poorly educated from an academic point of view and from a civic point

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of view.

The academic difficulties of the Mexican-American can be overcome by a program of education which looks toward solution of the peculiar problems of the Mexican-American child.

Americans can be overcome only by attempting to bring them into the social life of the community. This is not beingdone. For instance, on the newly created human relations commission of Alameda County, there is not a single Mexican-American, although this is a County Commission, and they constitute by far the largest minority in the county outside of Berkeley and Oakland.

That is what I wish to summarize from the report.
which I have handed to the Chairman.

JUDGE DREWES: Thank you, sir.

Are there questions?

MR. HAMMER: Yes, Judge.

Has M.A.P.A. taken atposition ontthe initiative itself?

MR. RAMOS: Yes. The State Board of MexicanAmericans Political Association has taken a position against
the initiative, and in favor of the Rumford Act.

MR. HAMMER: That is a constituent convention?

MR. RAMOS: No, it is not. This question may come up

number of Mexican-American real estate brokers in your county?

MR. MONTGOMERY: But there are some that identify themselves that have Mexican surnames; is that right?

MR. RAMOS: Yes. There are some. There are not There are two that I know.

BISHOP PIKE: Do you know if either of those are realtors, that is, members of a realty board?

MR. RAMOS: Neither is a realtor.

BISHOP PIKE: Is the housing grouping for Mexican-Americans evident in terms of mapping it? Is there a tendency to concentrate it or be concentrated or be forced to be concentrated in certain areas, or is the Mexican-American population generally spread out?

MR. RAMOS: In Oakland, the Mexican-American population is quite concentrated. Seventy per cent of the Mexican-Americans attend the two out of six high schools. This shows the concentration of Mexican-Americans in certain sections of

Fifty-three per cent of the Mexican-Americans attend five out of 16 junior high schools. This shows, also, a concentration of Mexican-Americans in certain areas, and they are generally just outside the Negro areas.

BISHOP PIKE: Would you attribute that to the simple desire to want to be together, or is it because of the type of

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This information is an excerpt or some excerpts of a report that I did which is at the Chicago office, and it deals primarily with the importance of the Negro real estate market in California.

I took five standard metropolitan statistical areas, which is the category which is used by the U. S. Census in breaking down areas of 50,000 or more inhabitants, and I took five of those areas, of which Oakland was one, San Francisco was another, Los Angeles and Long Beach, Bakersfield and Sacramento.

Some of these areas were joint areas such as the San Francisco-Oakland area and the Long Beach-Los Angeles area. They were joint areas.

I would like to share this report with you. As I said, it is just an outline of it.

JUDGE DREWES: Would you summarize to the extent you can, Mr. Goady, having filed the report with us?

MR. GOADY: Yes, I will.

In the introduction here, I would like to shed some lighton the problem, that the importance of the Negro real estate market, as considered in this report, is most significant admist the complexities of potential, social and economic problems.

The whites are of the opinion that Negroes who work with them and live in their household poses no social or

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economic problem, but when an affluent, cultural or professional Negro endeavors to secure housing, not in the same
household but in the same community, he is thought to jeopardize the social and economic status of the residence.

Dr. Robert C. Turner in his lectures on economic growths said, "The ultimate way to improve the quality of economic growth is to improve the quality of human minds."

The influx of Negroes is a factor that warrants attention nationally, statewide, and on community levels. They figure significantly in the vwacillating population trends and growth of our nation as individuals. They bring or acquire an imposed economic standard set within our community, and it is within these standards that the basic fundamental housing needs of the Negro family must evolve.

In view of possible economic adversities, it might be well to consider the far-reaching resources of the Negro real estate market. The President's economic report, January of 1963, states:

"The foundation of America's economic greatness
lies in the adaptability of our population."

Leo Grubbler's Report on Housing: An economic stabilization policy status. Housing in its various aspects. affect our economic stabilization policy.

As you can see, I may interject here. I am taking this particular approach strictly from an economic means. I

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am not going at it from the sociological aspect. The possible failure of real estate brokers and financial institutions to fully exercise their prudent influence has contributed to and sustained the existence of profiteers.

These profiteers confiscate communities' proficiency and evaluate good real estate into a perpetual slum area. The \$210 billion mortgage debt ending December 1962 was second only to the Federal Government's outstanding debt of \$256 billion ending the same period.

California is one of the ten leading states for new construction and accounts for a major part of this activity. The background of the problem, as was indicated by the U. S. Census housing, shows that Megroes have inferior housing when paying the same rents or prices as whites.

This denotes involuntary exploitation of one's necessity of life.

The probability of home ownership is consistently related to the rate of income, past, present and future.

Negro families spend less than whites of the same income bracket for housing and maintaining a higher rate of savings.

The home is the basic element of our society, yet there is apathy in realizing its importance in our social and economic circumstances.

Undesirable housing exists when building codes fail to require new or improved construction to meet housing

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needs. The Negro problem is not peculiar, not in any sense of the word. It is just merely a typical problem.

There are cultural dissimilarities which are just as strongly felt within their race as among the white population. A realistic view of the enterprising Negro real estate owner shows one who has provided exploitation and rental assessments to gain home ownership which is considered a noteworthy economy of American economic stability.

Race has been an effective bar to good or adequate housing for the Negro, regardless of his income or educational background. New construction must be considered as a means of providing adequate housing for Negroes, while at the same time providing an attractive return to the investor.

Some of this information was predicated on U. S. Census publications, the savings and loan association in Chicago, banks, the NAACP, Urban League, Real Estate Boards, and housing committees, all of which contribute some information, and we used the questionnaire method to determine what was happening in some of the local areas, trade journals, text books, inquiries, personal conferences, et cetera.

JUDGE DREWES: Thank you.

Are there any questions?

MR. DYMALLY: At the last session of the Legislature Mr. Becker and I had a bill which would have done away with the referendum in cities in order to provide new Federal funds.

It was sopposed by the Savings and Loan Association. Do you know what position your institution would take, for or against such a bill?

MR. GOADY: Well, the Association that I am with is a Negro association, number one; and I think that as such we get a chance to see the problem as it exists in reality, and any funds that would provide for more funds for housing, I would say that we would be fer it.

However, the action that may be taken by the U.S. League is what I am assuming you are talking about --

MR.DYMALLY: No, the state.

MR. GOADY: The State of California, the Cal League. As you know, this Cal League represents the savings and loan industry of the State, and I think if you will look you will only have a certain number of Negro institutions in the State. I think you would have to look at it on an individual basis.

MR. DYMALLY: For the benefit of the members in California, you cannot accept Federal funds for Federal housing projects, unless you have a referendum in the city.

Our bill would have done away with thereferendum.

It was opposed. We got it out of one committee, and it was killed by the Savings and Loan and another committee.

At the time we had no support from it from the industry.

MR. GOADY: I did not -- I had some other points that

MR. GOADY: Yes, that is right. Forty-one per cent

of the comparison tests stayed within five per cent of the

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stated control price.

Forty-one of the comparison tests stayed within that control price. Forty-four of the comparison tests prices ended relatively higher, relatively higher with Negro infiltration, and that was between five and 26 per cent.

It went up, and only 15 per cent of it went down, and that went down in the category between five and nine per cent, so this was quite significant in that.

Property maintenance was something that was pointed out about Negroes and non-whites moving into an area. Usually if they do get a chance toget in with a double escrow, which you may know about, two title policies, maybe two appraisals, double expense, closing expense, all of the way around, and then after they get in and they have to pay someone else to double for them or to buy the property, we find they have to pay for these services, and then usually the house is in a deteriorated state, which means he has got to take care past years of deprivation, first of all, to get it into shape, and then after getting it into shape then maintain it from then on in, which he should have bought it in that condition to begin with.

That was something on the property maintenance.

Limitations under which the man must operate. The Real Estate Board.

I would like to read this in view of the fact there

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has been so much said about the Real Estate Board here today.

Real estate brokers handling housing transactions have established present community patterns. Representatives of the real estate sales have allegiance totheir Board, which they underwrite and perpetuate.

Residents, however, having entrusted real estate brokers with a license through the suspices of a State Bureau, it is evident that residents would expect performance of the real estate broker primarily rendering equal services to all components of the community.

Incidentally, we find that real estate boards can neither issue a broker's license or directly represent the public, but it is only a by-product of the license holder.

These boards have a primary obligation to its entire membership which has possibly lost not only commissions, but good qualified buyers. It is suggested that the Board members be statistically informed on changing facts in the composition of the California population.

This kind of service will result in evolutionary progress and not revolutionary change.

The financial institutions, of which I am one, has also a tremendous part to play in exercising the influence.

The home owner also has some responsibility, and the state and local governments have a responsibility.

FATHER KENNARD: Mr. Goady, could I ask you this.

You mentioned you are a member of a Negro savings and loan association. I am wondering why it should be necessary to have separate loan associations.

Has the same discriminatory pattern that we have heard about all day, has this functioned, also, so that Negroes wanting to buy homes find they run into discriminatory opposition from white money lenders?

MR. GOADY: Well, to use the words of an African dignitary who visited my office and asked why did this institution come about, and he said to me in awe, he said, "Did it come up out of suffrage?"

And I said, "Yes."

It came because of a need.

FATHER KENNARD: Would you say that need continues to exist in your experience?

Must the average Negro seeking a mortgage loan approach a Negro or minority loan association or bank?

MR. GOADY: I would say yes. I have a personal situation which I could very readily share with you, but, yes, they do have.

We have situations where we send an appraiser out, and maybe I had better say this off the record.

We send an appraiser out, and I tell him, "Don't go to the property to make an appraisal. Just look at it, just windshield it."

And then after we have taken a blank appracial of the place, we make the loan, and then after we do that we go in and try to make an appraisal after the property has chang hands twice.

FATHER KENNARD: Mr. Goady, would you estimate that discrimination in home loans, as contrasted with discrimination in the brokerage business, is parallel to or is less than discrimination in the brokerage business, or is it greater?

MR. GOADY: Well, I think discrimination in the home emanates from primarily the broker in purchasing of homes, and I say this advisedly because, as Mrs. Slaughter brought out, first of all, there are subtle listings available, and you just don't have access to this information.

I would like to relate to my own situation when I purchased my home in the hill area. I went to see it by night. We had to look at it at night, and we couldn't get a good look at it.

Having youngsters who had never been subjected to this kind of thing in the New York area, it was quite revealing to them, and somewhat heartbreaking for me to try and explain it, and to have an eight-year-old say, "Well, Daddy, will they let us live here?"

FATHER KENNARD: When you apply for a home loan,
you can hardly go at night. I am wondering if there is an
equal or even greater or less amount of difficulty in getting

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STATEMENT OF CATHERINE WURSTER Professor of City & Regional Planning University of California, Berkeley, California

MRS. WURSTER: I am Catherine Wurster, Professor of City & Regional Planning at the University of California in Berkeley, and I did some work for the Governor's Advisory Commission on housing approximately two years ago.

In fact, it is quite possible that Edward Eichler did he testify this morning?

JUDGE DREWES: Yes.

MRS. WURSTER: --- may have said some of the same things I am going to say.

What I propose to do really is to dephasize certain basic points which are documented further in a pamphlet that was published, I guess it was last year, by the Institute of Governmental Studies. I wrote, and I think I won't quote the documentation part.

You can ask me about it if you want to. I will submit it with the marked pages with my brief statement.

JUDGE DREWES: Very good.

MRS. WURSTER: I want to emphasize certain basic trends, in the housing market which have enormous implications for racial and ethnic minorities and for their future chance for advancement and effective integration.

The facts of housing discrimination are, of course, obvious, as well as its results in bad living conditions and

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segregation. These issues are sharply posed today in San Francisco, Oakland and Berkeley, in slum clearance and relocation controversies, and, of course, also in school districting battles.

I am sure you have had a great deal of testimony on these points and I will not say any more about them right now. There are broader aspects of this picture, less well understood but nevertheless basic to any real solution of the problems of the disadvantaged.

The limitations of the housing market, in terms of price as well as well as discrimination, are resulting in a trend toward ever sharper social divisions, by income and age group as well as by race, between the older cities and the new surburban communities.

I might just quote a few figures here to remind you.

I am sureyou know this as well as I do. It is not just true
in the Bay area by any means, but if you take the six older
cities, San Francisco, Oakland, Berkeley, Richmond, Alameda
and Vallejo in the nine county Bay area and compare them, their
figures there for the rest of the urbanized areas in the
metropolitan area you will find that twice as many households
with incomes under \$3,000 are in the older cities.

You find that half again as many or rather 50 per cent less families with incomes over \$10,000 are in the older cities, and, of course, you find that in the six older cities you have

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about 15 per cent non-white population while in the balance of the area only a little over 2 per cent.

The same thing holds true for age groups, but I won't bother to give you those figures. Several forces combine to make new suburban housing available to a declining proportion of the population despite the fact that incomes have been rising.

I won't go into all of the details. It comes down to a combination of things like high speculative land prices plus exclusionary zonings, that is, putting really very large lot sizes which then force putting a very expensive house on it.

I think very often in suburban areas exclusionary building codes -- when I say exclusionary I don't say this necessarily has anything to do with race. It is just keeping out cheaper housing and lower income families in general.

many more figures the University did for the Governor's

Advisory Commission on housing problems, but we find that no
matter how you look at it a very small percentage, perhaps only
about 10 per cent of the new houses sold in the suburban areas
in recent years have been available to anyone except in the
upper half income group, and the vast majority of houses sold
are only available now to the upper third income group, so
even if there were no racial discrimination problem at all

lower income families, white or Negro or Mexican or Orential, would not be able to have moved out into suburban areas no matter what.

You would have had some of this class between the suburban communities and the central cities even if there had been no racial discrimination whatever simply as a result of the housing market.

Therefore, all the lower income households and minority families at low income levels because of the extra factor of discrimination are, therefore, increasingly forced to concentrate in the older districts of the older cities simply because there is no other housing open to them.

You have to remember this situation was quite different up until the last War. There was cheap land, and in California the typical way for a lower income family of any race or ethnic group or color to get a house inany western area was to just goout and find a piece of cheap land and build a house.

Sometimes this was a shack. Very often the shacks were improved gradually and they became perfectly decent districts, and then also there were cheaper housing built even commercially. There were all different methods of getting a house.

One reason we didn't have such bad slums in the central cities that low income people could still manage to get

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housing one way or other outside. This is absolutely finished today in any major -- it might be true in some rural areas of the edges, way on the far edges, of the metropolitan areas.

In the Valley, for instance, but in the metropolitan areas, the major areas where they are blanketed by building codes and all, often I think excessively high building codes, from the point of view minimum requirements of welfare, blanketed by zoning codes as well as the problem of discrimination, makes it absolutely impossible for a low income inmigrant irrespective of their color to go anywhere except in the older sections which is only a handfull in the older cities.

If this trend is projected, continued growth and inmigration which, of course, necessarily always includes all income groups and a very substantial proportion of lower income and minority families, can only mean that the loder central cities will become increasingly ghettoized no matter how hard a try to promote desegreation and to maintain a balanced population within their corporate limits.

We did some rough projections and it seemed inevitable that San Francisco, Berkeley and Oakland by 1980 would be somewhere between 45 and 50 per cent non-whites and that the rest of their population would be very largely low income with probably a substantial proportion at the other end of wealthy adult families without children and no, practically

no, middle class white families.

Once you get to that kind of picture one then, I think, has to consider some very serious implications all the way around, more serious perhaps than of the immediate concern one has about the disadvantage of peoples' problems in the older cities.

If this happens it will not only prevent integration.

As I said, it doesn't matter much if you are going to have a city that is going to be predominantly non-white and predominantly low income anyway.

All of the efforts that you make for integration whether in school districts or housing are not going to be terriably important because if it is going to be predominantly all one way anyway.

I think it will also tend to reduce both economic and educational opportunities. I think there has been much too little attention to the extraordinarily illogical rift that has developed in the last two years as a result of this pattern between the pattern of job opportunities and the pattern of housing opportunities.

In California, and even to a large extent on the East Coast, all of the new jobs tend to be outside. There is very little additional employment. Sometimes there is declining employment in the central areas.

No matter how succussful renewal programs are it is

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almost inevitable that practically all of the additional new jobs in industry and commerce and even in offices to some extent will be outside of the old central cities.

I think all of the new industrial jobs are now and, of course, a great many are shopping. At the same time, the housing market is almost working in the opposite way because the jobs that are remaining down town and will remain there, probably, are the professional, rather high level professional jobs, financial, Government, and so on, the people who have those jobs are likely to live the furtherest out now where the low income people who live in the central cities, central areas, either have to commute far out to have any opportunity of getting new jobs, but I personally feel they would probably lose out in opportunities at new jobs simply because they are so removed from the possibility of finding them.

We have some figures which show from the last census which show that out-commuting is becoming quite heavy. From San Francisco and Oakland, I think, there are now 1-third as many people out-commuting as are in-commuting, and of those people who are out-commuting a very large percentage of them are non-white, as you would expect.

I am sure there are a great many other non-white people in central cities who are. Of course, unemployment rates are doubled in the central cities from what they are outside.

I am sure this pratty reflects not only the lack of adequate education for the jobs coming up now, but also simply the fact of being too far away to know where they are and to find them.

I think this is already true and I think it is going to get much greater in the next 15 or 20 years if we don't change the pattern. Then there is also the matter of educational opportunities.

The old cities to the extent that they do become pretty well dominated by lower income people will have all of their social burdens and the cost of their social services wastly increased, at the same time that their economic rates will be relatively lower.

It may be actually lower, but in any case it will be relatively lower than; than it has been before just when the fost of their services will be much higher.

It, therefore, means the best will in the world the old cities will not be able to provide the kind of added educational opportunities that are absolutely necessary today to help the illeducated inmigrant into the level of where job opportunities are.

I think this is extremely serious. I think there is nothing more serious than the present picture about unemployment and the results of automation and what it reflects is for the first time in our history edcuation is not keeping

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with job opportunities.

I think always before when we had it it wasn't across the board because it was a general economic situation.

I do not believe there is at any time in our history when the unemployment is all at the bottom level which simply means we are not educating people fast enough.

Again, quite apart from the discrimination factor.

Further than this, the built-in conflict if we really let this rather futile — well even much worse — I mean even in futile days you had classes and races living in the same city even if they were separated in different pockets, but today if we let this fantistic division by class and race go further than it is now it will mean that even our present extremely timid steps toward metropolitan unification will certainly be made even more difficult.

In fact, I strongly suspect — it is not fashionable in planning circles to admit this — we always assume it is just regular old home rule sentiments that makes it difficult to get cooperation in metropolitan areas, but I strongly suspect that already it is the class distinction radicals which are making the greatest difficulty in creating any kind of collaboration between the old cities and outlying areas.

What it means, of course, is we have thrown away
the triditional functions of the city which always throughout
history before have had a variety of people and a variety of

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activities, and a single Government which was there in order to provide the necessary services, provide a single tax base system which was deemed equitable and to reconcile the inevitable conflicts.

We have thrown that away and the city is a devisive force today instead of being a unified integrating force.

What is needed, I think, is not only — I think one of the reasons we haven't taken some of the basic steps I wanted to discuss here is that too many people feel that it is kind of hopeless, that this is an inevitable pattern that is taking place and there is almost nothing you can do about it.

I think this is a rather foolish attitude to take.

I think this problem, this pattern, has developed almost wholly since the last war. It didn't develop wittingly. It just almost happened by accident. We just somehow forgot what cities were for and didn't really have any system for determining how they should be, and so we just built suburban tracts and the whole thing jelled.

In the next 20 years in California we are going to have just as much growth again. The major metropolitan areas will all double again in population. There is going to be a vast amount of new development anyway.

I see no reason why a few small changes in policy could not actually change the pattern of new development so these kind of things I have been projecting would not happen.

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at least to that extent.

What is needed, I think, however, is not only
enforcement of the measure against anti-discrimination, against
discrimination parse, the executive order and the Rumford Act,
but also a larger supply of relatively inexpensive housing in
outlying areas related to neighboring job opportunities. This

seems to me a very crucial principal.

If we only got it accepted in principle that all Federal housing policy and a lot of other policies, even transportation aid policies, should be let alone, defense contracts, for instance.

If it were just a principle that Federal Aid that related to development should be based on the principle that there should be a supply of housing available for all kinds of people who might get employment within a given area.

Not necessarily within the same community, but within a given area. This comprises not only class but race also, obviously, if we only had this principle accepted.

I really think it would only take a few years with some active leadership on the political side as well as by the experts to get over it. It is such a perfectly sensible and logical principle because it is going to become more and more obvious all the time, so that some of these things can be achieved not necessarily by — we have to have a head-on battle, obviously, against discrimination, but some of these

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things can be achieved sometimes better by not having a wholly head-on battle on the race issue perse, and, of course, it means really helping get a development pattern which is more logical from many points of view, not just simply from the point of view of racial opportunities.

With the rising trend, and there is also a rising trend for very large city scale development, particularly here in California. These whole new cities almost always include industrial areas and sometimes offices, and they always include a wide range of community facilities, but what we need, I think, is a major effort to provide inducement to include housing for across-section population as well as all of the other things that are happening.

Now, of course, if you go right now to any — we have a research project right now at the University which is very interested in these things, and we discuss sometimes with these big developers.

Well, you know they are kind of scared. They don't really know. A lot of them are much more sophisticated than they used to be. A lot of them know sooner or later they are certainly going to have to break down.

Some of them are not actually rigid at all on the race question. Many of them know they are going to have to have a broader housing supply than they have now.

A few inducements from the Federal Government;

from the State Government and County Government, if they were ever willing to take the initiative on some of these things, would, I think, make the picture entirely different.

These trends are, by no means, confined to the Bay area. They are really pretty universal, and significant proposals have already been made to promote better balanced city development in the future.

Advisory Commission on housing problems. I imagine Mr.

Eichler described some of their proposals when he was here
this morning, but they would have had this effect of creating
better balanced cities outside, and also by President
Johnson in the housing message which the administration's
legeslative proposals, which were introduced last January.

They were following a slightly different attack, but it would amount to the same thing. They were going to offer through F.H.A. very high coverage insurance on land acquisition and utility development, which has never been available through F.H.A. before, for large scale projects, city projects on condition that a full range of housing was provided, including cheap housing, and, of course, the executive order would cover any kind of aid program like this.

The surprising thing is that both of these proposals are essentially dead at the moment because there really hasn't been very much interest in them. There hasn't been

very much support for them.

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I think not even -- for instance, I think there has been no support I know of from minority organizations. think there has been no support I know of from labor organizations.

The old cities, we would think, would have been interested in it have not made the slightest move on either In fact, I was just in Washington last week and I was asking the boys in the Housing & Home Financing Agency what kind of support they did have and they said, "Strangly enough it was really only a handfull of builders who really did think it was a good idea from their point of view and would have rather liked to have pushed it."

The thing is these issues are big and fancy but they haven't yet come over the horizon of public general awareness, consciousness, and I think this is the only reason that -- I am not an expert on many aspects of discrimination, but the reason I came here was because I thought perhaps the Civil Rights Commission might help us to do a little job of basic education on some of these issues, mainly, I think in reminding everybody that part of this disadvantage can never be solved by ending discrimination measures alone, however, important they are.

Thank you very much.

JUDGE DREWES: Thank you, Mrs. Wurster.

Any questions?

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MR. MONTGOMERY: I have one.

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Mrs. Wurster, don't you feel that under our present state of political attitude and philosophy if we adopted the principal that we would put low income housing on the periphery of suburbia that suburbia would then return to the central core and high rise department?

MRS. WURSTER: Well, I think actually they -- central cities even on the grounds of or on the principal of providing at least housing opportunities where people work.

The central cities are trying through redevelopment programs to build more expensive housing and trying to induce middle and upper middle income families to come back to the city.

I think there is nothing wrong in it. I think it is rather a good idea, only I think they are going to be stopped in any large scale redevelopment, and rightly so under present circumstances because of the fact if you are going to clear out as in western projects here, if you are going to clear out thousands of low income and minority families and probably not offering them even as good housing as they have now, this kind of thing is going to be stopped.

I personally feel that it would be sensible if we had a well balanced population in the central cities, but you can't have that unless you have a better balanced population

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in outside areas also.

If the central cities are going -- if outside areas are going to be all middle and upper class, why, the central cities are going to become lower income ghettos.

MR. BECKER: Mrs. Wurster; do you have some material on the proposals which you mentioned, the two of them, which are legislative proposals nationally which we could use?

MRS. WURSTER: I could send you some more. I only mentioned actually here. I had a letter in the Chronical two weeks ago which does mention, but not in great detail, the Federal measures.

I would have thought Mr. Bichler would have mentioned the States porposal in his testimony this morning, but I would be glad to send you more details on the Federal measures.

MR. BECKER: Thank you very much.

JUDGE DREWES: Any other questions?

(No response.)

JUDGE DREWES: Thank you very much, Mrs. Wurster. We appreciate your having been with us.

> Is Mr. Temko with us, Mr. Allen Temko? (No response.)

JUDGE DREWES: Mr. David Robinson here or someone

(No response.)

representing him?

JUDGE DREWES: Mr. Emmet Wilpatrick or someone

representing him?

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everyone to see what I have seen.

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Dr. Martin Lather King once said, "It is difficult for a non-white to know what a Negro is really thinking. It is difficult to understand that which you cannot see. However, if we have imagination and sensitivity and integrity we can project ourselves into visualizing certain conditions in our nation."

You have all seen the TV news reels depicting demonstrations. On the other hand, you have seen the beautiful, peaceful march on Washington and you all know, whatever the motive, that the vast majority of Negroes are united in seeking an end to all forms of discrimination now.

It is hard to understand what a ghetto or slum area is like unless we have been there. You can read books like "The Other American" or "Poverty in the United States."

You can read cases existing of Negroes living in depressed areas, of the great unemployment among Negroes. You can read Earl Conrad's "Rock Bottom." You can think about what his heroine means when she says, "I have hope because I know there are non-whites who are good people."

You can read about actual conditions in Ellison's
"The Invisible Man." You can read and you can see the motion
picture "Black Like Me," and find out what it feels like for
a white to live like a Negro in a Southern community.

You can read in the novel "Peacable Lane" what it means for a Negro to move into a white neighborhood.

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You can read about some of the evil men in our society, actual criminals, who create hysteria and panic cellars.

A little later I will have more to say about documentary facts about the myths of housing. Right now I would like to present the premise of my remarks by underlining what I am sure you are quite aware of.

There is a wide differential that exists between 19 million American Negroes and their fellow citizens, and the area of housing ranks among the first.

This disability is reflected in disproportionately higher rates of over crowded, delinquency and family disorganization. While it is true a sprinkling of Negroes who have achieved certain degrees of economic and cultural status are able to move out of the ghettos, it is equally true that the vast majority of Negroes in the San Francisco Bay area are still contained within housing ghettos.

Even for those who are able to escape into the new areas they are still threatened with community forces that bring about undue increased Negro residency into these new areas.

The Urban League feels that freedom of choice to select one's shelter can no longer afford the handicap of artifical determination which defeats this basic right.

During the past decade, a few decades, the Bay area

had witnessed a major population growth, and the Megro has been affected by this trend to a great degree than the total population.

In recognizing the problem of racially segregated housing and making efforts to deal with it honestly we have seen the attitudes of our local Government range from a state of complacency to one of strident resistance as witnessed by the support of the C.R.E.A.'s sponser housing initiative which would place bigotry ahead of human values.

In this context the need for a sound and effective solution becomes urgent. Toward this solution the Urban League would suggest that an all-out effort be made to maintain our fair housing law which if reset and would severely limit future efforts of the majority of citizens to improve the lot of underprivileged and disadvantaged persons.

It is within the context of this law that we can then conduct a constructive program of education beginning with the abolishment of certain stereotyped patterns of thinking which some of our citizens have relied upon too long, but which have been factually disproved.

Of all of the myths concerning racial integration that have developed none is more general or more affirmatively established than the belief that property values completely decline when the minority groups move into a neighborhood, yet every scientific analysis on this subject whether done by

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Government officials, housing experts or even real estate appraisers, flatly disprove this conclusion.

Any decline in real estate prices on such move-ins is temporarily caused by panic selling of homes by old established residents.

In many areas throughout the nation homes have been sold to Negro buyers for as much as 50 per cent over the 1940 value, and at least 75 per cent above the present market value.

Real estate operators readily admit that they buy homes now occupied by white persons as rapidly as they become available to sell to Negroes at a much greater profit than they could obtain otherwise.

The experience of public housing authorities in forcing a mixed occupancy policy also discredits the myths that property values fall when minority groups move in.

In short, panic selling, not racial integration in housing caused decline in property values. An intelligent community that understands this issue that will not be paniced or mislead by fear or hysteria has nothing to fear economically from integration in housing.

One way to explode this myth is to realize it is based surely on stereotype thinking, thinking that considers Negro occupancy as exclusively slum occupancy, and believes that the Negro has created these slum conditions.

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the fact that slums have not been caused by the Negro but rather by the failure of landlords in slum areas to make repairs in deteriorated housing and the failure of city authorities to enforce their own housing and sanitary codes to prevent the over crowding and filth that accumulates in this area.

It might be noted, too, that many thousands of under privileged white families live under similar conditions. Persons observing Negroes under such conditions are prone to blame them for it, whereas the Negro is the victim and not the cause.

An examination of interracial housing developments in interracial neighborhoods prove that Negroes maintain their property as well, if not better, than many of their neighbors.

We feel that America is showing in many ways that the Megro and other similarly exploited peoples of the land will not remain her national liability, but will increasingly become her asset in making this truely the land of the free.

From our top Government leadership down it is becoming increasingly apparent that we can no longer afford the byluxury of discrimination and segregation or to continue to maintain visions amongst ourselves to remain half slave and half free.

It is an accepted fact that rewards and incentives

are far less general for non-whites than whites, and thus the degree of their residential, social and economic mobility and opportunity is less, too.

This circumstance in term is used by the dominant elements in our urban society as justification for perpetuation of second class status for colored citizens, and the question is could any segment of our citizens if similarly set apart and maintained in a submerged status by society be expected to surmount such discriminatory predicaments and achieve on equal terms with the unhandicapped majority.

The great mass of Negroes will accept middleclass dwellings and values, but only as it would be meaningful for them to do so. Understandably, many Negroes just decide that against today's odds trying to achieve middleclass status simply isn't worth the trouble.

That attitude will change only insofar as Negroes are convinced through day to day experience that the insensitives and rewards of the American way of life are truely and actually available to all who willingly make the sacrifices to obtain it.

This change will obviously intail a two-way street arrangement involving on one side a great deal of self-improvement on the part of the individual Negro, and on the other side an accelerated acceptance of non-whites into simply free experience of legal rights.

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These rights are inherent in the individual and must be implemented even for repugnant citizens.

I would like to close my remarks by pointing out that we are faced with a most complex and complete problem. there are many facets to the struggle in which we are involved.

Recently Whitney Young, executive director of the National Urban League said in an interview, "A mouthful of civiliam rights is not going to do any good as long as a man has an empty stomach."

It is obvious to anyone that an unemployed man or underemployed man or a man who doesn't make a decent salary is unable to rent or buy the kind of apartment or house in which he would like to live or bring up his family.

So all facets are interrelated in this situation.

Therefore, I am sure you will be glad to hear that the Urban

League is also tackling this particular aspect of the problem

all over the country, and starting June 19th in the San

Francisco and in the five counties of the Bay area, the Urban

League is instituting its plan of campaigns to establish

national skills bank registration centers.

Its purpose is to register all Negro, Mexican-American and other minority group job applicants who are seeking to match their skills and qualifications for jobs.

I think I should point out here that in the five county Bay area therewill be people like Mr. Heals Ecklin, wice-president of Kaiser, president of the United Bay Area

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crusade, Mr. Adams of the F.G. & E., Mr. Green, employment director of the Bank of America, and Mr. Fred Castro, personnel director of Katwell's, Mr. Allen, industrial relations director of Dowe chemical company.

These men have already been cooperating in this campaign, appearing in news conferences on various TV stations with this in mind. We hope that many qualified Negro applicants will find jobs in industry.

Industry has been looking for an trying to locate
Negro applicants with skills. With a decent job a man has
a chance for better housing and living and to join in the
fraternity of all Americans looking in an affluenced society
with an opportunity to bring up his children in an area of
decent housing, neighborhood and schools.

I don't have a crystal ball. I can't prognosticate how this will turn but, but we are hopeful it will be succussful and we are hopeful this will result in many new jobs, and we are hopeful that a new step in minority citisenship, education and Government turn out to make a great big contribution to opening more and more doors, and believe me the doors are opening, and I believe that, although I cannot see into the future and know what the conclusions will be, I do feel hopeful and I know there is opportunity.

Thank you.

JUDGE DREWES: Thank you, Mr. Davis.

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STATEMENT OF DR. FRED STRIPP Chairman Of The League For Decency In Real Estate

DR. STRIPP: Yes. My name is Dr. Fred Stripp. I am representing today The League For Decency In Real Estate.

Let me say first of all how much I appreciate the Commission taking this time for this very important matter in our community, and, secondly, how very sorry I am our first chairman, Dr. Sullivan, my colleague at the University, is not making this presentation today.

He suffered a heart attack, and for that reason I have been asked to be Chairman, and I am very happy to make the presentation about The League For Decency in Real Estate.

You have before you two items. The long slender one is our brochure. The square piece is our latest, so late in fact I see my name is even here as Chairman. The League For Decency In Real Estate has a chapter of which I am Chairman.

It is the East Bay center. On it are 24 communities,

24 community leaders, representing many professions, city

Government, education, law, medicine, labor, real estate,

human relations and religion.

We see the practices of the organized real estate industry as the prime remedial factor in neighborhood segregation. We have had a close opportunity to watch the real estate industry put its social philosophy into operation

in Berkeley.

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Realtors opposed the Berkeley Fair Housing
Ordinance and succeeded in getting it canceled saying at that
time they were in favor of state-wide law, not of a law
confined to one community.

This law has been passed and they are now vigorously opposing it, and not only that law but other fair housing laws, and they are asking that prejudice be written into the Constitution and no law may be passed at any level of state or municipal Government.

Our League is convinced that the organized real estate industry is seriously in need of reform, if you will accept that as today's masterpiece of understatement.

The methods of our League are subject to careful consideration by our group of 24 members, these communities leaders, and our methods call for obedience to existing laws.

They are in accordance with the recommendations of respective church organizations, several of which have recommended the selective patronage campaign which we endorse. They appeal to the solid home owning citizen of the communities and to the realtors' own code of ethics.

on the square piece in your hand, "Trustworthiness in a real estate agent is the indispensable quality. Before putting your home in the hands of any agent, ask yourself whether he

is worthy of your trust.

"If he is willing to damage the community for personal gain, if he condones abuses within his profession, if he stands ready to profit from prejudice and is false to his pledged civic duty, is it wise to trust him with your home?"

You will notice in the next paragraph comparison with a doctor taking the Hippocratic oath. In the longer piece, the brochure which you have, we set forth our principles and methods.

First of all, it may come as some surprise to realtors that in Chapter I we make a case for the use of conscientious 12 brokers, suggesting that probably more money will be made by 13 the seller if a qualified realtor handles the transaction for 14 him.

This is all spelled out in simple, but I think, 16 comprehensive fashion.

Chapter II, however, points out to the individual who wants to sell on a fair housing basis when there is no one in his community who is willing to offer that kind of service, we explain to bim how to make the direct sale.

Now, this is not to eliminate from patronage those 22 who believe in fair housing but those who do not. This is a 23 boycott actually of those who refuse to practice the principles 24 of fair housing which are enunciated in the realtors own

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Then in Chapter III you have our views on reform in the industry, what may be done to clean it up and make it better. Our feeling is that anyone who has nothing to hide but has no objection to having it explained, why he should have six per cent commission for his services.

We make the explanation and we urge that prospects comsult fair housing realtors. You will find on this square piece our cooperating agencies and they are listed on Pages 3 and 4.

These are fair housing realtors, and we direct individuals who are in sympathy with our League to these persons with the full confidence they will be given not only fine professional service but also fair housing ethics.

I think this spells out briefly what our League is attempting to do. If there are any questions you have I would be very pleased to try to answer them.

BISHOP PIKE: I became familiar with this organization and its aims and have received material through Father Kennard, and I harken back to on e part of our conversation in my office that represents an item that has not been covered yet.

I think the whole group perhaps should know about it, if I am correct in my impression. I think in this pamphlet there is some mention of multiple listing and the possibility of achieving that otherwise than through the realty board, if

I am correct in that impression.

DR. STRIPP: That is correct, and it might be simplest: to turn directly to that section.

on Page 5 in the long brochure that you have before you, "Substitutes for multiple listing service," indicating in the paragraph by name, say, the home selling service of Arizona, for example, wherein minority members have been excluded from boards of realty and they have, as in many other areas of our culture, formed groups that they have had to in a sense retreat into in order to offer this similar kind of service.

BISHOP PIKE: The second question which would have a bearing on the effectiveness of that possibility is this one.

Of these persons listed here as cooperative agents are some of these realtors and some non-realtor real estate brokers or what?

DR. STRIPP: Both.

BISHOP PIKE: Both. So some realtors have come along with this group?

DR. STRIPP: Yes. The realtors for fair housing are listed here, those in these particular series.

DR. PHILLIPS: Are some of these state organizations where there are offices in different cities?

DR. STRIPP: You are referring now to the cooperating

to with continued the wind in market and

DR. PHILLIPS: On the list, say, on the Oakland

DR. STRIPP: There are some firms having offices in more than one place. For example, you will notice Thousand Oaks Realty. They are represented here today by Mr. Stephen Arnold.

They have a listing in Berkeley. They have a listing in El Sobrante, for example, and in Concord.

DR. PHILLIPS: The reason I ask I see one or two names that look familiar to me, people in Fresno. Would you go that far away?

DR. STRIPP: We hope one day to spread as far as Fresno, but at the moment --

DR. PHILLIPS: It might happen to be the same name.

I don't know.

DR. STRIPP: I think that is perhaps the explanation.

BISHOP PIKE: Is it the Ehought that this would be a state-wide organization which the East Bay Center would in effect be a chapter?

DR. STRIPP: Yes. We urge in the closing page of the long brochure which you have how to help The League For Decency In Real Estate, and we suggest organizing centers in the local community and getting the information from us at 2945 Ashby Avenue in the City of Berkeley.

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MRS. KUCHMAN: Did you say how old you were?

DR. STRIPP: I would say brand new. We have been working on this, but I would say as far as launching our program this is a very new program.

DR. CARREON: "Is there anything else like your organization in other parts of the state?

DR. STRIPP: Not to the best of our knowledge. know of nothing else that does this particular service.

DR. CARREON: It is unfortunate you didn't get started sooner. I am sure many others would follow you.

DR. STRIPP: Thank you very kindly. That is an encouraging comment.

> JUDGE DREWES: Any further questions? BISHOP PIKE: I have one further question.

You mention on Page 2 of this sheet that the only responses received by the League from real estate agents of certain specified localities were unprintable.

That suggests a larger question. Has there been much wash-back from either nonfair housing or others or ones unwilling to commit themselves as to this movement?

DR. STRIPP: Well, the answer is received in written form, yes, and probably ones that would not be read from a pulpit in a church, but perhaps something should be said from a pulpit in the church about those who write them, of course, in a loving way seeking to change them.

BISHOP PIKE: Yes. Well, it is a courtesy of your organization and Father Kennard I was able to distribute these to all of my Priests. Thank you.

DR. STRIPP: Thankyou very kindly.

JUDGE DREWES: Thank you, Dr. stripp.

FATHER KENNARD: I might mention of the cooperating agencies listed there are 68 and 2,031 agencies were invited, so this represents a response of about three and two-thirds per cent only.

JUDGE DREWES: I want to take this opportunity to thank Father Kennard again for his invaluable assistance in working on the agenda and the program of this meeting, and with that I declare these special proceedings adjourned.

I am very grateful indeed in the name of all of us for the leadership Judge Drewes has given in the preparation for this meeting and those who have been associated with him, and also to our other two sub-committee chairmen for our other two hearings, and I feel we have a very good basis for a useful report, and I think all of you very much.

(Whereupon, the hearing in the above-entitled matter adjourned at 4:20 o'clock p.m., Tuesday, May 12, 1964.)